



*Twin Cities Area, Minnesota*  
**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**  
Year ended December 31, 2022  
*A Component Unit of the State of Minnesota*



**METROPOLITAN COUNCIL  
OF THE TWIN CITIES AREA  
MINNESOTA**

**ANNUAL COMPREHENSIVE FINANCIAL REPORT**

FISCAL YEAR ENDED DECEMBER 31, 2022

**A COMPONENT UNIT OF THE STATE OF MINNESOTA**

Prepared by the Finance Unit

Issued June 2023



390 Robert Street North, St. Paul, Minnesota 55101



*The mission of the Metropolitan Council is to foster efficient and economic growth for a prosperous metropolitan region.*

*The Council provides these essential services to enhance the region's quality of life and economic competitiveness:*

- *Operate Metro Transit, serving 38.80 million bus and rail passengers in 2022 with award-winning, energy-efficient fleets. Our strategic investments support a growing network of bus and rail Transitways, and transit-oriented development.*
- *Collect and treat wastewater at rates 35 percent lower than peer agencies, while winning national awards for excellence.*
- *Work to ensure adequate clean water for the future, through our water supply planning and lake and river monitoring programs.*
- *Plan for future growth in partnership with communities and the public.*
- *Plan, acquire and develop a world-class regional parks and trails system.*
- *Provide affordable housing for qualifying low-income residents.*

**ANNUAL COMPREHENSIVE FINANCIAL REPORT OF THE METROPOLITAN COUNCIL  
A COMPONENT UNIT OF THE STATE OF MINNESOTA  
FOR THE YEAR ENDING DECEMBER 31, 2022**

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# INTRODUCTORY SECTION





**METROPOLITAN**  
C O U N C I L

**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**



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Metropolitan Council  
2022 Annual Comprehensive Financial Report  
Transmittal Letter from the Deputy Chief Financial Officer/Acting Chief Financial Officer

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June 23, 2023

To the Council Chair and Members of the Metropolitan Council  
390 Robert Street North  
St. Paul, MN 55101

In accordance with Minnesota Statute 473.13, subd. 4, the state auditor shall audit the books and accounts of the Council once a year. This Annual Comprehensive Financial Report for the Metropolitan Council is published to fulfill that requirement for the fiscal year ended December 31, 2022. This report includes the financial statements for the Council and the disclosures necessary to accurately present the financial condition and results of operations for the year that ended. This report has been prepared in accordance with generally accepted accounting principles (GAAP) for government units.

This report is divided into three sections:

- **Introductory Section:** includes this letter of transmittal, the Government Finance Officers Association (GFOA) certificate of achievement, the Council's organization chart, and a list of Council members, officers, and financial administrative officials.
- **Financial Section:** includes the auditor's opinion, the management's discussion and analysis, the basic financial statements, schedules for budgetary comparison, pension, and Other Post-Employment Benefits (OPEB), required supplementary information, and statements for combining and individual funds for nonmajor funds, bonds, loans, notes, outstanding schedule, and expenditures of federal awards. The notes to the financial statements, are necessary for an understanding of the information included in the statements. The notes include a summary of significant accounting policies and other necessary disclosures of matters relating to the financial position of the Council.
- **Statistical Section:** includes mainly trend data and nonfinancial information useful in assessing a government's financial condition.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal controls that has been established for this purpose. These controls provide reasonable assurance that the Council's assets are protected against loss and that the accounting records from which the financial statements are prepared are reliable. Because the cost of internal controls should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects and is presented in conformity with GAAP.

The independent Office of the State Auditor, State of Minnesota has issued an unmodified (“clean”) opinion on the Metropolitan Council’s financial statements for the year ended December 31, 2022. The independent auditor’s report is located at the front of the financial section of this report.

As a part of the financial statement audit, the Office of the State Auditor conducted a single audit of federal programs. This audit meets the requirements of the Federal Single Audit Act and is designed to meet the special needs of federal grantor agencies. The standards governing single audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government’s internal controls and compliance with legal requirements, with special emphasis on internal controls and requirements involving the administration of federal awards. These reports, included in the Metropolitan Council’s separately issued Management and Compliance Report, will be available in June 2023.

Management’s discussion and analysis (MD&A) immediately follows the independent auditor’s report and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

### Profile of the Metropolitan Council

The Minnesota Legislature established the Metropolitan Council in 1967 to coordinate planning and development within the Twin Cities metropolitan area and to address issues that could not be adequately addressed with existing governmental arrangements. Additional legislative acts in 1974, 1976 and 1994 strengthened the Council's planning and policy roles and merged the functions of three operating agencies (the Metropolitan Transit Commission, the Regional Transit Board, and the Metropolitan Waste Control Commission) into the Metropolitan Council. Note that the operating agencies serve geographic areas less than the full jurisdictional area of the Council. The area over which the Council has responsibility includes the counties of Anoka, Carver, Dakota (excluding the city of Northfield), Hennepin (excluding the cities of Hanover and Rockford), Ramsey, Scott (excluding the city of New Prague), and Washington. The area includes nearly 3,000 square miles, in 7 counties and 181 cities and townships and has a population of 3.69 million people. The Metropolitan Council is empowered to levy a property tax on real property located within its boundaries.

The Council is composed of sixteen members who each represent a geographic district and one chairperson who serves at large. Each is appointed by and serves at the pleasure of the governor. The State Senate confirms Council member and chairperson appointments.

The Metropolitan Council is a component unit of the State of Minnesota. A component unit should be included in the reporting entity financial statements using the blending method in any of these circumstances: the component unit’s governing body is substantively the same as the governing body of the primary government and there is a financial benefit or burden relationship between the primary government and the component unit or management of the primary government has operational responsibility for the component unit; the component unit provides services entirely, or almost entirely, to the primary government or otherwise exclusively, or almost exclusively, benefits the primary government even though it does not provide services directly to it. Usually, the services provided by a blended component unit are financing services provided solely to the primary government.

The Metropolitan Council is a regional policy-making body, planning agency, and provider of essential services in the seven-county Twin Cities metropolitan area. The Council operates Metro Transit, Metro Mobility and Transit Link, which collectively carry tens of millions of passengers each year. Our strategic investments support a growing network of bus and rail transitways, and transit-oriented development. The Council collects and treats wastewater for 90.00 percent of the region’s population. The Council works to ensure adequate clean water for the future through our water supply planning and lake and river monitoring programs. The Council plans, acquires, and develops world-class regional parks and trail systems. The Council provides affordable housing through the provision of federal and state rent assistance programs. The Council also plans for future growth in partnership with communities and the public.

Budgets are prepared in May and are reviewed by the Council committees in June and July. The Council approves a preliminary budget in August and approves public comment drafts of the operating and capital budgets in October. The public comment period extends through the final adoption of the budget in mid-December. Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the General Fund, all budgeted Special Revenue Funds, Metro Transit Bus, Light Rail, Commuter Rail, and the Metropolitan Housing and Redevelopment Authority enterprise funds. The budget for the Environmental Services enterprise fund is prepared in conformity with the cost allocation system described in Minnesota Statute 473.517. Positive variances in revenues and expenses are accumulated for contingency reserves. All annual appropriations lapse at year end.

Budgetary Comparison Schedules are presented in this report for each governmental fund for which an annual budget has been prepared. For the General Fund and the Metro Mobility and Suburban Transit Providers Special Revenue Funds, these comparisons are included in the Required Supplementary Information section. Budgetary Comparison Schedules for the nonmajor governmental funds are presented in the Combining and Individual Fund Financial Statements and Schedules section.

Budgets are prepared at the division and fund level. Budgetary control is provided primarily through the Council's accounting system. The Council's adopted budgets are established in the accounting system by fund. Operating divisions have the authority to reallocate budgets within a fund, but by policy, the Council does not permit expenditures in excess of the approved fund budget. Transfers of authority across funds or divisions must be approved by the Council. Results of operations are reported against the approved budget, which may be amended.

## Local Economy

The Minneapolis-St. Paul metropolitan area is the major population and economic center of the Upper Midwest. This region offers excellent education systems and natural resources stewardship policies, systems that are rooted in civic values and supportive of the region's outstanding quality of life. Thriving arts, music and theatre scenes, professional sports, outstanding regional parks, and other recreation options make this region a destination for young professionals.

The metropolitan area's economy is diverse and steady in its performance across recent economic cycles. The region is home to fifteen Fortune 500 corporations (Minneapolis/St. Paul Business Journal) and additional companies and organizations that are leaders in their markets or specialties. The Metropolitan Council has a significant economic presence, employing more than 4,000 professionals, operators, technicians, and support staff. All these companies and organizations benefit from the metropolitan area's well-educated workforce and a market scale that offers a full range of specialized skills and talents.

With the varied economic base, the region continues to boast a low unemployment rate. In December 2022 the region's unemployment rate was 2.80 percent compared to the 3.30 percent national average (Minnesota DEED, Local Area Unemployment Statistics). Minneapolis-St. Paul's percent unemployment rate was the 6th lowest among the nation's 25 largest metropolitan areas. Job openings rates in Minnesota have been at record-levels, 6.00 percent to 8.00 percent of jobs being open for hiring, in every month since spring 2021. This is a very high openings rate compared to peer states and the nation (U.S. Bureau of Labor Statistics, Job Openings and Labor Turnover Survey). Income levels for the Minneapolis-St. Paul metropolitan area are generally higher than for the state and nation. In 2021, the median household income was \$110,778.00; while the state's median household income was \$99,567.00 (Census Bureau, American Community Survey, 2021).

Housing prices in the metropolitan area continue to remain strong. At the end of 2022, the median price of a single-family home in the vicinity of the Twin Cities was \$395,000.00 (Minneapolis Area Association of Realtors). New housing construction in the seven-county region has been between 20,000 to 22,000 units per year in 2019, 2020 and 2021 (Metropolitan Council, Building Permits Survey). The Metropolitan Council expects housing production to again exceed 22,000 units when the 2022 statistics are published. These housing production numbers are the highest in this century, steadily reducing the area's housing deficit. In the apartment's submarket, the current boom benefits apartment seekers, providing more choice and a flattening of rent inflation. In 2022, average apartment rent was \$1,410.00, up 2.00 percent from the previous year (CoStar/Apartments.com).

Due to its strong and healthy local economy, the Metropolitan Council has maintained a credit rating of Aaa from Moody's Investor Services and AAA for S&P, which are the highest bond ratings for a government.

### Delivering High-Performance Regional Services

The Metropolitan Council has many high-performance regional services in housing, regional parks and trails, transit, and water services. The Metropolitan Council is also a planning agency that helps coordinate regional growth. The Thrive MSP 2040 is the region's 30-year vision and plan. It sets the policy foundation for regional systems and policy plans the Metropolitan Council is responsible for developing. Thrive MSP 2040 identifies five outcomes; stewardship; prosperity, equity, livability, and sustainability and three principles; integration, collaboration, and accountability which ultimately guides budget development and long-term financial planning for the Council.

**Housing:** An adequate supply of affordable housing for the region's workforce is essential for economic vitality. The Council supports affordable housing in the region through various programs and initiatives. The Council's Housing and Redevelopment Authority (HRA) operates the state's largest federal Housing Choice Voucher rent assistance program. The Council ensures all available federal funds provided are used to assist more than 7,200 households with low and moderate incomes. This includes 154 Council owned and operated housing units known as the Family Affordable Housing Program in 11 suburban cities throughout Anoka, Ramsey, and Hennepin Counties. Additionally, the Council provides rent assistance to around 100 households through other state and federally funded rent assistance programs serving households with specialized needs such as disabled, homeless, or working toward self-sufficiency. In April 2022, the Metro HRA and Minneapolis Public Housing Authority were one of nine agencies awarded in partnership to participate in US Department of Housing and Urban Development's (HUD) Housing Choice Voucher Mobility Demonstration Program, a program designed to assist voucher families with children in moving to low poverty areas. The Metro HRA also received 218 Emergency Housing Vouchers through the American Rescue Plan Act.

Working in partnership with cities, counties and municipal development authorities, the Council through its Livable Communities Programs, provides grants to projects that: clean up contaminated land for redevelopment, promote efficient, connected developments, and support the development and preservation of affordable and lifecycle housing. In 2022, 76 metropolitan area communities are participating in the voluntary Livable Communities Act Local Housing Incentives program.

**Regional parks and trails:** The Twin Cities area's nationally renowned system of regional parks contributes significantly to our high quality of life. Preserving green space for active living and wildlife habitat enhances the region's livability and thus its economic strength.

The regional parks system, which includes 56 regional parks and park reserves, 55 trails and 8 special recreation areas had over 64.00 million visitors last year. Parks are operated by 10 partnering cities, counties, and special districts. These partners work with the Metropolitan Council to acquire and develop parks and trails to protect natural resources and to provide outdoor recreation for public enjoyment.

The Council also works with these regional partners to develop park policies that protect the park system, improve water quality, promote best management practices, integrate the park system with housing and transportation and ensure that the park system is available to all residents of the region.

**Transit:** Due to the COVID-19 outbreak in March 2020, Metro Transit experienced unprecedented sudden loss of ridership of 75.00 percent to 90.00 percent while incurring extensive maintenance cleaning expenses for all vehicles, customer facilities and support facilities. In late 2020 and into 2021, operations were slowly rebuilding as the region emerged from the impacts of the pandemic. In 2022, ridership continued to slowly improve with year-end ridership on Metro Transit Bus and Light Rail down approximately 49.00 percent from pre-pandemic levels.

Metro Transit is one of the country's largest transit systems, providing nearly 38.80 million regional bus and train trips taken annually in the Twin Cities in 2022. Each weekday, customers board Metro Transit regional buses and trains an average of 119,000 times. Metro Transit operates over 120 bus routes, the METRO Blue Line Light Rail, the METRO Green Line Light Rail, and the NorthStar Commuter Rail Line, using a fleet of 716 buses, 91 light-rail passenger cars, 18 commuter rail passenger cars and 6 commuter rail locomotives. In 2022, Metro Transit Bus carried 26.35 million passengers with an average weekday ridership of 82,864.

The METRO Blue Line operates service between downtown Minneapolis, the MSP Airport, and the Mall of America in Bloomington, Minnesota. In 2022, the METRO Blue Line carried 5.40 million passengers with an average weekday ridership of 14,801.

The METRO Green Line Light Rail is an 11-mile line and links five major centers of activity in the Twin Cities Region – downtown Minneapolis, the University of Minnesota, the Midway area, the State Capitol complex, and downtown St. Paul. In 2022 the METRO Green Line carried 6.95 million passengers and experienced an average weekday ridership of 20,641.

The NorthStar Commuter Rail provides service between Big Lake in Sherburne County and downtown Minneapolis. The service currently offers two morning and two afternoon trips on weekdays with no weekend service. Each train consists of a locomotive and four passenger cars and has seating for 560 people. Trains travel at speeds up to 79 miles per hour, making the trip from Big Lake to Minneapolis in about 50 minutes. Trains stop at stations in Elk River, Ramsey, Anoka, Coon Rapids, and Fridley. In 2022, the NorthStar Commuter Rail carried 77,077 passengers, with an average weekday ridership of 303.

The Council's Metropolitan Transportation Services Division provides additional transit services to the region through direct service contracts and other coordinating arrangements supporting four major programs: Metro Mobility, Transit Link, Contracted Regular Routes, and Suburban Transit Authority Providers.

Metro Mobility provides on-demand transit service for certified riders whose disabilities prevent them from using the regular-route transit system. Metro Mobility provides service in the region to complement regular-route service, as required by the Americans with Disabilities Act (ADA). In 2022, Metro Mobility provided just under 2.00 million rides. Transit Link is a region-wide dial-a-ride program that assists people outside areas served by fixed-route transit and provided 127,000 rides in 2022. Contracted Regular Routes are bus transit services consisting primarily of lower productivity routes that can be operated in vehicles smaller than the standard 40-foot transit bus. In 2022, these routes carried over 1.20 million passengers. The Council passes through funding for Suburban Transit Providers. Suburban Transit Providers consist of 12 communities that have chosen to provide their own transit service as separate transit authorities. Suburban Transit Providers provide regular-route and dial-a-ride programs. Suburban Transit Providers provided nearly 1.70 million rides in 2022.

**Water services:** Metropolitan Council Environmental Services (MCES) provides wastewater treatment directly to 111 connected local municipalities within the Twin Cities seven-county region. MCES owns and operates over 600 miles of interceptor collection sewers along with nine treatment plants that treat an average of 225 million gallons of wastewater per day. The system, which operates 24 hours a day, 365 days a year, has the capacity to treat 358 million gallons per day.

All nine MCES wastewater treatment plants continue to perform at a high level in complying with clean water discharge permits. System-wide, wastewater was treated to 100.00 percent National Pollutant Discharge Elimination System (NPDES) compliance and all air emissions permits, and stack tests were successfully passed. The interceptor system had no notices of violations.

Seven MCES wastewater treatment plants earned Platinum Awards for the National Association of Clean Water Agencies (NACWA) for five consecutive years or more of perfect discharge permit compliance through 2021. The awards were given in 2022 and include: Hastings (31 years), St. Croix Valley (30 years), Blue Lake (16 years), Eagles Point (16 years), Empire (14 years), Metro (10 years), and Seneca (5 years). These compliance records are among the highest in the nation.

The 2022 annual budget for Environmental Services operations was funded primarily from the metropolitan wastewater charge allocated to municipalities (\$250.00 million) pursuant to Minnesota Statute 473.517. Municipal sewer rates to local homes and businesses in the metro region are relatively low, approximately 35.00 percent lower than the national average. The metropolitan wastewater charge, while limited to wastewater and certain total watershed management expenses, is not limited by statute; this allows the Council to set rates as needed to maintain the approximately \$7.00 billion (replacement cost) in infrastructure.

Sewer availability charge (SAC) units remain strong. The 27,000 SAC units in 2022 were 3.70 percent higher than the 35-year high of 26,035 units in 2021. They were 305.83 percent higher than the all-time low of 6,653 units in 2009.

MCES also provides water supply research and planning for the region. Expenses for this program are not funded from wastewater fees, but from various other sources. In 2022, program expenses were \$1.00 million, and expenses are budgeted at \$1.50 million in 2023.

Approximately \$120.00 million was spent on capital projects in 2022 to support the regional goals of maintaining infrastructure, accommodating growth, and protecting the environment. Approximately \$58.00 million (48 percent) was spent on improvements to the regional interceptor system and \$62.00 million (52 percent) was spent on improvements to the nine wastewater treatment plants that are operated by Environmental Services. Capital projects are based on three needs: improvements to treatment or wastewater conveyance technology, expansion of the capacity within the regional treatment and conveyance system, and preservation of our existing facilities. In 2022, 20.00 percent of capital expenses were categorized as improvements, 10.00 percent as expansion, and 70.00 percent as preservation.

### Financial Information

The 2022 unified budget was adopted by the Council on December 8, 2021. The original adopted budget for operations, pass-through expenditures and debt service was \$1.24 billion, representing a 6.10 percent increase from the budget adopted in 2021. During the year, the budget was revised to \$1.33 billion, primarily to support increased capital expenditures and recognize additional federal revenues.



The Council's budget relies on several funding sources. In the 2022 amended budget, \$375.43 million in revenues and transfers from other funds come from wastewater treatment service fees and transit fare revenues. Intergovernmental revenues from federal, state, including Motor Vehicle Sales Tax (MVST), and local sources total \$796.46 million and \$90.51 million of revenues comes from property tax levies.

The Council receives a percentage of the state MVST to fund transit expenditures. In 2022, MVST revenues were projected at \$312.96 million. The sales tax on motor vehicle sales is a single sector tax and has historically experienced significant volatility in the amount generated from year to year. To address this volatility, the Council only budgets 95.00 percent of its share of forecasted revenues and does not budget the additional 5.00 percent until the following budget year if it is received.

The Council also adopted its 2022 capital program as part of the unified budget adopted in December 2021. The capital program includes an authorized capital program (ACP) and a six-year capital improvement plan (CIP) reflecting the Council's commitment to maintain and preserve regional investments in wastewater services, transit services, and regional parks and trails. The adopted 2022 capital program totaled \$9.00 billion, including \$5.33 billion in projects in the authorized capital program and \$3.67 billion in planned projects in the capital improvement plan. The adopted 2022 capital program included an annual capital budget of \$971.00 million.

### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Metropolitan Council for its annual comprehensive financial report (ACFR) for the fiscal year ended December 31, 2021. This was the thirty-ninth consecutive year the government has received this prestigious award. In order to be awarded a Certificate of Achievement, the Metropolitan Council had to publish an easily readable and efficiently organized ACFR that satisfied both generally accepted account principles and applicable program requirements.

A Certificate of Achievement for Excellence in Financial Reporting is valid for a period of one year only. However, we believe that our current ACFR continues to meet the Certificate of Achievement for Excellence in Financial Reporting Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the skill, effort, and dedication of the entire staff of the Finance and Administration Department. I wish to thank all Metropolitan Council departments for their assistance in providing the data necessary to prepare this report. Credit also is due to the Chair and the Council members for their unfailing support for maintaining the highest standards of professionalism in the management of the Metropolitan Council's finances.

Respectfully submitted,



Marie Henderson  
Deputy Chief Financial Officer / Acting Chief Financial Officer



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Metropolitan Council of the Twin Cities Area  
Minnesota**

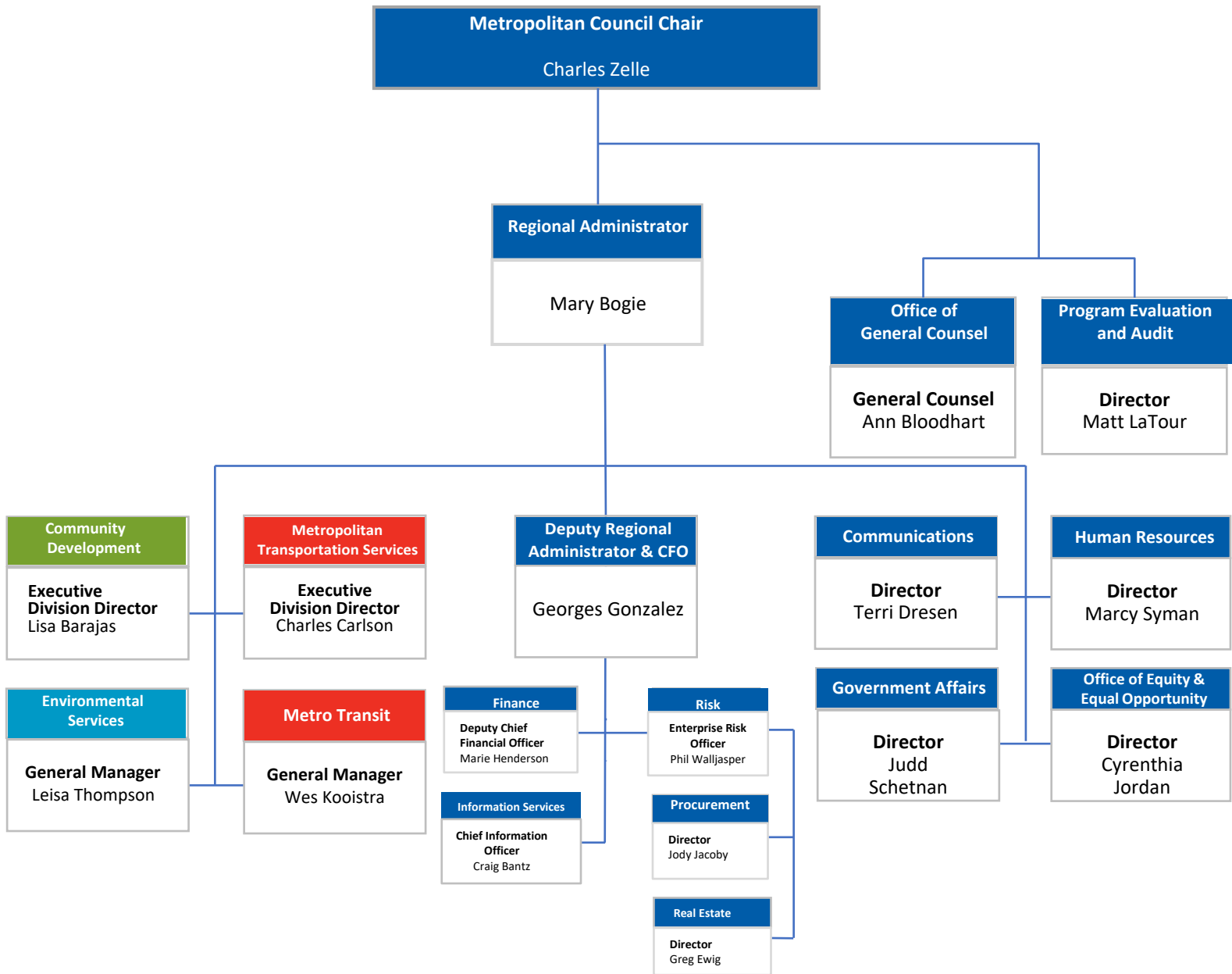
For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2021

*Christopher P. Morill*

Executive Director/CEO

# Metropolitan Council Organizational Chart



		Term of Office	
<u><b>COUNCIL MEMBERS</b></u>		<u><b>First Appointed</b></u>	<u><b>End of Term</b></u>
<b>Chair:</b>	Charles Zelle	January 6, 2020	January 2, 2023
<b>District Members:</b>			
District No. 1	Judy Johnson	March 6, 2019	January 2, 2023
District No. 2	Reva Chamblis	March 6, 2019	January 2, 2023
District No. 3	Christopher Ferguson Vacant	March 6, 2019 February 1, 2022	January 31, 2022 January 2, 2023
District No. 4	Deb Barber	March 8, 2015	January 2, 2023
District No. 5	Molly Cummings	March 6, 2019	January 2, 2023
District No. 6	Lynnea Atlas-Ingebretson John Pacheco Jr.	October 8, 2021 March 1, 2022	February 28, 2022 January 2, 2023
District No. 7	Robert Lilligren	March 6, 2019	January 2, 2023
District No. 8	Abdirahman Muse	March 6, 2019	January 2, 2023
District No. 9	Raymond Zeran	March 6, 2019	January 2, 2023
District No. 10	Peter Lindstrom	March 6, 2019	January 2, 2023
District No. 11	Susan Vento	March 6, 2019	January 2, 2023
District No. 12	Francisco J. Gonzalez	March 6, 2019	January 2, 2023
District No. 13	Chai Lee	March 6, 2019	January 2, 2023
District No. 14	Kris Fredson	March 6, 2019	January 2, 2023
District No. 15	Phillip Sterner	March 6, 2019	January 2, 2023
District No. 16	Wendy Wulff	April 22, 2009	January 2, 2023

***OFFICERS***

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Chair	Charles Zelle
Vice-Chair	Molly Cummings
Treasurer	Georges Gonzalez
Secretary	Bridget Toskey

***FINANCIAL ADMINISTRATIVE OFFICIALS***

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Regional Administrator	Mary Bogie
Chief Financial Officer	Georges Gonzalez



**METROPOLITAN**  
C O U N C I L

**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**

# FINANCIAL SECTION





**METROPOLITAN**  
C O U N C I L

**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**





## Independent Auditor's Report

Members of the Council and Audit Committee  
Metropolitan Council of the Twin Cities Area  
Saint Paul, Minnesota

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Metropolitan Council of the Twin Cities, a component unit of the State of Minnesota, as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Metropolitan Council's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Metropolitan Council, as of December 31, 2022, and the respective changes in financial position, and, where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Metropolitan Council, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter – Change in Accounting Principle**

As discussed in Note 1.C to the financial statements, in 2022, the Metropolitan Council adopted new accounting guidance by implementing the provisions of Governmental Accounting Standards Board (GASB) Statements No. 96, *Subscription-Based Information Technology Arrangements*, which represents a change in accounting principles. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Metropolitan Council's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance, and therefore, is not a guarantee that an audit conducted in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit;
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Metropolitan Council's internal control. Accordingly, no such opinion is expressed;
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements; and
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Metropolitan Council's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, Budgetary Comparison Schedules for the General Fund and each major special revenue fund, Pension Schedules, Other Postemployment Benefit Plan schedule, and Notes to the Required Supplementary Information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency

with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Metropolitan Council's basic financial statements. The Combining and Individual Fund Financial Statements and Schedules, Budgetary Comparison Schedules for nonmajor funds and the General Fund by Division, Bonds/Loans/Notes Outstanding, and Schedule of Expenditures of Federal Awards and related notes, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Supplementary Information as identified above is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

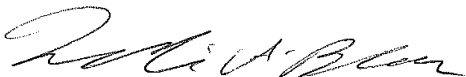
**Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the Introductory and Statistical Sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated June 23, 2023, on our consideration of the Metropolitan Council's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Metropolitan Council's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Metropolitan Council's internal control over financial reporting and compliance.



Julie Blaha  
State Auditor

June 23, 2023



**METROPOLITAN**  
C O U N C I L

**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**

## 2022 Annual Comprehensive Financial Report Management's Discussion and Analysis (Unaudited)

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The following discussion and analysis of the Metropolitan Council financial performance provides an overview of the Council's financial activities for the fiscal year ending December 31, 2022. We encourage readers to consider the information presented here in conjunction with additional information furnished in our preceding transmittal letter and the Metropolitan Council's basic financial statements following this section.

### Financial Highlights

- The assets and deferred outflows of resources of the Metropolitan Council exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$5.65 billion. Of this amount, \$4.41 billion or 78.10 percent represents net investment in capital assets.
- The Metropolitan Council's total net position increased by \$612.37 million, or 12.16 percent compared to the prior year's net position. Net position from business-type activities increased by \$588.87 million, mainly due to increased activity on the Metro Transit Light Rail lines. Governmental activities net position increased by \$23.50 million, mainly due to an increase in operating grant revenue.
- At the close of the current fiscal year, the Metropolitan Council's governmental funds reported combined fund balances of \$538.42 million, an increase of \$50.50 million, or 10.35 percent.
- At the end of the current fiscal year, unrestricted fund balance (the total of the committed, assigned, and unassigned components of fund balance) for the general fund was \$43.69 million, an increase of \$0.80 million or 1.86 percent compared to the previous year's fund balance. Approximately \$26.08 million of this amount is unassigned fund balance and available for spending on the general purpose needs of the Council.
- The Metropolitan Council's total outstanding long-term debt decreased by \$179.00 million. The Council issued \$146.48 million in bonds, notes, and loans while paying down \$325.47 million during the current fiscal year.

### Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the Metropolitan Council's basic financial statements. The Council's basic financial statements consist of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

This report also includes supplementary information intended to furnish additional detail to support the basic financial statements.

### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Metropolitan Council's financial operations, in a manner similar to a private-sector business. Government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. They are prepared using the economic resources measurement focus and the full accrual basis of accounting.

The Statement of Net Position presents financial information on all the Council's assets and liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increase or decrease in net positions may serve as a useful indicator of whether the financial condition of the Metropolitan Council is improving or deteriorating.

The Statement of Activities presents information showing how the Council's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected property taxes, accounts receivable and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Metropolitan Council that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Metropolitan Council include general government, housing, transportation, environment development, economic revitalization, and culture and recreation. The business-type activities of the Metropolitan Council include wastewater treatment, public transportation, housing and redevelopment, and internal service fund.

The government-wide financial statements can be found on pages 20-21 of this report.

## Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Metropolitan Council, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Metropolitan Council can be divided into two categories: governmental funds and proprietary funds.

### Governmental funds

Governmental funds are used to account for essentially the same functions as reported in the governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing the Council's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Metropolitan Council maintains twelve individual governmental funds. Information is presented separately in the governmental fund statement of net position and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Metro Mobility Special Revenue Fund, Suburban Transit Providers Special Revenue Fund, and Debt Retirement Fund, which are considered to be major funds. Data from the other eight governmental funds are combined into a single aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the combining and individual fund statements and schedules section of this report.

The Metropolitan Council adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 22-25 of this report.

### Proprietary funds

The Metropolitan Council maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Metropolitan Council uses enterprise funds to account for its wastewater treatment, bus transportation, light rail transportation, commuter rail transportation and housing operations. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Metropolitan Council's various functions. The Metropolitan Council uses internal service funds to account for its self-insurance. Because this service predominantly benefits business-type functions rather than governmental functions, it has been included within business-type activities in the government-wide financial statements, with a small portion allocated to governmental funds.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. Proprietary funds utilize accrual basis accounting which is the same method used by private-sector businesses. The proprietary fund financial statements provide separate information for wastewater treatment, bus transportation, light rail transportation, commuter rail transportation and housing operations, all five funds are considered to be major funds of the Metropolitan Council.

The basic proprietary fund financial statements can be found on pages 26-28 of this report.

## Notes to the Financial Statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-67 of this report.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the Metropolitan Council funding its obligation to provide pension and OPEB benefits to its employees. Required supplementary information can be found on pages 69-82 of this report.

The combining statements referred to earlier in connection with the nonmajor governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements, bonds/loans/notes outstanding statement, and schedules can be found on pages 83-100 of this report.

Additionally, the statistical section, which provides mostly trend data and non-financial information useful in assessing the Metropolitan Council's financial condition, can be found on pages 101-127 of this report.

## Government-wide Overall Financial Analysis

As noted earlier, net position over time, may serve as a useful indicator of a government's financial position. In the case of the Metropolitan Council, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$5.65 billion, at the end of 2022.

### Metropolitan Council Net Position December 31, 2022 and 2021 (In Thousands)

	Governmental activities		Business-type activities		Total	
	2022	2021	2022	2021	2022	2021
Current and other assets	\$ 590,898	\$ 525,572	\$ 1,738,335	\$ 1,888,344	\$ 2,329,233	\$ 2,413,916
Capital assets	116,545	120,735	6,097,992	5,614,788	6,214,537	5,735,523
Total assets	707,443	646,307	7,836,327	7,503,132	8,543,770	8,149,439
Deferred outflows of resources:						
Outflows - pension	14,547	17,211	141,067	145,939	155,614	163,150
Outflows - OPEB	1,112	1,576	33,866	54,967	34,978	56,543
Total deferred outflows of resources	15,659	18,787	174,933	200,906	190,592	219,693
Long-term liabilities outstanding	279,412	235,565	2,179,900	2,319,733	2,459,312	2,555,298
Other liabilities	55,055	37,358	435,587	387,834	490,642	425,192
Total liabilities	334,467	272,923	2,615,487	2,707,567	2,949,954	2,980,490
Deferred inflows of resources:						
Inflows - derivative instrument	-	-	5,585	6,196	5,585	6,196
Inflows - pension	8,091	36,126	62,614	303,938	70,705	340,064
Inflows - OPEB	1,170	168	57,526	6,378	58,696	6,546
Inflows - lease	-	-	1,215	-	1,215	-
Total deferred inflows of resources	9,261	36,294	126,940	316,512	136,201	352,806
Net position:						
Net investment in capital assets	76,617	77,929	4,334,537	3,756,183	4,411,154	3,834,112
Restricted	380,619	403,371	751,040	778,460	1,131,659	1,181,831
Unrestricted	(77,862)	(125,423)	183,256	145,316	105,394	19,893
Total net position	\$ 379,374	\$ 355,877	\$ 5,268,833	\$ 4,679,959	\$ 5,648,207	\$ 5,035,836

By far, the largest portion of the Metropolitan Council's net position, \$4.41 billion or 78.10 percent reflects its investment in capital assets (e.g., land, buildings, vehicles, equipment, and infrastructure) less any related outstanding debt used to acquire those assets. The Metropolitan Council uses these capital assets to provide services to citizens. Accordingly, these assets are not available for future spending. Although the Metropolitan Council's investment in capital assets is reported net of related debt, it should be noted that the resources used to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Metropolitan Council's net position, \$1.13 billion or 20.04 percent reflects resources that are subject to external restrictions on how they may be used. Net position restrictions are primarily due to State legislation and bond covenants. These components of net position consist of debt service, capital projects, highway right-of-way, economic revitalization, environment development, housing, and regional land use. The decrease in restricted net position, \$50.17 million, came primarily from capital project activities.

The remaining balance of \$105.39 million is unrestricted net position. The increase of \$85.50 million came primarily from increased operating grant revenues. Negative unrestricted net position results from debt obligations being reported in governmental activities, while related capital assets are recognized in the business-type activities.

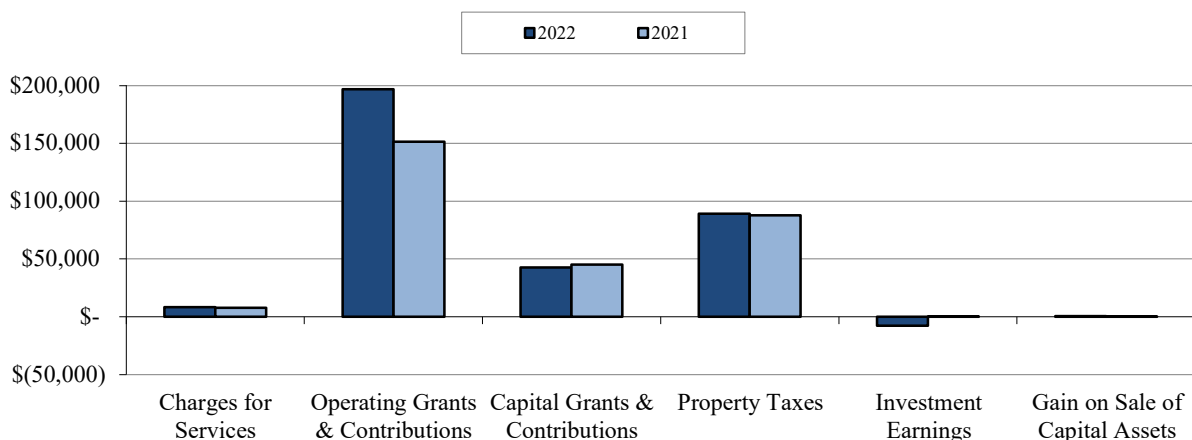
At the end of the current fiscal year, the Metropolitan Council is able to report positive balances in all three categories of net position. Governmental activities had positive balances in two of the three categories, and business-type activities had positive in all three categories. The Metropolitan Council's combined net position for governmental and business-type activities increased by \$612.37 million, or 12.16 percent from the prior year's net position. The reasons for this overall increase are discussed in the following sections for the governmental activities and business-type activities.

