# **INFO ITEM 1:** PRELIMINARY CAPITAL FINANCE PLAN

**Jason Willett, Director MCES Finance & Energy** 

Environment Committee 9/10/13





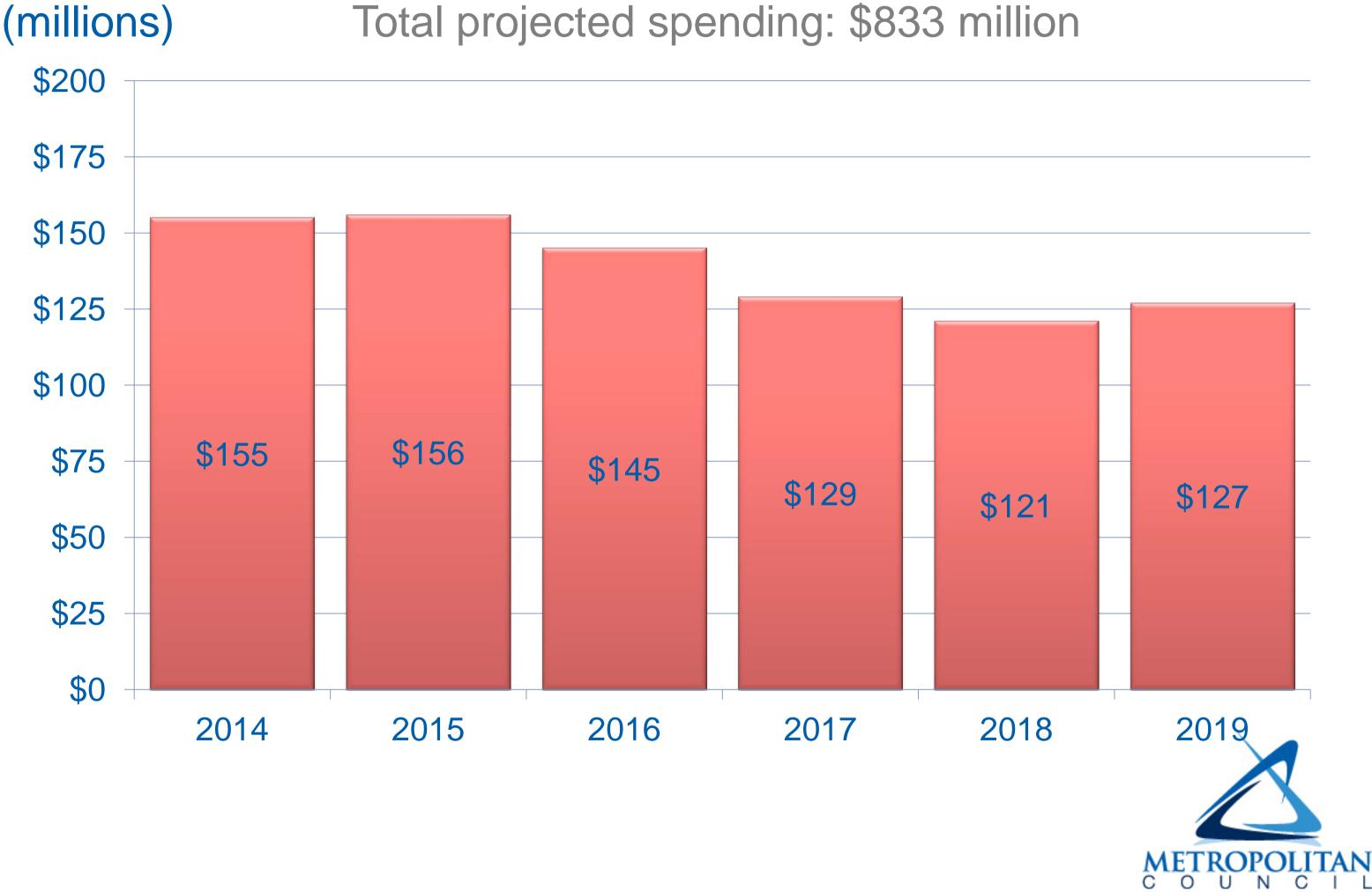
# Today's Agenda

- Sources of Capital Funding
- MCES Capital Finance Plan
- Debt Service and Debt Outstanding
- Comparative Data
- Conclusions





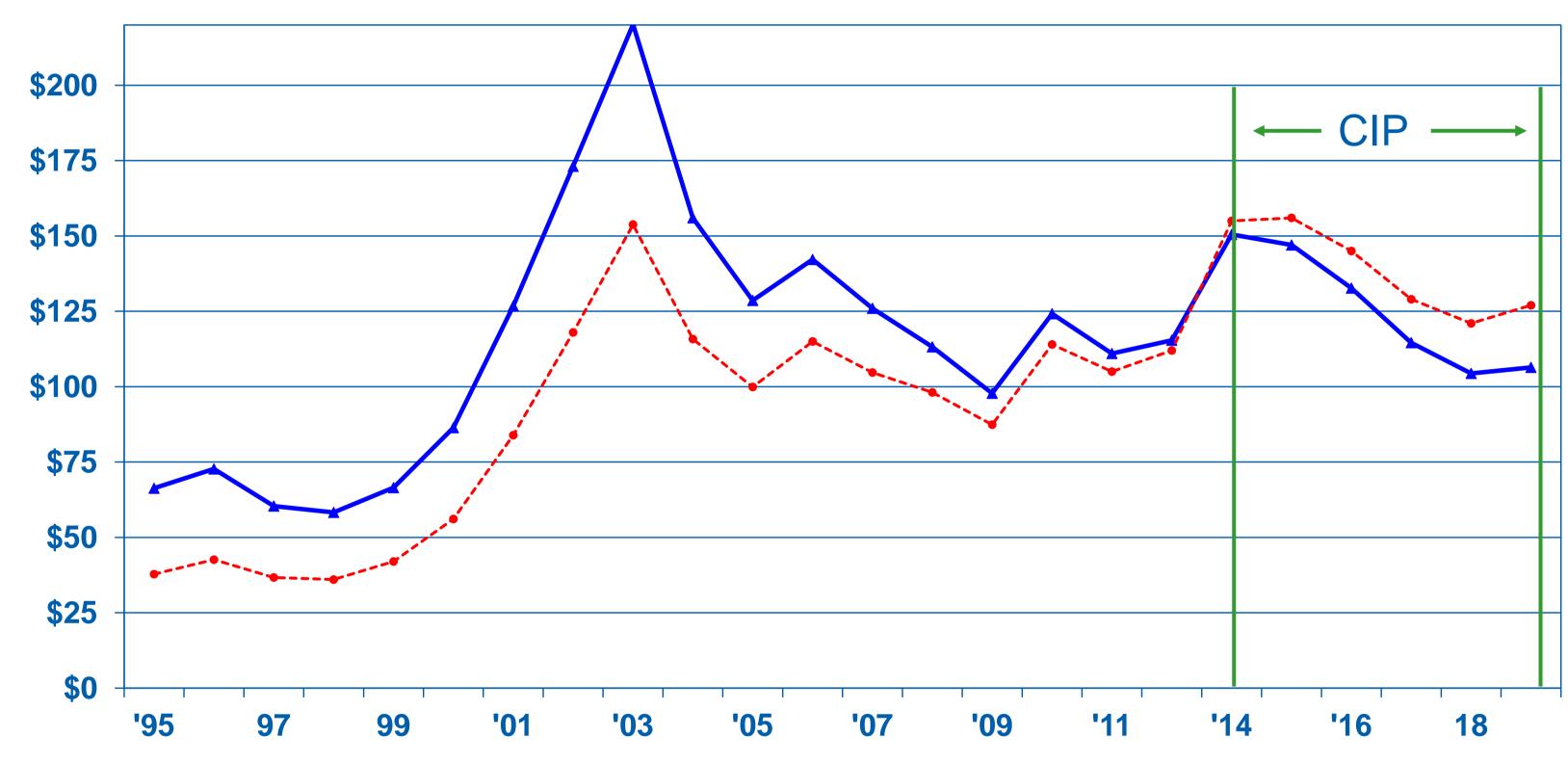
# **Capital Improvement Plan** 2014-2019 Capital Spending





