### Committee of the Whole METRO Blue Line Ext.

#### July 8, 2024

Nick Thompson Deputy GM - Capital Programs Project Director Blue Line Extension



BROOKLYN PARK | CRYSTAL | ROBBINSDALE | MINNEAPOLIS

T Metro Transit

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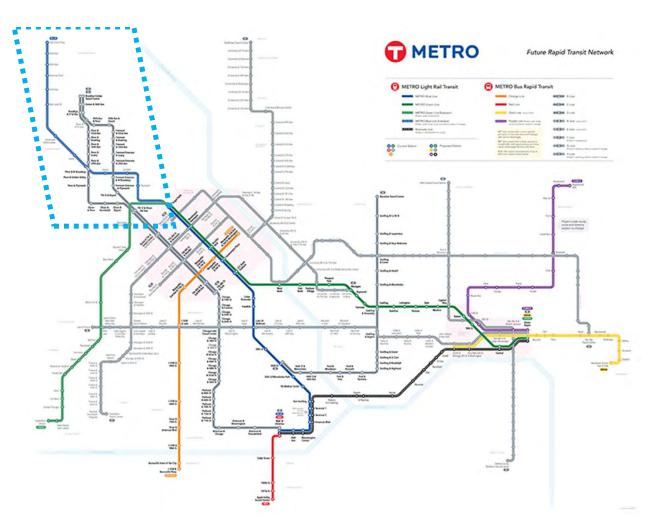


# Project History, Purpose, Schedule



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METRO line	Opened/Opening
Blue Line	2004
Red Line	2013
Green Line	2014
A Line	2016
C Line	2019
Orange Line	2021
D Line	2022
Gold Line	2025
B Line	2025
E Line	2025
Green Line Ext	2027
F Line	Engineering
G Line	Planning
H Line	Planning
Blue Line Ext	Engineering -2030
Purple Line	Planning





# **METRO Transitway Vision**



- 13.4 miles & 12 new stations
- Connecting Minneapolis, Robbinsdale, Crystal, Brooklyn Park and surrounding communities to fast, frequent, all-day service across the METRO system
- Single seat ride to existing Blue Line stops downtown, MSP Airport, and Mall of America
- Focus on building community prosperity through anti-displacement strategies before, during, and after construction



#### Next steps

- Updated post-COVID ridership and initial cost information: March 2024
- Supplemental Draft Environmental Impact Statement: Spring 2024
- Municipal Consent : Summer 2024
- Updated 60% cost estimate: Fall 2024
- Finalize Design: 2024-2026
- Construction starts: 2026-2027
- Anticipated opening: 2030

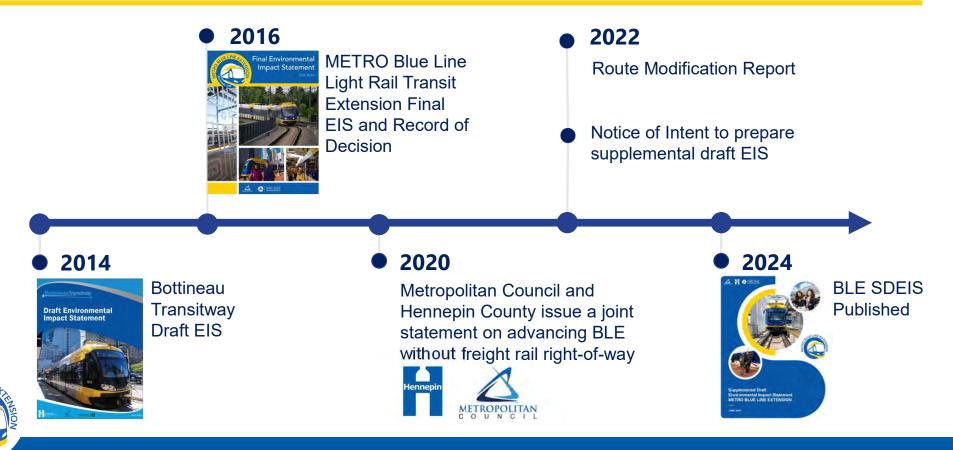


## Route Modification Process

- •2015-2020: Alignment used railway right-of-way
- August 2020 March 2021: Project transition, goal development, route study areas
- •March 2021: Potential routes released for input
- •December 2021: Draft Route Modification Report published for 45-day comment period
- •June 2022: West Broadway Route selected with east of I-94 alignment
- •August 2023: Staff recommended east of I-94 alignment to include a station at Washington Ave and Plymouth Ave and a transit mall on 10<sup>th</sup> Ave as the preferred route



## **Project Background**



## **Purpose and Need**

Supplemental Draft Environmental Impact Statement (SDEIS)

#### PROJECT PURPOSE

To provide transit service, which will satisfy the long-term regional mobility and accessibility needs for businesses and the traveling public.

