Business Item: 2019-166 JT

### **Management Committee**

Meeting date: July 10, 2019

For the Metropolitan Council meeting of July 24, 2019

**Subject**: 2019 Budget Amendment – 2nd Quarter

District(s), Member(s): All

Policy/Legal Reference: MN Statutes Section 473.13, Subd. 1

Staff Prepared/Presented: Mary Bogie, Deputy Regional Administrator / CFO (651-602-1359)

**Division/Department: All** 

### **Proposed Action**

That the Metropolitan Council authorizes the 2019 Unified Budget as indicated and in accordance with the attached tables.

### **Background**

The second quarter unified budget amendment includes an amendment to the capital program for Community Development.

This proposed second quarter amendment will be reviewed by the Community Development Committee on July 15<sup>th</sup>.

### Capital Component of the 2019 Unified Budget

### **Community Development**

Change in Authorized Capital Program (ACP) \$20,161,906

Additions: \$21,140,267

Reductions: (\$978,361)

Change in Capital Improvement Plan (CIP): (\$21,140,265)

Change in Capital Program (ACP+CIP): (\$978,359)

Change in 2019 Capital Budget: \$21,087,609

This amendment removes \$978 thousand in completed projects and authorizes \$21 million in new projects for the Parks & Trails Legacy.

### Rationale

The proposed amendment programs use available federal, state, other, and regional funds to the Unified Budget to allow the Council to carry out its work plan and its long-term capital program.

### **Thrive Lens Analysis**

The Transportation Division amendments support the Stewardship and Prosperity outcomes by demonstrating a commitment to asset



- preservation, assessing future needs and through strategic investment in regional infrastructure
- ➤ The Community Development Division Livable Communities amendments support the Equity outcome by investing in a mix of housing affordability and producing or preserving more affordable housing along transit corridors.
- ➤ The Community Development Division Parks amendments address the Livability outcome by providing access to natural resources for healthy exercise.

### **Funding**

Funding for the capital program amendments come from new federal, local funding and from available uncommitted regional bond authorizations.

The following table summarizes the regional transit bonding authority committed to authorized projects. The remaining authority will be committed to planned projects in future amendments.

### **Fiscal Impact**

The capital budget has no impact on regional taxpayers.

### **Known Support / Opposition**

None

### **Attachments**

Table 11: 2019 Community Development Parks and Open Space - Amended July 24, 2019

Community Development Committee Business Item – July 15, 2019

Business Item: 2019-166

### **Community Development Committee**

Meeting date: July 15, 2019

For the Metropolitan Council meeting of July 24, 2019

Subject: 2019 Budget Amendment – 2<sup>nd</sup> Quarter

District(s), Member(s): All

**Policy/Legal Reference:** Minnesota Statutes, Section 85.53; Minnesota Statutes, Section 473.315, Subd. 1; Minnesota Laws 2014, Chapter 226, Section 2, Subdivision 7(b); Minnesota Laws 2017,

Chapter 91, Article 3, Section 4

**Staff Prepared/Presented:** Heather Aagesen-Huebner, Director of Finance and Administration, CD and MTS 651-602-1728; Nick Hendrikson, Budget Manager, CD and MTS 651-602-1340. Abdiwahab Ali, Financial Analyst, CD and MTS 651-602-1823)

**Division/Department:** Community Development Division

### **Proposed Action**

That the Metropolitan Council authorize the 2019 Unified Budget amendment as indicated, and in accordance with the attached tables.

### Background

The Community Development Division passes through state and regional funds to 10 Regional Parks Implementing Agencies. Funds are managed through grant agreements once the Council brings funds into the Authorized Capital Program.

The Parks and Trails Legacy Fund (Legacy) was established in 2008 through an amendment to the Minnesota Constitution that increased the state sales tax by three-eighths of one percent through 2034. 14.25% of the revenue raised by the sales tax increase is allocated in odd-numbered years to support parks and trails of regional or statewide significance.

Legacy funds for the Metropolitan Regional Parks System are distributed to the Agencies according to a formula set in Minnesota Statute, section 85.53. By law, 10% of each year's appropriation is set aside for land acquisition. The remaining 90% is distributed as follows:

- 45% is based on each Agency's relative share of the most recent Operation and Maintenance distribution;
- 31.5% is based on each Agency's relative share of the most recent population estimate in the metropolitan area; and
- 13.5% is based on each Agency's relative share of non-local visits based on the Council's most recent user visitation survey.