# **Capital Spending**

### (millions)



Adjusted to 2013 dollars
 1995-2012 Actual, 2013 Estimated, 2014-2019 Projected CIP

### History and projections



# **CIP Comparison**

	Average Annual (\$	
Capital Spending:	nominal	20
Next 6 years:	\$139	
Last 10 years:	\$106	
Last 40 years:	\$67	



### <u>\$millions)</u> 2013 \$s \$126

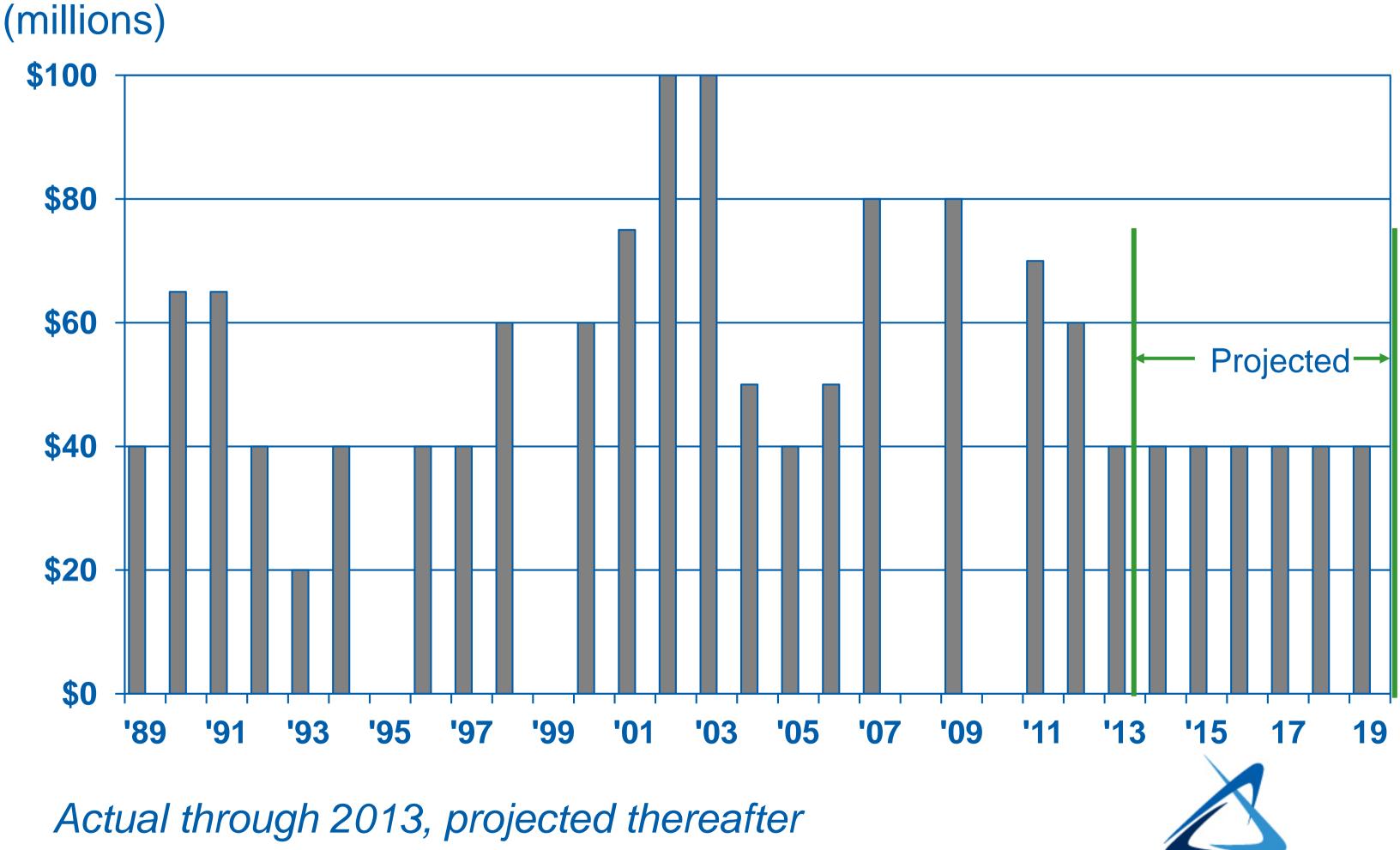
\$126 \$123 \$123 **Sources of Capital Funding for** Wastewater Projects

- 1. PFA Loans
- 2. Council Bonds
- 3. Pay-as-you-go
- 4. Grants
- 5. Private Capital





### **PFA Loans (Actual and Projected)**





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# **PFA Clean Water State Revolving** Loan Program