#### PROJECT **NEED**

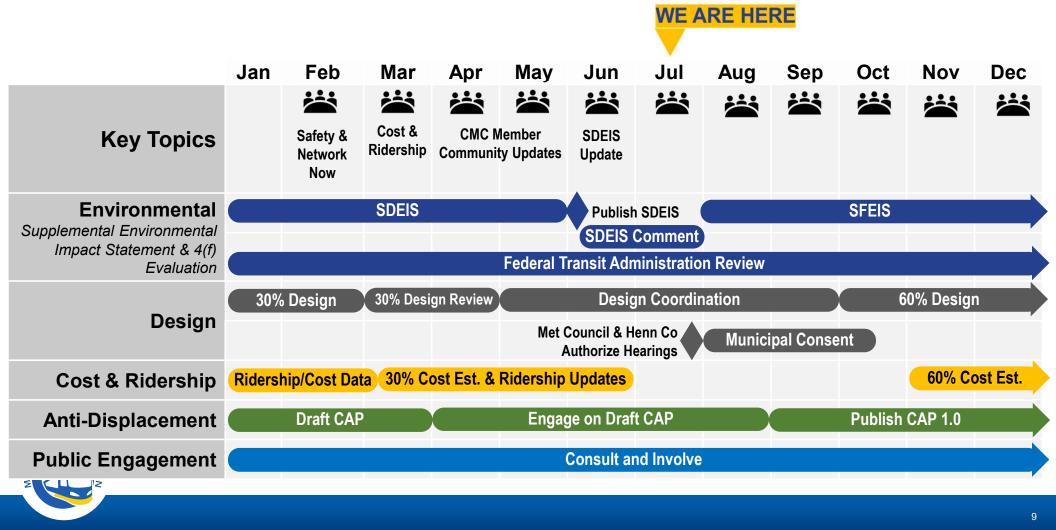
To effectively address long-term regional transit mobility and local accessibility needs while providing efficient, travel time-competitive transit service that supports economic development goals and objectives of local, regional, and statewide plans.



# **Project Timeline**

		—— IMPLEMENTATION —
1.5 – 2 YEARS	1.5 – 2 YEARS	3 – 4 YEARS
<ul> <li>October 2022</li> <li>Supplemental Environmental Impact Statement process initiated</li> <li>Analysis on route options continues</li> <li>Summer 2024</li> <li>Municipal Consent Process</li> </ul>	<ul> <li>2025</li> <li>SFEIS and Amended ROD</li> <li>2024-2026</li> <li>Finalize Design</li> <li>2026</li> <li>Federal Funding/ Construction Bidding</li> </ul>	2027-2030 • Construction 2030 • BLRT Opening

### 2024 Schedule



# Design Update



## **Brooklyn Park**



## **Brooklyn Park Stations**

- Five stations in Brooklyn Park
- Station finishes designed to complement the surrounding community

