Information Item

Community Development Committee



Meeting Date: June 16, 2025

Topic

2050 Regional Parks and Trails Policy Plan Amendment: Modernizing Mapping

| District(s), Member(s): | All | |
|---------------------------|--|--|
| Policy/Legal Reference: | Minn. Stats. 473.147 | |
| Staff Prepared/Presented: | Tracey Kinney, Planning Analyst (651-602-1029) | |
| | Kevin Phan, Planner (651-602-1345) | |
| Division/Department: | Community Development / Regional Parks | |

Proposed action

Information item; no action is proposed at this time.

Background

The Modernizing Regional Parks and Trails Mapping project proposes to amend Section 2, System Plan, of the 2050 Regional Parks and Trails Policy Plan, to establish the:

- Regional Parks and Trails System Geographic Information System (GIS) dataset as the Met Council's primary reference on file and
- Make the Section 2 System Plan boundaries consistent with the GIS dataset.

While no policy changes are being proposed as part of this Policy Plan amendment, this proposed action seeks to formalize the Met Council's use of the GIS dataset to support approved regional park and trail long-range plans, as well as reconcile long-range plan and data inconsistencies.

Regional park and trail boundaries are tracked through a mapping system comprised of approved long-range plans, proposed GIS data, and legal land records. Regional park and trail long-range plans are high-level documents that define a regional unit's boundaries, acquisition, development, and operation of regional facilities. Park and trail long-range plans will continue to serve as the vehicle for Council approvals. The GIS data will work in concert with the approved long-range plans providing a higher-level of detail for use with planning questions and acreage calculations. The GIS data is updated annually in partnership with the ten regional park implementing agencies as part of the Operations and Maintenance Program fund distribution process. The legal land records will continue to serve as the basis for land exchanges, acquisitions, and boundary adjustments.

The Regional Parks and Trails System has grown substantially since its inception in 1974, making it necessary to embrace technological advancements and policy plan process improvements.

As part of the Met Council's Modernizing Regional Parks and Trails Mapping project (formerly the GIS Improvement project), Council parks staff have been working closely with park implementing agency staff to ensure consistency between the GIS data and the approved long-range plans on file. After careful review of the plans and GIS data, it has become clear that there are a number of minor amendments needed to correct and reconcile the plans with the more specific GIS mapping

tool. These amendment descriptions will be further refined and expanded with actionable details in the upcoming Policy Plan business item for the Community Development Committee and Met Council's consideration. Additionally, this future business will open the public comment period.

This effort represents a significant step toward addressing and correcting past actions that were either not properly documented or simply need to be corrected due to the highly exact nature of digital records (Figures 2-26). The proposed long-range plan amendments (below) are organized into the following two categories:

- **Corrections**: Regional park and trail boundary changes that require corrections due to human error or advancements related to the precision of GIS.
- **Trail Implementation:** Minor trail alignment adjustments that were made as a result of trail implementation through the willing-seller process.

On June 5, 2025, prior to the CDC meeting, Parks Staff shared the Modernizing Regional Parks and Trails Mapping information item's purpose and scope to the Metropolitan Parks and Open Space Commission meeting. While the information item and presentation remain largely the same, refinements were made to the information item and presentation to improve the clarity of the proposal.

At the June 16, Community Development Committee Meeting Council staff will share the Modernizing Regional Parks and Trails Mapping information item's purpose and scope.