- 22 wastewater loan agreements 1989-2013 totaling \$1.27 billion
- Interest rates from 1.00% to 6.42%
- PFA normally offers below market interest rates
  - 150 basis point subsidy currently limited to \$40M
- Council pledges its General Obligation (i.e. taxes) if needed)





# Impact of PFA Subsidy

### For a \$40 million loan

(\$ millions)	Total Debt Service	
4.0% Council bond	\$58.9	
2.5% PFA loan	51.3	
Interest savings to ratepayers	\$7.6	
Bond underwriters discount		
Cost of issuance saved		
Funds received only after capital spending o		
Total Present Value Savings		

Present Value \$40.0 34.9 \$5.1 \$0.5 \$0.1 \$0.4 occurs \$6.1



# **Negatives of Borrowing From PFA**

- Refunding or prepayment savings
- Sale of assets and management contracts restricted
- Metro Plant Facilities Improvement projects have extra restrictions and must have declaration recorded against title
- Federal & State prevailing wage rates
- MMBE and WBE requirements





# **Greater Borrowing From PFA**

Typically, higher borrowing allowed;

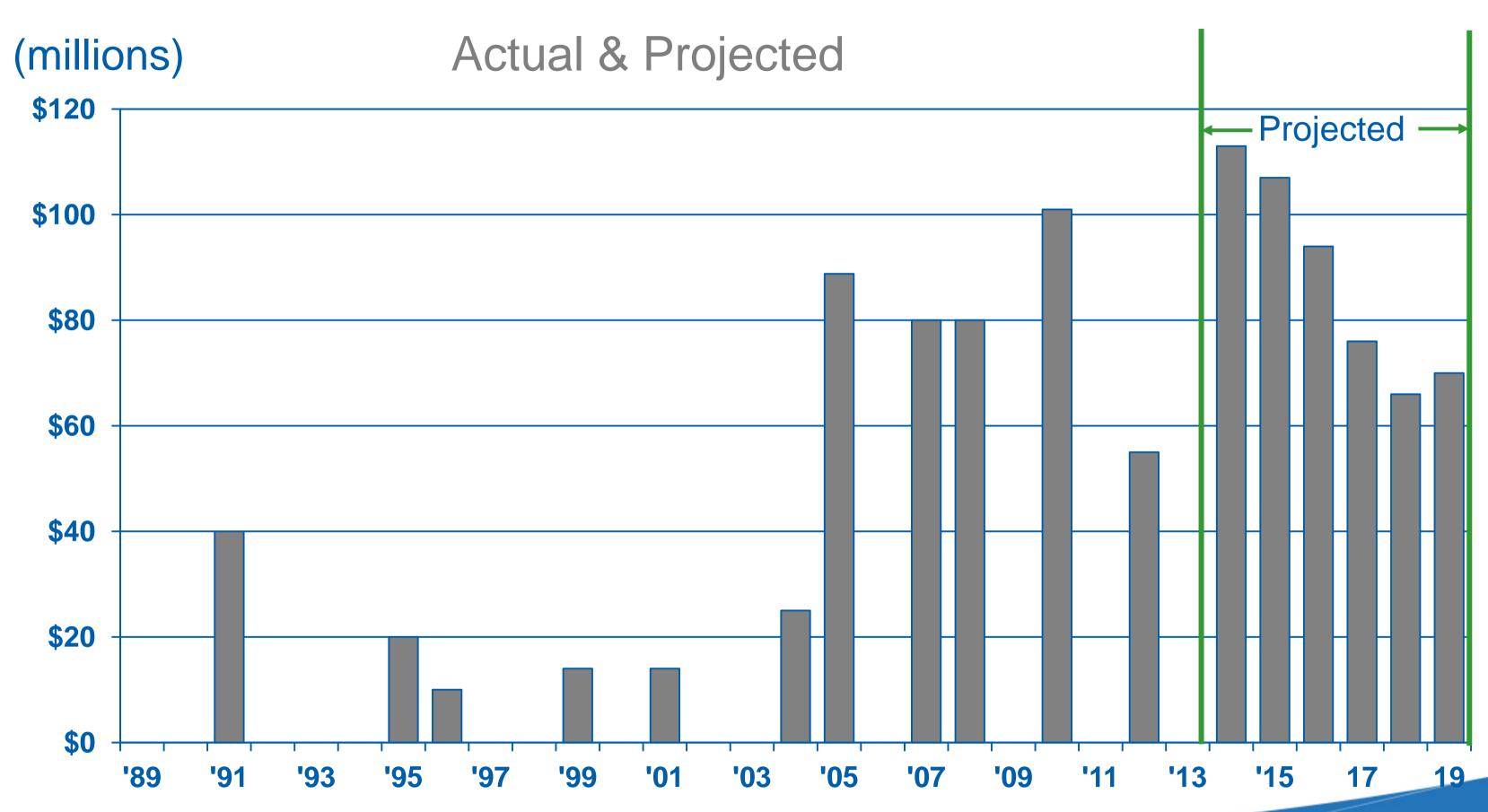
- But, a 1.25 basis point reduction in the subsidy for each \$1M over \$40M.
  - For a 4.0% bond rate, this results in PFA loan rates of:

Amount Borrowed	Subsidized Loa
\$40M	2.50%
\$50M	2.63%
\$60M	2.75%
\$70M	2.88%
\$80M	3.00%
\$90M	3.13%
\$100M	3.25%
\$160M (breakeven)	4.00%



