

Committee Report

Community Development Committee



Committee Meeting Date: March 17, 2025

For the Metropolitan Council: March 26, 2025

Business Item: 2025-69

Midtown Greenway Regional Trail Long-Range Plan, Minneapolis Park and Recreation Board (MPRB)

Proposed Action

That the Metropolitan Council:

1. Approve Minneapolis Park and Recreation Board's Midtown Greenway Regional Trail Long-Range Plan.
2. Require MPRB, prior to initiating any construction, to send preliminary plans to the Metropolitan Council Environmental Services Interceptor Engineering Assistant Manager.

Summary of Community Development Committee Discussion/Questions

Colin Kelly, Met Council Planning Analyst and Zoey Mauck, Met Council Trails Planner, presented the staff report to the Committee Development Committee on March 17, 2025. Adam Arvidson from MPRB was in attendance and responded to questions.

Council Member Lindstrom asked about the status of the Midtown Greenway extension into Saint Paul. Mauck responded that the Midtown Greenway Trail Expansion Planning Project is currently underway and more concrete plans are being developed. She noted that the expansion project is separate from this project, but that future plans are in process.

Chair Lilligren asked if the Midtown Greenway Trail Corridor will be widened at the narrow existing portion by the New Nicollet site. Arvidson responded that HCCRA owns this portion of the trail corridor, and it is not part of the New Nicollet project site. He added that plans to reconstruct and relocate the ramp onto the corridor from the New Nicollet site will improve access to the corridor.

Council Member Lee asked if appraisal costs for the two planned land acquisitions will be brought to CDC for approval. Arvidson responded that if a government-to-government transaction, or land swap, occurs for the council-owned parcel east of the Sabo Bridge, a formal appraisal process might not be required. Community Development Director Lisa Barajas added that if the council-owned parcel of land is explored for a swap, it will be brought to CDC as an action. Arvidson also mentioned that for the parcel near West River Parkway owned by the City of Minneapolis, it is possible to realign public land ownership if it is in the best interest of the public without having a fee transaction; it is uncertain whether the cost for acquisition will involve Council funds.

Motion by Council Member Carter, seconded by Council Member Lindstrom, the Committee voted unanimously to pass the proposed action.

Committee Report

Metropolitan Parks and Open Space Commission



Community Development Committee: March 17, 2025

Metropolitan Council: March 26, 2025

Business Item: 2025-69

Midtown Greenway Regional Trail Long-Range Plan, Minneapolis Park and Recreation Board (MPRB)

Proposed Action

That the Metropolitan Council:

1. Approve Minneapolis Park and Recreation Board's Midtown Greenway Regional Trail Long-Range Plan.
2. Require MPRB, prior to initiating any construction, to send preliminary plans to the Metropolitan Council Environmental Services Interceptor Engineering Assistant Manager.

Summary of Metropolitan Parks and Open Space Commission Discussion

Colin Kelly, Met Council Planning Analyst and Zoey Mauck, Met Council Trails Planner, presented the staff report to the Metropolitan Parks and Open Space Commission on March 6, 2025. Madeline Hudek and Adam Arvidson from MPRB and Emmett Mullin, Met Council Regional Parks and Trail Manager, helped answer questions.

Commissioner Harris noted that all of the photos of the trail included in the presentation show people bicycling and wondered if anyone walked on the trail. Mauck noted that this is a multi-use corridor and it is used for many purposes. Mullin pointed out that there is a solid line dividing the trail to provide a dedicated space for pedestrians.

Chair Yarusso inquired about the natural surface space along parts of the trail. Mullin commented that the natural space does not span the full trail length and is fenced off in some areas. Hudek clarified that the natural surface space is not part of the regional trail boundary and is owned by the Hennepin County Regional Rail Authority (HCRRA). HCRRA still has an interest in potentially seeing this area as a transportation corridor.

Commissioner Yakes asked for a basic list of amenities that will be included in the amenity zones. Hudek responded that benches, bike racks, drinking fountains, and other amenities are under consideration, depending on the existing amenities present.

Commissioner Dillenburg and Chair Yarusso asked who pays for the maintenance of the trail and who pays for pavement replacement respectively. Hudek responded that HCRRA and the City of Minneapolis have an agreement in place to maintain the trail, and the City is responsible for trail pavement. Chair Yarusso also asked if the agreement could be changed if MPRB operated part of the trail corridor. Mullin responded that if the trail's site control is transferred to MPRB, the entire corridor would be eligible for regional funding.

Commissioner Bouska asked if more entry points will be added to the Midtown Greenway. Mauck responded that some new access points will be added, such as from the K-Mart/New Nicollet Avenue project site. Bouska suggested that more access points and amenities would bring more people onto the trail, improving safety. Commissioner Taylor added that different segments of the corridor have different feelings of safety but that MPRB's plan will make the space feel more like a

park and less like a street, which should enhance the safety and comfort of all users. Taylor added that there are plans for five murals and pollinator plantings along the Midtown Greenway.

Commissioner Bouska expressed excitement about MPRB's plan in that it allows people who don't have the ability to leave the city to gather, enjoy green space, and traverse the community without the threat of getting hit by a car. Hudek then highlighted parks along the corridor that are interconnected with the trail, creating synergy between the spaces.

Council Member Vento suggested holding a conversation with different agencies about safety within their park systems. Chair Yarusso added that a discussion around perception versus reality would be beneficial.

Chair Yarusso asked about the Met Council-owned land east of the Sabo bridge. Mullin responded that this parcel would benefit the corridor, could be better managed by MPRB, and that there is interest in a land exchange. Arvidson mentioned that this parcel represents an opportunity to enhance the corridor environmentally.

Commissioner Taylor asked about the estimated amenity zone costs. Hudek shared that cost estimates are approximate based on the suite of possible amenities and their distribution across the corridor. Non-eligible improvements would be funded by the City or HCCRA.

Chair Yarusso asked if adopting this plan would change the trail's eligibility for federal transportation funding. Mullin responded that it would not.

Chair Yarusso commented that the Commission has been interested in seeing more collaboration between different groups (counties, cities, etc.), and this project is a great example.

Motion by Commissioner Dillenburg, seconded by Commissioner Yakes, the Commission voted unanimously to pass the proposed action.



Business Item

Metropolitan Parks and Open Space Commission



Metropolitan Parks and Open Space Commission: March 6, 2025

Community Development Committee: March 17, 2025

Metropolitan Council: March 26, 2025

Business Item: 2025-69

Midtown Greenway Regional Trail Long-Range Plan, Minneapolis Park and Recreation Board (MPRB)

| | |
|----------------------------------|---|
| District(s), Member(s): | District C, Tess Bouska District 6, Robert Lilligren |
| Policy/Legal Reference: | Minnesota Statutes § 473.313; <i>2040 Regional Parks Policy Plan</i> : Chapter 5, Planning Strategy 1 |
| Staff Prepared/Presented: | Colin Kelly, Planning Analyst, 651-602-1361 Zoey Mauck, Senior Planner, 651-602-1398 |
| Division/Department: | Community Development / Regional Planning |

Proposed Action

That the Metropolitan Council:

1. Approve Minneapolis Park and Recreation Board's Midtown Greenway Regional Trail Long-Range Plan.
2. Require MPRB, prior to initiating any construction, to send preliminary plans to the Metropolitan Council Environmental Services Interceptor Engineering Assistant Manager.

Background

The Minneapolis Park and Recreation Board (hereinafter referred to as MPRB) has submitted a long-range plan for the Midtown Greenway Regional Trail for Council review. The Midtown Greenway, an existing 5.9-mile bicycle and pedestrian trail corridor, is located near the center of the Regional Parks and Trails System in Hennepin County and the City of Minneapolis (Figure 1). The Midtown Greenway connects to Cedar Lake Regional Trail and Minneapolis Chain of Lakes Regional Park to the west, and Mississippi Gorge Regional Park to the east (Figure 2). The easternmost portion of the regional trail corridor is within the Mississippi River Corridor Critical Area. Current planning efforts are exploring an expansion of the trail over the Mississippi River.

Established in 2000, the trail has an uninterrupted route mostly free from car traffic thanks to grade separation provided by a former commercial railway trench, creating a key east/west connection across Minneapolis between St. Louis Park and the Mississippi River. Over a million visits annually

attest to the trail's popularity¹. Looking ahead, the Hennepin County Regional Railroad Authority (HCRRA) will continue to be the primary landowner, and the City of Minneapolis will continue to operate the trail. This plan lays the foundation for Minneapolis Park and Recreation Board to bring the Midtown Greenway into the regional trail system. A Cooperative Agreement between HCRRA, the City of Minneapolis, and MPRB specifies the roles and responsibilities of the three entities with regard to ownership, operations, and maintenance of the trail corridor.

The Midtown Greenway Regional Trail Long-Range Plan will direct policy and design for parkland along the trail for the next 20-30 years. Implementation of this plan aims to improve trail user experience, safety, and accessibility based on ideas that emerged from community-driven efforts and advocacy. This plan will also guide how regional capital funding will be spent throughout the entire regional trail boundary in accordance with the Cooperative Agreement.

The MPRB Board of Commissioners approved the Midtown Greenway Regional Trail Long-Range Plan on December 4, 2024, prompting the submission of this plan to the Metropolitan Council for review.

Rationale

The Midtown Greenway Regional Trail Long-Range Plan is consistent with the requirements of the *2040 Regional Parks Policy Plan*, particularly Planning Strategy 1 and other Council policies. While the *2050 Regional Parks and Trails Policy Plan* was adopted ahead of the creation of this business item (February 12, 2025), the Midtown Greenway Trail Long-Range Plan was submitted for review prior to adoption.

Thrive Lens Analysis

The Midtown Greenway Regional Trail Long-Range Plan advances the Thrive outcome of Livability by increasing access to nature and outdoor recreation, which enhances quality of life in the region.

Funding

The total estimated project cost associated with the Midtown Greenway Regional Trail Long-Range Plan is \$2,469,100.

Acquisition of two parcels is proposed within this long-range plan. Formal appraisals have not been completed for either parcel at this time. Any related grant awards for acquisition will be reviewed under future separate business items.



¹ : U.S. Department of Transportation, Federal Highway Administration: *A Crown Jewel of Bikeways*: <https://highways.dot.gov/public-roads/novemberdecember-2016/crown-jewel-bikeways>

Analysis

Planning Strategy 1 of the *2040 Regional Parks Policy Plan* requires long-range plans for regional linking trails to address 13 items: boundaries, acquisition costs, demand forecast, development concept, conflicts, public services, operations, partner engagement, public engagement and participation, equity analysis, public awareness, accessibility, and Mississippi River Corridor Critical Area (where applicable). The following analyzes the trail plan against those requirements.

