2017 Minnesota Joint Disparity Study Presentation to Metropolitan Council



David Keen, Principal Blanca Monter, Consultant Keen Independent Research LLC

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- 1. Introductions
- 2. Why conduct a disparity study?
- 3. Disparity study tasks
- 4. Utilization/availability results
- 5. Results of qualitative analysis
- 6. Recommendations

REEN INDEPENDENT Why conduct a disparity study?

- 1989 U.S. Supreme Court decision in *City of Richmond v. J.A. Croson Company* established the strict scrutiny standard of review for race-conscious programs adopted by state and local governments:
 - Compelling governmental interest
 - Narrow tailoring
- The disparity study examined whether there is evidence of discrimination against minority- and women-owned firms in the marketplace, and, if so, what remedies might be appropriate
- Disparity study provides information to help each entity:
 - > Determine if current programs, alone, are an effective remedy
 - > Whether additional or different measures are needed
- Also, outside review of policies and practices is useful
- Study also examined marketplace conditions for businesses owned by persons with disabilities and veterans



- Collected data for the study period (July 1, 2011 through June 30, 2016)
 - Contracts awarded
 - > WAM procurements
- Coded primary type of work involved in each contract and subcontract (construction, professional and technical services, goods and other services)
- Determined relevant geographic market area (Minneapolis-Saint Paul-Bloomington, MN-WI MSA)
- Calculated percentage of procurement dollars awarded to MBE/WBEs
- Conducted availability analysis:
 - Availability survey
 - Contract-by-contract availability analysis
- Performed disparity analysis

EPENDENT Example of component of availability analysis

- Subcontract for electrical work (\$114,625) on a 2014 Met Council contract in the Twin Cities area
- Examined firms that:

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- > Were in business in 2014
- Indicated that they performed electrical work
- Reported working or bidding on subcontracts on public sector projects in Minnesota in the past 6 years
- Reported qualifications and interest in working as a subcontractor on public sector contracts
- > Reported bidding on work of similar or greater size in the past 6 years
- > Reported ability to perform work in the Twin Cities area
- 104 businesses in the availability database met those criteria and 25 were MBE/WBE, so MBE/WBE availability was 24% (25/104 = 24%)
- Dollar weighted result added to availability calculations that included all other Met Council contracts and subcontracts

KEEN INDEPENDENT Utilization and availability for Met Council procurements, RESEARCH July 2011–June 2016



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INDEPENDENTDisparity results for Met Council procurements,
July 2011–June 2016

| | Utilization | Availability | Disparity index |
|--|-----------------------|--------------------------------|--------------------|
| African American-owned | 0.80 % | 2.55 % | 32 |
| Asian American-owned | 1.00 | 0.47 | 213 |
| Hispanic American-owned | 0.34 | 0.44 | 76 |
| Native American-owned | 0.45 | 2.38 | 19 |
| Unknown MBE | 0.00 | | |
| Total MBE | 2.59 % | 5.86 % | 44 |
| WBE (white women-owned) Total MBE/WBE | 3.18 5.76 % | <u>10.71</u> 16.56 % | 30 35 |

RESEARCH Disparity results for Met Council procurements

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| | Disparity | Utilization exceeding availability | Notes |
|-------------------------|-------------|--|---------------------------|
| Construction | | | Contract goals applied |
| African American-owned | Substantial | | |
| Asian American-owned | | No disparity | |
| Hispanic American-owned | Substantial | | |
| Native American-owned | Substantial | | |
| WBE (white women-owned) | Substantial | | |
| Total MBE/WBE | Substantial | | |
| Professional services | | | No contract goals applied |
| African American-owned | Substantial | | |
| Asian American-owned | | No disparity | |
| Hispanic American-owned | Substantial | | |
| Native American-owned | Substantial | | |
| WBE (white women-owned) | Substantial | | |
| Total MBE/WBE | Substantial | | |

KEEN INDEPENDENT RESEARCH Disparity results for Met Council procurements

| | Disparity | Utilization exceeding availability | Notes |
|-------------------------|-------------|--|---------------------------|
| Goods | | | No contract goals applied |
| African American-owned | Substantial | | |
| Asian American-owned | Substantial | | |
| Hispanic American-owned | | No disparity | |
| Native American-owned | Substantial | | |
| WBE (white women-owned) | Substantial | | |
| Total MBE/WBE | Substantial | | |
| Other services | | | No contract goals applied |
| African American-owned | | No disparity | |
| Asian American-owned | | No disparity | |
| Hispanic American-owned | Substantial | | |
| Native American-owned | Substantial | | |
| WBE (white women-owned) | Substantial | | |
| Total MBE/WBE | | No disparity | |



- Conducted in-depth personal interviews and focus groups with 110 businesses and trade associations
- Performed telephone interviews with thousands of other firms
- Topics included local marketplace, business assistance programs, contracting and procurement policies
 - Access to capital was a barrier for MBE/WBEs
 - > Prompt payment was an issue
 - Business experienced exclusionary practices ("Good ol' boy" networks)



- Work with participating entities to address barriers and open opportunities for minority- and women-owned firms and other small businesses
- Based on all information available, consider retaining existing programs and more fully implementing them:
 - Expand lists of MCUB businesses available for Procurement staff for small purchases
 - Implement authorized sheltered market program that can restrict bidding to MCUB firms under certain conditions
 - Implement authorized price and evaluation preference program
 - Implement efforts such as a working capital loan program and measures to reduce insurance cost barriers
 - > Carefully consider eligibility of specific MBE/WBE groups for programs

KEEN INDEPENDENT RESEARCH Recommendations (continued)

- Track and report results on MBE/WBE participation
 - Disaggregating information by race, ethnicity and gender of certified businesses
 - Over time, expanding reports to encompass all of locally-funded spending
 - Including participation of non-certified MBE/WBEs in addition to MCUB companies



| Date | Time | Location |
|-------------------|-----------------|---|
| February 12, 2018 | 5 pm to 7 pm | Minneapolis Urban League Laura Scott Williams Room 2100 Plymouth Avenue North Minneapolis, MN 55411 |
| February 13, 2018 | 5 pm to 7 pm | The Wellstone Center Room 31 179 Robie Street East St. Paul, MN 55107 |
| February 15, 2018 | 10 am to 12 pm | MnDOT Rochester Headquarters East and West Mississippi Rooms 2900 48th Street NW Rochester, MN 55901 |
| February 16, 2018 | 11 am to 1 pm | MnDOT Duluth Headquarters Lake Superior Room 1123 Mesaba Avenue Duluth, MN 55811 |
| | To be scheduled | Statewide webinar |