### n Rate

# **Council Wastewater Bonds**





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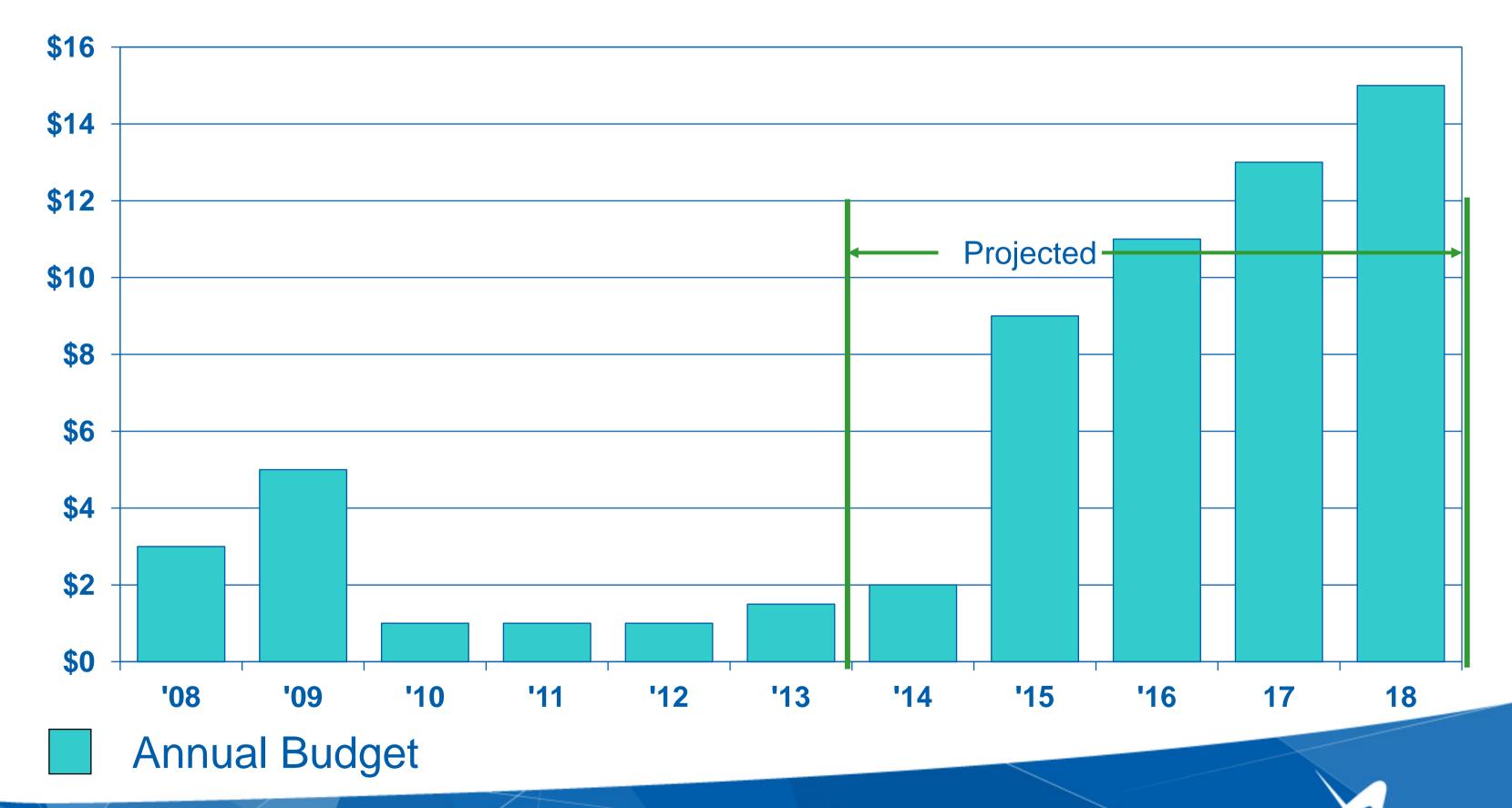
# **Council Wastewater Bonds**

- No statutory limit on amounts (M.S. 473.541)
- Must be "necessary or desirable to metro wastewater system (M.S. 473.535)
- Must be for projects listed in the CIP & budget
- Council pledges its General Obligation
  - Taxes, if needed
  - However, fee revenue is used





### (millions)



## METROPOLITAN

# **PAYG Pros/Cons Summary**

- Pros: 1) Avoided interest expense
  - 2) More flexibility in Annual Budget
  - 3) Positive bond rating factor
- Cons: 1) Higher Wastewater Charges during transition
  - 2) Opportunity Cost

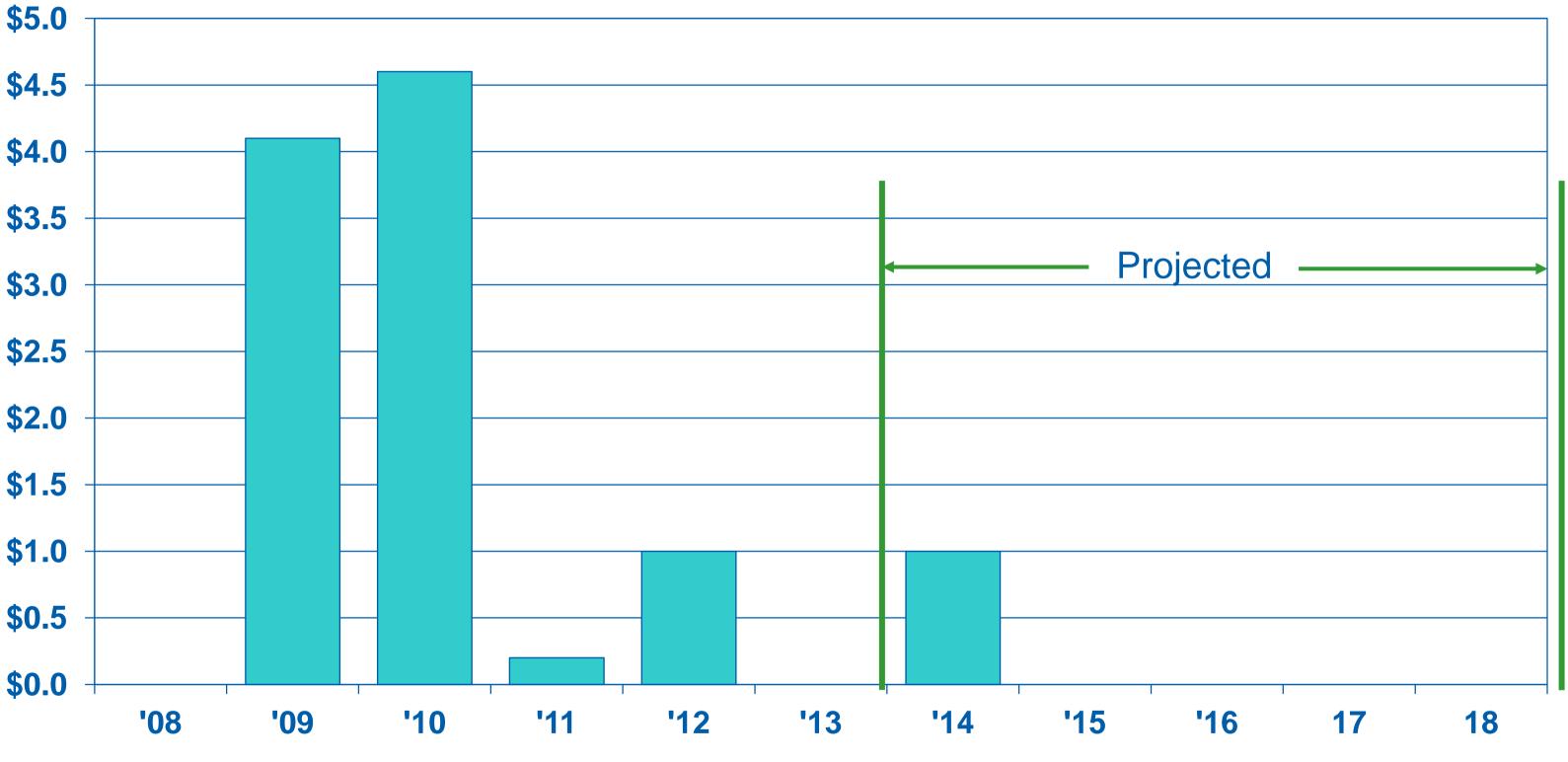
Controversial: debt financing costs paid by future beneficiaries of the system



