

Community Development Committee

Meeting date: June 6, 2016

Management Committee: June 8, 2016

For the Metropolitan Council meeting of June 22, 2016

Subject: Authorization to Amend the 2016 Unified Budget – Second Quarter Amendment

District(s), Member(s): All

Policy/Legal Reference: MN Statute 473.315 for Parks Capital Budget

Staff Prepared/Presented: Emmett Mullin, Manager, Regional Parks and Natural Resources (651-602-1360); Deb Streets Jensen, Senior Parks Finance Planner (651-602-1554)

Division/Department: Community Development / Regional Parks and Natural Resources

Proposed Action

That the Metropolitan Council authorize the amendment of the 2016 Unified Budget, effective July 1, 2016, as indicated and in accordance with this business item and the attached tables.

Background

The proposed budget amendment includes the following changes to the 2016 Parks capital program budget as part of the 2016 Second Quarter amendment.

Capital Budget

Change in Authorized Capital Program (ACP):	\$18,833,166
Additions:	\$18,833,166
Deletions:	\$0
Change in Capital Improvement Plan (CIP):	(\$18,833,166)
Change in 2016 Capital Budget:	\$ 6,175,566

The proposed amendments to the capital program add \$18.8 million in authority to Parks capital projects, funded with \$17.6 million in state funds and \$1.2 million in regional funds.

All of the proposed capital projects involve moving projects from the Capital Improvement Plan (planned projects) to the Authorized Capital Program (funded and authorized projects). The combined capital program does not change.

Increasing Funding Commitments – Land Acquisition

The SFY 2017 Parks and Trails Legacy Fund appropriation includes \$1,806,700 in state funds for land acquisition grants, representing 10 percent of the total appropriation. The capital authorization in the Parks and Trails Legacy Fund Acquisition Opportunity Account is increased by the \$1,806,700 in state funds and \$1,204,466 in matching funds from regional park bonds. These additional authorizations are available to make land acquisition grants to park implementing agencies.

Six Park Acquisition Opportunity Fund (PAOF) grants have been approved by the Council since the last budget amendment, totaling \$4,205,900. Of this, \$2,232,752 is from the Parks and Trails Legacy Fund (PTLF) state funds and \$1,973,148 from matching

Council bonds. This amendment recognizes the transfer of authorizations from the Park Acquisition Opportunity Fund Account to the individual grants

Increasing Funding Commitments – Non-Land Acquisition

The SFY 2017 Parks and Trails Legacy Fund appropriation includes \$16,260,300 in state funds for non-land acquisition grants to regional park implementing agencies. Thirty-one grants funded through PTLF appropriations totaling \$15,822,000 are included in this proposed amendment. These grants are not matched with Council bonds. The Council approved the list of PTLF projects on January 14, 2015 on [business item 2014-316](#), and funding for these grants was appropriated by the Legislature in 2015. Approval of this budget amendment constitutes the Council's final approval of these grants.

Staff recently discovered that two of the non-land acquisition PTLF projects, a \$340,000 appropriation to Anoka County and a \$98,000 appropriation to Anoka County, includes activities that are not eligible for funding under Parks and Trails Legacy Fund rules. These grants are listed at \$ 0 in Attachment 1 only as a placeholder. It will require a technical amendment to Minnesota Session Laws 2015, Chapter 2, Section 4(b) during the 2017 legislative session before it can be brought to the Council for approval.

Rationale

This amendment will allow the Council to carry out its capital improvement program and its statutory role in administering grants for regional recreation open space.

Thrive Lens Analysis

The amendment provides \$18.8 million in spending authority for 31 new park grants funded with state funds and spending authority for 6 land acquisition grants funded through the Park Acquisition Opportunity Account. The grants to regional parks implementing agencies are expected to:

- Protect and enhance the region's natural resources (Stewardship) by adding park land,
- Enhance quality of life in the region (Livability) by providing recreation facilities and programs,
- Benefiting all regional citizens (Equity) by distributing park resources throughout the region.