If CDC Members support the proposal, then Council staff will return to CDC on September 16, 2025, and with a Modernizing Regional Parks and Trails Mapping business item to reconcile the needed updates between the long-range plans and GIS data. As this proposal requires an amendment to the adopted Policy Plan, it will include a public comment and hearing process that will run from September 24 to November 17 (Table 1).

| Date/Timing | Milestone | |
|---|---|--|
| February 12, 2025 | Metropolitan Council adoption of Imagine 2050 | |
| June 5, 2025 MPOSC | Information Item | |
| June 16, 2025 CDC | | |
| September 4, 2025 MPOSC | Policy Plan Amendment Business Item; Release | |
| September 15, 2025 CDC | for Public Comment | |
| September 24 MC action; next day notice, period opens | | |
| November 5, 2025 (week of) Committee of the Whole or MC | Public hearing | |
| November 17, 2025 | Public comment period closes | |
| Varies | Final public comment reports prepared | |
| December 1 CDC; December 4 MPOSC; December 10 MC or December 17 Committee of the Whole | Metropolitan Council consideration for adoption | |

Figure 1. Schedule for Imagine 2050 amendment resulting from Modernizing Regional Parks and Trails Mapping project

Figure 2. Proposed Correction Amendments

| Propo | Proposed Correction Amendments | | | | |
|------------|---|--|---|---|--|
| Map Key | Agency | Regional Park or Trail | Context | Notes | |
| 1 | Anoka County | Bunker Hills Regional Park | Addition of a parcel in the southwest part of the Regional Park. | Adds 14 acres of parkland which is less than 1% of that total acreage of the 1,600-acre regional park. | |
| 2 | Anoka County | Martin- Island- Linwood Lakes Regional Park | Addition of parcels located in the northwest part of the of the park. | Adds .68 acres of parkland which is 0.001% of that total acreage of the 735-acre regional park. | |
| 3 | Bloomin gton/ Three Rivers Park District | Hyland Anderson Bush Park Reserve | Transfer of parkland management from Bloomington to Three Rivers. | Since this is a change in management of existing regional park land, there is no impact to total acreage or regional park boundaries. | |
| 4 | Bloomin gton/ Three Rivers Park District | Nokomis- Minnesota River Regional Trail | 2.0-mile existing trail extension to connect to Three River's trail terminus and transfer of management to Three Rivers. | Addition of 2.0-mile of trail for a total of 7.14-miles of trail. | |
| 5 | Carver County | Lake Minnewashta Regional Park | Adds parkland to the entrance in the southeast part of the park. | Add 0.40 acres of parkland which is less than 1% of the total acreage of the 330-acre regional park. | |
| 6 | Carver County | Lake Waconia Regional Park | Removal of parkland located on the southwest side of park and confirmation of boundary exhibit Figure 2.4 in plan. | Adds 5.3 acres of parkland which is 0.04% of the total acreage of the 125-acre regional park. | |

| 7 | Dakota County | Minnesota River Greenway Regional Trail | Clarifies the boundary between the Minnesota River Greenway Regional Trail and Big Rivers Regional Trail. | Renames Big Rivers Regional Trail to Minnesota River Greenway Regional Trail. |
|----|--|---|---|---|
| 8 | Minneap olis Park and Recreati on Board | Above the Falls Regional Park | Added an inholding on the southwest side of the park. | Adds 17 acres of inholdings which is 4.5% of the total acreage of the 375-acre regional park. |
| 9 | Minneap olis Park and Recreati on Board | Theodore Wirth Regional Park | Added parkland from a vacated road. | Adds 6.09 acres of parkland which is 0.82% of the total acreage of 720 acres. |
| 10 | Ramsey County | Long Lake Regional Park | Addition and removal of parkland located on the east sides of the park. | Adds 9.4 acres of parkland which is 7.5% of the total acreage of the 125 acres regional park. |
| 11 | Ramsey County / Saint Paul | Phalen- Keller Regional Park | Clarifies the boundary along Round Lake. | Since this is a change in management of existing regional park land, there is no impact to total acreage or regional park boundaries. |
| 12 | Saint Paul | Hidden Falls- Crosby Farm Regional Park | Adds an inholding parcel located on the Crosby Lake shoreline. | Adds one 6.14-acre inholding which is 1% of the total acreage of the 612 acres regional park. |
| 13 | Scott County | Spring Lake Regional Park | Addes two community trail connections located on the east side of the park. | Adds 0.1-acre of parkland which is 0.26% of the total acreage of the 376 acres regional park. |
| 14 | Three Rivers Park District | Bryant Lake Regional Park | Past inholding removals left an owned-island parcel that is for proposed removal. | Removes 1.32-acres of parkland that is 0.08% of the 169-acre park. |
| 15 | Three Rivers Park District | Fish Lake Regional Park | Removal and addition of parkland for the Bass Lake Road (CR 10) reconstruction/expansion project. | Removes 1.20-acres of parkland and adds 0.9-acres of parkland to 131-acre park. |

