

# Community Development Committee

Meeting date: July 6, 2020

For the Metropolitan Council meeting of July 22, 2020

**Subject:** July 2020 Special Budget Amendment

**District(s), Member(s):** All

**Policy/Legal Reference:** 2020 Unified Budget; Minn. Stat. § 85.53; Minn. Stat. § 473.315, subd. 1

**Staff Prepared/Presented:** Heather Aagesen-Huebner, Director of Finance and Administration 651-602-1728; Nick Hendrikson, Budget Manager, CD and MTS 651-602-1340; Abdiwahab Ali, Financial Analyst (651-602-1823)

**Division/Department:** Community Development Division

### Proposed Action

That the Metropolitan Council authorize the 2020 Unified Budget amendment as indicated, and in accordance with, the attached tables.

### Background

The Community Development Division passes through state and regional funds to 10 Regional Parks Implementing Agencies. Funds are managed through grant agreements once the Council brings funds into the Authorized Budget. This amendment brings in appropriated funds for State Fiscal Year (SFY) 2021 that began July 1, 2020.

This amendment brings in SFY21 Parks and Trails Legacy Fund (Legacy) appropriations and required Council match. Legacy was established in 2008 through an amendment to the Minnesota Constitution that increased the state sales tax by three-eighths of one percent through 2034. In odd numbered years, 14.25% of the revenue raised by the sales tax increase is allocated to support parks and trails of regional or statewide significance.

Legacy funds for the Metropolitan Regional Parks System are distributed to the Agencies according to a formula set in Minn. Stat. § 85.53. By law, 10% of each year’s appropriation is set aside for land acquisition. The remaining 90% is distributed as follows:

- 45% is based on each Agency’s relative share of the most recent Operation and Maintenance distribution.
- 31.5% is based on each Agency’s relative share of the most recent population estimate in the metropolitan area; and
- 13.5% is based on each Agency’s relative share of non-local visits based on the Council’s most recent user visitation survey.

The Council’s SFY21 Legacy appropriation was \$20,277,000. Due to COVID-19 impacts on revenue, Minnesota Management and Budget has requested that all agencies receiving Parks and Trails Legacy dollars plan for reduced revenues. This reduction brings the Council’s anticipated SFY21 Legacy revenue to \$17,654,000. The 10% land acquisition set aside for SFY 2021 is \$1,765,400 and it requires a 2:3 Council match of \$1,176,933. Match dollars are programmed into the Council’s approved Capital Improvement Plan (CIP). Agency shares total \$15,888,600.



This amendment also brings in SFY21 Operations and Maintenance appropriations, bringing the total budget from \$8.54M to \$9.1M. This appropriation helps cover a share of the cost of parks operation and maintenance every year. The Council passes through 100% of revenue to Parks Implementing Agencies

### *Capital Program*

The Metropolitan Council adopted the 2020-2025 CIP (Capital Improvement Program) and Capital Program on December 11, 2019. As funding becomes available projects are moved from the Adopted CIP to the Capital Program.

## **Regional Parks and Natural Resources**

### *Authorize New Projects, Increase Authorization, and Reduce Authorization*

#### **Unallocated Parks and Trails Legacy Land Acquisition (PTLF) – Project 10702**

This amendment authorizes SFY 2021 \$1,765,400 in Legacy funding and \$1,176,933 in regional bonds for land acquisition grants.

#### **Unallocated Anoka County – Project 10784**

This amendment authorizes SFY 2021 \$1,485,252 in Legacy funds to award to Anoka County.

#### **Unallocated Bloomington – Project 10785**

This amendment authorizes SFY 2021 \$292,373 in Legacy funds to award to Bloomington.

#### **Unallocated Carver County – Project 10786**

This amendment authorizes SFY 2021 \$353,288 in Legacy funds to award to Carver County.

#### **Unallocated Dakota County – Project 10787**

This amendment authorizes SFY 2021 \$1,277,878 in Legacy funds to award to Dakota County.

#### **Unallocated Minneapolis Park – Project 10788**

This amendment authorizes SFY 2021 \$3,725,179 in Legacy funds to award to Minneapolis.

#### **Unallocated Ramsey County – Project 10789**

This amendment authorizes SFY 2021 \$1,323,670 in Legacy funds to award to Ramsey County.

#### **Unallocated City of St Paul – Project 10791**

This amendment authorizes SFY 2021 \$2,249,273 in Legacy funds to award to Saint Paul.

#### **Unallocated Scott County – Project 10790**

This amendment authorizes SFY 2021 \$576,472 in Legacy funds to award to Scott County.

#### **Unallocated Three Rivers Park – Project 10792**

This amendment authorizes SFY 2021 \$3,774,177 in Legacy funds to award to Three Rivers Park District.