Funding

This amendment is financed with:

1. Parks and Trails Legacy Fund state funds
2. Metropolitan Council bonds to match the PTLF land acquisition dollars.

Known Support / Opposition

The parks grants are consistent with legislative and Metropolitan Council policies and requirements. There is no known opposition to the amendment.

Attachments:

Table 11 Parks Capital Program

Attachment 1 Amendment Detail (Information Only)

METROPOLITAN COUNCIL
 CAPITAL PROGRAM
 COMMUNITY DEVELOPMENT - PARKS AND OPEN SPACE

TABLE 11

(\$ in 000s)

Program	Authorized Capital Program (ACP)			Capital Improvement Plan (CIP)			Capital Program (ACP + CIP)		
	Amended	Changes	Amended	Amended	Changes	Amended	Amended	Changes	Amended
Anoka County	6,141	1,069	7,210	15,264	(1,069)	14,195	21,405	-	21,405
Bloomington	6,134	299	6,433	3,305	(299)	3,006	9,439	-	9,439
Carver County	1,377	1,387	2,764	3,671	(337)	3,334	5,048	1,050	6,098
Dakota County	9,706	1,243	10,949	13,668	(1,243)	12,425	23,374	-	23,374
Minneapolis Park and Recreation Board	37,847	3,843	41,690	33,477	(3,448)	30,029	71,324	395	71,719
Ramsey County	5,949	3,140	9,089	13,988	(1,440)	12,548	19,937	1,700	21,637
Scott County	6,179	602	6,781	5,852	(602)	5,250	12,031	-	12,031
St Paul	28,994	2,545	31,539	23,990	(2,545)	21,445	52,984	-	52,984
Three Rivers Park District	22,254	3,951	26,205	37,438	(3,951)	33,487	59,692	-	59,692
Washington County	6,086	1,949	8,035	9,523	(888)	8,635	15,609	1,061	16,670
Subtotal - Park Implementing Agencies	130,667	20,028	150,695	160,176	(15,822)	144,354	290,843	4,206	295,049
Other Governmental Units - Passthrough	10,468	-	10,468	-	-	-	10,468	-	10,468
Unallocated Land Acquisition Funds	6,693	(1,195)	5,498	26,978	(3,011)	23,967	33,671	(4,206)	29,465
Unallocated Equity Grant Funds	-	-	-	9,210	-	9,210	9,210	-	9,210
Grand Total	147,828	18,833	166,661	196,364	(18,833)	177,531	344,192	-	344,192

Agency	Project #	Subgrant #	Description	CURRENTLY AUTHORIZED			PROPOSED CHANGES			AMENDED			2016 Budget	Multi-Year Authorization
				State	Regional	Total	State	Regional	Total	State	Regional	Total		
PARKS AND OPEN SPACE														
											Original Adopted	\$ 46,117,000	\$ 147,273,000	
											After Prior Amendments	\$ 46,117,000	\$ 147,828,407	
											After This Amendment	\$ 52,292,566	\$ 166,661,573	

RP=Regional Park, PR=Park Reserve, RT=Regional Trail

Obligated Park Acquisition Opportunity Fund Grants

Agency	Project #	Subgrant #	Description	State	Regional	Total	State	Regional	Total	State	Regional	Total	2016 Budget	Multi-Year Authorization
Washington County	10752	SG-04146	Land Acquisition Hammes	\$ -	\$ -	\$ -	\$ 424,208	\$ 282,805	\$ 707,013	\$ 424,208	\$ 282,805	\$ 707,013	\$ 707,013	\$ 707,013
Ramsey County		SG-04281	Land Acquisition TCAAP	\$ -	\$ -	\$ -	\$ 729,158	\$ 970,842	\$ 1,700,000	\$ 729,158	\$ 970,842	\$ 1,700,000	\$ 1,700,000	\$ 1,700,000
Washington County		SG-04341	Land Acquisition 1446 Lake Elmo Ave	\$ -	\$ -	\$ -	\$ 116,687	\$ 77,792	\$ 194,479	\$ 116,687	\$ 77,792	\$ 194,479	\$ 194,479	\$ 194,479
Minneapolis PRB		SG04308	Land Acquisition 1822 Marshall Ave	\$ -	\$ -	\$ -	\$ 236,808	\$ 157,782	\$ 394,590	\$ 236,808	\$ 157,782	\$ 394,590	\$ 394,590	\$ 394,590
Carver County		SG-03498	Land Acquisition - Coney Island	\$ -	\$ -	\$ -	\$ 630,000	\$ 420,000	\$ 1,050,000	\$ 630,000	\$ 420,000	\$ 1,050,000	\$ 1,050,000	\$ 1,050,000
Washington County		SG-04527	Land Acquisition - 1756 Lake Elmo Ave	\$ -	\$ -	\$ -	\$ 95,891	\$ 63,927	\$ 159,818	\$ 95,891	\$ 63,927	\$ 159,818	\$ 159,818	\$ 159,818

