Committee Report

Transportation Committee



Committee Meeting Date: February 13, 2023

For the Metropolitan Council: February 22, 2023

Business Item: 2023-49

METRO Green Line Extension Reciprocal Easement and Operating Agreement and Transit Easement Modification for the Beltline Boulevard Station Park-and-Ride

Proposed Action

That the Metropolitan Council authorize the Regional Administrator to negotiate and execute a Reciprocal Easement and Operating Agreement with Beltline Mixed Use LLC, their successors and assigns, and the St. Louis Park Economic Development Authority and modify the associated transit easement for the Beltline Boulevard Station Park-and-Ride.

Summary of Transportation Committee Discussion/Questions

Metro Transit Green Line Extension Project Director Jim Alexander presented this item.

Zeran asked for clarification on land ownership. Alexander said the Council has continuing control from a transit easement acquired for the Park-and-Ride. Cummings asked the difference between the Beltline Station Park-and-Ride and the parking that was planned in the Moline development in Hopkins, which did not go through. Alexander stated that the key difference is the developer for the Moline development was unwilling to follow the federal requirements that the Council must abide by, as this is a federally funded project. For the Beltline Station Park-and-Ride, the developer is willing to follow federal requirements. Cummings stated that private partnerships like this can be challenging.

Cummings asked how parking will be controlled in the ramp for transit users, and how will it be adhered to. Alexander said the Council has approval authority of the design for the transit parking and there will be separate entrance and exit for transit users.

Item was moved by Fredson, seconded by Zeran. Motion carried.

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District(s), Member(s):	All
Policy/Legal Reference:	Minnesota Statutes section 473.3999
Staff Prepared/Presented:	Lesley Kandaras, Interim General Manager, 612-349-7513 Nick Thompson, Deputy GM Capital Programs, 651-602-1754 Jim Alexander, Project Director, 612-373-3880 Ryan Kronzer, Asst. Dir. Design & Eng., 612-373-3826 Peter Hanf, Associate General Counsel, 651-602-1749 Greg Ewig, Real Estate Director, 651-602-1556
Division/Department:	Metro Transit / Green Line Extension Project Office, Office of General Counsel, Real Estate Department

Proposed Action

That the Metropolitan Council authorize the Regional Administrator to negotiate and execute a Reciprocal Easement and Operating Agreement with Beltline Mixed Use LLC, their successors and assigns, and the St. Louis Park Economic Development Authority and modify the associated transit easement for the Beltline Boulevard Station Park-and-Ride.

Background

The METRO Green Line Extension Project scope includes the construction of a 268-stall surface parking lot to serve the Beltline Boulevard LRT Station. The St. Louis Park Economic Development Authority ("EDA") desires to build a multi-level parking structure in which at least 268 parking stalls are dedicated for public transit use ("Parking Structure") in lieu of surface parking as part of its transit-oriented private development at the Beltline Boulevard Station.

In December 2016, the Council and the EDA executed a Letter of Intent ("LOI") which outlines the terms to be incorporated into a future agreement related to the Parking Structure. The LOI provides the following: that the Parking Structure includes 268 parking stalls dedicated for public transit use; that the Parking Structure is constructed and operational prior to commencement of revenue service for the Project; that the Council has approval rights over all elements of the design of the Parking Structure; and the Council has approval rights over the terms of any reciprocal easement agreement for the structure and the terms of any operation and maintenance agreement. Lastly, in the LOI, the Council committed to paying the EDA \$2.5 million towards the cost to build 268 parking stalls in a Parking Structure and for the permanent rights to use a portion of the Parking Structure.

The Council authorized the Regional Administrator to execute a Cooperative Construction Agreement with the EDA (see Business Item 2020-177). Since execution of the Cooperative Construction Agreement, the parties have been working with the Beltline Mixed Use LLC (the

"Developer") on a Reciprocal Easement and Operating Agreement ("REOA") which will grant reciprocal rights to use common elements in the facility, address insurance and liability issues, govern operation and maintenance responsibilities, and shared costs.

The Council is responsible for the maintenance of the 268 stalls and bus operator facility, and shares in the maintenance costs of the shared facilities. The REOA identifies the cost allocation for the shared facilities and each year the operator of the mixed-use portion of the development will provide an annual budget to the Council for review and approval.

The annual cost associated with the Council's obligations, as defined in the REOA, is estimated not to exceed \$50,000.

The parties are organizing a vertical subdivision so that each party has control and ownership of their own portion of the ramp with exclusive ingress and egress. The parties will allocate the appropriate of shared facilities. As part of the REOA, the parties will be redefining the Council's Permanent Transit Easement Agreement to align Council's 268 parking stalls within the proposed footprint of the Parking Structure.

Rationale

The REOA defines the roles and responsibilities with respect to the Parking Structure which will be used by the Council for transit use. The REOA establishes the cost sharing framework for maintenance and represents the commitment by the Parties to provide for the efficient operation, use, administration, maintenance, and preservation of the Parking Structure.

