### New Resources for People-Centered, Place-Based Research in the Twin Cities Region

An Overview of the Equity Considerations dataset

Metropolitan Council's Equity Advisory Committee







#### **Tonight's Presentation**

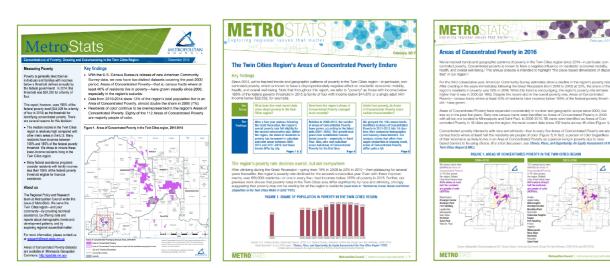
- **Overview of the Equity Considerations dataset** 
  - Why we developed it
  - What's in it now
  - What's next
- How we're spreading the word & next steps Inreach & outreach • Tool development
- **Q&A/discussion**



# **Today's research frames tomorrow policy**



Sustainable Communities Regional Planning Grant program require a Fair Housing and Equity Assessment (FHEA), a study of segration by race & income and its drivers.



#### 2015-2018

Council researchers publish an annual report and

dataset on concentrated poverty.

#### 2020-

Planning for the next regional development is currently underway.

#### 2024

The Council adopts the next regional development guide and systems and policy plans.

METROPOLI

2014

The Council adopts its FHEA, Choice, Place, and *Opportunity*, in 2014. The findings influence two regional policy documents, *Thrive MSP 2040* and the 2040 Housing Policy Plan.

2019-2020 Concentrated Poverty project.



Council researchers initiate Rethinking Areas of

Are narratives and research tools that center concentrated poverty effective in advancing regional equity?



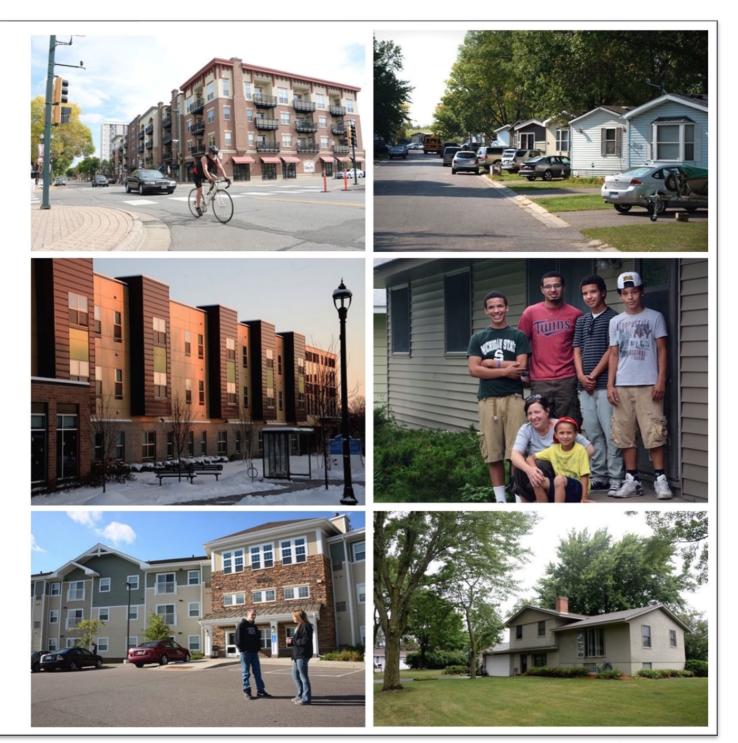
# **Rethinking Areas of Concentrated Poverty** (2019-2020)

- Listen
  - Council, incl. EAC
  - Jurisdictions
  - Other users
- Reflect
  - Tangible harms on neighborhoods
  - Shift narrative, center engagement
- Respond
  - Equity Considerations

#### **Rethinking Areas of** Concentrated Poverty

Place is an important dimension of equity, but how we frame this discussion matters.

Matt Schroeder, Krysten Ryba-Tures & Amy Plambeck Community Development Research Team July 13, 2020







## **Themes from Listening Sessions**

Important to have shared understanding of equity landscape

 Advance regional understanding Council research is an important part of this

- Investments versus displacement

Don't reinforce deficitbased narrative

Research needs to reflect all voices

- Use mixed methods

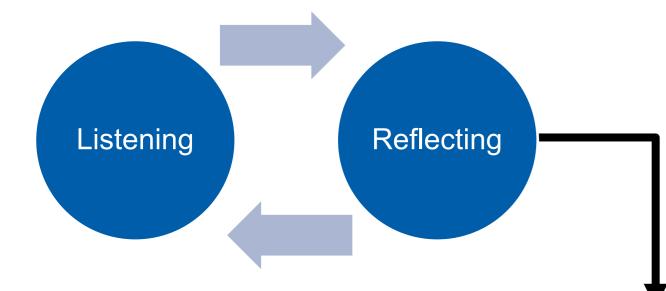
 Tension felt especially by local government staff Policies/tools that support equitable development More data needed on capital flows and investments

 Balance with concentrated affluence and root causes • Go beyond poverty rates; include other characteristics • Provide more specific, disaggregated data

 Lived experience is also valued information: engagement • Co-own data/results; make products easy to use



## **Response: Develop New Tools & Approaches**

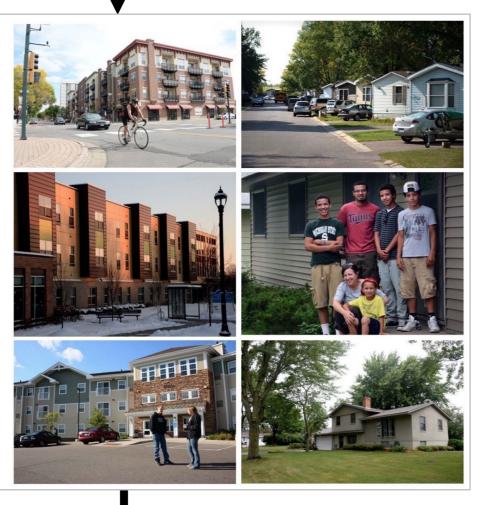


#### Rethinking Areas of Concentrated Poverty

Place is an important dimension of equity, but how we frame this discussion matters.

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 Community Development Research Team
 July 13, 2020



#### Read the digital report

🛔 Resource 🔰 🚰 Ca

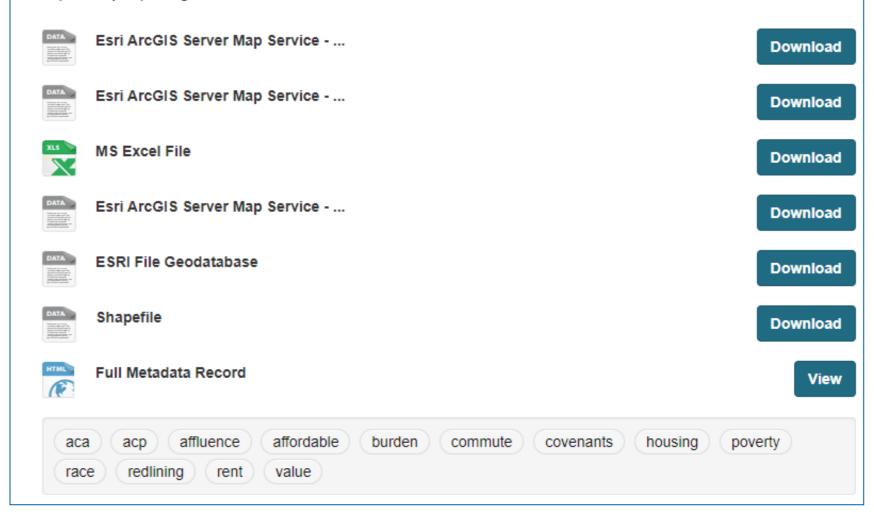
Categories O Activity Stream

#### MINNESOTA GEOSPATIAL COMMONS

#### Equity Considerations for Place-Based Advocacy and Decisions in the Twin Cities Region

This dataset provides equity-relevant characteristics for each census tract in the Twin Cities region. Formerly known as the Areas of Concentrated Poverty dataset, it has been expanded to provide a more nuanced portrait of neighborhoods, with data on: multiple income levels and racial/ethnic groups; historical data on discriminatory practices; and housing and transportation patterns. Our intention is to call attention to broader patterns of economic segregation and their root causes, and to show that census tracts are much more multifaceted than a narrow focus on poverty rates would imply.

For more background on this file, please see our StoryMap "Rethinking Areas of Concentrated Poverty," available online: https://storymaps.arcgis.com/stories/e61c8e0e54e24485b956601fdc80b63e





# Why we stopped identifying ACP50s

#### A starting point...

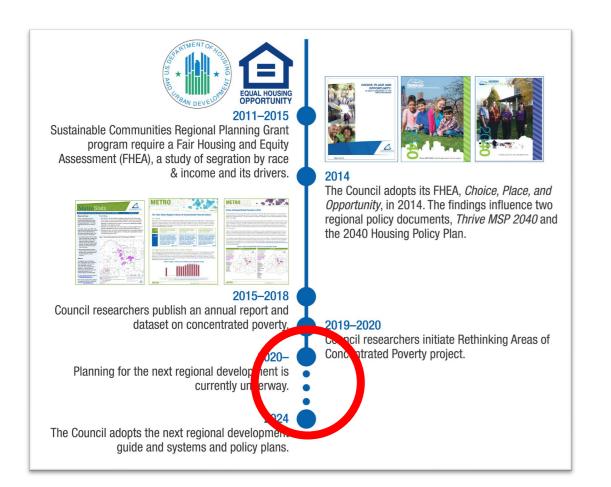
- Snapshot measure of residential segregation (HUD)
- Intended to highlight the disproportionate exposure of BIPOC residents to high-poverty areas

#### But...

- Rightful objections from the start by advocates and organizers
- Implies that BIPOC people living together is necessarily problematic
- Stigmatizes communities and their residents; tangible harms
- "Spatial shorthand" can substitute for real engagement



# From 'Rethinking' to Equity Considerations



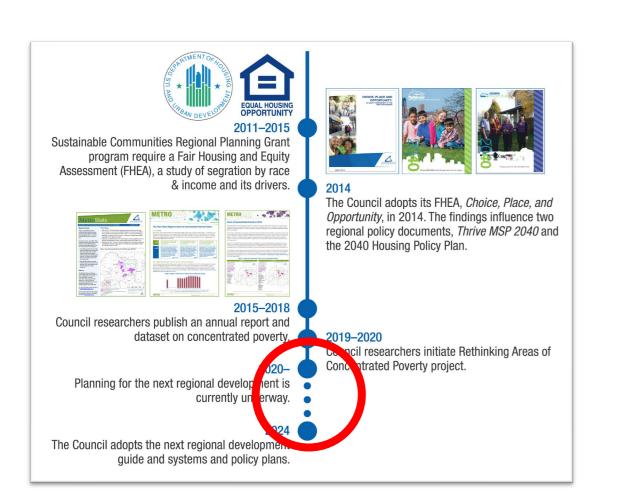
2020 2021

- Published 'Rethinking' digital report & initial dataset (without ACP50s)
  - EAC presentation (July)
  - Metropolitan Council presentation (Sept)
- Full Equity Considerations dataset & UserGuide published (Feb)
- Inreach & outreachTechnical assistanceTool development
- **2022** Planned update to dataset (Q1)





