Regional Parks Policy Plan Amendment and Draft System Additions Recommendation

July 15, 2020

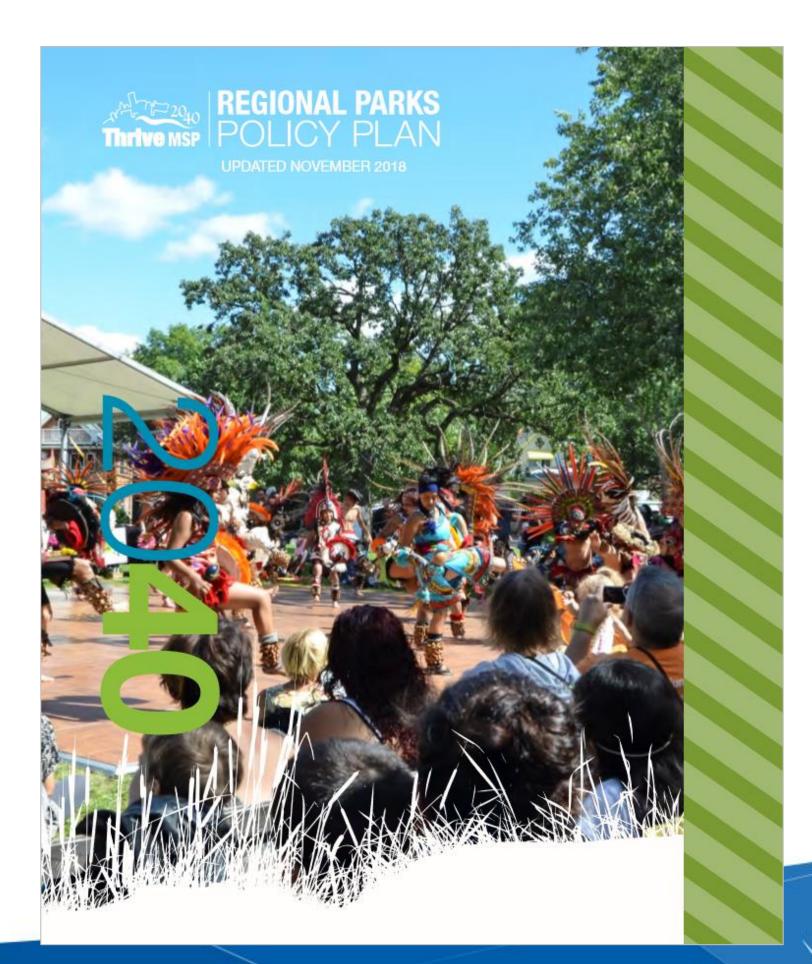




Why We're Here: Minnesota State Statute 473.147

The Policy Plan shall:

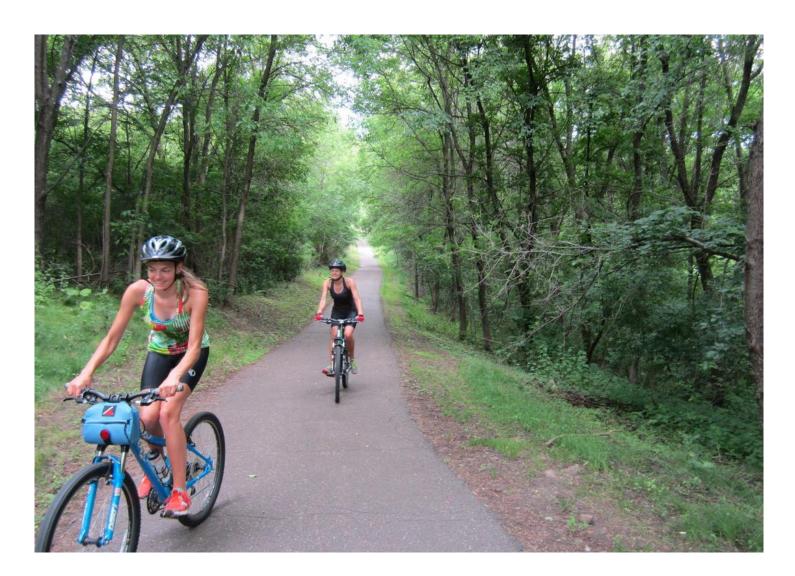
- "...identify generally the areas which should be acquired..."
- "...provide a system of regional recreation open space..."
- "...meet the outdoor recreation needs of the people of the metropolitan area..."