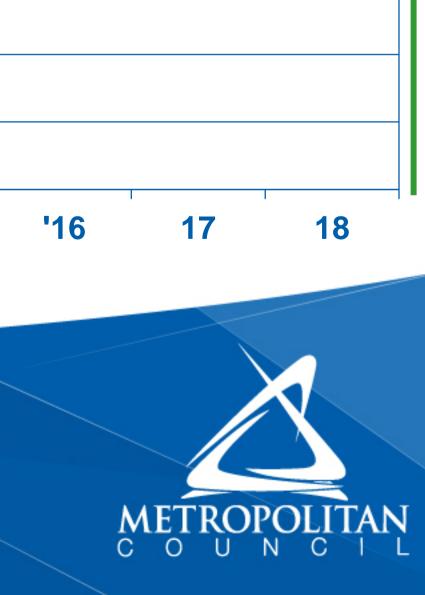


### Grants

### (millions)



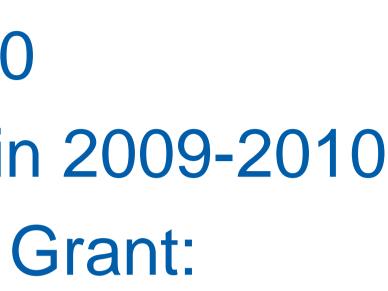
**Total Grant Money Received** 



## Grants

- PFA ARRA: \$8.2 million in 2009-2010
- PFA State Phosphorus: \$0.5 million in 2009-2010
- Commerce/DER Local Govt. Energy Grant: \$.2M in 2011
- PFA Green grants: \$1 million in 2012
  - \$525,000 Metro non-condensing steam turbine generator project
  - \$450,000 Metro aeration tanks improvements project
- Projected: \$1M PFA Green grant for pumps



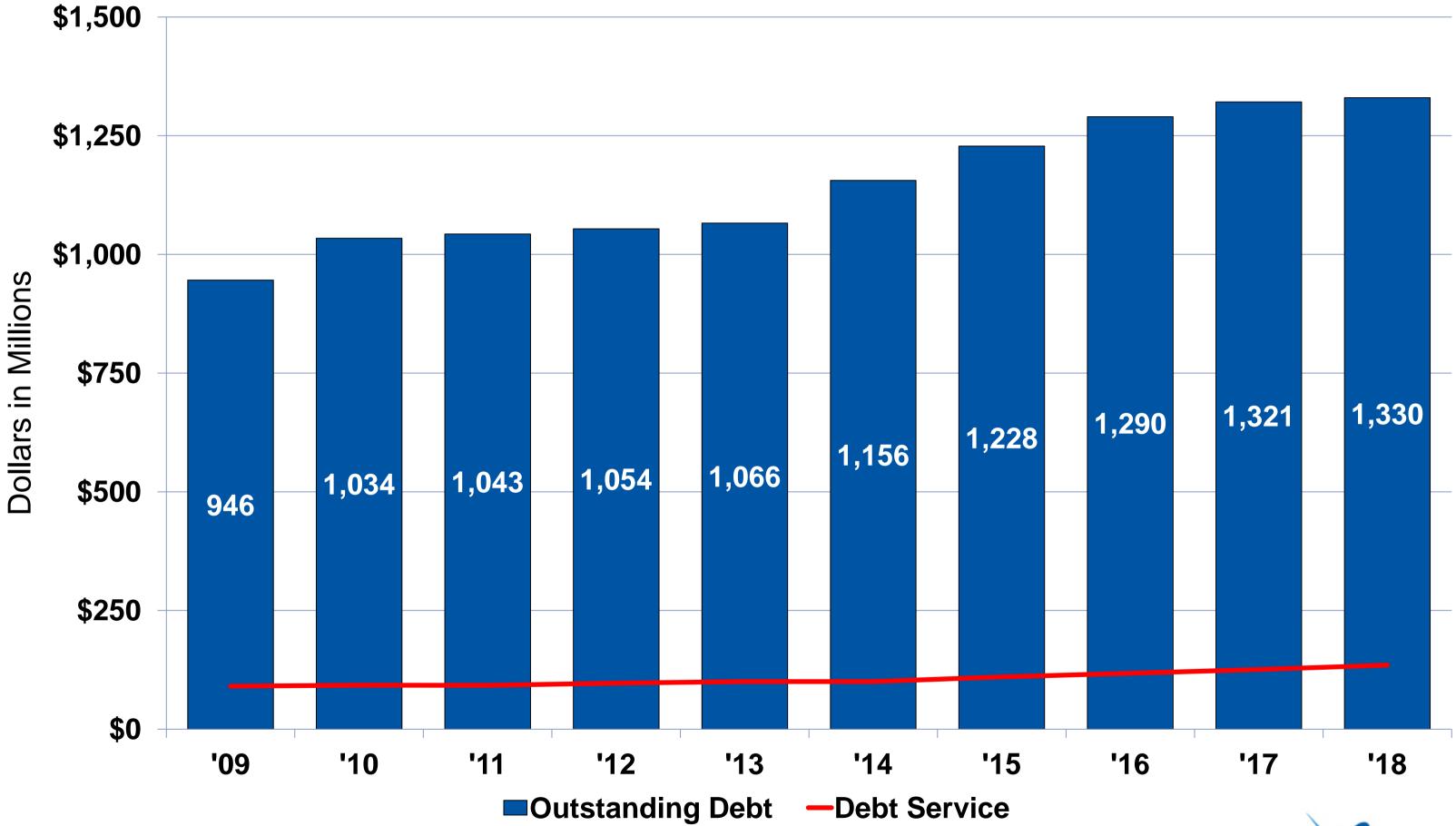


# **Private Capital**

- Investment Tax Credit (ITC) through 2016
- Accelerated depreciation
- Guaranteed Energy Performance Contracting