# From 'Rethinking' to Equity Considerations



2021

2020

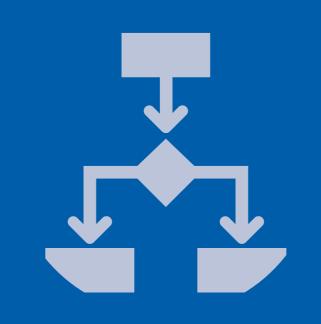
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## **Principles of Equity Considerations data**





Disaggregate wherever possible

Trends, including historic data, forecasts





### Powerful pairing: data & engagement

# Alone, this (or any) dataset is incomplete and inadequate for advancing regional equity.

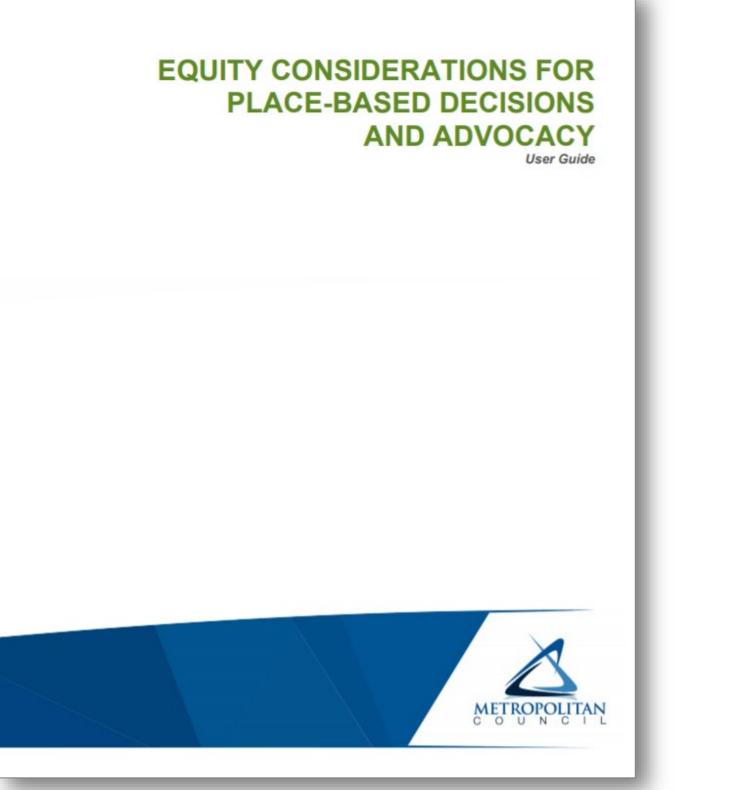
"...without pairing our data with community engagement, without pursuing qualitative methods, without tapping into and bringing forward the wisdom of community members themselves—there would be limits to our shared understanding and therefore to the ideas and policies and decisions that could improve the lives of people through place-based strategies."



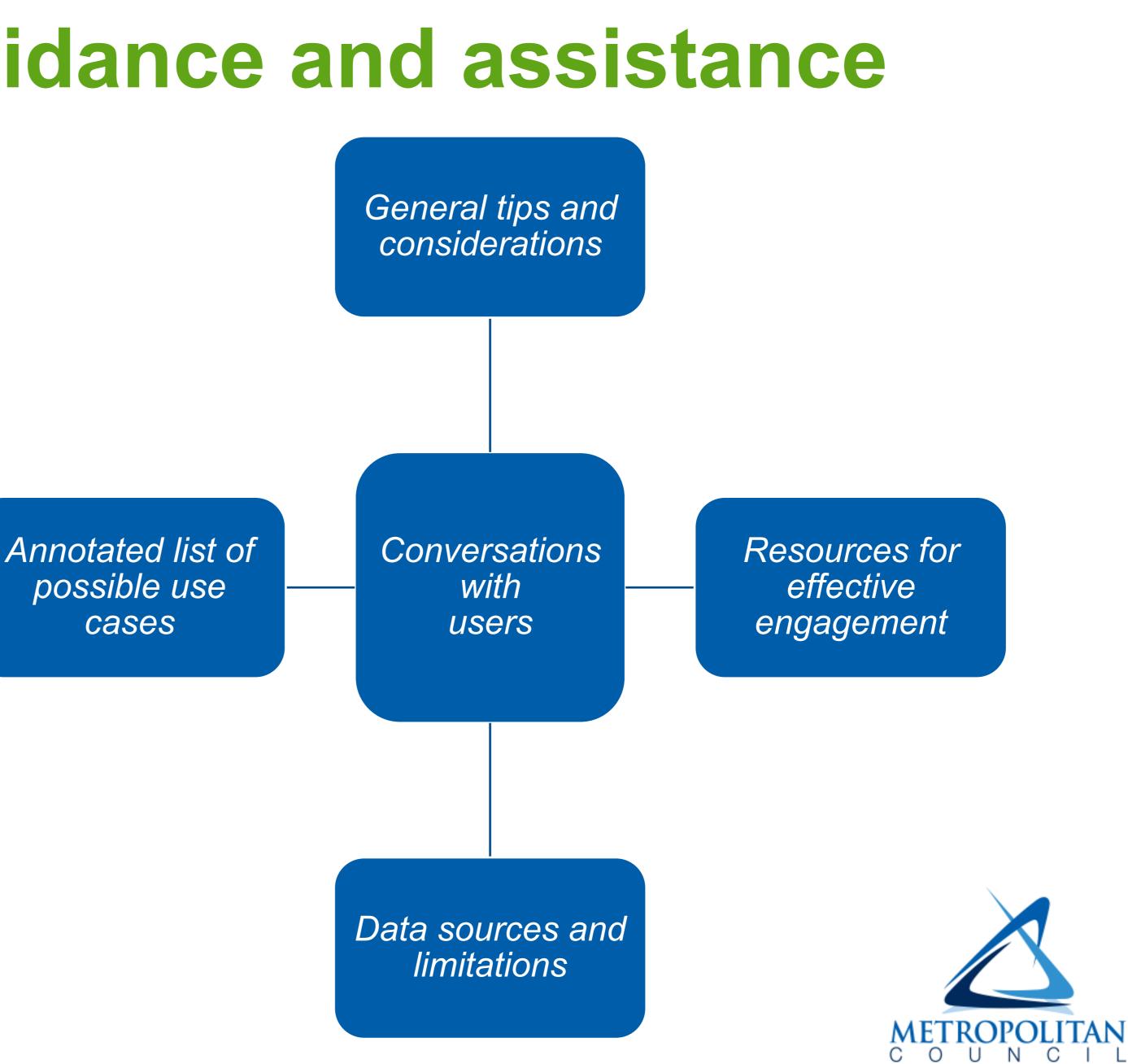


## We're providing guidance and assistance

"This is a great resource, but what do I do with it?"



Link to website/resources





#### **Equity Considerations dataset overview**

Over 300 fields of data for the region's census tracts

- Geographies
- Expanded demographics
- Migration
- Disability status
- Socioeconomic characteristics
- Housing stock, costs/affordability
- Land use
- Environment and climate
- Amenities
- Employment
- Transportation and commuting

Resource

Categories O Activity Stream

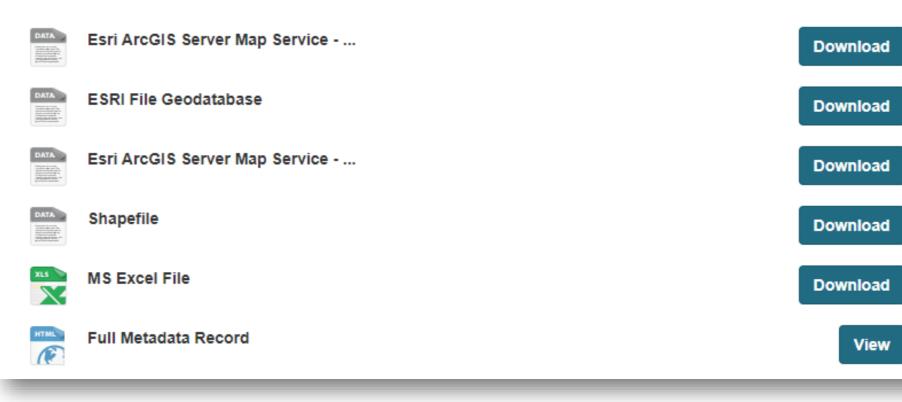
MINNESOTA GEOSPATIAL COMMONS

#### Equity Considerations for Place-Based Advocacy and Decisions in the Twin Cities Region

This dataset provides equity-relevant characteristics for each census tract in the Twin Cities region. Formerly known as the Areas of Concentrated Poverty dataset, it has been greatly expanded to provide a more nuanced portrait of neighborhoods, with data on: demographic and socioeconomic characteristics (including multiple income levels); racial/ethnic/cultural groups; historical data on discriminatory practices; facets of housing markets; land use, environment/climate, amenities, and employment/commuting patterns. Our intention is to call attention to broader patterns of economic segregation and their root causes, and to show that census tracts are much more multifaceted than a narrow focus on poverty rates would imply.

For more background on this file, please see our website ( https://metrocouncil.org/research/place-basedequity ), particularly the linked StoryMap "Rethinking Areas of Concentrated Poverty."