## **Unallocated Washington County – Project 10793**

This amendment authorizes SFY 2021 \$831,038 in Legacy funds to award to Washington County.

### *Passthrough Accounts*

#### **O&M: Change in Revenues: \$600,000; Expenditures/Transfers: \$600,000; Reserves \$0**

This amendment recognizes additional state revenues for the O&M passthrough account and increases expenditures by an equal amount.

### **Rationale**

The proposed amendment programs available state and regional funds to the Unified Budget to allow the Parks Implementing Agencies and the Council carry out work plans and long-term capital program.

### **Thrive Lens Analysis**

The budget amendment supports the Thrive outcome of Stewardship through responsible planning and management of resources for the Community Development Division and Regional Parks.

### **Funding**

This amendment authorizes \$17,654,000 Legacy and \$1,176,933 Council Bonds into the Authorized Capital Program, and \$300,000 into the Operations and Maintenance passthrough account.

State funds have been appropriated and the Council's approved CIP includes regional bonds to meet Legacy match requirements

### **Known Support / Opposition**

There is no known opposition.



**METROPOLITAN COUNCIL  
SUMMARY BUDGET  
COMMUNITY DEVELOPMENT DIVISION  
FY20**

Table D-1

(\$ in 000's)

	Division Management	Reg Policy & Research	Local Planning Assistance	Reg Parks & Natural Resources	Livable Communities	Subtotal General Fund Operating	HRA Administration	Total Operating	Parks Debt Service	Parks Pass-Through	HRA Pass-Through	Planning Assistance Pass-Through	TBRA	DEMO	LHIA	Total Livable Communities Pass-Through	Memo Total	
<b>Revenues:</b>																		
Property Tax	13,513	-	-	-	-	13,513	777	14,290	-	-	-	-	5,000	12,301	-	17,301	31,591	
Federal Revenues	-	-	-	-	-	-	6,357	6,357	-	-	64,800	-	-	-	-	-	71,157	
State Revenues	-	-	-	-	-	-	148	148	-	9,140	1,950	-	-	-	-	-	11,238	
Investment Earnings	-	-	-	-	-	-	-	-	90	-	-	-	-	-	-	-	90	
Other Revenues	-	-	-	-	-	-	2,435	2,435	-	-	-	-	-	-	-	-	2,435	
<b>Total Revenues</b>	<b>13,513</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>13,513</b>	<b>9,717</b>	<b>23,230</b>	<b>90</b>	<b>9,140</b>	<b>66,750</b>	<b>-</b>	<b>5,000</b>	<b>12,301</b>	<b>-</b>	<b>17,301</b>	<b>116,511</b>	
<b>Expenses:</b>																		
Salaries & Benefits	956	1,887	1,573	868	610	5,894	4,675	10,569	-	-	-	-	-	-	-	-	10,569	
Consulting & Contractual Services	185	826	135	560	-	1,706	1,785	3,491	-	-	-	-	-	-	-	-	3,491	
Materials & Supplies	6	-	-	-	-	6	45	51	-	-	-	-	-	-	-	-	51	
Rent & Utilities	178	-	-	-	-	178	145	323	-	-	-	-	-	-	-	-	323	
Printing	10	-	-	-	-	10	5	15	-	-	-	-	-	-	-	-	15	
Travel	39	28	17	15	13	112	60	172	-	-	-	-	-	-	-	-	172	
Insurance	-	-	-	-	-	-	95	95	-	-	-	-	-	-	-	-	95	
Operating Capital	84	-	-	-	-	84	38	122	-	-	-	-	-	-	-	-	122	
Other Expenses	1,665	33	107	3	3	1,811	1,813	3,624	-	-	-	-	-	-	-	-	3,624	
Passthrough Grants	1,400	-	-	-	-	1,400	-	1,400	-	9,140	67,750	325	7,100	15,801	2,000	24,901	103,516	
Debt Service Obligations	-	-	-	-	-	-	-	-	1,230	-	-	-	-	-	-	-	1,230	
<b>Total Expenses</b>	<b>4,523</b>	<b>2,774</b>	<b>1,832</b>	<b>1,446</b>	<b>626</b>	<b>11,201</b>	<b>8,661</b>	<b>19,862</b>	<b>1,230</b>	<b>9,140</b>	<b>67,750</b>	<b>325</b>	<b>7,100</b>	<b>15,801</b>	<b>2,000</b>	<b>24,901</b>	<b>123,208</b>	
<b>Other Sources and (Uses):</b>																		
Interdivisional Cost Allocation	(2,337)	-	-	-	-	(2,337)	(1,056)	(3,393)	-	-	-	-	-	-	-	-	(3,393)	
Transfer To Capital	-	-	-	-	-	-	-	-	(3,948)	-	-	-	-	-	-	-	(3,948)	
Intradivisional Transfers	(1,500)	-	-	-	-	(1,500)	-	(1,500)	-	-	-	-	-	(500)	2,000	1,500	-	
Net Other Sources and (Uses)	(3,837)	-	-	-	-	(3,837)	(1,056)	(4,893)	(3,948)	-	-	-	-	(500)	2,000	1,500	(7,341)	
<b>Change in Fund Balance</b>	<b>5,153</b>	<b>(2,774)</b>	<b>(1,832)</b>	<b>(1,446)</b>	<b>(626)</b>	<b>(1,525)</b>	<b>-</b>	<b>(1,525)</b>	<b>(5,088)</b>	<b>-</b>	<b>(1,000)</b>	<b>(325)</b>	<b>(2,100)</b>	<b>(4,000)</b>	<b>-</b>	<b>(6,100)</b>	<b>(14,038)</b>	