2040 Regional Parks Policy Plan Amendment

- 1. Regional Designations
- 2. Boundary Adjustments Policy Clarification
- 3. Bridging Facilities
- 4. Estimated Costs to Complete the System
- 5. Equity Analysis Requirement for master planning
- 6. Workplan for the Regional Parks Policy Plan









2020 Regional Park System Additions, Regional Parks Policy Plan Amendment Timeline

Review criteria, seek advice

February and March

- February 26 Implementing agency (I.A.) partner meeting
- March 5 MPOSC info item
 - Process focus
- · March 26 I.A. partner meeting
 - Draft application

Propose action to release Policy Plan amendment for public comment, open public comment period

August

- August 6 MPOSC business item
 - Propose action to release Policy Plan amendment for public comment on Aug. 26
- August 17 CDC business item
 - Propose action to release Policy Plan amendment for public comment on Aug. 26
- · August 26 MC business item
 - Release Policy Plan amendment for public comment through Oct. 30 and set public hearing date for Oct. 19
- August 27 I.A. partner meeting

Develop, submit applications

April and May

- April 9 MPOSC info item
 - o Draft application
- April 20 CDC info item
 - o Draft application
- April 22 Launch system additions application
- · April 30 I.A. partner meeting
- May 7 MPOSC info item
- May 18 CDC info item
- May 20 System additions application due
- May 21 Land Use Advisory Committee meeting
- May 28 I.A. partner meeting

Update on comments, open public hearing -Close public comment period and public hearing

October and November

- October 1 MPOSC info item
 - o Update on comments rec'd to-date
- October 19 CDC info item
 - o Open public hearing
- October 29 I.A. partner meeting
- October 30 Public comment period and public hearing close
- November 5 MPOSC info item
 - Update on comments rec'd and themes
- November 16 CDC info item
 - Update on comments rec'd and themes

Initial review, feedback -Draft staff recommendation

June and July

- June 4 MPOSC info item
 - o Outline agency proposals, part 1
- June 11 MPOSC info item
 - Outline agency proposals, part 2
- June 25 I.A. partner meeting
- July 15 MPOSC info item
 - o Draft recommendation
- July 20 CDC info item
- Draft recommendation
- · July 30 I.A. partner meeting

Summarize public comments, propose Policy Plan amendment adoption

December

- December 3 I.A. partner meeting
- December 3 MPOSC business item
 - Summary of public comment, how it has impacted staff recommendation; propose Policy Plan amendment adoption
- December 7 CDC business item
 - Summary of public comment, how it has impacted staff recommendation; propose Policy Plan amendment adoption
- December 9 MC business item
 - Summary of public comment, how it has impacted staff recommendation, Policy Plan amendment adoption