### Wastewater Debt Service & Bonds Outstanding







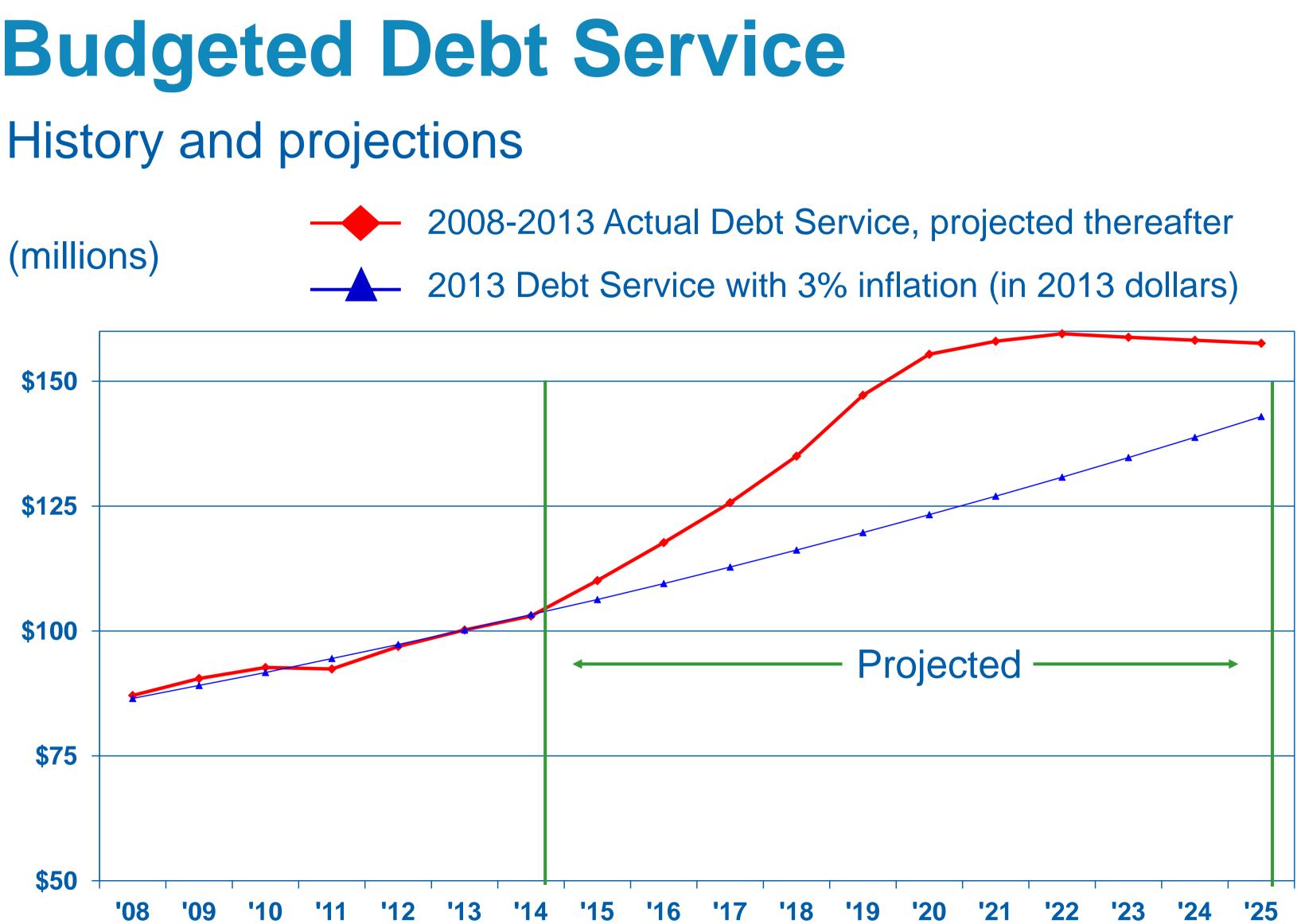
# Wastewater Debt Service

(\$ millions)	Debt Service	Pre-funded D.S.	B
2013	100.7	(.5)	
2014	103.5	(.5)	
2015	113.6	(3.5)	
2016	117.7	0	
2017	126.7	(1.0)	
2018	135.0	0	
2019	150.1	(2.9)	



