

Committee Report

Land Use Advisory Committee



Community Development Committee Meeting Date: February 6, 2023 For the Metropolitan Council: February 22, 2023

Business Item: 2023-32

2050 Regional Development Guide: Community Designations

Proposed Action

That the Metropolitan Council accept Option 2, as shown in Figure 2 of the report, as the working draft Community Designations in the 2050 regional planning process.

Summary of Land Use Advisory Committee Discussion/Questions

Planning Analyst, Raya Esmaeili, presented a summary of the Community Designations project and the proposed designations. Esmaeili summarized the Land Use Advisory Committee's continuous involvement in creating these proposals and previous direction by the Committee on the mapping of these designations. She emphasized that the names of the designations have not been determined and need to be discussed.

Committee members inquired about the designation descriptions and whether there will be another opportunity to provide feedback on them. Esmaeili responded that the Committee is only recommending the designations and their names, and descriptions are for informational purposes only and will be part of future discussions.

Committee members asked about the feedback received on the names and whether there have been specific concerns regarding any of the options. Esmaeili responded that a concern raised by a few communities is for the Council to ensure that the names align with the characteristics of communities.

While the Committee did not have a quorum present, it has discussed and provided feedback on community designations over the course of 2022. Therefore, the lack of quorum mainly impacted the proposed actions related to the recommended names of community designations.

Based on the four LUAC members present at the January meeting, there was a consensus to move this item forward to the Community Development Committee.

Business Item

Land Use Advisory Committee



Land Use Advisory Committee Meeting Date: January 19, 2023

For the Community Development Committee: February 6, 2023

For the Metropolitan Council: February 22, 2023

Business Item: 2023-32

2050 Regional Development Guide: Community Designations

District(s), Member(s):	All
Policy/Legal Reference:	Bylaws of the Metropolitan Council Land Use Advisory Committee, Art. I. B.1(a).
Staff Prepared/Presented:	Raya Esmaeili, Planning Analyst (651-602-1616) Paul Hanson, GIS Coordinator (651-602-1642) Angela R. Torres, Senior Manager, Local Planning Assistance (651-602-1566)
Division/Department:	Community Development/Regional Planning

Proposed Action

The Land Use Advisory Committee recommends that the Metropolitan Council accept Option ____ as the working draft Community Designations in the 2050 regional planning process.

Background

At its meeting on January 19, 2023, the project team will present the final community designations and naming options for consideration. The Land Use Advisory Committee (LUAC) will be asked to take action to recommend the preferred option to the Community Development Committee and the Metropolitan Council for use as a working draft throughout the 2050 regional planning process.

Rationale

Every 10 years, the Council prepares a regional development guide for the seven-county metro area that sets the vision and land use policies that are carried forward in the regional systems and policy plans. Regional land use policies are framed around common characteristics of communities, which are the basis for community designations. The proposed action will facilitate recommendation of updated community designation to be used for planning purposes during the 2050 regional development guide process.

Summary of Analysis

Community Designations are part of the regional development guide that work in conjunction with land use policies in furthering regional policy outcomes through at the local level, setting direction of growth based on level of urban services, establishing density expectations, and protecting agricultural and natural areas.

The LUAC provided feedback and participated in detailed discussions throughout 2022 in evaluating and updating the current community designations for use in the 2050 regional planning process. The project team also engaged with an external focus group of local planners and an internal group of Council staff to gather additional feedback in compiling proposals for new community designations.

Through this engagement process, LUAC recommended only considering updates to the designations within the Metropolitan Urban Service Area (MUSA) and retaining the same designations outside of MUSA as identified in *Thrive MSP 2040* (Thrive). The LUAC also advised on an updated set of variables that includes intersection density, age of housing (a proxy for age of infrastructure), and planned residential densities (based on local 2040 comprehensive plans). At its most recent conversation with staff, the LUAC confirmed reducing the number of designations within MUSA from five categories to four categories.

Discussion

Final community designations recommendations have been developed based on the above feedback (see Figures 1 and 2). It should be noted that Figures 1 and 2 show the same map based on the discussion analysis throughout this project but show different naming options as described below. The Committee will be asked to discuss and recommend working names of the updated designations for the four categories within MUSA.

Council staff offer the three options below for consideration. The options are listed in the order of designations from most to least developed.