**Changes in Net Position  
Fiscal Years Ended December 31, 2022 and 2021  
(In Thousands)**

	<u>Governmental activities</u>		<u>Business-type activities</u>		<u>Total</u>	
	2022	2021	2022	2021	2022	2021
Revenues:						
Program revenues:						
Charges for services	\$ 8,240	\$ 7,659	\$ 384,105	\$ 348,440	\$ 392,345	\$ 356,099
Operating grants and contributions	196,634	151,250	534,494	403,014	731,128	554,264
Capital grants and contributions	42,692	44,961	585,717	669,904	628,409	714,865
General revenues:						
Property taxes	89,164	87,640	-	-	89,164	87,640
Investment earnings	(7,636)	56	(65,751)	55,811	(73,387)	55,867
Gain on sale of capital assets	415	218	-	-	415	218
Total revenues	329,509	291,784	1,438,565	1,477,169	1,768,074	1,768,953
Expenses:						
General government	9,043	(7,781)	-	-	9,043	(7,781)
Transportation	206,297	194,361	-	-	206,297	194,361
Culture and recreation	30,319	27,473	-	-	30,319	27,473
Economic revitalization	7,574	8,810	-	-	7,574	8,810
Environment development	5,320	3,467	-	-	5,320	3,467
Housing	5,620	1,050	-	-	5,620	1,050
Interest and other charges	4,646	5,305	-	-	4,646	5,305
Environmental services	-	-	217,200	214,675	217,200	214,675
Transit bus	-	-	392,531	300,492	392,531	300,492
Transit light rail	-	-	162,355	146,813	162,355	146,813
Transit commuter rail	-	-	17,411	14,317	17,411	14,317
Housing	-	-	97,387	88,950	97,387	89,950
Total expenses	268,819	232,685	886,884	765,247	1,155,703	997,932
Increase (decrease) in net position before transfers	60,690	59,099	551,681	711,922	612,371	771,021
Transfers	(37,193)	(72,205)	37,193	72,205	-	-
Increase (decrease) in net position	23,497	(13,106)	588,874	784,127	612,371	771,021
Net position, beginning	355,877	368,983	4,679,959	3,895,832	5,035,836	4,264,815
Net position, ending	\$ 379,374	\$ 355,877	\$ 5,268,833	\$ 4,679,959	\$ 5,648,207	\$ 5,035,836

**Governmental Activities.** During the current fiscal year, net position for governmental activities increased \$23.50 million or 6.60 percent of the difference from the prior fiscal year for an ending balance of \$379.37 million.

**Governmental Activities Revenues  
Fiscal Years Ended December 31, 2022 and 2021  
(In Thousands)**

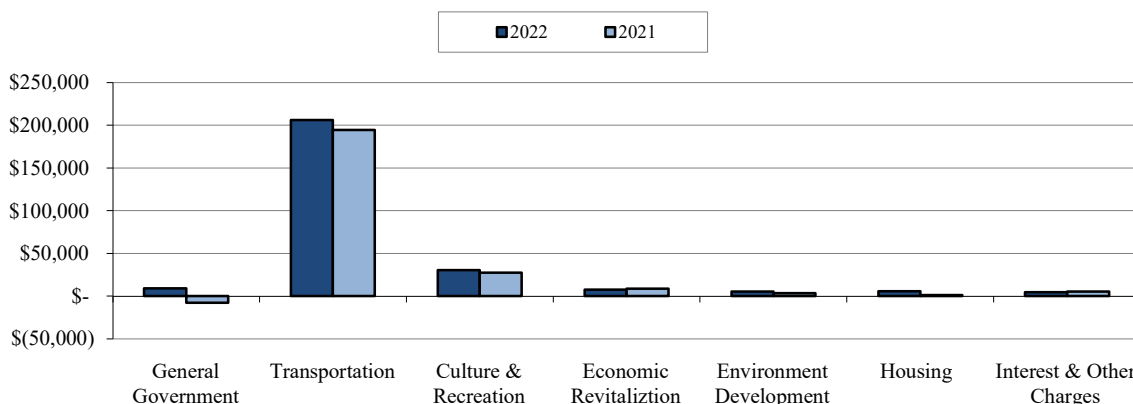




Governmental activities are supported by charges for services, operating grants, and capital grants and contributions. Additionally, general revenues cover any expenses after program specific revenues are applied. In 2022, the Council relied primarily on property taxes for funding governmental activities beyond program revenues. Specifically, property taxes supported the Council’s General Fund activity and parks debt service activity. Some revenues for the Council’s governmental activities are derived directly from the program itself (referred to as charges for services), parties outside the government, taxpayers, or citizenry. As a whole, these revenues reduce the net cost of the function to be financed from the government’s general revenue. Governmental activities program revenues totaled \$247.57 million, an increase of \$43.70 million, or 21.43 percent, compared to 2021. An increase in operating grant revenues of \$45.38 million, an increase in charges for services revenues of \$0.58 million, and a decrease in capital grant revenues of \$2.27 million account for this change. The change in operating grant revenue reflects an increase in federal COVID-19 pandemic funding received in 2022 compared to 2021. The increase in charges for services was due to an increase in ridership as the pandemic recovery continued during the year. The change in capital grant revenue was due to a decrease in transit projects. Total governmental activities general revenues were \$81.94 million, a decrease of \$5.97 million or 6.79 percent under the prior year. This is largely due to a decrease in investment earnings, reflecting lower market yields. Property taxes supporting general fund activity and parks debt service activity increased slightly, by \$1.52 million.

In 2022, expenses for governmental activities increased by \$36.13 million, 15.53 percent, to \$268.82 million. General government expenses increased by \$16.82 million primarily due to higher actuarial pension expenses. Transportation expenses increased \$11.94 million primarily due to increased COVID-19 funding passed through to suburban transit providers, and culture and recreation expenses increased by \$2.85 million due to timing of parks projects. In addition, interest expense decreased by \$0.66 million and the Council’s livable communities’ programs for housing, economic revitalization, and environment development increased by \$5.19 million. The unexpended balances of all livable community grants programs are reported as restricted net position.

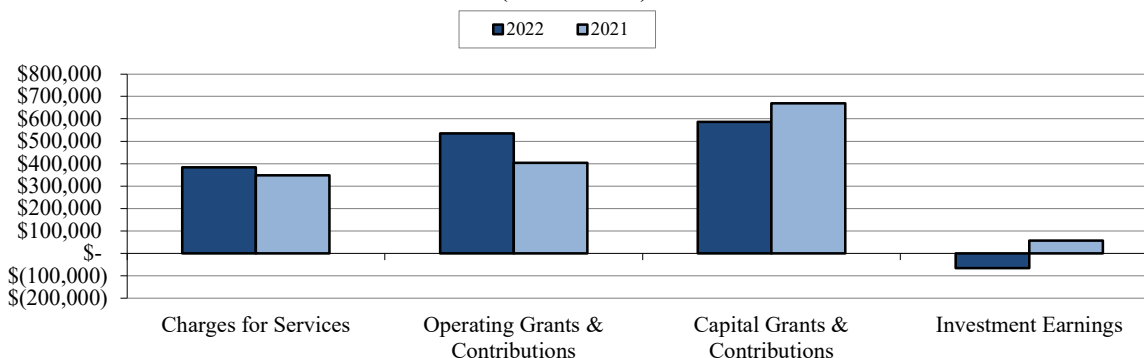
**Governmental Activities Program Expenses**  
**Fiscal Years Ended December 31, 2022 and 2021**  
(In Thousands)



Depreciation for the year was \$23.64 million, an increase of \$0.10 million from 2021. Net transfers to business-type activities decreased by \$35.01 million to \$37.19 million. Transfers were primarily capital expense reimbursements, with Metro Transit Bus the primary recipient. Net salaries and benefits increased by \$1.05 million and payments to outside transit providers increased by \$13.40 million mainly due to an increase in federal COVID-19 funding passed through to Suburban Transit Providers.

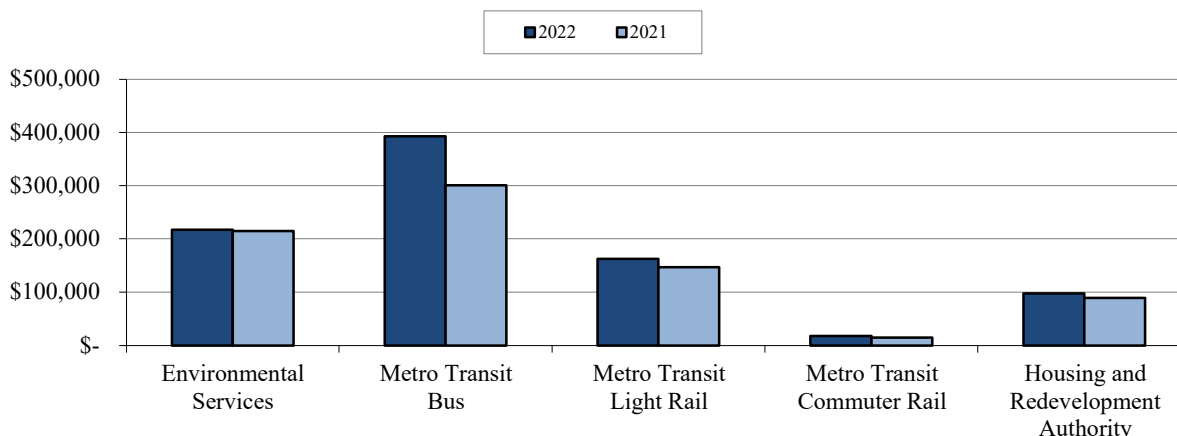
**Business-type Activities.** For the Metropolitan Council’s business-type activities, the results for the current fiscal year increased the overall net position to reach an ending balance of \$5.27 billion. The total increase in net position for business-type activities (Environmental services, Transit bus, Transit light rail, Transit commuter rail, and Housing) was \$588.87 million or 12.58 percent from the prior fiscal year’s net position.

**Business-type Activities Revenues**  
**Fiscal Years Ended December 31, 2022 and 2021**  
(In Thousands)



Program revenues for the Council’s business-type activities totaled \$1.50 billion, or 169.62 percent of related expenses for fiscal year 2022 compared to \$1.42 billion, 185.74 percent of related expenses, in the prior year. Operating grants revenue increased by \$131.48 million, reflecting an increase in federal pandemic funding received during the year. Charges for services revenues increased by \$35.67 million due to increased wastewater revenues resulting from a rate increase in 2022, and increased transit fares arising from improved ridership. Capital grants decreased by \$84.19 million, primarily due to completion of Metro Transit Bus projects Orange Line and D Line during 2022. Investment earnings decreased by \$121.56 million, reflecting lower market yields.

**Business-type Activities Expenses**  
**Fiscal Year Ended December 31, 2022 and 2021**  
**(In Thousands)**



Business-type activities in 2022 incurred expenses of \$886.88 million, an increase of \$121.64 million, or 15.90 percent, over the prior year. Higher actuarial pension expenses account for most of the increased expenditure. Metro Transit Bus expenses increased by \$92.04 million, Metro Transit Light Rail expenses increased by \$15.54 million, and Metro Transit Commuter Rail expenses increased by \$3.09 million. Environmental Services expenses increased slightly, by 1.18 percent, and Housing and Redevelopment Authority expenses increased by \$8.44 million, which came from increased average rent costs along with higher actuarial pension expenses.

Overall salaries and benefit related expenses increased by \$108.68 million to \$344.43 million due to higher actuarial pension expenses. Contracted services increased by \$11.56 million primarily due to increases in Environmental Services and Metro Transit Bus contracts, utilities expenses increased by \$7.37 million, and housing payments increased by \$5.88 million.. These increases were offset by decreases in insurance expense (\$1.08 million) and depreciation expense (\$6.24 million). Depreciation expense decreased to \$198.95 million from \$205.19 million in 2021. General inflationary factors account for increases to other operating expense categories.

## Financial Analysis of the Governmental Funds

As noted earlier, the Metropolitan Council uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the Metropolitan Council’s governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Metropolitan Council’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose at the end of the fiscal year.

As of December 31, 2022, the Metropolitan Council’s governmental funds had combined fund balances of \$538.42 million, an increase of \$50.50 million in comparison with the prior year. Approximately \$26.08 million of this amount is available for spending at the Council’s discretion as unassigned fund balance in the General Fund. Negative unassigned fund balance, \$46.60 million, in Nonmajor Governmental Funds represents Parks and Open Space Grants and is deemed unassigned because the restricted amounts for future grant payments are to be funded by future bonding and State reimbursements. The remainder of the fund balance is either restricted, committed or assigned to indicate that it is: restricted for particular purposes, \$440.10 million; committed for particular purposes, \$109.78 million; or assigned for particular purposes, \$9.06 million.

## METROPOLITAN COUNCIL

Revenues from all governmental funds for the current year were \$328.82 million, an increase of \$37.12 million, 12.72 percent, from the previous year. Governmental funds share of state appropriation revenue, used to support metro mobility transit operations, decreased by \$0.44 million. Federal operating grant revenues increased by \$48.84 million, reflecting an increase in federal COVID-19 pandemic funding received in 2022 compared to 2021. Capital grant revenues increased by \$3.28 million for parks capital projects and decreased by \$4.89 million for transit capital projects, due to the timing of project expenses. Taxes increased by \$1.11 million and investment earnings decreased by \$7.69 million.

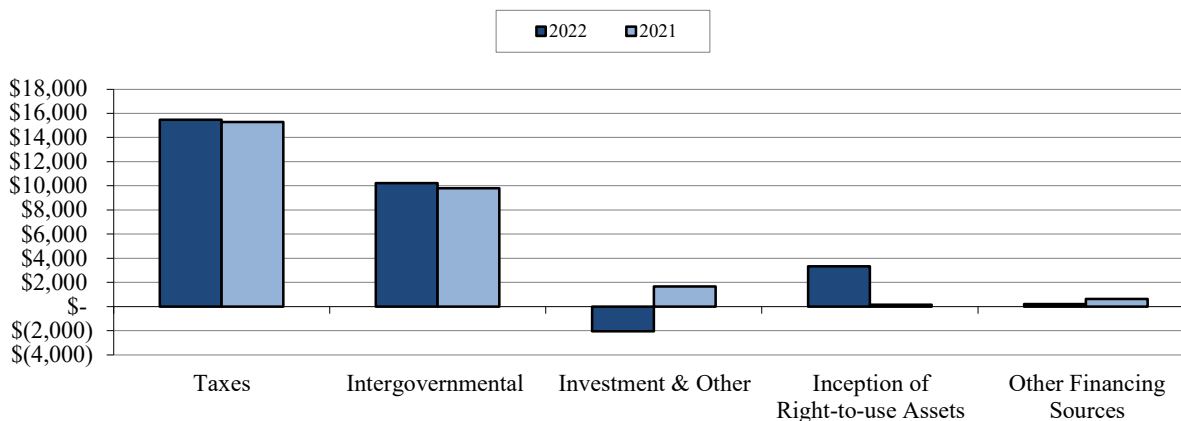
Expenditures for all governmental funds in the current year were \$303.66 million, a decrease of \$10.77 million from the previous year. Culture and recreational program expenditures increased by \$2.85 million primarily due to the timing of regional parks activity. The Council's livable communities programs (housing, economic revitalization, and environment development) spending increased by \$5.19 million, reflecting environment and economic development projects in an execution phase during the year. Transportation expenditures increased by \$19.90 million to \$190.78 million, due to increases in operating expenses and pass-through grants. Debt service principal and interest payments decreased by \$30.87 million, to a total of \$37.58 million. Capital outlay decreased by \$9.28 million to \$13.13 million due to the microchip shortage experienced by bus manufacturer's and resulting slow-down in council bus acquisitions.

The General Fund is the main operating fund of the Metropolitan Council. At the end of 2022, \$9.11 million was committed for specific purposes and \$8.50 million was assigned for existing obligations, leaving \$26.08 million unassigned. The General Fund reserve balance increased by \$0.80 million to \$43.69 million, or 1.86 percent over the prior year. Approximately \$3.83 million of the increase is due to incomplete projects carried over to 2023, with the difference due to open positions in Information Services and decreased consulting costs.

### General Fund Revenues by Source and Other Financing Sources Fiscal Years Ended December 31, 2022 and 2021 (In Thousands)

	2022		2021		Increase (Decrease)
	Amount	Percent of Total	Amount	Percent of Total	
<b>Revenues by Source</b>					
Taxes	\$15,468	57%	\$15,285	55%	\$ 183
Intergovernmental Revenues	10,212	38%	9,787	36%	425
Investment Income and Other	(2,054)	(8%)	1,649	6%	(3,703)
Inception of Right-to-use Assets	3,324	12%	143	1%	3,181
Other Financing Sources	210	1%	633	2%	(423)
<b>Total Revenue and Other Financing Sources</b>	<b>\$27,160</b>	<b>100%</b>	<b>\$27,497</b>	<b>100%</b>	<b>\$ (337)</b>

### General Fund Revenues by Source and Other Financing Sources Fiscal Years Ended 2022 and 2021 (In Thousands)

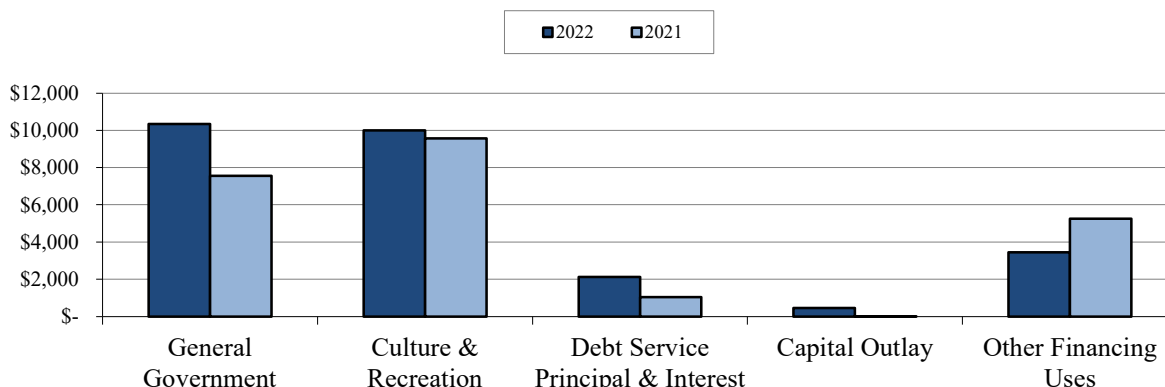


General Fund revenues and other financing sources decreased by \$3.10 million from the previous year. Tax revenue increased by \$0.18 million and intergovernmental revenue increased by \$0.43 million. Investment and other income decreased by \$3.70 million primarily due to market yields. Inception of right-to-use assets increased by \$3.18 million to \$3.32 million and reflects subscription-based information technology arrangements used for vendor-provided information technology. Other Financing Sources, used primarily for water supply planning in 2022, decreased by \$0.42 million to \$0.21 million.

**General Fund  
Expenditures by Function and Other Financing Uses  
Fiscal Years Ended December 31, 2022 and 2021  
(In Thousands)**

	2022		2021		Increase (Decrease)
	Amount	Percent of Total	Amount	Percent of Total	
<b>Expenditures by Function</b>					
General Government	\$ 10,333	39%	\$ 7,560	32%	\$ 2,773
Culture and Recreation	9,990	38%	9,565	41%	425
Debt Service (Principal Only)	2,052	8%	947	4%	1,105
Debt Service (Interest Only)	77	-	96	1%	(19)
Capital Outlay	458	2%	7	-	451
Total Expenditures	\$ 22,910	87%	\$ 18,175	78%	\$ 4,735
Other Financing Uses	3,454	13%	5,254	22%	(1,800)
Total Expenditures and Other Financing Uses	\$ 26,364	100%	\$ 23,429	100%	\$ 2,935

**General Fund  
Expenditures by Function and Other Financing Uses  
Fiscal Years Ended December 31, 2022 and 2021  
(In Thousands)**



General Fund expenditures (net of allocations) during the current year were \$22.91 million, an increase of \$4.74 million from the previous year. Other financing uses, transfers out, decreased by \$1.80 million. The General Fund budgeted and transferred out \$1.00 million for livable communities as required by state statute, and \$2.00 million to further support affordable housing initiatives. Transfers out for business-type activities included \$0.45 million to Environmental Services for reimbursement of water supply program expenditures. Actual expenditures for general government expenses were under budget due to open positions in Information Services and lower than anticipated spending on contracted services and capital outlays. These projects will carry-forward into 2023 through the budget process.

In 2022, the Metro Mobility Fund balance increased by \$5.12 million to \$58.70 million. Metro Mobility’s total revenues increased by \$28.91 million to \$93.04 million. State revenues decreased by \$0.44 million due to a change in state legislation. Federal revenues increased \$29.29 million due to COVID-19 operating grant dollars used to support the Metro Mobility program. The number of passenger trips increased by 4.95 percent and passenger miles decreased by 4.97 percent. Fare revenues increased by 8.69 percent to \$6.65 million due to the increased usage of public transportation as cities continue to recover from the pandemic. Total Metro Mobility expenditures were \$87.92 million for the year, an increase of \$3.15 million compared to 2021. The increase was primarily due to increased fuel costs related to improved ridership and higher fuel prices during the year, followed by increased contracted services.

The Suburban Transit Providers Special Revenue Fund is a pass-through fund. Suburban Transit Provider’s total revenues increased by \$7.90 million to \$61.25 million. State motor vehicle sales tax revenue increased by \$0.67 million, and federal revenue increased by \$7.24 million due to increased reliance on federal COVID-19 grant funding compared to the prior year. Total expenditures for the year, consisting of pass-through payments to regional transportation programs, were \$61.25 million or equal to total revenues.

The Debt Retirement Fund balance increased by \$8.27 million to \$129.94 million as anticipated for debt repayments. Property tax related revenues increased \$0.59 million over the prior year to \$55.44 million. Investment earnings decreased by \$1.18 million. Total debt service payments were \$35.45 million, a decrease of \$31.96 million from the prior year.

## Financial Analysis of Proprietary Funds

The Metropolitan Council's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

### Proprietary Funds

The Council has five enterprise funds: Environmental Services, Metro Transit Bus, Metro Transit Light Rail, Metro Transit Commuter Rail, and Metropolitan Housing and Redevelopment Authority. Additionally, the Council has one Internal Service fund. Each enterprise fund is reported as a major fund. The Internal Service fund accounts for self-insured medical and dental insurance related to Regional Administration, Metro Transit, Environmental Services, and the Metropolitan Housing and Redevelopment Authority. The Regional Administration related portion of the Internal Service fund is allocated to the governmental activities, which is accounted for in the governmental funds through governmental activities reconciliation.

Overall, the enterprise funds had a total net position of \$5.23 billion as of December 31, 2022. The total net position for all enterprise funds increased by \$592.55 million during 2022 compared to the prior year's net position. Capital projects activity accounts for most of this increase.

**Proprietary Funds**  
**Key Statement of Net Position Account Balances and Revenue and Expense Activities**  
**Fiscal Years Ended December 31, 2022 and 2021**  
**(In Thousands)**

	Enterprise Funds							
	Environmental Services	Metro Transit			Metropolitan Housing and Redevelopment Authority	Total 2022	Total 2021	Internal Service
		Bus	Light Rail	Commuter Rail				
Assets	\$ 2,592,330	\$ 1,516,858	\$ 3,486,684	\$ 163,907	\$ 27,975	\$ 7,787,754	\$ 7,457,136	\$ 46,027
Deferred outflows of resources	21,918	126,467	24,111	1,224	1,213	174,933	200,906	-
Liabilities	1,542,963	498,205	550,311	8,039	5,741	2,605,259	2,703,590	10,228
Deferred inflows of resources	21,190	95,038	9,374	663	675	126,940	316,512	-
Operating Income (Loss)	83,276	(345,940)	(145,663)	(17,153)	(96,439)	(521,919)	(428,086)	(6,388)
Changes in Net Position	96,769	86,554	412,526	(4,353)	1,052	592,548	789,638	(5,826)
Net Position	\$1,050,095	\$1,050,082	\$2,951,110	\$156,429	\$22,772	\$5,230,488	\$4,637,940	\$35,799

The Environmental Services Fund accounts for the operations, maintenance, and design of the regional wastewater (sanitary sewer) system. Normal operations were positive, mainly due to increased charges for services and operating grants. Net capital assets increased by \$49.88 million.

Metro Transit Bus is the region's largest direct provider of bus transit service. For December 31, 2022, net investment in capital assets was \$750.82 million, an increase of \$43.17 million. This increase was due to investment in the new Minneapolis bus garage, and the planning and construction in progress of several new bus rapid transit lines.

The Metro Transit Light Rail Fund provides the region's light rail transit service. For December 31, 2022, the net investment in capital assets was \$2.47 billion, an increase of \$462.57 million due to construction in progress for Light Rail extensions.

The Metro Transit Commuter Rail Fund provides the region's commuter rail transit service. For December 31, 2022, the net investment in capital assets was \$144.63 million, a decrease of \$6.24 million mostly from accumulated depreciation.

The Metropolitan Housing and Redevelopment Authority provides affordable housing under the Federal Section 8 housing choice voucher program and other housing programs. The net position balance for the year ended December 31, 2022, was \$22.77 million, of which \$5.40 million was net investment in capital assets.

## General Fund Budgetary Highlights

The original expenditure budget was increased by \$6.93 million to arrive at the final budget of \$29.20 million. The original budget increased due to:

- \$1.60 million in additional budget carryovers from 2021 for equity initiative projects, and
- \$1.40 million in additional budget carryovers from 2021 for community development preservation of affordable housing, and
- \$220.00 thousand in additional budget carryovers from 2021 for community development climate action plan
- \$800.00 thousand in additional salaries for regional administration including office of equity and equal opportunity
- \$2.83 million in contracted services for thrive initiatives
- \$75.00 thousand in risk insurance expenses.

During the year, however, actual operating expenditures were \$6.29 million lower than the final budget. This amount includes \$3.83 million in carryover to 2023, the balance was mainly a result of lower consulting costs and salaries saving from open positions.

## Capital Asset and Debt Administration

### Capital Assets

The Metropolitan Council's investment in capital assets for its governmental and business-type activities as of December 31, 2022, amounted to \$6.21 billion, net of accumulated depreciation. This investment in capital assets includes land, buildings, improvements, water treatment plants, machinery, equipment, vehicles, and the right-to-use assets' categories as required by GASB Statement No. 87 "Leases" and GASB Statement No. 96 "Subscription-Based Information Technology Arrangements". The total increase in capital assets for the current fiscal year was approximately 8.35 percent.

**Metropolitan Council Capital Assets**  
**(Net of Accumulated Depreciation and Amortization)**  
**Fiscal Years Ended December 31, 2022 and 2021**  
**(In Thousands)**

	<u>Governmental</u> <u>Activities</u>		<u>Business-type Activities</u>		<u>Total</u>	
	2022	2021	2022	2021	2022	2021
Land and land improvements	\$ 215	\$ 215	\$ 260,427	\$ 257,997	\$ 260,642	\$ 258,212
Right-to-use land	-	-	4,217	3,887	4,217	3,887
Buildings and infrastructure	9,602	10,011	2,863,341	2,879,968	2,872,943	2,889,979
Right-to-use buildings	109	126	7,683	8,040	7,792	8,166
Vehicles and other equipment	104,392	110,383	392,603	439,342	496,995	549,725
Subscription-based information technology arrangements	2,227	-	533	-	2,760	-
Construction in progress	-	-	2,569,188	2,025,554	2,569,188	2,025,554
Total	\$ 116,545	\$ 120,735	\$ 6,097,992	\$ 5,614,788	\$ 6,214,537	\$ 5,735,523

Major capital asset events during the current fiscal year included the following:

The Metropolitan Council's net capital assets for governmental activities decreased by \$4.19 million for the year.

The business-type activities had an increase of \$483.20 million. Approximately \$482.70 million of the increase relates to council-owned assets and \$0.50 million relates to accounting for right-to-use assets required by GASB Statement No. 87 "Leases" and GASB Statement No. 96 "Subscription-Based Information Technology Arrangements". Increases of \$397.80 million in Metro Transit Light Rail, \$41.46 million in Metro Transit Bus, \$49.88 million in Environmental Services and \$0.74 million in Metropolitan Housing and Redevelopment Authority were offset by a decrease of \$6.68 million in Metro Commuter Rail.

Additional information on the Metropolitan Council's capital assets can be found in Note IV.E on page 45 of this report.

## Debt Administration

At the end of the fiscal year, the Metropolitan Council had total bonds and loans outstanding of \$1.72 billion. Of this amount, \$1.21 billion was for general obligation bonds and notes issued by the Metropolitan Council and \$505.67 million was for loans from the State of Minnesota Public Facilities Authority. General obligation bonds and loans are backed by the full faith and credit of the Metropolitan Council.

**Metropolitan Council Outstanding Debt  
General Obligation Bonds and Loans  
December 31, 2022 and 2021  
(In Thousands)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021</u>
General obligation bonds and notes	\$ 218,520	\$ 193,320	\$ 993,000	\$ 1,179,390	\$ 1,211,520	\$ 1,372,710
Minnesota Public Facilities Authority loans	-	-	505,666	524,984	505,666	524,984
Total of general obligation bonds and loans	\$ 218,520	\$ 193,320	\$ 1,498,666	\$ 1,704,374	\$ 1,717,186	\$ 1,897,694

The Metropolitan Council's total debt decreased by \$180.51 million, or 9.51 percent, during the year. General obligation bonds and notes decreased by \$161.19 million, and the Minnesota Public Facilities Authority (PFA) loans decreased by \$19.32 million. The Council issued \$101.17 million of new bonds, while retiring \$262.36 million of bonds. Also, during 2022 the Metropolitan Council drew down \$43.80 million in of PFA loans and repaid \$63.12 million on existing PFA loans.

The Metropolitan Council maintains an “AAA” rating from Standard and Poor's and an “Aaa” rating from Moody's Investors service for general obligation debt.

Minnesota statutes does not limit the amount of general obligation debt on wastewater bonds. The state statutes limit the amount of general obligation debt the Metropolitan Council may issue for regional recreation open space at \$40.00 million. The current unused authority is \$35.47 million. Transit debt is subject to limited amounts as authorized by statute. At the end of the year, the Metropolitan Council had unissued authority of \$158.97 million of transit general obligation bonds.

Additional information on the Metropolitan Council's long-term debt can be found in Note IV.J on pages 49-53 of this report.

## Economic Factors and Next Year's Budgets and Rates

The following economic factors currently affect the Metropolitan Council and were considered in developing the 2023 fiscal year budget.

- The Council’s operating budget relies on several funding sources. For 2023, total state revenues (state general fund appropriations and motor vehicle sales taxes) are expected to represent 38.67 percent of total revenues and other sources, a decrease of 2.00 percent from 2022.
- A major factor that has helped the economic outlook affecting the Council’s operating budget for the Transit funds, is the reliance on the Federal Coronavirus Aid, Relief, and Economic Security Act (CARES), the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSA), and the American Rescue Plan Act (ARPA).
- The Council uses the state November forecast to establish budget parameters for motor vehicle sales taxes. The state February forecast projects motor vehicle sales taxes will be 2.87 percent lower than forecasted in November. Receipts in excess of budget fall to reserve balances and are considered in the next budget cycle.
- User fees represent 30.33 percent of total revenues and other sources for 2023, a decrease of 4.09 percent from the 2022 adopted budget. Transit service fees decreased 13.62 percent reflecting ridership and transit service levels experienced in the post-pandemic environment. Wastewater treatment fees increased 4.74 percent, mainly due to a wastewater rate increase implemented in 2022.
- The certified property tax levy approved by the Council for amounts payable in 2023 represents a 2.00 percent increase over the previous year’s levy. The general purposes levy is 100.00 percent of its statutory levy limit. Property tax revenue collections have historically been in line with budgeted original estimates.

## Requests for Information

This financial report is designed to provide a general overview of the Metropolitan Council's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Chief Financial Officer, Metropolitan Council, 390 Robert Street North, St. Paul, Minnesota 55101-1805.



**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**



# **Basic Financial Statements**



**STATEMENT OF NET POSITION**  
**DECEMBER 31, 2022**  
**IN THOUSANDS**

	<b>Primary Government</b>		
	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Total</b>
<b>ASSETS</b>			
Cash and investments	\$ 492,564	\$ 605,689	1,098,253
Receivables, net	5,556	16,422	21,978
Lease receivable	-	1,228	1,228
Internal balances	(2,546)	2,546	-
Due from other governmental units	62,350	48,220	110,570
Inventory	-	42,482	42,482
Prepays and other	-	7,450	7,450
Loans and advances	32,974	603	33,577
Restricted assets:			
Cash and cash equivalents	-	715,904	715,904
Receivables, net	-	4,705	4,705
Due from other governmental units	-	292,962	292,962
Loans receivable	-	124	124
Capital assets not being depreciated			
Land	215	260,427	260,642
Construction in progress	-	2,569,188	2,569,188
Capital assets (net of accumulated depreciation and amortization)			
Buildings and infrastructure	9,602	2,863,341	2,872,943
Leased buildings	109	7,683	7,792
Leased land	-	4,217	4,217
Vehicles	99,631	343,390	443,021
Equipment	4,761	49,213	53,974
Subscription-based information technology arrangements	2,227	533	2,760
Total assets	<u>707,443</u>	<u>7,836,327</u>	<u>8,543,770</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred outflows pension	14,547	141,067	155,614
Deferred outflows OPEB	1,112	33,866	34,978
Total deferred outflows of resources	<u>15,659</u>	<u>174,933</u>	<u>190,592</u>
<b>LIABILITIES</b>			
Accounts payable and other current liabilities	50,491	45,837	96,328
Accrued interest payable	3,687	-	3,687
Unearned revenue	877	27,167	28,044
Restricted liabilities:			
Liabilities payable from restricted assets	-	154,396	154,396
Unearned revenue	-	208,187	208,187
Due within one year	42,307	226,040	268,347
Noncurrent liabilities:			
Due in more than one year	213,492	1,475,807	1,689,299
OPEB liability due in more than one year	5,996	301,269	307,265
Net pension liability due in more than one year	17,617	176,784	194,401
Total liabilities	<u>334,467</u>	<u>2,615,487</u>	<u>2,949,954</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred inflows derivative instrument	-	5,585	5,585
Deferred inflows pension	8,091	62,614	70,705
Deferred inflows OPEB	1,170	57,526	58,696
Deferred inflows lease	-	1,215	1,215
Total deferred inflows of resources	<u>9,261</u>	<u>126,940</u>	<u>136,201</u>
<b>NET POSITION</b>			
Net investment in capital assets	76,617	4,334,537	4,411,154
Restricted for:			
Debt service	129,935	15,871	145,806
Capital projects	114,966	734,188	849,154
Highway right-of-way	57,507	-	57,507
Economic revitalization	54,858	-	54,858
Environment development	16,314	-	16,314
Housing	7,024	981	8,005
Regional land use	15	-	15
Unrestricted	(77,862)	183,256	105,394
Total net position	<u>\$ 379,374</u>	<u>\$ 5,268,833</u>	<u>\$ 5,648,207</u>

The accompanying notes to the financial statements are an integral part of this statement.

**STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

Function/program	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating	Capital	Governmental Activities	Business-type Activities	Total
			Grants and Contributions	Grants and Contributions			
Governmental activities:							
General government	\$ 9,043	\$ 276	\$ -	\$ 1,795	\$ (6,972)	\$ -	\$ (6,972)
Transportation	206,297	7,964	186,644	10,792	(897)	-	(897)
Culture and recreation	30,319	-	9,990	30,105	9,776	-	9,776
Economic revitalization	7,574	-	-	-	(7,574)	-	(7,574)
Environment development	5,320	-	-	-	(5,320)	-	(5,320)
Housing	5,620	-	-	-	(5,620)	-	(5,620)
Interest and other charges	4,646	-	-	-	(4,646)	-	(4,646)
Total governmental activities	<u>268,819</u>	<u>8,240</u>	<u>196,634</u>	<u>42,692</u>	<u>(21,253)</u>	<u>-</u>	<u>(21,253)</u>
Business-type activities:							
Environmental services	217,200	331,454	2,739	-	-	116,993	116,993
Transit bus	392,531	39,064	327,324	128,117	-	101,974	101,974
Transit light rail	162,355	12,381	93,830	457,587	-	401,443	401,443
Transit commuter rail	17,411	258	12,998	13	-	(4,142)	(4,142)
Housing	97,387	948	97,603	-	-	1,164	1,164
Total business-type activities	<u>886,884</u>	<u>384,105</u>	<u>534,494</u>	<u>585,717</u>	<u>-</u>	<u>617,432</u>	<u>617,432</u>
Total governmental and business-type activities	<u>\$ 1,155,703</u>	<u>\$ 392,345</u>	<u>\$ 731,128</u>	<u>\$ 628,409</u>	<u>(21,253)</u>	<u>617,432</u>	<u>596,179</u>
General revenues:							
Property taxes					89,164	-	89,164
Investment earnings					(7,636)	(65,751)	(73,387)
Gain on sale of capital assets					415	-	415
Transfers					(37,193)	37,193	-
Total general revenues and transfers					<u>44,750</u>	<u>(28,558)</u>	<u>16,192</u>
Change in net position					23,497	588,874	612,371
Net position, beginning					<u>355,877</u>	<u>4,679,959</u>	<u>5,035,836</u>
Net position, ending					<u>\$ 379,374</u>	<u>\$ 5,268,833</u>	<u>\$ 5,648,207</u>

The accompanying notes to the financial statements are an integral part of this statement.

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
DECEMBER 31, 2022  
IN THOUSANDS**

	<u>General</u>	<u>Metro Mobility Special Revenue</u>	<u>Suburban Transit Providers Special Revenue</u>	<u>Debt Retirement</u>	<u>Nonmajor Governmental Funds</u>	<u>Total</u>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 52,021	\$ 44,792	\$ 9	\$ 129,040	\$ 266,702	\$ 492,564
Receivables, net	10	-	-	-	3	13
Delinquent taxes receivable	802	-	-	3,305	652	4,759
Interest receivable	141	66	-	193	384	784
Due from other funds	-	-	-	-	507	507
Due from other governmental units	218	28,153	5,864	-	28,115	62,350
Loans and advances	99	-	-	-	32,875	32,974
Total assets	<u>\$ 53,291</u>	<u>\$ 73,011</u>	<u>\$ 5,873</u>	<u>\$ 132,538</u>	<u>\$ 329,238</u>	<u>\$ 593,951</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
Liabilities:						
Accounts/contracts/subgrantees payable	\$ 5,869	\$ 14,313	\$ 5,366	\$ -	\$ 21,806	\$ 47,354
Salaries payable	3,137	-	-	-	-	3,137
Due to other funds	-	-	507	-	-	507
Unearned revenue	5	-	-	-	872	877
Total liabilities	<u>9,011</u>	<u>14,313</u>	<u>5,873</u>	<u>-</u>	<u>22,678</u>	<u>51,875</u>
Deferred inflows of resources:						
Unavailable revenue - taxes	<u>586</u>	<u>-</u>	<u>-</u>	<u>2,603</u>	<u>471</u>	<u>3,660</u>
Fund balances:						
Restricted	-	-	-	129,935	310,161	440,096
Committed	9,114	58,698	-	-	41,971	109,783
Assigned	8,498	-	-	-	561	9,059
Unassigned	26,082	-	-	-	(46,604)	(20,522)
Total fund balances	<u>43,694</u>	<u>58,698</u>	<u>-</u>	<u>129,935</u>	<u>306,089</u>	<u>538,416</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 53,291</u>	<u>\$ 73,011</u>	<u>\$ 5,873</u>	<u>\$ 132,538</u>	<u>\$ 329,238</u>	<u>\$ 593,951</u>

The accompanying notes to the financial statements are an integral part of this statement.

**RECONCILIATION OF THE BALANCE SHEET  
TO THE STATEMENT OF NET POSITION  
DECEMBER 31, 2022  
IN THOUSANDS**

Amounts reported for governmental activities in the statement of net position are different because:

Fund balances-total governmental funds (page 22)	\$ 538,416
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.	116,545
An internal service fund is used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service fund are included in business-type activities in the Statement of Net Position; a portion of the internal service fund is attributable to governmental funds.	(2,546)
Long-term liabilities, including bonds and interest payable, are not due and payable in the current period and therefore are not reported in governmental funds.	(283,099)
Deferred inflows resulting from taxes are not available to pay for current period expenditures, and therefore, are not reported as revenue in governmental funds.	3,660
Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to pensions that are not recognized in governmental funds.	
Deferred outflows related to pensions	14,547
Deferred inflows related to pensions	(8,091)
Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to OPEB that are not recognized in governmental funds.	
Deferred outflows related to OPEB	1,112
Deferred inflows related to OPEB	(1,170)
Net position of governmental activities (page 20)	<u>\$ 379,374</u>

The accompanying notes to the financial statements are an integral part of this statement.