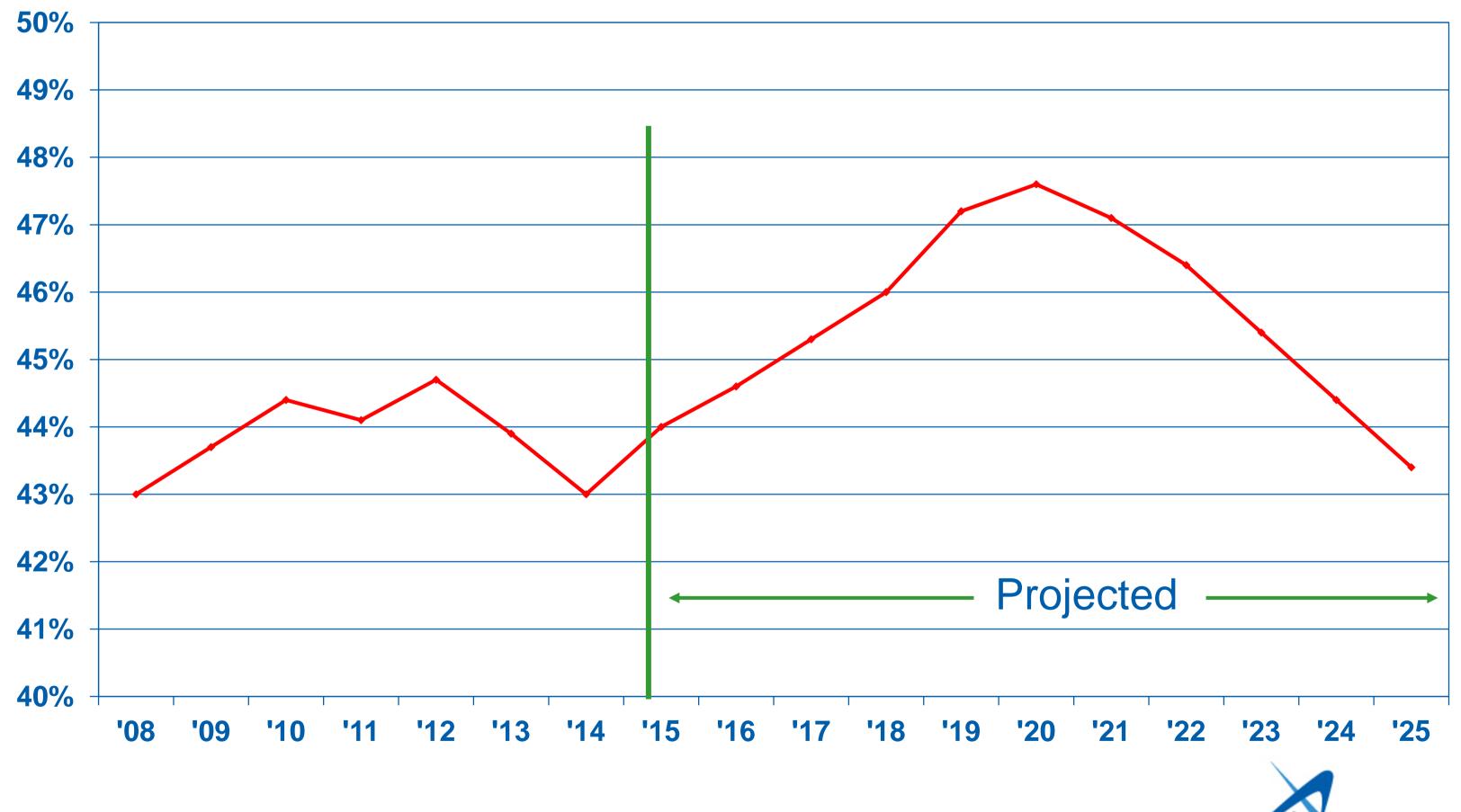






# **Debt Service Projections**

### As a percent of annual all-uses MCES budget\*



\*Includes portion of debt service paid by SAC transfer; assumes O&M portion of budget increases 3% per year.

# 5 budget\*

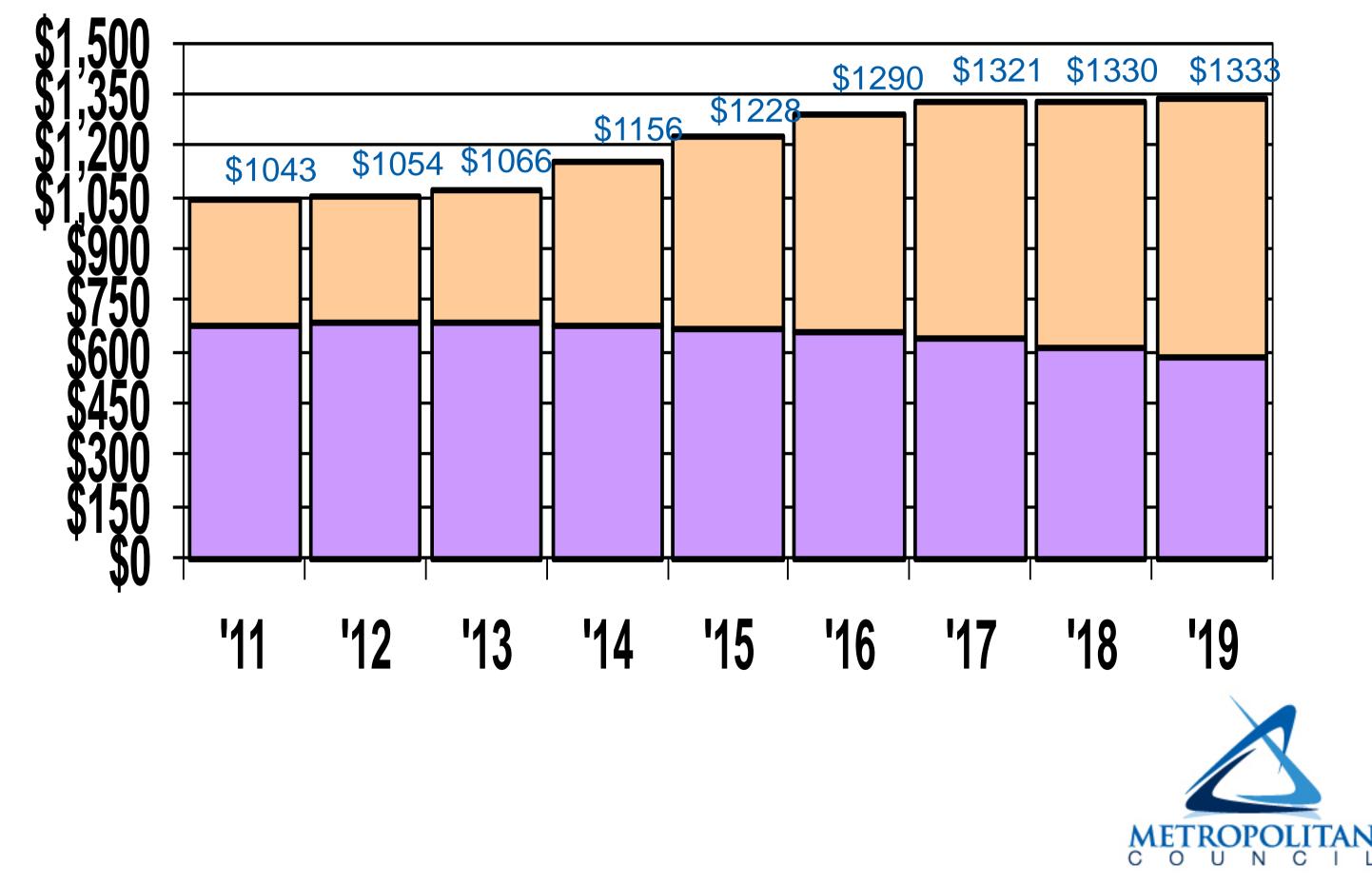


# **Outstanding Debt (PFA vs. Bonds)**

2011 and 2012 are actual; other years projected

(millions)