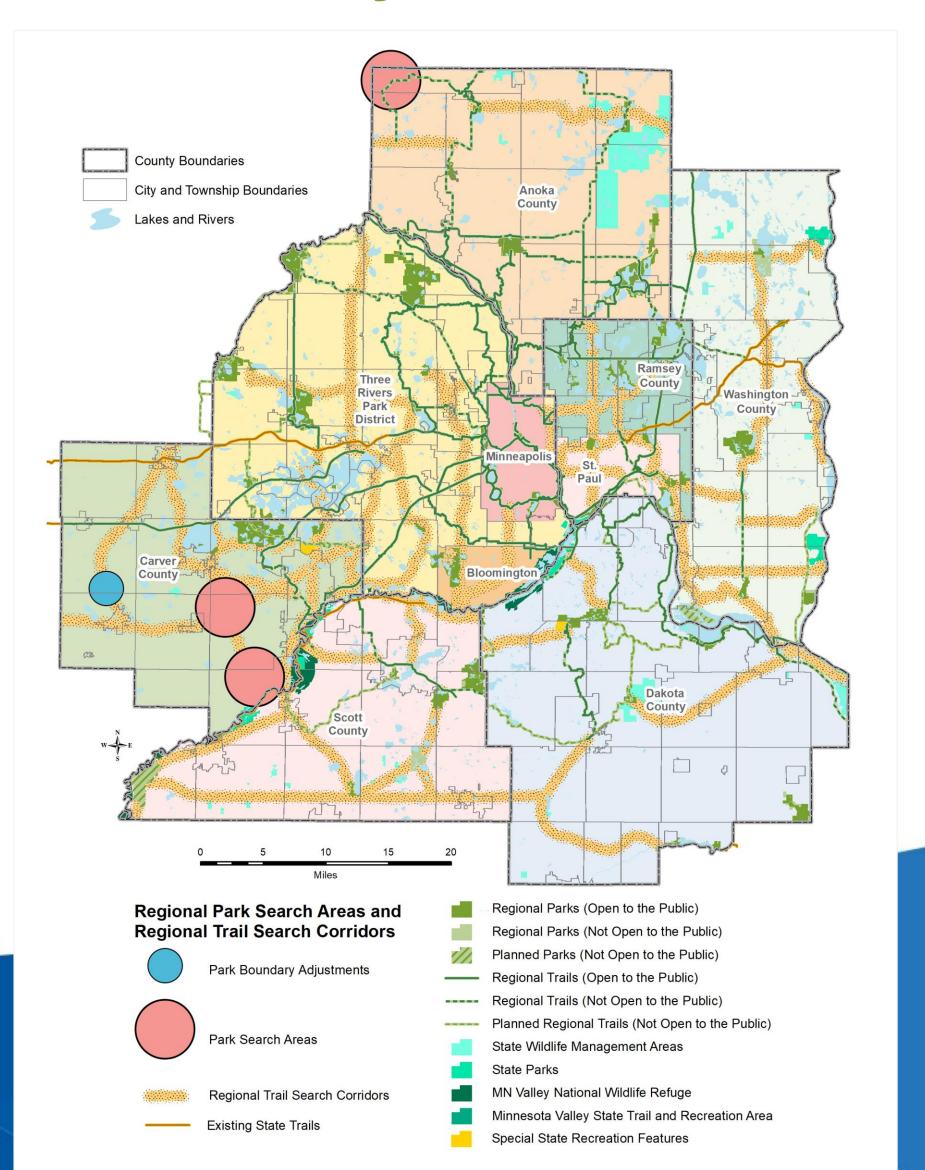


Envisioning our Regional Parks and Trails System Future

Our Process – Beginning with Contextual Considerations

- Climate change
- Demographic changes and the rising place of equity
- Evolving user needs, trends, expectations
- Sustainable funding

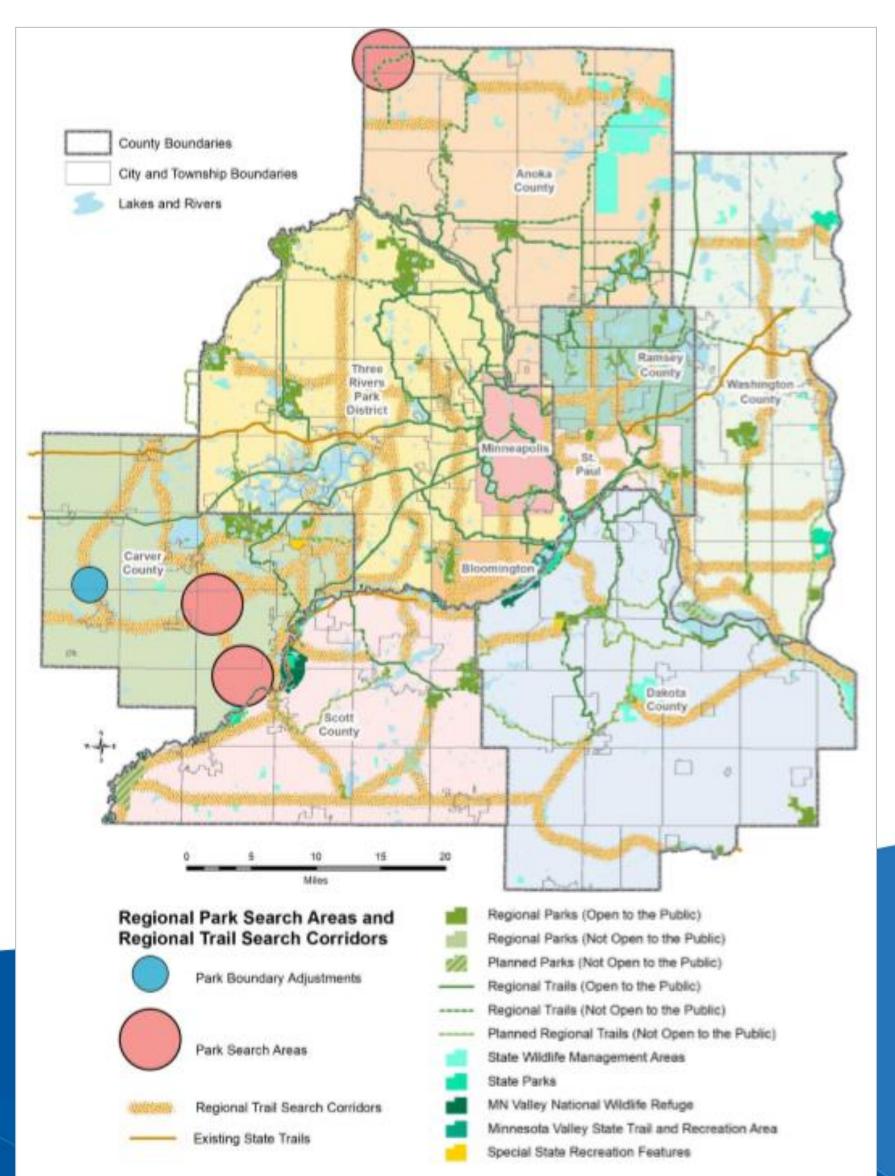
Our Question - What is the emerging Regional Parks and Trails System?