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	General	Metro Mobility Special Revenue	Suburban Transit Providers Special Revenue	Debt Retirement	Nonmajor Governmental Funds	Total
<b>REVENUES</b>						
Taxes	\$ 15,468	\$ -	\$ -	\$ 55,439	\$ 17,984	\$ 88,891
Intergovernmental revenue:						
Federal	-	31,000	17,417	-	32,311	80,728
State	9,990	55,976	43,834	-	48,576	158,376
Local	222	-	-	-	54	276
Investment income	(2,272)	(588)	-	(1,695)	(3,081)	(7,636)
Other	218	6,651	-	-	1,317	8,186
Total revenues	<u>23,626</u>	<u>93,039</u>	<u>61,251</u>	<u>53,744</u>	<u>97,161</u>	<u>328,821</u>
<b>EXPENDITURES</b>						
Current:						
General government	10,333	-	-	30	2,988	13,351
Transportation	-	87,917	-	-	35,253	123,170
Intergovernmental:						
Transportation	-	-	61,251	-	6,354	67,605
Culture and recreation	9,990	-	-	-	20,329	30,319
Economic revitalization	-	-	-	-	7,574	7,574
Environment development	-	-	-	-	5,320	5,320
Housing	-	-	-	-	5,620	5,620
Debt service:						
Principal	2,052	-	-	28,045	-	30,097
Interest and other charges	77	-	-	7,403	-	7,480
Capital outlay	458	-	-	-	12,668	13,126
Total expenditures	<u>22,910</u>	<u>87,917</u>	<u>61,251</u>	<u>35,478</u>	<u>96,106</u>	<u>303,662</u>
Excess (deficiency) of revenues over (under) expenditures	<u>716</u>	<u>5,122</u>	<u>-</u>	<u>18,266</u>	<u>1,055</u>	<u>25,159</u>
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	210	-	-	-	3,000	3,210
Transfers out	(3,454)	-	-	(10,000)	(26,949)	(40,403)
Bond issued	-	-	-	-	53,245	53,245
Inception of right-to-use asset	3,324	-	-	-	-	3,324
Premium on bonds and capital related debt	-	-	-	-	5,551	5,551
Sale of capital assets	-	-	-	-	415	415
Total other financing sources (uses)	<u>80</u>	<u>-</u>	<u>-</u>	<u>(10,000)</u>	<u>35,262</u>	<u>25,342</u>
Net change in fund balances	796	5,122	-	8,266	36,317	50,501
Fund balances, beginning	<u>42,898</u>	<u>53,576</u>	<u>-</u>	<u>121,669</u>	<u>269,772</u>	<u>487,915</u>
Fund balances, ending	<u>\$ 43,694</u>	<u>\$ 58,698</u>	<u>\$ -</u>	<u>\$ 129,935</u>	<u>\$ 306,089</u>	<u>\$ 538,416</u>

The accompanying notes to the financial statements are an integral part of this statement.

**RECONCILIATION OF THE STATEMENT OF REVENUES  
EXPENDITURES, AND CHANGES IN FUND BALANCES  
TO THE STATEMENT OF ACTIVITIES  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances-total governmental funds (page 24)	\$	50,501
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. This is the amount by which capital outlays exceeded depreciation and amortization in the current period.		(10,514)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, transfers, and donations) is to increase net position.		6,324
An internal service fund is used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of internal service fund activities reported with governmental activities.		(2,152)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.		273
The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		(29,189)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		<u>8,254</u>
Change in net position of governmental activities (page 21)	\$	<u><u>23,497</u></u>

The accompanying notes to the financial statements are an integral part of this statement.

**STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
DECEMBER 31, 2022  
IN THOUSANDS**

	Business-type Activities						
	Enterprise Funds						Internal Service Fund
	Environmental Services	Metro Transit Bus	Light Rail	Commuter Rail	Metropolitan Housing and Redevelopment Authority	Total	
<b>ASSETS</b>							
Current assets:							
Cash and cash equivalents	\$ 133,102	\$ 386,769	\$ 10,829	\$ 12,878	\$ 16,084	\$ 559,662	\$ 46,027
Receivables, net	8,396	6,011	501	19	1,467	16,394	-
Delinquent taxes receivable	-	-	-	-	28	28	-
Lease receivable	-	1,154	74	-	-	1,228	-
Due from other governmental units	772	28,372	14,612	3,121	591	47,468	-
Inventory	11,762	14,922	13,620	2,178	-	42,482	-
Prepays and other	-	6,100	381	969	-	7,450	-
Restricted assets:							
Cash and cash equivalents	216,982	276,868	220,984	89	981	715,904	-
Receivables, net	3,985	408	312	-	-	4,705	-
Due from other governmental units	-	11,318	281,541	14	89	292,962	-
Loans receivable	124	-	-	-	-	124	-
Total current assets	375,123	731,922	542,854	19,268	19,240	1,688,407	46,027
Noncurrent assets:							
Capital assets:							
Land	23,128	55,404	75,172	99,560	7,163	260,427	-
Buildings and infrastructure	3,417,019	621,875	1,224,962	72,660	22,542	5,359,058	-
Vehicles	9,389	418,115	327,742	56,758	-	812,004	-
Equipment	24,059	135,855	76,324	15,355	100	251,693	-
Construction in progress	250,886	240,579	2,077,489	234	-	2,569,188	-
Leased land	-	4,806	-	-	-	4,806	-
Leased buildings	-	7,590	1,312	-	-	8,902	-
Subscription-based information technology arrangements	-	748	-	-	-	748	-
Less accumulated depreciation and amortization	(1,508,154)	(700,511)	(839,171)	(99,928)	(21,070)	(3,168,834)	-
Net capital assets	2,216,327	784,461	2,943,830	144,639	8,735	6,097,992	-
Due from other governments-restricted	752	-	-	-	-	752	-
Advances and loans	128	475	-	-	-	603	-
Total noncurrent assets	2,217,207	784,936	2,943,830	144,639	8,735	6,099,347	-
Total assets	2,592,330	1,516,858	3,486,684	163,907	27,975	7,787,754	46,027
<b>DEFERRED OUTFLOWS OF RESOURCES</b>							
Deferred outflows pension	18,196	96,612	23,822	1,224	1,213	141,067	-
Deferred outflows OPEB	3,722	29,855	289	-	-	33,866	-
Total deferred outflows of resources	21,918	126,467	24,111	1,224	1,213	174,933	-
<b>LIABILITIES</b>							
Current liabilities:							
Accounts payable	6,554	7,638	1,767	583	195	16,737	-
Salaries payable	3,723	16,754	336	11	200	21,024	-
Compensated absences payable	4,812	20,140	3,110	242	317	28,621	-
Due to other governmental units	-	-	5,787	2,239	-	8,026	-
Lease liability	-	717	93	-	-	810	-
Subscription-based information technology arrangement liabilities	-	202	-	-	-	202	-
Unearned revenue	13,965	13,183	-	-	-	27,148	19
Accrued claims	265	7,106	905	276	-	8,552	10,209
Other	10	40	-	-	-	50	-
Restricted liabilities:							
Payables from restricted assets	27,802	21,986	92,018	9	-	141,815	-
Accrued interest payable from restricted assets	11,329	-	1,252	-	-	12,581	-
Bonds/loans payable from restricted assets	125,996	-	51,650	-	-	177,646	-
Unearned revenue from restricted assets	136,434	41,330	30,344	79	-	208,187	-
Total current liabilities	330,890	129,096	187,262	3,439	712	651,399	10,228
Noncurrent liabilities:							
Compensated absences payable	4,528	1,174	-	-	211	5,913	-
Accrued claims	455	8,421	1,000	3,000	-	12,876	-
Bonds/loans payable after one year (net of unamortized discounts and deferred amount on refunding)	1,109,435	-	332,464	-	3,338	1,445,237	-
Lease liability	-	10,403	1,044	-	-	11,447	-
Subscription-based information technology arrangement liability	-	334	-	-	-	334	-
Pension liability	24,353	122,041	27,310	1,600	1,480	176,784	-
OPEB liability	73,302	226,736	1,231	-	-	301,269	-
Total noncurrent liabilities	1,212,073	369,109	363,049	4,600	5,029	1,953,860	-
Total liabilities	1,542,963	498,205	550,311	8,039	5,741	2,605,259	10,228
<b>DEFERRED INFLOWS OF RESOURCES</b>							
Deferred inflow derivative instrument	-	5,585	-	-	-	5,585	-
Deferred inflows pension	10,121	42,207	8,948	663	675	62,614	-
Deferred inflows OPEB	11,069	46,104	353	-	-	57,526	-
Deferred inflows lease	-	1,142	73	-	-	1,215	-
Total deferred inflows of resources	21,190	95,038	9,374	663	675	126,940	-
<b>NET POSITION</b>							
Net investment in capital assets	964,379	750,821	2,469,310	144,630	5,397	4,334,537	-
Restricted for:							
Debt service	15,871	-	-	-	-	15,871	-
Capital projects	18,409	247,263	468,492	24	-	734,188	-
Housing operations	-	-	-	-	981	981	-
Unrestricted	51,436	51,998	13,308	11,775	16,394	144,911	35,799
Total net position	\$ 1,050,095	\$ 1,050,082	\$ 2,951,110	\$ 156,429	\$ 22,772	\$ 5,230,488	\$ 35,799
Adjustment to report the cumulative internal balance for the net effect of the activity between the internal service funds and the enterprise funds over time						38,345	
Net position of business-type activities (page 20)						\$ 5,268,833	

The accompanying notes to the financial statements are an integral part of this statement.



**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<b>Business-type Activities</b>							
	<b>Enterprise Funds</b>							
	<b>Environmental Services</b>	<b>Metro Transit</b>			<b>Commuter Rail</b>	<b>Metropolitan Housing and Redevelopment Authority</b>	<b>Total</b>	<b>Internal Service Fund</b>
	<b>Bus</b>	<b>Light Rail</b>						
Operating revenues:								
Charges for services:								
Wastewater and industrial strength charges	\$ 272,613	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 272,613	\$ -
Transit fares	-	34,699	10,939	258	-	-	45,896	-
Tenant rent	-	-	-	-	832	-	832	-
Advertising and auxiliary	-	3,046	1,442	-	-	-	4,488	-
Insurance premiums	-	-	-	-	-	-	-	80,547
Miscellaneous	-	-	-	-	116	-	116	1,621
Total operating revenues	<u>272,613</u>	<u>37,745</u>	<u>12,381</u>	<u>258</u>	<u>948</u>	<u>323,945</u>	<u>82,168</u>	
Operating expenses:								
Salaries and employee benefits	38,753	240,396	56,948	2,646	5,686	344,429	-	-
Contracted services	22,146	24,703	5,328	3,587	3,146	58,910	1,449	-
Materials and supplies	14,778	43,064	25,938	1,342	33	85,155	-	-
Insurance	2,414	1,158	102	2,306	66	6,046	-	-
Utilities	24,719	4,690	7,270	609	140	37,428	-	-
Advertising	-	741	-	-	-	741	-	-
Housing related expenses	-	-	-	-	86,803	86,803	-	-
Claims	-	-	-	-	-	-	-	87,085
Other	20,936	4,414	1,098	211	740	27,399	22	-
Depreciation and amortization	65,591	64,519	61,360	6,710	773	198,953	-	-
Total operating expenses	<u>189,337</u>	<u>383,685</u>	<u>158,044</u>	<u>17,411</u>	<u>97,387</u>	<u>845,864</u>	<u>88,556</u>	<u>88,556</u>
Operating income (loss)	<u>83,276</u>	<u>(345,940)</u>	<u>(145,663)</u>	<u>(17,153)</u>	<u>(96,439)</u>	<u>(521,919)</u>	<u>(6,388)</u>	
Nonoperating revenues (expenses):								
Taxes	-	-	-	-	1,075	1,075	-	-
Intergovernmental	2,739	327,324	93,830	12,998	96,528	533,419	-	-
Pass-through grants	(538)	(1,847)	-	-	-	(2,385)	-	-
Sewer availability charges	56,949	-	-	-	-	56,949	-	-
Investment income	(19,667)	(39,945)	(4,620)	(229)	(262)	(64,723)	562	-
Interest and fiscal charges	(15,855)	(119)	(4,498)	-	-	(20,472)	-	-
Gain/(loss) on sale of capital assets	(2,402)	516	-	-	-	(1,886)	-	-
Capital projects	(9,889)	-	-	-	-	(9,889)	-	-
Other	1,912	(2,630)	187	-	-	(531)	-	-
Total nonoperating revenues (expenses)	<u>13,249</u>	<u>283,299</u>	<u>84,899</u>	<u>12,769</u>	<u>97,341</u>	<u>491,557</u>	<u>562</u>	
Income (loss) before contributions and transfers	<u>96,525</u>	<u>(62,641)</u>	<u>(60,764)</u>	<u>(4,384)</u>	<u>902</u>	<u>(30,362)</u>	<u>(5,826)</u>	
Capital contributions	-	128,117	457,587	13	-	585,717	-	-
Transfers in	454	26,780	15,703	18	150	43,105	-	-
Transfers out	(210)	(5,702)	-	-	-	(5,912)	-	-
Total contributions and transfers	<u>244</u>	<u>149,195</u>	<u>473,290</u>	<u>31</u>	<u>150</u>	<u>622,910</u>	<u>-</u>	
Change in net position	<u>96,769</u>	<u>86,554</u>	<u>412,526</u>	<u>(4,353)</u>	<u>1,052</u>	<u>592,548</u>	<u>(5,826)</u>	
Total net position, beginning	<u>953,326</u>	<u>963,528</u>	<u>2,538,584</u>	<u>160,782</u>	<u>21,720</u>	<u>41,625</u>	<u>41,625</u>	
Total net position, ending	<u>\$ 1,050,095</u>	<u>\$ 1,050,082</u>	<u>\$ 2,951,110</u>	<u>\$ 156,429</u>	<u>\$ 22,772</u>	<u>\$ 35,799</u>	<u>\$ 35,799</u>	
Adjustment for the net effect of the current year activity between the internal service funds and the enterprise funds.						<u>(3,674)</u>		
Changes in net position of business-type activities (page 21)						<u>\$ 588,874</u>		

The accompanying notes to the financial statements are an integral part of this statement.

STATEMENT OF CASH FLOWS  
 PROPRIETARY FUNDS  
 FOR THE YEAR ENDED DECEMBER 31, 2022  
 IN THOUSANDS

	Business-type Activities						
	Enterprise Funds						
	Environmental Services	Metro Transit			Metropolitan Housing and Redevelopment Authority	Total	Internal Service Fund
	Bus	Light Rail	Commuter Rail				
Cash flows from operating activities							
Receipts from customers and users	\$ 271,742	\$ 33,223	\$ 10,873	\$ 258	\$ 952	\$ 317,048	\$ -
Receipts from interfund services	-	-	-	-	-	-	80,551
Payments to suppliers	(84,918)	(80,164)	(40,956)	(8,387)	(90,853)	(305,278)	(87,601)
Payments to employees	(80,019)	(260,906)	(66,045)	(3,613)	(6,469)	(417,052)	-
Receipts from others	-	3,046	1,442	-	-	4,488	-
Other non-operating expenses	(9,889)	-	-	-	-	(9,889)	-
Other non-operating revenues	4,905	319,085	78,472	-	10,658	413,120	1,621
Net cash provided (used) by operating activities	101,821	14,284	(16,214)	(11,742)	(85,712)	2,437	(5,429)
Cash flows from non-capital financing activities							
Short-term loan from other funds	-	-	(5,292)	-	-	(5,292)	-
Short-term loan to other funds	-	5,292	-	-	-	5,292	-
Intergovernmental receipts	-	5,707	30,908	21,209	87,009	144,833	-
Pass-through grant payments	(538)	(1,847)	-	-	-	(2,385)	-
Net cash provided by non-capital financing activities	(538)	9,152	25,616	21,209	87,009	142,448	-
Cash flows from capital and related financing activities							
Transfers in (out) - for capital purposes	-	21,078	15,703	18	150	36,949	-
Capital contributions	-	172,496	322,643	13	-	495,152	-
Proceeds from capital debt	96,573	-	-	-	1,512	98,085	-
Proceeds from sewer availability charges	69,069	-	-	-	-	69,069	-
Proceeds from sale of capital assets	676	516	-	-	-	1,192	-
Purchase of capital assets	(107,764)	(111,399)	(442,261)	(31)	(1,512)	(662,967)	-
Principal paid on capital debt	(227,918)	-	(69,510)	-	-	(297,428)	-
Interest paid on capital debt	(36,565)	-	(17,755)	-	-	(54,320)	-
Net cash provided by (used in) capital and related financing activities	(205,929)	82,691	(191,180)	-	150	(314,268)	-
Cash flows from investing activities							
Investment purchased/sale	105,285	-	-	-	-	105,285	-
Interest received (paid)	4,625	7,361	356	(574)	131	11,899	562
Increase (Decrease) in Fair Value of Investments	(24,457)	(47,619)	(5,014)	330	(408)	(77,168)	-
Net cash provided by (used in) investing activities	85,453	(40,258)	(4,658)	(244)	(277)	40,016	562
Net increase (decrease) in cash and cash equivalents	(19,193)	65,869	(186,436)	9,223	1,170	(129,367)	(4,867)
Balances, beginning	369,277	597,768	418,249	3,744	15,895	1,404,933	50,894
Balances, ending	\$ 350,084	\$ 663,637	\$ 231,813	\$ 12,967	\$ 17,065	\$ 1,275,566	\$ 46,027
Reconciliation of operating income (loss) to net cash provided (used) by operating activities							
Operating income (loss)	\$ 83,276	\$ (345,940)	\$ (145,663)	\$ (17,153)	\$ (96,439)	\$ (521,919)	\$ (6,388)
Adjustment to reconcile operating income (loss) to net cash provided by (used in) operating activities:							
Depreciation and amortization	65,591	64,519	61,360	6,710	773	198,953	-
Change in assets and liabilities:							
Accounts receivable	(2,530)	(636)	(66)	-	79	(3,153)	-
Due from employees	20	-	-	-	-	20	-
Materials and supplies (inventory)	(952)	(813)	(1,402)	(144)	-	(3,311)	-
Prepaid expenses and other current assets	-	(100)	(29)	13	(8)	(124)	-
Accounts payable	1,026	(484)	211	(201)	8	560	955
Accrued payroll liabilities	(792)	194	240	33	75	(250)	-
Pension liability	21,114	110,545	26,010	1,408	1,408	160,485	-
OPEB liability	(17,139)	(51,119)	(418)	-	-	(68,676)	-
Deferred outflows of pension	2,924	3,377	(1,827)	171	228	4,873	-
Deferred outflows of OPEB	6,385	14,597	119	-	-	21,101	-
Deferred inflows of pension	(64,846)	(137,857)	(33,547)	(2,579)	(2,494)	(241,323)	-
Deferred inflows of OPEB	11,069	39,753	326	-	-	51,148	-
Unearned revenues	1,659	(840)	-	-	-	819	4
Other liabilities	-	3	-	-	-	3	-
Other non-operating expenses	(9,889)	-	-	-	-	(9,889)	-
Other non-operating revenues	4,905	319,085	78,472	-	10,658	413,120	-
Net cash provided (used) by operating activities	\$ 101,821	\$ 14,284	\$ (16,214)	\$ (11,742)	\$ (85,712)	\$ 2,437	\$ (5,429)
Non-cash investing, capital and related financing activities:							
Transferred/donated assets	\$ -	\$ 313	\$ 18	\$ -	\$ -	\$ 331	\$ -
Loss on disposition of capital assets	(2,526)	-	-	-	-	(2,526)	-
Contribution to governmental activities capital assets	-	(3,533)	-	-	-	-	-
Capital assets purchased on account	10,237	761	16,881	-	-	27,879	-

The accompanying notes to the financial statements are an integral part of this statement.

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## I. Summary of significant accounting policies

The accounting policies of the Metropolitan Council of the Twin Cities Area (Council) conform to accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

### A. Reporting entity

The Council was established under Minnesota Laws 1967, Chapter 896, and began operations on August 8, 1967. The Council currently operates under Minnesota Statutes, Sections 473.121, et. seq. The Council is governed by 17 Council members, appointed by the Governor, from the Twin Cities Metropolitan Area, which includes the counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington.

Since its creation, the Council has been responsible for coordinating the planning and development of the Metropolitan area. In 1994, state legislation broadened the Council's responsibilities to include operating the public transit system and the regional wastewater collection and treatment system.

The Council is a component unit of the State of Minnesota. The Council members serve at the pleasure of the Governor.

### B. Government-wide and fund financial statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent, on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Indirect costs including salaries, contracted services, rent, utilities, postage, printing, and other overhead costs are included in the program expense reported for the individual functions and activities on the statement of activities. *Program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Taxes and other items, that are properly not included among program revenues, are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### C. Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *full accrual basis of accounting*, as are the proprietary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Council considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the Council.

Governmental Fund Types – These funds account for the acquisition, use and balances of expendable financial resources and the related current liabilities. The fund types included in the category are the general fund, special revenue funds, capital project funds and debt service fund. The Council reports the following major governmental funds:

- General Fund is the Council's primary operation fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

- Metro Mobility special revenue fund accounts for activities of Metro Mobility. Metro Mobility oversees the Americans with Disabilities Act transit services for the region. The main source of revenue for Metro Mobility special revenue fund is state general fund appropriation.
- Suburban Transit Providers special revenue is a pass-through fund. It accounts for state taxes and federal grants used in defined and legally restricted regional transportation programs within the Metropolitan Council's boundaries.
- Debt Retirement fund is used to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

Proprietary Fund Types – These funds focus on determining net income, changes in net position, financial position, and cash flows. Accounting principles generally accepted in the United States, similar to those used by private sector businesses, are followed in accounting for these funds. The Council reports the following major proprietary funds:

- Environmental Services fund accounts for the activities of the regional wastewater collection and treatment system.
- Metro Transit Bus fund accounts for the activities of the regional bus transit system.
- Metro Transit Light Rail fund accounts for the activities of the regional light rail transit system.
- Metro Transit Commuter Rail fund accounts for the activities of the regional commuter rail transit system.
- Metropolitan Housing and Redevelopment Authority fund accounts for the activities of the Council's housing programs.

Additionally, the Council reports the following internal service fund:

- Internal Service fund accounts for the financing of services provided to other funds on a cost reimbursement or other basis. The activities reported as an internal service fund include the Council's self-insurance plans for health and dental care.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Environmental Services enterprise fund are charges to customers for municipal wastewater services. Environmental Service also recognizes revenues intended to recover the cost of adding new customers to the system. The principal operating revenues of the Metro Transit Bus enterprise fund are fares charged to customers for bus transportation. The principal operating revenues of the Metro Transit Light Rail and Metro Transit Commuter Rail enterprise funds are fares charged to customers for rail transportation. For the Metropolitan Housing and Redevelopment Authority (HRA) enterprise fund housing rental is the principal operating revenue.

Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, interest, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the Council's policy to use restricted resources first, then unrestricted resources as they are needed.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Interfund services, such as administrative and financial services provided and used, are not eliminated in the process of consolidation.

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net positions of the Minnesota State Retirement System-General Employees Fund (MSRS-GEF) and Public Employees Retirement Association of Minnesota - Public Employees Police and Fire Fund (PERA-PEPF) and additions to/deductions from both these funds' (GEF, PEPFF) fiduciary net positions have been determined on the same basis as they are reported by MSRS and PERA, except that MSRS and PERA's fiscal year-end is June 30. For this purpose, plan contributions are recognized as of the employer payroll dates and benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Plan investments are reported at fair value. The pension liability is liquidated by each fund that has personal services.

During the year ended December 31, 2022, the Metropolitan Council adopted GASB Statement No. 96. "Subscription-Based Information Technology Arrangements." This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements for government end users.

## D. Assets, liabilities, deferred outflows/inflows of resources and net position or equity

### 1. Cash and investments

#### a. Cash and cash equivalents

The Council has defined cash and cash equivalents as cash and pooled investments. This amount includes cash on hand and demand deposits. Additionally, each fund's equity in the Council's investment pool is considered to be a cash equivalent since the fund can deposit or effectively withdraw cash at any time without prior notice or penalty. A portion of Council bank deposits, on December 31, 2022, are backed by a combination of FDIC insurance and collateral in the form of statutorily qualified securities. The hedging margin account cash is not collateralized.

#### b. Investments

The Council may invest funds as authorized by Minnesota Statute, Chapter 118A, and the Council's internal investment policy. Examples of allowable investments include:

- Governmental bonds, notes, bills, mortgages (excluding high-risk mortgage-backed securities), and other securities, which are direct obligations or are guaranteed or insured issues of the United States, its agencies, its instrumentalities, or organizations created by an act of Congress.
- Obligations of state and local governments and the Minnesota housing finance agency provided such obligations meet specified bond ratings by a national bond rating service.
- Time deposits that are fully insured by the Federal Deposit Insurance Corporation or bankers' acceptances of United States banks.
- Commercial paper issued by United States corporations or their Canadian subsidiaries that is rated in the highest quality category by two nationally recognized rating agencies and matures in 270 days or less; and
- With certain restrictions, repurchase agreements, securities lending agreements, joint powers investment trusts, and guaranteed investment contracts.

Pursuant to Minnesota Statute (MS) 471.6175, the Council may establish a trust account to pay other post-employment benefits (OPEB). The trust account administrator may, subject to additional conditions, be any combination of the following three entities: the Minnesota Public Employees Retirement Association (PERA); a bank; an insurance company or agency retirement investment department. For trust assets invested by a trust administrator other than the Public Employees Retirement Association, the assets may only be invested in investments authorized under chapter 118A or section 356A.06, subdivision 7, in the manner specified in the applicable trust document.

Most of the Council's OPEB investments are held in a revocable trust administered by PERA and invested by the Minnesota State Board of Investment (SBI). SBI offers four investment choices for the Council's OPEB plan: an S&P 500 Index pool; Barclays aggregate pool (fixed income); U.S. Treasury and Agency securities; and a cash pool. Typically, less than 2.00 percent of the funds used to meet OPEB liabilities are held outside of the trust in the Council's internal investment pool, which is invested in accordance with Minnesota Statutes Chapter 118A and the Council's investment policy.

Pooled investment earnings for the year ending December 31, 2022, was \$ (73,387,000).

Investments for the Council are stated at fair value. A market approach is used to value all investments other than money market funds, and certificates of deposits, which are measured at the net asset value.

### 2. Receivables and payables

Outstanding balances between funds at the end of the fiscal year are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

The Environmental Services enterprise fund has two receivables that are based upon estimates. Industrial strength receivables are based on estimates made at year-end. The estimates are adjusted to actual amounts when the billings are sent out the following year. Sewer Availability Charge (SAC) receivables are based on SAC reports from communities in January detailing the preceding December's activity.

Where appropriate, accounts receivables are reported net of allowance for doubtful accounts. As of December 31, 2022, the allowances for doubtful accounts were (dollars in thousands):

<u>Enterprise Fund</u>	<u>Balance</u>
Environmental Services	\$ 20
Metro Transit Bus	372
Total	<u>\$ 392</u>

Property tax levies are set by the Council in December each year and are certified to the seven counties for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. The counties spread all levies over assessable property. Such taxes become a lien on January 1 and are recorded as receivables by the Council at that date. Revenues are accrued in the year collectible, net of delinquencies.

Real property taxes may be paid by taxpayers in two equal installments, on May 15 and October 15. The counties provide tax settlements to regional agencies and other local governments two times a year, in July and December.

For governmental fund financial statements, taxes that are unpaid on December 31 are classified as delinquent taxes receivable. Delinquent taxes not collected after the first 60 days of the following year are offset by an equal amount in deferred inflows of resources. For government-wide and proprietary fund financial statements there is no offset to deferred inflows of resources. There is no allowance for uncollectible taxes in either type of fund because such amounts are not expected to be material.

### 3. Due from other governmental units

Amounts due from other governmental units include receivables on grants from the federal and state government for planning and grant program administration.

### 4. Inventories and prepaid items

Inventories in the enterprise funds are valued at cost using the weighted average costing method and consist of expendable supplies and vehicle repair parts. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased. When appropriate, an associated allowance for obsolete inventory has been established. As of December 31, 2022, the allowances for obsolete inventory accounts were (dollars in thousands):

<u>Enterprise Fund</u>	<u>Balance</u>
Environmental Services	\$ 50
Metro Transit Bus	740
Total	<u>\$ 790</u>

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

### 5. Restricted assets

Restricted assets include:

- Sewer Availability Charge (SAC) assets – which are restricted to fund reserve capacity cost of capital projects;
- Construction and capital acquisition assets are proceeds from the sale of general obligation bonds, Public Facilities Authority (PFA) loans, Minnesota Housing Finance Authority loans, Hennepin County Housing and Redevelopment Authority loan, and other governmental grants/advances, where the use is limited to either the acquisition and betterment of interceptors and treatment works, affordable housing, or transit fleet replacement, facilities or capital equipment; and
- Debt service assets – which are restricted for the payment of principal and interest on long-term liabilities.

### 6. Capital assets

Capital assets, which include property, plant, equipment, infrastructure assets, and right-to-use assets acquired under leasing arrangements, are reported in the government-wide financial statements and proprietary fund types in the fund financial statements. Capital assets are defined by the Council as assets with an initial individual cost of more than \$5,000 and a useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed. Donated assets are recorded at acquisition value (entry price) on the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.



Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities are expensed, per adopted GASB Statement No. 89 “Accounting for Interest Cost Incurred before the End of a Construction Period”.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives, while right-to-use assets are amortized over the shorter of the underlying asset’s estimated useful life or the lease term:

<u>Assets</u>	<u>Useful Life</u>
Treatment plants and interceptors	15 to 80 years
Buildings	25 to 45 years
Vehicles	5 to 30 years
Equipment	3 to 15 years
Right-to-use assets	2 to 45 years

## 7. Loans/advances receivable

The Council lends funds to local units of government for the acquisition of property within proposed rights-of-way of highways designated as a part of the metropolitan highway system plan. The loans, which bear no interest, are to be repaid upon the acquisition of the property by the State of Minnesota.

The Council lends funds to local units of government for housing assistance and land use planning. The land use planning loans are repaid in installments ranging from three to five years.

## 8. Deferred outflows/inflows of resources

In addition to assets, the statements of financial position report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Currently, the Council has two types of deferred outflows of resources. The first deferred outflow of resources is related to pension obligations. A portion of this deferred outflow of resources are pension contributions subsequent to the pension plan’s measurement date. The differences between projected and actual earnings on pension plan investments are recognized over a five-year period. The remaining deferred outflows of resources related to pension are deferred and the length of the expense recognition period is equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan, determined as of the beginning of the measurement period. The second deferred outflow of resources is related to OPEB obligations. The deferred outflows of resources related to OPEB are deferred and the length of the expense recognition period is equal to the average of the expected remaining service lives of all the employees in the OPEB plan.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Currently, the Council has five types of deferred inflows of resources. The first item is the derivative instrument used in energy forward pricing mechanism. The second item for the Council is deferred inflows of resources related to pension obligations. The differences between projected and actual earnings on pension plan investments are recognized over a five-year period. The deferred inflows of resources related to pension are deferred and the length of the expense recognition period is equal to the average of the expected remaining service lives of all employees that are provided with pensions through the pension plan, determined as of the beginning of the measurement period. The third item is deferred inflows of resources related to OPEB obligations. The deferred inflows of resources related to OPEB are deferred and the length of the expense recognition period is equal to the average of the expected remaining service lives of all the employees in the OPEB plan. The fourth item is deferred inflows of resources for the net present value of leases that mature beyond one year, amortized to revenue on a straight-line basis over the lease term. The fifth item is the governmental funds report unavailable revenues from delinquent taxes receivable, for amounts that are not considered to be available to liquidate liabilities of the current period. These amounts are deferred and recognized as revenue in the period that the amounts become available.

## 9. Compensated absences

The Council accrues vacation and compensatory overtime when earned, in the government-wide and proprietary fund financial statements. In addition, certain employees qualify for a sick leave severance benefit paid at termination. This benefit, which is determined by the length of service, is accrued when the employee qualifies. For all compensated absences, the liability is valued using pay rates in effect at the end of the year and the employer’s share of social security contributions.

Governmental activities and proprietary funds’ severance benefit payable not expected to be liquidated until sometime in the future is recorded as a noncurrent liability. Compensated absences are reported in governmental funds only if they mature.

## 10. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using a straight-line method. Bonds payables are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

## 11. Fund equity

In the fund financial statements, governmental funds report balances that are nonspendable and spendable. Nonspendable balances contain amounts not in spendable form and legal restraints that by nature cannot be spent by the government. Spendable balances are further classified by the relative strength of the constraints that control how amounts can be spent. Those classifications are restricted, committed, assigned and unassigned.

The restricted fund balance classification should be reported when constraints placed on the use of resources are either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation. The committed fund balance classification reflects specific purposes pursuant to constraints imposed by formal action of the Council's highest level of decision-making authority. Also, such constraints can only be removed or changed by the same form of formal action. The assigned fund balance classification reflects amounts that are constrained by the government's intent to be used for specific purposes but meet neither the restricted nor committed forms of constraint. The unassigned fund balance classification is the residual classification for the general fund only. It is also where *negative residual amounts* for all *other* governmental funds would be reported.

## 12. Net position

A portion of the debt carried in the governmental activities columns is related to the capital assets carried in the business-type activities column for the Environmental Services, Metro Transit Bus, Light Rail and Commuter Rail enterprise funds. The recognition of the debt in the government-wide statement of net position contributes to the negative unrestricted net position balance in the governmental activities column.

Net position in the government-wide and business type financial statements are classified in the following categories:

*Net investment in capital assets:* The amount of net position representing capital assets, net of accumulated depreciation, and reduced by outstanding debt attributed to the acquisition, construction, or improvement of the assets.

*Restricted net position:* The amount of net position for which external restrictions have been imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position:* The amount of net position that does not meet the definition of restricted or net investment in capital assets.

## 13. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make certain estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## II. Reconciliation of government-wide and fund financial statements

### A. Explanation of certain differences between the governmental net position and the government-wide statement of net position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position of governmental activities* as reported in the government-wide statement of net position.

One element of the reconciliation explains the “Capital assets used in governmental activities are not financial resources and, therefore, are not reported in governmental funds.” The details of this \$116,545,000 difference are as follows:

	<i>In thousands</i>
Land	\$ 215
Buildings and infrastructure – net of accumulated depreciation	9,602
Vehicles – net of accumulated depreciation	99,631
Equipment – net of accumulated depreciation	4,761
Leased buildings – net of accumulated amortization	109
Subscription-based information technology arrangements – net of accumulated amortization	2,227
Net adjustment to increase <i>fund balance – total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ 116,545</u>

Another element of the reconciliation explains “An internal service fund is used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service fund are included in business-type activities in the Statement of Net Position, a portion of the internal service fund is attributable to governmental funds.” The detail of this \$(2,546,000) difference is as follows:

	<i>In thousands</i>
Net position of the internal service fund	\$ 35,799
Less: Internal payable representing charges in the excess of cost to Business-type activities – prior years	(42,019)
Add: Internal payable representing charges in the excess of cost to Business-type activities – current year	<u>3,674</u>
Net adjustment to reduce <i>fund balance- total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ (2,546)</u>

Another element of that reconciliation explains that “Long-term liabilities, including bonds and interest payable, are not due and payable in the current period and therefore are not reported in governmental funds.” The details of the \$(283,099,000) difference are as follows:

	<i>In thousands</i>
General obligation bonds payable	\$ (218,520)
Net issuance premiums (to be amortized as interest expense)	(25,394)
Accrued interest	(3,687)
Compensated absences	(7,781)
Certificates of participation payable	(1,750)
OPEB liability	(5,996)
Net pension liability	(17,617)
Lease liability	(109)
Subscription-based information technology arrangements liability	<u>(2,245)</u>
Net adjustment to reduce <i>fund balance – total governmental funds</i> to arrive at <i>net position - governmental funds</i>	<u>\$ (283,099)</u>

Another element of that reconciliation explains that “Deferred inflows resulting from taxes are not available to pay for current period expenditures and therefore, are not reported as revenue in governmental funds.” The details of this \$3,660,000 difference are as follows:

	<i>In thousands</i>
Unavailable revenue – property taxes	<u>\$ 3,660</u>
Net adjustment to increase <i>fund balance- total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ 3,660</u>

Another element of that reconciliation explains that “Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to pensions that are not recognized in the governmental funds.” The details of the \$14,547,000 deferred outflows and the \$(8,091,000) deferred inflows differences are as follows:

	<i>In thousands</i>
Deferred outflows – pension obligations	\$ 14,547
Net adjustments to increase <i>fund balance - total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ 14,547</u>
	<i>In thousands</i>
Deferred inflows – pension obligations	\$ (8,091)
Net adjustment to reduce <i>fund balances - total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ (8,091)</u>

The final element of that reconciliation explains that “Deferred outflows of resources and deferred inflows of resources are created as a result of various differences related to OPEB that are not recognized in the governmental funds.” The details of the \$1,112,000 deferred outflows and the \$(1,170,000) deferred inflows differences are as follows:

	<i>In thousands</i>
Deferred outflows – OPEB obligations	\$ 1,112
Net adjustment to increase <i>fund balances- total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ 1,112</u>
	<i>In thousands</i>
Deferred inflows – OPEB obligations	\$ (1,170)
Net adjustment to reduce <i>fund balance- total governmental funds</i> to arrive at <i>net position – governmental activities</i>	<u>\$ (1,170)</u>

## B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide statement of activities.

One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.” The details of this \$(10,514,000) difference are as follows:

	<i>In thousands</i>
Capital outlay	\$ 13,126
Depreciation expense and amortization	<u>(23,640)</u>
Net adjustment to decrease <i>net changes in fund balance - total governmental funds</i> to arrive at changes in <i>net position of governmental activities</i>	<u>\$ (10,514)</u>

Another element of that reconciliation states that “The net effect of various miscellaneous transactions involving capital assets (i.e., sales trade-ins, transfers, and donations) is to increase net position.” The details of this \$6,324,000 difference are as follows:

	<i>In thousands</i>
The statement of activities reports <i>gains</i> or <i>losses</i> arising from the trade-in of existing capital assets to acquire new capital assets. Conversely, governmental funds do not report any gain or (loss) on a trade-in of capital assets.	\$ 6,324
Net adjustment to increase <i>net changes in fund balance - total governmental funds</i> to arrive at changes in <i>net position of governmental activities</i>	<u>\$ 6,324</u>

## METROPOLITAN COUNCIL

Another element of that reconciliation explains that “An internal service fund is used by management to charge the cost of certain activities to individual funds. The net revenue (expense) of internal service fund activities reported with governmental activities.” The detail of this \$(2,152,000) difference is as follows:

	<u><i>In thousands</i></u>
Change in net position of the internal service fund	\$ (5,826)
Add: excess from charges to business-type activities	<u>3,674</u>
Net adjustment to decrease <i>net changes in fund balance – total governmental funds</i> to arrive at <i>net position of governmental activities</i>	<u>\$ (2,152)</u>

Another element of that reconciliation explains that “Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds.” The detail of this \$273,000 difference is as follows:

	<u><i>In thousands</i></u>
Change in deferred inflows of resources – unavailable property tax revenue	<u>\$ 273</u>
Net adjustment to increase <i>net changes in fund balance – total governmental funds</i> to arrive at <i>net position of governmental activities</i>	<u>\$ 273</u>

Another element of that reconciliation states that “The issuance of long-term debt (e.g., bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.” The details of this \$(29,189,000) difference are as follows:

	<u><i>In thousands</i></u>
Issuance of general obligation bonds	\$ (53,245)
Less: discount/(premium on bonds)	(5,551)
Bond (discount)/premium amortization	3,828
Change in accrued interest	(993)
Principal payments of general obligation bonds/loans	28,045
Change in lease liability	17
Change in subscription-based information technology arrangements liability	(2,245)
Certificates of participation	<u>955</u>
Net adjustment to increase <i>net changes in fund balance – total governmental funds</i> to arrive at changes in <i>net position of governmental activities</i>	<u>\$ (29,189)</u>

Another element of that reconciliation explains that “Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.” The details of this \$8,254,000 difference are as follows:

	<u><i>In thousands</i></u>
Change in compensated absences for year	\$ (130)
Change in pension liability and related deferred inflows and outflows	8,480
Change in OPEB liability and related deferred inflows and outflows	<u>(96)</u>
Net adjustment to increase <i>net changes in fund balance - total governmental funds</i> to arrive at changes in <i>net position of governmental activities</i>	<u>\$ 8,254</u>

### III. Stewardship, compliance, and accountability

#### A. Budgetary information

Annual budgets, as required by state statutes, are adopted on a basis consistent with generally accepted accounting principles for the General fund, all budgeted special revenue funds, and the Metro Transit Light Rail, Metro Transit Bus, Metro Transit Commuter Rail, and Metropolitan Housing and Redevelopment Authority enterprise funds. The Highway Right-of-Way Acquisition Loan special revenue fund (a nonmajor fund) does not have a legally adopted annual budget. Budgets for the Environmental Services enterprise fund are prepared in conformity with the “cost allocation” system described in Minnesota Statute 473.517. Under this system, annual revenues are budgeted to equal annual expenses. Variances in revenues are accumulated for working capital and are limited to five percent of the operating expenses. Variances in expenses are accumulated for contingency reserves. All annual appropriations lapse at year-end.