Subtotal - New Park Acquisition Projects	\$ -	\$ -	\$ -	\$ 2,232,752	\$ 1,973,148	\$ 4,205,900	\$ 2,232,752	\$ 1,973,148	\$ 4,205,900	\$ 4,205,900	\$ 4,205,900	\$ 4,205,900	\$ 4,205,900	\$ 4,205,900
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Unobligated Park Acquisition Opportunity Fund Grants

Agency	Project #	Subgrant #	Description	State	Regional	Total	State	Regional	Total	State	Regional	Total	2016 Budget	Multi-Year Authorization
Park and Trails Legacy Fund Acquisition Opportunity Account														
Addition of SFF 2017 PTLF appropriation and Council match				\$ 1,152,381	\$ 1,373,619	\$ 2,526,000	\$ 1,806,700	\$ 1,204,466	\$ 3,011,166	\$ 2,959,081	\$ 2,578,085	\$ 5,537,166	\$ 3,011,166	\$ 3,011,166
Transfer of authorization from account to individual grants				\$ 2,959,081	\$ 2,578,085	\$ 5,537,166	\$ (2,232,752)	\$ (1,973,148)	\$ (4,205,900)	\$ 726,329	\$ 604,937	\$ 1,331,266	\$ (4,205,900)	\$ (4,205,900)
Environmental Trust Fund Acquisition Account				\$ 2,500,000	\$ 1,666,667	\$ 4,166,667	\$ -	\$ -	\$ -	\$ 2,500,000	\$ 1,666,667	\$ 4,166,667	\$ -	\$ -

Subtotal Acquisition Account Changes	\$ 3,652,381	\$ 3,040,286	\$ 6,692,667	\$ (426,052)	\$ (768,682)	\$ (1,194,734)	\$ 3,226,329	\$ 2,271,604	\$ 5,497,933	\$ (1,194,734)	\$ (1,194,734)	\$ (1,194,734)	\$ (1,194,734)	\$ (1,194,734)
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New Park & Trail Legacy Grants (Non-land Acquisition)