- Option 1: Keeping the names the same as in *Thrive MSP 2040*, and eliminating Emerging Suburban Edge:
 - Urban Center
 - Urban
 - Suburban
 - Suburban Edge
- Option 2: Proposed revised names, reflecting feedback from previous Committee discussions:
 - Urban
 - Urban Edge
 - Suburban
 - Suburban Edge
- Option 3: Other
 - The Committee can recommend new names for the designations. Consideration should be given to current naming conventions, existing policy expectations associated with names, and if proposals for new designation names conflict with potential future policy expectations.

Community Designations Draft Descriptions

Please note that density references reflect *Thrive MSP 2040* minimum densities and will be reviewed and updated as part of the land use policy development for the 2050 Regional Development Guide.

- Urban Center (Option 1)/Urban (Option 2): These communities are the largest and most centrally located communities within the metro area. Most of the housing stock in [Urban Center/Urban] communities were built prior to 1965 and therefore are experiencing the most opportunities for redevelopment. Most of these communities are planning for



redevelopment areas at more than [10] units per acre and consist of the densest neighborhoods in the region. These are the most interconnected communities and more conducive to high frequency transit use and walking. At the same time, due to the amount of development and urban heat island effects, these communities are among those with highest median surface temperatures of 93 degrees Fahrenheit or higher.

- Urban (Option 1)/Urban Edge (Option 2): Communities in this designation are mostly built prior to the economic recession of 1973-1974. Similar to [Urban Center/Urban] communities, they experience rapid growth and redevelopment at higher densities, but lower than [10] units per acre. They are among communities with high job densities, and access to transit, considering their relatively high street connectivity. Many of these communities are faced with challenges of higher surface temperatures and some drinking-water vulnerability.
- Suburban: Suburban communities were mostly built in the 1980s and 1990s, with planned residential densities of mostly [3-5 units per acre. These communities are mainly auto oriented and include subdivisions and lower intersection densities]. While their street grid is not conducive to frequent transit access, many park and rides are located within these areas for commuter service. There are small amounts of undeveloped land still remaining in these communities and similar to [Urban/Urban Edge] communities, they are faced with challenges related to higher surface temperature and potential water supply issues.
- Suburban Edge: Suburban Edge communities are on the edge of the Metropolitan Urban Service Area (MUSA) and are primarily developed after the 1990s. They include many undeveloped areas and have lower planned residential densities of just above [three] units per acre. Generally, less than 15% prime agricultural land remain in these communities, and the median surface temperature is mostly between 82 and 89 degrees of Fahrenheit. These communities have the lowest street connectivity among the communities within MUSA due to larger lot developments.
- Rural Center: Rural Center communities are small local commercial, employment, and residential activity centers for the rural and agricultural areas surrounding them. While their development patterns are similar to urban communities within MUSA at densities of higher than [three] units per acre, they are at a smaller scale with their municipal wastewater treatment services. Most of these areas were developed prior to 2000 and have relatively higher intersection density, compared to the surrounding agricultural areas. Similar to their urban counterparts, they face the challenges of higher surface temperature and include less than 5% prime agricultural land.
- Diversified Rural: These communities include some prime agricultural land and farms, as well as large-lot residential development and clustered housing. Most of these areas were developed just prior to 2000 with lower residential densities of [1 unit per 10 acres]. This pattern of development is most conducive for future expansion of urban infrastructure, as some of these areas are within the Council's Long-Term Service Area. Considering the long-term plans for orderly growth of these communities, urbanized levels of residential development is discouraged to avoid premature demand for wastewater expansion.
- Rural Residential: These are communities with larger lot developments which preclude the provision of urban infrastructure, such as the regional wastewater service. Rural Residential communities have a historic development pattern of 1-2.5 units per acre, and were mostly built in the 1980s and 1990s. The growth pattern in these communities is not aligned with the Council's mission of orderly and economic growth and therefore they generally plan to accommodate minimal growth while preserving natural areas. Many communities with this community designation also include another community designation within their boundary.



- Agricultural: Agricultural communities mostly include more than 50% prime agricultural land with large areas dedicated to farming. These farming activities support the economic competitiveness of the region and promote local food production. Most of these areas are enrolled in the Agricultural Preserves Program and are discouraged from higher density development. While most of Agricultural communities have lower surface temperatures compared to the rest of region, they also include some higher vulnerability drinking-water areas, as well as high potential for groundwater and surface water interaction. Therefore, preservation of these agricultural areas and implementing best management practices in farming operation is important for overall water quality improvement.