Division staff, starting in February, prepares budgets. These budgets are reviewed by division management and are then submitted to the Regional Administrator's office for review. Budget discussions begin with the Council in June and the budget is adopted in December. The budget is prepared by division, program, and fund. The legal level of control is division within fund. The only fund that has more than one division is the General fund. The divisions of the General fund are Regional Administration and Community Development. Transfers between funds require approval of the Council. The Council approved several supplemental appropriations during the year, the effects of which were not material.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as assigned fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during subsequent years. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control, accountability and to facilitate effective cash planning and control. At year end the amount of items that were authorized and initiated in the 2022 budget but not completely expended in 2022 were \$3,829,000. This total is all from the General Fund.

## IV. Detailed notes on all funds

### A. Cash and investments

#### 1. Deposits

Minnesota statutes require that all Council deposits be protected by insurance, surety bond, Letter of Credit or collateral held by a third party and pledged to the Council. Collateral pledged shall be at least ten percent more than the amount deposits exceed FDIC insurance. The Council's policy for cash and investments follows Minnesota statute. On December 31, 2022, the amount of cash in the Council's bank accounts was \$15,417,000 (US Bank and Wells Fargo Bank), of which \$433 thousand was covered by the Federal Depository Insurance Corporation (FDIC), and \$14,984,000 was collateralized at least 110.00 percent with securities held by Bank of New York Mellon.

#### 2. Investments

The Council addresses potential investment risks as follows:

*Interest rate risk:* Although the Council does not have a formal duration investment risk policy, it does have a formal investment policy by which the Council manages its exposure to declines in fair value. To meet short-term cash flow needs, the Council's investment portfolio will remain sufficiently liquid to meet anticipated cash requirements without the occurrence of significant investment losses. For long-term reserves, the average duration of the investment portfolio should match the average duration of liabilities, subject to regulatory requirements.

*Credit risk:* Minnesota Statute 118A defines investment instruments that can be purchased by the Council. It is the Council's policy not to invest in reverse repurchase agreements. The Council did not participate in any securities lending programs in 2022.

*Concentration of credit risk:* The Council's investment policy does not specifically limit investments in any one issuer but does require a diversified investment portfolio to minimize the risk of losses resulting from over-concentration in a specific maturity, issuer, or class of securities.

*Custodial credit risk – deposits:* This is the risk that in the event of a bank failure, the Council's deposits may not be returned to it. Refer to Note IV.A.1 for details regarding this risk.

*Custodial credit risk – investments:* This is the risk that in the event of the failure of a counterparty, the Council would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. According to Council policy, with the exception of securities held by a broker for the Energy Forward Pricing Mechanism (fuel hedging futures) margin account and collateralized Certificates of Deposit held by local community banks, all securities purchased by the Council are held by a third-party safekeeping agent appointed as custodian. The Council has a custodial credit risk exposure of \$1,900,000 because the securities in the hedging margin account are held by a custodial agent in the broker's name.

The Council has no foreign currency risk exposure.

## METROPOLITAN COUNCIL

Following is a summary of the fair values of securities at December 31, 2022:

<b>METROPOLITAN COUNCIL</b>	<b>Credit Risk</b>	<b>Custody Credit Risk</b>	<i>Dollars in thousands</i>			
			<b>Par</b>	<b>Fair Value</b>	<b>Book Value</b>	<b>% of total Portfolio</b>
U.S. Agency Securities:						
Federal Home Loan Bank	Aaa	Custody (a)	142,480	129,810	142,476	7.2%
Federal Home Loan Mortgage Corp	Aaa	Custody (a)	20,000	17,998	19,957	1.0%
Federal National Mortgage Assn.	Aaa	Custody (a)	20,000	17,985	20,000	1.0%
Federal Farm Credit Bank	Aaa	Custody (a)	100,000	94,684	100,000	5.2%
U.S. Treasury Notes	n.a.	Custody (a)	128,000	116,196	128,431	6.4%
Mortgage Backed Securities:						
Federal Natl Mtg Assn.	Aaa	Custody (a)	165	164	177	0.0%
Fed. Home Loan Mtge. Corp.	Aaa	Custody (a)	173	165	176	0.0%
U.S. Agency Discount Notes	n.a.	Custody (a)	680,000	674,797	674,778	37.2%
U.S. Treasury Bills	n.a.	Custody (a)	200,000	198,516	198,470	11.0%
U.S. Treasury Bills (Hedging)	n.a.	Broker Held (b)	2,000	1,900	1,984	0.1%
Municipal Bonds (each <5%)	(d)	Custody (a)	52,140	46,894	52,297	2.6%
Certificates of Deposit	N.R. (c)	Collateralized (i)	18,500	18,500	18,500	1.0%
OPEB Trust - State Board of Investments	N.R. (c)	Custody (e)	192,159	296,269	192,159	16.3%
Money Market Funds	n.a.	n.a.	194,762	194,762	194,762	10.7%
Cash for Fuel Hedging Margin (g)	n.a.	Broker Held (f)(g)	(4,064)	(4,064)	(4,064)	-0.2%
Cash for Operations (h)	n.a.	Collateralized (h)(i)	9,546	9,546	9,546	0.5%
Petty Cash/Coin & Mutilated Coins	n.a.	Council Held	35	35	35	0.0%
Total Cash and Investments			\$ 1,755,896	\$ 1,814,157	\$ 1,749,684	100%

- a) Securities held in custody are in the Council's name.
- b) Securities are held by the Harris Bank - Chicago in the broker's name.
- c) N.R. = Not Rated.
- d) Municipals rating ranges are Moody's Aaa-A1 and S&P AAA-A.
- e) OPEB revocable trust assets are invested in an S&P 500 Index pool, US Treasury and Government Agency securities, and cash equivalents. Trust assets are managed by Minnesota State Board of Investment and held by a custodian.
- f) Held by the broker in the Council's name.
- g) Cash balance is one component of the required margin excess/deficit calculation. The Council had unrealized gains and collateral in the form of a US Treasury Bill which offset this negative cash position in the margin account. As result this negative position was book entry only and did not require actual funding at year-end.
- h) Cash in bank accounts, less outstanding items.
- i) Deposits exceeding FDIC insurance limit of \$250,000 are collateralized with Letters of credit or securities held by a third party in the Council's name.

## METROPOLITAN COUNCIL

The following table shows the segmented time distribution of the Council's investments indicating sensitivity of the investments to market interest rate changes.

METROPOLITAN COUNCIL	<i>Dollars in thousands</i>			
	Fair Value	Less Than 1 Year	1-5 Year	5+ Years
U.S. Agency Securities:				
Federal Home Loan Bank	129,810	14,376	115,434	-
Federal Home Loan Mortgage Corp	17,998	-	17,998	-
Federal National Mortgage Assn.	17,985	-	17,985	-
Federal Farm Credit Bank	94,684	34,491	60,193	-
U.S. Treasury Notes	116,196	9,644	89,372	17,180
Mortgage-Backed Securities:				
Federal Natl Mtg Assn.	164	-	164	-
Fed. Home Loan Mtg. Corp.	165	-	-	165
U.S. Agency Discount Notes	674,797	674,797	-	-
U.S. Treasury Bills	198,516	198,516	-	-
U.S. Treasury Bills (Hedging)	1,900	1,900	-	-
Municipal Bonds (each <5%)	46,894	767	31,251	14,876
Certificates of Deposit	18,500	18,500	-	-
OPEB Trust - State Board of Investments	296,269	296,269	-	-
Money Market Funds	194,762	194,762	-	-
Cash for Fuel Hedging Margin	(4,064)	(4,064)	-	-
Cash for Operations	9,546	9,546	-	-
Petty Cash/Coin & Mutilated Coins	35	35	-	-
Total Cash and Investments	\$ 1,814,157	\$ 1,449,539	\$ 332,397	\$ 32,221

The Council categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. U.S. Treasury securities and U.S. Agency Discount Notes are classified as Level 1, which are investments valued using prices quoted in active markets for identical securities. U.S. Government Agency, Mortgage-Backed, and Municipal securities are classified as Level 2 and valued by a pricing service that uses matrix pricing. A Level 2 input would be a price of a similar bond. Level 3 investments would be valued using inputs that are unobservable and based on assumptions about how market participants would price the security. The Council has no Level 3 investments. Because investing is a key part of the Council's activities, the Council shows greater disaggregation in its disclosures than is otherwise required. Assets valued at net asset value consist of money market funds and certificates of deposits. The money market funds are highly liquid assets that the Council has in addition to cash to ensure adequate cash flow for operating activities.

The following is a summary of investment instruments measured at Fair Value as of December 31, 2022 (*dollars in thousands*):

	Fair Value Measurements Using:			
	12/31/2022	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
Debt securities				
OPEB Trust Government Securities	95,462	-	95,462	-
Federal Home Loan Bank	129,810	-	129,810	-
Federal National Mortgage Association	17,985	-	17,985	-
Federal Farm Credit Bank	94,684	-	94,684	-
Federal Home Loan Mortgage Corporation	17,998	-	17,998	-
Mortgage-Backed securities	329	-	329	-
Municipal Bonds	46,894	-	46,894	-
U.S. Agency Discount Notes	674,797	674,797	-	-
U.S. Treasury Notes	116,196	116,196	-	-
U.S. Treasury Bills	200,416	200,416	-	-
Total investments by fair value level Investment measured at the net asset value (NAV)	\$ 1,394,571	\$ 991,409	\$ 403,162	\$ -
Certificates of Deposit	18,500			
Money Market Funds	194,762			
Total investments measured at the NAV	\$ 213,262			
Total investments measured at fair value and at the NAV	\$ 1,607,833			



The Council also holds \$185,107,000 in the Non-Retirement Equity Fund and \$15,700,000 in the Non-Retirement Money Market Fund with the Minnesota State Board of Investment (SBI), which are external investment pools. The fair value of these investments is the fair value per share of the underlying portfolio. Pursuant to Minnesota Statute (MS) 471.6175, the Council may establish a trust account to pay other postemployment benefits (OPEB).

The Council's assets are invested by SBI pursuant to Minnesota Statute 11A.14. Minnesota Statutes section 11A.14, subdivision 1 provides for the establishment of investment vehicles for assets of the participating public retirement plans and non-retirement funds. SBI requests a 72-hour notification prior to any withdrawal greater than \$1,000,000. The Council invests in the SBI Non-Retirement Equity Pool with the goal of capturing the historically higher rate of return in the equity market over a long-term, thereby maximizing funding of the OPEB liabilities recorded in its financial statements.

## B. Energy forward pricing mechanisms

Pursuant to Minnesota Statute 473.1293, the Council may enter into Energy Forward Pricing Mechanisms (EFPs) as a budget risk reduction strategy. Such EFPs are solely commodity-based and are comprised of futures, options, contracts, and similar serving derivative instrument. Since inception of the EFP program in 2004, the Council has utilized only futures contracts. However, the Council has no statutory limitation on using other hedging instruments.

Statutorily, the Council may not hedge more than 100.00 percent of the projected consumption of any of its commodities. Anticipating unplanned reductions in actual consumption relative to amounts budgeted, the Council has reduced the hedge ceiling to 90.00 percent of projected diesel-related fuel consumption and 80.00 percent of natural gas consumption. The Council can hedge its projected consumption up to 23 months into the future. The hedging transactions are completely separate from the physical fuel purchase transactions. The Council does not take delivery of fuel via its EFPs. The initial cash value of each contract is zero; thereafter, the change in the value of each contract is directly correlated with the simultaneous and offsetting increase/decrease in the cost of the fuel in the marketplace and at the time of delivery. At the end of 2022, these values are reported in the "Deferred Inflows of Resources" and offset in "Prepays and Other Current Assets."

Since 2004, the Council has hedged most of its annual 8 million gallons of diesel fuel consumed by the Metro Transit Bus fund, a business-type unit.

In 2009, the Council adopted GASB Statement No. 53, "Accounting and Financial Reporting for Derivative Instruments." This Statement addresses the recognition, measurement, and disclosure of information regarding derivative instruments. GASB Statement No. 53 requires an evaluation of the effectiveness of the hedge at the end of each reporting period. A hedge is considered effective if the changes in fair value of the hedged item and hedging derivative instrument offset each other to a significant extent. For 2022, the Council performed a retrospective statistical analysis test and determined that the liquidated hedges were essentially effective.

As of December 31, 2022, the Council had 285 New York Mercantile Exchange (NYMEX) heating oil futures contracts (12.00 million gallons) with acquisition (effective) dates ranging from 04/01/2021 through 12/20/2022. Termination dates range from 01/31/2023 to 09/30/2024. As of December 31, 2022, the ultra-low sulfur diesel futures contracts had a fair value of \$34,154,000. The Council can hedge its projected consumption (up to 90.00 percent in diesel) up to 23 months into the future.

The following risks are generally associated with futures contracts:

*Credit risk.* To reduce the potential impact of credit risk, the exchanges require both parties of a futures transaction to post margin amounts in their respective accounts and to daily maintain equity sufficient to cover unrealized losses. As of December 31, 2022, the Council's futures accounts at R.J.O'Brien contained a cash balance in the amount of \$(4,064,000) and a U.S. agency security with a fair value of \$1,900,000.

*Basis risk.* The Council utilized NYMEX heating oil futures contracts to hedge its diesel consumption. If prices between the two products significantly deviate from each other, the Council will be exposed to basis risk. Historically, there has been a strong correlation between the two products, resulting in minimal basis risk.

*Termination risk.* For the Council, futures contracts represent the most cost-effective method of managing energy price risk. These futures contracts are accessible, flexible, and liquid. Actual commodities are purchased through a separate purchasing process. The Council does not actually take delivery of the hedged commodities in these futures contracts. Futures contracts are closed out on a net settle basis before expiration, thereby mitigating termination risk.

### C. Receivables

Receivables for both current and restricted assets, as of the year-end for the Council’s individual major funds and nonmajor funds in aggregate, including the applicable allowances for uncollectible accounts, are as follows:

*Dollars in thousands*

Receivables - current	Accounts	Allowance for Uncollectable	Delinquent Taxes	Lease	Interest	Total Receivable
<b>Governmental funds:</b>						
General Fund	\$ 10	\$ -	\$ 802	\$ -	\$ 141	\$ 953
Metro Mobility	-	-	-	-	66	66
Debt Retirement	-	-	3,305	-	193	3,498
Nonmajor Governmental	3	-	652	-	384	1,039
Total Governmental funds	\$ 13	\$ -	\$ 4,759	\$ -	\$ 784	\$ 5,556
<b>Enterprise funds:</b>						
Environmental Services	\$ 8,144	\$ (20)	\$ -	\$ -	\$ 272	\$ 8,396
Metro Transit Bus	5,752	(372)	-	1,154	631	7,165
Metro Transit Light Rail	466	-	-	74	35	575
Metro Transit Commuter Rail	-	-	-	-	19	19
Metropolitan Housing and Redevelopment Authority	1,437	-	28	-	30	1,495
Total Enterprise funds	\$ 15,799	\$ (392)	\$ 28	\$ 1,228	\$ 987	\$ 17,650
<b>Receivables – restricted</b>						
<b>Enterprise funds:</b>						
Environmental Services	\$ 3,704	\$ -	\$ -	\$ -	\$ 281	\$ 3,985
Metro Transit Bus	-	-	-	-	408	408
Metro Transit Light Rail	1	-	-	-	311	312
Total Enterprise funds	\$ 3,705	\$ -	\$ -	\$ -	\$ 1,000	\$ 4,705

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred inflows of resources* reported in the governmental funds were as follows (dollars in thousands):

	<u>Unavailable</u>
Delinquent property taxes receivable (General fund)	\$ 586
Delinquent property taxes receivable (Debt retirement fund)	2,603
Delinquent property taxes receivable (Nonmajor governmental funds)	471
Total deferred inflows of resources for governmental funds	<u>\$ 3,660</u>

### D. Property taxes

Minnesota State Law requires the State of Minnesota Commissioner of Revenue to determine property tax levy limits. The levy limit generally represents the prior year’s levy limit multiplied by the percentage increase in total market value of taxable property. There are no property tax levy limits for the debt service levy, or for the transit Tax Anticipation Certificate levy.

In 2022, the Council levied \$16,580,000 for the General Operating levy, \$13,014,000 for the Livable Communities Demonstration Account levy, \$3,477,000 in Parks Debt Retirement, and \$52,443,000 in Transit Debt Retirement levies upon all taxable property within the Twin Cities Metropolitan Area. The Council also levied \$5,000,000 for Livable Communities Tax Base Revitalization upon taxable property included in the Metropolitan Fiscal Disparities contribution tax pool.

The following is a summary of the Council’s property tax levy limits and levies (dollars in thousands):

	<u>Levy Limit</u>	<u>Council Levy</u>
Operating Levy	\$ 16,580	\$ 16,580
Tax Base Revitalization	5,000	5,000
Livable Communities	13,014	13,014
Park and Transit Debt Retirement	55,920	55,920
Total	<u>\$ 90,514</u>	<u>\$ 90,514</u>

**E. Capital assets**

Capital assets for the year ended December 31, 2022, was as follows:

	<i>Dollars in thousands</i>			
<b>Governmental Activities:</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deductions/ Adjustments</b>	<b>Ending Balance</b>
Capital assets, not being depreciated:				
Land	\$ 215	\$ -	\$ -	\$ 215
Total capital assets, not being depreciated	215	-	-	215
Other capital assets at historical cost				
Buildings and infrastructure	16,344	-	-	16,344
Vehicles	252,071	9,402	(2,052)	259,421
Equipment	17,148	3,724	(25)	20,847
Leased buildings	143	-	-	143
Subscription-based information technology arrangements	-	3,324	-	3,324
Total other capital assets at historical cost	285,706	16,450	(2,077)	300,079
Less accumulated depreciation for:				
Buildings and infrastructure	6,333	409	-	6,742
Vehicles	144,258	20,584	(5,052)	159,790
Equipment	14,578	1,533	(25)	16,086
Less accumulated amortization for:				
Leased buildings	17	17	-	34
Subscription-based information technology arrangements	-	1,097	-	1,097
Total accumulated depreciation and amortization	165,186	23,640	(5,077)	183,749
Other capital assets, net	120,520	(7,190)	3,000	116,330
Governmental activities capital assets, net	\$ 120,735	\$ (7,190)	\$ 3,000	\$ 116,545

During the year, capital assets with a net book value of \$3,533,000 were contributed from Metro Transit Bus enterprise fund to governmental activities. The contribution was not recognized in the governmental fund statement of revenue, expenditures, and changes in fund balances because no current resources were provided.

The deductions/adjustments to vehicle assets column above includes (\$7,830,000) in retirements and \$5,778,000 in contributions from the Metro Transit Bus fund. The deductions/adjustments to vehicle accumulated depreciation column above includes \$(7,297,000) in retirements and \$2,245,000 contributed from the Metro Transit Bus enterprise fund.

	<i>Dollars in thousands</i>			
<b>Business -type Activities:</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Deductions/ Adjustments</b>	<b>Ending Balance</b>
Capital assets, not being depreciated				
Land	\$ 257,997	\$ 2,431	\$ (1)	\$ 260,427
Construction in progress	2,025,554	669,246	(125,612)	2,569,188
Total capital assets, not being depreciated	2,283,551	671,677	(125,613)	2,829,615
Capital assets, being depreciated				
Buildings and infrastructure	5,244,094	128,793	(13,829)	5,359,058
Vehicles	862,862	1,466	(52,324)	812,004
Equipment	255,469	10,365	(14,141)	251,693
Leased Land	4,163	643	-	4,806
Leased Buildings	8,667	286	(51)	8,902
Subscription-based information technology arrangements	-	748	-	748
Total capital assets being depreciated	6,375,255	142,301	(80,345)	6,437,211
Less accumulated depreciation for:				
Buildings and infrastructure	2,364,126	142,990	(11,399)	2,495,717
Vehicles	474,727	42,266	(48,379)	468,614
Equipment	204,262	12,527	(14,309)	202,480
Leased Land	276	313	-	589
Leased Buildings	627	642	(50)	1,219
Subscription-based information technology arrangements	-	215	-	215
Total accumulated depreciation and amortization	3,044,018	198,953	(74,137)	3,168,834
Total capital assets, being depreciated and amortized, net	3,331,237	(56,652)	(6,208)	3,268,377
Business-type activities capital assets, net	\$ 5,614,788	\$ 615,025	\$ (131,821)	\$ 6,097,992

During the year, depreciation on equipment was adjusted by \$168,000 for items removed from service in the previous year.

Depreciation and amortization expense were charged to functions/programs of the primary government as follows:

*Dollars in thousands*

<b>Governmental activities:</b>	<b>Depreciation</b>	<b>Amortization</b>	<b>Total</b>
General Government	\$ 680	\$ 1,114	\$ 1,794
Transportation	21,846	-	21,846
<b>Total governmental activities</b>	<b>\$ 22,526</b>	<b>\$ 1,114</b>	<b>\$ 23,640</b>

*Dollars in thousands*

<b>Business-type activities:</b>	<b>Depreciation</b>	<b>Amortization</b>	<b>Total</b>
Environmental Services	\$ 65,591	\$ -	\$ 65,591
Metro Transit Bus	63,448	1,071	64,519
Metro Transit Light Rail	61,261	99	61,360
Metro Transit Commuter Rail	6,710	-	6,710
Metropolitan Housing and Redevelopment Authority	773	-	773
<b>Total business-type activities</b>	<b>\$ 197,783</b>	<b>\$ 1,170</b>	<b>\$ 198,953</b>

## F. Inter-fund receivables, payables, and transfers

During normal operations, the Council processes routine transactions between funds, including loans, expenditures, and transfers of resources for administrative and program services and compliance with legal mandates. In the fund financial statements, these transactions are generally recorded as transfers in/transfers out and due from other funds/due to other funds. The outstanding balances between funds mainly result from the time lag between the dates that interfund reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made. Transfers generally represent legally authorized transfers between funds authorized to receive revenue and funds authorized to make expenditures.

The composition of interfund balances as of December 31, 2022, is as follows:

<b>Receivable Fund</b>	<b>Payable Fund</b>	<i>Dollars in thousands</i>
Contracted Transit Service	Suburban Transit Providers	\$507

*Dollars in thousands*

<b>Transfers out</b>						
<b>Transfers in</b>	General Fund	Debt Retirement	Nonmajor Governmental	Environmental Services	Metro Transit Bus	Total
General Fund	\$ -	\$ -	\$ -	\$ 210	\$ -	\$ 210
Nonmajor Governmental	3,000	-	-	-	-	3,000
Metropolitan HRA	-	-	-	-	150	150
Environmental Services	454	-	-	-	-	454
Metro Transit Bus	-	2,070	24,710	-	-	26,780
Metro Transit Light Rail	-	7,930	2,221	-	5,552	15,703
Metro Transit Commuter	-	-	18	-	-	18
<b>Total</b>	<b>\$ 3,454</b>	<b>\$ 10,000</b>	<b>\$ 26,949</b>	<b>\$ 210</b>	<b>\$ 5,702</b>	<b>\$ 46,315</b>

## G. Leases

### 1. Metropolitan Council as Lessee

The Council leases building and office facilities, storage facilities, and other operating equipment under non-cancelable leases.

*Governmental Funds:* On May 2, 2014, the Council entered into a five-year lease for 1,505 square feet of building space. Monthly payments of \$1,254 were due, with the first payment made on May 13, 2014. On May 2, 2019, the lease was extended for another ten years, and amended to include an additional 252 square feet at a cost of \$210 per month. Monthly payments of \$1,464 are due on the amended lease, with the first payment made on June 26, 2019. The annual interest rate charged on the lease is 0.49 percent.

On December 31, 2022, the principal and interest requirements to maturity are as follows:

<i>In thousands</i>			
<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 17	\$ 1	\$ 18
2024	17	-	17
2025	17	-	17
2026	17	-	17
2027	18	-	18
2028-2029	23	1	24
Total	<u>\$ 109</u>	<u>\$ 2</u>	<u>\$ 111</u>

*Proprietary Funds:* Metro Transit Bus entered into three land leases for a bus layover area, transit center and land under a bus garage. The transit center land also includes a sublease; refer to Lessor lease. The land under the bus garage also includes a building lease. Leases had various start dates with the oldest lease starting in 2020. The leases have options to extend the term for 5-20 years which are probable to be executed. The lease payments increase approximately 0.00-5.40 percent on average annually. The annual interest rate charged on the leases is between 0.96-1.32 percent.

Metro Transit Bus entered into four building leases for two transit stores, a bus shelter, and a bus garage. Leases had various start dates with the oldest lease starting in 1986. The leases, with options to extend the term, are for 3-15 years; the options are probable to be executed. The lease payments increase approximately 0.00-2.50 percent annually. The annual interest rate charged on the leases is between 0.13-2.70 percent.

On December 31, 2022, the principal and interest requirements to maturity are as follows:

<i>Dollars in thousands</i>			
<b>Metro Transit Bus</b>			
<b>Year Ended December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 717	\$ 110	\$ 827
2024	740	103	843
2025	760	95	855
2026	807	87	894
2027	816	79	895
2028-2032	4,351	263	4,614
2033-2037	2,812	53	2,865
2038-2042	117	2	119
Total	<u>\$ 11,120</u>	<u>\$ 792</u>	<u>\$ 11,912</u>

Metro Transit Light Rail entered into two building leases for signal space and a warehouse. Leases had various start dates with the oldest lease starting in 2017. The leases have options to extend the term from 5 to 20 years which are probable to be executed. The lease payments increase approximately 2.00-2.50 percent annually. The annual interest rate charged on the leases is between 0.60-1.47 percent.

On December 31, 2022, the principal and interest requirements to maturity are as follows:

*Dollars in thousands*

<b>Metro Transit Light Rail</b>			
<b>Year Ended December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 93	\$ 10	\$ 103
2024	96	9	105
2025	99	9	108
2026	100	8	108
2027	100	7	107
2028-2032	306	29	335
2033-2037	25	24	49
2038-2042	32	22	54
2043-2047	41	20	61
2048-2052	50	16	66
2053-2057	61	12	73
2058-2062	74	7	81
2063-2067	60	2	62
Total	\$ 1,137	\$ 175	\$ 1,312

## 2. Metropolitan Council as Lessor

As lessor, the Council entered into various lease arrangements for land and building space. Under the GASB 87 statement, a lessor is required to recognize a lease receivable and a deferred inflow of resources. Metro Transit Bus has three receivable leases and Metro Transit Light Rail has one lease receivable. One of the leases under Metro Transit Bus is a sublease to one of the payable leases. The lease terms range from 2 to 20 years with potential rent increases of 0-2.00 percent. The lease receivable was calculated based on the interest rate charged on the lease, if available, or the tax-exempt municipal bond rate applicable for the period, which ranged from 0.46 percent-1.20 percent.

The Council received \$194,000 in principal and \$15,000 in interest during 2022.

## H. Subscription-Based Information Technology Arrangements

The Council enters into subscription-based contracts to use vendor-provided information technology (IT). The subscription-based information technology arrangements (SBITAs) provide the council with access to vendors' IT software and associated tangible capital assets in exchange for subscription payments.

*Governmental Funds:* The Council entered into fourteen SBITAs. Seven pertain to general council Information Services operations and the remainder pertain to other departments including General Counsel, Human Resources, and Risk. The SBITAs have terms of 3-5 years. Ten contracts have fixed payments, three contracts increase approximately 3.00-4.00 percent annually, and one contract has a fixed increase. The annual interest rate charged on the SBITAs are between 0.17-2.52 percent.

On December 31, 2022, the principal and interest requirements to maturity are as follows:

*In thousands*

<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 1,156	\$ 12	\$ 1,168
2024	773	6	779
2025	316	1	317
Total	\$ 2,245	\$ 19	\$ 2,264

*Proprietary Funds:* Metro Transit Bus entered into four SBITAs. The SBITAs have terms of 1.5-5 years. The SBITAs with options to extend the term are for 1-2 years which are probable to be executed. The SBITA payments increase approximately 0.00-15.00 percent annually. The annual interest rate charged on the leases is between 0.17-1.88 percent.

On December 31, 2022, the principal and interest requirements to maturity are as follows:

<i>Dollars in thousands</i>			
<b>Metro Transit Bus</b>			
<b>Year Ended December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 202	\$ 7	\$ 209
2024	101	5	106
2025	66	4	70
2026	66	3	69
2027	67	1	68
2028-2032	34	-	34
<b>Total</b>	<b>\$ 536</b>	<b>\$ 20</b>	<b>\$ 556</b>

## I. Certificates of Participation

On December 1, 2004, the Council entered into an annual appropriation purchase agreement for land and facilities to be renovated thereon. The Council granted an interest agreement in the land and facilities to a trustee and proceeds from the issuance and sale of Certificates of Participation in the purchase agreement provided a portion of the funds to renovate, improve and equip the facilities for use as the Council’s administrative headquarters. In 2006, the facilities were completed, and the Council’s administrative headquarters were relocated. On March 20, 2014, the Council paid the principal and interest payment due on the Council’s Certificates of Participation, Series 2004G and redeemed the June 1, 2015 through June 1, 2025 maturities of the Series 2004G Certificates. New refunding certificates of participation, Series 2014E were issued on March 20, 2014. The Certificates of Participation are not an obligation of the Council and the agreement is subject to non-appropriation by the Council in which event the agreement is terminated and there is no obligation of the Council for future payments. The Council intends to continue the agreement through its entire term. These Certificates of Participation do not meet the criteria of GASB Statement No. 87, “Leases” as the underlying asset will transfer ownership to the Council.

<b>Certificates of Participation</b>			
<i>Dollars in Thousands</i>			
<b>Governmental Fund</b>			
<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 990	\$ 38	\$ 1,028
2024	760	11	771
<b>Total</b>	<b>\$ 1,750</b>	<b>\$ 49</b>	<b>\$ 1,799</b>

## J. Long-term obligations

### 1. General obligation debt

The Council issues general obligation bonds for parks, wastewater, and transit. General obligation bonds have been issued for both governmental and business-type activities. General obligation bonds are direct obligations and pledge the Council’s full faith and credit and taxing powers.

Parks bonds are issued to acquire and develop regional park land. Bonds are issued, subject to a limitation of \$40 million of outstanding debt, as a 40.00 percent match to state appropriations. Parks bonds are generally issued as 5-year serial bonds and are secured by taxes levied upon all taxable property in the region. Transit bonds are issued for the acquisition of transit vehicles, equipment and facilities and transit system improvements. Transit bonds are generally issued as 10-year serial bonds and are secured by tax levies. Wastewater bonds are issued for acquisition and improvement of the wastewater disposal system. The bonds are generally issued as 20-year serial bonds. The bonds are secured by municipal wastewater charges together with the full faith, credit, and unlimited taxing powers of the Council.

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The liability for parks and transit bonds is recognized in the government-wide statement of net position. Bonds issued for wastewater purposes are recognized both in the enterprise funds and in the government-wide statements.

The original amount of general obligation bonds issued in prior years was \$1,585,490,000.

During the year, \$53,245,000 of general obligation transit bonds and \$47,920,000 of general obligation revenue wastewater bonds were issued.

General obligation bonds currently outstanding on December 31, 2022, are as follows:

<b>Purpose</b>	<b>Interest Rates</b>	<i>Dollars in Thousands</i>
Governmental activities *	2.00-5.00%	\$ 197,605
Governmental activities refunding	2.38-5.00%	20,915
Business-type activities *	2.00-5.25%	462,710
Business-type activities refunding *	2.00-5.50%	207,925
Total general obligation bonds		<u>\$ 889,155</u>

\*Contains taxable bonds

In addition to general obligation bonds, the Council has general obligation backed loan agreements with the Minnesota Public Facilities Authority (PFA). The loans are drawn down on a reimbursement basis and fund the same purposes as general obligation bonds. The original amount of Minnesota Public Facilities Authority (PFA) loans drawn down in prior years was \$937,885,000. During the year, \$43,800,000 of Minnesota PFA loans were drawn down, entirely by business-type activities. The remaining available balance for the Council to drawdown on the Minnesota PFA loan is \$13,315,000.

Public Facilities Authority general obligation backed loans currently outstanding on December 31, 2022, are as follows:

<b>Purpose</b>	<b>Interest Rates</b>	<i>Dollars in Thousands</i>
Business-type activities	1.00-3.18%	\$ 505,666

The Council issued \$481,375,000 of general obligation grant anticipation notes to provide cash flows for the Southwest Green Line light rail extension project in anticipation of receipt of federal funds that were awarded the project. The notes were issued as 3-year, 4-year, and 8-year serial notes and are secured by the Federal Transit Administration grant award together with the full faith, credit, and unlimited taxing powers of the Council.

General obligation grant anticipation notes currently outstanding on December 31, 2022, are as follows:

<b>Purpose</b>	<b>Interest Rates</b>	<i>Dollars in Thousands</i>
Business-type activities	0.38-5.00%	\$ 322,365

The following is a summary of general obligation bond, grant anticipation notes, and PFA loan transactions of the Council for the year ended December 31, 2022:

	<i>Dollars in thousands</i>	
	<b>Governmental Activities</b>	<b>Business-type Activities</b>
Balance, January 1, 2022	\$ 216,991	\$ 1,852,883
PFA drawdown	-	43,800
Bond issued, net of discount/premium	58,796	52,772
Amortization of discount/premium	(3,828)	(32,482)
Less principal payment	(28,045)	(297,428)
Balance, December 31, 2022	<u>\$ 243,914</u>	<u>\$ 1,619,545</u>



The Council's outstanding notes from direct borrowings related to business-type activities of \$505,666,000 are Clean Water State Revolving Fund Loan agreements with the Minnesota Public Facilities Authority (MPFA), which are evidenced by notes placed directly with the MPFA. These MPFA loans finance various capital projects for the Environmental Services division. The loans are re-paid from wastewater system revenues. The \$3,338,000 are Family Affordable Housing Program loan agreements with the Minnesota Housing Finance Authority, Hennepin County Housing and Redevelopment Authority and Housing and Redevelopment Authority of Edina. These loans finance capital purchases in the Metropolitan Housing and Redevelopment Authority division. The loans are expected not to be re-paid since the terms of the agreements are being met.

As of December 31, 2022, the annual debt service requirements to amortize all general obligation bonds, grant anticipation notes, and PFA loans outstanding, including interest of \$40,216,000 on the governmental activities debt and \$266,455,000 on the business-type activities debt was as follows:

Year Ending December 31	<i>Dollars in thousands</i>		
	<b>Governmental Activities</b>		
	<b>Bonds</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 35,475	\$ 9,385	\$ 44,860
2024	27,575	7,117	34,692
2025	27,980	5,795	33,775
2026	23,570	4,612	28,182
2027	22,290	3,650	25,940
2028-2032	65,880	8,031	73,911
2033-2037	11,250	1,491	12,741
2038-2042	4,500	135	4,635
Subtotal	\$ 218,520	\$ 40,216	\$ 258,736
Net unamortized:			
Discounts/premium	25,394	-	25,394
Total payments	\$ 243,914	\$ 40,216	\$ 284,130

Year Ending December 31	<i>Dollars in thousands</i>					
	<b>Business-type Activities</b>			<b>Notes from Direct Borrowings</b>		
	<b>Bonds</b>			<b>Notes from Direct Borrowings</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ 113,550	\$ 39,460	\$ 153,010	\$ 64,096	\$ 7,812	\$ 71,908
2024	103,215	34,385	137,600	59,445	6,580	66,025
2025	105,225	29,917	135,142	50,297	5,428	55,725
2026	93,610	25,361	118,971	47,785	4,588	52,373
2027	97,055	21,202	118,257	36,920	3,718	40,638
2028-2032	296,785	54,333	351,118	153,040	11,034	164,074
2033-2037	149,370	17,049	166,419	78,152	3,188	81,340
2038-2042	34,190	2,142	36,332	15,931	258	16,189
Subtotal	\$ 993,000	\$ 223,849	\$1,216,849	\$ 505,666	\$ 42,606	\$ 548,272
Net unamortized:						
Discounts/premium	120,879	-	120,879	-	-	-
Total payments	\$ 1,113,879	\$ 223,849	\$1,337,728	\$ 505,666	\$ 42,606	\$ 548,272

The Notes from Direct Borrowing did not recognize the loan payable in the Metropolitan Housing and Redevelopment Authority fund see Note IV.J.2.

As part of the American Recovery and Reinvestment Act of 2009 (ARRA), the Council issued \$49,411,000 (2009C) in notes from direct borrowings.

The notes are direct pay tax credit Build America Bonds (BAB), in which the Council receives a 35.00 percent credit on notes interest paid. The Council has complied with all requirements of ARRA to be eligible for the BAB interest credit. Pursuant to the requirements of the Balanced Budget and Emergency Deficit Control Act of 1985 the refundable credit has been reduced by 5.70 percent from sequestration through September 30, 2021. This is the sequestration rate that, as of December 31, 2021, will be in effect through 2030.