The land acquisition set aside for SFY 2020 is \$1,981,900 and Agency shares total \$17,837,100. Legacy shares allocated to each agency can be found in the table below. This amendment authorizes SFY 2020 allocations and a Council match on the land acquisition set aside. The 2021 allocations will be included in the Council's second guarter 2020 budget amendment.



	SFY 20	SFY 21	SFY 20-21	
Agency	Legacy	Legacy	Legacy	
Anoka County	\$1,666,802	\$1,705,321	\$3,371,798	
Bloomington	\$328,081	\$335,663	\$663,663	
Carver County	\$396,488	\$405,651	\$801,504	
Dakota County	\$1,434,348	\$1,467,494	\$2,901,153	
Minneapolis Park & Rec. Board	\$4,179,003	\$4,275,577	\$8,457,837	
Ramsey County	\$1,485,252	\$1,519,575	\$3,004,609	
Saint Paul	\$2,523,517	\$2,581,833	\$5,105,065	
Scott County	\$446,816	\$457,142	\$903,825	
TRPD/Scott1	\$200,263	\$204,891	\$405,155	
Three Rivers Park District	\$4,243,781	\$4,341,851	\$8,584,957	
Washington County	\$932,748	\$954,303	\$1,886,833	
Agency Shares Total	\$17,837,100	\$18,249,300	\$36,086,400	

### Capital Program

### Regional Parks and Natural Resources

### Administrative Adjustments / Reallocating Existing Funding

### **Unallocated Anoka County – Project 10784**

# Anoka County – Coon Rapids Dam Regional Park: Visitor Center Building Improvements – Project 10924

This amendment will administratively reallocate \$320,295 in state general obligation bonds from project 10784 to project 10924 for the design, engineering, construction of window replacements and roof improvements for the Park Visitor Center Building.

### **Unallocated Anoka County – Project 10784**

# Anoka County – Rice Creek Chain of Lakes Park Reserve: Improvements to Wargo Nature Center Entrance Roadway – Project 10925

This amendment will administratively reallocate \$931,569 in state general obligation bonds from project 10784 to project 10925 for the design, engineering, reconstruction and improvements of the entrance road at the Wargo Nature Center.

### **Unallocated Anoka County – Project 10784**

# Anoka County – Rice Creek West Regional Trail: Manomin Restroom Rehabilitation – Project 10926

This amendment will administratively reallocate \$260,000 in state general obligation bonds from project 10784 to project 10926 for the design, engineering, and construction to remodel the restroom building at Manomin Park.

### **Unallocated Anoka County – Project 10784**

### Anoka County – Rum River Central Regional Park: Playground Replacement – Project 10927

This amendment will administratively reallocate \$175,000 in state general obligation bonds from project 10784 to project 10927 to remove existing playground, non-compliant ADA surfacing and then design, engineer, purchase and install new playground and surfacing material and curbing.

### **Unallocated Carver County – Project 10786**

# Carver County – Lake Waconia Regional Park: Reimbursement for Acquisition of Property – Project 10928

This amendment will administratively reallocate \$470,180 in regional bonds from project 10786 to project 10928 for the reimbursement of acquiring property at Lake Waconia Regional Park.

### **Unallocated Bloomington – Project 10785**

# Bloomington – Hyland-Bush-Anderson Lakes Park Reserve: Tierney's Woods Park Trail Reconstruction – Project 10929

This amendment will administratively reallocate \$409,309 in state general obligation bonds from project 10785 to project 10929 for the Tierney's Woods Park Trail Reconstruction project.

### **Unallocated Dakota County – Project 10787**

# Dakota County – Whitetail Woods Regional Park and Lake Byllseby Regional Park: Implementation of Master Plan Improvements – Project 10930

This amendment will administratively reallocate \$1,700,033 in regional bonds from project 10787 to project 10930 for the design, engineering and the implementation of Master Plan Improvements project.

# Unallocated Minneapolis Park & Recreation Board (MPRB) – Project 10788 Minneapolis Park & Recreation Board (MPRB) – Central Mississippi Riverfront Parks: Water Works – Project 10931

This amendment will administratively reallocate \$1,978,496 in state general obligation bonds from project 10788 to project 10931 to design, engineer, and implement improvements at Water Works Park in the Central Mississippi Riverfront Regional Park.

# Unallocated Minneapolis Park & Recreation Board (MPRB) – Project 10788 Minneapolis Park & Recreation Board (MPRB) – Above the Falls Regional Park: Hall's Island and the Park on the Scherer Site – Project 10932

This amendment will administratively reallocate \$1,471,200 in state general obligation bonds from project 10788 to project 10932 to design, engineer, and implement improvements associated with the restoration of Hall's Island and the creation of a park on the Scherer site.