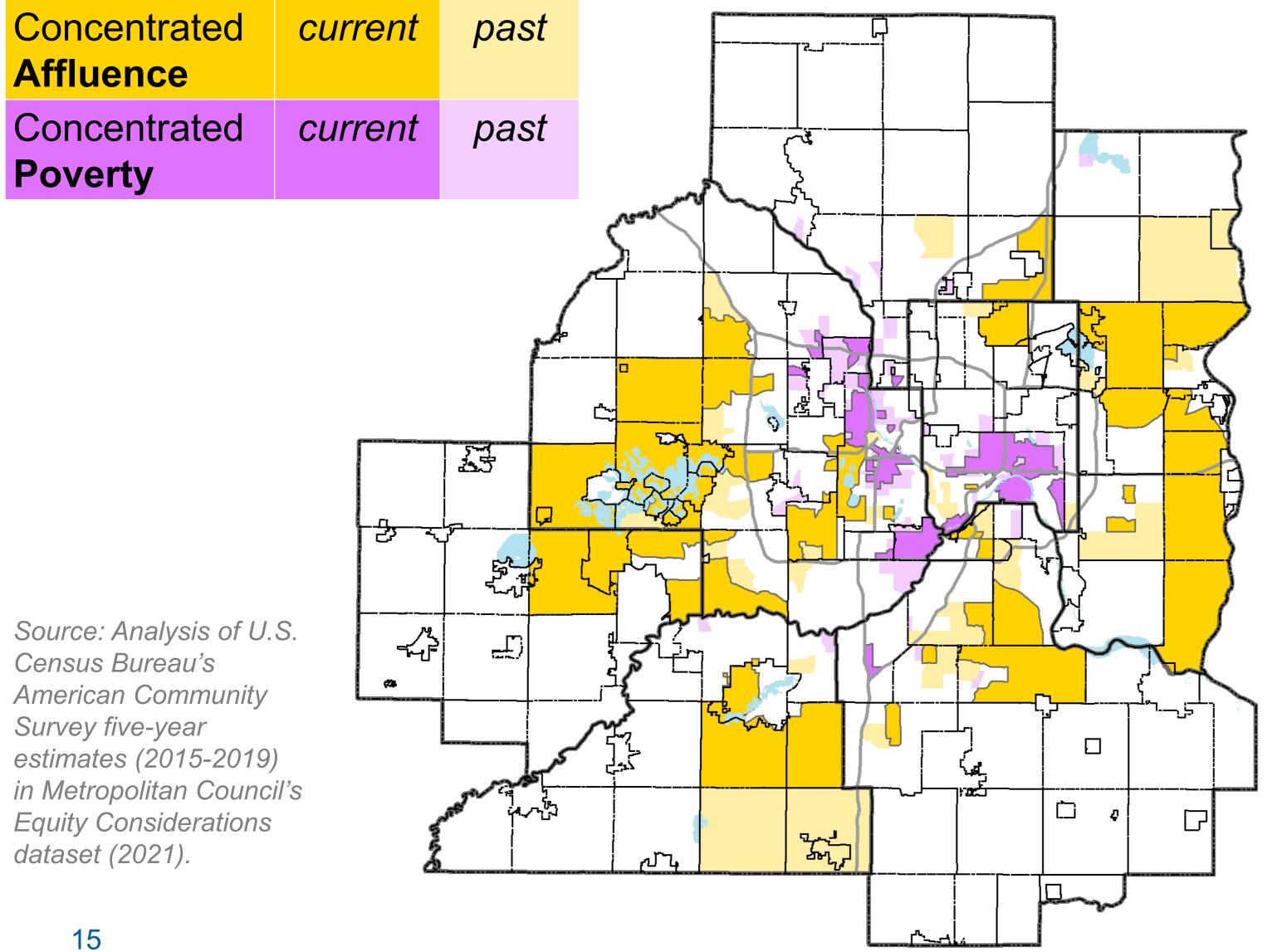
Finally, we encourage consulting the User Guide and Methodology for this dataset, available at ( https://metrocouncil.org/Data-and-Maps/Research-and-Data/Place-based-Equity-Research/Equity-Considerations-Guideand-Methodology-(Febru.aspx ).



#### Link to website/resources



# Add parity, refocus on systems' outcomes

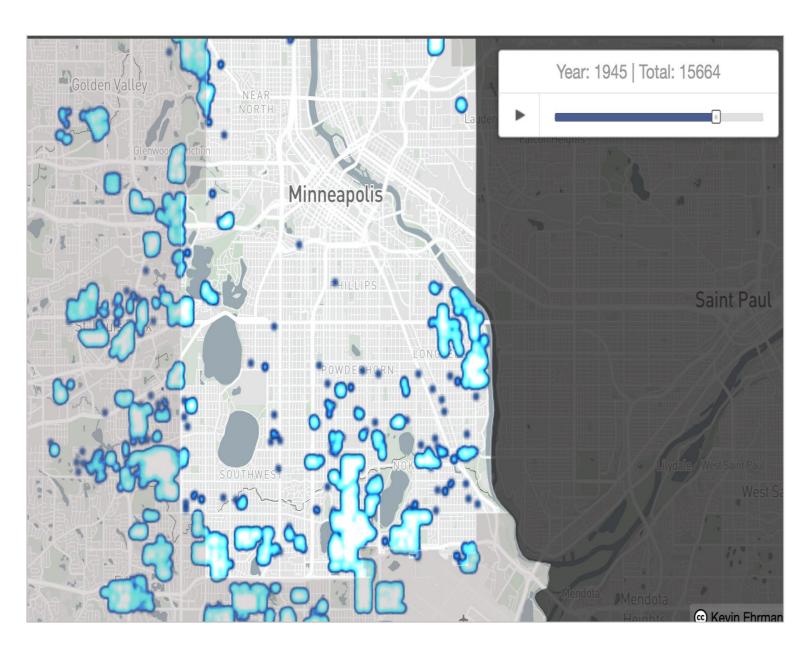


- Same systems that create concentrated poverty also produce concentrated affluence
- Shifts focus from concentrated poverty to these patterns across places
- Recommend consistently pairing these fields

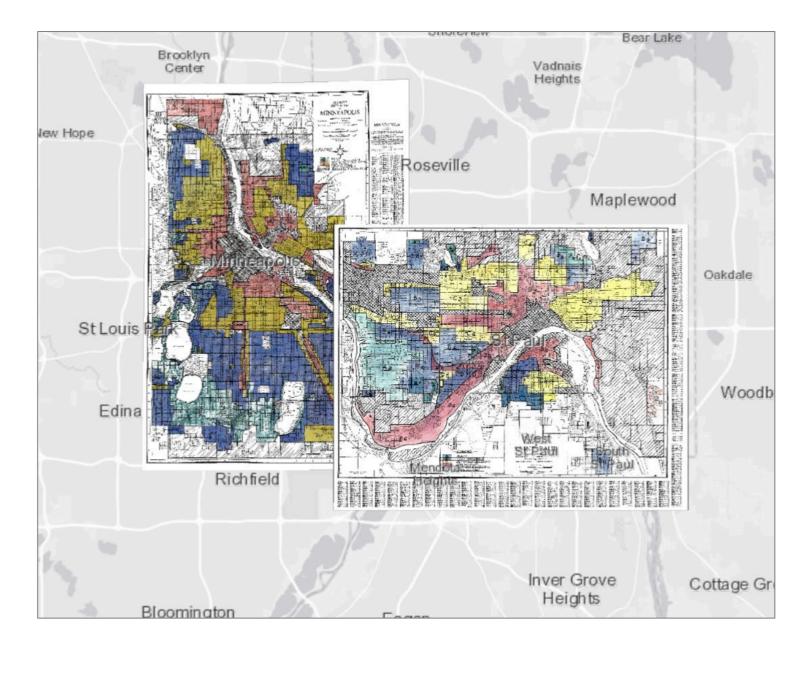




### Make historic data accessible, relevant



- Number of racially restrictive covenants by census tract
- **Provided by Mapping Prejudice Project**

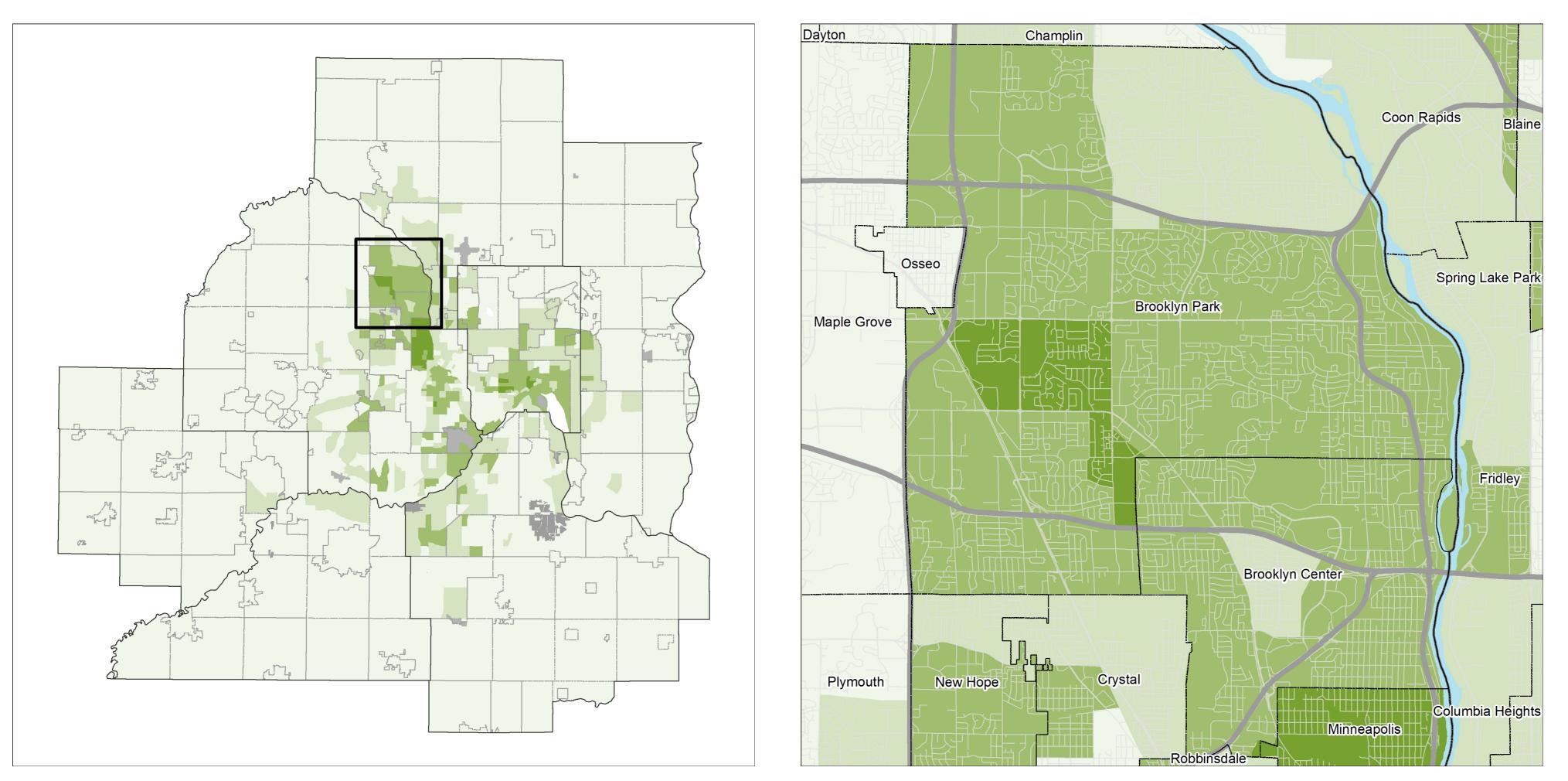


• Share of census tract by Home Owners Loan Corporation (HOLC) "grades" Minneapolis and Saint Paul



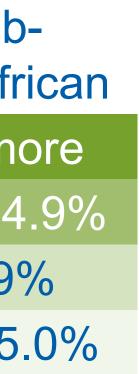


## **Demographics: Percent African American**

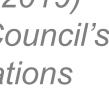


Percent sub-Saharan African 25.0% or more 10.0% to 24.9% 5.0% to 9.9% Less than 5.0%