Taking into consideration the above BAB interest credit, as of December 31, 2022, the Council’s net annual debt service requirements to amortize all loans outstanding, including interest of \$41,906,000 on the business-type activities, notes from direct borrowings debt, was as follows:

*Dollars in thousands*

**Business-type Activities- Notes from Direct Borrowings**

<b>Year Ending December 31</b>	<b>Principal</b>	<b>Interest</b>	<b>Federal Subsidy</b>	<b>Net Interest</b>	<b>Net Payment</b>
2023	\$ 64,096	\$ 7,812	\$ (210)	\$ 7,602	\$ 71,698
2024	59,445	6,580	(174)	6,406	65,851
2025	50,297	5,428	(116)	5,312	55,609
2026	47,785	4,588	(87)	4,501	52,286
2027	36,920	3,718	(53)	3,665	40,585
2028-2032	153,040	11,034	(60)	10,974	164,014
2033-2037	78,152	3,188	-	3,188	81,340
2038-2042	15,931	258	-	258	16,189
Total payments	<u>\$ 505,666</u>	<u>\$ 42,606</u>	<u>\$ (700)</u>	<u>\$ 41,906</u>	<u>\$ 547,572</u>

## 2. Loans payable

In 2002, the Minnesota Housing Finance Authority issued a loan to the Council in the amount of \$400,000. In 2004, the Minnesota Housing Finance Authority issued an additional loan of \$730,000 and Hennepin County Housing and Redevelopment Authority issued a \$275,000 loan for a total of \$1,405,000. The terms of the loan agreements are 30 years, although they may be extended indefinitely if all the terms of the loan agreement are met.

In 2021, the Housing and Redevelopment Authority of Edina issued a loan to the council in the amount of \$2,000,000 of which \$421,000 of the loan was drawn down in the same year. In 2022, another \$1,512,000 of the loan was drawn resulting in total draw-down of \$1,933,000, entirely by business-type activities. In 2022, the Council confirmed the completion of the project, which the loan was used for. The Housing and Redevelopment Authority of Edina then closed out this loan for the total as shown above. The terms of the agreement are 25 years after the last advance, then the loan will be deemed fully forgiven as of the forgiveness date.

### 3. Changes in long-term liabilities

Long-term liability activity for the year ended December 31, 2022, was as follows:

<i>Dollars in thousands</i>					
<b>Governmental activities:</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Bonds/loans payable:					
General obligation debt	\$ 193,320	\$ 53,245	\$ (28,045)	\$ 218,520	\$ 35,475
Discounts/premiums	23,671	5,551	(3,828)	25,394	-
Total general obligation debt	216,991	58,796	(31,873)	243,914	35,475
Certificates of Participation	2,705	-	(955)	1,750	990
Right-to-use liability:					
Lease liability	126	-	(17)	109	17
Subscription-based information technology arrangement liability	-	3,324	(1,079)	2,245	1,156
Compensated absences	7,651	4,244	(4,114)	7,781	4,669
Governmental long-term liabilities	\$ 227,473	\$ 66,364	\$ (38,038)	\$ 255,799	\$ 42,307

<i>Dollars in thousands</i>					
<b>Business Type Activities:</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balance</b>	<b>Due Within One Year</b>
Bonds/loans/notes payable:					
General obligation debt	\$ 787,515	\$ 47,920	\$ (164,800)	\$ 670,635	\$ 61,900
Grant anticipation notes	391,875	-	(69,510)	322,365	51,650
Notes/loans from Direct Borrowings:					
PFA loans	524,984	43,800	(63,118)	505,666	64,096
Loans payable	1,826	1,512	-	3,338	-
Discounts/premiums	148,509	4,852	(32,482)	120,879	-
Right-to-use liability:					
Lease liability	12,120	926	(789)	12,257	810
Subscription-based information technology arrangement liability	-	747	(211)	536	202
Total bonds/loans payable	1,866,829	99,757	(330,910)	1,635,676	178,658
Compensated absences	33,478	37,112	(36,056)	34,534	28,621
Accrued claims	33,183	93,620	(95,166)	31,637	18,761
Business-type long-term liabilities	\$ 1,933,490	\$ 230,489	\$ (462,132)	\$ 1,701,847	\$ 226,040

The majority of Metro Transit Bus, Metro Transit Light Rail, and Metro Transit Commuter Rail employees earn vacation in one year that must be used within the following year. Actual payments for compensated absences are made directly from the same Governmental funds that incurred the salary expenditures. Prior years compensated absences were paid from the General Fund, Special Revenue funds, non-major governmental funds, and Enterprise funds.

### K. Compensated absences

In 2022, the liability for compensated absences earned but not taken increased from \$7,651,000 to \$7,781,000. This liability is reported in the government-wide statement of net position. The following summary of changes during 2022 includes \$553,000 in payroll taxes:

<i>Dollars in thousands</i>	
Balance, January 1, 2022	\$ 7,651
Transferred to/from Enterprise Funds	37
Leave Earned	4,158
Leave Taken or Paid Off	(4,065)
Balance, December 31, 2022	<u>\$ 7,781</u>

## L. Fund balance

Fund balance is divided into five classifications based primarily on the extent to which the Council is bound to observe constraints imposed upon the use of the resources reported in the governmental funds. Fund balance classifications are as follows:

*Nonspendable.* Fund balances classified as *nonspendable* include assets that will never convert to cash, such as prepaid items and inventories of supplies; assets that will not convert to cash soon enough to affect the current period, and resources that must be maintained intact pursuant to legal or contractual requirements, such as the principal of an endowment or the capital of a revolving loan fund. Normally, the long-term portion of the Council's loans receivable would be included as part of *nonspendable* fund balance. However, since the amounts eventually collected are subject to an externally enforceable restriction on how they can be spent, they are reported instead as a part of restricted fund balance.

*Spendable.* All fund balances that are not classified as *nonspendable* are deemed *spendable*. The classifications within the *spendable* category are based upon the relative strength of the constraints that control how specific amounts can be spent. Those classifications are as follows:

*Restricted.* Net fund resources that are subject to externally enforceable legal restrictions are deemed to be *restricted*. These restrictions are either 1) externally imposed by creditors (via bond or loan covenants), grantors, contributors or laws and regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. The Council recognizes the entire fund balance of the Debt Retirement fund, the Highway Right-of-Way Acquisition Loan, and Livable Communities special revenue funds, and the North Mississippi Park capital projects funds the remaining balances of the Other Special Revenue special revenue fund, Parks and Open Space Grants, and Transit capital projects funds (all non-major funds) as *restricted* due to the legal restrictions imposed.

*Committed.* Net fund balances that represent resources that can be used only for the specific purposes determined by formal action of the Council are deemed to be committed. The Council's formal actions, or resolutions, are the highest decision-making level and remain binding unless removed in the same manner. Additionally, any Council action, either binding or unbinding, needs be taken prior to the end of the calendar year. The entire fund balances of the Metro Mobility, Contracted Transit Service, and Transportation Planning special revenue funds and a portion of the fund balance of the Transit Capital projects fund are considered committed. Additionally, within the General fund, the Council has identified amounts for self-insurance, OPEB, and regional water supply to be committed.

*Assigned.* Amounts in the assigned fund balance classification are intended to be used by the Council for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. In the Other Special Revenue fund, assigned amounts are intended to be used for planning assistance. In the General fund, amounts intended to be used for capital maintenance and compensated absences are assigned. The amount recognized as capital maintenance is approved by the Council in the carry forward budget amendment. Pursuant to Council resolution, the Chief Financial Officer is authorized to establish assignment of fund balance.

*Unassigned.* The residual classification of the Council's General fund not contained in the other classifications is deemed to be *unassigned*. The negative *unassigned* amount for the Parks and Open Space Grants capital projects fund (a nonmajor fund) is deemed *unassigned* because the *restricted* amounts for future grant payments are to be funded by future bonding and State reimbursements.

It is the policy of the Council to spend fund balances for each fund in the following order: *restricted*, then *committed* and then *assigned*; unless the specific item has been identified in another classification.

The summary of fund balance classifications is as follows:

*Dollars in thousands*

	Major Funds			Nonmajor Governmental Funds	Total
	General Fund	Metro Mobility Special Revenue	Debt Retirement		
Fund Balances:					
Spendable:					
Restricted for:					
Debt Retirement Reserve	\$ -	\$ -	\$ 129,935	\$ -	\$ 129,935
Highway Right-of-Way Program	-	-	-	57,507	57,507
Economic Revitalization	-	-	-	54,858	16,314
Environment Development	-	-	-	16,314	54,858
Incentive Housing	-	-	-	7,024	7,024
Regional Land Use	-	-	-	15	15
North Mississippi Park Improvements	-	-	-	271	271
Regional Parks Capital Improvements	-	-	-	118,056	118,056
Transit Capital Improvements	-	-	-	56,116	56,116
Committed for:					
Self-Insurance	2,500	-	-	-	2,500
Other Post-Employment Benefits	6,054	-	-	-	6,054
Regional Water Supply Program	560	-	-	-	560
Regional ADA Transit Service	-	58,698	-	-	58,698
Regional Transit Provider Services	-	-	-	41,971	41,971
Assigned for:					
Capital Maintenance	3,829	-	-	-	3,829
Compensated Absences	4,669	-	-	-	4,669
Planning Assistance	-	-	-	561	561
Unassigned	26,082	-	-	(46,604)	(20,522)
Total fund balances	\$ 43,694	\$ 58,698	\$ 129,935	\$ 306,089	\$ 538,416

## V. Other information

### A. Risk management

The Council is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; work-related injuries to its employees; and natural disasters. The Council purchases both commercial insurance and self-insures for these risks of loss as discussed below. Within the past three fiscal years, no settled claims have exceeded commercial coverage. There have been no significant reductions in insurance coverage from the prior year by major categories of risk.

#### 1. Liability

The Council either purchases general liability insurance or self-insures to protect against various liability risks in all divisions of the Council. Metropolitan Council recognizes current liability for incurred, reported claims and long-term liability for claims incurred but not reported. Claims liabilities are calculated considering recent claim settlement trends including frequency and amount of payouts. Minnesota State Statute 466.04 generally limits the Council's tort exposure to \$500,000 per claim and \$1,500,000 per occurrence for a claim arising on or after July 1, 2009. For claims arising prior to that date, the limits are \$400,000 per claim and up to \$1,200,000 per occurrence. In addition, an amount equal to twice these limits applies if the claim arises out of the release or threatened release of a hazardous substance.

#### 2. Automobile

The Council purchases auto property insurance to cover buses and vehicles for damage other than collision, upset or overturn. The Council administers a self-funded program for other risks associated with automobile liability and physical damage.

### 3. Errors and omissions

The Council self-insures for errors and omissions risk. There were no claims for 2021 or 2022.

### 4. Property and crime

The Council purchases property and crime insurance to cover all owned property and identified crime exposures.

### 5. Workers' compensation

Metro Transit has been self-insured for workers' compensation since 1982, Environmental Services since 1993, and the rest of the Council since 1995. Prior to July 1, 1996, Environmental Services used a third-party administrator; since that time, the Council has self-administered workers' compensation claims for all divisions. Liabilities are recognized when there is information available that suggests there has been an occurrence in which a probable loss has occurred. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are re-evaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. Liabilities for incurred losses to be settled by fixed or reasonably determinable payments over a long period of time are reported at their present value using the 30-year Treasury yield.

The self-insurance retention limit for workers' compensation is \$5,000,000 per single loss. For claims above the retention limit, the Workers' Compensation Reinsurance Association reimburses the Council.

Changes in the balance of workers' compensation liabilities during 2021 and 2022 are as follows:

<i>Dollars in thousands</i>						
<b>Metro Transit</b>						
<b>2021 Balance:</b>	<b>Bus</b>	<b>Light Rail</b>	<b>Commuter Rail</b>	<b>Environmental Services</b>	<b>Metropolitan Housing and Redevelopment Authority</b>	<b>Total</b>
Beginning Balance	\$ 16,512	\$ 1,621	\$ 3,208	\$ 1,068	\$ -	\$ 22,409
Current year claims and changes in estimates	9,910	268	72	409	5	10,664
Payments on claims	(8,589)	(182)	(11)	(362)	-	(9,144)
Ending balance	\$ 17,833	\$ 1,707	\$ 3,269	\$ 1,115	\$ 5	\$ 23,929
<hr/>						
<b>2022 Balance:</b>						
Beginning Balance	\$ 17,833	\$ 1,707	\$ 3,269	\$ 1,115	\$ 5	\$ 23,929
Current year claims and changes in estimates	6,182	455	12	(118)	4	6,535
Payments on claims	(8,488)	(257)	(5)	(277)	(9)	(9,036)
Ending balance	\$ 15,527	\$ 1,905	\$ 3,276	\$ 720	\$ -	\$ 21,428

### 6. Cyber Insurance

Metropolitan Council purchases Cyber Insurance to cover financial losses related to data breaches, cyberattacks and hacking, technology infrastructure, and other cyber events. The policy provides coverage for data breach notification, recovering compromised data, business interruption, and repairing damaged computer systems. The policy has up to \$3,000,000 of insurance limits.

## 7. Internal service fund

The Metropolitan Council has an internal service fund for its self-insurance plans for health and dental care. The Council assumes all liability for medical and dental claims. The self-funded programs within the fund establish claim liabilities based on estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not paid, and of claims that have been incurred, but not reported. These estimates are agreed to by the insurance carriers and the Metropolitan Council and are reviewed for accuracy and reasonableness. The estimates are based on claim experience and claim lag timetables provided by the carriers and do not include additional estimates for subrogation, salvage, or unallocated claim adjustments. Changes in the balance for the self-funded programs are as follows:

<i>Dollars in thousands</i>	
<b>2021 Balance:</b>	<b>Internal Service Fund</b>
Beginning Balance	\$ 6,946
Incurred claims	84,186
Payments on claims	(81,878)
Ending Balance	<u>\$ 9,254</u>
<b>2022 Balance:</b>	
Beginning Balance	\$ 9,254
Incurred claims	87,085
Payments on claims	(86,130)
Ending Balance	<u>\$ 10,209</u>

## B. Pension obligations

Metropolitan Council has 3,677 employees that are covered by a retirement plan administered by Minnesota State Retirement System (MSRS) under the General Employees Fund (GEF). The Metropolitan Council metro transit police has 125 employees that are covered by a plan administered by Public Employees Retirement Association of Minnesota (PERA) under the Public Employees Police and Fire Fund (PEPFF). The Metropolitan Council also has 18 people under an Unclassified Employees Retirement Fund (UER) administered by MSRS. Investments at these pension plans are reported at fair value.

### 1. Defined benefit pension plans

#### a. Minnesota State Retirement System - General Employees Fund (MSRS-GEF) General information

**Plan Description:** The majority of the employees of the Metropolitan Council are covered by the General Employees Fund (GEF), a cost sharing multiple-employer defined benefit pension plan administered by the Minnesota State Retirement System. Chapter 352 of the Minnesota Statutes grants the authority to establish and amend the benefit terms to MSRS. MSRS's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code. MSRS issues a publicly available financial report that can be obtained at, [www.msrs.state.mn.us/financial-information](http://www.msrs.state.mn.us/financial-information); by writing to MSRS at 60 Empire Drive, #300, St. Paul, Minnesota, 55103-3000; or by calling (651) 296-2761 or 1-800-657-5757.

**Benefits provided:** MSRS-GEF provides retirement, disability and death benefits. Benefit provisions are established by state statute and can only be modified by the state legislature. Benefits are based on a member's age, years of credit, and the highest average salary for any sixty successive months of allowable service at termination of service. Benefit increases are provided to benefit recipients each January and are related to the funded ratio of the plan. Annuitants received benefit increases of 1.00 percent for 2022.

Retirement benefits can be computed using one of two methods: the Step formula and the Level formula. Members hired before July 1, 1989, may use the Step or Level formula, whichever is greater. Members hired on or after July 1, 1989, must use the Level formula. Each formula converts years and months of service to a certain percentage. Under the Step formula, members receive 1.20 percent of the high-five average salary for each of the first 10 years of covered service, then 1.70 percent for each subsequent year. It also includes full benefits under the Rule of 90 (age plus years of allowable service equals 90). In contrast, the Level formula does not include the Rule of 90. Under the Level formula, members receive 1.70 percent of the high-five average salary of all years of covered service, and full benefits are available at normal retirement age.

Disability benefits are determined; 1) at least three years of allowable service and meeting the definition of disability or 2) at least five years of service if hired on or after June 30, 2010 and meeting the definition of disability. Totally and permanently disabled is defined as the inability to engage in any substantial gainful activity by reason of any medically determinable physical or mental impairment that has existed or is expected to continue for a period of at least one year. Disability benefits are calculated following the same formulas as a regular retirement benefit.

Death benefits are calculated; if a member dies while still an active employee, the spouse is eligible for 100.00 percent survivor annuity or a refund if 1) the member was hired prior to July 1, 2010, and had at least three years of service at death, or 2) the member was hired after June 30, 2010, and had at least five years of service at death. Dependent children are eligible for the monthly benefit until age 20 if there is no surviving spouse.

**Contributions:** Minnesota Statutes Chapter 352 sets the rates for employer and employee contributions. Eligible General Plan members were required to contribute 6.00 percent of their annual covered salary. Participating employers were required to contribute 6.25 percent of their annual covered salary. The Metropolitan Council's contribution to the General Plan for the fiscal year ending December 31, 2022 was \$19,136,000. These contributions were equal to the contractually required contributions for each year as set by state statute.

**i. Pension liabilities, pension expense, and deferred outflows of resources and deferred inflows of resources related to pensions.**

On December 31, 2022, the Metropolitan Council reported a liability of \$147,978,000 for its proportionate share of MSRS' net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Metropolitan Council's proportion of the net pension liability was based on the contributions received by MSRS during the measurement period July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all of MSRS's participating employers. At June 30, 2022, the Metropolitan Council's proportion was 9.005 percent, which was an increase of 0.154 percent from its proportion measured as of June 30, 2021.

There were no changes in benefits provisions that affected the measurement of the total pension liability since the prior measurement date.

The following changes in assumptions affected the measurement of the total pension liability since the prior measurement date:

The long-term investment rate of return and single discount rates were increased from 6.50 percent to 6.75 percent.

For the year ended December 31, 2022, the Metropolitan Council recognized a pension expense of \$(66,726,000) for its proportionate share of the MSRS-GEF pension expense. On December 31, 2022, the Metropolitan Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
	<i>(Dollars in thousands)</i>	
Differences between expected and actual experience	\$ 1,154	\$ 950
Changes of assumptions	101,316	53,804
Net difference between projected and actual earnings on investments	7,051	-
Changes in proportion and differences between actual contributions and proportionate share of contributions	2,401	12,721
Contributions paid to MSRS subsequent to the measurement date	9,384	-
Total	\$ 121,306	\$ 67,475

Amounts reported as deferred outflows of resources related to pensions resulting from Metropolitan Council contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended December 31:</b>	<b>Pension Expense</b> <i>(Dollars in thousands)</i>
2023	\$ 5,264
2024	4,394
2025	5,072
2026	29,717
	\$ 44,447



**Actuarial Assumptions:** The Metropolitan Council’s net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent per year
Active Member Payroll Growth	3.00 percent per year
Investment Rate of Return	6.75 percent

Salary increases were based on a service-related table. Mortality rates for active members, retirees, survivors and disabilities were based on Pub-2010 Mortality Tables generational for males or females, as appropriate, with adjustments to match fund experience. Benefit increases for retirees were 1.00 percent for January 1, 2022.

Actuarial assumptions used in the June 30, 2022 valuation were based on the results of actuarial experience studies for the period July 1, 2014, through June 30, 2018.

The long-term expected rate of return on pension plan investments is 6.75 percent.

The SBI, which manages the investments of MSRS, prepares an analysis of the reasonableness of the long-term expected rate of return on a regular basis using a building-block method. Best estimates of future real rates of return (expected returns, net of inflation) were developed for each asset class using both long-term historical returns and long-term capital market expectations from a number of investment management and consulting organizations. The asset class estimate, and target allocations were then combined to produce a geometric, long-term expected real rate of return for the portfolio. Inflation expectations were applied to derive the nominal rate of return for the portfolio. Results are summarized in the following table:

Asset Class	Target Allocation	SBI’s Long-Term Expected Real Rate of Return (Geometric Mean)
Domestic Equity	33.50%	5.10%
Private Markets	25.00	5.90
Fixed Income	25.00	0.75
International Equity	16.50	5.30
Total	100.00%	

**Discount Rate:** The discount rate used to measure the total pension liability as of June 30, 2022, was 6.75 percent. The single discount rate was based on an expected rate of return on pension plan investments of 6.75 percent and a municipal bond rate of 3.69 percent. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the current statutory contribution rates. Based on that assumption, the pension plan’s fiduciary net position on June 30, 2022, was projected to be available to make all projected future benefit payments of current active and inactive employees through the year ending June 30, 2122. Therefore, the long-term expected rate of return on pension plan investments was applied to project benefit payments through the year ending June 30, 2122, to determine the total pension liability.

**Sensitivity of the Council’s proportionate share of the net pension liability to changes in the discount rate:** The following presents the Metropolitan Council’s proportionate share of the net pension liability, calculated using the discount rate of 6.75 percent, as well as what the Metropolitan Council’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1.00 percentage point lower (5.75 percent) or 1.00 percentage point higher (7.75 percent) than the current rate (dollars in thousands):

	1.00% Decrease (5.75%)	Current Discount Rate (6.75%)	1.00% Increase (7.75%)
Council’s proportionate share of the Net pension liability (asset) (MSRS)	\$347,272	\$147,978	\$(16,882)

**Pension plan fiduciary net position:** Detailed information about the pension plan’s fiduciary net position is available in the MSRS’s Comprehensive Annual Financial Report, available on the MSRS website ([www.msrs.state.mn.us/financial-information](http://www.msrs.state.mn.us/financial-information)); by writing to MSRS at 60 Empire Drive, #300, St. Paul, Minnesota, 55103-3000; or by calling (651) 296-2761 or 1-800-657-5757.

**b. Public Employees Retirement Association of Minnesota - Public Employees Police and Fire Fund (PERA-PEPFF)**  
**General information**

**Plan Description:** The Public Employees Police and Fire Fund (PEPFF), originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to a local relief association that elected to merge with and transfer asset administration to Public Employees Retirement Association (PERA).

Metro Transit Police Officers who qualify for membership by statute, are covered by the Public Employees Police and Fire Fund, a cost sharing multiple-employer defined benefit pension plan administered by the Public Employees Retirement Association of Minnesota. Chapter 353 of the Minnesota Statutes grants the authority to establish and amend the benefit terms to PERA. PERA's defined pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code. PERA issues a publicly available financial report that can be obtained at; [www.mnpera.org](http://www.mnpera.org); by writing to PERA at 60 Empire Drive, #200, St. Paul, Minnesota, 55103-2088; or by calling (651) 296-7460 or 1-800-652-9026.

**Benefits provided:** Benefits for plan members hired prior to July 1, 2010, vest after three years of credited service. For members first hired after June 30, 2010 but before July 1, 2014, benefits vest on a prorated basis from 50.00 percent after five years up to 100.00 percent after ten years of credited service. Benefits for members first hired after June 30, 2014, vest on a prorated basis from 50.00 percent after ten years up to 100.00 percent after twenty years of credited service.

PERA provides retirement benefits as well as disability benefits to members and benefits to survivors upon death of eligible members. Benefit provisions are established by state statute and can be modified only by the state legislature. Benefit increases are provided to benefit recipients each January. Increases are related to the funding ratio of the plan. Benefit recipients receive a future annual 1.00 percent post-retirement benefit increase.

The benefit provisions stated in the following paragraph of this section are current provisions and apply to active plan participants. Vested, terminated employees who are entitled to benefits but are not yet receiving them are bound by the provisions in effect at the time they last terminated their public service.

Retirement benefits are determined for employees as 3.00 percent of average salary for each of their years of service. A full unreduced retirement annuity is earned when members meet the following conditions: age 55 and vested or age plus years of service equal at least 90 if first hired prior to July 1, 1989. A reduced retirement annuity is available to members between the ages of 50 and 55. Under legislation enacted in the 2013 session of the Legislature, the reduction for Police and Fire plan early retirement began increasing incrementally in July 2014.

Disability benefits are determined if the employee is unable to work because of a physical or mental disability. Disability is defined by statute, and PERA may require periodic medical examinations of those receiving these benefits. For these employees, there is a minimum benefit of 60.00 percent of salary if disabled while engaged in hazardous activities related to the occupation. Disability under any other circumstances results in a minimum of 45.00 percent of salary.

Survivor benefits are calculated if a member dies while still an active employee, they are based on either 50.00 percent of the member's average salary during the six months prior to death or a formula using the member's total years of service, high-five salary, age at death and age of the spouse. Dependent children of active or disabled employees are eligible for benefits until age 18, or age 23 if full-time student. In this case, the maximum family benefit is 70.00 percent of the member's average monthly salary.

**Contributions:** Minnesota Statutes Chapter 353 sets the rates for employer and employee contributions and may be amended by Minnesota Legislature. Employees are required to contribute 11.80 percent of their annual covered salary in 2022. The Metropolitan Council required contribution rate is 17.70 percent of annual covered salary in 2022. Contributions to the pension plan from the Council were \$2,316,000 for the year ending December 31, 2022.

**i. Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

On December 31, 2022, the Metropolitan Council reported a liability of \$46,423,000 for its proportionate share of PERA's net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Metropolitan Council's proportion of the net pension liability was based on the contributions received by PERA during the measurement period July 1, 2021, through June 30, 2022, relative to the total employer contributions received from all of PERA's participating employers. On June 30, 2022, the Metropolitan Council's proportion was 1.0668 percent, which was a decrease of 0.2039 percent from its proportion measured as of June 30, 2021.

There were no changes in benefits provisions that affected the measurement of the total pension liability since the prior measurement date.

The following changes in assumptions affected the measurement of the total pension liability since the prior measurement date:

The single discount rate was changed from 6.50 percent to 5.40 percent. The mortality improvement scale was changed from MP-2020 to MP-2021.

For the year ended December 31, 2022, the Metropolitan Council recognized pension expense of \$4,227,000 for its proportionate share of the PEPFF's pension expense. The State of Minnesota also contributed \$18.00 million to the Police and Fire Plan in the plan fiscal year ended June 30, 2022. The contribution consisted of \$9.00 million in direct state aid that meets the definition of a special funding situation and \$9.00 million in supplemental state aid that does not meet the definition of a special funding situation.

Legislation required the State of Minnesota to pay direct state aid of \$9.00 million on October 1, 2021, and to pay \$9.00 million by October 1 of each subsequent year until full funding is reached, or July 1, 2048, whichever is earlier. The Metropolitan Council recognized an additional \$393,000 as pension expense (and grant revenue) for its proportionate share of the State of Minnesota's pension expense related to the special funding situation.

Council's proportionate share of the net pension liability	\$ 46,423,000
State of Minnesota's proportionate share of the net pension liability associated with the Council	<u>2,028,000</u>
Total	<u>\$ 48,451,000</u>

Legislation also requires the State of Minnesota to contribute \$9.00 million to the Police and Fire Plan each year, starting in fiscal year 2014, until the plan is 90.00 percent funded, or until the State Patrol Plan is 90.00 percent funded, whichever occurs later. The Metropolitan Council also recognized \$96,000 as revenue, which results in a reduction of the net pension liability, for its proportionate share of the State of Minnesota's on-behalf contribution to the Police and Fire Plan.

On December 31, 2022, the Metropolitan Council reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
	<i>Dollars in thousands</i>	
Differences between expected and actual experience	\$ 3,048	\$ -
Changes of assumptions	29,178	314
Net difference between projected and actual earnings on investments	-	1,604
Changes in proportion and differences between actual contributions and proportion share of contributions	881	1,312
Contributions paid to PERA subsequent to the measurement date	1,201	-
Total	<u>\$ 34,308</u>	<u>\$ 3,230</u>

Amounts reported as deferred outflows of resources related to pensions resulting from Metropolitan Council contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2023. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Year ended December 31:</b>	<b>Pension Expense</b> <i>Dollars in thousands</i>
2023	\$ 5,852
2024	5,734
2025	4,868
2026	9,823
2027	3,600
	\$ 29,877

**Actuarial Assumptions:** The Metropolitan Council’s net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.25 percent per year
Active Member Payroll Growth	3.00 percent per year
Investment Rate of Return	6.50 percent

Salary increases at valuation date increased according to the rate table. Mortality rates for active members, retirees, survivors and disabilitants were based on Pub-2010 generational mortality tables for males or females, as appropriate, with slight adjustments. Benefit increases for retirees are assumed to be 1.00 percent.

Actuarial assumptions used in the June 30, 2022; valuations are reviewed annually. The most recent 5-year experience study for the PEPFF was completed July 14, 2020. The economic assumptions are based on a review of inflation and investment return assumptions dated July 12, 2022.

The long-term expected rate of return on pension plan investments is 6.50 percent. The State Board of Investment (SBI), which manages the investments of PERA, prepares an analysis of the reasonableness of the long-term expected rate on a regular basis using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best estimates of geometric real rates for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation</b>	<b>SBI’s Long-Term Expected Real Rate of Return (Geometric Mean)</b>
Domestic Equity	33.50%	5.10%
Private Markets	25.00	5.90
Fixed Income	25.00	0.75
International Equity	16.50	5.30
Total	100.00%	

**Discount Rate:** The fiduciary net position was projected to be available to make all projected future benefit payments of current plan members through June 30, 2060. Beginning in fiscal year ended June 30, 2061, projected benefit payments exceed the funds' projected fiduciary net position. Benefit payments projected after were discounted at the municipal bond rate of 3.69 percent, based on the weekly rate closest to but not later than the measurement date of the Fidelity 20-Year Municipal GO AA Index. An equivalent single discount rate of 5.40 percent was determined to give approximately the same present value of projected benefits when applied to all years of projected benefits as the present value of projected benefits using 6.50 percent applied to all years of projected benefits through the point of asset depletion and 3.69 percent thereafter.

**Sensitivity of the Council’s proportionate share of the net pension liability to changes in the discount rate:** The following presents the Metropolitan Council’s proportionate share of the net pension liability, calculated using the discount rate of 5.40 percent, as well as what the Metropolitan Council’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1.00 percentage point lower (4.40 percent) or 1.00 percentage point higher (6.40 percent) than the current rate (dollars in thousands):

	<b>1.00% Decrease (4.40%)</b>	<b>Current Discount Rate (5.40%)</b>	<b>1.00% Increase (6.40%)</b>
Council’s proportionate share of the Net pension liability (PERA)	\$ 70,255	\$ 46,423	\$ 27,156

**Pension plan fiduciary net position:** Detailed information about each pension plan’s fiduciary net position is available in a separately issued PERA financial report that includes financial statements and required supplementary information. That report is available on the PERA’s website ([www.mnpera.org](http://www.mnpera.org)); by writing to PERA at 60 Empire Drive #200, St. Paul, Minnesota, 55103-2088; or by calling (651) 296-7460 or 1-800-652-9026.

**c. Summary of defined benefit plans**

For the year ended December 31, 2022, the Metropolitan Council recognized a pension expense of \$(62,499,000) for its proportionate share of the MSRS-GEF pension expense and its proportionate share of the PEPFF’s pension expense. Actual payments of pension liability are made directly from the same Governmental funds that incurred the salary expenditures. Pension liability is paid from the General Fund, Special Revenue funds, non-major governmental funds, and Enterprise funds.

**2. Defined contribution pension plan**

**a. Minnesota State Retirement System – Unclassified Employees Retirement Fund (MSRS-UER) General information**

The Unclassified Employees Retirement Fund is a tax deferred, defined contribution fund entirely composed of a single, multiple-employer defined contribution plan. Participation is limited to certain specified employees. Minnesota statutes, section 352D.01 authorized creation of this plan.

It is considered a money purchase plan, i.e., participants vest only to the extent of the value of their accounts (employee contributions plus employer contributions plus/minus investment gains/losses, less administrative expenses), but functions as a hybrid between a defined contribution plan and a defined benefit plan.

Retirement and disability benefits are available to some participants through conversion, at the participant’s option, to the General Plan provided the employee has at least 10 years of allowable service in the Unclassified and/or the General Plan if hired prior to July 1, 2010 or has more than seven years of service if hired after June 30, 2010.

Minnesota Statutes, section 352D.04, subdivision 2, requires a contribution rate of 6.00 percent of salary from participating employees. The employer contribution rate is 6.25 percent.

For the year ending December 31, 2022, employer contributions were \$225,000. The plan did not have any forfeitures in the current period.

**C. Other postemployment benefits (OPEB) obligations**

**Plan description:** The Metropolitan Council administers an Other Postemployment Benefit Plan (the OPEB plan), a single-employer defined benefit health care and life insurance plan to eligible retirees, their spouses, and dependents.

**Funding Policy:** As of December 31, 2022, the Metropolitan Council had separately invested assets in a revocable trust account with a fair value of \$296,269,000. The trust account is administered by the Public Employees Retirement Association (PERA) under MS 471.6175 (Trust for Postemployment Benefits) and is invested by the SBI pursuant to Minnesota Statutes section 11A.14, which provides for the establishment of investment vehicles for assets of the participating public retirement plans and nonretirement funds.

Minnesota Statute 471.6175, subdivision 5 specifies that the Metropolitan Council may provide investment direction to PERA as the trust administrator, and PERA must certify (and decertify) Metropolitan Council’s assets to the SBI for investment under section 11A.14, subject to the policies and procedures established by the SBI.

The Metropolitan Council’s internal funding policy includes funding and investing the revocable trust account to meet the current and future explicit retiree premium costs for current retirees and all eligible active employees. Funding status for the trust account is based on actuarial valuation assuming a 3.72 percent discount rate and is considered sufficient to meet projected future explicit benefits.

This funding arrangement does not meet the requirements of GASB Statement 75, “Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions”; accordingly, the revocable trust account assets are not included in disclosures of the OPEB plan assets. The Metropolitan Council does not issue a separate financial report for its OPEB plan. Activity for the plan is reported for the Government-wide financial statements for the general fund and in enterprise funds for Metro Transit Bus, Metro Transit Light Rail, and Environmental Services.

**Benefits Provided:** The Metropolitan Council provides a health care and life insurance plan to eligible retirees, their spouses, and dependents. The benefit provisions are established and amended through negotiations between the Metropolitan Council and the respective unions representing its employees. This is a closed plan. Only employees hired prior to OPEB benefit sunset dates established within those union agreements are entitled to receive employer paid OPEB benefits. Employees’ percentage of OPEB benefit participation is further dependent upon meeting certain hire date, length of service, retirement age and other criteria established within their collective bargaining agreements. Additionally, under Minnesota Statute 471.61 Subd. 2b, retirees can stay on the plan after retirement which creates an implicit rate subsidy. The amount paid by the employer for OPEB as the benefits came due during the reporting period was \$12,500,000.

**Employees covered by benefit terms:** At the actuarial valuation date of January 1, 2021, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	1,849
Inactive employees entitled to but not yet receiving benefit payments	-
Active Employees	3,773
	<u>5,622</u>

**Total OPEB Liability:** The Metropolitan Council’s total OPEB liability of \$307,265,000 was measured as of December 31, 2022 and was determined by an actuarial valuation as of January 1, 2021. The total OPEB liability was rolled-forward from the valuation date to fiscal year ended December 31, 2022, using generally accepted actuarial principles.

**Actuarial assumptions and other inputs:** The total OPEB liability in the December 31, 2022, actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25 percent
Payroll Growth	3.00 percent
Discount Rate	3.72 percent
Healthcare cost trend rates	Rates were using a combination of trend surveys, short-term expectations specific to the region, and the SOA-Getzen model and have a grade down period consistent with industry expectations. The ultimate trend of 3.80 percent is reached after a grade down period in 2071.
Employer share of benefit-related costs	The employer subsidy is assumed to shift from the current premium levels to 90.00 percent of the full premium for single coverage and 80.00 percent for family coverage.

Mortality rates were based on the RP-2010 scale with adjustments for mortality improvements based on the MP-2020 scale.

The assumptions prescribed in the actuarial valuation are based on the last experience study prepared for the Minnesota State Retirement System that covered the four-year period from July 1, 2014 through June 30, 2018, dated June 27, 2019.

**Discount Rate:** The discount rate was based on the index rate for 20-year tax-exempt general obligation municipal bond index rate with an average rating of AA/Aa or higher as of the measurement date. The Metropolitan Council determined the discount rate using the Bond Buyer 20-Bond General Obligation Index. The discount rate as of December 31, 2022, was 3.72 percent.

**Changes in the Total OPEB Liability (Dollars in Thousands):**

	Total OPEB Liability
<b>Balance at December 31, 2021</b>	<u>\$ 377,311</u>
<b>Changes for the year:</b>	
Service cost	5,036
Interest	7,729
Differences between expected and actual experience	(2,403)
Changes in assumptions or other inputs	(66,126)
Benefit payments	(14,282)
<b>Net changes</b>	<u>(70,046)</u>
<b>Balance at December 31, 2022</b>	<u><u>\$ 307,265</u></u>

No changes in benefit provisions affected the measurement of the total OPEB liability since the prior measurement date.

The following changes in actuarial assumptions affected the measurement of the total OPEB liability since the prior measurement date:

The discount rate was changed from 2.06 percent to 3.72 percent.

**Sensitivity of the total OPEB liability to changes in the discount rate.** The following presents the total OPEB liability of the Metropolitan Council, as well as what the Metropolitan Council's total OPEB liability would be if it were calculated using a discount rate that is 1.00 percentage point lower (2.72 percent) or 1.00 percentage point higher (4.72 percent) than the current discount rate (dollars in thousands):

	<b>1.00% Decrease (2.72%)</b>	<b>Current Discount Rate (3.72%)</b>	<b>1.00% Increase (4.72%)</b>
Total OPEB Liability	\$ 346,128	\$ 307,265	\$ 274,744

**Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates.** The following presents the total OPEB liability of the Metropolitan Council, as well as what the Metropolitan Council's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1.00 percentage point lower (5.60 percent decreasing to 2.80 percent) or 1.00 percentage point higher (7.60 percent decreasing to 4.80 percent) than the current healthcare cost trend rates (dollars in thousands):

	<b>1.00% Decrease (5.60% decreasing to 2.80%)</b>	<b>Healthcare Cost Trend Rates (6.60% decreasing to 3.80%)</b>	<b>1.00% Increase (7.60% decreasing to 4.80%)</b>
Total OPEB Liability	\$ 274,306	\$ 307,265	\$ 346,778

For the year ended December 31, 2022, the Metropolitan Council recognized OPEB expense of \$17,951,000. At December 31, 2022, the Metropolitan Council reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
	(Dollars in thousands)	
Differences between expected and actual experience	\$ 13,592	\$ 2,599
Changes of assumptions	21,386	56,097
Total	<u>\$ 34,978</u>	<u>\$ 58,696</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended December 31:	OPEB Expense <i>Dollars in thousands</i>
2023	\$ 3,948
2024	(337)
2025	(7,267)
2026	(7,044)
2027	(8,165)
Thereafter	(4,853)
	\$ (23,718)

## D. Sub-grantee programs

During the year ended December 31, 2022, the Council was involved with the following sub-grantee programs:

### General Fund:

Parks (Maintenance and Operation Grants)

### Suburban Transit Providers Fund:

Federal Transit Administration (Pass-Through Grants)

### Nonmajor Governmental Funds:

Federal Highway Administration (Study Grants)

Federal Transit Administration (Capital and Operating Assistance Grant Programs)

Livable Communities (Metropolitan Development)

Parks (Capital Improvement)

### Enterprise Funds:

Federal Transit Administration (Capital and Operating Assistance Grant Programs)

Housing and Redevelopment Authority (HUD Housing Choice Voucher Program)

Housing and Redevelopment Authority (HUD Mainstream Voucher Program)

Housing and Redevelopment Authority (HUD Emergency Housing Voucher Program)

Housing and Redevelopment Authority (HUD Mobility Demonstration Voucher Program)

Minnesota Housing Finance Agency (Subsidy Grants)

Miscellaneous Other Housing Programs (Subsidy Grants)

These programs received revenue from federal, state and private grantor agencies for grant expenditures. Expenditures are made from these funds for grants to public and private metropolitan area organizations and individuals as well as for planning, administration and capital improvements.