2040 Regional Parks Policy Plan System Overview

The Regional Parks System (2018) includes:

- 56 Regional Parks and Park Reserves
- 8 Special Recreation Features
- 49 Regional Trails
- 54,730 acres open for public use

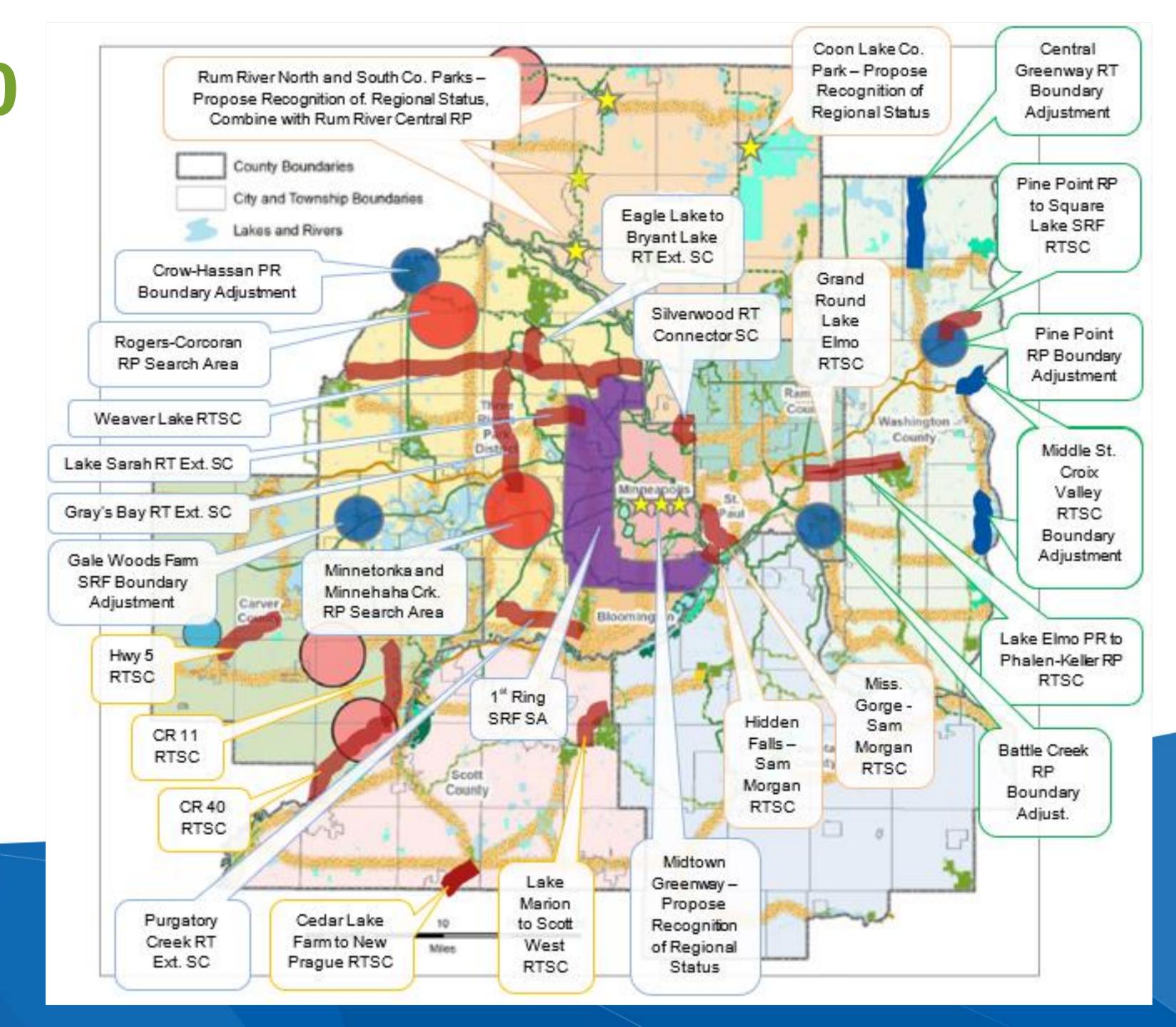


Existing, planned and search by agency (2018, 2020)

