

## **Transportation Committee**

For the Metropolitan Council meeting of January 26, 2022

**Subject:** Review of Metropolitan Airports Commission 2022-2028 Capital Improvement Program (CIP)

### **Proposed Action**

That the Metropolitan Council:

- 1) Find that the Metropolitan Airports Commission (MAC) had an adequate public participation process for the development and review of its 2022-2028 Capital Improvement Program (CIP), including preparation of an assessment of environmental effects (AOEE) for 2022 projects with potential environmental effects.
- 2) Find that the 2022 CIP projects are in conformance with the region's Aviation System Plan and consistent with Council policy.

### **Summary of Committee Discussion/Questions:**

There were no comments or questions from Council Members.

Motion by Ferguson, seconded by Fredson. Motion carried, **consent** to Council

## Transportation Committee

Meeting date: January 10, 2022

For the Metropolitan Council meeting of January 26, 2022

**Subject:** Review of Metropolitan Airports Commission 2022-2028 Capital Improvement Program (CIP)

**District(s), Member(s):** All Districts and Members

**Policy/Legal Reference:** MN Statutes 473.145, 473.165, 473.181 and 473.621 Sd 6&7

**Staff Prepared/Presented:** Russell Owen (651) 602-1724, Senior Planner – MTS

Cole Hiniker (651) 602-1748, Manager Multimodal Planning - MTS

Amy Vennewitz (651) 602-1058, Deputy Director - MTS

**Division/Department:** Metropolitan Transportation Services

### Proposed Action

That the Metropolitan Council:

- 1) Find that the Metropolitan Airports Commission (MAC) had an adequate public participation process for the development and review of its 2022-2028 Capital Improvement Program (CIP), including preparation of an assessment of environmental effects (AOEE) for 2022 projects with potential environmental effects.
- 2) Find that the 2022 CIP projects are in conformance with the region's Aviation System Plan in the 2040 Transportation Policy Plan and consistent with Council policy.

### Background

The MAC annually prepares a CIP for projects at MSP International Airport and their six General Aviation reliever airports. Under state statutes 473.181 and 473.621 the Council must:

- Determine adequacy of public participation in the CIP process,
- Approve CIP projects meeting certain dollar thresholds, \$5 Million at MSP and \$2 Million at all reliever airports and "significant effects" criteria (referenced in Attachment 3, A-H),
- Review and comment on all projects for consistency with the Transportation Policy Plan (TPP), including planning and environmental concerns.

Attachment 1 explains the CIP implementation schedule which outlines MAC and Metropolitan Council responsibilities and timelines. An assessment of environmental effects (AOEE) has been prepared for 2022 projects with potential environmental effects, and MAC has in place an adequate public participation process for development and review of its AOEE and CIP. MAC held a public hearing on the AOEE on November 1, 2021 at the Planning, Development and Environment Committee meeting at the MSP Conference Room.

Attachment 2 shows projects that are anticipated to meet the \$5M and \$2M thresholds in the 2022-2028 CIP. The following 2022 projects meet the dollar threshold levels but do not meet the other "significant effects" criteria specified in state law to trigger project approval by Metropolitan Council:

- MSP – Terminal 1, TSA Recapitalization – \$22.5M
- MSP – Terminal 1, Technology Upgrades – \$10M
- MSP – Terminal 1, Baggage Claim/Ticket Lobby Improvements - \$42.1M

- MSP – Terminal 1, Baggage Handling System - \$42.65M
- MSP – Terminal 1, Folded Plate Repairs (Roof) - \$8.9M
- MSP – Terminal 1, Air Handling Unit Replacement - \$6.5M
- MSP – Terminal 1, EMC Roof Replacement and Break Room Remodel - \$8.3M
- MSP – Police, Perimeter Gate Security Improvements - \$8.2M
- MSP – Field and Runway, Concourse G Apron Pavement Reconstruction – \$ 11M
- MSP – Field and Runway, Taxiway B Pavement Reconstruction - \$ 6.125M
- MSP – Field and Runway, Taxiway P Pavement Reconstruction - \$ 9M
- 21D – Runway 14R/32 Runway Replacement - \$4M

Initial analysis of the future years (2023-2028) of the CIP shows that many projects will meet the dollar threshold of review but do not appear to meet the significant effects criteria. These projects will be re-evaluated on an annual basis. Due to the COVID-19 impact, there have been many projects that have been moved out to later years.

Federal, state and MAC funding has been identified by the MAC for most projects in the 2022 CIP.

The runway replacement project at Lake Elmo Airport (21D) is a project that meets the financial threshold and significant effects criteria. The Lake Elmo Airport project was reviewed and approved by the Metropolitan Council in 2019, therefore it does not need to be approved this year.