## E. Commitments and contingencies

As part of its operations, the Council enters into contracts for various purposes including construction projects and transit services, among others. The majority of the Council's contracts are renegotiated annually with terms generally coinciding with the calendar year. However, some of the contracts span several years. Unpaid commitments for bus transit services totaled approximately \$271,898,000 as of December 31, 2022. These commitments will be paid from the Metro Transit Bus enterprise fund. Future commitments for Metro Transit Light Rail enterprise fund contracts of approximately \$444,813,000 will be paid from the Metro Transit Light Rail fund. Future commitments for commuter rail transit services of approximately \$2,598,000 as of December 31, 2022, will be paid from the Metro Transit Commuter Rail fund. Future commitments for regional transit services are approximately \$39,855,000 as of December 31, 2022. These commitments will be paid from Contracted Transit Service special revenue nonmajor fund. Future commitments for Environmental Services enterprise fund construction contracts totaled approximately \$135,417,000 as of December 31, 2022. These commitments will be paid from the Environmental Services enterprise fund. At year end the amount of items that were authorized and initiated in the 2022 budget but not completely expended in 2022 were \$3,829,000. This total is all from the General Fund. Management fully expects that it will be able to fulfill its contractual obligations for these commitments.

The Council is involved in various litigation, claims and judgments. The Council is of the opinion the ultimate settlement of these matters will not materially affect the financial statements.



## **F. Subsequent events**

On March 1, 2023, the Council agreed to a \$40,000,000 loan (2023A) from the Minnesota Public Facilities Authority for financing eligible wastewater capital expenditures.

On March 3, 2023, Governor Tim Walz and Lieutenant Governor Peggy Flanagan appointed the Metropolitan Council's 16 district seats. The Governor and Lieutenant Governor also announced the reappointment of Charles Zelle as chair of the Metropolitan Council

On May 16, 2023, Metropolitan Council sold the following bonds: \$50,600,000 General Obligation Transit Bonds, Series 2023B, \$89,765,000 General Obligation Wastewater Revenue Bonds, Series 2023C, and \$4,580,000 General Obligation Park Bonds, Series 2023D.

To ensure that each district represents roughly the same number of people, the Legislature is required to adjust the geographic district boundaries by the third year following the decennial federal census. A redistricting plan that redraws the Council's sixteen districts took effect May 19, 2023, the day after the Governor signed a new law.



**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**

# **REQUIRED SUPPLEMENTARY INFORMATION**



**BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<b>Budgeted Amounts</b>		<b>Actual</b>	<b>Variance with Final Budget- Over (Under)</b>
	<b>Original</b>	<b>Final</b>		
<b>REVENUES</b>				
Taxes	\$ 15,502	\$ 15,502	\$ 15,468	\$ (34)
Intergovernmental revenue:				
State	9,990	9,990	9,990	-
Local	-	-	222	222
Investment income	609	609	(2,272)	(2,881)
Other	205	205	218	13
Total revenues	<u>26,306</u>	<u>26,306</u>	<u>23,626</u>	<u>(2,680)</u>
<b>EXPENDITURES</b>				
Current:				
General government	10,787	17,712	10,333	(7,379)
Intergovernmental:				
Culture and recreation	9,990	9,990	9,990	-
Debt service:				
Principal	900	900	2,052	1,152
Interest and other charges	123	123	77	(46)
Capital outlay	471	471	458	(13)
Total expenditures	<u>22,271</u>	<u>29,196</u>	<u>22,910</u>	<u>(6,286)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>4,035</u>	<u>(2,890)</u>	<u>716</u>	<u>3,606</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	67	67	210	143
Transfers out	(1,250)	(1,250)	(3,454)	(2,204)
Inception of right-to-use asset	-	-	3,324	3,324
Total other financing sources (uses)	<u>(1,183)</u>	<u>(1,183)</u>	<u>80</u>	<u>1,263</u>
Net change in fund balance	2,852	(4,073)	796	4,869
Fund balance, beginning	<u>42,898</u>	<u>42,898</u>	<u>42,898</u>	<u>-</u>
Fund balance, ending	<u>\$ 45,750</u>	<u>\$ 38,825</u>	<u>\$ 43,694</u>	<u>\$ 4,869</u>

The notes to the required supplementary information are an integral part of this schedule.

**BUDGETARY COMPARISON SCHEDULE  
METRO MOBILITY SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ 31,000	\$ 31,000	\$ 31,000	\$ -
State	56,196	56,196	55,976	(220)
Investment income	-	-	(588)	(588)
Other	8,487	8,487	6,651	(1,836)
Total revenues	<u>95,683</u>	<u>95,683</u>	<u>93,039</u>	<u>(2,644)</u>
<b>EXPENDITURES</b>				
Current:				
Transportation	97,626	97,629	87,917	(9,712)
Total expenditures	<u>97,626</u>	<u>97,629</u>	<u>87,917</u>	<u>(9,712)</u>
Net change in fund balance	(1,943)	(1,946)	5,122	7,068
Fund balance, beginning	53,576	53,576	53,576	-
Fund balance, ending	<u>\$ 51,633</u>	<u>\$ 51,630</u>	<u>\$ 58,698</u>	<u>\$ 7,068</u>

The notes to the required supplementary information are an integral part of this schedule.

**BUDGETARY COMPARISON SCHEDULE**  
**SUBURBAN TRANSIT PROVIDERS SPECIAL REVENUE FUND**  
**FOR THE YEAR ENDED DECEMBER 31, 2022**  
**IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ 2,650	\$ 19,437	\$ 17,417	\$ (2,020)
State	45,043	45,043	43,834	(1,209)
Total revenues	<u>47,693</u>	<u>64,480</u>	<u>61,251</u>	<u>(3,229)</u>
<b>EXPENDITURES</b>				
Intergovernmental:				
Transportation	47,798	64,585	61,251	(3,334)
Total expenditures	<u>47,798</u>	<u>64,585</u>	<u>61,251</u>	<u>(3,334)</u>
Excess (deficiency) of revenues over (under) expenditures	(105)	(105)	-	105
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	105	105	-	(105)
Net change in fund balance	-	-	-	-
Fund balance, beginning	-	-	-	-
Fund balance, ending	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

The notes to the required supplementary information are an integral part of this schedule.

**SCHEDULE OF THE COUNCIL'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY<sup>1</sup>**  
**MINNESOTA STATE RETIREMENT SYSTEM - GENERAL EMPLOYEES FUND**  
**LAST TEN YEARS<sup>2</sup>**  
**IN THOUSANDS (EXCEPT PERCENTAGES)**

<b>Fiscal Year<sup>3</sup></b>	<b>Council's proportion of the net pension liability (asset)</b>	<b>Council's proportionate share of the net pension liability (asset)</b>	<b>Council's covered payroll</b>	<b>Council's proportionate share of the net pension liability (asset) as a percentage of its covered payroll</b>	<b>Plan fiduciary net position as a percentage of the total pension liability</b>
2014	9.023%	\$ 146,314	\$ 230,978	63.35%	87.64%
2015	9.119%	\$ 140,378	\$ 242,551	57.88%	88.32%
2016	9.394%	\$ 1,164,751	\$ 258,161	451.17%	47.51%
2017	9.353%	\$ 693,797	\$ 269,046	257.87%	62.73%
2018	9.363%	\$ 129,774	\$ 279,617	46.41%	90.56%
2019	9.345%	\$ 131,471	\$ 290,938	45.19%	90.73%
2020	9.341%	\$ 124,063	\$ 304,833	40.70%	91.25%
2021	8.851%	\$ 7,216	\$ 292,232	2.47%	99.53%
2022	9.005%	\$ 147,978	\$ 306,491	48.28%	90.60%

<sup>1</sup> Refer to Notes to the Required Supplementary Information, Note C for details

<sup>2</sup> This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>3</sup> The amounts presented for each fiscal year were determined as of June 30.

**SCHEDULE OF THE COUNCIL'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY<sup>1</sup>**  
**PUBLIC EMPLOYEES RETIREMENT ASSOCIATION OF MINNESOTA - PUBLIC EMPLOYEES POLICE AND FIRE PLAN**  
**LAST TEN YEARS<sup>2</sup>**  
**IN THOUSANDS (EXCEPT PERCENTAGES)**

Fiscal Year <sup>3</sup>	Council's proportion of the net pension liability (asset)	Council's proportionate share of the net pension liability (asset)	State's Proportionate Share of the Net Pension Liability Associated with the Council	Council's Proportionate Share of the Net Pension Liability and the State's Share of the Net Pension Liability (Asset)	Council's covered payroll	Council's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2014	0.8890%	\$ 9,602	\$ -	\$ -	\$ 7,686	124.92%	87.07%
2015	0.9800%	\$ 11,135	\$ -	\$ -	\$ 8,986	123.91%	86.61%
2016	1.0020%	\$ 40,212	\$ -	\$ -	\$ 9,655	416.49%	63.88%
2017	1.0500%	\$ 14,177	\$ -	\$ -	\$ 10,783	131.48%	85.43%
2018	1.1011%	\$ 11,737	\$ -	\$ -	\$ 11,604	101.15%	88.84%
2019	1.1879%	\$ 12,647	\$ -	\$ -	\$ 12,497	101.20%	89.26%
2020	1.2659%	\$ 16,686	\$ 393	\$ 17,079	\$ 14,260	117.01%	87.19%
2021	1.2707%	\$ 9,808	\$ 441	\$ 10,249	\$ 15,013	65.33%	93.66%
2022	1.0668%	\$ 46,423	\$ 2,028	\$ 48,451	\$ 12,959	358.23%	70.53%

<sup>1</sup> Refer to Notes to the Required Supplementary Information, Note C for details

<sup>2</sup> This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>3</sup> The amounts presented for each fiscal year were determined as of June 30.



**SCHEDULE OF COUNCIL'S CONTRIBUTIONS<sup>1</sup>**  
**MINNESOTA STATE RETIREMENT SYSTEM - GENERAL EMPLOYEES FUND**  
**LAST TEN YEARS<sup>2</sup>**  
**IN THOUSANDS (EXCEPT PERCENTAGES)**

<b>Fiscal Year<sup>3</sup></b>	<b>Contractually required contribution</b>	<b>Contributions in relation to the contractually required contribution</b>	<b>Contribution deficiency (excess)</b>	<b>Council's covered payroll</b>	<b>Contributions as a percentage of covered payroll</b>
2014	\$ 12,423	\$ 12,423	\$ -	\$ 237,074	5.240%
2015	\$ 13,040	\$ 13,040	\$ -	\$ 237,093	5.500%
2016	\$ 15,024	\$ 15,024	\$ -	\$ 273,171	5.500%
2017	\$ 14,922	\$ 14,922	\$ -	\$ 271,306	5.500%
2018	\$ 16,223	\$ 16,223	\$ -	\$ 285,971	5.673%
2019	\$ 18,729	\$ 18,729	\$ -	\$ 309,195	6.057%
2020	\$ 17,881	\$ 17,881	\$ -	\$ 286,099	6.250%
2021	\$ 19,457	\$ 19,457	\$ -	\$ 311,317	6.250%
2022	\$ 19,136	\$ 19,136	\$ -	\$ 306,170	6.250%

<sup>1</sup> Refer to Notes to the Required Supplementary Information, Note C for details

<sup>2</sup> This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>3</sup> The amounts presented for each fiscal year were determined as of December 31.

**SCHEDULE OF COUNCIL'S CONTRIBUTIONS<sup>1</sup>**  
**PUBLIC EMPLOYEES RETIREMENT ASSOCIATION OF MINNESOTA - PUBLIC EMPLOYEES POLICE AND FIRE PLAN**  
**LAST TEN YEARS<sup>2</sup>**  
**IN THOUSANDS (EXCEPT PERCENTAGES)**

Fiscal Year <sup>3</sup>	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	Council's covered payroll	Contributions as a percentage of covered payroll
2014	\$ 1,339	\$ 1,339	\$ -	\$ 8,753	15.30%
2015	\$ 1,459	\$ 1,459	\$ -	\$ 9,005	16.20%
2016	\$ 1,637	\$ 1,637	\$ -	\$ 10,104	16.20%
2017	\$ 1,762	\$ 1,762	\$ -	\$ 10,877	16.20%
2018	\$ 1,921	\$ 1,921	\$ -	\$ 11,859	16.20%
2019	\$ 2,334	\$ 2,334	\$ -	\$ 13,768	16.95%
2020	\$ 2,631	\$ 2,631	\$ -	\$ 14,867	17.70%
2021	\$ 2,530	\$ 2,530	\$ -	\$ 14,293	17.70%
2022	\$ 2,316	\$ 2,316	\$ -	\$ 13,087	17.70%

<sup>1</sup> Refer to Notes to the Required Supplementary Information, Note C for details

<sup>2</sup> This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>3</sup> The amounts presented for each fiscal year were determined as of December 31.

**SCHEDULE OF CHANGES IN THE METROPOLITAN COUNCIL'S  
TOTAL OPEB LIABILITY AND RELATED RATIOS  
LAST TEN YEARS ENDED DECEMBER 31 <sup>1</sup>  
IN THOUSANDS (EXCEPT PERCENTAGES)**

Fiscal Year	2022	2021	2020	2019	2018	2017
<b>Total OPEB liability <sup>2</sup></b>						
Service cost	\$ 5,036	\$ 5,251	\$ 4,524	\$ 2,993	\$ 4,083	\$ 3,602
Interest	7,729	7,625	9,126	11,110	10,360	10,897
Differences between expected and actual experience	(2,403)	14,106	(357)	22,845	(410)	(1,374)
Changes of assumptions or other inputs	(66,126)	2,934	27,452	38,782	(28,758)	12,447
Benefit payments	(14,282)	(14,064)	(15,575)	(14,728)	(14,416)	(12,893)
<b>Net change in total OPEB liability</b>	<u>(70,046)</u>	<u>15,852</u>	<u>25,170</u>	<u>61,002</u>	<u>(29,141)</u>	<u>12,679</u>
<b>Total OPEB liability - beginning</b>	<u>377,311</u>	<u>361,459</u>	<u>336,289</u>	<u>275,287</u>	<u>304,428</u>	<u>291,749</u>
<b>Total OPEB liability - ending</b>	<u>\$ 307,265</u>	<u>\$ 377,311</u>	<u>\$ 361,459</u>	<u>\$ 336,289</u>	<u>\$ 275,287</u>	<u>\$ 304,428</u>
<b>Covered-employee payroll</b>	\$ 429,487	\$ 422,234	\$ 430,830	\$ 426,582	408,702	388,152
<b>Total OPEB liability as a percentage of covered-employee payroll</b>	71.54%	89.36%	83.90%	78.83%	67.36%	78.43%

Notes:

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period.

Refer to Notes to the Required Supplementary Information, Note D for details.

The following are the discount rates used in each period:

2017	3.44%
2018	4.10%
2019	2.74%
2020	2.12%
2021	2.06%
2022	3.72%

<sup>1</sup> This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

<sup>2</sup> The assets are not accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75 to pay related benefits.

**NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE YEAR ENDED DECEMBER 31, 2022**

**Stewardship, compliance, and accountability**

**A. Budgetary information**

Annual budgets, as required by state statutes, are adopted on a basis consistent with accounting principles generally accepted in the United States of America (GAAP) for the General fund, and all budgeted special revenue funds. All annual appropriations lapse at year-end.

Division staff, starting in February, prepares budgets. These budgets are reviewed by division management and are then submitted to the Regional Administrator’s office for review. Budget discussions begin with the Council in June and the budget is adopted in December. The budget is prepared by division, program, and fund. The legal level of control is division within fund. The only fund that has more than one division is the General Fund. The divisions of the General Fund are Regional Administration and Community Development. Transfers between funds require approval of the Council. The Council approved several supplemental appropriations during the year, the effects of which were not material.

**B. General Fund - Budget to Actual Comparison by Division**

Below are the results of operations at the legal level of control, division budget within the fund.

	Dollars in thousands			Variance with Final Budget Over (Under)
	Original Budget	Final Budget	Actual	
Regional Administration	\$ 609	\$ 5,914	\$ 3,419	\$ (2,495)
Community Development	21,662	23,282	19,491	(3,791)
Total General Fund	\$ 22,271	\$ 29,196	\$ 22,910	\$ (6,286)

**C. Pension obligations**

**Minnesota State Retirement System – General Employees Fund:**

The amounts reported in 2022 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2022 reflect the following changes to the actuarial assumptions.

- The long-term investment rate of return and single discount rates were increased from 6.50 percent to 6.75 percent.

The amounts reported in 2021 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2021 reflect the following changes to the actuarial assumptions.

- The long-term investment rate of return and single discount rates were decreased from 7.50 percent to 6.50 percent.

The amounts reported in 2020 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2020 reflect the following changes to the actuarial assumptions.

- The price inflation assumption was decreased from 2.50% to 2.25%.
- The payroll growth assumption was decreased from 3.25% to 3.00%.
- Assumed salary increase rates were changed as recommended in the June 30, 2019, experience study. The net effect is proposed rates that average 0.25% less than the previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019, experience study. The changes result in more unreduced (normal) retirements, fewer Rule of 90 retirements and fewer early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019, experience study. The new rates are based on service and are generally lower than the previous rates for years 1 – 5 and slightly higher thereafter.

- Assumed rates of disability were changed as recommended in the June 30, 2019, experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 General Mortality table, with adjustments. The mortality improvement scale was changed from Scale MP-2015 to Scale MP-2018. The base mortality table for disabled annuitants was changed from the RP-2014 disabled annuitant mortality table (with future mortality improvement according to Scale MP-2015) to the Pub-2010 General/Teacher disabled annuitant mortality table (with future mortality improvement according to Scale MP-2018), with adjustments.
- The percent married assumption for female members was changed from 65% to 60%.
- The assumed age difference was changed from three years younger for males to two years younger.
- The assumed number of married male new retirees electing the 50% and 100% Joint & Survivor options changed from 15% to 10% and from 30% to 65%, respectively. The assumed number of married female new retirees electing the 100% Joint & Survivor option changed from 30% to 40%. The corresponding number of married new retirees electing the Life annuity option was adjusted accordingly.

The amounts reported in 2019 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2019 reflect the following changes to the actuarial assumptions.

- There have been no changes in assumptions since the prior valuation.

The amounts reported in 2018 reflect the following changes to the benefit terms.

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Employee contributions were changed from 5.50 percent to 5.75 percent of their annual covered salary, effective July 1, 2018 and 6.00 percent of their annual covered salary effective July 1, 2019.
- Employer contributions were changed from 5.50 percent to 5.875 percent of annual covered salary, effective July 1, 2018 and 6.25 percent of annual covered salary effective July 1, 2019.
- Interest credited on member contributions will decrease from 4.00 percent to 3.00 percent, effective July 1, 2018.
- Deferred augmentation was changed to 0.00 percent for future accruing benefits, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 2.00 percent per year, increasing to 2.50 percent per year upon achieving a 90.00 percent funding ratio to a fixed rate of 1.00 percent for five years (beginning January 1, 2019) and 1.50 percent per year thereafter.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches Normal Retirement Age.

The amounts reported in 2018 reflect the following changes to the actuarial assumptions.

- The single discount rate was changed from 5.42 percent to 7.50 percent per annum.

The amounts reported in 2017 reflect the following changes to the benefit terms.

- The actuarial equivalent factors were updated to reflect current mortality and interest assumptions, effective January 1, 2017.

The amounts reported in 2017 reflect the following changes to the actuarial assumptions.

- The combined service annuity (CSA) loads were 1.20 percent for active member liability and 40.00 percent for vested and non-vested deferred member liability in the prior year. The revised CSA loads are now 0.00 percent for active member liability, 4.00 percent for vested deferred member liability and 5.00 percent for non-vested deferred member liability.
- The single discount rate was changed from 4.17 percent to 5.42 percent.

The amounts reported in 2016 reflect the following changes to the actuarial assumptions.

- The long-term expected rate of return on pension plan investments changed from 7.90 percent to 7.50 percent.
- The inflation assumption was changed from 2.75 percent to 2.50 percent.
- The payroll growth assumption changed from 3.50 percent to 3.25 percent.
- The single discount rate changed from 7.90 percent to 4.17 percent.
- The assumed post-retirement benefit increase rate was changed from 2.00 percent per year through 2043 and 2.50 percent per year thereafter to 2.00 percent per year for all future years.
- Assumed salary increase rates average 0.20 percent greater than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer unreduced retirements and fewer Rule of 90 retirements.
- Distinct rates for reduced (early) retirements were adopted for members hired prior to July 1, 1989, and members hired after June 30, 1989.
- Assumed rates of termination were changed, generally resulting in greater rates for three to nine years of service, and lower for fifteen or more years of service.
- Assumed rates of disability for females were reduced to 75.00 percent of previous rates.
- Rates for male members were lowered by utilizing the same disability rates as for females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2000 fully generational table to the RP-2014 fully generational table, white collar adjustments, with age adjustments.
- The mortality improvement scale was changed from Scale AA to Scale MP-2015.
- The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the RP-2014 disabled annuitant mortality table, with age adjustments.

- The percent married assumption was changed from 85.00 percent to 80.00 percent of active male members and from 70.00 percent to 65.00 percent of active female members.
- The assumed number of married male new retirees electing the 75.00 percent Joint & Survivor option changed from 10.00 percent to 15.00 percent.
- The assumed number of married female new retirees electing the 75.00 percent and 100.00 percent Joint & Survivor options changed from 0.00 percent to 10.00 percent and from 25.00 percent to 30.00 percent, respectively.
- The corresponding number of married new retirees electing the Life Annuity option was adjusted accordingly.

The amounts reported in 2015 reflect the following changes to the benefit terms.

- The post-retirement benefit increase rate changed from 2.00 percent per year through 2015 and 2.50 percent thereafter to 2.00 percent per year through 2043 and 2.50 percent thereafter.
- The amounts reflect a provision added, effective July 1, 2015, so that if the 2.50 percent post-retirement benefit increase is triggered and the funding ratio (determined on a fair value of asset basis) subsequently drops below 80.00 percent or less for the most recent valuation year or 85.00 percent or less for two consecutive years, the post-retirement benefit increase will change to 2.00 percent until the plan again reaches a 90.00 percent funding ratio for two consecutive years.
- Contributions changed effective July 1, 2014. The rates went from 5.00 percent for both employee and employer to 5.50 percent for both employee and employer.

#### **Public Employees Retirement Association of Minnesota – Public Employees Police and Fire Fund:**

The amounts reported in 2022 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2022 reflect the following changes to the actuarial assumptions.

- The single discount rate was changed from 6.50 percent to 5.40 percent.
- The mortality improvement scales was changed from MP-2020 to MP-2021.

The amounts reported in 2021 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2021 reflect the following changes to the actuarial assumptions.

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 healthy annuitant mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety disabled annuitant mortality table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020, experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020, experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25-44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60.00 percent to 70.00 percent. Minor changes to form of payment assumptions were applied.

The amounts reported in 2020 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2020 reflect the following changes to the actuarial assumptions.

- The mortality projection scale was changed from MP-2018 to MP-2019.

The amounts reported in 2019 reflect the following changes to the benefit terms.

- There have been no changes in plan provisions since the previous valuation.

The amounts reported in 2019 reflect the following changes to the actuarial assumptions.

- The mortality projection scale was changed from MP-2017 to MP-2018.

The amounts reported in 2018 reflect the following changes to the benefit terms.

- Post-retirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.00 million state contribution.
- New annual state aid will equal \$4.50 million in fiscal years 2019 and 2020, and \$9.00 million thereafter until the plan reaches 100.0 percent funding, or July 1, 2048, if earlier.
- Employee contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019, and 11.80 percent of pay, effective January 1, 2020.

- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019, and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on employee contributions decreased from 4.0 percent to 3.0 percent beginning July 1, 2018.
- Deferred augmentation was changed to 0.00 percent, effective January 1, 2019. Augmentation that has already accrued for deferred employees will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

The amounts reported in 2018 reflect the following changes to the actuarial assumptions.

- The mortality projection scale was changed from MP-2016 to MP-2017.

The amounts reported in 2017 reflect the following changes to the actuarial assumptions.

- The assumed salary increases were changed as recommended in the June 30, 2016, experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- The assumed rates of retirement were changed, resulting in fewer retirements.
- The combined service annuity (CSA) load was 30.00 percent for vested and non-vested deferred members. The CSA has been changed to 33.0 percent for vested members and 2.00 percent for non-vested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 fully generational table to the RP-2014 fully generational table, with a base year of 2006, with male rates adjusted by a factor of 0.96.
- The mortality improvement scale was changed from Scale AA to Scale MP-2016.
- The base mortality table for disabled annuitants was changed from the RP-2000 disabled mortality table to the mortality tables assumed for healthy retirees.
- The assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- The assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- The assumed age difference was changed from separate assumptions for male members, wives assumed to be three years younger, and female members, husbands assumed to be four years older, to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years to 1.00 percent per year through 2064 and 2.50 percent thereafter.
- The single discount rate changed from 5.60 percent per annum to 7.50 percent per annum.

The amounts reported in 2016 reflect the following changes to the actuarial assumptions.

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037 and 2.50 percent thereafter to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, and payroll growth were decreased by .25 percent to 3.25 percent.
- The assumed inflation rate decreased .25 percent to 2.50 percent.

The amounts reported in 2015 reflect the following changes to the benefit terms.

- The post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent thereafter to 1.00 percent per year through 2037 and 2.50 percent thereafter.
- A provision was added so post-retirement benefit increases to be paid after attainment of the 90.00 percent threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.
- Contributions changed effective January 1, 2015. The rates went from 10.20 percent for employee and 15.30 percent for employer to 10.80 percent for employee and 16.20 percent for employer.

## **D. Other postemployment benefits (OPEB) obligations**

The amounts reported in 2022 reflect the following changes to the actuarial assumptions.

- The discount rate was changed from 2.06 percent to 3.72 percent.

The amounts reported in 2021 reflect the following changes to the actuarial assumptions.

- The discount rate was changed from 2.12 percent to 2.06 percent.
- The mortality improvement scale was updated from MP-2018 to MP-2020.
- The annual medical claims costs and premiums were updated based on recent experience.
- The annual medical trend was updated based on recent trend surveys, short-term expectations, and the current version of the SOA-Getzen trend model.
- The post 65 claims were age graded for Medicare Supplement plan participants.

The amounts reported in 2020 reflect the following changes to the actuarial assumptions.

- The discount rate was changed from 2.74 percent to 2.12 percent.

The amounts reported in 2019 reflect the following changes to the actuarial assumptions.

- The discount rate was changed from 4.10 percent to 2.74 percent.
- The inflation rate was changed from 2.50 percent to 2.25 percent.

- The mortality assumption was updated to use the assumptions from the Minnesota State Retirement System (MSRS) General Plan Experience Study with the exception of using the Pub-2010 General Headcount-Weighted Mortality Table instead of the Pub-2010 General Amount-Weighted Mortality Table.
- The withdrawal and retirement assumption were updated to use the assumptions from the Minnesota State Retirement System General Plan Experience Study, after adjustment from benefit-weighting to headcount-weighting.
- The salary increase assumption was updated to use the assumption from the Minnesota State Retirement System General Plan Experience Study.
- The annual medical claims costs and premiums were updated based on recent experience.
- The payroll growth rate decreased from 3.50 percent to 3.00 percent.
- The medical plan participation assumption for ATU Plan B changed from Open Access: 75.00 percent and Distinctions: 25.00 percent to Open Access: 80.00 percent and Distinctions: 20.00 percent.
- The annual medical trend was updated based on recent trend surveys, short-term expectations, and the current version of the SOA-Getzen trend model.

The amounts reported in 2018 reflect the following changes to the actuarial assumptions.

- The inflation rate was changed from 2.75 percent to 2.50 percent.
- The mortality improvement scale was changed from MP-2015 to MP-2017.



**COMBINING AND INDIVIDUAL  
FUND FINANCIAL STATEMENTS  
AND SCHEDULES**



## **Nonmajor Governmental Funds**

### **Special Revenue Funds**

Special Revenue funds are used to account for specific revenues that are legally or administratively restricted to expenditures for particular purposes.

Highway Right-of-Way Acquisition Loan fund accounts for taxes and related homestead credits for the loans to governmental units to acquire state highway rights-of-way to avert the conversion of property to uses which would jeopardize later construction.

Livable Communities fund accounts for taxes, related market value credits, and solid waste bond proceeds received for the clean-up of polluted sites, revitalization of neighborhoods, and the creation of affordable and life-cycle housing.

Transportation Planning fund accounts for state taxes, federal grants, and local revenues defined and legally restricted to conducting and coordinating the region's transportation planning.

Contracted Transit Service fund accounts for state taxes and federal grants used in defined and legally restricted regional transportation programs within the Metropolitan Council's boundaries.

Other Special Revenue fund accounts for specific revenues that are restricted to expenditures for specifically defined and legally restricted land use planning assistance and sustainable communities programs.

### **Capital Project Funds**

Capital project funds are used to account for the acquisition and construction of capital facilities, equipment, and vehicles other than those financed by proprietary funds.

North Mississippi Park fund accounts for the acquisition and betterment of North Mississippi Regional Park land.

Parks and Open Space Grants fund accounts for the funds received from state appropriations and bond sales for the acquisition and development of regional recreation open space.

Transit fund accounts for funds from bonds, state appropriations, and federal grants to finance the acquisition of transit vehicles, equipment and facilities.

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DECEMBER 31, 2022  
IN THOUSANDS**

	<b>Total Special Revenue</b>	<b>Total Capital Projects</b>	<b>Total Nonmajor Governmental Funds</b>
<b>ASSETS</b>			
Cash and cash equivalents	\$ 143,027	\$ 123,675	\$ 266,702
Accounts receivable	3	-	3
Delinquent taxes receivable	652	-	652
Interest receivable	207	177	384
Due from other funds	507	-	507
Due from other governmental units	11,545	16,570	28,115
Loans and advances	32,875	-	32,875
Total assets	<u>\$ 188,816</u>	<u>\$ 140,422</u>	<u>\$ 329,238</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
Liabilities:			
Accounts/contracts/subgrantees payable	\$ 12,993	\$ 8,813	\$ 21,806
Unearned revenue	-	872	872
Total liabilities	<u>12,993</u>	<u>9,685</u>	<u>22,678</u>
Deferred inflows of resources:			
Unavailable revenue - taxes	471	-	471
Fund balances:			
Restricted	135,718	174,443	310,161
Committed	39,073	2,898	41,971
Assigned	561	-	561
Unassigned	-	(46,604)	(46,604)
Total fund balances	<u>175,352</u>	<u>130,737</u>	<u>306,089</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 188,816</u>	<u>\$ 140,422</u>	<u>\$ 329,238</u>

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE  
DECEMBER 31, 2022  
IN THOUSANDS**

	<b>Highway Right-of-Way Acquisition Loan</b>	<b>Livable Communities</b>	<b>Transportation Planning</b>	<b>Contracted Transit Service</b>	<b>Other Special Revenue</b>	<b>Total Special Revenue</b>
<b>ASSETS</b>						
Cash and cash equivalents	\$ 24,595	\$ 84,873	\$ 9,095	\$ 23,847	\$ 617	\$ 143,027
Accounts receivable	-	-	-	3	-	3
Delinquent taxes receivable	-	652	-	-	-	652
Interest receivable	37	127	12	30	1	207
Due from other funds	-	-	-	507	-	507
Due from other governmental units	-	-	3,155	8,390	-	11,545
Loans and advances	32,875	-	-	-	-	32,875
Total assets	<u>\$ 57,507</u>	<u>\$ 85,652</u>	<u>\$ 12,262</u>	<u>\$ 32,777</u>	<u>\$ 618</u>	<u>\$ 188,816</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>						
Liabilities:						
Accounts/contracts/subgrantees payable	\$ -	\$ 6,985	\$ 1,242	\$ 4,724	\$ 42	\$ 12,993
Total liabilities	<u>-</u>	<u>6,985</u>	<u>1,242</u>	<u>4,724</u>	<u>42</u>	<u>12,993</u>
Deferred inflows of resources:						
Unavailable revenue - taxes	<u>-</u>	<u>471</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>471</u>
Fund balances:						
Restricted	57,507	78,196	-	-	15	135,718
Committed	-	-	11,020	28,053	-	39,073
Assigned	-	-	-	-	561	561
Total fund balances	<u>57,507</u>	<u>78,196</u>	<u>11,020</u>	<u>28,053</u>	<u>576</u>	<u>175,352</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 57,507</u>	<u>\$ 85,652</u>	<u>\$ 12,262</u>	<u>\$ 32,777</u>	<u>\$ 618</u>	<u>\$ 188,816</u>

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS-CAPITAL PROJECTS  
DECEMBER 31, 2022  
IN THOUSANDS**

	<u>North Mississippi Park</u>	<u>Parks and Open Space Grants</u>	<u>Transit</u>	<u>Total Capital Projects</u>
<b>ASSETS</b>				
Cash and cash equivalents	\$ 271	\$ 64,424	\$ 58,980	\$ 123,675
Interest receivable	-	96	81	177
Due from other governmental units	-	12,836	3,734	16,570
Total assets	<u>\$ 271</u>	<u>\$ 77,356</u>	<u>\$ 62,795</u>	<u>\$ 140,422</u>
<b>LIABILITIES AND FUND BALANCES</b>				
Liabilities:				
Accounts/contracts/subgrantees payable	\$ -	\$ 5,904	\$ 2,909	\$ 8,813
Unearned revenue	-	-	872	872
Total liabilities	<u>-</u>	<u>5,904</u>	<u>3,781</u>	<u>9,685</u>
Fund balances:				
Restricted	271	118,056	56,116	174,443
Committed	-	-	2,898	2,898
Unassigned	-	(46,604)	-	(46,604)
Total fund balances	<u>271</u>	<u>71,452</u>	<u>59,014</u>	<u>130,737</u>
Total liabilities and fund balances	<u>\$ 271</u>	<u>\$ 77,356</u>	<u>\$ 62,795</u>	<u>\$ 140,422</u>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<u>Total Special Revenue</u>	<u>Total Capital Projects</u>	<u>Total Nonmajor Governmental Funds</u>
<b>REVENUES</b>			
Taxes	\$ 17,984	\$ -	\$ 17,984
Intergovernmental revenue:			
Federal	21,519	10,792	32,311
State	16,676	31,900	48,576
Local	54	-	54
Investment income	(1,766)	(1,315)	(3,081)
Other	1,317	-	1,317
Total revenues	<u>55,784</u>	<u>41,377</u>	<u>97,161</u>
<b>EXPENDITURES</b>			
Current:			
General government	2,972	16	2,988
Transportation	34,827	426	35,253
Intergovernmental:			
Transportation	-	6,354	6,354
Culture and recreation	-	20,329	20,329
Economic revitalization	7,574	-	7,574
Environment development	5,320	-	5,320
Housing	5,620	-	5,620
Capital outlay	-	12,668	12,668
Total expenditures	<u>56,313</u>	<u>39,793</u>	<u>96,106</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(529)</u>	<u>1,584</u>	<u>1,055</u>
<b>OTHER FINANCING SOURCES (USES)</b>			
Transfers in	3,000	-	3,000
Transfers out	-	(26,949)	(26,949)
Bonds issued	-	53,245	53,245
Premium on bonds and capital related debt	-	5,551	5,551
Sale of capital assets	-	415	415
Total other financing sources (uses)	<u>3,000</u>	<u>32,262</u>	<u>35,262</u>
Net change in fund balances	2,471	33,846	36,317
Fund balances, beginning	<u>172,881</u>	<u>96,891</u>	<u>269,772</u>
Fund balances, ending	<u>\$ 175,352</u>	<u>\$ 130,737</u>	<u>\$ 306,089</u>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS-SPECIAL REVENUE  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<b>Highway Right-of-Way Acquisition Loan</b>	<b>Livable Communities</b>	<b>Transportation Planning</b>	<b>Contracted Transit Service</b>	<b>Other Special Revenue</b>	<b>Total Special Revenue</b>
<b>REVENUES</b>						
Taxes	\$ -	\$ 17,984	\$ -	\$ -	\$ -	\$ 17,984
Intergovernmental revenue:						
Federal	-	-	5,668	15,851	-	21,519
State	-	-	4,574	12,102	-	16,676
Local	-	-	54	-	-	54
Investment income	(360)	(997)	(104)	(299)	(6)	(1,766)
Other	4	-	-	1,313	-	1,317
Total revenues	<u>(356)</u>	<u>16,987</u>	<u>10,192</u>	<u>28,967</u>	<u>(6)</u>	<u>55,784</u>
<b>EXPENDITURES</b>						
Current:						
General government	-	-	2,045	848	79	2,972
Transportation	-	-	6,611	28,216	-	34,827
Intergovernmental:						
Economic revitalization	-	7,574	-	-	-	7,574
Environment development	-	5,320	-	-	-	5,320
Housing	-	5,620	-	-	-	5,620
Total expenditures	<u>-</u>	<u>18,514</u>	<u>8,656</u>	<u>29,064</u>	<u>79</u>	<u>56,313</u>
Excess (deficiency) of revenues over (under) expenditures	(356)	(1,527)	1,536	(97)	(85)	(529)
<b>OTHER FINANCING SOURCES (USES)</b>						
Transfers in	-	3,000	-	-	-	3,000
Net change in fund balances	(356)	1,473	1,536	(97)	(85)	2,471
Fund balances, beginning	<u>57,863</u>	<u>76,723</u>	<u>9,484</u>	<u>28,150</u>	<u>661</u>	<u>172,881</u>
Fund balances, ending	<u>\$ 57,507</u>	<u>\$ 78,196</u>	<u>\$ 11,020</u>	<u>\$ 28,053</u>	<u>\$ 576</u>	<u>\$ 175,352</u>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS-CAPITAL PROJECTS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<b>North Mississippi Park</b>	<b>Parks and Open Space Grants</b>	<b>Transit</b>	<b>Total Capital Projects</b>
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ -	\$ -	\$ 10,792	\$ 10,792
State	-	30,105	1,795	31,900
Investment income	7	(729)	(593)	(1,315)
Total revenues	<u>7</u>	<u>29,376</u>	<u>11,994</u>	<u>41,377</u>
<b>EXPENDITURES</b>				
Current:				
General government	-	16	-	16
Transportation	-	-	426	426
Intergovernmental:				
Transportation	-	-	6,354	6,354
Culture and recreation	867	19,462	-	20,329
Capital outlay	-	-	12,668	12,668
Total expenditures	<u>867</u>	<u>19,478</u>	<u>19,448</u>	<u>39,793</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(860)</u>	<u>9,898</u>	<u>(7,454)</u>	<u>1,584</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers out	-	-	(26,949)	(26,949)
Bonds issued	-	-	53,245	53,245
Premium on bonds and capital related debt	-	-	5,551	5,551
Sale of capital assets	-	-	415	415
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>32,262</u>	<u>32,262</u>
Net change in fund balances	(860)	9,898	24,808	33,846
Fund balances, beginning	<u>1,131</u>	<u>61,554</u>	<u>34,206</u>	<u>96,891</u>
Fund balances, ending	<u>\$ 271</u>	<u>\$ 71,452</u>	<u>\$ 59,014</u>	<u>\$ 130,737</u>