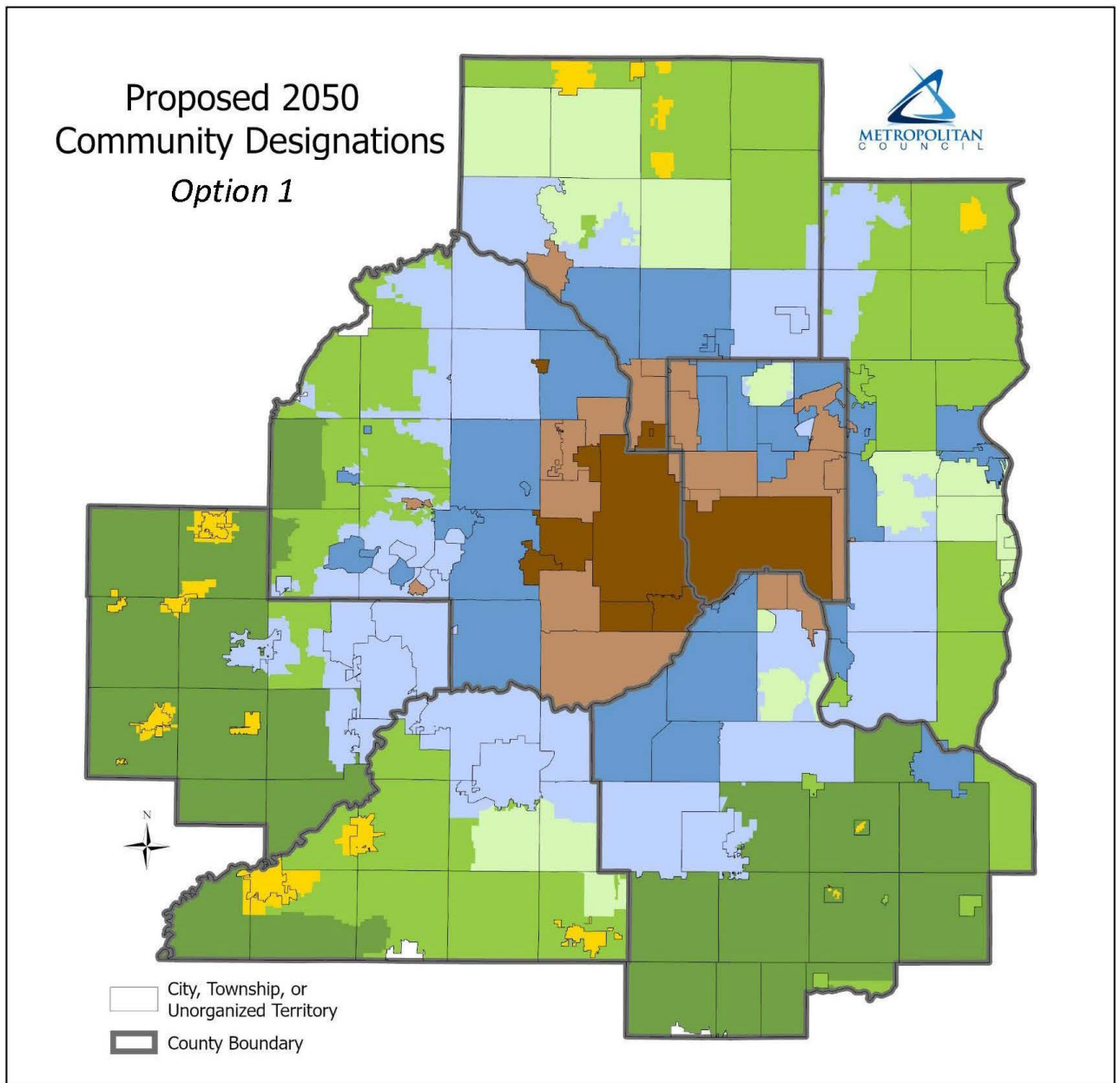
ATTACHMENTS

Figure 1: Proposed 2050 Community Designations with Option 1 Names

Figure 2: Proposed 2050 Community Designations with Option 2 Names



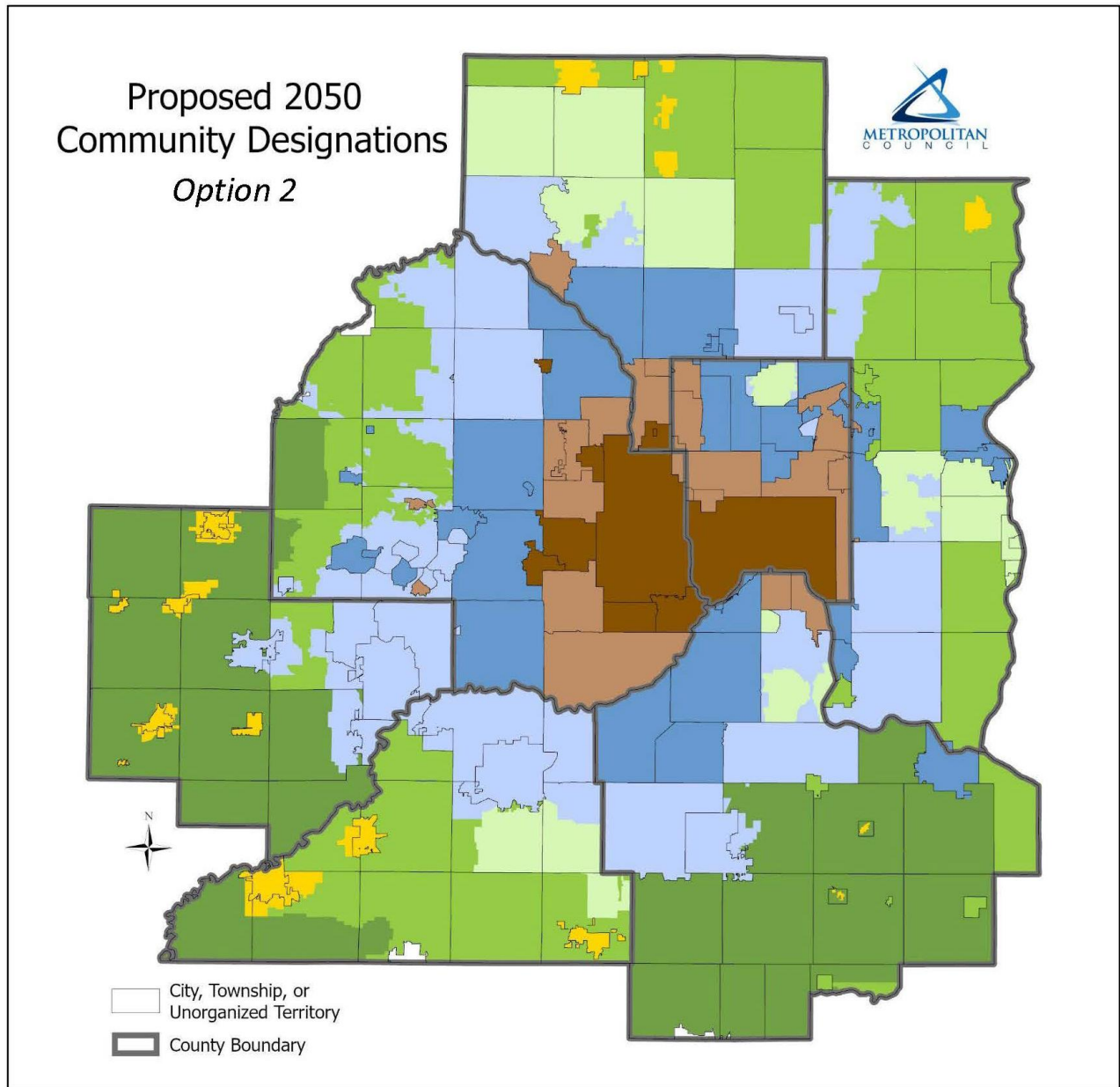
Figure 1. Proposed 2050 Community Designations with Option 1 Names



- Urban Center
- Urban
- Suburban
- Suburban Edge
- Rural Center
- Diversified Rural
- Rural Residential
- Agricultural
- Outside Council Jurisdiction



Figure 2. Proposed 2050 Community Designations with Option 2 Names



- Urban
- Urban Edge
- Suburban
- Suburban Edge
- Rural Center
- Diversified Rural
- Rural Residential
- Agricultural
- Outside Council Jurisdiction