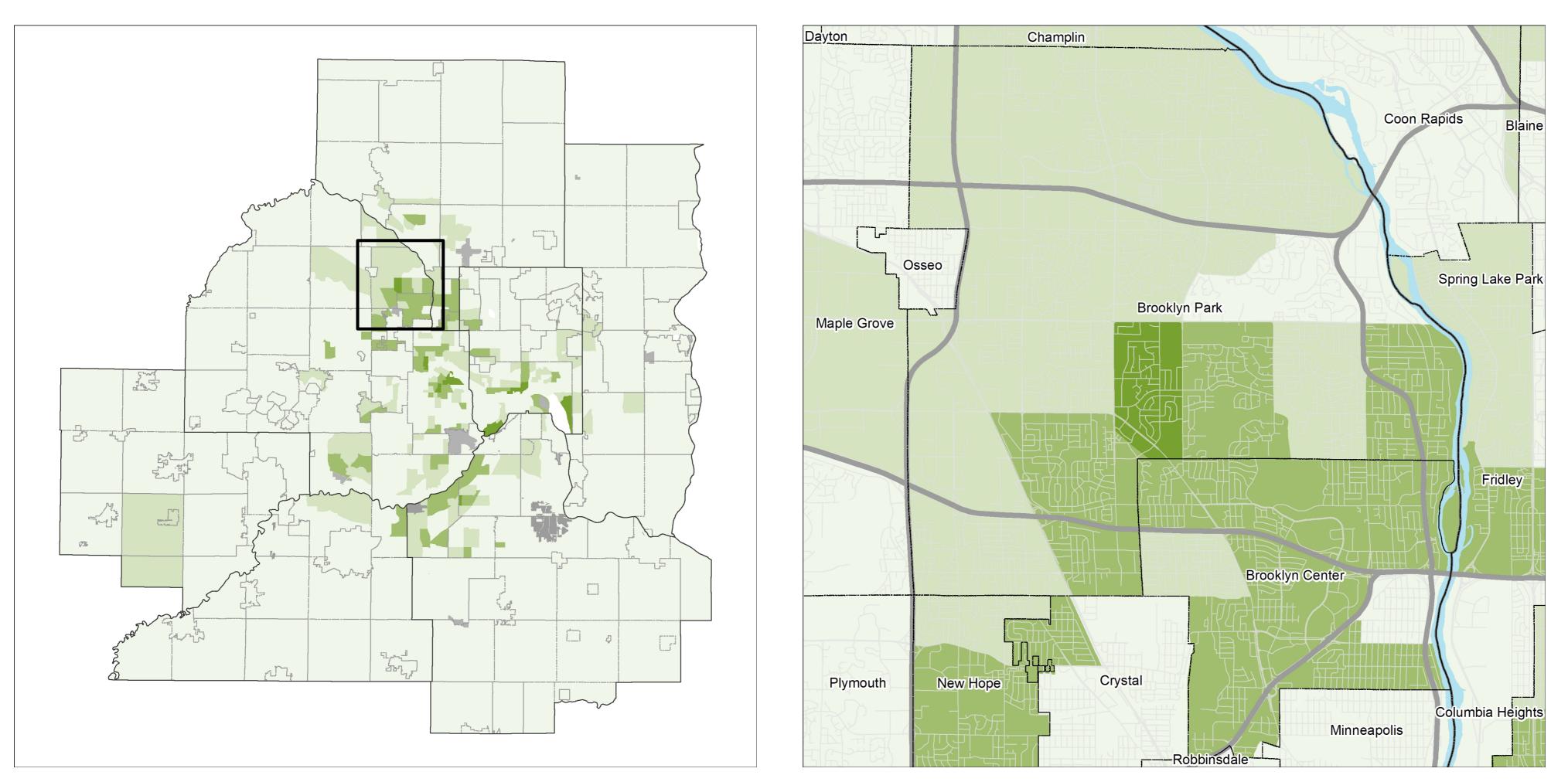






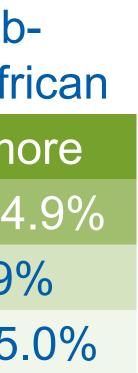


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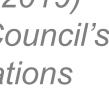


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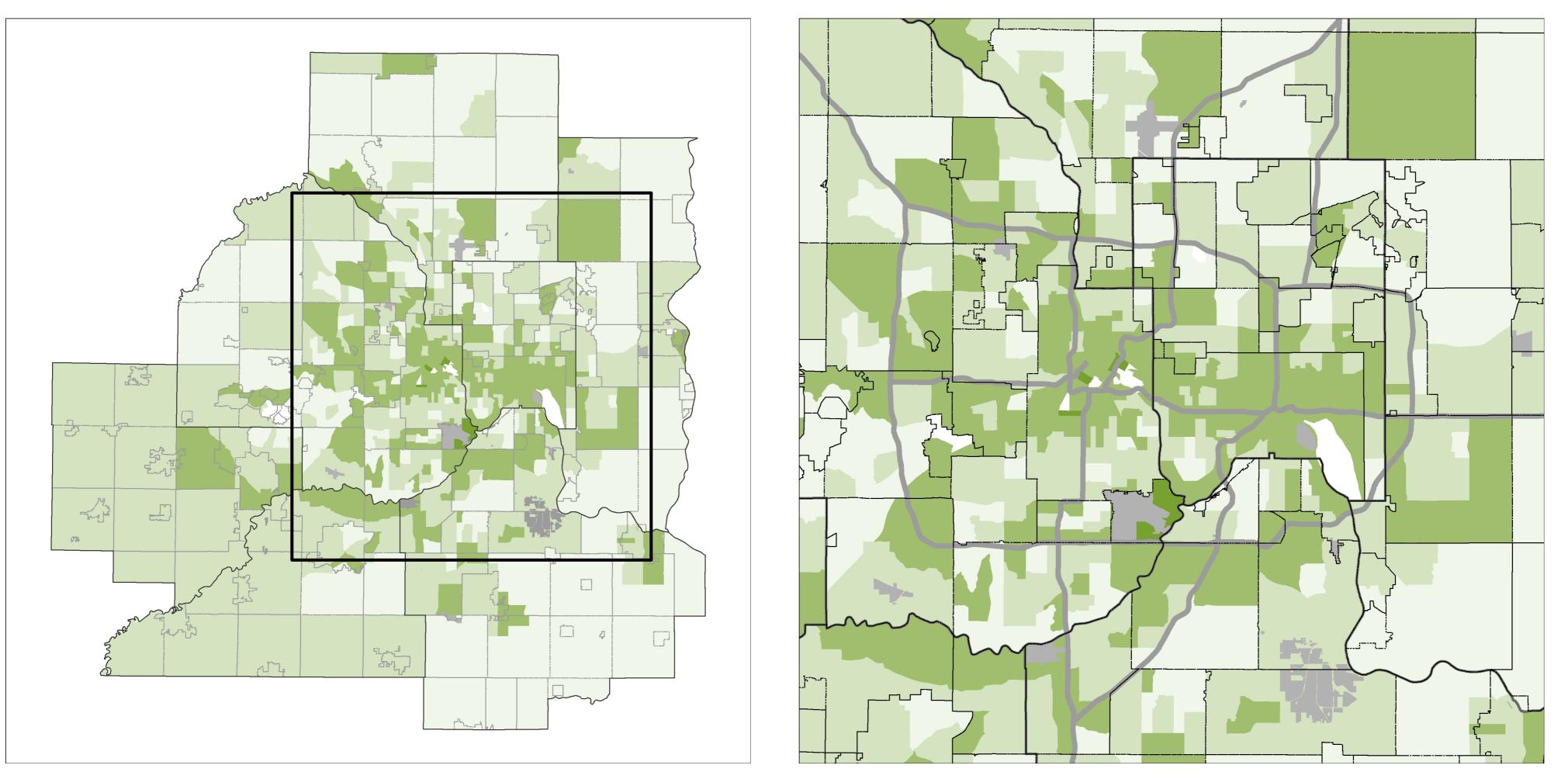








#### Migration: When moved into current home



At least half the population moved into current home... After 2015 2011-2015 2006-2010 2005 or before