| 16 | Three Rivers Park District | Elm Creek Park Reserve | Removal of a parcel as part of the land exchange with the City of Champlin. | Removes 8.85-acres of parkland that is 0.21% the 4,209-acre park reserve. |
|----|-------------------------------------|---------------------------------------|--|---|
| 17 | Three Rivers Park District | Lake Rebecca Park Reserve | Acquired parkland along the northern Crow River boundary. | Adds 71.6-acres of parkland that is 3.4% the 2,069-acre park reserve. |
| 18 | Three Rivers Park District | Gale Woods Farm Special Feature | Erroneously acquired a parcel while acquiring an adjacent parcel. | 2.87-acre removal due to error. |
| 19 | Washing ton County | Lake Elmo Park Reserve | Clarified south entrance boundary with addition of County road right-of-way. | Adds 5.4-acres of parkland that is 0.1% of the 2,036-acre park reserve. |

Figure 4: Proposed Trail Implementation Amendments

| Мар Кеу | Agency | Regional Park or Trail | Context | Notes |
|------------|-------------------------------------|---|--|---|
| 20 | Dakota County | Veteran's Memorial Greenway Regional Trail | Realign trail segment between Rich Valley Boulevard and Highway 52. | Changed alignment reduces the trail mileage by about 0.3 miles. |
| 21 | Ramsey County | Birch Lake Regional Trail | Trail alignment implemented along Hammond Road and Township Parkway, to connect with Bald Eagle- Otter Lake Regional Park. | 0.77 mile trail extension is17.7% of the total mileage of 4.33 miles. |
| 22 | Three Rivers Park District | Baker/Carver Regional Trail | Addition of Segment F trail corridor land for trail development and natural system management. | Add 54-acres of trail corridor land to the 17-mile trail. |

| 23 | Three Rivers Park District | Medicine Lake Regional Trail | Addition of a short trail spur for a future trail realignment. | 0.10-mile trail spur |
|----|-------------------------------------|------------------------------------|--|----------------------|
|----|-------------------------------------|------------------------------------|--|----------------------|

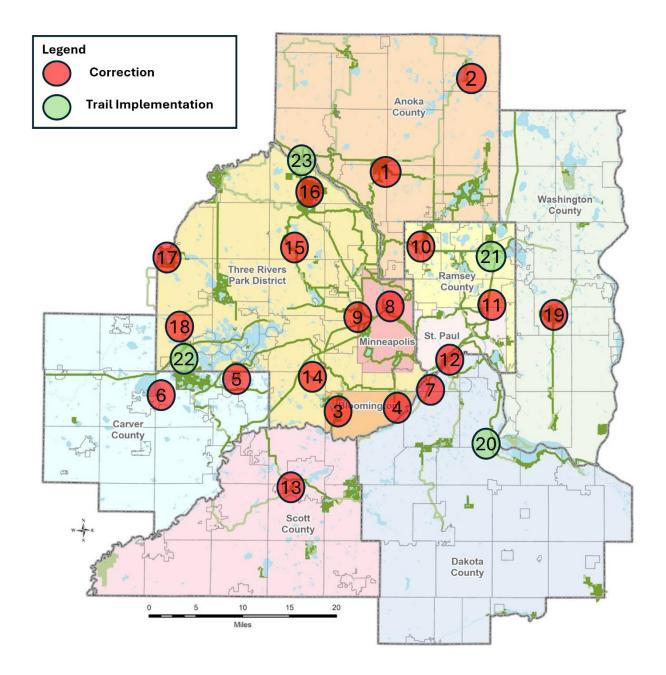


Figure 5. Anoka County's Bunker Hills Regional Park Amendment, Map Key 1

Addition of a parcel in the southwest part of the Regional Park.