- BI2020-26 Special Budget B4 CF
- BI2020-64 1st Quarter Budget Amendment
- BI2020-141 2nd qrt Budget Amendment
- BI2020-182 July Budget amendment

**METROPOLITAN COUNCIL  
CAPITAL PROGRAM  
COMMUNITY DEVELOPMENT – PARKS AND OPEN SPACE**

**TABLE 11**

(\$ in 000's)

	Authorized Capital Program (ACP)			Capital Improvement Plan (CIP)							ACP + CIP Combined
	2020 Current	Changes	2020 Amended	2020	2021	2022	2023	2024	2025	Total	
<b>Regional Park Implementing Agencies</b>											
Anoka County Parks	7,506	1,485	8,991	2,684	1,740	4,238	1,810	4,310	1,883	16,666	25,657
Carver County Parks	3,628	353	3,982	791	414	1,161	431	1,178	448	4,423	8,405
City of Bloomington Parks	1,510	292	1,803	697	343	1,003	356	1,017	371	3,786	5,589
City of St Paul Parks and Recreation	15,711	2,249	17,960	3,620	2,635	5,973	2,742	6,082	2,852	23,904	41,864
Dakota County Parks	7,066	1,278	8,344	2,652	1,497	4,089	1,558	4,151	1,621	15,567	23,910
Minneapolis Parks and Recreation Board	28,668	3,725	32,393	5,834	4,364	9,732	4,541	9,912	4,724	39,107	71,501
Ramsey County Parks	8,525	1,324	9,849	2,287	1,551	3,712	1,613	3,776	1,679	14,618	24,467
Scott County	3,637	576	4,213	956	675	1,559	703	1,587	731	6,211	10,424
Three Rivers Park District	21,474	3,774	25,248	5,966	4,422	9,915	4,600	10,098	4,786	39,787	65,035
Washington County Parks	5,921	831	6,752	1,734	974	2,603	1,013	2,643	1,054	10,021	16,773
<b>Total Regional Park Implementing Agencies</b>	<b>103,645</b>	<b>15,889</b>	<b>119,534</b>	<b>27,221</b>	<b>18,614</b>	<b>43,987</b>	<b>19,366</b>	<b>44,754</b>	<b>20,149</b>	<b>174,091</b>	<b>293,625</b>
<b>Other Parks Programs</b>											
Equity Grant Funds	300	-	300	331	333	378	422	468	513	2,444	2,744
Land Acquisition Funds	10,308	2,942	13,251	1,687	4,697	4,766	4,836	4,908	4,981	25,876	39,127
Other Governmental Units	30,455	-	30,455	-	-	-	-	-	-	-	30,455
<b>Total Other Parks Programs</b>	<b>41,063</b>	<b>2,942</b>	<b>44,006</b>	<b>2,018</b>	<b>5,030</b>	<b>5,144</b>	<b>5,259</b>	<b>5,376</b>	<b>5,494</b>	<b>28,320</b>	<b>72,326</b>
<b>Total CD – Parks and Open Space Capital Program</b>	<b>144,709</b>	<b>18,831</b>	<b>163,540</b>	<b>29,239</b>	<b>23,645</b>	<b>49,130</b>	<b>24,625</b>	<b>50,129</b>	<b>25,642</b>	<b>202,411</b>	<b>365,951</b>