Boundaries

The existing 5.9-mile-long Midtown Greenway trail corridor follows a former commercial railway trench from the eastern to western boundary of Minneapolis. The trail boundary includes five existing city park areas that are immediately adjacent to the trail, including The Mall, Soo Line Garden, Cepro Site, the ramp connecting to Brackett Park, and a small part of West River Parkway at the eastern terminus of the trail. The trail connects to Mississippi Gorge Regional Park to the east and to Cedar Lake Regional Trail and the Minneapolis Chain of Lakes Regional Park to the west, both in Hennepin County. These parks include numerous existing and planned future amenities for Midtown Greenway users, including seating, shade, public art, and more. A small transfer of land from Mississippi Gorge Regional Park to the Midtown Greenway Regional Trail is proposed to improve access to the Midtown Greenway from West River Parkway.

The easternmost portion of the regional trail corridor is within the Mississippi River Corridor Critical Area.

Acquisition Costs

To maximize park site control along the Greenway corridor, several existing park properties along the route have been incorporated into the regional trail boundary and two areas of land not currently owned or managed by MPRB were identified as future acquisition sites. MPRB would like to gain site control over these areas for future improvements. Formal appraisals have not been completed for either area at this time, and there is currently no timeline for acquisition.

The first proposed acquisition area, which does not currently have a parcel ID number, is a 0.55-acre plot of land adjacent to the project area, located on the north side of the Midtown Greenway, adjacent to West River Parkway and East 26th Street (shown in Figure 11). This land is currently owned by the City of Minneapolis. If site control is obtained, this land may provide a new access point to the Midtown Greenway from the northern side of the trail. This new access point would provide enhanced access for neighborhood and park users coming from the neighboring Mississippi Gorge Regional Park.

The second proposed acquisition area is Parcel ID number 3602924310039, 5.02 acres of land on the east side of Hiawatha Avenue next to the Martin Olav Sabo bridge (shown in Figure 14). The parcel is currently owned by the Metropolitan Council and contains a portion of the existing Midtown Greenway trail along with a connection to the Hiawatha LRT Trail. If site control is obtained by MPRB, this land may provide an opportunity to create an expanded amenity zone area and additional park features for the Hiawatha Avenue Amenity Zone located within this parcel. More information on amenity zones may be found in the Development Concept section. The Council and the MPRB are in ongoing discussion regarding the potential for this acquisition, but as of the writing of this report, those discussions have not been complete. Any Council disposition of the land or portion thereof would be brought forward to the Council as a separate item for Council review and approval.

Acquisition of each parcel of land will be pursued following the adoption of this plan.

Demand Forecast

The City of Minneapolis is forecasted to grow by roughly 5% between 2020 and 2030, and roughly 7.5% between 2030 and 2040 (Table 1). Additionally, regional forecasts show the population increasing from 2,850,000 in 2010 to 3,820,000 by 2050, indicating a growth of about 25%. Concurrently, annual visits to regional parks and trails have shown a consistent upward trend. Among the region's celebrated bicycle network, the Midtown Greenway stands out as a crucial



connector trail, currently estimated at one million annual visits². As trails have gained increasing popularity for recreationalists and commuters both regionally and nationally, the Midtown Greenway has emerged as a vital resource. With the predicted growth and to better accommodate the diverse population adjacent to the trail, park-like amenities are proposed along the corridor to enhance the overall user experience.

Table 1: Metropolitan Council Forecasts for the City of Minneapolis

| Metropolitan Council Forecasts for City of Minneapolis | | | |
|--|---------|---------|---------|
| Year | 2020 | 2030 | 2040 |
| Population | 429,956 | 451,354 | 484,847 |
| Households | 187,671 | 203,087 | 218,020 |
| Employment | 294,467 | 323,631 | 332,116 |

Development Concept

Improvements along the 5.9-mile Midtown Greenway will be added both along the length of the regional trail corridor and in 11 focused amenity zones. Proposed improvements are grouped into four key areas: wayfinding/signage, accessibility/safety, transit connections, and ecological enhancement areas. Figure 3 displays the full regional trail corridor and highlights the approximate location of each planned amenity zone.

Each amenity zone is displayed in more detail in Figures 4-14; these figures highlight the placement of different proposed improvements along the corridor as well as the key amenity zones. Within each amenity zone, low-cost elements like bike racks, ecological enhancements, informational and wayfinding signage, trash and recycling bins, and benches will be added. Exact placement of amenities within an amenity zone will be determined upon implementation. The eleven Amenity Zone locations are described below:

- **West Lake:** Includes an area on the south side of the trail by an entrance that is close to the Kenilworth Regional Trail (Figure 4).
- **The Mall:** Includes an area where Humboldt Avenue South intersects with an internal park road in The Mall Park (Figure 6).
- **Soo Line Garden:** Includes the area where the garden connects to the trail (Figure 7).
- **Nicollet Avenue and 1st Avenue South:** Includes the area at the top of a proposed ramp that would connect the trail to 1st Avenue South instead of Nicollet Avenue. This proposed ramp is part of the New Nicollet Redevelopment project led by the City of Minneapolis. This project is in the planning stages and the exact location for this amenity zone will adjust, as needed, to align with the final project plans (Figure 8).
- **5th Avenue South:** Includes an area of the trail just to the east of 5th Avenue South (Figure 9).
- **Cepro Site:** Includes an area where the paths through the Cepro Site connect to the primary paved trail (Figures 9 and 10).
- **Bloomington Avenue:** Includes an area at the top and bottom of a planned ramp that would connect to the trail on the north side. The proposed ramp falls outside of the amenity zone and is not eligible for regional funding at this time but could be implemented in other ways in the future (Figure 10).
- **East 28th Street:** Includes an area on the west side of the Martin Olav Sabo bridge where



² Hennepin County, *Path to the Midtown Greenway*: <https://www.hennepin.us/en/economic-development/impacts/success-stories/path-to-the-midtown-greenway>

the trail branches to cross Hiawatha Avenue via the Martin Olav Sabo bridge as well as along East 28th Street at grade (Figure 11).

- **Hiawatha Avenue:** Includes an area on the east side of the Martin Olav Sabo bridge where the trail branches to cross Hiawatha Avenue via the Martin Olav Sabo bridge as well as straight across Hiawatha Avenue connecting to the trail segment along East 28th Street (Figure 11).
- **Brackett Field:** Includes the area located at the top of the entrance ramp from Brackett Field Park (Figure 13).
- **West River Parkway:** Includes the area between the two West River Parkway segments that intersect East 27th Street (Figures 13 and 14).

It is important to note that the Midtown Greenway Trail Expansion Planning Project is an in-progress project as directed by the State Legislature via its 2023 Omnibus Transportation Finance Bill. This project will develop a conceptual implementation plan for extending the Greenway across the Mississippi River to provide a new regional transportation connection between the Twin Cities and an enhanced recreational opportunity for the region. This planning project includes exploring options to retrofit or replace the Short Line rail bridge which may inform the future function, ownership, and operations of the bridge. This planning project may lead to future amenity zone additions once implemented, and the proposed bridge will ultimately connect with the City of Saint Paul’s Midtown Greenway Extension Search Corridor that was added in December 2020.

Cost estimates are for lower-cost amenity zone improvements, wayfinding/signage, and ecological enhancements throughout the entire regional trail boundary, and are based on previous estimates and recent similar project work performed locally. Estimates are intended to serve as a baseline for project planning and reflect generalities based on known information as of spring of 2024, and do not include maintenance and operations. As projects move into design and construction, they will require further design, engineering, or study, and all projects are subject to MPRB purchasing agreements.

As directed by the MPRB Board of Commissioners during the Midtown Greenway planning process (Resolution 2023-127), higher-cost trail corridor improvements, such as new ramp infrastructure, lighting, permanent restrooms, trail repaving, and trail expansions will be funded by the HCRRA or City of Minneapolis and not by regional capital funding from MPRB. Therefore, these elements are not included in the long-range plan. Table 2 illustrates examples of the types of projects that eligible and ineligible for regional funding.

Total estimated costs for all projects are about \$2,469,100. Of the total cost, the average cost per amenity zone is approximately \$120,100. Improvements will be implemented incrementally over the course of several years as capital improvement program allocations from MPRB are determined. All amenities funded by MPRB will need to be maintained in accordance with regional trail requirements.

Table 2: Midtown Greenway Regional Funding Eligibility Examples

| Eligible | Not Eligible (To be funded by HCRRA or City of Minneapolis) |
|---|--|
| <ul style="list-style-type: none"> • Wayfinding/signage • Ecological enhancements • Lower-cost amenity zone improvements | <ul style="list-style-type: none"> • New ramp infrastructure • Lighting • Permanent Restrooms • Trail repaving • Trail expansions |

Conflicts

Conflicts and partnership coordination on implementation, management, and maintenance of the Midtown Greenway are outlined in the Cooperative Agreement between the City, HCRRA, and MPRB as well as the Operations Permit between the City and HCRRA. For areas where MPRB is



the owner and operator, MPRB will coordinate efforts on projects. Depending on the location, projects may involve coordination with agencies beyond what's outlined in the Cooperative Agreement. For example, transit services will require coordination with Metro Transit and/or the Metropolitan Council.

The Midtown Greenway is located on property acquired by HCRRA for transportation purposes including potential future rail transit use, though there is not yet a timeline or details related to mode of the future transit corridor. The classification of the Midtown Greenway as a regional trail does not rule out future use by HCRRA; a regional trail and transit corridor can coexist and will require a commitment to ongoing coordination by the City of Minneapolis, HCRRA, Metro Transit, and MPRB.