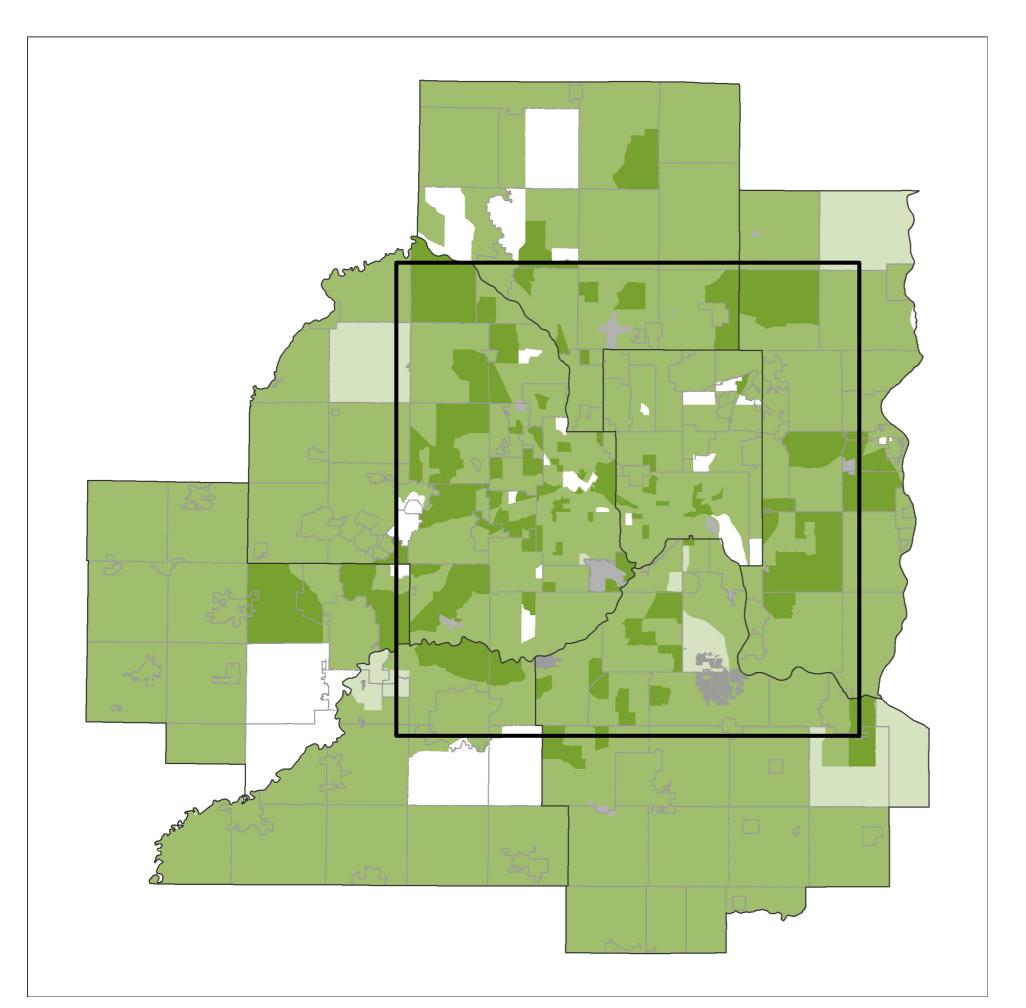


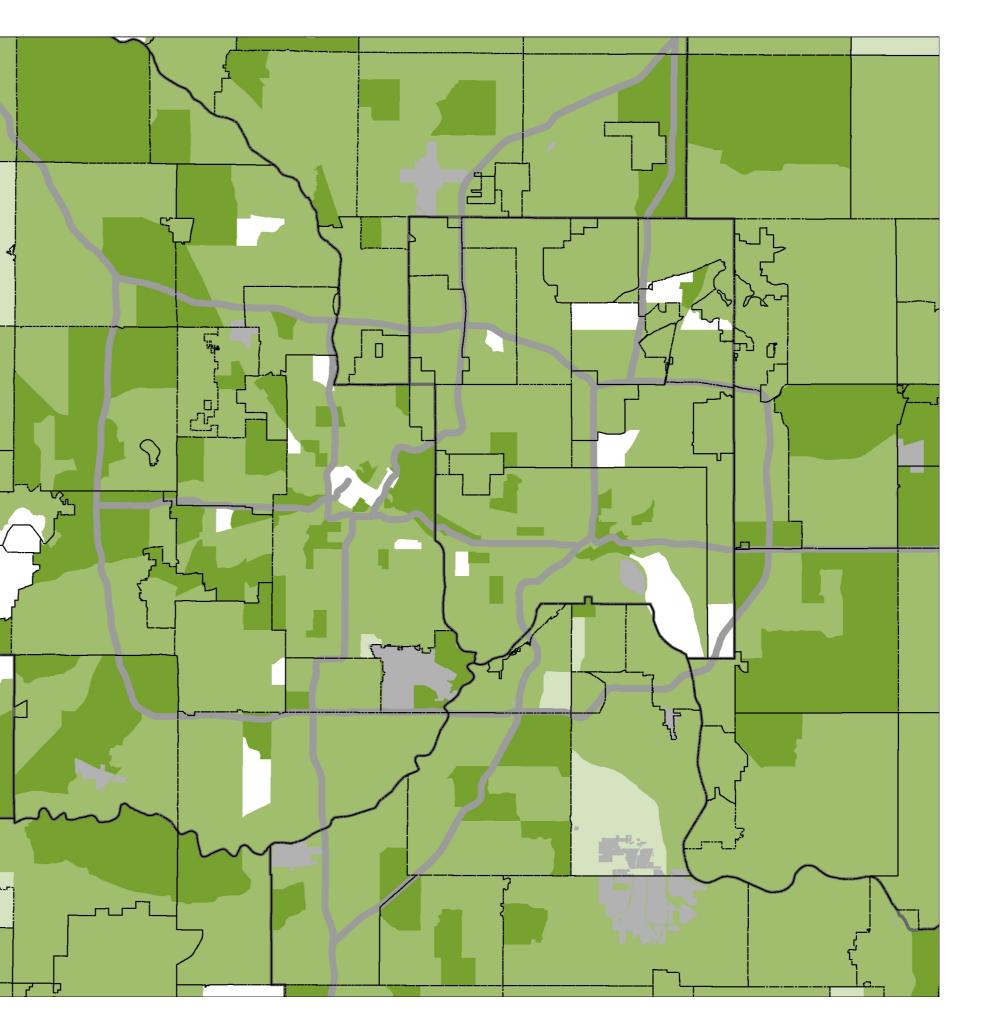






## Migration: When moved into current home (renters)



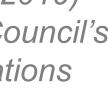


At least half the population moved into current home... After 2015 2011-2015 2006-2010 2005 or before (no renters)

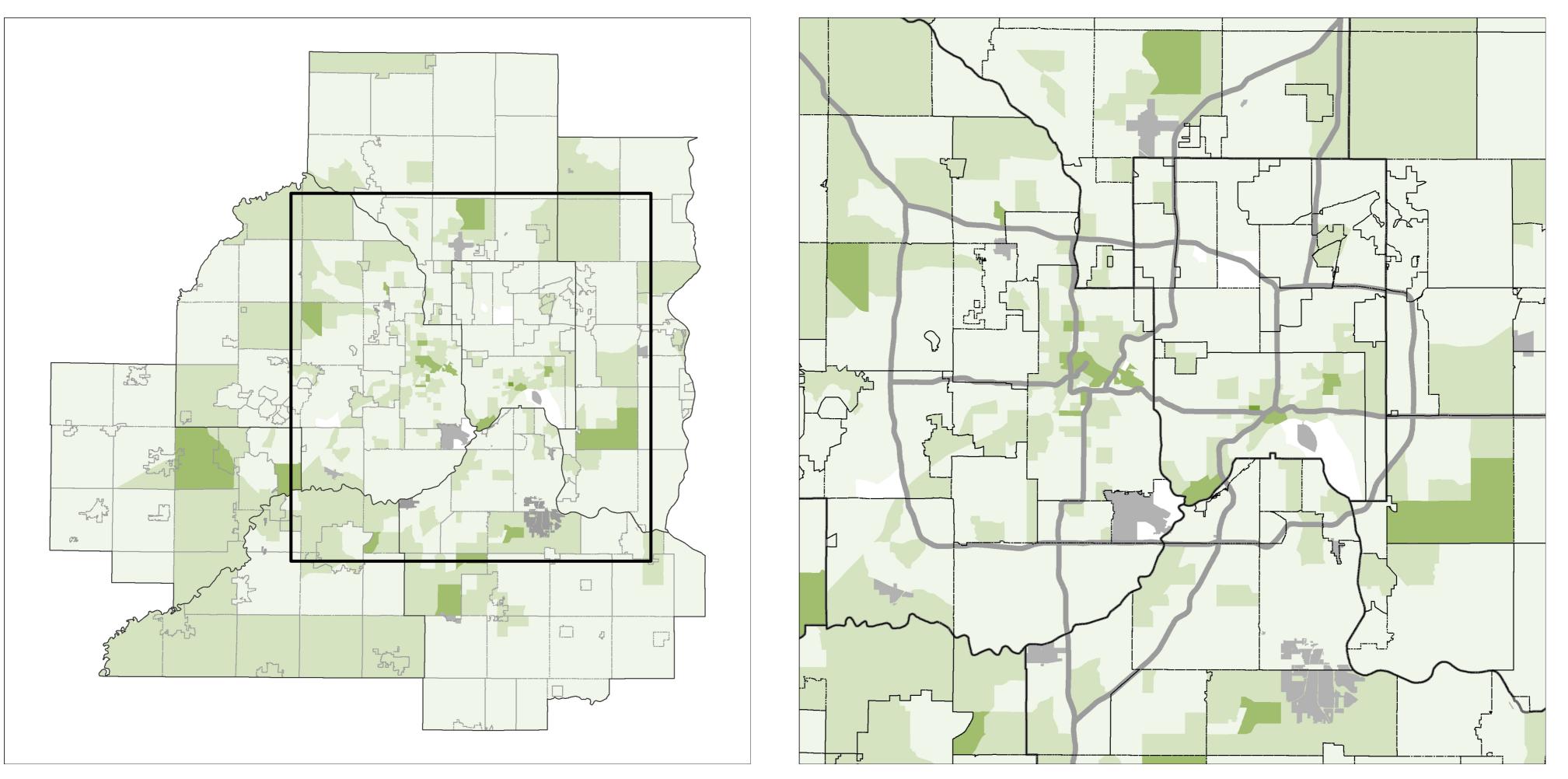






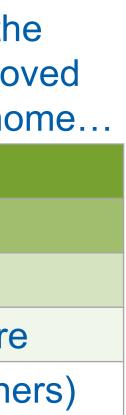


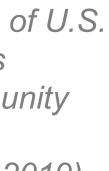
## Migration: When moved into current home (homeowners)



At least half the population moved into current home... After 2015 2011-2015 2006-2010 2005 or before (no homeowners)

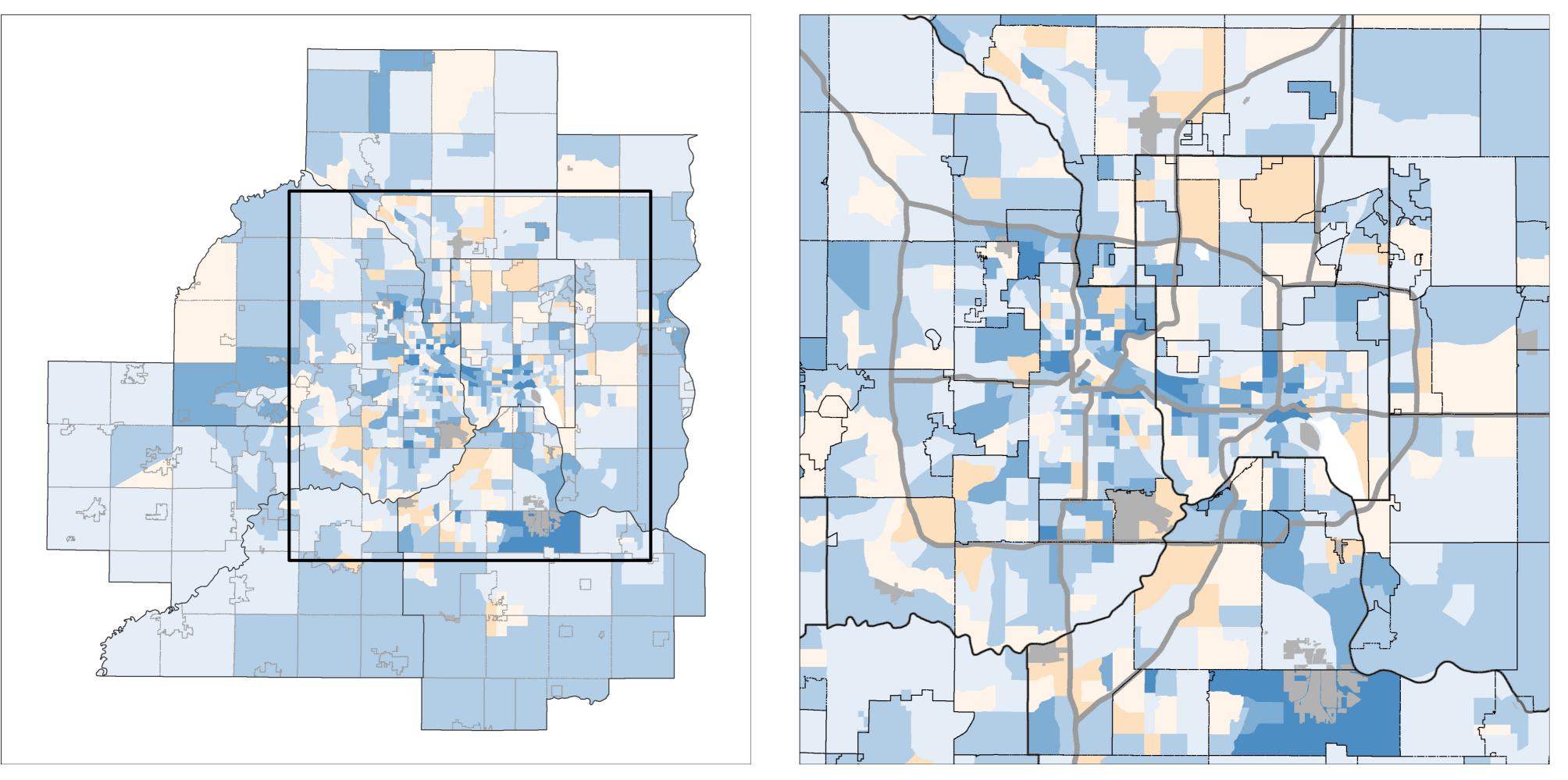








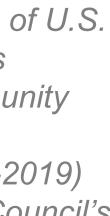
#### Socioeconomics: Median household income