### **Unallocated Ramsey County – Project 10789**

# Ramsey County – Long Lake Regional Park: Phased Site and Infrastructure Improvements – Project 10933

This amendment will administratively reallocate \$1,322,153 in regional bonds from project 10789 to project 10933 for the design, engineering and construction of a joint park development project for the Prairie Picnic Area and restroom facility with the City of New Brighton.

### **Unallocated Scott County - Project 10790**

### Scott County - Spring Lake Regional Park: Lakefront Development - Project 10936

This amendment will administratively reallocate \$237,258 in state general obligation bonds from project 10790 to project 10936 for the design and engineering through the construction phase of lakefront recreation development at Spring Lake Regional Park.

### **Unallocated Scott County - Project 10790**

# Scott County – Doyle-Kennefick Regional Park: Reimbursement for Acquisition of Property – Project 10937

This amendment will administratively reallocate \$355,000 in regional bonds from project 10790 to project 10937 for the partial reimbursement of Scott County's 25% share for land acquisition in Doyle-Kennefick Regional Park.

### Unallocated Saint Paul – Project 10791

### Saint Paul – Phalen RP-19: Transportation Improvements – Project 10934

This amendment will administratively reallocate \$1,590,331 in state general obligation bonds from project 10791 to project 10934 to design and construct improvements for all modes of transportation at Phalen-Keller Regional Park.

### **Unallocated Saint Paul – Project 10791**

### Saint Paul – Como Regional Park: Transportation Improvements – Project 10935

This amendment will administratively reallocate \$669,890 in state general obligation bonds from project 10791 to project 10935 for the design and construction of parking lot improvements, road and intersection improvements, and associated connections at Como Regional Park.

### **Unallocated Three Rivers Park District – Project 10792**

### Three Rivers Park District – Lake Minnetonka Regional Park: Pavement Rehabilitation – Project 10938

This amendment will administratively reallocate \$1,500,000 in state general obligation bonds from project 10792 to project 10938 for the design, engineering and construction up to 4.6 acres of paved parking lots, up to 1.5 miles of paved roads, and up to 22.3 miles of paved trails.

### **Unallocated Three Rivers Park District – Project 10792**

### Three Rivers Park District – Morris T. Baker Park Reserve: Creative Play Area – Project 10939

This amendment will administratively reallocate \$456,652 in state general obligation bonds and \$240,182 in Regional Council bonds from project 10792 for the design and construction of a creative play area in the primary recreation area of Morris T. Baker Park Reserve.

### **Unallocated Three Rivers Park District – Project 10792**

# Three Rivers Park District – Silverwood Special Recreation Feature: Reimbursement for Acquisition of Property – Project 10940

This amendment will administratively reallocate \$1,464,556 in regional bonds from project 10792 to project 10940 for the Reimbursement for Acquisition of Property for Silverwood Special Recreation Feature.

### **Unallocated Washington County – Project 10793**

# Washington County – Lake Elmo Park Reserve: Eagle Point Trail and Access Improvements – Project 10941

This amendment will administratively reallocate \$445,825 in regional bonds from project 10793 to project 10941 for the design and construction of a connection and access to the Eagle Point Trail along County Road13, and the design and construction of a trail head structure and kiosk in Lake Elmo Park Reserve.

### **Unallocated Washington County – Project 10793**

# Washington County – St. Croix Bluffs Regional Park: Maintenance Building Improvements – Project 10942

This amendment will administratively reallocate \$111,456 in regional bonds from project 10793 to project 10942 for the design and construction of improvements at St Croix Bluffs Regional Park maintenance building.

### **Unallocated Washington County – Project 10793**

# Washington County – Lake Elmo Park Reserve: Swim Pond Recreation Area Improvements – Project 10943

This amendment will administratively reallocate \$390,097 in regional bonds from project 10793 to project 10943 for the design of facilities located in the swim pond recreation area at the Lake Elmo Park Reserve.

### **Unallocated Washington County – Project 10793**

### Washington County – Lake Elmo Park Reserve: Campground Play Area – Project 10944

This amendment will administratively reallocate \$167,185 in regional bonds from project 10793 to project 10944 for the design and reconstruction of the play area located near the Lake Elmo Park Reserve campground.