Figure 6. Anoka County's Martin-Island-Linwood Lakes Regional Park Amendment, Map Key 2

Addition of parcels located in the northwest part of the park.



Metropolitan Council

2.0-mile existing trail extension to connect to Three River's trail terminus and transfer management to Three Rivers.



Figure 8: Carver County's Lake Minnewashta Regional Park Amendment, Map Key 5

Proposed Addition

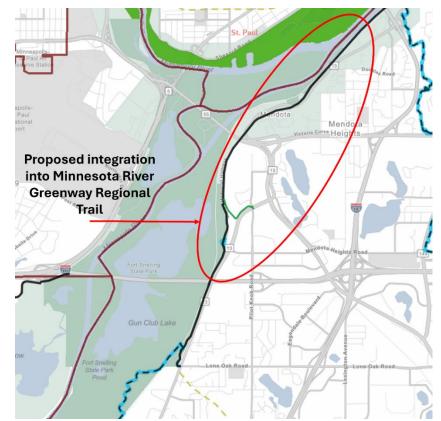
Adds parkland to the entrance in the southeast part of the park.

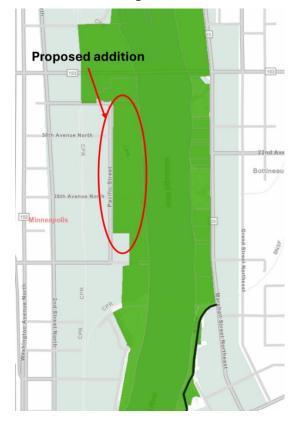
Removal of parkland located on the southwest side of park and confirmation of boundary exhibit 2.4 in plan.



Figure 10. Dakota County's Minnesota River Greenway Regional Trail Amendment, Map Key 7

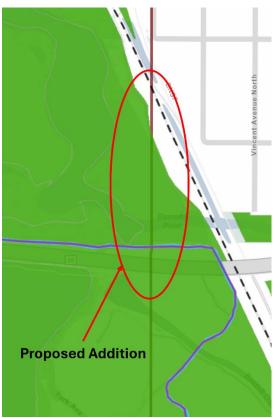
Clarifies the boundary between the Minnesota River Greenway Regional Trail and Big Rivers Regional Trail.





Adds an inholding on the southwest side of the park.

Figure 12. Minneapolis Park and Recreation Board's Theodore Wirth Regional Park Amendment, Map Key 9



Adds parkland from a vacated road.

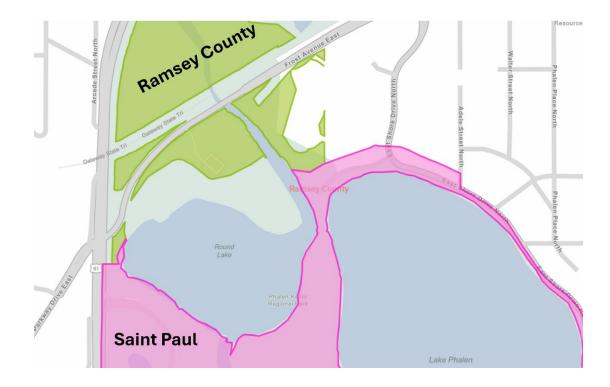
Figure 13. Ramsey County's Long Lake Regional Park Amendment, Map Key 10

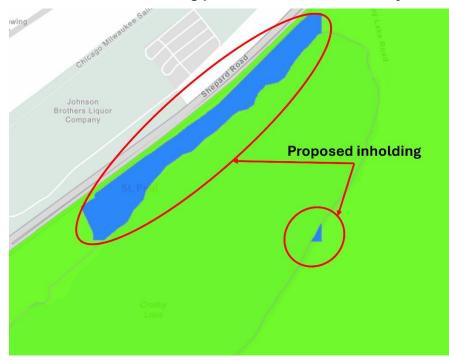
Addition and removal of parkland located on the east side of the park.