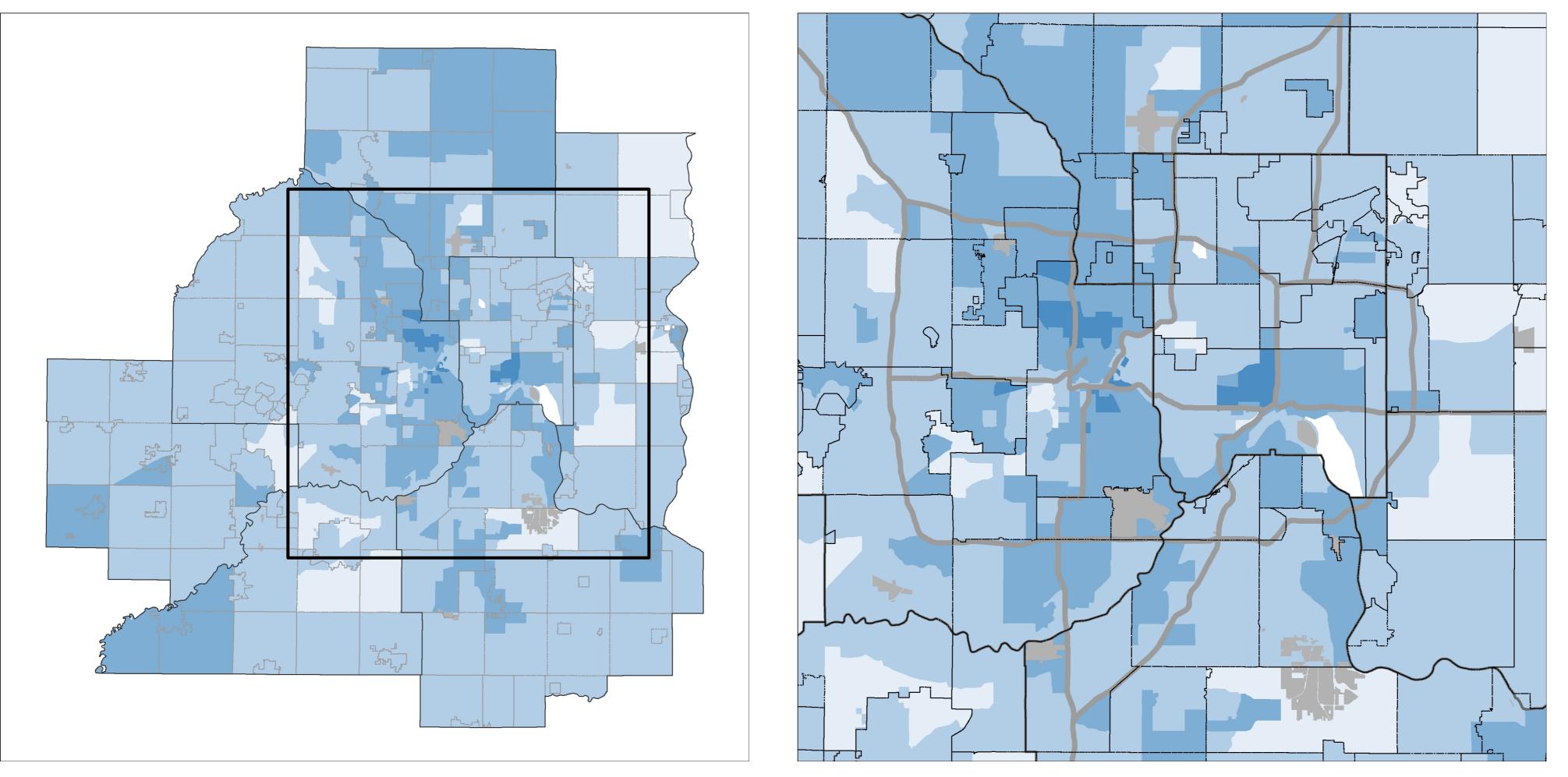
Change, 2010-2014 period to 2015-2019 period Gain, 50% or more Gain, 25% to 49% Gain, 10% to 24% Gain, under 10% Loss, under 10% Loss, 10% or more







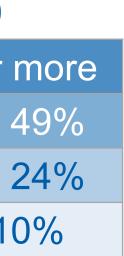
### Housing: Estimated market value



Change, 2014 to 2019 Gain, 50% or more Gain, 25% to 49% Gain, 10% to 24% Gain, under 10%

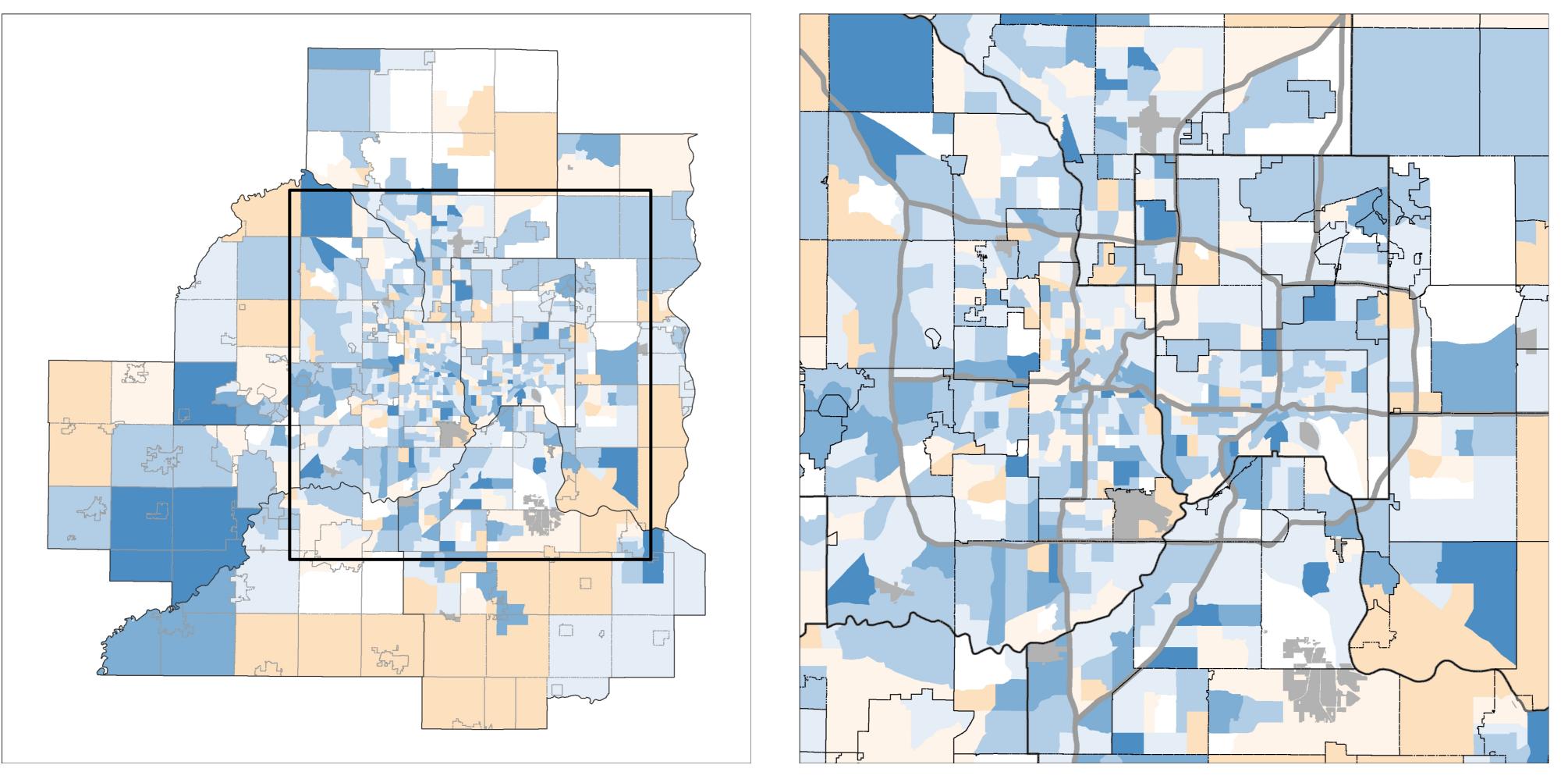
Source: Analysis of MetroGIS Regional Parcel Dataset in Metropolitan Council's Equity Considerations dataset (2021).







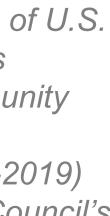
#### Socioeconomics: Median gross rent



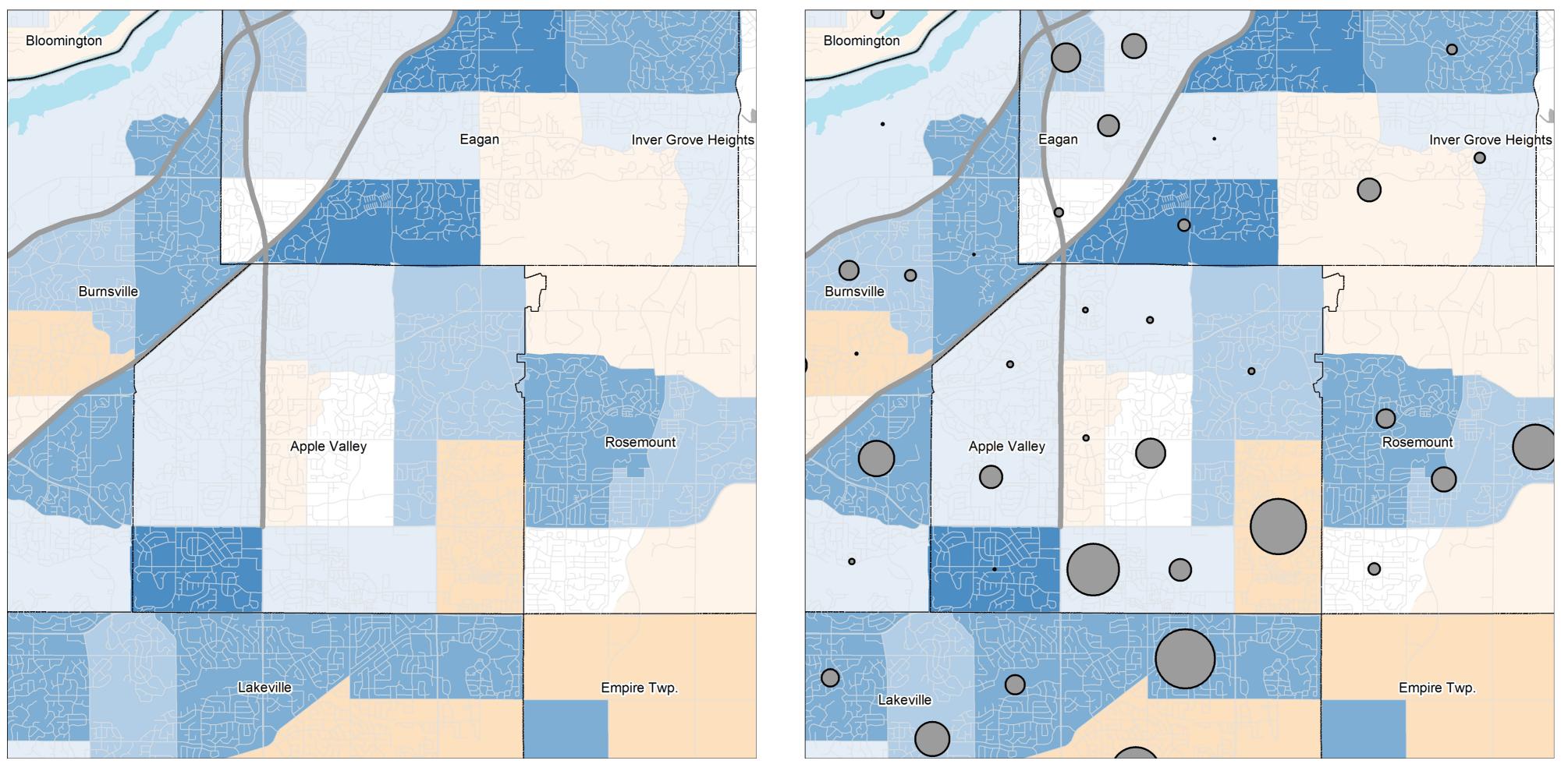
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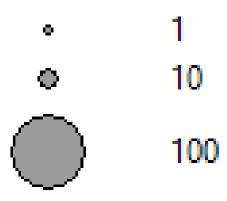


#### Patterns: Rent change and residential construction



Source: Analysis of Metropolitan Council's residential building permit data and U.S. Census Bureau's American Community 25 Survey five-year estimates (2015-2019) in Metropolitan Council's Equity Considerations dataset (2021).