Agency	Project #	Subgrant #	Description	State	Regional	Total	State	Regional	Total	State	Regional	Total	2016 Budget	Multi-Year Authorization
Anoka County			Anoka Co Riverfront improvements	\$ -	\$ -	\$ -	\$ 924,000	\$ -	\$ 924,000	\$ 924,000	\$ -	\$ 924,000	\$ 184,800	\$ 924,000
Anoka County			Conservation Corps - county wide	\$ -	\$ -	\$ -	\$ 145,000	\$ -	\$ 145,000	\$ 145,000	\$ -	\$ 145,000	\$ 29,000	\$ 145,000
Anoka County			Reimbursement SUSPENDED	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Anoka County			Construction - digital sign SUSPENDED	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Bloomington Parks			HBA parking, driveways, boat ramp, stormwater	\$ -	\$ -	\$ -	\$ 299,000	\$ -	\$ 299,000	\$ 299,000	\$ -	\$ 299,000	\$ 59,800	\$ 299,000
Carver County			Fund Recreation & Volunteer Specialist position	\$ -	\$ -	\$ -	\$ 38,000	\$ -	\$ 38,000	\$ 38,000	\$ -	\$ 38,000	\$ 7,600	\$ 38,000
Carver County			Design, engineer & construct trail: Cty Rd 61 to Bluff Cr Dr	\$ -	\$ -	\$ -	\$ 180,000	\$ -	\$ 180,000	\$ 180,000	\$ -	\$ 180,000	\$ 36,000	\$ 180,000
Carver County			Seal cracks & seal coating: Lake Minnewasha & Dakota Rail RT	\$ -	\$ -	\$ -	\$ 119,000	\$ -	\$ 119,000	\$ 119,000	\$ -	\$ 119,000	\$ 23,800	\$ 119,000
Dakota County			Design, engineer & construct trail segment North Urban RT	\$ -	\$ -	\$ -	\$ 245,000	\$ -	\$ 245,000	\$ 245,000	\$ -	\$ 245,000	\$ 49,000	\$ 245,000
Dakota County			Design, engineer & construct trail segment: Hwy 13	\$ -	\$ -	\$ -	\$ 210,000	\$ -	\$ 210,000	\$ 210,000	\$ -	\$ 210,000	\$ 42,000	\$ 210,000
Dakota County			Design, engineer & build parking lot/restroom Pine Bend SNA	\$ -	\$ -	\$ -	\$ 410,000	\$ -	\$ 410,000	\$ 410,000	\$ -	\$ 410,000	\$ 82,000	\$ 410,000
Dakota County			Design, engineer & build pedestrian tunnel No Creek GW	\$ -	\$ -	\$ -	\$ 160,000	\$ -	\$ 160,000	\$ 160,000	\$ -	\$ 160,000	\$ 32,000	\$ 160,000
Dakota County			Natural resource mgmt; county-wide	\$ -	\$ -	\$ -	\$ 218,000	\$ -	\$ 218,000	\$ 218,000	\$ -	\$ 218,000	\$ 43,600	\$ 218,000
Minneapolis PRB			Boat access, restroom, picnic, trails @ Mississippi Ri Gorge	\$ -	\$ -	\$ -	\$ 3,448,000	\$ -	\$ 3,448,000	\$ 3,448,000	\$ -	\$ 3,448,000	\$ 689,600	\$ 3,448,000
Ramsey County			Volunteer Corps: Bald Eagle Otter Lake RP	\$ -	\$ -	\$ -	\$ 70,000	\$ -	\$ 70,000	\$ 70,000	\$ -	\$ 70,000	\$ 14,000	\$ 70,000
Ramsey County			Conservation Corps - county wide	\$ -	\$ -	\$ -	\$ 110,000	\$ -	\$ 110,000	\$ 110,000	\$ -	\$ 110,000	\$ 22,000	\$ 110,000
Ramsey County	10730	SG-03610	Nature/outdoor recreation equity programming	\$ 125,000	\$ -	\$ 125,000	\$ 125,000	\$ -	\$ 125,000	\$ 250,000	\$ -	\$ 250,000	\$ 25,000	\$ 125,000
Ramsey County	10731	SG-03613	Design/build Lamarack Nature Ctr - Bald Eagle Otter Lake RP	\$ 925,000	\$ -	\$ 925,000	\$ 194,000	\$ -	\$ 194,000	\$ 1,119,000	\$ -	\$ 1,119,000	\$ 38,800	\$ 194,000