Figure 14. Ramsey County / Saint Paul's Phalen-Keller Regional Park Amendment, Map Key 11

Clarifies the boundary along Round Lake.





An addition of an inholding parcel located on the Crosby Lake shoreline.

Figure 16. Scott County's Spring Lake Regional Park Amendment, Map Key 13

Adds two community trail connections located on the east side of the park.

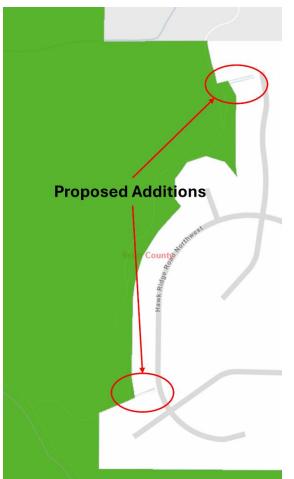


Figure 17. Three Rivers Park District's Bryant Lake Regional Park Amendment, Map Key 14

Time

Past inholding removals left an owned-island parcel that is for proposed removal.

Figure 18. Three Rivers Park District's Fish Lake Regional Park Amendment, Map Key 15

Proposed removal and addition of parkland for the Bass Lake Road (CR 10) reconstruction/expansion project.



Figure 19. Three Rivers Park District's Elm Creek Park Reserve Amendment, Map Key 16

Proposed removal of a parcel as part of the land exchange with the City of Champlin.



Figure 20. Three Rivers Park District's Lake Rebecca Park Reserve Amendment, Map Key 17



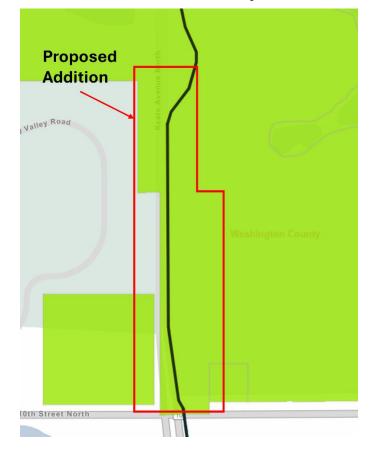
Acquired parkland along the northern Crow River boundary.

County Road 15 Proposed Removal Woodedge Three Rivers Woodedge

Erroneously acquired a parcel while acquiring an adjacent parcel.



Clarifies south entrance boundary with addition of County road right-of-way.





Proposed trail realignment segment between Rich Valley Blvd and Highway 52.

Figure 24. Ramsey County's Birch Lake Regional Trail Amendment, Map Key 21

Proposed trail realignment implemented along Hammond Road and Township Parkway, to connect with Bald Eagle-Otter Lake Regional Park.



Proposed addition of Segment F trail corridor land for trail development and natural system management.

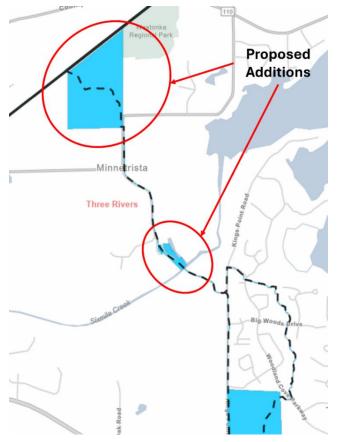


Figure 26. Three Rivers Park District's Medicine Lake Regional Trail Amendment, Map Key 23

Proposed addition of a short trail spur for a future trail realignment.