### Loans

PFA

### Impact of Possible Nutrient Regulations

 If new regulations require additional capital spending, this ratio increases to:

Additional Capital	Max. D.S. Ratio*
<b>\$</b> 0	48%
\$200 million	50%
\$500 million	53%
\$1 billion	57%
\$1.5 billion	61%
\$2 billion	65%
\$1.5 billion	61%

\*Debt Service Ratio (annual) = debt service / total MCES budget \*Max. Ratio = maximum any year, during 20-year projection







# **Peer Agencies**

### Debt Service as a % of budget\*

Rochester, NY	22%	San Antonio	41%
St. Louis	22%	Cincinnati	43%
Virginia Beach	24%	Sayreville NJ	44%
Memphis	30%	Phoenix	45%
Chicago	31%	MCES	45%
Denver	33%	Honolulu	48%
San Diego	35%	Sacramento	49%
Cleveland	37%	Detroit	49%
Fort Worth	40%	Milwaukee	51%

\*2010 data from 2011 NACWA survey

# Washington, DC 52% Columbus OH 55% Philadelphia 58% Seattle 59% Austin 59% Charlestown MA 60% Arlington TX 60%



# **Peer Agencies**

### Debt per capita (person)\*

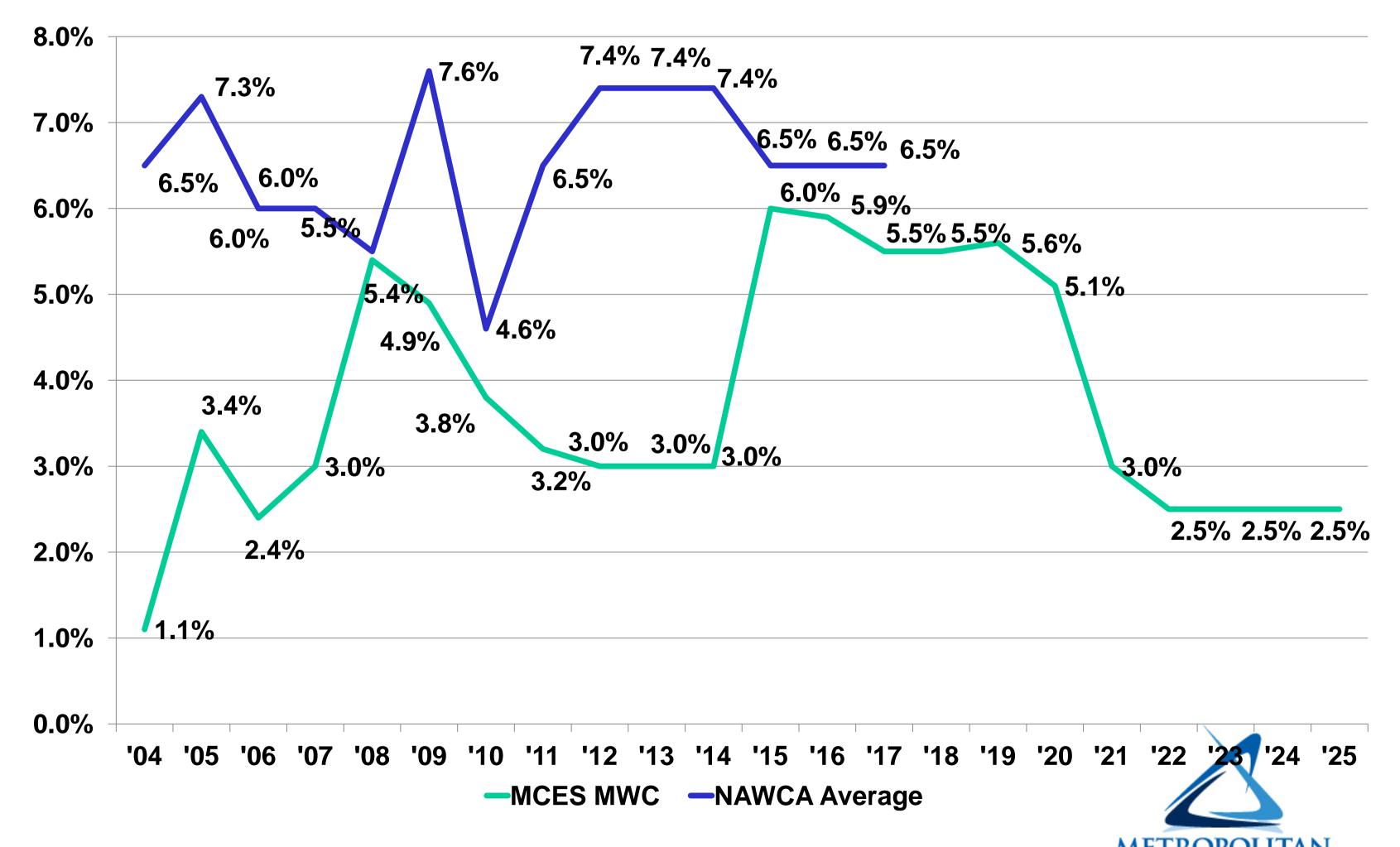
Memphis	\$145	Washington, DO	C \$577
Denver	\$237	Arlington	\$593
Sayreville, NJ	\$306	San Antonio	\$660
Virginia Beach	\$347	Philadelphia	\$723
Phoenix	\$362	Dallas/Ft Worth	\$736
MCES	\$370	Cleveland	\$880
Chicago	\$374	Milwaukee	\$940
San Diego	\$414	Sacramento	\$1,094
St. Louis	\$450	Cincinnati	\$1,098

\*2010 data from 2011 NACWA survey

# Columbus \$1,624 Honolulu \$2,345 Seattle \$2,381 Austin \$2,464 Charlestown \$2,657



### **MWC Increases Compared to NACWA** Average





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# Conclusions

- PFA subsidies are important
- Council's "Aaa" bond rating and G.O. backing also very important
- Debt service ratio may exceed 50%
- Financing load is reasonable for wastewater
  - Will not cause uncompetitive rates
- Next financings projected:
  - \$50-60M PFA loan next 6 months
  - ~\$100M Council bonds early 2014





# **Next Steps**

Today:

October:

November: **December:**  **Committee information &** discussion **Council approves preliminary** 

unified capital budget, authorized capital program, **CIP and Capital Financing Plan** Public hearing **Council adoption** 

