Transportation Committee
For the Metropolitan Council meeting of April 14, 2021

Subject: Southwest Light Rail Transit (Green Line Extension) Civil Construction Change Order – Corridor Protection Barrier

Proposed Action
That the Metropolitan Council (Council) authorize the Regional Administrator through the Southwest Light Rail Transit (SWLRT) Council’s Authorized Representative to negotiate and execute a change order for Contract 15P307A with Lunda McCrossan Joint Venture (LMJV) in an amount not to exceed $82,604,905.17 for work related to the construction of a Corridor Protection Barrier (CPB); and that the Council authorize an additional 10.33% to the 10% cumulative cap of change order authority under Council Procedure 14-1a for Contract 15P307A with LMJV.

Summary of Committee Discussion/Questions
SWLRT Project Director Jim Alexander presented this item.

Barber asked for clarification about the cumulative change order authority and whether Council approval would be required if the 20.33% cumulative cap were to be exceeded. Alexander confirmed that Council approval would be required. Chamblis asked if the wall will include standard materials and questioned the use of painted concrete. Alexander said the barrier is a requirement from an agreement with BNSF that was made in 2019 and is required to be built before LRT trains run along this portion of the corridor. The primary costs are due to building the structural components of the wall. The project committed to a community-led input process for the wall aesthetics, and the input on the design from the community was for colored concrete. In terms of cost, the aesthetics are very minor in relationship to the overall cost of building the wall. Cummings said the project staff have done an excellent job with this project. Ferguson asked about where this puts us with the funding, if we go over the amount of committed federal and local funding, where does the additional money come from. Alexander said the money for the barrier will come from contingency and Council would work with the project funding partners if additional monies are needed for future change orders. Ferguson asked if the Council is liable for overages on the project. Alexander confirmed that the Council is not liable for overages.

Motion by Cummings, seconded by Fredson. Motion carried.
Transportation Committee
Meeting date: March 22, 2021
For the Metropolitan Council meeting of April 14, 2021

Subject: SWLRT (Green Line Extension) Civil Construction Change Order – Corridor Protection Barrier
District(s), Member(s): All
Policy/Legal Reference: Procurement Policy 14.1a
Staff Prepared/Presented: Wes Kooistra, General Manager, (612) 349-7510
Jim Alexander, SWLRT Project Director, (612) 373-3880
Joan Hollick, SWLRT Deputy Project Director, (612) 373-3820
Brian Runzel, SWLRT Director Construction, (612) 373-3806
Division/Department: Metro Transit / Green Line Extension Project Office

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Background
As part of an agreement with BNSF Railway, the SWLRT Project is constructing a Corridor Protection Barrier (CPB) along BNSF’s Wayzata Subdivision rail line in Minneapolis.

On November 18, 2020, the Council approved execution of a change order for earthwork activities to prepare for construction of the CPB (Business Item No. 2020-277). The change order, executed in January 2021, included excavation, grading, trucking, and backfilling. The business item acknowledged the construction of the CPB would be addressed in a subsequent change order. Southwest Project Office (SPO) now seeks approval of a change order for the CPB, including construction of the CPB and NorthStar Tail Track extension, which is also required by the BNSF agreement.

This work was not included in the Civil Construction solicitation scope of work for which LMJV submitted the low, responsive, responsible bid to the Council on May 3, 2018. At the time of the receipt of bids, the wall design was not complete pursuant to the review and approval by BNSF and was contingent on receipt of the Amended Record Of Decision (AROD) and Finding of No Significant Impact (FONSI) for the Supplemental EA which was issued by the FTA on May 15, 2018. Consequently, the timing necessitated the CPB be executed as a distinct change order with LMJV.

SPO evaluated separately procuring the CPB but found it infeasible due to the location of the CPB relative to the installation of LRT track. In many places, due to the limited right of way, the CPB serves as a retaining wall for the LRT guideway. Therefore, LMJV cannot complete the LRT guideway construction without first constructing the CPB. The site constraints leave no room for a separate contractor to install the CPB ahead of LMJV with LMJV already performing heavy construction activities in the same area.
This CPB construction change order will include work performed by DBE firms such that LMJV will continue to maintain a minimum 16% DBE participation for the overall contract.

**Rationale**

This change order related to the CPB construction is necessary to construct the SWLRT Project and is included as part of the SWLRT Project scope of work and $2.003 billion budget.

Council Procurement Procedure 14-1a Section 2.1.2.23 provides 10% cumulative change order authority on construction contracts without further authorization by the Council. The CPB construction change order alone crosses the 10 percent threshold. As a result, every subsequent change order, regardless of size, would have to come before the Council. This approach is not feasible due to the volume and frequency of change orders during construction. SPO is requesting that the Council authorize a revision to Procurement Procedure 14-1A, Section 2.1.2.23 Change Orders/Contract Amendments, Part 2.b Change Orders to Construction Contracts, to permit an additional 10.33% cumulative cap of contract change order authority for Contract 15P307A. This authorization would keep the SWLRT Project in the same position with respect to cumulative change orders as if the CPB did not need to be constructed.

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<thead>
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<th>Description</th>
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<th>Change Order Authorization</th>
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<td>Contract 15P307A original contract value</td>
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<tr>
<td>Currently authorized cumulative change order authority</td>
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**Thrive Lens Analysis**

Livability: The Green Line Extension will increase the region’s prosperity as it will provide access to 80,900 forecasted jobs and a new transportation option for 55,800 forecasted residents within ½ mile of the planned new stations in addition to the 145,300 forecasted jobs and 35,600 forecasted residents in downtown Minneapolis.

Prosperity: The Green Line Extension reflects strategic investment in regional infrastructure that will promote economic competitiveness and create prosperity for the region.

**Funding**

The work for this change order is a Project eligible cost. Funds for the work are available in the project budget. This work is included in the Council’s authorized capital budget.

**Known Support / Opposition**

There is no known opposition to this action.
Transportation Committee
Business Item #2021-49

March 22, 2021
Corridor Protection Barrier

• BI No. 2021-49 regards a change order to Contract 15P307A with SWLRT Civil Construction contractor LMJV for work related to the construction of a Corridor Protection Barrier (CPB)

• Approximately 1-mile CPB extension for an additional layer of protection between the BNSF freight & LRT trains

• CPB added as a requirement of BNSF after final design and civil construction contracting
Corridor Protection Barrier

• This work was not included in the Civil Construction solicitation scope of work for which LMJV submitted the low, responsive, responsible bid to the Council on May 3, 2018

• At the time of the receipt of bids, the wall design was not complete pursuant to the review and approval by BNSF and contingent on receipt of the Amended Record Of Decision (AROD) and Finding of No Significant Impact (FONSI) for the Supplemental EA which was issued by the FTA on May 15, 2018

• Consequently, the timing necessitates the CPB be executed as a distinct change order with LMJV
Corridor Protection Barrier

• Location of the Corridor Protection Barrier

• Construction factors include:
  - Work adjacent an active freight railroad
  - Confined work area with limited access
  - Impacts project schedule
Corridor Protection Barrier
Corridor Protection Barrier

Example of section near Bryn Mawr Meadows
# Cumulative Change Order Authorization

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