All projects in the 2022 CIP appear consistent with the Transportation Policy Plan (TPP). Many of the 2022 MSP projects were evaluated in the 2020 EA for MSP that received a Finding of No Significant Impact (FONSI) in March of 2013 from the Federal Aviation Administration.

### **Rationale**

Annual oversight review is needed to meet statutory requirements and to ensure that proposed project scopes and costs are responsive to system needs and conditions. Seven “significant effects” criteria (see criteria A-H in Attachment 3) determine projects that effect the orderly and economic development of the metropolitan area.

### **Thrive Lens Analysis**

The MAC CIP encapsulates many of the Thrive principles including prosperity, which contributes to the region’s economic competitiveness, and stewardship, in responsibly managing the region’s resources and making strategic investments in our region’s future.

### **Funding**

No funding implications for the Council. Federal, state, and MAC funding has been identified by the MAC for most projects in the 2022-2028 CIP.

### **Known Support / Opposition**

On December 15, 2021 the TAB reviewed the analysis and recommended it be forwarded to the Metropolitan Council for its consideration.

1) MAC PUBLIC PARTICIPATION PROCESS:

**MAC - 2022 CAPITAL IMPROVEMENT PROGRAM IMPLEMENTATION SCHEDULE**

CAPITAL IMPROVEMENT PROGRAM	RESPONSIBILITY	SCHEDULE
<b>PROJECTS DEFINITION</b> Initial CIP Discussions ----- Requests for CIP Projects to Airport Development ----- Develop Projects Scopes, Costs, and Prioritization ----- Develop Draft Preliminary CIP -----	MAC Airport Development MAC Departments MAC Dept's & Airport Dev. Airport Development	January 2021 January 1 <sup>st</sup> - June 1 <sup>st</sup> January 1 <sup>st</sup> – May 1 <sup>st</sup> Feb. 1 <sup>st</sup> - July 31 <sup>st</sup> Feb. 1 <sup>st</sup> - July 31 <sup>st</sup>
<b>PROJECTS ENVIRONMENTAL REVIEW</b> Prepare AOEEs and EAWs as required----- Notice of September PD&E Meeting mailed to Affected Municipalities ----- Recommendation by PD&E Committee to Commission of Preliminary CIP for Environmental Review/Authorization to Hold Public Hearing on AOEEs and EAWs ----- Minutes of September PD&E Committee Meeting and Notice of September Commission Meeting mailed to Affected Communities ----- Approval of Preliminary CIP by Commission for Environmental Review/Authorization to Hold Public Hearing on AOEEs and EAWs ----- Preliminary CIP Mailed to Affected Communities ----- AOEEs and EAWs to EQB ----- Public Hearing Notice Published in EQB Monitor, starting the 30-Day Comment Period----- Minutes of September Commission Meeting mailed to Affected Communities ----- Public Hearing on AOEEs and EAWs at November FD&E Committee Meeting ----- Thirty-Day Comment Period on AOEEs and EAWs ends ----- Final Date for Affected Municipalities Comments on Preliminary CIP to MAC ----- Metro Council TAC Planning Review Metro Council – TAC ----- Notice of December PD&E Committee Meeting mailed to Affected Communities ----- Recommendation by PD&E Committee to Commission of Final CIP ----- Minutes of December PD&E Committee Meeting and Notice of December Commission Meeting mailed to Affected Communities ----- Metro Council – Transportation Advisory Board -----	Environment Airport Development  Airport Development Airport Development  Airport Development Airport Development Environment Environment Airport Development Environment Environment Affected Communities TAC-Planning TAC Airport Development Airport Development  Airport Development TAB	July 31 – Oct. 7 <sup>th</sup> August 31 <sup>st</sup>  September 6 <sup>th</sup> September 23 <sup>rd</sup>  September 23 <sup>rd</sup> September 17 <sup>th</sup> October 1 <sup>st</sup> October 9 <sup>th</sup> October 31 <sup>st</sup> November 1 <sup>st</sup> November 12 <sup>th</sup> November 12 <sup>th</sup> November 18 <sup>th</sup> December 1 <sup>st</sup> November 24 <sup>th</sup> December 6 <sup>th</sup>  December 6 <sup>th</sup> December 15 <sup>th</sup>