**BUDGETARY COMPARISON SCHEDULE  
LIVABLE COMMUNITIES SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<b>Variance with Final Budget- Over (Under)</b>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Taxes	\$ 18,014	\$ 18,014	\$ 17,984	\$ (30)
Investment income	-	-	(997)	(997)
Total revenues	<u>18,014</u>	<u>18,014</u>	<u>16,987</u>	<u>(1,027)</u>
<b>EXPENDITURES</b>				
Intergovernmental:				
Economic revitalization	23,301	23,301	7,574	(15,727)
Environment development	5,581	5,581	5,320	(261)
Housing	4,859	4,859	5,620	761
Total expenditures	<u>33,741</u>	<u>33,741</u>	<u>18,514</u>	<u>(15,227)</u>
Excess (deficiency) of revenues over (under) expenditures	(15,727)	(15,727)	(1,527)	14,200
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	1,000	3,000	3,000	-
Net change in fund balance	(14,727)	(12,727)	1,473	14,200
Fund balance, beginning	76,723	76,723	76,723	-
Fund balance, ending	<u>\$ 61,996</u>	<u>\$ 63,996</u>	<u>\$ 78,196</u>	<u>\$ 14,200</u>

**BUDGETARY COMPARISON SCHEDULE  
TRANSPORTATION PLANNING SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<b>Variance with Final Budget- Over (Under)</b>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ 5,540	\$ 5,540	\$ 5,668	\$ 128
State	4,500	4,500	4,574	74
Local	132	132	54	(78)
Investment income	-	-	(104)	(104)
Total revenues	<u>10,172</u>	<u>10,172</u>	<u>10,192</u>	<u>20</u>
<b>EXPENDITURES</b>				
Current:				
General government	2,120	2,122	2,045	(77)
Transportation	8,766	8,766	6,611	(2,155)
Total expenditures	<u>10,886</u>	<u>10,888</u>	<u>8,656</u>	<u>(2,232)</u>
Net change in fund balance	(714)	(716)	1,536	2,252
Fund balance, beginning	<u>9,484</u>	<u>9,484</u>	<u>9,484</u>	<u>-</u>
Fund balance, ending	<u>\$ 8,770</u>	<u>\$ 8,768</u>	<u>\$ 11,020</u>	<u>\$ 2,252</u>

**BUDGETARY COMPARISON SCHEDULE  
 CONTRACTED TRANSIT SERVICE SPECIAL REVENUE FUND  
 FOR THE YEAR ENDED DECEMBER 31, 2022  
 IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenue:				
Federal	\$ 13,165	\$ 14,960	\$ 15,851	\$ 891
State	13,570	11,775	12,102	327
Investment income	-	-	(299)	(299)
Other	1,236	1,236	1,313	77
Total revenues	<u>27,971</u>	<u>27,971</u>	<u>28,967</u>	<u>996</u>
<b>EXPENDITURES</b>				
Current:				
General government	880	881	848	(33)
Transportation	27,792	29,592	28,216	(1,376)
Total expenditures	<u>28,672</u>	<u>30,473</u>	<u>29,064</u>	<u>(1,409)</u>
Net change in fund balance	(701)	(2,502)	(97)	2,405
Fund balance, beginning	<u>28,150</u>	<u>28,150</u>	<u>28,150</u>	<u>-</u>
Fund balance, ending	<u>\$ 27,449</u>	<u>\$ 25,648</u>	<u>\$ 28,053</u>	<u>\$ 2,405</u>

**BUDGETARY COMPARISON SCHEDULE  
OTHER SPECIAL REVENUE FUND  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Investment income	\$ -	\$ -	\$ (6)	\$ (6)
<b>EXPENDITURES</b>				
Current:				
General government	250	250	79	(171)
Net change in fund balance	(250)	(250)	(85)	165
Fund balance, beginning	661	661	661	-
Fund balance, ending	<u>\$ 411</u>	<u>\$ 411</u>	<u>\$ 576</u>	<u>\$ 165</u>

**BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND BY DIVISION  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

	<u>Regional Administration</u>			<u>Community Development</u>			<u>Total</u>		
	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>REVENUES</b>									
Taxes	\$ 3,233	\$ 3,226	\$ (7)	\$12,269	\$12,242	\$ (27)	\$15,502	\$ 15,468	\$ (34)
Intergovernmental revenue:									
State	-	-	-	9,990	9,990	-	9,990	9,990	-
Local	-	222	222	-	-	-	-	222	222
Investment income	609	(2,272)	(2,881)	-	-	-	609	(2,272)	(2,881)
Other	100	106	6	105	112	7	205	218	13
Total revenues	<u>3,942</u>	<u>1,282</u>	<u>(2,660)</u>	<u>22,364</u>	<u>22,344</u>	<u>(20)</u>	<u>26,306</u>	<u>23,626</u>	<u>(2,680)</u>
<b>EXPENDITURES</b>									
Current:									
General government	4,420	832	(3,588)	13,292	9,501	(3,791)	17,712	10,333	(7,379)
Intergovernmental:									
Culture and recreation	-	-	-	9,990	9,990	-	9,990	9,990	-
Debt service:									
Principal	900	2,052	1,152	-	-	-	900	2,052	1,152
Interest and other charges	123	77	(46)	-	-	-	123	77	(46)
Capital outlay	471	458	(13)	-	-	-	471	458	(13)
Total expenditures	<u>5,914</u>	<u>3,419</u>	<u>(2,495)</u>	<u>23,282</u>	<u>19,491</u>	<u>(3,791)</u>	<u>29,196</u>	<u>22,910</u>	<u>(6,286)</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,972)</u>	<u>(2,137)</u>	<u>(165)</u>	<u>(918)</u>	<u>2,853</u>	<u>3,771</u>	<u>(2,890)</u>	<u>716</u>	<u>3,606</u>
<b>OTHER FINANCING SOURCES (USES)</b>									
Transfers in	-	210	210	67	-	(67)	67	210	143
Transfers out	(250)	(2,454)	(2,204)	(1,000)	(1,000)	-	(1,250)	(3,454)	(2,204)
Inception of right-to-use asset	-	3,324	3,324	-	-	-	-	3,324	3,324
Total other financing sources (uses)	<u>(250)</u>	<u>1,080</u>	<u>1,330</u>	<u>(933)</u>	<u>(1,000)</u>	<u>(67)</u>	<u>(1,183)</u>	<u>80</u>	<u>1,263</u>
Net change in fund balance	<u><u>\$(2,222)</u></u>	<u><u>\$ (1,057)</u></u>	<u><u>\$ 1,165</u></u>	<u><u>\$(1,851)</u></u>	<u><u>\$ 1,853</u></u>	<u><u>\$ 3,704</u></u>	<u><u>\$(4,073)</u></u>	<u><u>\$ 796</u></u>	<u><u>\$ 4,869</u></u>

**BONDS/LOANS/NOTES OUTSTANDING  
AS OF DECEMBER 31, 2022  
IN THOUSANDS**

	Issue Date	Final Maturity Date	Original Issue	Payments Prior Years	Payments Year Ended 12/31/22	Bonds/Loans/Notes Issued/Drawn Down in 2022	Bonds/Loans/Notes Outstanding 12/31/2022	Maturing in 2023	Future Maturities
<b>GENERAL OBLIGATION BONDS/LOANS/NOTES PAYABLE:</b>									
<b>GOVERNMENTAL ACTIVITIES:</b>									
G.O. Park Bonds:									
2021D - Tax Exempt	19-May-21	1-Mar-25	\$ 3,060	\$ -	\$ 735	\$ -	\$ 2,325	\$ 735	\$ 1,590
2021E - Taxable	19-May-21	1-Mar-25	3,060	-	850	-	2,210	735	1,475
Subtotal: G.O. Park Bonds			<u>6,120</u>	<u>-</u>	<u>1,585</u>	<u>-</u>	<u>4,535</u>	<u>1,470</u>	<u>3,065</u>
G.O. Transit Bonds:									
2007E, Refunding	15-Mar-07	1-Feb-22	10,110	9,550	560	-	-	-	-
2012C	15-Jun-12	1-Mar-32	52,000	36,555	3,330	-	12,115	1,060	11,055
2012C, Refunding	15-Jun-12	1-Mar-23	5,105	4,000	680	-	425	425	-
2012H, Refunding	15-Nov-12	1-Feb-28	24,620	17,900	1,300	-	5,420	1,325	4,095
2015A	6-Aug-15	1-Mar-25	45,000	33,125	2,750	-	9,125	2,900	6,225
2016A	23-Jun-16	1-Mar-26	30,000	21,600	1,525	-	6,875	1,600	5,275
2016A, Refunding	23-Jun-16	1-Mar-25	6,025	4,590	335	-	1,100	350	750
2017B	18-May-17	1-Mar-27	40,000	23,450	3,915	-	12,635	2,265	10,370
2018D	23-May-18	1-Mar-28	37,680	18,025	2,430	-	17,225	2,550	14,675
2019A	19-Jun-19	1-Mar-29	72,300	22,500	6,200	-	43,600	6,200	37,400
2019B	19-Jun-19	1-Mar-39	44,700	4,200	2,250	-	38,250	2,250	36,000
2020D, Refunding	22-Dec-20	1-Mar-31	15,155	-	1,185	-	13,970	1,385	12,585
2022B	17-May-22	1-Mar-32	53,245	-	-	53,245	53,245	11,695	41,550
Subtotal: G. O. Transit Bonds			<u>435,940</u>	<u>195,495</u>	<u>26,460</u>	<u>53,245</u>	<u>213,985</u>	<u>34,005</u>	<u>179,980</u>
Total Governmental Activities G.O. Bonds Payable			<u>442,060</u>	<u>195,495</u>	<u>28,045</u>	<u>53,245</u>	<u>218,520</u>	<u>35,475</u>	<u>183,045</u>
<b>BUSINESS-TYPE ACTIVITIES:</b>									
G.O. Transit Grant Anticipation Notes:									
2020C Grant Anticipation Notes	22-Dec-20	1-Dec-23	125,160	85,000	30,000	-	10,160	10,160	-
2021B Grant Anticipation Notes	5-May-21	1-Dec-25	174,805	4,500	39,510	-	130,795	41,490	89,305
2021C Grant Anticipation Notes	5-May-21	1-Dec-29	181,410	-	-	-	181,410	-	181,410
Subtotal: G.O. Transit Grant Anticipation Notes			<u>481,375</u>	<u>89,500</u>	<u>69,510</u>	<u>-</u>	<u>322,365</u>	<u>51,650</u>	<u>270,715</u>
G.O. Wastewater Revenue Bonds:									
2012B	15-Jun-12	1-Sep-32	55,110	19,105	36,005	-	-	-	-
2012E, Refunding	15-Jun-12	1-Sep-25	82,590	48,310	34,280	-	-	-	-
2012F, Refunding	29-Jun-12	1-Sep-22	214,035	203,345	10,690	-	-	-	-
2012L, Refunding	15-Nov-12	1-Mar-28	127,235	51,110	11,115	-	65,010	12,085	52,925
2014D	6-Feb-14	1-Sep-34	60,000	13,185	46,815	-	-	-	-
2015C	6-Aug-15	1-Mar-35	100,000	22,500	6,500	-	71,000	7,500	63,500
2016C	23-Jun-16	1-Mar-36	100,000	19,500	5,000	-	75,500	6,500	69,000
2016C, Refunding	23-Jun-16	1-Mar-30	23,355	5,860	1,380	-	16,115	1,225	14,890
2017C	18-May-17	1-Sep-37	105,000	12,910	4,280	-	87,810	4,450	83,360
2018B	23-May-18	1-Mar-28	12,295	3,400	1,160	-	7,735	1,195	6,540
2018C	23-May-18	1-Mar-38	105,000	6,320	2,935	-	95,745	4,390	91,355
2020B	17-Jun-20	1-Mar-40	80,000	1,000	2,000	-	77,000	4,500	72,500
2020E, Refunding	22-Dec-20	1-Dec-30	30,790	2,615	2,640	-	25,535	2,745	22,790
2021F, Refunding	19-May-21	1-Sep-34	101,265	-	-	-	101,265	16,435	84,830
2022C	17-May-22	1-Mar-42	47,920	-	-	47,920	47,920	875	47,045
Subtotal: G.O. Sewer Bonds			<u>1,244,595</u>	<u>409,160</u>	<u>164,800</u>	<u>47,920</u>	<u>670,635</u>	<u>61,900</u>	<u>608,735</u>
Minnesota Public Facilities Authority Loans-Wastewater: (Backed by General Obligation Notes)									
26-Nov-03	20-Aug-23		100,000	89,000	7,000	-	4,000	4,000	-
20-Oct-04	20-Feb-25		50,000	38,400	2,800	-	8,800	2,900	5,900
10-Nov-05	20-Feb-25		40,000	27,925	3,775	-	8,300	3,730	4,570
13-Sep-06	20-Aug-26		50,000	26,130	5,000	-	18,870	4,670	14,200
11-Oct-07	20-Aug-27		80,000	49,350	6,070	-	24,580	9,100	15,480
22-Sep-09	20-Aug-29		49,411	26,101	2,160	-	21,150	3,705	17,445
31-Aug-09	20-Aug-29		30,589	16,149	1,340	-	13,100	2,295	10,805
12-Jan-11	20-Aug-30		70,000	34,455	3,679	-	31,866	3,744	28,122
15-Feb-12	20-Aug-31		60,000	22,641	3,794	-	33,565	3,842	29,723
23-May-13	20-Aug-32		40,000	14,000	2,400	-	23,600	2,400	21,200
30-Dec-13	20-Aug-33		60,000	19,000	4,000	-	37,000	4,000	33,000
10-Dec-14	20-Aug-34		60,000	17,500	6,000	-	36,500	3,500	33,000
6-Nov-15	20-Aug-35		70,000	19,000	5,500	-	45,500	3,500	42,000
18-Jan-17	20-Aug-36		40,000	4,500	2,200	-	33,300	2,400	30,900
1-Aug-18	20-Aug-38		45,000	4,500	1,400	-	39,100	2,300	36,800
26-Nov-19	20-Aug-38		50,000	3,500	3,000	-	43,500	3,000	40,500
1-Mar-21	20-Aug-39		50,000	750	2,500	7,115	46,750	3,000	43,750
12-Jan-22	20-Aug-40		36,685 (a)	-	500	36,685	36,185	2,010	34,175
Subtotal: Minnesota Public Facility Authority Loans-Wastewater			<u>981,685</u>	<u>412,901</u>	<u>63,118</u>	<u>43,800</u>	<u>505,666</u>	<u>64,096</u>	<u>441,570</u>
Total G.O. Wastewater Revenue Bonds/Loans Payable			<u>2,226,280</u>	<u>822,061</u>	<u>227,918</u>	<u>91,720</u>	<u>1,176,301</u>	<u>125,996</u>	<u>1,050,305</u>
Total Business-type Activities G.O. Bonds/Loans/Notes Payable			<u>2,707,655</u>	<u>911,561</u>	<u>297,428</u>	<u>91,720</u>	<u>1,498,666</u>	<u>177,646</u>	<u>1,321,020</u>
Total General Obligation Bonds/Loans/Notes Payable			<u>\$ 3,149,715</u>	<u>\$ 1,107,056</u>	<u>\$ 325,473</u>	<u>\$ 144,965</u>	<u>\$ 1,717,186</u>	<u>\$ 213,121</u>	<u>\$ 1,504,065</u>

(a) Of the \$50 million note executed in 2022, only the amount shown was drawn down as of 12/31/22

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

<b>Federal Grantor/ Pass-Through Agency/ Grant Program Title</b>	<b>Assistance Listing Number</b>	<b>Pass-Through Grant Number</b>	<b>Expenditures</b>	<b>Passed Through to Subrecipients</b>
<b>U.S. Department of Housing and Urban Development</b>				
Direct				
Housing Voucher Cluster				
Section 8 Housing Choice Vouchers	14.871		\$ 92,783	\$ -
Section 8 Housing Choice Vouchers - Emergency Housing Vouchers	14.871		465	-
<b>Total Direct Assistance Listing #14.871</b>			<b>93,248</b>	<b>-</b>
Mainstream Vouchers	14.879		2,355	-
Passed through City of Minneapolis, Minnesota Housing Opportunities for Persons with AIDS	14.241	C-02454	464	-
Passed through City of Minneapolis Public Housing Authority Housing Voucher Cluster Section 8 Housing Choice Vouchers	14.871	MPHA 22.059	172	-
<b>Total Assistance Listing #14.871</b>			<b>93,420</b>	<b>-</b>
<b>Total U. S. Department of Housing and Urban Development</b>			<b>96,239</b>	<b>-</b>
<b>U.S. Department of Transportation</b>				
Direct				
Federal Transit Administration				
Federal Transit Cluster				
Federal Transit - Capital Investment Grants	20.500		303,693	120
COVID-19 Federal Transit - Capital Investment Grants	20.500		125	-
<b>Total Assistance Listing #20.500</b>			<b>303,818</b>	<b>120</b>
Federal Transit - Formula Grants	20.507		40,682	2,448
COVID-19 Federal Transit - Formula Grants	20.507		154,369	16,787
<b>Total Assistance Listing #20.507</b>			<b>195,051</b>	<b>19,235</b>
State of Good Repair Grants Program	20.525		19,255	-
Buses and Bus Facilities Formula, Competitive, and Low or No Emissions Programs	20.526		3,337	2,800
Passed Through Minnesota Department of Transportation				
Highway Planning and Construction Cluster				
Highway Planning and Construction	20.205	1048441	4,397	28
Highway Planning and Construction	20.205	1029618/1046170	371	-
Highway Planning and Construction	20.205	1047647	900	-
<b>Total Assistance Listing #20.205</b>			<b>5,668</b>	<b>28</b>
COVID-19 Formula Grants for Rural Areas and Tribal Transit Program	20.509	1048107	818	-
Passed Through Operation Lifesaver, Inc. Public Transportation Research	20.514	5995-2021-1	20	-
<b>Total U.S. Department of Transportation</b>			<b>527,967</b>	<b>22,183</b>

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

<b>Federal Grantor/ Pass-Through Agency/ Grant Program Title</b>	<b>Assistance Listing Number</b>	<b>Pass-Through Grant Number</b>	<b>Expenditures</b>	<b>Passed Through to Subrecipients</b>
<b>U.S. Environmental Protection Agency</b>				
Passed Through Minnesota Public Facilities Authority Clean Water State Revolving Fund Cluster Capitalization Grants for Clean Water State Revolving Funds	66.458	MPFA-CWRF-L-035-FY21	7,115	-
Capitalization Grants for Clean Water State Revolving Funds	66.458	MPFA-CWRF-L-027-FY22	36,685	-
<b>Total Assistance Listing #66.458</b>			<b>43,800</b>	<b>-</b>
<b>U.S. Department of Homeland Security</b>				
Passed Through Minnesota Department of Public Safety COVID-19 Disaster Grants - Public Assistance (Presidentially Declared Disasters)	97.036	MN-EMGP-20220707-4658	625	-
<b>Total Federal Awards</b>			<b>\$ 668,631</b>	<b>\$ 22,183</b>
<b>Totals by Cluster</b>				
Total expenditures for Housing Voucher Cluster			\$ 95,775	
Total expenditures for Federal Transit Cluster			521,461	
Total expenditures for Highway Planning and Construction Cluster			5,668	
Total expenditures for Clean Water State Revolving Fund Cluster			43,800	

The notes to the Schedule of Expenditures of Federal Awards are an integral part of this schedule.



**NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE YEAR ENDED DECEMBER 31, 2022**

**A. Summary of Significant Accounting Policies**

**1. Reporting Entity**

The Schedule of Expenditures of Federal Awards presents the activities of federal award programs expended by the Metropolitan Council. The Council's reporting entity is defined in Note I.A. to the financial statements.

**2. Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the Metropolitan Council under programs of the federal government for the year ended December 31, 2022. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Metropolitan Council, it is not intended to and does not present the financial position, changes in net position, or cash flows of the Metropolitan Council.

Expenditures reported on the schedule are reported on the basis of accounting used by the individual funds of the Metropolitan Council. Governmental funds use the modified accrual basis of accounting. Proprietary funds use the accrual basis. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

**B. De Minimis Cost Rate**

The Metropolitan Council has elected not to use the 10.00 percent de minimis indirect cost rate allowed under the Uniform Guidance.



**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**

# STATISTICAL SECTION





**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**

## STATISTICAL SECTION

This part of the Metropolitan Council's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Metropolitan Council's overall financial health.

<b>Contents</b>	<b>Page</b>
Financial Trends These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	104-107
Revenue Capacity These schedules contain information to help the reader assess the Council's most significant local revenue source, the property tax.	108-112
Debt Capacity These schedules present information to help the reader assess the affordability of the Council's current levels of outstanding debt and the Council's ability to issue additional debt in the future.	113-122
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the Council's financial activities take place.	123-124
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the Council's financial report relates to the services the Council provides and the activities it performs.	125-127

**Sources:**

Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

**NET POSITION BY COMPONENT  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS  
(accrual basis of accounting)**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Governmental activities										
Net investment in capital assets	\$ 76,617	\$ 77,929	\$ 75,276	\$ 98,575	\$ 103,150	\$ 88,398	\$ 81,285	\$ 77,789	\$ 58,521	\$ 58,498
Restricted	380,619	403,371	355,823	457,845	346,016	335,559	284,575	309,633	315,137	230,051
Unrestricted	(77,862)	(125,423)	(62,116)	(188,659)	(114,316)	(153,830)	(126,124)	(159,310)	(179,688)	(75,745)
Total governmental activities net position	<u>\$ 379,374</u>	<u>\$ 355,877</u>	<u>\$ 368,983</u>	<u>\$ 367,761</u>	<u>\$ 334,850</u>	<u>\$ 270,127</u>	<u>\$ 239,736</u>	<u>\$ 228,112</u>	<u>\$ 193,970</u>	<u>\$ 212,804</u>
Business-type activities										
Net investment in capital assets	\$ 4,334,537	\$ 3,756,183	\$ 3,548,318	\$ 3,292,273	\$ 3,012,182	\$2,856,278	\$ 2,840,890	\$ 2,786,866	\$ 2,560,539	\$ 2,660,971
Restricted	751,040	778,460	287,424	106,812	108,634	90,725	45,132	108,188	443,824	295,447
Unrestricted	183,256	145,316	60,090	(95,849)	(112,749)	(303,553)	(119,454)	(62,933)	(289,409)	(106,789)
Total business-type activities net position	<u>\$ 5,268,833</u>	<u>\$ 4,679,959</u>	<u>\$ 3,895,832</u>	<u>\$ 3,303,236</u>	<u>\$ 3,008,067</u>	<u>\$2,643,450</u>	<u>\$ 2,766,568</u>	<u>\$ 2,832,121</u>	<u>\$ 2,714,954</u>	<u>\$ 2,849,629</u>
Total										
Net investment in capital assets	\$ 4,411,154	\$ 3,834,112	\$ 3,623,594	\$ 3,390,848	\$ 3,115,332	\$2,944,676	\$ 2,922,175	\$ 2,864,655	\$ 2,619,060	\$ 2,719,469
Restricted	1,131,659	1,181,831	643,247	564,657	454,650	426,284	329,707	417,821	758,961	525,498
Unrestricted	105,394	19,893	(2,026)	(284,508)	(227,065)	(457,383)	(245,578)	(222,243)	(469,097)	(182,534)
Total governmental and business-type activities net position	<u>\$ 5,648,207</u>	<u>\$ 5,035,836</u>	<u>\$ 4,264,815</u>	<u>\$ 3,670,997</u>	<u>\$ 3,342,917</u>	<u>\$2,913,577</u>	<u>\$ 3,006,304</u>	<u>\$ 3,060,233</u>	<u>\$ 2,908,924</u>	<u>\$ 3,062,433</u>

Unaudited

**CHANGES IN NET POSITION  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS  
(accrual basis of accounting)**

	2022	2021	2020	2019	2018	2017 <sup>2</sup>	2016	2015	2014 <sup>1</sup>	2013
<b>Expenses</b>										
Governmental activities:										
General government	\$ 9,043	\$ (7,781)	\$ 15,655	\$ 14,289	\$ (3,225)	\$ 28,128	\$ 29,151	\$ 6,159	\$ 12,544	\$ 11,903
Transportation	206,297	194,361	194,598	176,640	167,991	146,429	146,214	143,681	138,525	126,384
Culture and recreation	30,319	27,473	43,375	56,383	34,830	33,277	48,704	27,984	30,657	37,337
Economic revitalization	7,574	8,810	12,464	16,835	7,807	8,812	10,756	12,250	8,153	12,733
Environment development	5,320	3,467	5,363	6,216	4,926	5,347	6,413	7,268	5,918	5,946
Housing	5,620	1,050	1,358	3,607	2,234	1,859	732	1,404	1,847	1,759
Interest and other charges	4,646	5,305	7,290	6,999	5,037	5,979	6,496	2,297	6,622	9,445
Total governmental activities expenses	268,819	232,685	280,103	280,969	219,600	229,831	248,466	201,043	204,266	205,507
Business-type activities:										
Environmental services	217,200	214,675	270,791	263,824	219,380	245,869	274,544	207,812	233,979	253,333
Transit bus	392,531	300,492	410,907	411,291	291,133	431,815	475,809	334,213	314,305	316,005
Transit light rail	162,355	146,813	148,492	151,400	127,480	172,079	166,464	141,209	142,929	66,082
Transit commuter rail	17,411	14,317	23,208	26,458	25,233	26,738	27,936	24,478	23,541	22,944
Housing	97,387	88,950	84,740	79,416	74,817	75,434	69,417	64,869	62,697	58,911
Total business-type activities expenses	886,884	765,247	938,138	932,389	738,043	951,935	1,014,170	772,581	777,451	717,275
Total expenses	\$ 1,155,703	\$ 997,932	\$ 1,218,241	\$ 1,213,358	\$ 957,643	\$ 1,181,766	\$ 1,262,636	\$ 973,624	\$ 981,717	\$ 922,782
<b>Program Revenues</b>										
Governmental activities:										
Charges for services										
Transit fares	\$ 7,964	\$ 7,274	\$ 5,076	\$ 10,074	\$ 10,261	\$ 7,885	\$ 7,895	\$ 10,015	\$ 9,214	\$ 8,825
Insurance reimbursements	276	385	364	125	95	89	586	140	208	196
Other activities	-	-	-	405	371	395	8,375	290	262	74
Operating grants and contributions	196,634	151,250	188,276	160,287	150,442	135,895	124,564	117,803	109,086	90,856
Capital grants and contributions	42,692	44,961	34,096	54,714	50,969	46,970	64,569	54,921	40,498	52,380
Total governmental activities program revenues	247,566	203,870	227,812	225,605	212,138	191,234	205,989	183,169	159,268	152,331
Business-type activities:										
Charges for services										
Wastewater	331,454	314,439	299,236	288,390	281,990	265,497	254,223	243,035	233,468	221,381
Transit fares	51,703	33,145	45,036	104,464	109,799	103,017	104,120	103,270	101,638	98,644
Other activities	948	856	856	880	875	819	1,116	1,112	1,013	994
Operating grants and contributions	534,494	403,014	581,316	411,574	413,859	416,209	373,874	323,292	369,833	262,658
Capital grants and contributions	585,717	669,904	517,959	347,007	277,340	174,810	156,981	181,712	177,690	288,045
Total business-type activities program revenues	1,504,316	1,421,358	1,444,403	1,152,315	1,083,863	960,352	890,314	852,421	883,642	871,722
Total program revenues	\$ 1,751,882	\$ 1,625,228	\$ 1,672,215	\$ 1,377,920	\$ 1,296,001	\$ 1,151,586	\$ 1,096,303	\$ 1,035,590	\$ 1,042,910	\$ 1,024,053
<b>Net (Expense) Revenue</b>										
Governmental activities	\$ (21,253)	\$ (28,815)	\$ (52,291)	\$ (55,364)	\$ (7,462)	\$ (38,597)	\$ (42,477)	\$ (17,874)	\$ (44,998)	\$ (53,176)
Business-type activities	617,432	656,111	506,265	219,926	345,820	8,417	(123,856)	79,840	106,191	154,447
Total net (expenses) revenues	\$ 596,179	\$ 627,296	\$ 453,974	\$ 164,562	\$ 338,358	\$ (30,180)	\$ (166,333)	\$ 61,966	\$ 61,193	\$ 101,271
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes										
Property tax	\$ 89,164	\$ 87,640	\$ 88,027	\$ 86,228	\$ 84,416	\$ 83,620	\$ 81,859	\$ 77,435	\$ 76,785	\$ 77,533
Motor vehicle sales tax	-	-	-	-	-	-	-	-	-	49,094
Investment earnings	(7,636)	56	6,951	13,009	5,642	5,360	2,891	3,371	12,035	(4,146)
Gain on sale of capital assets	415	218	639	1,050	369	473	813	310	275	378
Transfers	(37,193)	(72,205)	(42,104)	(12,012)	(18,242)	(19,263)	(31,462)	(29,100)	(24,628)	(35,011)
Total governmental activities	44,750	15,709	53,513	88,275	72,185	70,190	54,101	52,016	64,467	87,848
Business-type activities:										
Taxes										
Property tax	-	-	-	-	-	-	-	2,000	3,379	-
Investment earnings	(65,751)	55,811	44,227	63,059	431	47,482	26,841	6,227	37,611	33,878
Gain on sale of capital assets	-	-	-	172	124	20	-	-	261	222
Transfers	37,193	72,205	42,104	12,012	18,242	19,263	31,462	29,100	24,628	35,011
Total business-type activities	(28,558)	128,016	86,331	75,243	18,797	66,765	58,303	37,327	65,879	69,111
Total general revenues and other changes in net position	\$ 16,192	\$ 143,725	\$ 139,844	\$ 163,518	\$ 90,982	\$ 136,955	\$ 112,404	\$ 89,343	\$ 130,346	\$ 156,959
<b>Changes in Net Position</b>										
Governmental activities	\$ 23,497	\$ (13,106)	\$ 1,222	\$ 32,911	\$ 64,723	\$ 31,593	\$ 11,624	\$ 34,142	\$ 19,469	\$ 34,672
Business-type activities	588,874	784,127	592,596	295,169	364,617	75,182	(65,553)	117,167	172,070	223,558
Total changes in net position	\$ 612,371	\$ 771,021	\$ 593,818	\$ 328,080	\$ 429,340	\$ 106,775	\$ (53,929)	\$ 151,309	\$ 191,539	\$ 258,230

Unaudited

Notes:

<sup>1</sup> 2014 beginning net position was restated due to a change in accounting principle for pensions and a prior period adjustment for business-type capital assets.

<sup>2</sup> 2017 beginning net position was restated due to a change in accounting principle for OPEB.

**FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS  
(modified accrual basis of accounting)**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
General Fund										
Committed	\$ 9,114	\$ 8,463	\$ 7,283	\$ 7,152	\$ 7,146	\$ 7,339	\$ 6,145	\$ 6,153	\$ 6,338	\$ 6,363
Assigned	8,498	7,811	4,254	6,622	5,090	3,387	3,608	5,832	4,176	4,242
Unassigned	26,082	26,624	27,293	21,070	17,318	17,433	15,634	13,514	11,926	12,283
Total general fund	<u>\$ 43,694</u>	<u>\$ 42,898</u>	<u>\$ 38,830</u>	<u>\$ 34,844</u>	<u>\$ 29,554</u>	<u>\$ 28,159</u>	<u>\$ 25,387</u>	<u>\$ 25,499</u>	<u>\$ 22,440</u>	<u>\$ 22,888</u>
All Other Governmental Funds										
Restricted	\$ 440,096	\$ 403,371	\$ 474,141	\$ 457,845	\$ 346,016	\$ 335,559	\$ 284,575	\$ 309,633	\$ 315,137	\$ 287,965
Committed	100,669	93,419	116,629	95,026	79,137	70,844	59,788	53,204	57,526	63,338
Assigned	561	567	533	586	545	592	598	-	-	-
Unassigned	(46,604)	(52,340)	(54,113)	(35,534)	(34,034)	(38,202)	(6,557)	(20,074)	(26,014)	(22,261)
Total all other governmental funds	<u>\$ 494,722</u>	<u>\$ 445,017</u>	<u>\$ 537,190</u>	<u>\$ 517,923</u>	<u>\$ 391,664</u>	<u>\$ 368,793</u>	<u>\$ 338,404</u>	<u>\$ 342,763</u>	<u>\$ 346,649</u>	<u>\$ 329,042</u>
Total all governmental funds	<u>\$ 538,416</u>	<u>\$ 487,915</u>	<u>\$ 576,020</u>	<u>\$ 552,767</u>	<u>\$ 421,218</u>	<u>\$ 396,952</u>	<u>\$ 363,791</u>	<u>\$ 368,262</u>	<u>\$ 369,089</u>	<u>\$ 351,930</u>

Unaudited



**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS  
(modified accrual basis of accounting)**

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>REVENUES</b>										
Taxes	\$ 88,891	\$ 87,778	\$ 87,803	\$ 86,381	\$ 84,803	\$ 83,048	\$ 81,487	\$ 77,766	\$ 75,327	\$ 77,920
Intergovernmental revenue:										
Federal	80,728	36,599	47,713	18,322	30,716	24,159	22,840	36,677	20,950	22,629
Build America bonds interest subsidy		186	421	703	389	664	738	800	859	937
State	158,376	159,203	174,034	195,915	170,029	153,153	163,701	133,488	125,895	165,201
Local/other	276	363	314	186	372	4,978	10,815	2,189	2,350	3,653
Investment income	(7,636)	56	6,951	13,009	5,642	5,360	2,891	3,371	12,035	(4,146)
Other	8,186	7,519	5,330	10,479	10,632	8,280	7,895	10,015	9,214	9,005
<b>Total revenues</b>	<b>328,821</b>	<b>291,704</b>	<b>322,566</b>	<b>324,995</b>	<b>302,583</b>	<b>279,642</b>	<b>290,367</b>	<b>264,306</b>	<b>246,630</b>	<b>275,199</b>
<b>EXPENDITURES</b>										
Current:										
General government	13,351	11,895	12,044	11,439	11,722	13,337	10,568	8,913	12,496	11,232
Transportation	123,170	115,796	112,360	112,004	105,262	94,357	87,148	85,187	83,119	75,611
Economic development	-	-	-	-	-	-	-	-	49	275
Intergovernmental:										
Transportation	67,605	55,078	52,573	40,621	41,165	32,460	39,262	40,705	39,682	36,289
Culture and recreation	30,319	27,473	43,375	56,383	34,830	33,277	48,704	27,984	30,657	37,337
Economic revitalization	7,574	8,810	12,464	16,835	7,807	8,812	10,756	12,250	8,104	12,458
Environment development	5,320	3,467	5,363	6,216	4,926	5,347	6,413	7,268	5,918	5,946
Housing	5,620	1,050	1,358	3,607	2,234	1,859	732	1,404	1,847	1,759
Debt service:										
Principal	30,097	59,127	42,760	39,930	39,295	42,350	59,905	66,450	41,065	40,140
Interest and other charges	7,480	9,322	11,628	7,368	7,752	7,775	8,561	7,696	9,107	9,659
Capital outlay	13,126	22,410	11,508	16,669	43,582	31,940	37,276	39,109	21,399	29,292
<b>Total expenditures</b>	<b>303,662</b>	<b>314,428</b>	<b>305,433</b>	<b>311,072</b>	<b>298,575</b>	<b>271,514</b>	<b>309,325</b>	<b>296,966</b>	<b>253,443</b>	<b>259,998</b>
Excess (deficiency) of revenues over (under) expenditures	25,159	(22,724)	17,133	13,923	4,008	8,128	(18,958)	(32,660)	(6,813)	15,201
<b>OTHER FINANCING SOURCES (USES)</b>										
Transfers in	3,210	5,660	3,986	5,267	1,213	2,902	5,138	4,018	1,478	2,316
Transfers out	(40,403)	(77,865)	(26,595)	(17,279)	(21,465)	(22,165)	(36,600)	(28,646)	(22,199)	(37,327)
Bonds issued	53,245	6,120	8,800	117,000	37,680	40,000	34,700	51,000	42,077	-
Refunding bonds issued	-	-	15,155	-	-	-	6,025	-	-	-
Premium on bonds and capital related debt	5,551	343	295	11,588	2,461	3,823	3,903	5,119	2,362	-
Inception of right-to-use asset	3,324	143	-	-	-	-	-	-	-	-
Premium on refunding bonds	-	-	3,840	-	-	-	797	-	-	-
Sale of capital assets	415	218	639	1,050	369	473	524	342	254	532
<b>Total other financing sources (uses)</b>	<b>25,342</b>	<b>(65,381)</b>	<b>6,120</b>	<b>117,626</b>	<b>20,258</b>	<b>25,033</b>	<b>14,487</b>	<b>31,833</b>	<b>23,972</b>	<b>(34,479)</b>
<b>Net change in fund balances</b>	<b>\$ 50,501</b>	<b>\$ (88,105)</b>	<b>\$ 23,253</b>	<b>\$ 131,549</b>	<b>\$ 24,266</b>	<b>\$ 33,161</b>	<b>\$ (4,471)</b>	<b>\$ (827)</b>	<b>\$ 17,159</b>	<b>\$ (19,278)</b>
Debt service as a percentage of noncapital expenditures	12.9%	23.4%	18.5%	16.1%	18.5%	20.9%	25.2%	28.8%	21.6%	21.6%

Unaudited

**GENERAL GOVERNMENTAL REVENUES AND  
OTHER FINANCING SOURCES BY SOURCE  
LAST TEN YEARS ENDED DECEMBER 31 <sup>1</sup>  
IN THOUSANDS**

Year	Taxes			Intergovernmental Revenue				Investment Income		Other Revenue and Financing Sources	Total Revenue and Other Financing Sources
	General	Special Revenue	Debt Service	Federal	Build America Bonds Interest Subsidy	State	Local/ Other	General and Special Revenue Funds	Debt Service Funds		
2013	\$ 10,602	\$ 18,983	\$ 48,335	\$ 22,629	\$ 937	\$ 133,559	\$ 1,666	\$ (1,033)	\$ (1,884)	\$ 11,026	\$ 244,820
2014	10,458	15,885	48,984	8,568	859	101,210	1,984	6,866	3,214	21,681	219,709
2015	11,852	16,505	49,409	7,379	800	110,197	1,829	2,083	752	16,242	217,048
2016	14,371	16,277	50,839	10,364	738	118,523	2,370	1,985	447	23,227	239,141
2017	14,387	16,294	52,367	6,708	664	127,652	1,919	3,579	1,055	14,385	239,010
2018	14,818	16,635	53,350	5,760	389	146,041	372	3,050	1,479	11,845	253,739
2019	15,232	16,956	54,193	7,948	703	155,297	186	7,015	2,784	11,798	272,112
2020	15,033	17,415	55,355	45,485	421	142,587	314	3,799	1,302	28,136	309,847
2021	15,285	17,648	54,845	21,100	186	129,927	363	969	(519)	13,295	253,099
2022	15,468	17,984	55,439	69,936	-	126,476	276	(4,626)	(1,695)	14,720	293,978

Unaudited

Notes: <sup>1</sup> Includes general, special revenue, and debt service funds.