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•Roof lines

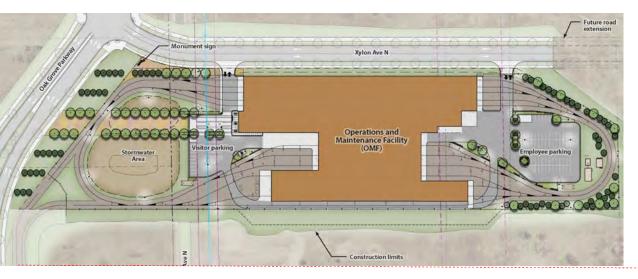
•Finishes





#### **Operations and Maintenance Facility (OMF) at Oak Grove Parkway**

 OMF is located at the northernmost portion of the project

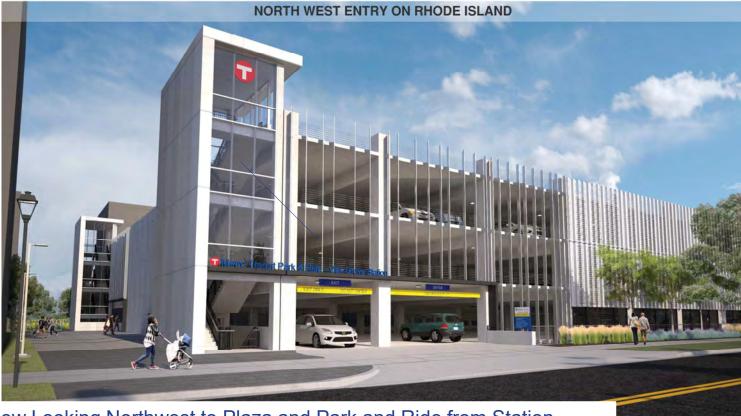






## **Oak Grove Station and Park-and-Ride**

#### • Park-and-Ride





View Looking Northwest to Plaza and Park and Ride from Station

### **Oak Grove Parkway Station**









View from platform entry looking North



View from sidewalk looking Northwest

### **Brooklyn Park Stations**



Site Plan



View from platform entry looking North



View from sidewalk looking Northwest



# Crystal



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# **Bass Lake Road Interchange**



Existing (at-grade intersection)



Proposed (grade-separated interchange)

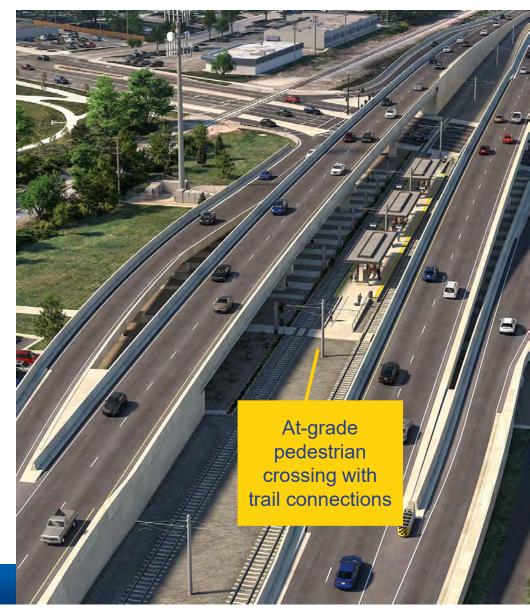


County Road 81 view north toward Bass Lake Road

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# **Interchange Benefits**

- Improves vehicle operations at Bass Lake Road compared to existing
- Provides grade-separation of County Road 81
- Provides at-grade access to trails on either side and to the park and ride
- Easier and safer pedestrian crossings





## **Bass Lake Road Station**



Ground view of station area looking south



Ground view of station area looking east from park and ride



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## Robbinsdale

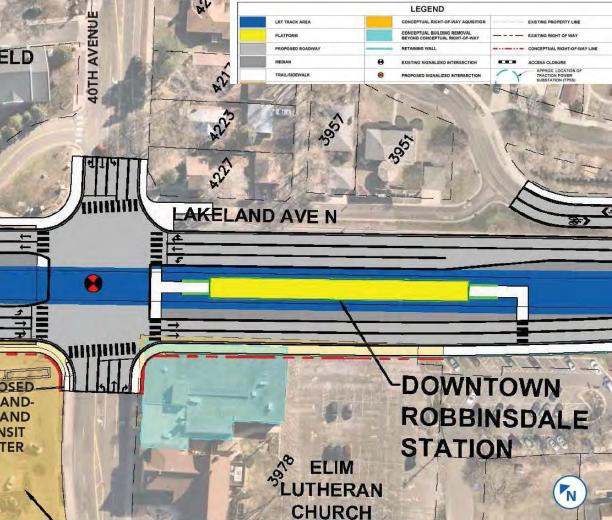


#### **Downtown Robbinsdale Station ERFIELD** HL

The station in downtown Robbinsdale is proposed to be located south of 40th Ave for several reasons:

- To provide better bike/pedestrian • connectivity
- Serves nearby residential area and • downtown Robbinsdale
- Close to proposed park-and-ride at US **Bank site**