Several land use-related projects may need some level of coordination in the future, including the following related planning efforts:

- Prior Midtown Greenway planning and community driven initiatives between 1999-2022 (see Public Engagement section below)
- MPRB Park and System-Wide Plans (2016-2023)
- New Nicollet Redevelopment (in progress)
- Midtown Greenway Trail Expansion Planning Project (Including exploration of the use of the Short Line Bridge) (in progress)
- Metropolitan Council-owned property along the trail corridor on the western end near the West Lake light rail station and on the eastern half of the corridor near the Sabo Bridge and Hiawatha Avenue/Highway 55
- If HCRRA became interested in conveying land within the regional trail boundary and/or trench to MPRB or another entity

Public Services

Recommendations in the Plan can mainly be achieved with the existing non-recreational public services and facilities. Extensions to existing utilities in some areas may be needed to accommodate future visitor amenities along the trail such as drinking fountains. MPRB will coordinate with the City of Minneapolis, Hennepin County, HCRRA, Metro Transit, and other agencies and organizations, as applicable, for intersection and trail improvements and connections to other transportation infrastructure as applicable. It will continue to be important to coordinate with the Metropolitan Council as the Southwest Light Rail project nears completion and with Metro Transit as new or improved Bus Rapid Transit (BRT) stations are planned, as well as any future regional transportation access points within or adjacent to the regional trail

Operations

For land owned by MPRB along the Midtown Greenway, there is an adopted code of ordinances that include park rules and regulations for the Minneapolis park system. These policies and procedures are available online through MPRB's website. Information is also posted throughout the park system and includes park hours, fees, permitted and prohibited activities, maps, and emergency contact information. Emergency services for the Midtown Greenway are currently provided by the City and HCRRA.

Ownership and operations responsibilities for the Midtown Greenway are outlined between the City and HCRRA in their operations permit, which includes things like maintenance throughout the seasons and security. For land that's not owned by MPRB, maintenance of capital-only low-cost amenities constructed by MPRB will be the responsibility of other agencies. Before detailed design and construction of an amenity zone outside of park property occurs, ownership and maintenance responsibilities will need to be assigned. The process for determining ownership and operations responsibilities for these amenities within the regional trail boundary is outlined in the Cooperative Agreement.

Portions of the Midtown Greenway Regional Trail fall on MPRB land (e.g., The Mall, Soo Line Garden, Cepro Site, ramp connecting to Brackett Park, a small portion of West River Parkway) and are maintained and operated by MPRB, which supplies equipment and staffing resources



necessary to maintain and operate these areas year-round. On MPRB land within the regional system, annual operations, maintenance, and public safety costs are funded through MPRB's budget and the Metropolitan Council's operations and maintenance funds, as funding allows. The budget is administered by MPRB's Superintendent and approved annually by the MPRB Board of Commissioners.

Land ownership is highlighted in Figures 4-14.

By state statute, 40% of MPRB operations costs for regional facilities should be borne by the State of Minnesota. The state's obligation has never been met, thereby shifting maintenance burden to local taxpayers. This will continue to strain local budgets and may result in level of service shortfalls and a likely backlog of maintenance projects throughout the regional system.

Partner Engagement

The Metropolitan Council designated the Midtown Greenway as a Regional Trail Search Corridor in the 2020 Amendment to the 2040 Regional Parks Policy Plan, which was a step toward achieving regional trail designation and opening up new funding and improvement opportunities for the trail corridor. As the only eligible regional park implementing agency for regional parks and trails within Minneapolis, MPRB led the development of a regional trail long-range plan.

Most of the Midtown Greenway is on land owned by HCRRA, and HCRRA and the City are the primary operators of the HCRRA owned segments. There are also a few properties owned and operated by MPRB that are included in the regional trail boundary (see Boundaries section above).

To align with MPRB Resolution 2023-127, regional funding will only be used for low-cost capital improvements. Any low-cost capital improvements constructed by MPRB located on land not owned by MPRB must be maintained by other agencies. To clearly identify the roles and responsibilities between the City, HCRRA, and MPRB for the Midtown Greenway, a Cooperative Agreement was developed between the agencies focused on ownership, operations, and use of regional funding. This agreement is in addition to the existing operations permit agreement between the City and HCRRA.

Three advisory committees were also established during the regional trail planning process:

- Project Advisory Committee (PAC): Made up of MPRB staff representatives from departments across the organization who provided insight and expertise about existing conditions, maintenance, and programming within the project area and shared feedback on draft materials.
- Technical Advisory Committee (TAC): Made up of staff from different agencies and organizations that have a connection to the project area and provided feedback on the draft materials and how their work may overlap or require future coordination.
- Operations Workgroup: Made up of staff from the City, HCRRA, and MPRB that have a direct role in operations and ownership of the Midtown Greenway. The workgroup focused on the details, roles, and responsibilities related to operations of the Midtown Greenway.

The Midtown Greenway Regional Trail Long-Range Plan was adopted by MPRB Board of Commissioners on December 4, 2024 (Attachment 1) with support from the Midtown Greenway Coalition (Attachment 2).

Public Engagement and Participation

Since MPRB does not own or operate the majority of the Midtown Greenway and a number of previous related plans have already been developed [including Lake Street Midtown Greenway Corridor Framework Plan (1999), Bikeway Report (2000), Chicago Milwaukee and St. Paul Railroad Grade Separation Historic District (2005), Greenways Alternative Analysis (2014), Making the Connection: Midtown - Greenway to Lake Street (2016), Midtown Greenway Reevaluation (2017), Midtown Greenway Community Safety Design (2020), Creative CityMaking (2020), Wayfinding Inventory (2020), Lake Street Alignment (2021), Truth and Repair on Lake Street (2021), Lake Street Recovery (2022)], many of the conversations for this project were focused with community and agency partners.



The project team developed a draft plan building off the foundation of these plans, which provided strong context, analysis, community engagement, and recommendations. These plans were used as a starting point to recognize that the community around the Midtown Greenway has been engaged in numerous planning efforts since the trail's inception, and this plan could utilize the feedback and recommendations to honor those community members who participated in previous planning processes. The draft plan also included information provided through the project's advisory committees and operations workgroup (described above in the Partner Engagement section) along with community feedback gathered to date.

Engagement for this plan focused on the Amenity Zones, wayfinding, and ecological enhancements throughout the regional trail boundary to align with Park Board of Commissioner direction in fall of 2023. The focus on Amenity Zones created a structure for feedback on low-cost amenities.

Some themes that emerged during the public engagement process included:

- Support for the plan.
- Suggestion to improve safety through lighting, staffing, cameras, maintenance, and other means.
- Suggestion to prioritize trail user safety at vehicle crossings.
- Suggestion related to wayfinding form and content.
- Suggestion to add drinking fountains along the Greenway.
- Suggestion to add or relocate amenity zones.
- Suggestions related to Soo Line Garden future improvements.
- Support for Greenway extension across the river.

Equity Analysis

Project Data

The Midtown Greenway serves as a vital connection within a diverse community, spanning a wide range of ethnicities and economic backgrounds. According to the long-range plan, 42% of the Midtown Greenway Adjacent Neighborhood Area's population is between 25 and 45 years of age. People of color make up 47% of the area's population and people that speak a language other than English make up 29%. Additionally, 18% of people in the area live below the poverty line, 18% do not own a car, and only 63% drive to work. These numbers were compared with Minneapolis as a whole, and indicated that areas along the corridor are more diverse than greater Minneapolis, with larger percentages of people of color, non-English speakers, people that live below the poverty line, and people that do not own a car or drive to work living in the area, with the central portion of the corridor showing the most diversity.

Public Engagement

The project team developed an initial draft plan document that built on the previous plans (as noted above in the Public Engagement and Participation section), which provided a wealth of context, analysis, community engagement, and recommendations. Once completed, the draft document was shared for public review and comment from June 20, 2024, to August 5, 2024. During the public comment period, there was extensive engagement to share the plan document with a number of stakeholders groups to ensure the plan reflected a diversity of voices. Involving a diverse range of stakeholders, encompassing local residents, community organizations and advocates, planners, government officials, and business leaders, ensured a comprehensive and community-driven approach to the project's success.

The engagement for the long-range plan focused on the Amenity Zones, wayfinding, and ecological enhancements throughout the regional trail, and the regional trail boundary to align with Park Board of Commissioner direction in fall of 2023. The focus on Amenity Zones created a structure for feedback on low-cost amenities.

The following engagement strategies were used:

- Sharing the draft plan online with an online survey in Spanish, Somali, and English.



- Distributing printed copies of the plan to area recreation centers.
- Posting lawn signs along the Midtown Greenway advertising the plan and comment period.
- Slow Roll bike rides along the Midtown Greenway hosted by the Cultural Wellness Center and Melanin in Motion.
- Somali and Spanish language focus groups hosted by the Midtown Greenway Coalition.
- Two online open houses hosted by MPRB staff and the project's Operations Workgroup staff.
- Outreach to neighborhood organizations, project email list, and media advisory.
- Presentations to the City of Minneapolis Bicycle and Pedestrian Advisory Committees and Hennepin County Active Transportation Committee.
- Meetings with the Project Advisory Committee, Technical Advisory Committee, and Operations Workgroup.

Some themes that emerged during the Spanish language focus group included:

- Suggestion to improve safety on the Greenway through lighting, staffing, cameras, maintenance, and other means.
- Suggestion to add restrooms along Greenway.
- Concern related to safety on the Greenway.
- Suggestion for additional trash cans.
- Suggestion to add picnic tables.

Similar themes emerged during the Somali language focus group. They included:

- Suggestion to improve safety on the Greenway through lighting, staffing, cameras, maintenance, and other means.
- Suggestion to add restrooms along Greenway.
- Suggestion to add drinking fountains along the Greenway.
- Suggestion related to Greenway trail design.
- Suggestion to add or relocate amenity zones.
- Suggestion related to wayfinding form and content.

Evaluation Summary

At the close of the public comment period, MPRB staff compiled and reviewed all comments. Feedback that aligned with the focused engagement for this plan was used to revise the plan as warranted. Feedback for other agencies or projects was shared accordingly. A few things that changed as a result of this engagement period include:

- Adding additional amenity zones, with a particular focus on the eastern end of the trail.
- Incorporating funding for some additional low-cost amenities into the cost estimates for each amenity zone.
- Expanding the guiding principles to support design and implementation.

To ensure that engagement efforts will create better outcomes for the Midtown Greenway, MPRB will circle back with the public and project stakeholders by placing the final plan online once it is adopted by the Metropolitan Council. As the plan is implemented, MPRB will engage stakeholder groups to help complete the next level of design development or construction. Community engagement will continue to follow MPRB equity standards set forth in the Community Engagement Policy, and staff will continue to adapt engagement strategies to engage a broad audience through virtual and in-person opportunities.



Public Awareness

Public awareness efforts, including communications and marketing, are important factors in encouraging use of the Regional Parks and Trails System. Awareness of existing MPRB programs, facilities, and services is currently communicated through MPRB's public website, posted on MPRB kiosks within the project area and connecting trails, and through gateway and trail signage.