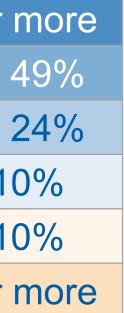
#### Change in housing units, 2010-2019



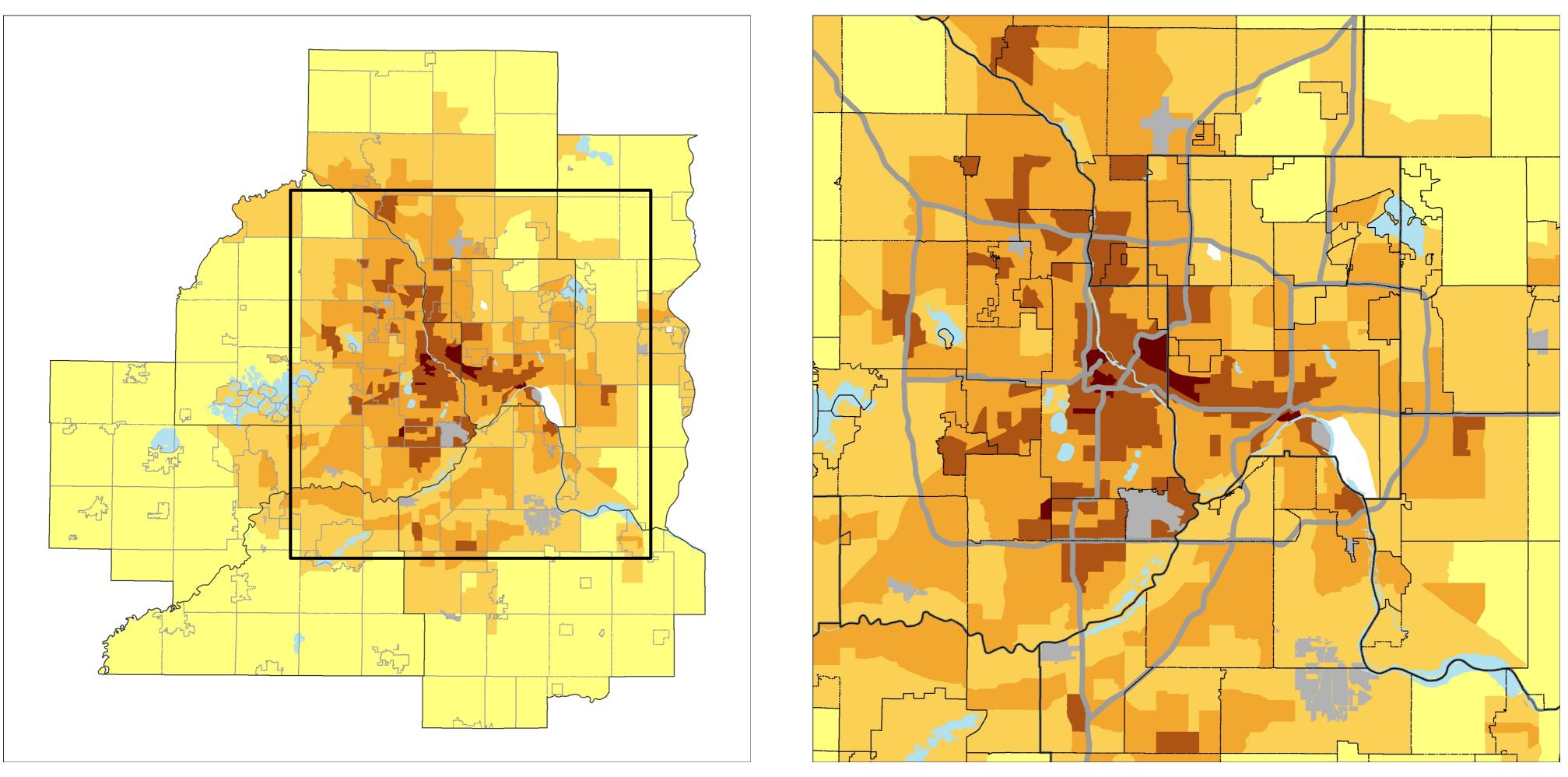
Change in gross rent, 2010-2014 period to 2015-2019 period Gain, 50% or more Gain, 25% to 49% Gain, 10% to 24% Gain, under 10% Loss, under 10% Loss, 10% or more







#### **Environment: Heat wave temperatures**



Temperature in degrees Fahrenheit 100 or more 95.0 to 99.9 90.0 to 94.9 85.0 to 89.9 Under 85.0

Source: Analysis of Metropolitan Council's Land Surface Temperature data in Metropolitan Council's Equity Considerations dataset (2021).

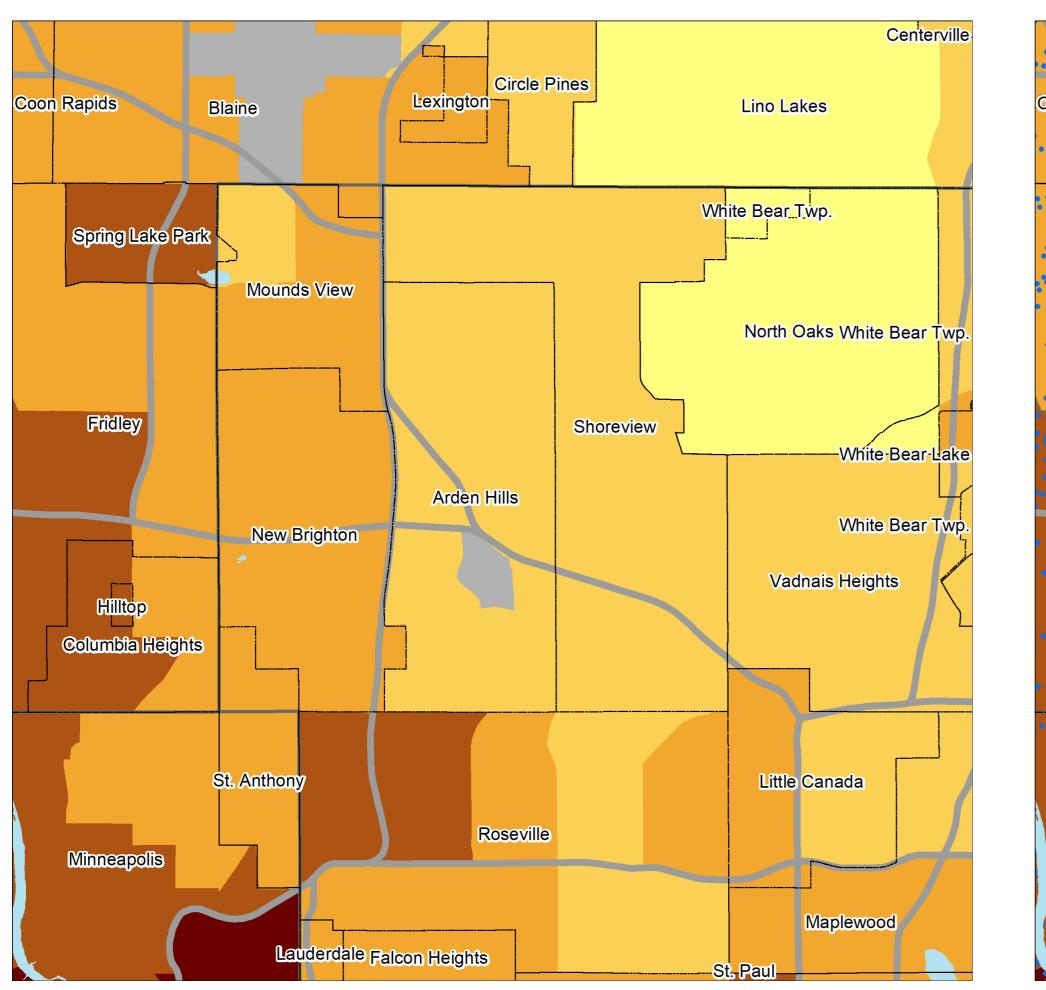






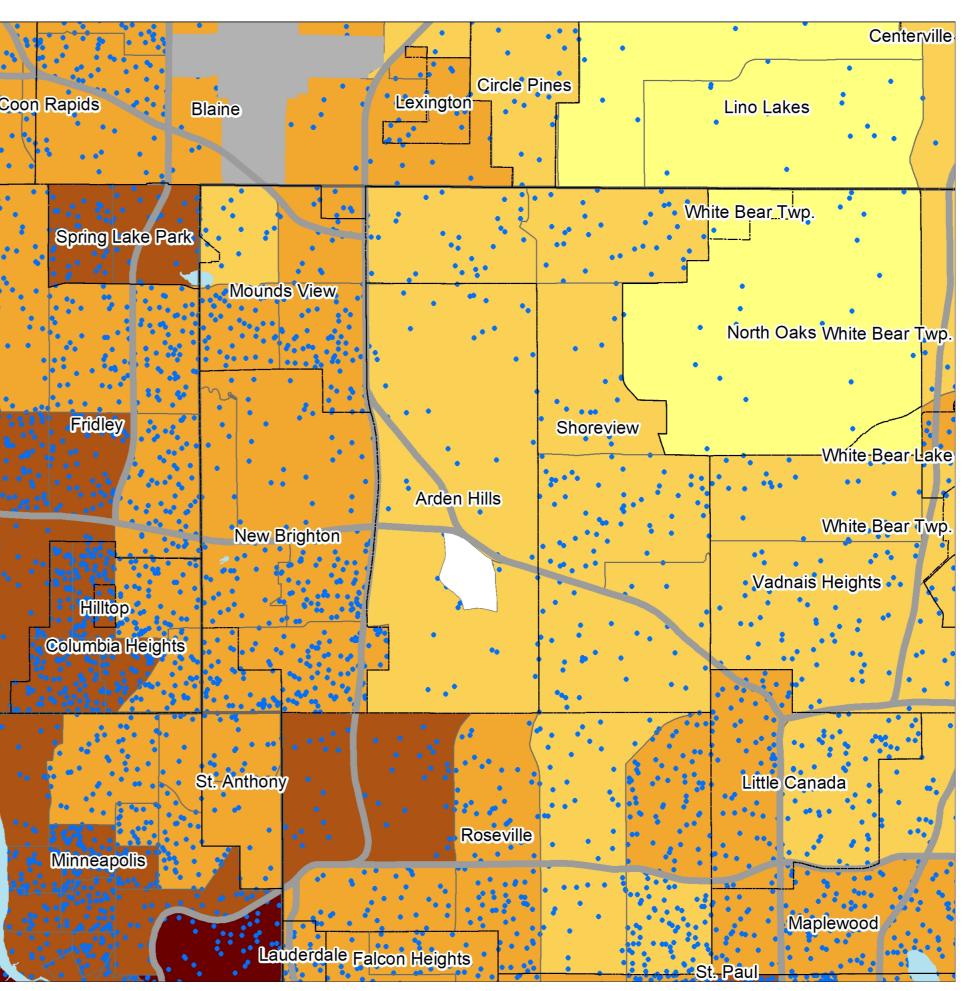


### Patterns: Heat waves and BIPOC residents



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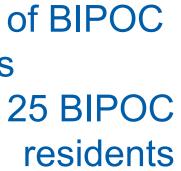
Source: Analysis of Metropolitan Council's Land Surface Temperature data and U.S. Census Bureau's American Community Survey five-year estimates (2015-2019) in Metropolitan Council's Equity Considerations dataset (2021).