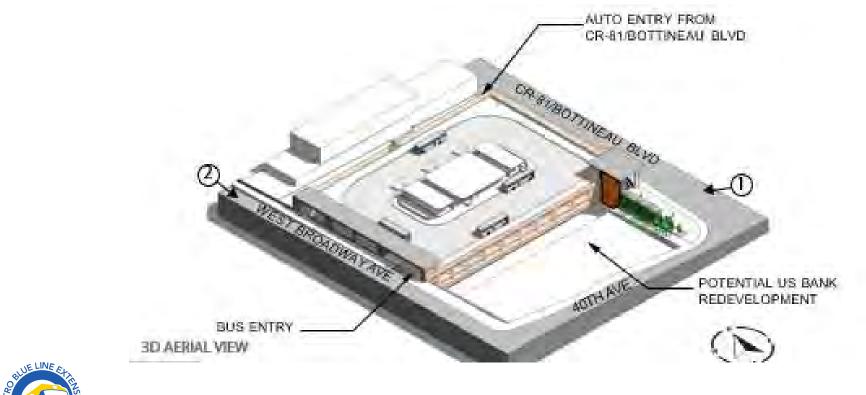
## **Robbinsdale Park and Ride**



Concept Only - view looking from station at 40th Ave toward the northwest



## **Robbinsdale Park and Ride**

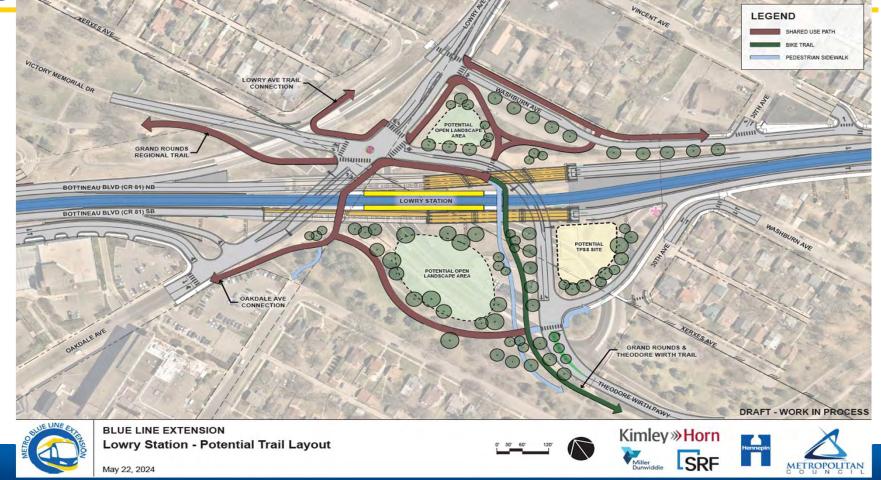






## **Lowry Avenue Station**

E LINE



## **Lowry Avenue Station**





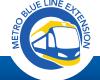
## **Minneapolis**





## **West Broadway Reconstruction Benefits**





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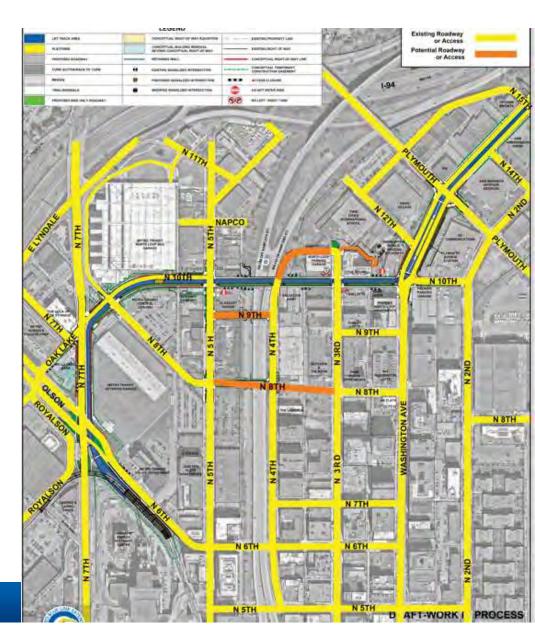
#### **Potential Traffic Configuration in North Loop**



## Minneapolis - Visualization

#### North Loop Access Improvements

- New potential access roads in the North Loop would be part of the project
- Evaluated existing and projected traffic patterns in the neighborhood
  - Proposing a new connection from 3<sup>rd</sup> Ave and 4<sup>th</sup> Ave
  - New sections of 8<sup>th</sup> and 9th



## **Design Changes based on Engagement**

- Brooklyn Park
  - Streetscape design along the corridor
  - Station finishes designed to fit the surrounding community
- Crystal
  - Design of station for access and safety
  - Improved pedestrian and bike connections
    - Crystal Lake Regional Trail
    - Bass Lake Road Bikeway