| Regional Park Implementing Agency | # Existing (RP+PR+SRF+RT) | # Planned (RP+PR+RT) | # Search (PSA+RTSC) | Total Units (2018) | Proposed (2020) * | Total Units (2020) ** |
|---------------------------------------|------------------------------|-------------------------|------------------------|--------------------|-------------------|-----------------------|
| Anoka County | 7+1+0+10 = 18 | 0+0+0=0 | 1+1 = 2 | 20 | 2 | 22 |
| City of Bloomington | 0+1+0+1=2 | 0+0+0=0 | 0+0 = 2 | 4 | 0 | 4 |
| Carver County | 3+0+0+3 = 6 | 0+0+1 = 1 | 2+9 = 11 | 18 | 3 | 21 |
| Dakota County | 3+2+0+6 = 11 | 0+0+4=4 | 0+4 = 4 | 19 | 0 | 19 |
| Minneapolis Park and Recreation Board | 8+0+0+10 = 18 | 0+0+0=0 | 0+1 = 1 | 19 | 1 | 20 |
| Ramsey County | 6+0+0+7 = 13 | 0+0+0=0 | 0+4 = 4 | 17 | 0 | 17 |
| City of Saint Paul | 6+0+2+3 = 11 | 0+0+1 = 1 | 0+6 = 6 | 18 | 3 | 21 |
| Scott County | 3+1+0+2 = 6 | 1+1+1 = 3 | 0+6 = 6 | 15 | 2 | 17 |
| Three Rivers Park District | 10+7+5+17 = 39 | 0+0+2 = 2 | 0+10 = 10 | 51 | 9 | 60 |
| Washington County | 3+2+1+4 = 10 | 1+0+1 = 2 | 0+7 = 7 | 19 | 4 | 23 |

Overview of 2020 Regional Park System Addition Proposals

- 28 proposals, 8 agencies
 - 18 Regional Trail Search
 Corridors or Extensions
 - 4 Regional Park Boundary Adjustments
 - 3 propose Recognition of Regional Status
 - 2 Regional Park Search Areas
 - 1 Special Recreation
 Feature Search Area



Natural Resources - Council policy framework

- "Stewardship means responsibly managing our region's finite resources, including natural resources... financial resources, and our existing investments in infrastructure." (Thrive MSP 2040)
- "To protect **natural resources**, the Council will fund ongoing acquisition of priority **natural resource** areas for inclusion in the Regional Parks System... (*Thrive MSP 2040*)
- "Provide a comprehensive regional park and trail system that preserves high-quality **natural resources**, increases climate resiliency..."

 (2040 Regional Parks Policy Plan)
- "Identify lands with high-quality natural resources...
 and put these lands in a protected status..."

 (2040 Regional Parks Policy Plan)





Geographic Balance - Council policy framework

- "...The Council will intentionally consider **regional balance**... in planning, operations, and investment decisions. The Council's intent is that no part of the region is consistently favored or consistently ignored." (*Thrive MSP 2040*)
- "Advancing regional balance will be a consideration that helps all parts of the region receive investments that promote prosperity at their stage and level of development." (Thrive MSP 2040)
- "Geographic balance or proportionate distribution tied to population distribution patterns shall be a consideration when exploring system additions." (2040 Regional Parks Policy Plan)





Equity – Council policy framework

- "Equity connects all residents to opportunity and creates viable housing, transportation, and recreation options for people of all races, ethnicities, incomes and abilities... (*Thrive MSP 2040*)
- "Strengthen **equitable** use of regional parks and trails by all our region's residents, such as across age, race, ethnicity, income, national origin, and ability." (2040 Regional Parks Policy Plan)
- "Equity is a consideration in Regional Parks System funding and investment." (2040 Regional Parks Policy Plan)





Staff-Facilitated Analysis of Proposals

- 28 proposals reviewed
- 24 proposals recommended for addition/designation

A focus on Three Council Priorities

- Natural Resources
- Geographic Balance
- Equity









Policy Priorities: Natural Resources, Geographic Balance and Equity

Natural Resources - High rating

 Acquiring lands with natural qualities most desirable for outdoor recreational activities and protecting an important natural resource feature...

Geographic Balance – High rating

• Proposal demonstrates how the proposed unit will provide geographic balance or fill a gap for the seven-county Metropolitan Area (not just within the agency's jurisdiction), or such balance is supported by spatial analysis... or Council pop. forecasts to 2040.

Equity – High rating

 Proposed trail or park has a significant potential for building a more equitable Regional Park System...