Thrive Lens Analysis

Successful completion of the METRO Green Line Extension will advance the following Thrive MSP 2040 outcomes:

Stewardship: Transit investment provides an opportunity to reinvest and grow the capacity of our communities, with more inclusive development and intentional investment. It encourages businesses to invest in communities, which means access to resources, community amenities, jobs, and other community assets.

Equity: Connections to other METRO lines and countless local bus routes will bring people to jobs, jobs to communities, and returns to communities across the region.

Livability: The METRO Green Line Extension will add 14.5 miles to the existing Line, which connects downtown Minneapolis, downtown Saint Paul, and places in-between. This segment connects Eden Prairie, Minnetonka, Hopkins, and St. Louis Park to both downtown Minneapolis and Saint Paul, and major destinations at the University of Minnesota and the State Capitol.

Prosperity: The METRO Green Line Extension reflects strategic investment in regional infrastructure that will promote economic competitiveness and create prosperity for the region. Despite being under construction, the METRO Green Line Extension has already seen more than \$1.6 billion of investment within a half-mile of the line. Another \$500 million in investment is planned.

Sustainability: As many as 700,000 more people will be living, working, and moving around the Twin Cities region by 2040. As a result, a robust transportation system is needed to provide the region choices and more mobility.

Prosperity: The METRO Green Line Extension reflects strategic investment in regional infrastructure that will promote economic competitiveness and create prosperity for the region.

Funding

The costs to implement the obligations in the REOA will be paid through the METRO Green Line Extension Project (61001) budget until revenue service. Funds for the Council's obligations prior to revenue service are a Project eligible expense and are included in the Capital Budget.

Small Business Inclusion

There are no specific scopes for small business inclusion within the REOA. However, prior to procuring of a contractor for the construction of the parking facility, the Office of Equity and Equal Opportunity (OEEO) will be assigning a Disadvantaged Business Enterprise goal for the construction of the project.



Federal Transit Administration DEPARTMENT OF TRANSPORTATION Transit Improvement Reciprocal Easement and Operating Agreement & Transit Easement Modification

Beltline Boulevard Station Park-and-Ride

Business Item 2023-49

Monday, February 13, 2023

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Background

- METRO Green Line Extension project scope includes a 268-stall Park-and-Ride at the Beltline Boulevard Station
 - The Council has a transit easement for this purpose
 - The original scope included the construction of a surface lot for the Park-and-Ride in the Civil construction contract
 - Civil construction contract included \$2.5 million allowance
 - The allowance was removed from the contract by change order
- Council and the City of St. Louis Park agreed to include the 268 parking stalls within a larger development in lieu of a surface lot
 - City received \$6.453 million CMAQ grant (City required to provide a 20% match)
 - Council committed \$2.5 million to fund the construction of 268 parking stalls within a parking ramp included in the development
- This requires:
 - Entering into a Reciprocal Easement and Operating Agreement (REOA)
 - Modifying the transit easement limits

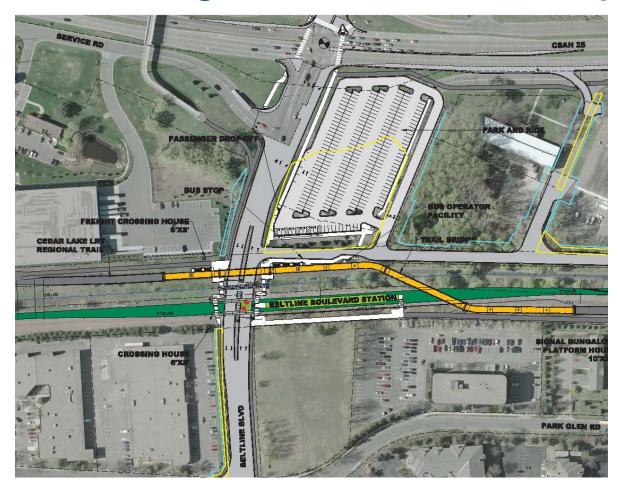
METRO Green Line EXTENSION

Background (continued)

- Reciprocal Easement and Operating Agreement (REOA)
 - Defines ownership and maintenance responsibilities
 - Transit parking stalls
 - Shared spaces (e.g., elevator, stairs, landscaped areas)
 - Parties include:
 - Met Council
 - City of St. Louis Park Economic Development Authority
 - Beltline Mixed Use LLC (developer)
- Transit Easement
 - Limits modified to reflect the transit parking stalls located in the parking ramp

Beltline Boulevard Station – Original Park-and-Ride Scope

 268-stall surface parking lot originally planned to be constructed by the Civil construction contractor



Beltline Boulevard Station – Planned Development

4-story residential building with 82 units (77 @ 60% AMI, 5 @ 30% AMI) & underground parking

7-story mixed use building with 156 units at market rate & commercial space

> 570 stall parking ramp with 268 transit parking stalls & bus operator restroom

5-story residential building with 146 units at market rate & underground parking

METRO Green Line EXTENSION

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MORE INFORMATION

Website: greenlineext.org Email: swlrt@metrotransit.org Twitter: @GreenLineExtMN Instagram: @GreenLineExtMN

METRO Green Line EXTENSION