### **Unallocated PTLF land Acquisition – Project 10703**

### Carver County – Minnesota River Bluffs Regional Trail PAOF/HCRRA – Project NEW 10989

This amendment will administratively reallocate SFY 2017 \$1,020,000 in Environmental and Natural Resources Trust Funds Acquisition Opportunity Funds; and \$680,000 in regional bonds match from project 10703 to project 10989 to purchase 89.81-acre of Hennepin County Regional Rail Authority property located in the City of Chanhassen for the Minnesota River Bluffs Regional Trail.

### Unallocated PTLF land Acquisition – Project 10702 Saint Paul – Phalen RP PAOF/McKinney – Project NEW 11201

This amendment will administratively reallocate SFY 2019 \$130,117 and SFY 2018 \$122 in Parks and Trails Legacy Fund Park Acquisition Opportunity Funds; and \$86,826 in regional bonds match from project 10702 to project 11201 to purchase 0.89-acre McKinney parcel for Phalen-Keller Regional Park.

# Unallocated PTLF land Acquisition – Project 10702 Saint Paul – Robert Piram Easements PAOF – Project 10907

This amendment will administratively reallocate \$98,489 in Legacy Parks Acquisition Opportunity Fund and \$28,716 in regional bonds match from project 10907 to project 10702. The acquisition of 8 permanent trail easements for the Robert Piram Regional trail is complete.

# Unallocated Ramsey County – Project 10789 Unallocated PTLF land Acquisition – Project 10702

This amendment will administratively reallocate \$4,072 in regional bonds from project 10789 to project 10702. This adjustment is an accounting correction to move the Council Bonds to reflect the appropriate unallocated account.

# Ramsey County – Battle Creek RP: PTLF Develop & Implement Mountain Bike Trail Master Plan - Project 10735

### **Unallocated Ramsey County - Project 10789**

This amendment will administratively reallocate \$648 in Parks and Trails Legacy funds from project 10735 to project 10789. The development of a mountain bike trail master plan and the implementation of mountain bike trail improvements is complete.

### **Unallocated Ramsey County - Project 10789**

## Ramsey County - Battle Ck RP- Rice Ck No Lexington Ave RT: Master Plan Revision – Project 10857

This amendment will administratively reallocate \$29,316 in Parks and Trails Legacy funds from project 10789 to project 10857 to complete the Master Plan development.

### Unallocated Saint Paul – Project 10791

### Saint Paul - Phalen RP: Master Plan Implementation - Project 10867

This amendment will administratively reallocate \$28,560 in Parks and Trails Legacy funds from project 10791 to project 10867 to complete the design, engineering and construction of pedestrian and vehicular circulation and parking

### Closing Projects

### Dakota County – Lebanon Hills Regional Park Playground in campground– Project – 10683

This amendment will administratively reduce \$872 in regional bonds in project 10683. The Lebanon Hills Regional Park Project campground is complete and closed. The remaining Council bond balance is relinquished back to the Council.

### Saint Paul – Phalen Regional Park – Project – 10686

This amendment will administratively reduce \$16,478 in regional bonds in project 10686. The Phalen Regional Park Splash Pad project is complete. The remaining Council bond balance is relinquished back to the Council.

# Dakota County- Lebanon Hills Regional Park: ADA compliant paved loop trail around Lake - Project - 10753

This amendment will administratively reduce \$667 in regional bonds in project 10753. The ADA compliant paved loop trail around Lake project is complete and closed. The remaining Council bond balance is relinquished back to the Council.

### Anoka County – East Anoka County Regional Trail Construction – Project – 10809

This amendment will administratively reduce \$34,642 in regional bonds in project 10809. The East Anoka County Regional Trail Construction project is complete. The remaining Council bond balance is relinquished back to the Council.

This amendment closes 5 projects and removes \$978,361 from the Authorized Capital Program. These projects are complete, and all funds have been expended.

Project	Agency	Title
10683	Dakota County	Lebanon Hills RP: Playground in campground
10686	Saint Paul	Phalen Keller RP: Splash Pad
10753	DAKOTA COUNTY	Lebanon Hills RP: ADA compliant paved loop trail around Lake
10809	Anoka County	East Anoka County RT: construction reimbursement
10735	Ramsey County	Battle Creek RP: PTLF develop & implement mountain bike trail master plan

### Authorize New Projects, Increase Authorization, and Reduce Authorization

### Unallocated Parks and Trails Legacy Land Acquisition (PTLF) - Project 10702

This amendment authorizes SFY 2020 \$1,981,900 in Legacy funding and \$1,321,267 in regional bonds for land acquisition grants.