Designation of Regional Significance

| Implementing Agency, Proposal | Natural Resources | Geographic Balance | Equity | Recommend addition? |
|--|----------------------|-----------------------|--------|---------------------|
| Anoka County – 2 proposals | | | | |
| Coon Lake County Park – Propose Recognition of Regional Status | High | Medium | Medium | Yes |
| Rum River North, South County Parks – Propose Recognition of Regional Status, Combine with Rum River Central Regional Park | High | Medium | Medium | Yes |
| Carver County – 3 proposals | | | | |
| Highway 5 Regional Trail Search Corridor | Medium | Medium | Low | No |
| County Road 11 Regional Trail Search Corridor | Medium | Medium | High | Yes |
| County Road 40 Regional Trail Search Corridor | Medium | Low | Low | No |
| Minneapolis Park and Recreation Board – 1 proposal | | | | |
| Midtown Greenway – Propose Recognition of Regional Status | Medium | High | High | Yes |
| Ramsey County – 1 proposal | | | | |
| Battle Creek Regional Park Boundary Adjustment | High | Medium | High | Yes |
| Saint Paul – 3 proposals | | | | |
| Mississippi Gorge – Samuel Morgan Regional Trail Search Corridor | Medium | Medium | High | Yes |
| Hidden Falls – Samuel Morgan Regional Trail Search Corridor | Medium | Medium | High | Yes |
| Grand Round – Lake Elmo Regional Trail Search Corridor | Medium | High | High | Yes |
| Scott County – 2 proposals | | | | |
| Lake Marion to Scott West Regional Trail Search Corridor | High | High | High | Yes |
| Cedar Lake Farm to New Prague Destination Regional Trail Search Corridor | High | Medium | Medium | Yes |



Designation of Regional Significance

| Implementing Agency, Proposal | Natural Resources | Geographic Balance | Equity | Recommend addition? |
|--|----------------------|-----------------------|--------|---------------------|
| Three Rivers Park District – 11 proposals | | | | |
| Weaver Lake Regional Trail Search Corridor | Medium | Medium | High | Yes |
| Eagle Lake to Bryant Lake Regional Trail Extension Search Corridor | Medium | Medium | High | Yes |
| Gray's Bay Regional Trail Extension Search Corridor | Medium | Low | Low | No |
| Silverwood Regional Trail Connector Search Corridor | Medium | High | High | Yes |
| Purgatory Creek Regional Trail Extension Search Corridor | Medium | Medium | Medium | No |
| Lake Sarah Regional Trail Extension Search Corridor | Medium | Medium | High | Yes |
| Rogers-Corcoran Regional Park Search Area | High | Medium | Medium | Yes |
| Minnetonka and Minnehaha Creek Regional Park Search Area | High | Medium | High | Yes |
| First-Ring Special Recreation Feature Search Area | Low | High | High | Yes |
| Crow-Hassan Park Reserve Boundary Adjustment | High | Medium | Low | Yes |
| Gale Woods Farm Special Recreation Feature Boundary Adjustment | High | Low | Medium | Yes |
| Washington County – 5 proposals | | | | |
| Pine Point Regional Park Boundary Adjustment | High | Medium | Medium | Yes |
| Middle St. Croix Valley Regional Trail Search Corridor Boundary Adjustment | Medium | High | Low | Yes |
| Central Greenway Regional Trail Search Corridor Boundary Adjustment | High | Medium | Low | Yes |
| Lake Elmo Park Reserve to Phalen-Keller Regional Park - Regional Trail Search Corridor | Medium | High | High | Yes |
| Pine Point Regional Park to Square Lake Special Recreation Feature - Regional Trail Search Corridor | High | High | Medium | Yes |



Summary of Staff-facilitated Draft Recommendation

- 24 proposals recommended for addition, 8 agencies
 - 14 Regional Trail Search Corridors or Extensions
 - 4 Regional Park Boundary Adjustments
 - 3 propose Recognition of Regional Status
 - 2 Regional Park Search Areas
 - 1 Special Recreation Feature Search Area

- 12 proposals were rated "high" for natural resources
- Eight proposals were rated "high" for geographic balance
- 14 proposals were rated "high" for equity
- 1 proposal was rated "high" for all three
 Council priority areas
- 8 proposals were rated "high" for two
 Council priority areas