# **Design Changes based on Engagement**

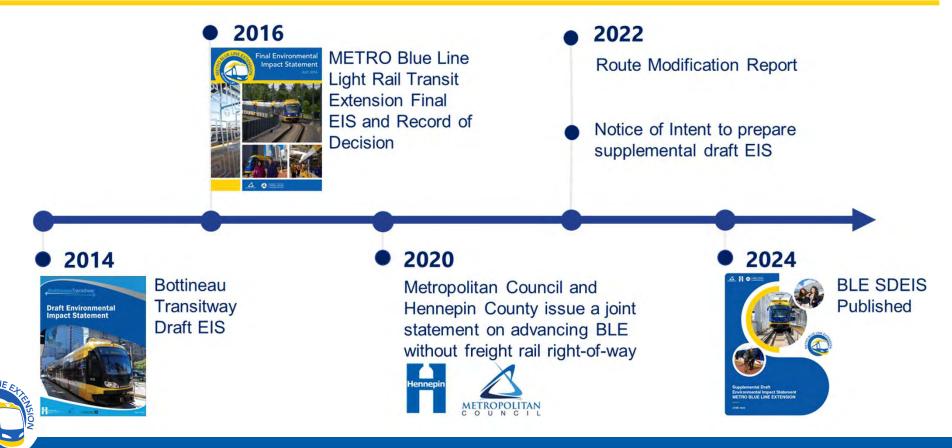
- Robbinsdale
  - Focus on east/west accessibility and intersection safety across CR 81
  - Refined Lowry station design for accessible at-grade station
- Minneapolis
  - West Broadway and 21st corridor to address West Broadway impacts
  - Additional station added on 21st Ave
  - Added 21st Ave bridge across I-94 to reconnect to the river



## Environmental



#### **Project Background**



#### **SDEIS Status**

- SDEIS published on June 14, 2024
- Federal Register Notice of Availability on June 21, 2024
- Comment period through August 6, 2024
  - Multiple commenting opportunities, including public hearings 7/16/24 and 7/23/24 and other events



#### **Environmental Next Steps**

- Comments received inform development of Supplemental Final EIS
- Supplemental Final EIS and Amended Record of Decision concludes environmental review
  - Continue evaluation of project changes during design development
  - Continue efforts to confirm impacts, explore avoidance, minimization, and mitigation for the Supplemental Final EIS



# Anti-Displacement



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#### Next steps progress



Create a regional group to continue conversations about corridor-wide implementation of anti-displacement strategies



Create local government groups to receive recommendations and begin policy making processes



Create dedicated regional anti-displacement fund

In progress Align anti-displacement research and recommendations with Blue Line Extension federal processes like supplemental environmental impact statement

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Develop corridor-wide anti-displacement policy agenda for 2024 state legislative session



Illustrations by Cori Nakamura Lin



## **2024 Minnesota Legislative Session Update**

Blue Line Extension Light Rail Transit Extension Anti-Displacement Community Prosperity Program to allocate funding for:

- Affordable housing
- Small business support
- Community ownership and commercial development
- Public realm enhancement
- Job training and placement

Proposed Appropriation:

- Beginning in fiscal year 2024 and expiration date of June 30, 2030
- \$10M + local match



#### 2024 Schedule

	Jan	Feb	Mar	Apr	Мау	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Anti-Displacement	2024	Legislation	n Prep	Draft	CAP AI	OWG/CP B	oard Mee	tings	Issue C	AP Poli	cy and Pla	Inning

- Anti-Displacement Coordinated Action Plan:
  - City Partner Review
  - Anti-Displacement Community Prosperity Program Board Review
  - Public Feedback/Input
- Anti-Displacement Community Prosperity Program Board:
  - 3-Meetings Scheduled June/July/August
    - Chair/Co-Chair Assigned
    - Sub-Committee Assigned Tasks:
      - Create By-Laws
      - Create Funding/Fundraising Processes



# Cost, Ridership, Federal Rating



#### **Ridership Approach**

- Project follows FTA guidance using FTA required STOPS model
- FTA requires use of Post Pandemic ridership data to calculate ridership results (Project using 2023 data)
- FTA allows ridership in Forecast year 2045