The Midtown Greenway Regional Trail project was communicated via a project web page on the public MPRB website with information about the trail, email announcements via GovDelivery, direct communication with the general public at meetings and through virtual inquiries, lawn signs within the project area, and amenity zone graphics included in multiple languages used during the public comment period.

There is also proposed transit connectivity between the Midtown Greenway corridor and both Light Rail Transit (LRT) and bus lines, improving accessibility to and knowledge of the Midtown Greenway Regional Trail for transit users.

Accessibility

While safety and accessibility are critical to examine individually, they have been coupled to provide greater flexibility for implementation since a portion of these amenities will have to be funded by sources other than regional trail capital funding from MPRB. Safety on the Midtown Greenway refers to measures and infrastructure proposed in previous planning efforts to ensure the well-being of users. Safety improvements include well-maintained paths, clear signage, proper lighting, and measures to prevent accidents or conflicts between different modes of transportation. Safety also encompasses efforts to create a secure environment, such as the presence of emergency call boxes and community patrols, fostering a sense of security for those utilizing the Midtown Greenway. These safety measures will need to be funded by sources other than the regional trail capital funding from the Park Board, as directed by the Board of Commissioners during the regional trail planning process (Resolution 2023-127).

The Midtown Greenway aims to provide accessibility with features and accommodations that enable individuals of varying physical abilities to enjoy the pathway. The shared commitment to accessibility between owners and operators along the corridor not only enhances the overall user experience but also promotes the Greenway as an inclusive public space that encourages active transportation and recreation for all members of the community.

Mississippi River Corridor Critical Area

The Mississippi River Corridor Critical Area (MRCCA) is a State-designated land corridor along 72 miles of the Mississippi River in the Twin Cities Metropolitan Area. MRCCA Administrative Rules establish standards and guidelines for all plans, regulations, capital improvements, and public facilities for the MRCCA. These guidelines and standards apply to public facilities, private facilities, vegetation management, land alteration and stormwater management, subdivision and land development, and exemptions.

The purpose of the MRCCA is to:

1. Protect and preserve the Mississippi River and adjacent lands that the legislature finds to be unique and valuable state and regional resources for the benefit of the health, safety, and welfare of the citizens of the state, region, and nation.
2. Prevent and mitigate irreversible damages to this state, regional, and natural resources.
3. Preserve and enhance the natural, aesthetic, cultural, and historical values of the Mississippi River and adjacent lands for public use and benefit.
4. Protect and preserve the Mississippi River as an essential element in the national, state, and regional transportation, sewer and water, and recreational systems; and
5. Protect and preserve the biological and ecological functions of the Mississippi River corridor.

The Midtown Greenway Regional Trail Long-Range Plan acknowledges that all future development of the regional trail within the MRCCA will need to comply with all applicable MRCCA standards and guidelines.



Consistency with Other Council Policies and Systems

Council staff have reviewed and found the proposed long-range plan to be consistent with the other plans and policies of the Council, including *Thrive MSP 2040*, the *Water Resources Policy Plan*, the *Transportation Policy Plan*, and the *Housing Policy Plan*. Additional review comments are included below.

Community Development – Forecasts (Todd Graham, 651-602-1322) – The long-range plan is complete and consistent with policy. MPRB provides a demand forecast analysis and the analysis includes Met Council's Imagine 2050 forecast.

Community Development – Solar (MacKenzie Young-Walters, 651-602-1373) - There are no explicit requirements for long range plans to address planning for the protection and development of access to direct sunlight for solar energy systems in the Regional Parks and Trails System. As such, these comments are purely advisory: Council staff encourage consideration of integrating solar panels into Cepro Site amenities to help meet onsite energy needs.

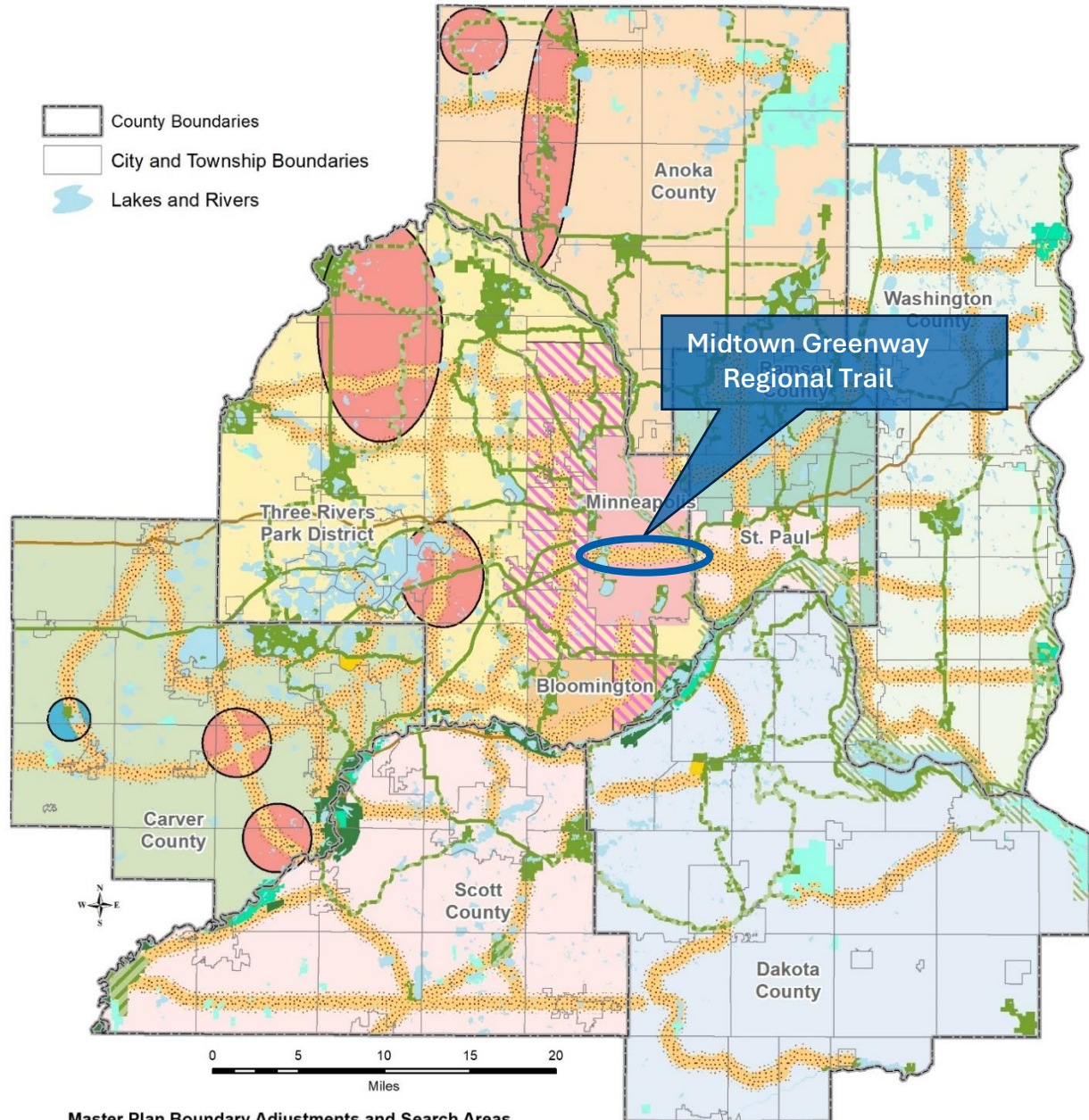
Metro Transit (Mark Christianson, 651-602-1756) – From a fixed route transit perspective, there are significant benefits to enhancing the amenities and growing the use of the Midtown Greenway.

Users of the trail may access it via various transit options and will benefit from the numerous connection points along the trail. Opportunities to enhance wayfinding and including information about nearby transit options will likely strengthen awareness of transit routes individuals can take use of. It will be important for coordination with Metro Transit Service Development to ensure future materials accurately display transit routes available at the time of posting, as well as updating materials as new Arterial Bus Rapid Transit (ABRT) routes begin, and routes change as a part of Network Now, which is Metro Transit's vision for future transit service. It is also beneficial that the actions outlined in this plan do not preclude opportunities for future transit use in the Midtown Greenway corridor if those options are pursued at a later date.

Finally, opportunities to enhance safety and accessibility on the trail will also benefit Metro Transit as these are key principles of operating our service. Ensuring that existing and future transit riders can access the Midtown Greenway in a safe and accessible manner will provide numerous benefits for strengthening the overall connectivity of the area.



Figure 1. Midtown Greenway Regional Trail location within the Regional Parks and Trails System



Master Plan Boundary Adjustments and Search Areas

-  Boundary Adjustment
-  Park Search Area
-  First-Ring City Bridging Facility Search Area
-  Regional Trail Search Corridor
-  Regional Trail (Open to the Public)
-  Regional Trail (Not Open to the Public)
-  Planned Regional Trail (Not Open to the Public)
-  Regional Park (Open to the Public)
-  Regional Park (Not Open to the Public)
-  Planned Park (Not Open to the Public)
-  State Trails
-  Lower St. Croix National Scenic Riverway
-  Mississippi National River & Recreation Area
-  State Wildlife Management Areas
-  State Parks
-  MN Valley National Wildlife Refuge
-  Minnesota Valley State Trail and Recreation Area
-  Special State Recreation Features



Figure 2. Midtown Greenway Regional Trail location within central Minneapolis (LRP, pg. 8)