PROJECTS PLANNING and FINANCIAL REVIEW		
Approval of Final CIP by Commission-----	Airport Development	December 15 <sup>th</sup>
Notification of Commission action to EQB-----	Airport Development	December 15 <sup>th</sup>
CIP Distributed to MAC Departments, Met Council, State Historical Society and Affected Municipalities -----	Airport Development	December 20 <sup>th</sup>
Metro Council – Committee Action-----	Transportation Committee	January 10 <sup>th</sup>
Metro Council – Council Action-----	Metro Council	January 26 <sup>th</sup>
Minutes of December Commission Meeting mailed to Affected Communities -----	Airport Development	

**Note:** 1) All dates are tentative and subject to change. 2) Shaded items represent actions/dates which pertain to the Affected Communities as defined in Minnesota Statutes § 473.621, Subd. 6, as amended. 3) MAC = Metropolitan Airports Commission 4) PD&E = MAC Planning, Development and Environment Committee 5) AOEE = Assessment Of Environmental Effects 6) EAW = Environmental Assessment Work Sheet 7) EQB = [MN] Environmental Quality Board

**ATTACHMENT 2) MAC PROJECTS ANTICIPATED TO MEET THE \$5M AND \$2M THRESHOLDS FROM 2022 – 2028:**

Airport	2022	2023	2024	2025	2026	2027	2028
<b>MSP Environmental</b>							
<b>MSP Terminal 1 Lindbergh</b>	-TSA Recapitalization - \$22.5M  -Technology Upgrades - \$10M  -Baggage Claim/Ticket Lobby Improvements - \$42.1M  -Baggage Handling System - \$42.6M  - Folded Plate Repairs (Roof) \$8.9M  - Air Handling Unit Replacement \$6.5M  - EMC Roof Replacement and Break Room Remodel \$8.3M  Police, Perimeter Gate Security Improvements \$8.2M	-30 L Deicing Pad Reconstruction - \$10M  -Concourse G Apron Pavement Reconstruction - \$7.5M  Liquid Deicer Storage Facility - \$7.3M  -IT Modifications - \$10M  -Baggage Claim/Ticket Lobby Operational Improvements - \$45.5M  -Mechanical Room (C-1043) -\$9.8M  -MAC Storage Facility -\$10M  -Concourse G Rehabilitation - \$5M  -Emergency Power Upgrades -\$6.6M  -Building Roof Replacements - \$9.6M  -Air Handling Unit Replacement - \$6.5M	-Recarpeting Program - \$7M  -Shoulder Reconstruction - \$7.5M  -Concourse G Apron Pavement Reconstruction - \$18.75M  -Runway 12L-30R  -IT Modifications - \$10.5M  -FIS Operational Improvements - \$5M  -Concourse G Moving Walkways - \$6M  -Concourse G Rehab - \$5M  -Baggage Claim/Ticket Lobby Operational Improvements - \$14.3M  -Folded Plate Repairs -\$8.9 M  -Mechanical Room Upgrade - \$5.5M  -Parking Guidance System - \$6.5M  -MAC Storage Facility - \$10M  -Perimeter Gate Security improvements - \$6.5M  -Air Handling Unit Replacement -\$6.5M  -34 <sup>th</sup> Ave. Reconstruction - \$7M	-Recarpeting Program - \$7M  -Shoulder Reconstruction - \$7.5M  -IT Modifications - \$10M  -Baggage Claim/Ticket Lobby Operational Improvements - \$6M  -Apron LED Lighting - \$5M  -Tunnel Fan Replacement - \$5M  -Perimeter Gate Security Improvements - \$6.5 M  -Air Handling Unit Replacement -\$6.5M  -Concourse G Rehabilitation \$5M  -Glumack Dr. reconstruction - \$9.3M  -34 <sup>th</sup> Ave. Reconstruction - \$6M	-Recarpeting Program - \$7M  -Shoulder Reconstruction - \$7M  -IT Modifications - \$10M  -Checkpoint Expansion – \$11M  --Folded Plate Repairs -\$8.9 M  -Tunnel Fan Replacement - \$6.8M  -Air Handling Unit Replacement -\$6.5M  -Concourse G Rehabilitation \$5 M	-Recarpeting Program - \$7M  -Shoulder Reconstruction - \$6.5M  -Taxiway A/B Pavement Reconstruction - \$6.5M  -Concourse Tram Replacement - \$300M  -IT Modifications - \$10M  -Checkpoint Expansion - \$11M  -Concourse G Rehabilitation \$5 M  -Air Handling Unit Replacement -\$6.5M	-Concourse Tram Replacement - \$300M  -Shoulder Reconstruction - \$7M  -Taxiway A/B Pavement Reconstruction - \$9.5M  -IT Modifications - \$10M  -Delivery Node Redevelopment - \$5M  --Folded Plate Repairs -\$8.9 M  -D Pod Outbound Baggage System - \$5.0 M
<b>MSP Airfield</b>	- Concourse G Apron Pavement Reconstruction – \$ 11M  -Taxiway B Reconstruction - \$6.125 M		--Terminal 1 Apron Reconstruction - \$13.5M	-Terminal 1 Apron Reconstruction - \$10.5M  -Runway 30R Parallel Taxiway – \$12M	-Runway 30R Parallel Taxiway – \$10M -Terminal 1 Apron Reconstruction - \$11.5M	30L EMAS Replacement - \$19M	-Runway 30R Parallel Taxiway – \$14M  -Terminal 1 Apron Reconstruction - \$11M