Questions

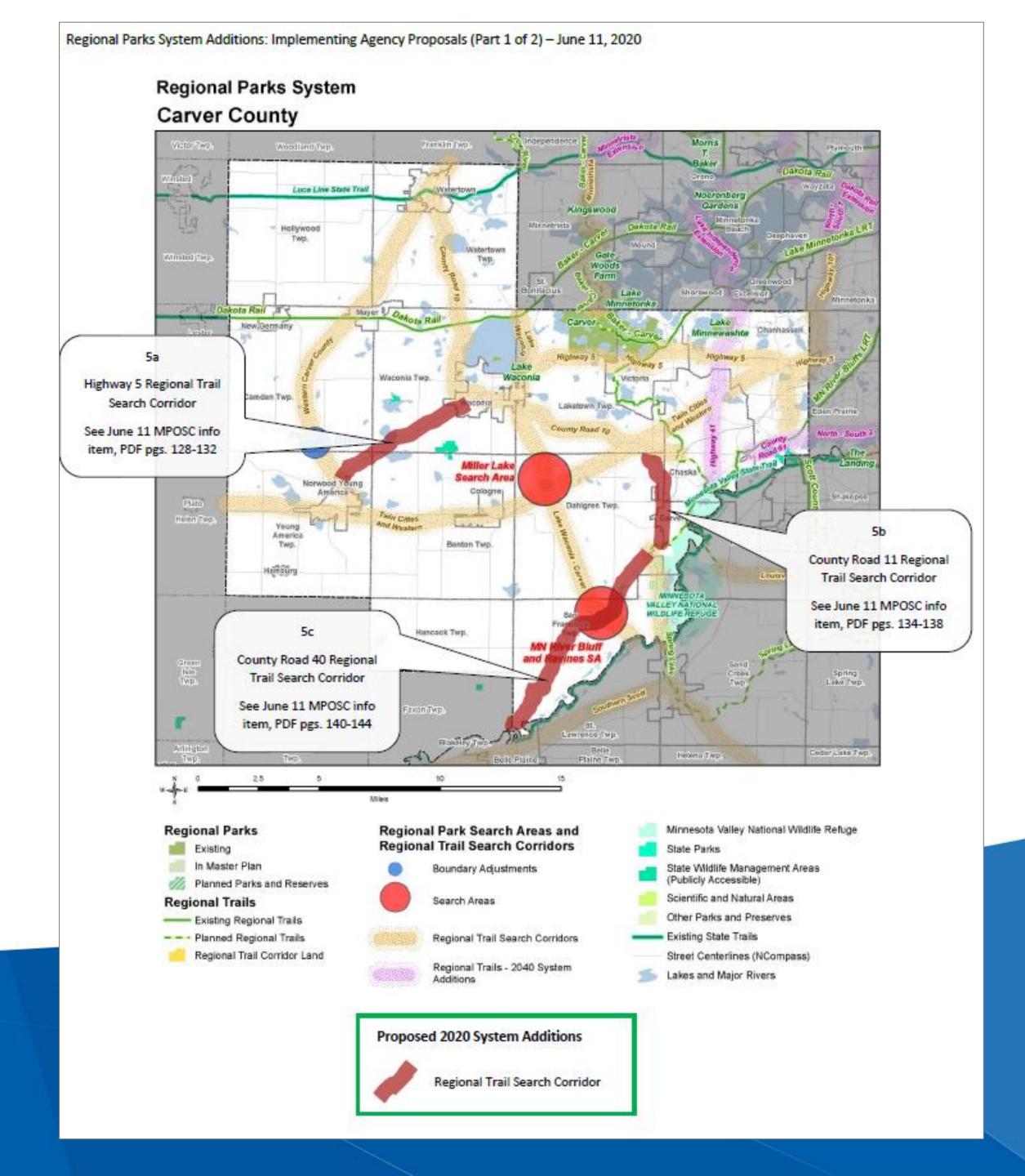
- Do Council Members support the Staff-Facilitated Draft Recommendation, as modified following the July 15 Metropolitan Parks and Open Space Commission meeting?
- What advice or guidance do you have for Council staff as they prepare a business item for August that will include a system additions recommendation?



Carver County

3 proposals

- 1. Highway 5 Regional Trail Search Corridor
- 2. County Road 11 Regional Trail
 Search Corridor
- 3. County Road 40 Regional Trail Search Corridor
- = not recommended for 2020 addition



Highway 5 Regional Trail Search Corridor

Propose initiating a system-wide discussion about the long-term vision for the Regional Trail System as part of the 2050 regional planning process