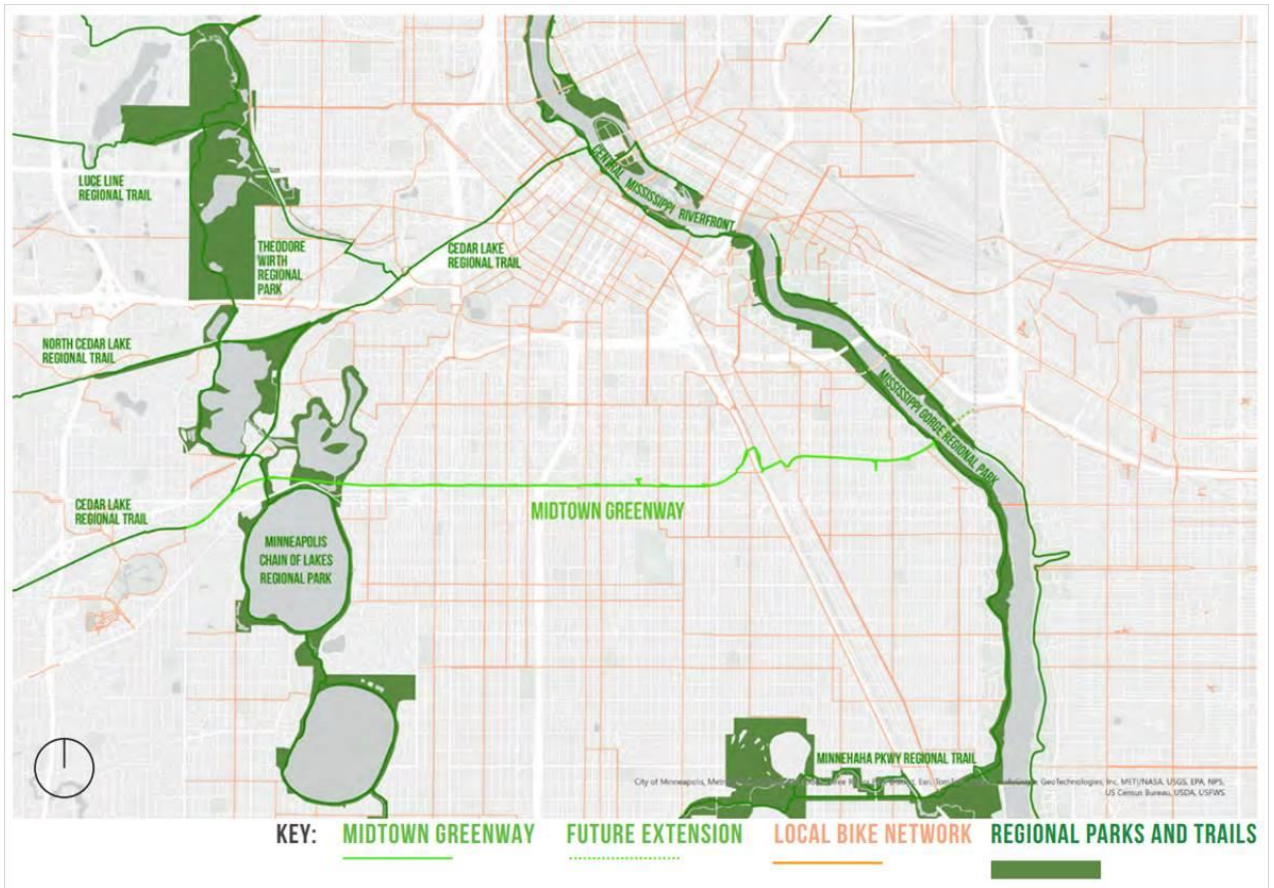


Figure 3: Midtown Greenway Trail Corridor (LRP, pg. 33)

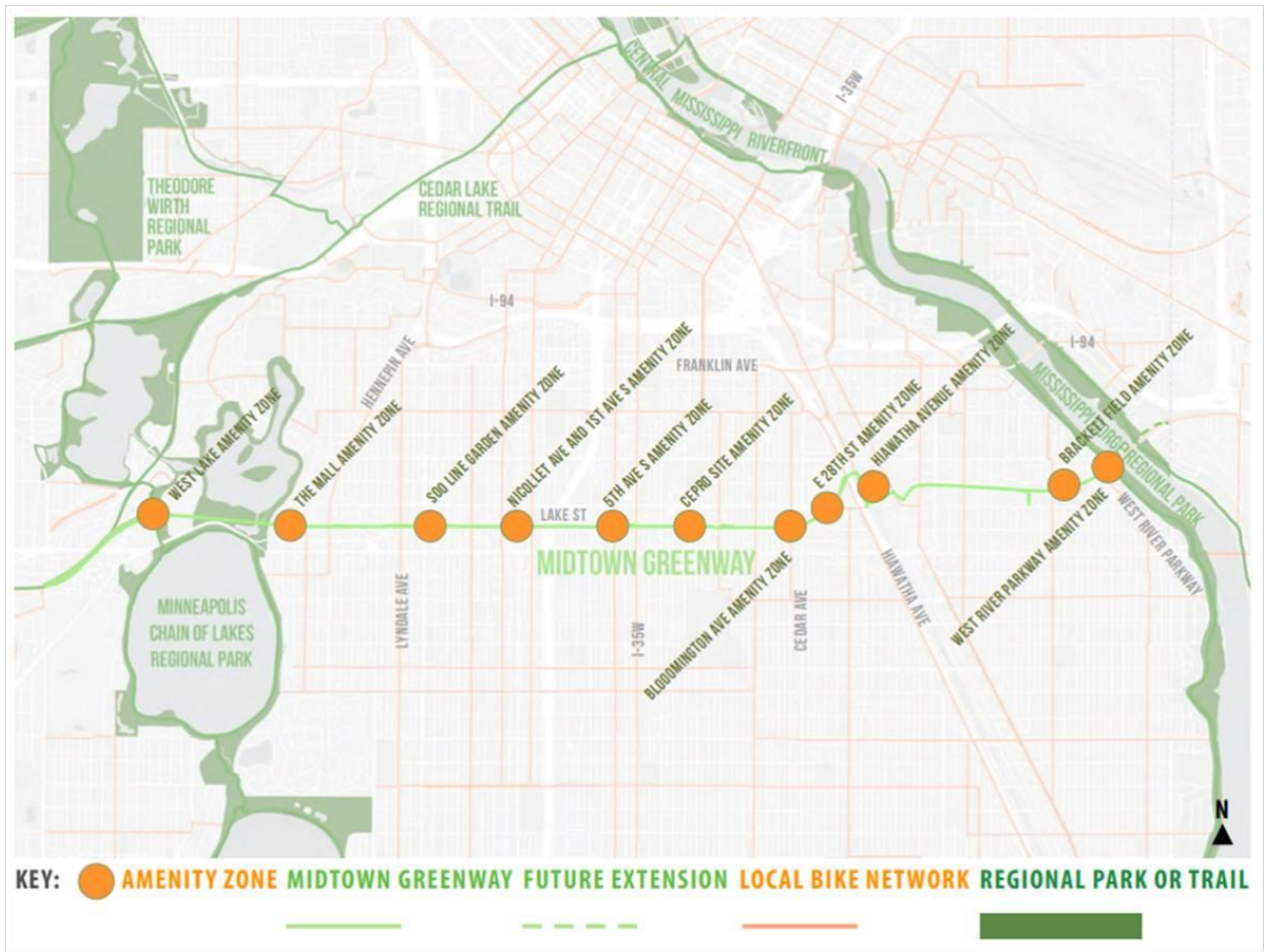


Figure 4: Midtown Greenway Regional Trail, Segment 1 (LRP pg. 34)



KEY

| | | |
|---|-------------------------------|---|
| SHARED USE TRAIL | EXISTING ACCESS POINTS | ● |
| SHARED USE TRAIL - PROPOSED EXTENSION | EXISTING PUBLIC ART | ● |
| REGIONAL TRAIL BOUNDARY | PROPOSED IMPROVEMENTS: | ● |
| OTHER BIKEWAY | WAYFINDING | ● |
| PARCEL BOUNDARY | SAFETY/ACCESSIBILITY | ● |
| STREETS | TRANSIT CONNECTIVITY | ● |
| HCRA PROPERTY IN REGIONAL BOUNDARY | AMENITY ZONES | ○ |
| HCRA PROPERTY OUTSIDE REGIONAL BOUNDARY | ECOLOGICAL ENHANCEMENT AREAS: | ○ |
| MPRB PROPERTY | PRAIRIE PLANTING | ▨ |
| MET COUNCIL PROPERTY | SAVANNA PLANTING | ▨ |
| CITY OF MINNEAPOLIS PROPERTY | ADOPTED PARK PLAN AREA OR | ▨ |
| WATER BODY | PLANNING IN PROGRESS | ▨ |
| BUILDINGS | | |



Metropolitan Council

Figure 5: Midtown Greenway Regional Trail, Segment 2 (LRP pg. 35)



KEY

- | | | |
|--|--|---|
| SHARED USE TRAIL | EXISTING ACCESS POINTS | ● |
| SHARED USE TRAIL - PROPOSED EXTENSION | EXISTING PUBLIC ART | ● |
| REGIONAL TRAIL BOUNDARY | PROPOSED IMPROVEMENTS: | ● |
| OTHER BIKEWAY | WAYFINDING | ● |
| PARCEL BOUNDARY | SAFETY/ACCESSIBILITY | ● |
| STREETS | TRANSIT CONNECTIVITY | ● |
| HCRBA PROPERTY IN REGIONAL BOUNDARY | AMENITY ZONES | ○ |
| HCRBA PROPERTY OUTSIDE REGIONAL BOUNDARY | ECOLOGICAL ENHANCEMENT AREAS: | ○ |
| MPRB PROPERTY | PRAIRIE PLANTING | ▨ |
| MET COUNCIL PROPERTY | SAVANNA PLANTING | ▨ |
| CITY OF MINNEAPOLIS PROPERTY | ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS | ▨ |
| WATER BODY | | |
| BUILDINGS | | |



Figure 6: Midtown Greenway Regional Trail, Segment 3 (LRP pg. 36)



PRAIRIE PLANTING AREA: NORTH SIDE OF TRAIL, HENNEPIN TO GRAND



SAVANNA PLANTING AREA: NORTH SIDE OF TRAIL, FREMONT TO EMERSON

KEY

- SHARED USE TRAIL
 - SHARED USE TRAIL - PROPOSED EXTENSION
 - REGIONAL TRAIL BOUNDARY
 - OTHER BIKEWAY
 - PARCEL BOUNDARY
 - STREETS
 - HCRRA PROPERTY IN REGIONAL BOUNDARY
 - HCRRA PROPERTY OUTSIDE REGIONAL BOUNDARY
 - MPRB PROPERTY
 - MET COUNCIL PROPERTY
 - CITY OF MINNEAPOLIS PROPERTY
 - WATER BODY
 - BUILDINGS
- EXISTING ACCESS POINTS
 - EXISTING PUBLIC ART
 - PROPOSED IMPROVEMENTS:
 - WAYFINDING
 - SAFETY/ACCESSIBILITY
 - TRANSIT CONNECTIVITY
 - AMENITY ZONES
 - ECOLOGICAL ENHANCEMENT AREAS:
 - PRAIRIE PLANTING
 - SAVANNA PLANTING
 - ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS



Metropolitan Council

Figure 7: Midtown Greenway Regional Trail, Segment 4 (LRP pg. 37)



KEY

- SHARED USE TRAIL
- SHARED USE TRAIL - PROPOSED EXTENSION
- REGIONAL TRAIL BOUNDARY
- OTHER BIKEWAY
- PARCEL BOUNDARY
- STREETS
- HCRNA PROPERTY IN REGIONAL BOUNDARY
- HCRNA PROPERTY OUTSIDE REGIONAL BOUNDARY
- MPRB PROPERTY
- MET COUNCIL PROPERTY
- CITY OF MINNEAPOLIS PROPERTY
- WATER BODY
- BUILDINGS
- EXISTING ACCESS POINTS
- EXISTING PUBLIC ART
- PROPOSED IMPROVEMENTS:
- WAYFINDING
- SAFETY/ACCESSIBILITY
- TRANSIT CONNECTIVITY
- AMENITY ZONES
- ECOLOGICAL ENHANCEMENT AREAS:
- PRAIRIE PLANTING
- SAVANNA PLANTING
- ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS



PRAIRIE PLANTING AREA: SOUTH SIDE OF TRAIL, DUPONT TO COLFAX



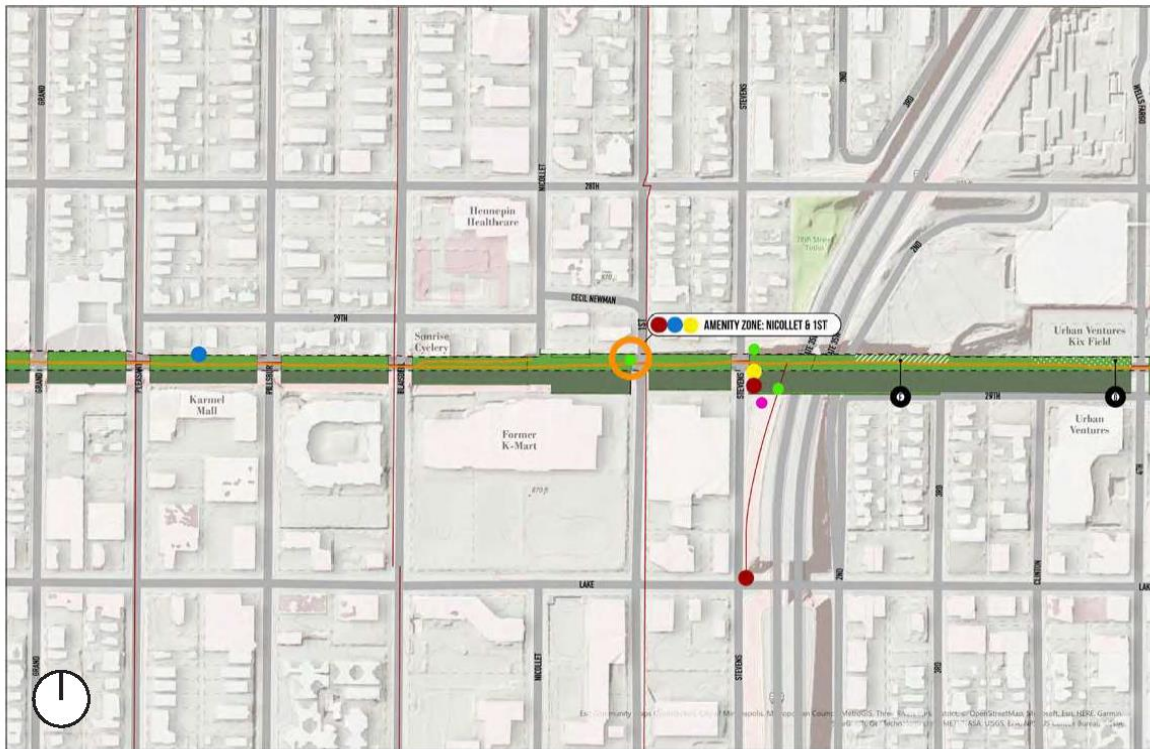
PRAIRIE PLANTING AREA: SOUTH SIDE OF TRAIL, GARFIELD TO GRAND



SAVANNA PLANTING AREA: NORTH SIDE OF TRAIL, HARRIET TO GRAND



Figure 8: Midtown Greenway Regional Trail, Segment 5 (LRP pg. 38)



SAVANNA PLANTING AREA: NORTH SIDE OF TRAIL, 2ND TO 3RD



PRAIRIE PLANTING AREA: NORTH SIDE OF TRAIL, CLINTON TO PORTLAND

KEY

| | | | | | |
|--|--|--|--|--|--|
| | SHARED USE TRAIL | | EXISTING ACCESS POINTS | | |
| | REGIONAL TRAIL BOUNDARY | | EXISTING PUBLIC ART | | |
| | OTHER BIKEWAY | | PROPOSED IMPROVEMENTS: | | |
| | PARCEL BOUNDARY | | WAYFINDING | | |
| | STREETS | | SAFETY/ACCESSIBILITY | | |
| | HCRRA PROPERTY IN REGIONAL BOUNDARY | | TRANSIT CONNECTIVITY | | |
| | HCRRA PROPERTY OUTSIDE REGIONAL BOUNDARY | | AMENITY ZONES | | |
| | MPRB PROPERTY | | ECOLOGICAL ENHANCEMENT AREAS: | | |
| | MET COUNCIL PROPERTY | | PRAIRIE PLANTING | | |
| | CITY OF MINNEAPOLIS PROPERTY | | SAVANNA PLANTING | | |
| | WATER BODY | | ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS | | |
| | BUILDINGS | | | | |



Figure 9: Midtown Greenway Regional Trail, Segment 6 (LRP pg. 39)



PRAIRIE PLANTING AREA: SOUTH SIDE OF TRAIL, 5TH TO 13TH

KEY

- SHARED USE TRAIL
- SHARED USE TRAIL - PROPOSED EXTENSION
- REGIONAL TRAIL BOUNDARY
- OTHER BIKEWAY
- PARCEL BOUNDARY
- STREETS
- HCRRA PROPERTY IN REGIONAL BOUNDARY
- HCRRA PROPERTY OUTSIDE REGIONAL BOUNDARY
- MPRR PROPERTY
- MET COUNCIL PROPERTY
- CITY OF MINNEAPOLIS PROPERTY
- WATER BODY
- BUILDINGS
- EXISTING ACCESS POINTS
- EXISTING PUBLIC ART
- PROPOSED IMPROVEMENTS:
 - WAYFINDING
 - SAFETY/ACCESSIBILITY
 - TRANSIT CONNECTIVITY
- AMENITY ZONES
- ECOLOGICAL ENHANCEMENT AREAS:
 - PRAIRIE PLANTING
 - SAVANNA PLANTING
- ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS



Figure 10: Midtown Greenway Regional Trail, Segment 7 (LRP pg. 40)



SAVANNA PLANTING AREA- NORTH SIDE OF TRAIL, 11TH TO 13TH



SAVANNA PLANTING AREA- NORTH SIDE OF TRAIL, EAST SIDE OF 14TH

KEY

- SHARED USE TRAIL
 - SHARED USE TRAIL - PROPOSED EXTENSION
 - REGIONAL TRAIL BOUNDARY
 - OTHER BIKEWAY
 - PARCEL BOUNDARY
 - STREETS
 - HCRA PROPERTY IN REGIONAL BOUNDARY
 - HCRA PROPERTY OUTSIDE REGIONAL BOUNDARY
 - MPRB PROPERTY
 - MET COUNCIL PROPERTY
 - CITY OF MINNEAPOLIS PROPERTY
 - WATER BODY
 - BUILDINGS
- EXISTING ACCESS POINTS
 - EXISTING PUBLIC ART
 - PROPOSED IMPROVEMENTS:
 - WAYFINDING
 - SAFETY/ACCESSIBILITY
 - TRANSIT CONNECTIVITY
 - AMENITY ZONES
 - ECOLOGICAL ENHANCEMENT AREAS:
 - PRAIRIE PLANTING
 - SAVANNA PLANTING
 - ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS



SAVANNA PLANTING AREA- NORTH SIDE OF TRAIL, 17TH TO 18TH



Figure 11: Midtown Greenway Regional Trail, Segment 8 (LRP pg. 41)