	-Taxiway P Reconstruction - \$9M						
<b>MSP Terminal 2 Humphrey</b>				-Terminal 2 North Gate Expansion- \$100M			
<b>Lake Elmo Airport</b>	Runway 14/32 Replacement- \$4M			Runway 4/22 Rehabilitation - \$4M			
<b>Airlake Airport</b>		Runway 12/30 Improvements \$3.5M					
<b>Flying Cloud Airport</b>							
<b>Anoka County-Blaine Airport</b>							Runway 18/36 Pavement Rehabilitation - \$2.5M
<b>St. Paul Downtown Airport</b>			Runway 13/31 Pavement Reconstruction - \$5 M		Runway 14/32 Reconstruction - \$5 M	Runway 14/32 Reconstruction - \$5 M	CBP Ga Facility - \$2M Runway 14/32 EMAS Replacement - \$10M
<b>Crystal Airport</b>							

**ATTACHMENT 3) 2022 PROJECTS MEETING STATUTORY REVIEW CRITERIA AND REQUIRING APPROVAL:**

2022 CIP PROJECTS	Prior Reviews/Actions		Capital Review Criteria *								
	LTCP	AOEE***	(A)	(B)	(C)	(D)	(E)	(F)	(G)	(H)**	
<b>AIRPORT / PROJECT</b>	<ul style="list-style-type: none"> <li>Review Action</li> </ul>	<ul style="list-style-type: none"> <li>EA-EAW Prepared</li> <li>EIS Reviewed</li> <li>NPDES Approved</li> <li>Legislative Requirement</li> <li>Regulatory Requirement</li> <li>Legal Requirement</li> </ul>	Project meets Dollar threshold at: MSP = \$5M Relievers = \$2M	Loc. of a New Airport	New Runway at an Existing Airport	A Runway Extension at an Existing Airport	Runway Strengthening other than routine Maintenance.	New or Expanded Passenger Handling or Parking Facilities for 25% or more capacity Increase.	Land Acquisition associated with the other criteria, or that would cause relocation of residential or business Activities.	Project information made available by the MAC to affected cities for review.	
<b>MSP International Airport 2020 Program:</b>	<ul style="list-style-type: none"> <li>2030 LTCP Update Approved in 2010</li> </ul>		<ul style="list-style-type: none"> <li>TSA New Technology</li> <li>IT Modifications</li> <li>EMC Roof Replacement</li> <li>Safety/Ops Center</li> <li>Baggage Claim Improvements</li> <li>Concourse G Infill</li> </ul>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	



<i>ST. PAUL DOWNTOWN</i>		<ul style="list-style-type: none"> <li>2025 LTCP Approved in 2010</li> </ul>		None							
<i>FLYING CLOUD</i>		<ul style="list-style-type: none"> <li>2025 LTCP Approved in 2010</li> </ul>	MAC-City Agreement concluded; FAA review of Agreement & R.O.D. on FEIS completed as part of MAC/Airline Agreement. 2010 Plan being implemented.		N/A	N/A	N/A	N/A	N/A	N/A	N/A
<i>CRYSTAL</i>		<ul style="list-style-type: none"> <li>2035 LTCP Approved in 2017</li> </ul>	(FAA Issues FONSI in July 2019)	None							
<i>ANOKA CO. -BLAINE</i>		<ul style="list-style-type: none"> <li>2025 LTCP Approved in 2010</li> </ul>		None							
<i>LAKE ELMO</i>		<ul style="list-style-type: none"> <li>2035 LTCP Approved 2016</li> </ul>	(FAA issues Finding of No Significant Impact in Aug 2018)	None							
<i>AIRLAKE</i>		<ul style="list-style-type: none"> <li>2035 LTCP Approval expected in 2018</li> </ul>	(negotiations on sewer & water service).	None							

\* Criteria as defined under MS 473. \*\* Requirements defined under MS 473. \*\*\* Per AOEE 2022-2028 Summary Environmental Assessment