**MARKET VALUE AND NET TAX CAPACITY  
VALUE OF TAXABLE PROPERTY  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS (EXCEPT PERCENTAGES)**

<u>Year</u>	<u>Real Property</u>	<u>Personal Property</u>	<u>Total</u>		<u>Ratio of Net Tax Capacity Value to Market Value</u>	<u>Total Direct Tax Rate</u>
	<u>Market Value</u>	<u>Market Value</u>	<u>Market Value</u>	<u>Net Tax Capacity Value</u>		
2013	\$ 271,603,265	\$ 3,175,512	\$ 274,778,777	\$ 3,150,328	1.1%	0.03
2014	295,616,567	3,319,277	298,935,844	3,426,187	1.1%	0.01
2015	312,067,619	3,522,198	315,589,817	3,634,111	1.2%	0.01
2016	329,058,583	3,822,316	332,880,899	3,858,157	1.2%	0.01
2017	353,529,775	3,982,992	357,512,767	4,157,954	1.2%	0.01
2018	379,223,301	4,365,281	383,588,582	4,476,940	1.2%	0.01
2019	405,583,930	4,474,361	410,058,291	4,789,628	1.2%	0.01
2020	428,723,402	4,772,606	433,496,009	5,090,890	1.2%	0.01
2021	448,573,927	3,767,370	452,341,298	5,286,410	1.2%	0.01
2022	518,475,118	3,424,828	521,899,945	6,087,197	1.2%	0.01

Unaudited

Source: State of Minnesota, Department of Revenue.

Note: Net tax capacity is determined by reducing the property market value by various percentages as legislated.

PROPERTY TAX RATES AND LEVIES - DIRECT AND OVERLAPPING GOVERNMENTS  
 LAST TEN YEARS ENDED DECEMBER 31  
 IN THOUSANDS

Year	General Fund	Highway Right-of-Way Fund	Special Revenue and Transit Funds	Debt Service Funds	Total Direct Tax Rate	School Districts	Counties	Cities and Townships	Other
2013	0.00	0.00	0.01	0.02	0.03	0.43	0.39	0.38	0.46
2014	0.00	0.00	0.00	0.01	0.01	0.40	0.36	0.35	0.44
2015	0.00	0.00	0.00	0.01	0.01	0.39	0.34	0.34	0.41
2016	0.00	0.00	0.00	0.01	0.01	0.40	0.34	0.34	0.39
2017	0.00	0.00	0.00	0.01	0.01	0.37	0.33	0.33	0.37
2018	0.00	0.00	0.00	0.01	0.01	0.38	0.31	0.33	0.35
2019	0.00	0.00	0.00	0.01	0.01	0.38	0.31	0.33	0.26
2020	0.00	0.00	0.00	0.01	0.01	0.38	0.31	0.33	0.32
2021	0.00	0.00	0.00	0.01	0.01	0.37	0.29	0.33	0.31
2022	0.00	0.00	0.00	0.01	0.01	0.33	0.26	0.30	0.28

Unaudited

Source: State of Minnesota, Department of Revenue.

Note: The Council's basic tax limit is set by state legislation except for debt service. Rates for debt service are set based upon each year's requirements.

**PRINCIPAL PROPERTY TAX PAYERS  
CURRENT YEAR AND NINE YEARS AGO  
IN THOUSANDS**

*Largest taxpayers in Hennepin and Ramsey counties*

<u><b>Taxpayer</b></u>	<b>2022</b>			<b>2013</b>		
	<b>Net Tax Capacity</b>	<b>Rank</b>	<b>Percentage of Total Tax Capacity<sup>1,3</sup></b>	<b>2013 Tax Capacity</b>	<b>Rank</b>	<b>Percentage of Total Tax Capacity<sup>2,3</sup></b>
MOA Mall Holdings LLC	\$ 13,859	1	0.23%	\$ 12,379	1	0.39%
Xcel Energy / Northern States Power Co	8,416	2	0.14%	9,562	2	0.30%
BRI 1855 IDS Center LLC	5,802	3	0.09%	-	-	-
WFM Office Owner LLC	5,315	4	0.09%	-	-	-
SRI Eleven Mpls 225 LLC	5,087	5	0.08%	-	-	-
City Center 33 So Prop LLC	4,826	6	0.08%	-	-	-
Wells REIT - 800 Nicollett	4,157	7	0.07%	-	-	-
US Bank Corp	4,004	8	0.06%	-	-	-
CenterPoint Energy	3,664	9	0.06%	-	-	-
3M Company	3,462	10	0.06%	4,437	3	0.14%
St. Paul Fire and Marine Ins Co	-	-	-	2,590	4	0.08%
Medtronic Inc	-	-	-	2,526	5	0.08%
Best Buy Co. Inc	-	-	-	2,369	6	0.08%
Ridgedale Joint Venture	-	-	-	2,359	7	0.07%
Eden Prairie Mall, LLC	-	-	-	2,179	8	0.07%
Compass Retail Inc.	-	-	-	1,877	9	0.06%
Maplewood Mall Assoc. LP	-	-	-	1,558	10	0.05%
<b>Total</b>	<b>\$ 58,592</b>		<b>0.96%</b>	<b>\$ 41,836</b>		<b>1.32%</b>

Unaudited

Source: Hennepin County abstract of property taxes

Ramsey County abstract of property taxes

- Notes
- <sup>1</sup> Net tax capacity value for 2022 = \$6,087,197
  - <sup>2</sup> Net tax capacity value for 2013 = \$3,150,328
  - <sup>3</sup> Net tax capacity value is determined by multiplying taxable market value by class rates for different types of property set by Minnesota state law.

**PROPERTY TAX LEVIES AND COLLECTIONS  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS (EXCEPT PERCENTAGES)**

<u>Year</u>	<u>Total Tax Levy</u>	<u>Net Taxes Levied for the Year</u>	<u>Collected within the Year of the Levy</u>		<u>Collections in Subsequent Years</u>	<u>Total Collections to Date</u>	
			<u>Amount</u>	<u>Percentage of Levy</u>		<u>Amount</u>	<u>Percentage of Levy</u>
2013	\$ 78,452	\$ 78,452	\$ 77,651	98.98%	\$ 207	\$ 77,858	99.24%
2014	80,041	80,041	78,624	98.23%	900	79,524	99.35%
2015	80,431	80,431	79,757	99.16%	84	79,841	99.27%
2016	82,039	82,039	81,453	99.29%	165	81,618	99.49%
2017	83,621	83,621	82,985	99.24%	84	83,069	99.34%
2018	85,293	85,293	84,690	99.29%	104	84,794	99.41%
2019	86,999	86,999	86,235	99.12%	228	86,463	99.38%
2020	88,737	88,737	88,290	99.50%	297	88,587	99.83%
2021	88,739	88,739	88,305	99.51%	229	88,534	99.77%
2022	90,514	90,514	89,700	99.10%	-	89,700	99.10%

Unaudited

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS (EXCEPT PERCENTAGE AND PER CAPITA)<sup>4</sup>**

Fiscal Year	General Bonded Debt Outstanding					Total <sup>3</sup>	Less:		Percentage of Actual Taxable Value <sup>1</sup> of Property	Per Capita <sup>2</sup>
	General Obligation Bonds Transit <sup>3</sup>	General Obligation Bonds Parks <sup>3</sup>	General Obligation Bonds Wastewater <sup>3</sup>	Amounts Available in Debt Service Fund <sup>4</sup>						
2013	\$ 215,848	\$ 7,647	\$ 834,764	\$ 102,860	\$ 955,399	30.33%	\$ 276.25			
2014	213,503	13,128	823,068	118,056	931,643	27.19%	266.81			
2015	200,370	13,379	754,130	100,944	866,935	23.86%	246.41			
2016	187,903	11,043	744,148	97,548	845,546	21.92%	238.11			
2017	195,627	5,021	806,832	105,480	902,000	21.69%	250.51			
2018	198,206	3,114	872,861	114,667	959,514	21.43%	265.49			
2019	287,309	1,221	808,829	122,105	975,254	20.36%	267.92			
2020	262,994	8,866	870,578	144,606	997,832	19.60%	272.82			
2021	210,588	6,403	861,185	121,669	956,507	18.09%	259.18			
2022	239,185	4,729	729,765	129,935	843,744	13.86%	228.63			

Unaudited

Notes: Details regarding the Metropolitan Council's outstanding debt can be found in the notes to the financial statements.

Ratios are calculated using population from prior year.

<sup>1</sup>See market value and net tax capacity value of taxable property schedule for property value data.

<sup>2</sup>See demographic and economic statistics schedule for population data.

<sup>3</sup>Presented net of original issuance discounts and premiums.

<sup>4</sup>This is the amount restricted for debt service principal payments.

**RATIOS OF OUTSTANDING DEBT BY TYPE  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS (EXCEPT PERCENTAGE AND PER CAPITA)**

**Governmental Activities**

Fiscal Year	General Obligation Bonds- Transit <sup>4</sup>	General Obligation Bonds- Parks <sup>4</sup>	PFA Transit Loan <sup>1</sup>	Certifications of Participation	Right-to-Use Liabilities <sup>5</sup>	Total Governmental Activities
2013	\$ 215,848	\$ 7,647	\$ 7,030	\$ 9,610	\$ -	\$ 240,135
2014	213,503	13,128	5,780	8,570	-	240,981
2015	200,370	13,379	4,495	7,875	-	226,119
2016	187,903	11,043	3,185	7,085	-	209,216
2017	195,627	5,021	1,880	6,260	-	208,788
2018	198,206	3,114	775	5,410	-	207,505
2019	287,309	1,221	375	4,535	-	293,440
2020	262,994	8,866	-	3,635	-	275,495
2021	210,588	6,403	-	2,705	-	219,696
2022	239,185	4,729	-	1,750	2,354	248,018

Unaudited

Notes: Details regarding the Metropolitan Council's outstanding debt can be found in the notes to the financial statements.

<sup>1</sup> PFA-Transit Loans are treated as general obligation debt. Loan repayments are similar to general obligation loan repayments.

<sup>2</sup> See the demographic and economic statistics schedule for personal income and population data. All ratios are calculated using personal income and population from prior calendar year.

<sup>3</sup> Transit's grant anticipation notes are treated as general obligation debt. Loan repayments are similar to general obligation loan repayments. These notes are categorized under business activities since they are secured by grant receipts from the Federal Transit Administration.

<sup>4</sup> Presented net of original issuance discounts and premiums.

<sup>5</sup> Right to use liability related to GASB 87 and 96.



**Business-Type Activities**

<b>General Obligation Grant Anticipation Transit Notes<sup>3</sup></b>	<b>General Obligation Bonds Wastewater<sup>4</sup></b>	<b>PFA Wastewater<sup>4</sup></b>	<b>Hennepin County Loan</b>	<b>Loan Payable</b>	<b>Right-to-Use Liabilities<sup>5</sup></b>	<b>Total Business- Type Activities</b>	<b>Total Primary Government</b>	<b>Percentage of Personal Income<sup>2</sup></b>	<b>Per Capita<sup>2</sup></b>
\$ 143,224	\$ 834,764	\$ 483,124	\$ -	\$ 1,405	\$ -	\$ 1,462,517	\$ 1,702,652	0.97%	\$ 492.31
188,573	823,068	535,984	-	1,405	-	1,549,030	1,790,011	0.96%	512.63
8,931	754,130	567,813	1,949	1,405	-	1,334,228	1,560,347	0.80%	443.50
-	744,148	571,683	1,597	1,405	-	1,318,833	1,528,049	0.76%	430.31
-	806,832	556,423	2,713	1,405	-	1,367,373	1,576,161	0.73%	437.75
-	872,861	554,642	3,971	1,405	-	1,432,879	1,640,384	0.72%	453.88
-	808,829	540,595	2,395	1,405	-	1,353,224	1,646,664	0.70%	452.37
129,038	870,578	524,131	-	1,405	-	1,525,152	1,800,647	0.73%	492.32
466,714	861,185	524,984	-	1,826	-	1,854,709	2,074,405	0.78%	562.09
384,114	729,765	505,666	-	3,338	12,793	1,635,676	1,883,694	0.71%	510.42

**COMPILATION OF OVERLAPPING DEBT <sup>1</sup>  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Counties:</b>			
Anoka	\$ 42,415	100.0%	\$ 42,415
Carver	8,980	100.0%	8,980
Dakota	-	99.7%	-
Hennepin	1,439,270	99.9%	1,438,406
Ramsey	232,787	100.0%	232,787
Scott	111,560	97.9%	109,251
Washington	108,685	100.0%	108,685
Total counties	1,943,697		1,940,524
<b>School districts:</b>			
SSD #1 Minneapolis	886,405	100.0%	886,405
SSD #6 South St. Paul	37,125	100.0%	37,125
ISD #11 Anoka	245,055	100.0%	245,055
ISD #12 Centennial	129,869	100.0%	129,869
ISD #13 Columbia Heights	18,433	100.0%	18,433
ISD #14 Fridley	42,025	100.0%	42,025
ISD #15 St. Francis	104,345	92.2%	96,206
ISD #16 Spring Lake Park	99,105	100.0%	99,105
ISD #108 Norwood-Young America	43,065	97.2%	41,859
ISD #110 Waconia	103,970	100.0%	103,970
ISD #111 Watertown-Mayer	43,983	90.0%	39,584
ISD #112 Chaska	146,024	100.0%	146,024
ISD #191 Burnsville	113,850	100.0%	113,850
ISD #192 Farmington	134,380	100.0%	134,380
ISD #194 Lakeville	188,520	100.0%	188,520
ISD #195 Randolph	9,970	88.1%	8,784
ISD #196 Rosemount	97,905	100.0%	97,905
ISD #197 West St. Paul	126,790	100.0%	126,790
ISD #199 Inver Grove Heights	51,130	100.0%	51,130
ISD #200 Hastings	68,548	99.9%	68,479
ISD #252 Cannon Falls	25,470	5.2%	1,324
ISD #270 Hopkins-Golden Valley	155,465	100.0%	155,465
ISD #271 Bloomington	163,925	100.0%	163,925
ISD #272 Eden Prairie	92,635	100.0%	92,635
ISD #273 Edina	183,225	100.0%	183,225
ISD #276 Minnetonka	178,515	100.0%	178,515
ISD #277 Westonka	30,120	100.0%	30,120
ISD #278 Orono	55,565	100.0%	55,565
ISD #279 Osseo	167,200	100.0%	167,200
ISD #280 Richfield	135,165	100.0%	135,165
ISD #281 Robbinsdale	203,195	100.0%	203,195
ISD #282 St Anthony-New Brighton	29,630	100.0%	29,630
ISD #283 St. Louis Park	254,895	100.0%	254,895
ISD #284 Wayzata	212,485	100.0%	212,485
ISD #286 Brooklyn Center	44,707	100.0%	44,707
ISD #424 Lester Prairie	14,275	0.1%	14
ISD #621 Mounds View	184,390	100.0%	184,390
ISD #622 North St. Paul-Maplewood-Oakdale	418,170	100.0%	418,170
ISD #623 Roseville	172,565	100.0%	172,565
ISD #624 White Bear Lake	375,050	100.0%	375,050
ISD #625 St. Paul	594,065	100.0%	594,065
ISD #659 Northfield	50,485	17.5%	8,835
ISD #716 Belle Plaine	16,270	85.8%	13,960

**COMPILATION OF OVERLAPPING DEBT <sup>1</sup>  
FOR THE YEAR ENDED DECEMBER 31, 2022**

**IN THOUSANDS**

<u>Jurisdiction</u>	<u>Net G.O. Debt Outstanding</u>	<u>Percent Applicable to Council</u>	<u>Overlapping Debt</u>
<b>School districts (continued):</b>			
ISD #717 Jordan	61,829	100.0%	61,829
ISD #719 Prior Lake	160,878	100.0%	160,878
ISD #720 Shakopee	229,564	100.0%	229,564
ISD #721 New Prague	72,460	63.7%	46,157
ISD #728 Elk River	288,640	33.0%	95,251
ISD #831 Forest Lake	157,255	87.0%	136,812
ISD #832 Mahtomedi	45,165	100.0%	45,165
ISD #833 South Washington	305,800	100.0%	305,800
ISD #834 Stillwater	81,265	100.0%	81,265
ISD #877 Buffalo-Hanover-Montrose	44,780	15.8%	7,075
ISD #879 Delano	61,565	34.2%	21,055
ISD #883 Rockford	33,393	69.5%	23,208
ISD #916 Special Intermediate-Vo Tech	71,500	100.0%	71,500
ISD #2144 Chisago Lakes	62,450	3.7%	2,311
ISD #2397 LeSueur-Henderson	44,785	1.2%	537
ISD #2687 Howard Lake-Waverly-Winsted	35,585	0.4%	142
ISD #2859 Glencoe-Sliver Lake	21,590	0.1%	22
Total school districts	<u>8,226,468</u>		<u>7,639,169</u>
<b>Cities:</b>			
Afton	6,367	100.0%	6,367
Andover	43,550	100.0%	43,550
Anoka	27,695	100.0%	27,695
Apple Valley	33,276	100.0%	33,276
Arden Hills	1,785	100.0%	1,785
Bayport	2,145	100.0%	2,145
Belle Plaine	15,765	100.0%	15,765
Bethel	730	100.0%	730
Blaine	85,632	100.0%	85,632
Bloomington	91,515	100.0%	91,515
Brooklyn Center	58,277	100.0%	58,277
Brooklyn Park	35,475	100.0%	35,475
Burnsville	68,347	100.0%	68,347
Carver	35,846	100.0%	35,846
Centerville	1,933	100.0%	1,933
Champlin	10,465	100.0%	10,465
Chanhassen	26,520	100.0%	26,520
Chaska	81,779	100.0%	81,779
Circle Pines	20,895	100.0%	20,895
Cologne	18,874	100.0%	18,874
Columbia Heights	22,280	100.0%	22,280
Columbus	11,228	100.0%	11,228
Coon Rapids	79,865	100.0%	79,865
Corcoran	12,090	100.0%	12,090
Cottage Grove	37,190	100.0%	37,190
Crystal	9,690	100.0%	9,690
Dayton	15,903	100.0%	15,903
Deephaven	1,245	100.0%	1,245
Dellwood	670	100.0%	670
Eagan	45,115	100.0%	45,115
East Bethel	15,565	100.0%	15,565
Eden Prairie	28,315	100.0%	28,315
Edina	135,330	100.0%	135,330
Elko/New Market	18,732	100.0%	18,732
Excelsior	24,755	100.0%	24,755

**COMPILATION OF OVERLAPPING DEBT <sup>1</sup>  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

(Page 3 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Cities (continued):</b>			
Falcon Heights	1,045	100.0%	1,045
Farmington	11,250	100.0%	11,250
Forest Lake	36,700	100.0%	36,700
Fridley	79,705	100.0%	79,705
Gem Lake	1,055	100.0%	1,055
Golden Valley	57,605	100.0%	57,605
Grant	1,110	100.0%	1,110
Greenfield	1,455	100.0%	1,455
Hamburg	2,176	100.0%	2,176
Ham Lake	789	100.0%	789
Hampton	3,075	100.0%	3,075
Hastings	23,640	100.0%	23,640
Hopkins	82,020	100.0%	82,020
Hugo	16,235	100.0%	16,235
Independence	4,635	100.0%	4,635
Inver Grove Heights	37,670	100.0%	37,670
Jordan	20,898	100.0%	20,898
Lake Elmo	58,935	100.0%	58,935
Lakeland	615	100.0%	615
Lakeville	149,435	100.0%	149,435
Lauderdale	800	100.0%	800
Lexington	1,865	100.0%	1,865
Lilydale	2,078	100.0%	2,078
Lino Lakes	19,625	100.0%	19,625
Little Canada	2,815	100.0%	2,815
Long Lake	2,110	100.0%	2,110
Loretto	1,642	100.0%	1,642
Mahtomedi	22,305	100.0%	22,305
Maple Grove	84,550	100.0%	84,550
Maple Plain	10,193	100.0%	10,193
Maplewood	54,188	100.0%	54,188
Marine	780	100.0%	780
Mayer	7,387	100.0%	7,387
Medicine Lake	930	100.0%	930
Medina	7,245	100.0%	7,245
Mendota Heights	21,645	100.0%	21,645
Minneapolis	836,415	100.0%	836,415
Minnetonka	60,145	100.0%	60,145
Minnetonka Beach	4,700	100.0%	4,700
Minnetrista	17,360	100.0%	17,360
Mound	36,352	100.0%	36,352
Mounds View	10,831	100.0%	10,831
New Brighton	36,085	100.0%	36,085
New Germany	7,032	100.0%	7,032
New Hope	43,271	100.0%	43,271
Newport	15,460	100.0%	15,460
North Oaks	60	100.0%	60
North St. Paul	36,960	100.0%	36,960
Northfield	48,792	100.0%	48,792
Norwood-Young America	13,952	100.0%	13,952
Nowthen	3,675	100.0%	3,675

**COMPILATION OF OVERLAPPING DEBT <sup>1</sup>  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

(Page 4 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Cities (continued):</b>			
Oak Grove	533	100.0%	533
Oak Park Heights	3,995	100.0%	3,995
Oakdale	23,195	100.0%	23,195
Orono	18,290	100.0%	18,290
Osseo	14,755	100.0%	14,755
Plymouth	60,845	100.0%	60,845
Prior Lake	30,375	100.0%	30,375
Ramsey	35,155	100.0%	35,155
Randolph City	1,903	100.0%	1,903
Richfield	66,470	100.0%	66,470
Robbinsdale	56,765	100.0%	56,765
Rogers & Hassan Combined	11,315	100.0%	11,315
Rosemount	5,885	100.0%	5,885
Roseville	16,420	100.0%	16,420
St. Anthony	22,130	100.0%	22,130
St. Bonifacius	1,174	100.0%	1,174
St. Francis	27,065	100.0%	27,065
St. Louis Park	95,075	100.0%	95,075
St. Paul	480,096	100.0%	480,096
St. Paul Park	5,085	100.0%	5,085
Savage	36,465	100.0%	36,465
Scandia	3,085	100.0%	3,085
Shakopee	45,920	100.0%	45,920
Shoreview	49,630	100.0%	49,630
Shorewood	19,900	100.0%	19,900
South St. Paul	21,734	100.0%	21,734
Spring Lake Park	1,458	100.0%	1,458
Spring Park	3,300	100.0%	3,300
Stillwater	30,485	100.0%	30,485
Sunfish Lake	1,776	100.0%	1,776
Tonka Bay	1,689	100.0%	1,689
Vadnais Heights	4,715	100.0%	4,715
Victoria	21,355	100.0%	21,355
Waconia	54,594	100.0%	54,594
Watertown	19,304	100.0%	19,304
Wayzata	18,945	100.0%	18,945
West St. Paul	46,160	100.0%	46,160
White Bear Lake	31,110	100.0%	31,110
Woodbury	46,635	100.0%	46,635
Woodland	445	100.0%	445
Total cities	4,561,370		4,561,371
<b>Townships:</b>			
Baytown	813	100.0%	813
Credit River	3,000	100.0%	3,000
Denmark	3,400	100.0%	3,400
Empire	1,985	100.0%	1,985
Helena	260	100.0%	260
Laketown	790	100.0%	790
New Market	1,800	100.0%	1,800
Sand Creek	120	100.0%	120
Spring Lake	1,436	100.0%	1,436
Waconia	145	100.0%	145
White Bear	12,740	100.0%	12,740
Total townships	26,489		26,489

**COMPILATION OF OVERLAPPING DEBT <sup>1</sup>  
FOR THE YEAR ENDED DECEMBER 31, 2022  
IN THOUSANDS**

(Page 5 of 5)

Jurisdiction	Net G.O. Debt Outstanding	Percent Applicable to Council	Overlapping Debt
<b>Miscellaneous:</b>			
Anoka County HRA	10,740	100.0%	10,740
Blaine EDA/HRA	2,700	100.0%	2,700
Bloomington HRA	6,450	100.0%	6,450
Bloomington Port Authority	5,585	100.0%	5,585
Capital Region Watershed District	10,060	100.0%	10,060
Carn-Marine Watershed	269	100.0%	269
Carver County CDA	25,550	100.0%	25,550
Cedar Lake Sewer Sanitary District	956	67.1%	641
Chaska EDA	29,265	100.0%	29,265
Dakota County CDA	242,126	100.0%	242,126
Hennepin Regional Railroad Authority	86,235	100.0%	86,235
HRA of St. Paul	52,825	100.0%	52,825
Metropolitan Airports Commission	1,583,965	100.0%	1,583,965
Minnesota Municipal Power Agency	166,342	62.4%	103,797
MN Valley Transit Auth	2,080	100.0%	2,080
Mound HRA	1,935	100.0%	1,935
Norwood-Young America EDA	4,180	100.0%	4,180
Plymouth HRA	6,920	100.0%	6,920
Ramsey-Washington Metro Watershed District	3,149	100.0%	3,149
Regional Railroad Authority-Anoka County	21,620	100.0%	21,620
Scott County CDA	45,720	100.0%	45,720
South Washington Watershed District	2,445	100.0%	2,445
St. Anthony HRA	4,870	100.0%	4,870
St. Paul Port Authority	63,491	100.0%	63,491
Three Rivers Park	58,975	100.0%	58,975
VB Watershed	6,420	100.0%	6,420
Waconia HRA	7,648	100.0%	7,648
Washington County HRA	35,701	100.0%	35,701
Total miscellaneous	<u>2,488,222</u>		<u>2,425,362</u>
Subtotal, overlapping debt	<u>\$ 17,246,246</u>		16,592,915
Metropolitan Council direct debt			<u>248,018</u>
<b>Total direct and overlapping debt</b>			<b><u>\$ 16,840,933</u></b>

Unaudited

Source: County auditors report of outstanding indebtedness of the governmental units

Notes: <sup>1</sup> Jurisdictions in two counties are included if the assessed property value is greater than 50 percent (home) in one of the seven metropolitan area counties and excluded if it (home) is not. Debt of jurisdiction included using this method is shown at 100 percent. The error resulting from using this method is significantly less than 1 percent. The debt of jurisdictions that include tax base both within and outside of the Metropolitan Council's jurisdiction is split in proportion to the taxable net tax capacity inside and outside the Metropolitan Council's jurisdiction. The debt of the Minnesota Municipal Power Agency and Cedar Lake Sewer Sanitary District are split in proportion to the population inside and outside the Metropolitan Council's jurisdiction.

**LEGAL DEBT MARGIN INFORMATION  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS (EXCEPT PERCENTAGE)**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Debt limit	\$ 412,960	\$ 439,420	\$ 366,605	\$ 415,905	\$ 360,910	\$ 397,655	\$ 307,390	\$ 353,595	\$ 413,505	\$ 367,025
Total net debt applicable to limit	<u>218,520</u>	<u>193,320</u>	<u>221,585</u>	<u>263,285</u>	<u>185,340</u>	<u>186,105</u>	<u>187,630</u>	<u>206,020</u>	<u>220,775</u>	<u>219,230</u>
Legal debt margin	<u>\$ 194,440</u>	<u>\$ 246,100</u>	<u>\$ 145,020</u>	<u>\$ 152,620</u>	<u>\$ 175,570</u>	<u>\$ 211,550</u>	<u>\$ 119,760</u>	<u>\$ 147,575</u>	<u>\$ 192,730</u>	<u>\$ 147,795</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>52.92%</u>	<u>43.99%</u>	<u>60.44%</u>	<u>63.30%</u>	<u>51.35%</u>	<u>46.80%</u>	<u>61.04%</u>	<u>58.26%</u>	<u>53.39%</u>	<u>59.73%</u>

Unaudited

Note: Total net debt applicable to limit is the net governmental general obligation debt excluding wastewater debt and refunded bonds and grant anticipation notes. Legal debt margin equals unissued bonding authority for transit, parks, and radio.

**PLEDGED-REVENUE COVERAGE  
LAST TEN YEARS ENDED DECEMBER 31  
IN THOUSANDS (EXCEPT COVERAGE)**

**Radio Revenue Bonds**

<b>Year</b>	<b>Total Bond Outstanding<sup>1</sup></b>	<b>911 Fee Revenue<sup>2</sup></b>	<b>Principal</b>	<b>Interest</b>	<b>Coverage</b>
2013 <sup>3</sup>	\$ -	\$ 705	\$ 1,365	\$ 27	0.51
2014	-	-	-	-	-
2015	-	-	-	-	-
2016	-	-	-	-	-
2017	-	-	-	-	-
2018	-	-	-	-	-
2019	-	-	-	-	-
2020	-	-	-	-	-
2021	-	-	-	-	-
2022	-	-	-	-	-

Unaudited

Notes:

<sup>1</sup> Bonds were originally issued in 1999 on behalf of the Metropolitan Radio Board (MRB), in the amount of \$14,280,000. The MRB ceased operations on June 30, 2005, at which time the Metropolitan Council assumed the remaining liability. Principal payment in 2005 was paid by MRB before ceasing operations. Original bond was refunded on March 15, 2007. Remaining original bond outstanding balance was repaid in 2007. Bond balance in 2008, and beyond, is for refund bond only.

<sup>2</sup> Revenues are generated from State of Minnesota 911 fees and are appropriated based upon required debt service payments for the subsequent year.

<sup>3</sup> On February, 1, 2013, the Council paid the Metropolitan Radio Board Bond. Currently, there are no revenue bonds outstanding at this time.



**DEMOGRAPHIC AND ECONOMIC STATISTICS  
LAST TEN YEARS ENDED DECEMBER 31**

<b>Year</b>	<b>Population <sup>1,3</sup></b>	<b>Personal Income <sup>1,3</sup> (In Millions)</b>	<b>Per Capita <sup>1,3</sup> Income</b>	<b>Unemployment Rate <sup>2</sup></b>
2013	3,458,513	\$ 175,414	\$ 50,719	4.80%
2014	3,491,838	186,385	53,377	4.00%
2015	3,518,252	195,613	55,599	3.50%
2016	3,551,036	201,427	56,723	3.60%
2017	3,600,618	215,087	59,736	3.30%
2018	3,614,162	227,292	62,889	2.80%
2019	3,640,043	233,890	64,255	3.00%
2020	3,657,477	245,833	67,214	4.50%
2021	3,690,512	265,392	71,912	2.40%
2022	3,690,512	265,392	71,912	2.80%

Unaudited

Source: <sup>1</sup> Internally updated information based on the U.S. Commerce Department and Bureau of Economic Analysis for the Minneapolis-St. Paul Metropolitan Statistical Area.

<sup>2</sup> State of Minnesota, Department of Employment and Economic Development (Seven-county area).

<sup>3</sup> 2022 Data not available at time of report.

**PRINCIPAL EMPLOYERS  
CURRENT YEAR AND NINE YEARS AGO  
IN THOUSANDS (EXCEPT PERCENTAGE)**

*Employers in Minnesota by number of Minnesota only employees*

<b>Employer</b>	<b>2022</b>			<b>2013</b>		
	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total Employment</b>	<b>Employees</b>	<b>Rank</b>	<b>Percentage of Total Employment</b>
State of Minnesota	51	1	2.60%	55	1	3.10%
Mayo Clinic	48	2	2.45%	41	2	2.31%
Allina Health System	41	3	2.09%	25	5	1.41%
United States Federal Government	32	4	1.63%	31	4	1.75%
Fairview Health Services	32	5	1.63%	22	7	1.24%
University of Minnesota	26	6	1.32%	25	6	1.41%
HealthPartners Inc.	25	7	1.27%	21	8	1.18%
Wal-Mart Stores Inc.	25	8	1.27%	21	9	1.18%
UnitedHealth Group, Inc.	18	9	0.92%	-	-	-
Wells Fargo Minnesota	16	10	0.82%	20	10	1.13%
Target Corporation	-	-	-	31	3	1.75%
<b>Total</b>	<b>314</b>		<b>16.00%</b>	<b>292</b>		<b>16.46%</b>

Unaudited.

Source: Department of Employment and Economic Development, Minneapolis-St. Paul Business Journal, July 13, 2022

Notes: Available list covers employment for entire State of Minnesota. Data for seven county area not available.  
State of Minnesota includes Minnesota State Colleges & Universities.

**EMPLOYEES BY FUNCTION/PROGRAM  
LAST TEN YEARS ENDED DECEMBER 31**

	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
<u>Regional Administration</u>										
Human Resources	64	56	56	53	51	45	47	42	40	36
Information Services	114	117	117	111	112	111	110	107	98	90
Finance/Central Services	59	57	60	58	58	55	54	53	50	46
Other	111	113	112	105	109	107	116	108	95	89
Total Regional Administration	<u>348</u>	<u>343</u>	<u>345</u>	<u>327</u>	<u>330</u>	<u>318</u>	<u>327</u>	<u>310</u>	<u>283</u>	<u>261</u>
<u>Community Development</u>										
Metro HRA	47	42	40	39	40	41	40	40	40	38
Other	48	50	46	43	40	41	38	36	36	36
Total Community Development	<u>95</u>	<u>92</u>	<u>86</u>	<u>82</u>	<u>80</u>	<u>82</u>	<u>78</u>	<u>76</u>	<u>76</u>	<u>74</u>
<u>Environmental Services Division</u>										
Environmental Quality Assurance	97	95	89	93	93	100	101	101	102	100
Treatment Services	528	520	529	526	510	506	503	506	532	527
Other	32	30	34	35	34	32	29	27	25	24
Total Environmental Services	<u>657</u>	<u>645</u>	<u>652</u>	<u>654</u>	<u>637</u>	<u>638</u>	<u>633</u>	<u>634</u>	<u>659</u>	<u>651</u>
<u>Transportation Services Division</u>										
Metro Mobility	21	20	19	18	17	17	17	12	11	10
Transportation Planning	30	29	29	27	29	28	27	33	32	30
Other	1	1	1	1	1	1	1	-	-	-
Total Transportation Services	<u>52</u>	<u>50</u>	<u>49</u>	<u>46</u>	<u>47</u>	<u>46</u>	<u>45</u>	<u>45</u>	<u>43</u>	<u>40</u>
<u>Metro Transit Bus</u>										
Operations	1,297	1,321	1,498	1,621	1,638	1,654	1,640	1,617	1,600	1,566
Maintenance	415	439	483	493	487	477	466	432	428	424
Administration/Clerical	686	679	686	695	662	642	646	616	607	507
Total Metro Transit	<u>2,398</u>	<u>2,439</u>	<u>2,667</u>	<u>2,809</u>	<u>2,787</u>	<u>2,773</u>	<u>2,752</u>	<u>2,665</u>	<u>2,635</u>	<u>2,497</u>
<u>Metro Transit Commuter Rail</u>										
Maintenance	18	18	26	30	28	30	29	28	29	27
Administration/Clerical	3	3	4	4	4	4	4	4	7	7
Total Metro Transit	<u>21</u>	<u>21</u>	<u>30</u>	<u>34</u>	<u>32</u>	<u>34</u>	<u>33</u>	<u>32</u>	<u>36</u>	<u>34</u>
<u>Metro Transit Light Rail</u>										
Operations	56	58	65	66	65	67	64	62	85	76
Maintenance	137	147	151	155	155	146	141	138	92	72
Administration/Clerical	247	253	255	255	246	250	237	231	230	184
Total Metro Transit	<u>440</u>	<u>458</u>	<u>471</u>	<u>476</u>	<u>466</u>	<u>463</u>	<u>442</u>	<u>431</u>	<u>407</u>	<u>332</u>
Total	<u>4,011</u>	<u>4,048</u>	<u>4,300</u>	<u>4,428</u>	<u>4,379</u>	<u>4,354</u>	<u>4,310</u>	<u>4,193</u>	<u>4,139</u>	<u>3,889</u>

Unaudited

Source: Metropolitan Council Budget Department and Metro Transit

Notes: Metro Transit Commuter Rail operators are non-Metro Transit employees

**OPERATING INDICATORS BY FUNCTION/PROGRAM  
FOR THE LAST TEN YEARS ENDED DECEMBER 31**

<b>Function/Program</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
Governmental activities										
Metro Mobility-passenger miles	23,021,928	24,227,097	19,886,597	27,091,870	26,103,531	25,160,614	24,264,290	22,168,347	20,570,713	17,918,147
Metro Mobility-passenger trips	1,932,838	1,841,690	1,414,660	2,337,293	2,297,680	2,176,760	2,133,727	2,020,700	1,905,563	1,747,911
Parks visits to Metro Parks System <sup>1</sup>	64,900,000	63,300,000	63,300,000	63,300,000	59,633,200	58,106,842	47,860,600	47,328,887	48,687,143	47,304,800
Business-type activities										
Wastewater										
Average daily sewage treatment (millions of gallons)	223	225	243	266	241	247	245	250	255	240
Transit-bus										
Total route miles	22,137,642	23,472,671	23,707,494	30,609,788	31,074,823	31,526,740	31,598,429	31,198,704	30,661,418	29,490,406
Passenger trips <sup>2</sup>	26,350,933	22,137,142	25,496,989	51,860,027	54,910,461	57,322,632	58,949,824	62,106,089	67,814,305	70,418,593
Transit-commuter rail										
Total route miles	158,841	160,249	256,360	603,692	623,923	582,726	550,196	547,051	546,092	529,007
Passenger trips <sup>2</sup>	77,077	50,433	152,456	767,768	787,327	793,798	711,167	722,637	721,214	787,241
Transit-light rail										
Total passenger car miles	3,971,418	4,812,658	4,129,925	5,351,758	5,461,162	5,492,301	5,325,645	5,202,174	4,081,921	2,370,943
Passenger trips <sup>2</sup>	12,366,632	10,673,554	10,255,520	25,299,442	24,955,617	23,810,995	22,963,629	23,003,457	15,999,993	10,162,919
Housing										
Metro HRA unit months leased	87,033	84,815	87,543	87,745	86,065	87,638	87,096	86,076	81,425	82,612

Unaudited

Sources: Various Metropolitan Council Divisions

Notes:

<sup>1</sup> Due to the pandemic, Council Parks staffs did not complete the Metro Parks System data in 2020. The 2022 park visits to the Metro Parks System data is not available at the time of report.

<sup>2</sup> UPT - Unlinked Passenger Trips is the number of passengers who board public transportation vehicles

**CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM  
FOR THE LAST TEN YEARS ENDED DECEMBER 31**

<b>Function/Program</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
Governmental activities										
Metro Mobility										
Total fleet size	629	633	640	679	642	571	519	485	442	407
Number of Parks/Trails	119	119	111	105	105	104	102	102	102	97
Acres of Regional Parks and Trails open to the public	54,465	54,465	54,465	55,755	59,354	56,022	54,613	54,488	54,307	54,581
Business-type activities										
Wastewater										
Treatment Plants	9	9	9	9	8	8	8	8	8	7
Miles of MCES Interceptors	635	637	637	637	634	634	634	634	634	634
Wastewater Treatment Plant Capacities (millions of gallons)	358	358	358	358	358	358	358	358	358	358
Transit-bus										
Total fleet size	716	805	904	904	907	909	902	907	905	912
Transit-commuter rail										
Total fleet size	6	6	6	6	6	6	6	6	6	6
Transit-light rail										
Total fleet size <sup>1</sup>	91	91	91	91	91	86	86	86	86	62
Housing										
Metro HRA unit months available	84,899	85,239	86,685	87,596	85,681	85,278	85,270	86,539	84,288	83,979
Family Affordable Housing Units	154	150	150	150	150	150	150	150	150	150

Unaudited

Source: Metropolitan Council external and internal reports.

Notes:

<sup>1</sup> Transit-light rail expansions due to additional line opening mid-2014.



**METROPOLITAN**  
C O U N C I L

**COMMUNITIES | PARKS | TRANSPORTATION | WASTEWATER & WATER | HOUSING | PLANNING**



The Metropolitan Council is the regional policy-making body, planning agency, and provider of essential services for the Twin Cities metropolitan region.



**METROPOLITAN**  
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