County Road 40 Regional Trail Search Corridor

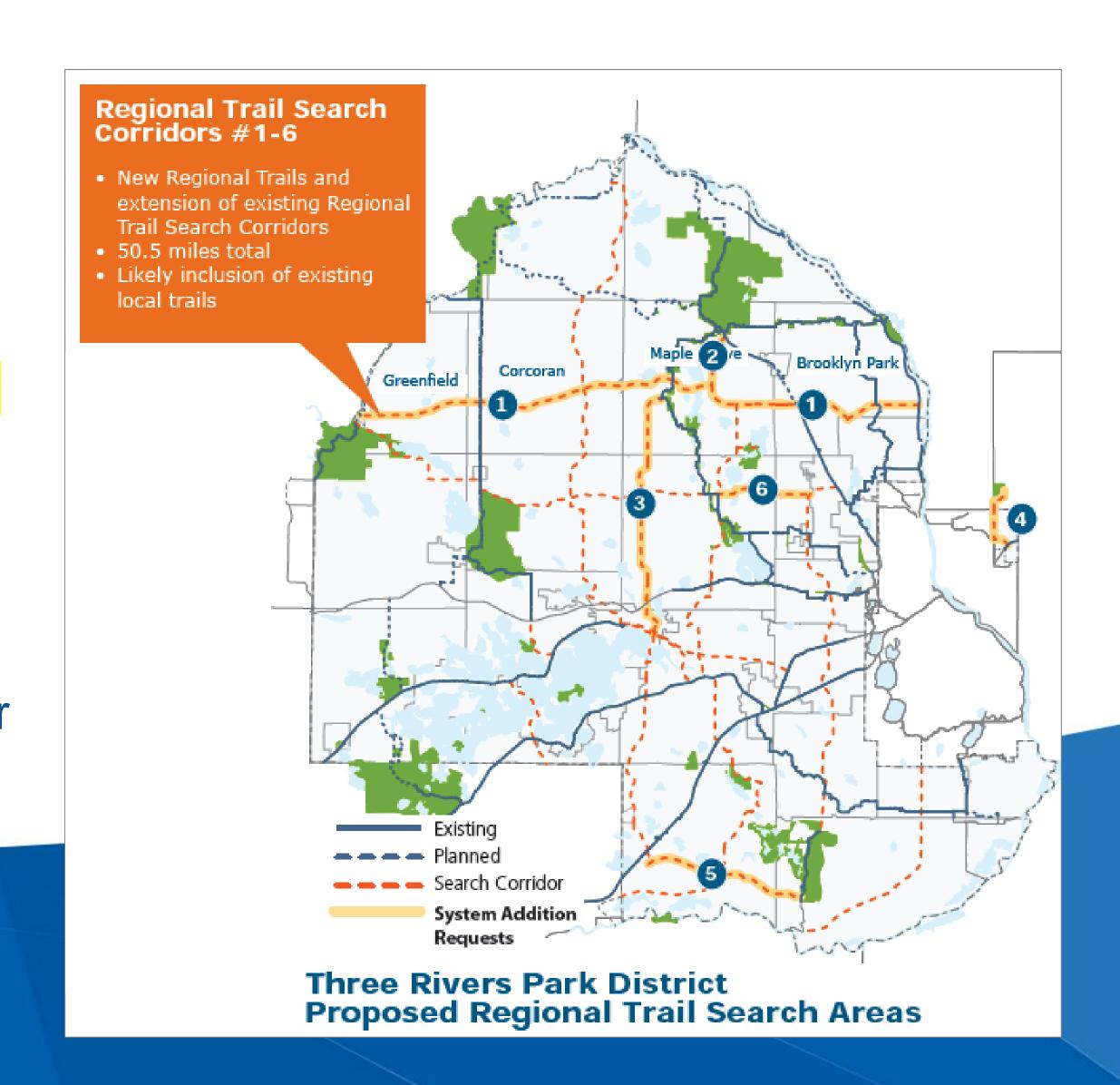
 Propose initiating a systemwide discussion about the long-term vision for the Regional Trail System as part of the 2050 regional planning process



Three Rivers Park District

6 Regional Trail Search Corridor proposals (of 11 total proposals)

- 1. Weaver Lake Reg. Trail Search Corridor
- 2. Eagle Lake to Bryant Lake Reg. Trail Ext. Search Corridor
- 3. Gray's Bay Reg. Trail Ext. Search Corridor
- 4. Silverwood Reg. Trail Connector Search Corridor
- 5. Purgatory Creek Reg. Trail Ext. Search Corridor
- 6. Lake Sarah Reg. Trail Ext. Search Corridor
 - = not recommended for 2020 addition



Gray's Bay Regional Trail Extension Search Corridor

 Propose initiating a systemwide discussion about the long-term vision for the Regional Trail System as part of the 2050 regional planning process



Purgatory Creek Reg. Trail Ext. Search Corridor

Propose initiating a system-wide discussion about the longterm vision for the Regional Trail System as part of the 2050 regional planning process