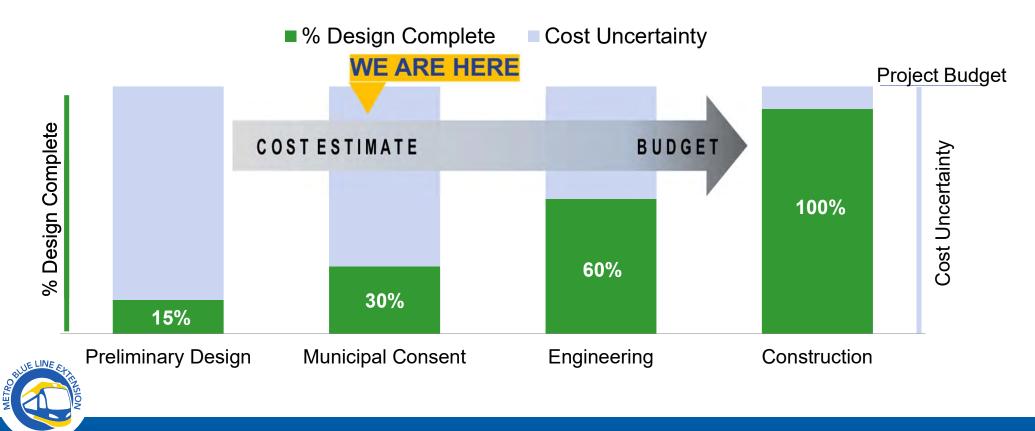
#### **Estimated Ridership**

Metric	FTA Blended Forecast (Forecast Year)*	Overall Blue Line (w/ extension)			
Trips on Project	12,000-13,700	30,000+			

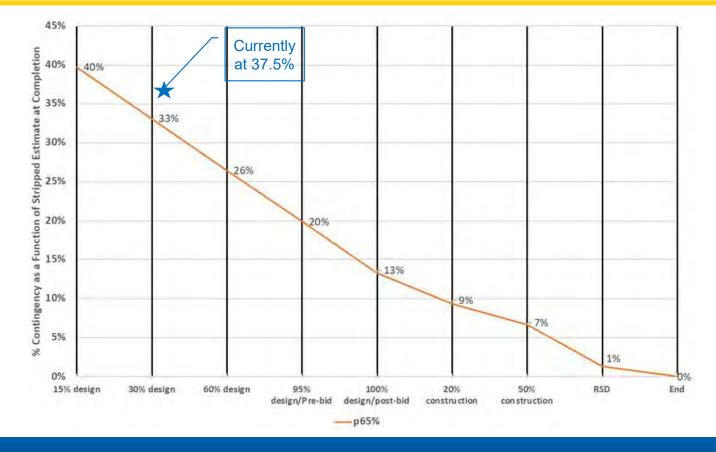
\*Ranges based on FTA's New Starts CIG template



#### **Cost Uncertainty by Project Phase**



## **FTA Contingency Drawdown**





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#### **Base Cost Breakdown**

Base Project Definition	37.5% Contingency		
Construction Costs	\$1.4 B		
Right-of-Way	\$220 M		
Vehicles	\$205 M		
Professional Services	\$480 M		
Finance Charges	\$50 M		
Subtotal:	\$2.3 B		
Contingency	\$900 M		
Total:	\$3.2 B		



\*All costs represented in Year of Expenditure dollars

#### **Operating Cost and Staffing Estimate**

Light Rail Cost Drivers	BLE O&M (March 2024)
Annual Revenue Car Miles	\$15.5 M
Annual Revenue Train Hours	\$17 M
Peak LRV in Service	\$4.6 M
LRT Stations (12)	\$1.7 M
Direct Track Miles	\$8.7 M
Number of Train Yards	\$6.4 M
Annual Total (Opening Year):	\$54 M

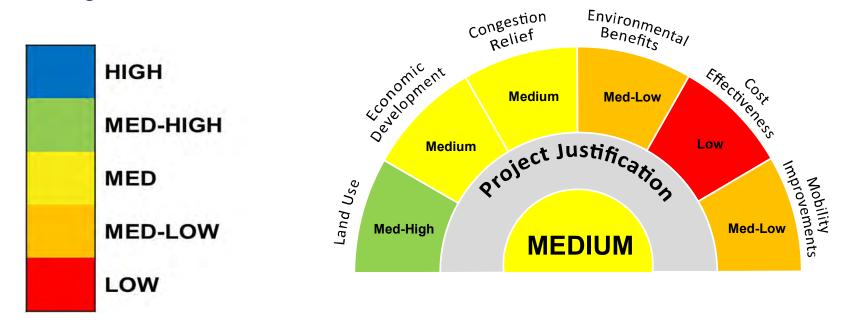
Estimated new FTEs: 200 to 250 Similar FTE levels as Green Line Extension



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## **FTA Rating Criteria**

 Project anticipates a <u>Medium or higher</u> overall rating to be eligible for Federal funding

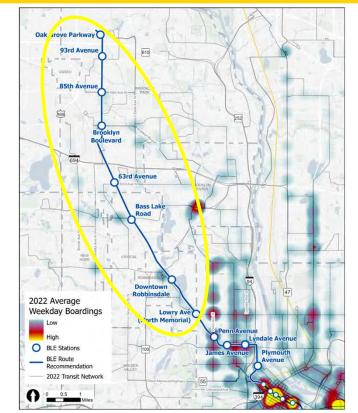




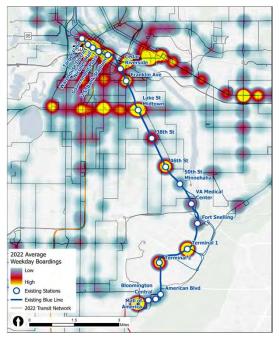
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#### **Existing Service**