SAVANNA PLANTING AREA: NORTH SIDE OF TRAIL, CEDAR TO 28TH



SAVANNA PLANTING AREA: BOTH SIDES OF TRAIL, 28TH TO HIAWATHA

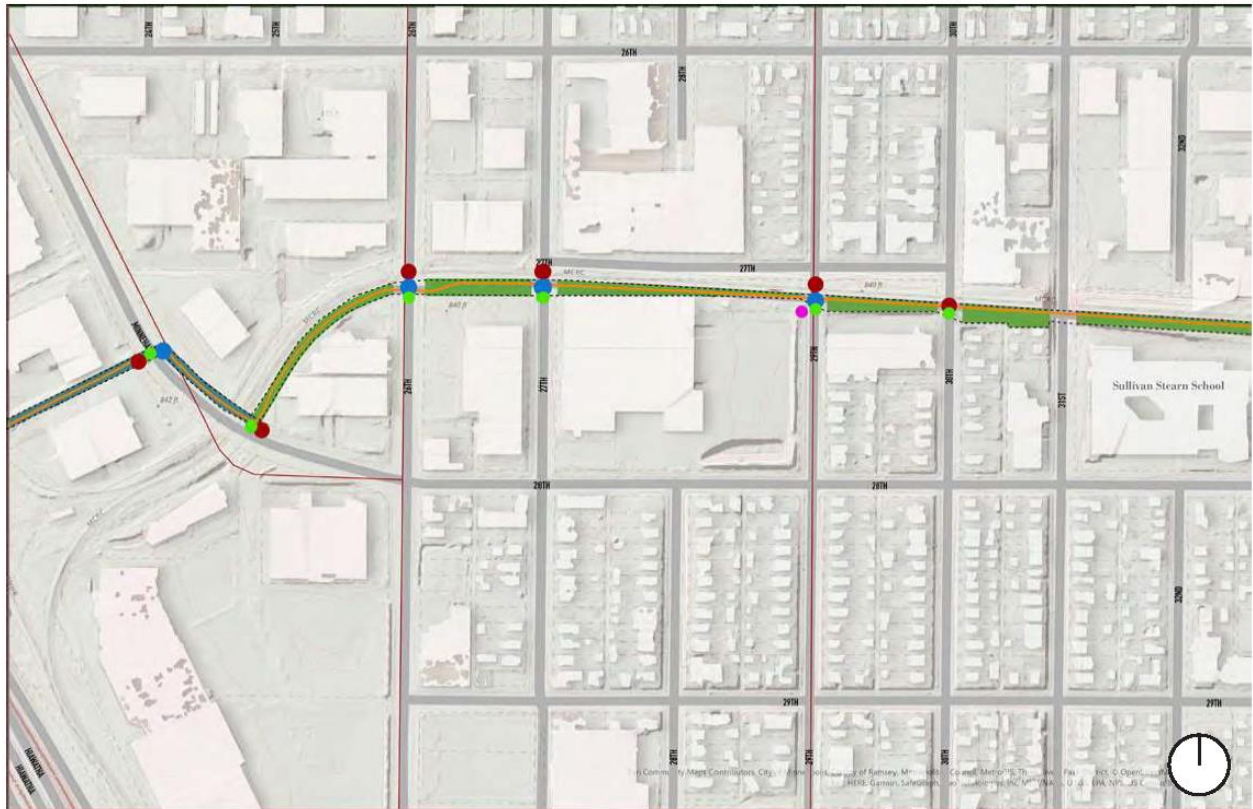
KEY

- | | | | |
|--|-------|--|---|
| SHARED USE TRAIL | — | EXISTING ACCESS POINTS | ● |
| SHARED USE TRAIL - PROPOSED EXTENSION | - - - | EXISTING PUBLIC ART | ● |
| REGIONAL TRAIL BOUNDARY | - - - | PROPOSED IMPROVEMENTS: | |
| OTHER BIKEWAY | - - - | WAYFINDING | ● |
| PARCEL BOUNDARY | - - - | SAFETY/ACCESSIBILITY | ● |
| STREETS | - - - | TRANSIT CONNECTIVITY | ● |
| HCRRA PROPERTY IN REGIONAL BOUNDARY | ■ | AMENITY ZONES | ○ |
| HCRRA PROPERTY OUTSIDE REGIONAL BOUNDARY | ■ | ECOLOGICAL ENHANCEMENT AREAS: | |
| MPRB PROPERTY | ■ | PRAIRIE PLANTING | ▨ |
| MET COUNCIL PROPERTY | ■ | SAVANNA PLANTING | ▨ |
| CITY OF MINNEAPOLIS PROPERTY | ■ | ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS | ▨ |
| WATER BODY | ■ | | |
| BUILDINGS | ■ | | |



SAVANNA PLANTING AREA: BOTH SIDES OF TRAIL, EAST SIDE OF HIAWATHA

Figure 12: Midtown Greenway Regional Trail, Segment 9 (LRP pg. 42)

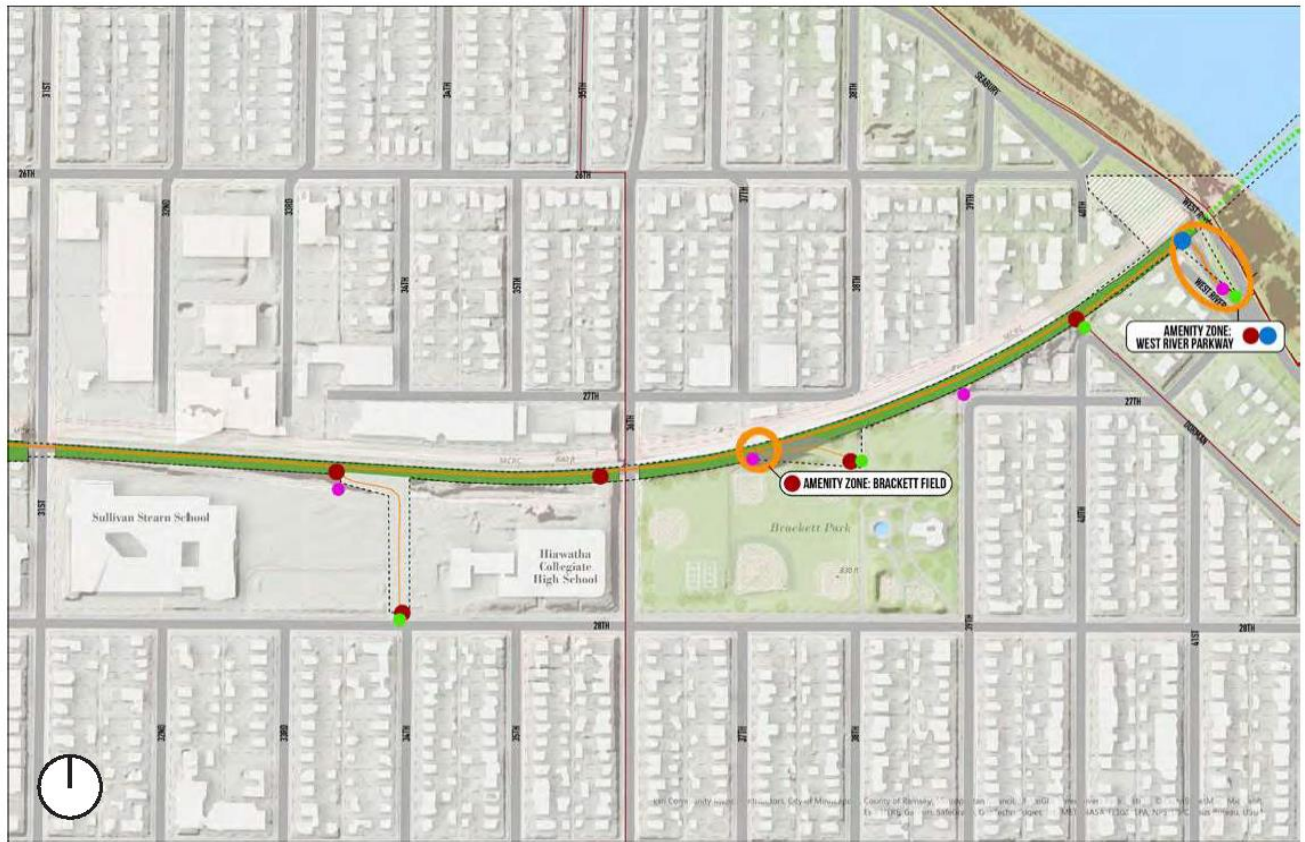


KEY

- | | | |
|--|--|---|
| SHARED USE TRAIL | EXISTING ACCESS POINTS | ● |
| SHARED USE TRAIL - PROPOSED EXTENSION | EXISTING PUBLIC ART | ● |
| REGIONAL TRAIL BOUNDARY | PROPOSED IMPROVEMENTS: | ● |
| OTHER BIKEWAY | WAYFINDING | ● |
| PARCEL BOUNDARY | SAFETY/ACCESSIBILITY | ● |
| STREETS | TRANSIT CONNECTIVITY | ● |
| HCRRA PROPERTY IN REGIONAL BOUNDARY | AMENITY ZONES | ○ |
| HCRRA PROPERTY OUTSIDE REGIONAL BOUNDARY | ECOLOGICAL ENHANCEMENT AREAS: | ○ |
| MPRB PROPERTY | PRAIRIE PLANTING | ▨ |
| MET COUNCIL PROPERTY | SAVANNA PLANTING | ▨ |
| CITY OF MINNEAPOLIS PROPERTY | ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS | ▨ |
| WATER BODY | | |
| BUILDINGS | | |



Figure 13: Midtown Greenway Regional Trail, Segment 10 (LRP pg. 43)