Number of **BIPOC** residents 

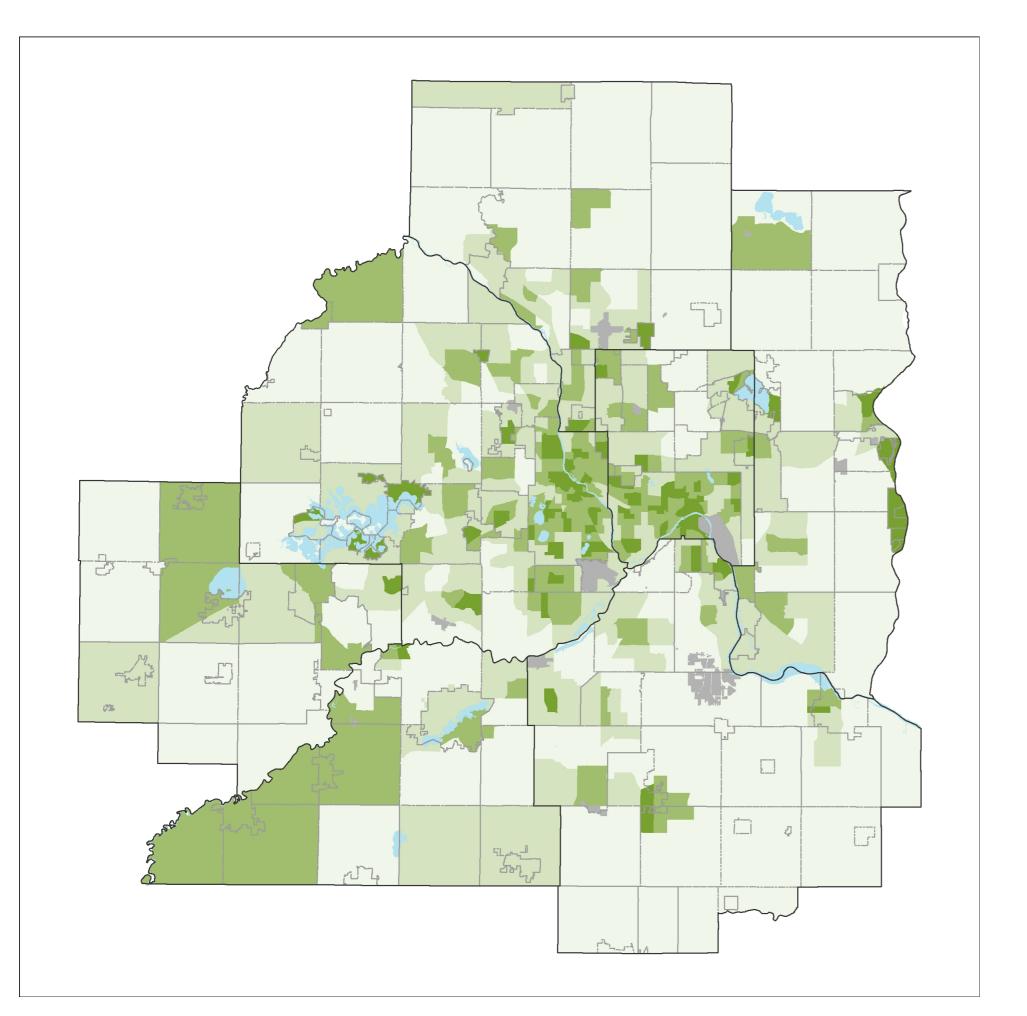
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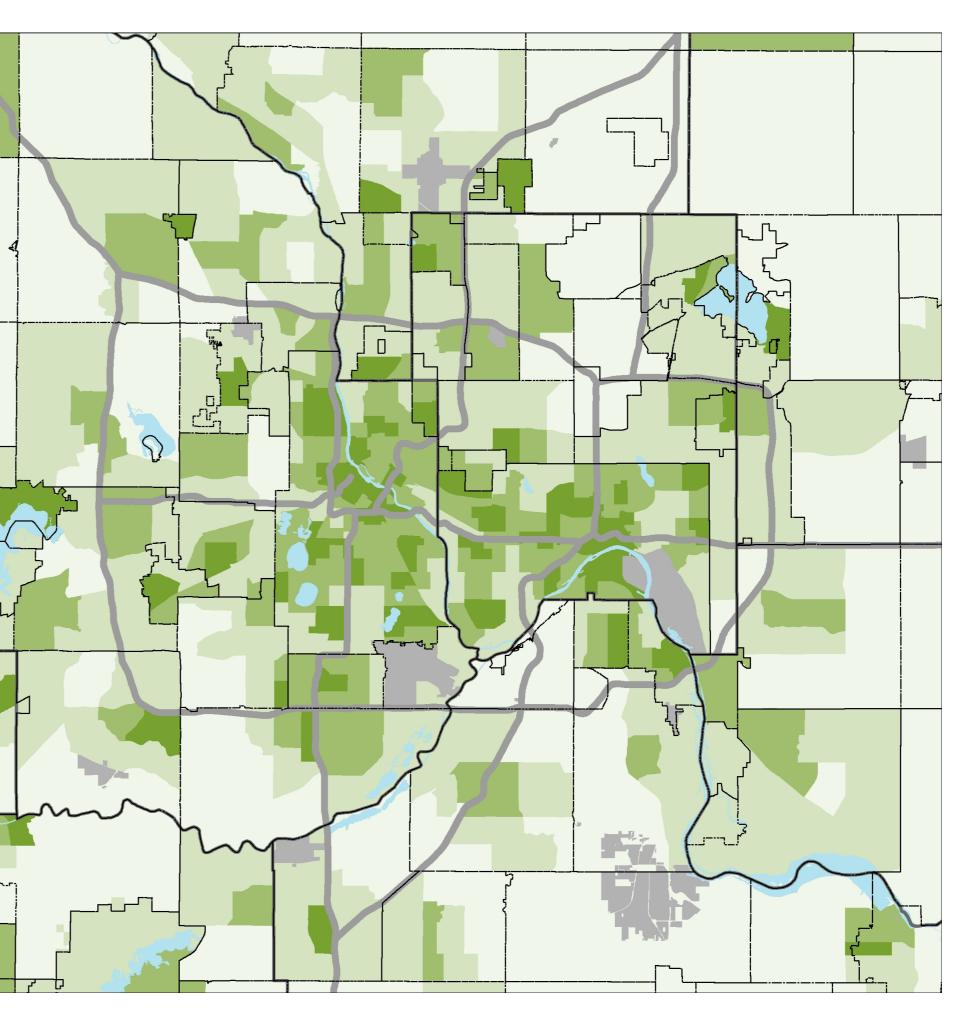






### **Amenities: Proximity to libraries**



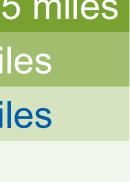


The average tract resident lives this far from the closest library: Less than 0.5 miles 0.50-0.99 miles 1.00-1.99 miles 2+ miles

Source: Analysis of Metropolitan Council's landmark data in Metropolitan Council's Equity Considerations dataset (2021).











### What's next in data development

#### Early 2022

- Updated census data (2020 Census + School demographics American Community Survey)
   Trends in home values
- Additional geographies
- Mortgage loans and home sales
- Businesses (especially smaller immigrant businesses)
- Climate vulnerability (tree canopy, paved surfaces)
- Additional amenities

#### Early 2023

- Trends in home values and ownership
- Public health info
- Your ideas here!



## Spreading the Word: Inreach & Outreach

- Over a dozen presentations to Council staff & policymakers
  - $\circ$  All divisions
  - All departments in CD-MTS planning + Metro HRA
  - TAB, MPSOC, BIPOC Council workgroup
- Jurisdiction staff, Hennepin County planners, SWLRT
- Minnesota Climate Adaptation Partnership, Hamline Affordable Housing program, APA Minnesota Chapter (Nov)

#### RETHINKING AREAS OF CONCENTRATED POVERTY

Date: Wednesday, October 21, 2020

#### Council researchers to shift focus, elevate community voices

A chorus of community voices and a growing internal unease about how we frame data on poverty has led our research team to change the way we will characterize areas of concentrated poverty in our ongoing research about income, race, and c

#### NEW REGIONAL DATASET HAS EQUITY FOCUS

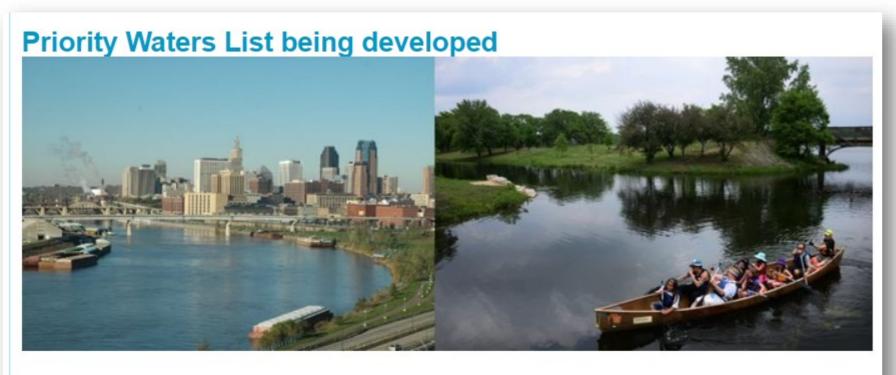
Date: Thursday, May 20, 2021







# **Examples of Equity Considerations Use**



Water Resources Planning staff are working on the Priority Waters Project to help the Metropolitan Council and the region most effectively manage its lakes, rivers, and streams

The Water Resources group (ES) is using *Equity* Considerations in their project to create a Priority Waters list for region. The data helped identify the near areas that meet certain characteristics related to transportation, environmental, and social equity.

The LCA team (CD) created "Project Data Profiles" for LCA applicants. These profiles compile data such as ethnic backgrounds of nearby residents, housing cost burden, job wages, and transportation modes to provide applicants with more context about their project area. These data points help grantees answer application questions about community impacts, particularly the new equity scoring criteria for LCDA and TOD grants.

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## Notes from last July's discussion

Deeper understanding of investment impact

Data on capitol flows within and across community borders

More qualitative research

- Engage community organizations
- Find ways to allow community members to contribute their wisdom, lived experience

#### Make data easier to use

- Interactive web-based tools
- Clear, plain language resources



#### **Questions?**







#### Contact us

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