 Blue Line Extension corridor is underserved today



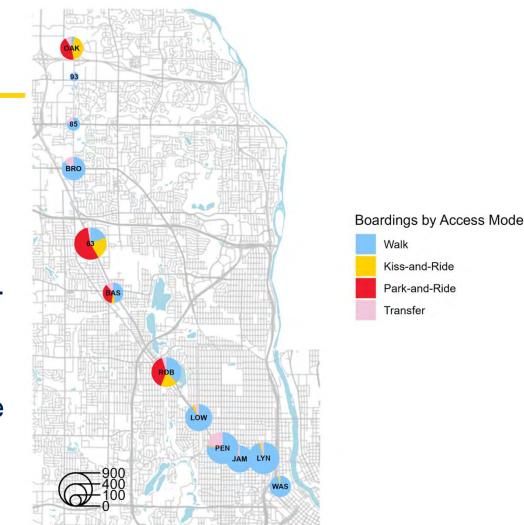
Blue Line Extension Corridor



Existing Blue Line LRT Corridor

# **Station Boardings**

- Lyndale Ave, James Ave, and Bass Lake Road are the most prominent stations in terms of ridership
- Northern Brooklyn Park stations (93<sup>rd</sup> Ave and 85<sup>th</sup> Ave) currently have lowdensity land use and low existing transit ridership
- Transfer activity greatest at Penn Ave





#### **Key Takeaways**

- Project remains a federally competitive project in the CIG program
- Forecasts have modestly increased along with regional ridership recovery from 2022 to 2023
- Nearly 50% of BLE riders are anticipated to be from 0-car households



# **Project Risks**

METRO METRO

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## **Project Risk Management**

- Risk and Contingency are managed in accordance with FTA's Oversight Procedures (OP40)
- Key risk areas may include: Project Funding/CIG Program, Design, ROW, Utilities, Environmental, Communications, Anti-Displacement, Construction, Operations





#### **Project Organization and Delivery**



## **Project Decision Making**

- Project Team: Integrated Agency Team, Metropolitan Council lead, Hennepin County in key roles, MnDOT staff lead Right-of-Way
- **Project Decision Board**: 3 Commissioners/ 2 Council Members. Approve key Project Decisions including Scope, Schedule Budget, Invitation for Bids, Change Orders
- Corridor Management Committee: Recommend Route and Stations, advise on key project items
- Hennepin County: Local funding Partner, Roadway authority for most of LRT route
- Metropolitan Council: Project Owner, Recipient of Federal Funds, Lead procurements, Accountable for oversight
- Corridor Cities: Municipal Consent, Technical Input/Requirements, Station area planning, Land use
- FTA: Full Funding Grant Agreement, Oversight
- **Community**: Anti-Displacement, Feedback on Project Design and Mitigation



• Blue Line Extension Anti-Displacement Community Prosperity Program: Governance body managing antidisplacement program, allocating funding

## **Project Delivery**

- Best Value Contracting as primary procurement type
- Council's standard contract language is being updated
- Project delivery and procurement packaging decision in 2024
- Key procurement schedule milestones
  - Industry input: August November
  - RFQ Q1 2025
  - Shortlist Prime Contractors: Summer 2025
  - Issue Final RFP for Construction: Q1 2026
  - Notice to Proceed: Fall 2026



# **Engagement Update**



## Engagement Metrics: Aug 2020-Jun 2024

- 883 events resulting in nearly 37,699 points of contact with the public
- 80,000 reach on social media and 6.5 million+ reach through newsletters and paid ads on community and cultural media
- Approximately 4,750 survey responses
- +3,000 comments on the interactive map
- 350 comments from comment forms
- Corridor postcards mailed to +30,000
- Over **5,000** emails and phone calls





### **Schedule for Public Comment Periods**

#### • June – August 2024 Comment Period: draft environmental findings in SDEIS

- Public hearings scheduled for July 16 and July 23
- July October 2024 Municipal Consent Comment Period: on the 30% design plans to decide final route
  - Joint Metropolitan Council/HCRRA public hearing
  - Public hearings in each city

 Spring 2025 Comment Period: finalized environmental findings and commitments in SFEIS