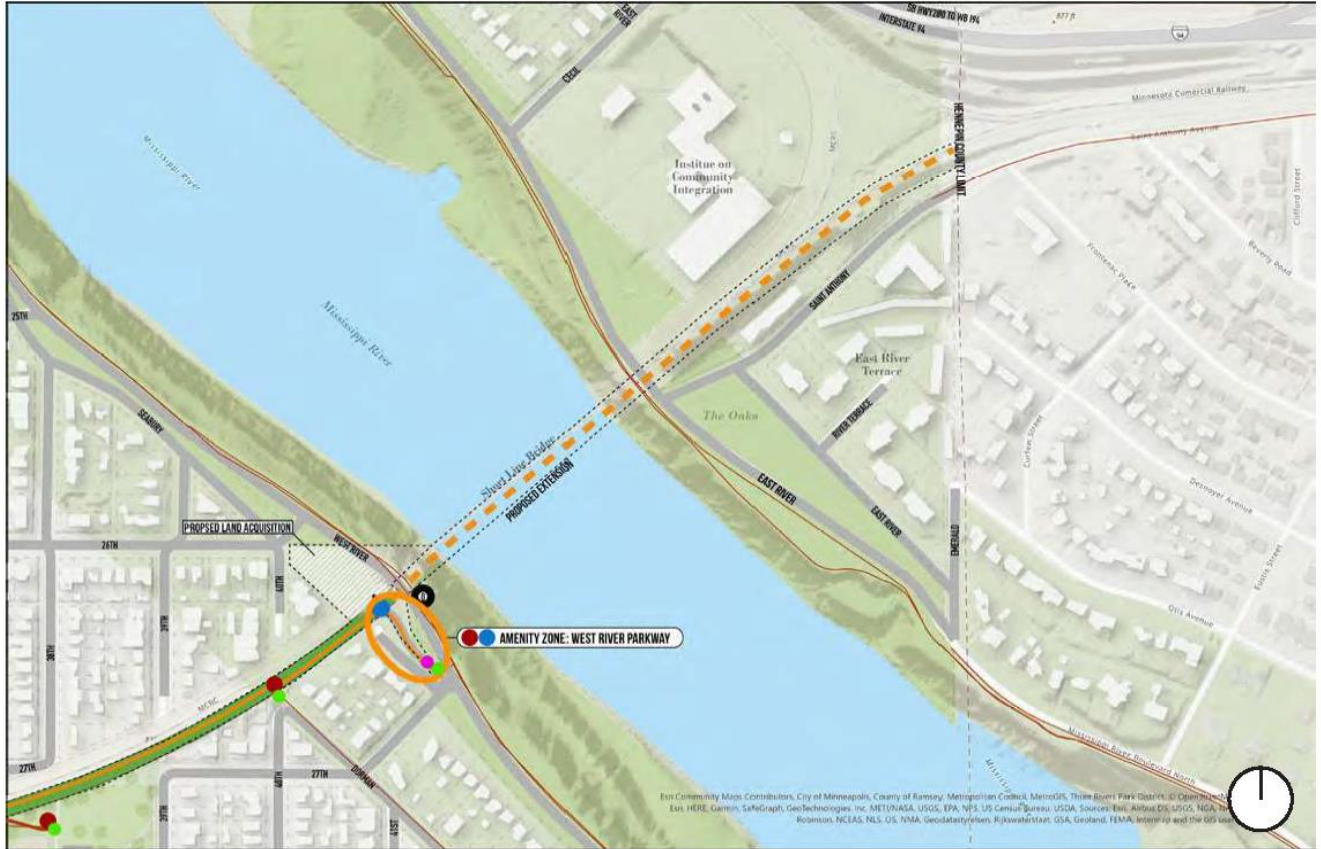
KEY

- | | | |
|--|--|---|
| SHARED USE TRAIL | EXISTING ACCESS POINTS | ● |
| SHARED USE TRAIL - PROPOSED EXTENSION | EXISTING PUBLIC ART | ● |
| REGIONAL TRAIL BOUNDARY | PROPOSED IMPROVEMENTS: | ● |
| OTHER BIKEWAY | WAYFINDING | ● |
| PARCEL BOUNDARY | SAFETY/ACCESSIBILITY | ● |
| STREETS | TRANSIT CONNECTIVITY | ● |
| HCRBA PROPERTY IN REGIONAL BOUNDARY | AMENITY ZONES | ○ |
| HCRBA PROPERTY OUTSIDE REGIONAL BOUNDARY | ECOLOGICAL ENHANCEMENT AREAS: | ○ |
| MPCB PROPERTY | PRAIRIE PLANTING | ▨ |
| MET COUNCIL PROPERTY | SAVANNA PLANTING | ▨ |
| CITY OF MINNEAPOLIS PROPERTY | ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS | ▨ |
| WATER BODY | | |
| BUILDINGS | | |



Metropolitan Council

Figure 14: Midtown Greenway Regional Trail, Segment 11 (LRP pg. 44)



KEY

- | | | |
|--|---|--|
| <ul style="list-style-type: none"> SHARED USE TRAIL SHARED USE TRAIL - PROPOSED EXTENSION REGIONAL TRAIL BOUNDARY OTHER BIKEWAY PARCEL BOUNDARY STREETS HCRRA PROPERTY IN REGIONAL BOUNDARY HCRRA PROPERTY OUTSIDE REGIONAL BOUNDARY MPRB PROPERTY MET COUNCIL PROPERTY CITY OF MINNEAPOLIS PROPERTY WATER BODY BUILDINGS | <ul style="list-style-type: none"> EXISTING ACCESS POINTS EXISTING PUBLIC ART PROPOSED IMPROVEMENTS: WAYFINDING SAFETY/ACCESSIBILITY TRANSIT CONNECTIVITY AMENITY ZONES ECOLOGICAL ENHANCEMENT AREAS: PRAIRIE PLANTING SAVANNA PLANTING ADOPTED PARK PLAN AREA OR PLANNING IN PROGRESS | <ul style="list-style-type: none"> ● ● ● ● ○ ▨ ▨ ▨ |
|--|---|--|



Metropolitan Council

MINNEAPOLIS PARK AND RECREATION BOARD

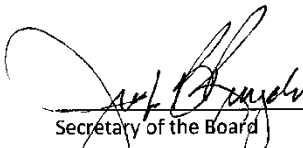
AN ACTION, RESOLUTION OR ORDINANCE

In accordance with Article VI, Section 6.2(j), of the City Charter, there is herewith submitted to you, the Mayor of the City of Minneapolis, an action, resolution or ordinance adopted by the Minneapolis Park and Recreation Board which you may approve by affixing your signature herein below or if you disapprove of same to return to the Board, with your objection thereto, by depositing the same with the Secretary of the Board to be presented to the Board at their next meeting where the question of its passage will be put again before the Board.

XI.A.2. Resolution 2024-224

RESOLUTION ADOPTING THE MINNEAPOLIS PARK AND RECREATION BOARD
MIDTOWN GREENWAY REGIONAL TRAIL PLAN

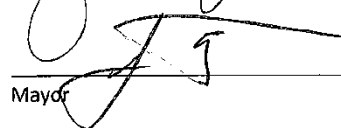
PASSED December 4, 2024 _____



Secretary of the Board

APPROVED

VETOED



Mayor



Offered by: *Cathy Abene*

Seconded by: *Stefanie Musich*

Resolution 2024-224

RESOLUTION ADOPTING THE MINNEAPOLIS PARK AND RECREATION BOARD MIDTOWN GREENWAY REGIONAL TRAIL PLAN

Whereas, The Minneapolis Park and Recreation Board (MPRB) is the steward of Minneapolis parks;

Whereas, MPRB is identified by the Metropolitan Council (The Council) as the Implementing Agency responsible for regional parks and trails within Minneapolis;

Whereas, The Council established the Midtown Greenway as a Regional Trail Search Corridor in the 2040 Regional Parks Policy Plan, adopted in 2020;

Whereas, Hennepin County Regional Railroad Authority (HCRRA) or the City of Minneapolis (The City), depending on the trail segment, is the underlying landowner of the Midtown Greenway, and the City operates the trail;

Whereas, MPRB launched a regional trail planning process in 2022 to fulfill an administrative requirement to bring the Midtown Greenway into the regional park system;

Whereas, A long-range plan, in addition to an agreement between owner, operator, and the implementing agency is required for regional status approval by The Council;

Whereas, On March 15, 2023, MPRB staff presented initial findings to the Board of Commissioners related to the regional trail planning process for the Midtown Greenway;

Whereas, On July 5, 2023, the Board of Commissioners directed staff to continue work to prepare and submit for appropriate approvals a regional trail plan and a "capital-only Joint Powers Agreement" for the Midtown Greenway that defines how funding would be allocated and used to implement capital projects, in alignment with MPRB's community engagement policy;

Whereas, On March 20, 2024, the Board of Commissioners approved a joint powers agreement (Agreement) between MPRB, City, and HCRRA for the Midtown Greenway pending designation as a Metropolitan Parks regional trail;

Whereas, The Agreement has been approved through the City and the HCRRA approval processes;

Whereas, MPRB staff have worked in collaboration with staff from the City and HCRRA to develop the MPRB Midtown Greenway Regional Trail Plan (The Plan);

Whereas, The Plan includes narrative and graphics that describe future improvements and fulfills regional plan requirements outlined by The Council;

Whereas, The Plan builds on the design, community engagement, analysis, recommendations, and

Resolution No. 2024-224

Page 1 of 2



completed projects by other agencies, organizations, and the community since the inception of the Midtown Greenway;

Whereas, MPRB community engagement for The Plan focused on definition of the regional trail boundary, amenity zones and the lower cost capital amenities within them, and wayfinding and ecological enhancements shown throughout the whole regional trail boundary;

Whereas, The Midtown Greenway regional trail boundary (Regional Trail Boundary) includes land owned by MPRB adjacent to the paved Midtown Greenway trail, in which cases these properties would retain their current eligibility for local funding where applicable, while also being part of the regional park and trail system;

Whereas, The MPRB project team has refined The Plan based on comments received from MPRB staff, stakeholders, and from the general public during a comment period that concluded on August 5, 2024;

Whereas, A public hearing has been scheduled to allow additional public comment on the final Plan; and

Whereas, This resolution is supported by the MPRB 2021-2036 Comprehensive Plan under Goal 4: "Work from our strengths and determine our role in partnerships" and Goal 5: "Expand focus on health equity;"

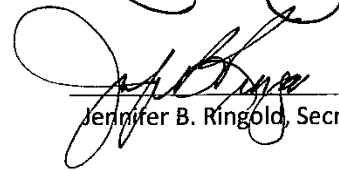
RESOLVED, That the Board of Commissioners adopts the MPRB Midtown Greenway Regional Trail Plan; and

RESOLVED, That the President of the Board and Secretary to the Board are authorized to take all necessary administrative actions to implement this resolution.

Adopted by the Minneapolis Park and Recreation Board
In formal meeting assembled on December 4, 2024

| Commissioner | Aye | Nay | Abstain | Absent |
|--------------------------------------|-----|-----|---------|--------|
| Forney | α | | | |
| Crutcher Reker | | | | α |
| Olsen | α | | | |
| Menz | | α | | |
| Thompson | α | | | |
| Alper | α | | | |
| Shaffer | α | | | |
| Musich | α | | | |
| Abene | α | | | |

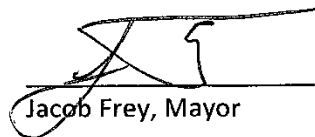

Margret Forney, President


Jennifer B. Ringold, Secretary

Mayor Action:

APPROVED

VETOED


Jacob Frey, Mayor

DEC 10 2024

Date

Resolution No. 2024-224

Page 2 of 2



November 14, 2024

Minneapolis Park Board
2117 West River Road
Minneapolis, MN 55411

Subject: Letter of Support for the Midtown Greenway Regional Trail Plan

Dear Minneapolis Park Board Commissioners,

On behalf of the Midtown Greenway Coalition, I am writing to express our strong support for the Midtown Greenway Regional Trail Plan.

This plan represents a significant opportunity to enhance Minneapolis's urban infrastructure, provide more amenities and better wayfinding for trail users, and continue the Greenway's legacy as a vital corridor for transportation, recreation, and environmental sustainability.

Since its inception, the Midtown Greenway has become one of the nation's most successful urban trails, attracting cyclists, pedestrians, gardeners, artists, dog walkers, in-line skaters, families, and more. The Regional Trail Plan aims to expand upon this success, integrating the Greenway with the city's broader network of parks and trails and ensuring that residents from all neighborhoods have safe, accessible options for active transportation and access to green spaces that improve lives.

As a major stakeholder, member of the Technical Advisory Committee, and partner in helping to ensure that underrepresented communities of color along the corridor had input into the plan, we appreciate the Park Board's approach to community engagement that allowed diverse stakeholders to provide feedback. We believe the resulting plan is excellent, and hope you will approve it.

We thank you for your leadership in championing Minneapolis's trails and parks. We look forward to collaborating with you to make the Midtown Greenway Regional Trail a reality, and to strengthen the legacy of the Greenway as a celebrated, connected, and community-centered trail.

Sincerely,

A handwritten signature in black ink, appearing to read "Soren R. Jensen".

Soren R. Jensen
Executive Director
Midtown Greenway Coalition
soren@midtowngreenway.org