### **Unallocated Anoka County – Project 10784**

This amendment authorizes SFY 2020 \$1,666,802 Legacy funds to award to Anoka County.

### **Unallocated Bloomington - Project 10785**

This amendment authorizes SFY 2020 \$328,081 in Legacy funds to award to Bloomington.

### **Unallocated Carver County – Project 10786**

This amendment authorizes SFY 2020 \$396,488 in Legacy funds to award to Carver County.

### **Unallocated Dakota County – Project 10787**

This amendment authorizes SFY 2020 \$1,434,348 in Legacy funds to award to Dakota County.

### **Unallocated Minneapolis Park – Project 10788**

This amendment authorizes SFY 2020 \$4,179,003 in Legacy funds to award to Minneapolis.

### **Unallocated Ramsey County - Project 10789**

This amendment authorizes SFY 2020 \$1,485,252 in Legacy funds to award to Ramsey County.

### Unallocated City of St Paul – Project 10791

This amendment authorizes SFY 2020 \$2,523,517 in Legacy funds to award to Saint Paul.

### **Unallocated Scott County – Project 10790**

This amendment authorizes SFY 2020 \$647,080 in Legacy funds to award to Scott County.

### **Unallocated Three Rivers Park – Project 10792**

This amendment authorizes SFY 2020 \$4,243,781 in Legacy funds to award to Three Rivers Park.

### **Unallocated Washington County – Project 10793**

This amendment authorizes SFY 2020 \$932,748 in Legacy funds to award to Washington County.

### **Rationale**

The proposed amendment programs available state and regional funds to the Unified Budget to allow the Parks Implementing Agencies and the Council carry out work plans and long-term capital program.

### **Thrive Lens Analysis**

The budget amendment supports the Thrive outcome of Stewardship through responsible planning and management of resources for the Community Development Division and Regional Parks.

### **Funding**

This amendment authorizes \$19,819,000 in SFY 2020 Parks and Trails Legacy funding and \$1,321,267 in regional bonds.

Parks and Trails Legacy funds and Environmental and Natural Resources Trust Funds are provided by the State of Minnesota. The Council has budgeted for regional bonds to match state funds for applicable projects.

### **Known Support / Opposition**

There is no known opposition.

(\$ in 000's

	Authorized Capital Program (ACP)			Capital Improvement Plan (CIP)							
	2019 Current	Changes	2019 Amended	2019	2020	2021	2022	2023	2024	Total	ACP + CIP Combined
Regional Park Implementing Agencies											
Anoka County Parks	7,702	1,631	9,333	-	3,959	1,675	4,126	1,742	4,195	15,697	25,031
Carver County Parks	3,422	396	3,818	-	1,093	400	1,132	416	1,148	4,189	8,007
City of Bloomington Parks	1,766	328	2,094	-	964	340	988	354	1,002	3,648	5,742
City of St Paul Parks and Recreation	15,277	1,915	17,192	-	6,049	2,685	6,167	2,794	6,278	23,973	41,165
Dakota County Parks	9,460	1,134	10,594	-	3,855	1,434	4,004	1,492	4,064	14,849	25,443
Minneapolis Parks and Recreation Board	31,196	4,179	35,375	-	9,429	4,342	9,719	4,517	9,898	37,905	73,280
Ramsey County Parks	8,984	1,451	10,435	-	3,501	1,511	3,633	1,572	3,695	13,912	24,346
Scott County	2,989	647	3,636	-	1,490	674	1,533	701	1,560	5,958	9,594
Three Rivers Park District	21,586	4,244	25,830	-	9,587	4,389	9,898	4,567	10,079	38,520	64,350
Washington County Parks	4,988	933	5,921	-	2,489	952	2,569	991	2,608	9,609	15,530
Total Regional Park Implementing Agencies	107,371	16,859	124,230	_	42,416	18,402	43,769	19,146	44,527	168,260	292,489
Other Parks Programs											
Equity Grant Funds	-	-	-	300	331	375	421	466	523	2,416	2,416
Land Acquisition Funds	7,603	3,303	10,906	3,068	2,657	5,908	3,477	6,045	3,617	24,772	35,678
Other Governmental Units	30,955	-	30,955	-	-	-	-	-	-	-	30,955
Total Other Parks Programs	38,558	3,303	41,861	3,368	2,988	6,283	3,898	6,511	4,140	27,188	69,049
Total CD – Parks and Open Space Capital Program	145,928	20,162	166,090	3,368	45,404	24,685	47,667	25,657	48,667	195,448	361,538