Right-of-way process can begin Spring 2025 after Record of Decision

## **Municipal Consent**



## What is Municipal Consent?

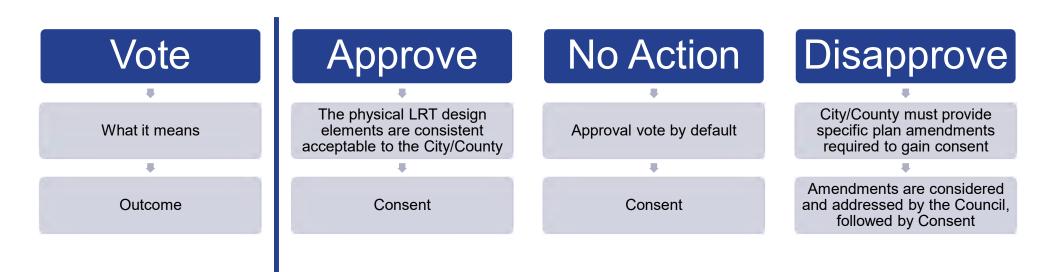
- State process that requires local approval of physical design components of the preliminary design plans (<u>Minnesota Statutes Sec. 473.3994</u>)
- Hennepin County and corridor cities vote to approve the physical design of the LRT facilities coordinated to-date, including location, length, termini of routes, general dimensions, and approximate station locations
- One step in the design coordination process, not the end of the process



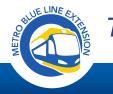


Subdivision 1. [Repealed, 1989 c 339 s 24]

#### **Municipal Consent Outcomes**

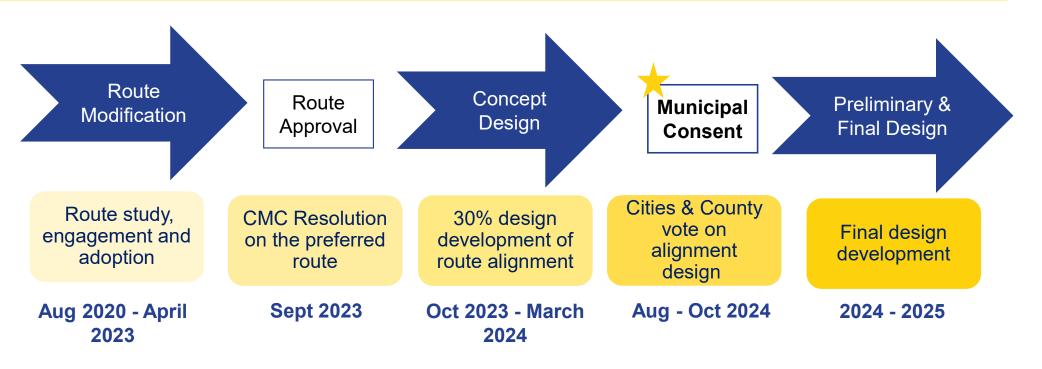


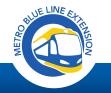
• Hennepin County and each city along the line vote to approve preliminary design plans



The municipal consent period is expected to be from Aug to October 2024

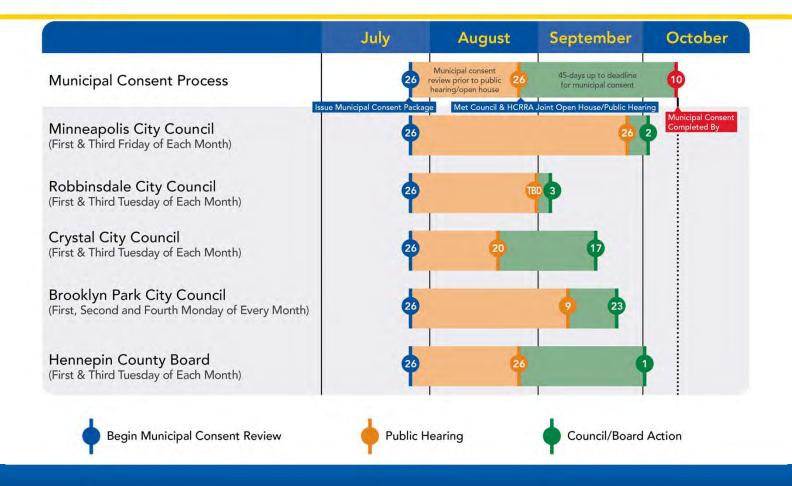
#### **Design before and after Municipal Consent**





## **Municipal Consent Timeline**

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