Project #	Agency	Description	Subgrant #	CURRENTLY AUTHORIZED			PROPOSED CHANGES			AMENDED			2020 Budget	Multi-Year Authorization											
				State	Regional	Total	State	Regional	Total	State	Regional	Total													
<b>PARKS AND OPEN SPACE</b>												Original Adopted	\$ 49,302,959	\$ 167,387,029											
												After Prior Amendments	\$ 49,442,368	\$ 144,708,592											
												After This Amendment	\$ 68,273,301	\$ 163,539,525											
RP=Regional Park, PR=Park Reserve, RT=Regional Trail, JW=Jurisdiction Wide, = SRF=Special Recreation Feature																									
<b>Administrative Adjustments</b>																									
<b>Closing Projects / Reallocate Authorized Funding</b>																									
Section Subtotal															\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
* Regional Parks Projects Closed and Removed from Authorized Capital Program															\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
<b>Authorize New Grants / Increase Authorized Funding / Reduce Authorized Funding</b>																									
10702	LAND ACQUISITION FUNDS	Unallocated Parks and Trails Legacy Fund (PAOF) (SFY-2020/2021)		\$ -	\$ 47,787	\$ 47,787	\$ 1,765,400	\$ 1,176,933	\$ 2,942,333	\$ 1,765,400	\$ 1,224,721	\$ 2,990,121	\$ 2,942,333	\$ 2,942,333	\$ -										
10784	ANOKA COUNTY	Unallocated Anoka County - (PTLF)		\$ (0)	\$ -	\$ (0)	\$ 1,485,252	\$ -	\$ 1,485,252	\$ 1,485,252	\$ -	\$ 1,485,252	\$ 1,485,252	\$ 1,485,252	\$ -										
10785	Bloomington	Unallocated City of Bloomington - (PTLF)		\$ -	\$ -	\$ -	\$ 292,373	\$ -	\$ 292,373	\$ 292,373	\$ -	\$ 292,373	\$ 292,373	\$ 292,373	\$ -										
10786	CARVER COUNTY	Unallocated Carver County - (PTLF)		\$ -	\$ -	\$ -	\$ 353,288	\$ -	\$ 353,288	\$ 353,288	\$ -	\$ 353,288	\$ 353,288	\$ 353,288	\$ -										
10787	DAKOTA COUNTY	Unallocated Dakota County - (PTLF)		\$ -	\$ -	\$ -	\$ 1,277,878	\$ -	\$ 1,277,878	\$ 1,277,878	\$ -	\$ 1,277,878	\$ 1,277,878	\$ 1,277,878	\$ -										
10788	MINNEAPOLIS PARK & RECREATION BOARD	Unallocated Minneapolis Park - (PTLF)		\$ 3,847,320	\$ -	\$ 3,847,320	\$ 3,725,179	\$ -	\$ 3,725,179	\$ 7,572,499	\$ -	\$ 7,572,499	\$ 3,725,179	\$ 3,725,179	\$ -										
10789	RAMSEY COUNTY	Unallocated Ramsey County - (PTLF)		\$ 18	\$ -	\$ 18	\$ 1,323,670	\$ -	\$ 1,323,670	\$ 1,323,688	\$ -	\$ 1,323,688	\$ 1,323,670	\$ 1,323,670	\$ -										
10791	SAINT PAUL	Unallocated City of St.Paul - (PTLF)		\$ 20	\$ -	\$ 20	\$ 2,249,273	\$ -	\$ 2,249,273	\$ 2,249,293	\$ -	\$ 2,249,293	\$ 2,249,273	\$ 2,249,273	\$ -										
10790	SCOTT COUNTY	Unallocated Scott County - (PTLF)		\$ 0	\$ -	\$ 0	\$ 576,472	\$ -	\$ 576,472	\$ 576,472	\$ -	\$ 576,472	\$ 576,472	\$ 576,472	\$ -										
10792	THREE RIVERS PARK DISTRICT	Unallocated Three Rivers Park - (PTLF)		\$ 22,124	\$ -	\$ 22,124	\$ 3,774,177	\$ -	\$ 3,774,177	\$ 3,796,301	\$ -	\$ 3,796,301	\$ 3,774,177	\$ 3,774,177	\$ -										
10793	WASHINGTON COUNTY	Unallocated Washington County - (PTLF)		\$ -	\$ -	\$ -	\$ 831,038	\$ -	\$ 831,038	\$ 831,038	\$ -	\$ 831,038	\$ 831,038	\$ 831,038	\$ -										
Section Subtotal				\$ 3,869,482	\$ 47,787	\$ 3,917,270	\$ 17,654,000	\$ 1,176,933	\$ 18,830,933	\$ 21,523,482	\$ 1,224,721	\$ 22,748,203	\$ 18,830,933	\$ 18,830,933	\$ -										
<b>PARKS AND OPEN SPACE TOTAL</b>				\$ 3,869,482	\$ 47,787	\$ 3,917,270	\$ 17,654,000	\$ 1,176,933	\$ 18,830,933	\$ 21,523,482	\$ 1,224,721	\$ 22,748,203	\$ 18,830,933	\$ 18,830,933	\$ -										