Ramsey County			Battle Creek RP playground rebuild	\$ -	\$ -	\$ -	\$ 158,000	\$ -	\$ 158,000	\$ 158,000	\$ -	\$ 158,000	\$ 31,600	\$ 158,000
Ramsey County			Phase I design/development Rice Creek N RT	\$ -	\$ -	\$ -	\$ 783,000	\$ -	\$ 783,000	\$ 783,000	\$ -	\$ 783,000	\$ 156,600	\$ 783,000
Scott County	10744	SG-03661	Phase I dev Cedar Lake Farm RP	\$ 275,000	\$ -	\$ 275,000	\$ 602,000	\$ -	\$ 602,000	\$ 877,000	\$ -	\$ 877,000	\$ 120,400	\$ 602,000
Saint Paul Parks	10736	SG-03641	Fund Education Coordinator position	\$ 70,000	\$ -	\$ 70,000	\$ 70,000	\$ -	\$ 70,000	\$ 140,000	\$ -	\$ 140,000	\$ 14,000	\$ 70,000
Saint Paul Parks	10737	SG-03647	Natural Resources Volunteer Program	\$ 67,000	\$ -	\$ 67,000	\$ 67,000	\$ -	\$ 67,000	\$ 134,000	\$ -	\$ 134,000	\$ 13,400	\$ 67,000
Saint Paul Parks	10738	SG-03649	Como RP Shuttle Service	\$ 100,000	\$ -	\$ 100,000	\$ 100,000	\$ -	\$ 100,000	\$ 200,000	\$ -	\$ 200,000	\$ 20,000	\$ 100,000
Saint Paul Parks	10739	SG-03651	Equity Initiatives - Implement Great River Passage Master Plan	\$ 165,000	\$ -	\$ 165,000	\$ 165,000	\$ -	\$ 165,000	\$ 330,000	\$ -	\$ 330,000	\$ 33,000	\$ 165,000
Saint Paul Parks	10740		Splash pad at Indian Mounds RP	\$ 123,000	\$ -	\$ 123,000	\$ 539,000	\$ -	\$ 539,000	\$ 662,000	\$ -	\$ 662,000	\$ 107,800	\$ 539,000
Saint Paul Parks			Complete Estabrook Dr in Como RP	\$ -	\$ -	\$ -	\$ 300,000	\$ -	\$ 300,000	\$ 300,000	\$ -	\$ 300,000	\$ 60,000	\$ 300,000
Saint Paul Parks			Update master plan for Hidden Falls/Crosby Farm RP	\$ -	\$ -	\$ -	\$ 140,000	\$ -	\$ 140,000	\$ 140,000	\$ -	\$ 140,000	\$ 28,000	\$ 140,000
Saint Paul Parks			Implement Phase IV of master plan at Lilydale RP	\$ -	\$ -	\$ -	\$ 822,000	\$ -	\$ 822,000	\$ 822,000	\$ -	\$ 822,000	\$ 164,400	\$ 822,000
Saint Paul Parks			Rebuild play area at Cherokee RP	\$ -	\$ -	\$ -	\$ 342,000	\$ -	\$ 342,000	\$ 342,000	\$ -	\$ 342,000	\$ 68,400	\$ 342,000
Three Rivers PD			Upgrade facilities - French RP	\$ -	\$ -	\$ -	\$ 3,951,000	\$ -	\$ 3,951,000	\$ 3,951,000	\$ -	\$ 3,951,000	\$ 790,200	\$ 3,951,000
Washington County	10747	SG-03667	Upgrade swim pond - Lake Elmo PR	\$ 425,000	\$ -	\$ 425,000	\$ 413,000	\$ -	\$ 413,000	\$ 838,000	\$ -	\$ 838,000	\$ 82,600	\$ 413,000
Washington County	10748	SG-03669	Facility improvements at Cottage Grove Ravine RP	\$ 423,000	\$ -	\$ 423,000	\$ 475,000	\$ -	\$ 475,000	\$ 898,000	\$ -	\$ 898,000	\$ 95,000	\$ 475,000

Subtotal Parks and Trails Legacy Non-Acquisition	\$ 2,698,000	\$ -	\$ 2,698,000	\$ 15,822,000	\$ -	\$ 15,822,000	\$ 18,520,000	\$ -	\$ 18,520,000	\$ 3,164,400	\$ 15,822,000	\$ 15,822,000	\$ 3,164,400	\$ 15,822,000
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PARKS AND OPEN SPACE TOTAL	\$ 6,350,381	\$ 3,040,286	\$ 9,390,667	\$ 17,628,700	\$ 1,204,466	\$ 18,833,166	\$ 23,979,081	\$ 4,244,752	\$ 28,223,833	\$ 6,175,566	\$ 18,833,166	\$ 18,833,166	\$ 6,175,566	\$ 18,833,166
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