

**Metropolitan Parks and Open Space Commission**

Meeting date: July 1, 2014

**Subject:** Minor Amendment to 2014 Regional Parks Capital Improvement Program, Minneapolis Park and Recreation Board (Arne Stefferud, 651-602-1360) s

**District(s), Member(s):** MPOSC District C, William Weber; MPOSC District D, Anthony Taylor

**Policy/Legal Reference:** MN Statute 473.315

**Staff Prepared/Presented:** Arne Stefferud, Manager—Regional Parks and Natural Resources (Ph. 651-6502-1360)

**Division/Department:** Community Development/Regional Parks and Natural Resources

**Proposed Action**

That the Metropolitan Council approve a minor amendment to the 2014 Regional Parks Capital Improvement Program as depicted below:

Park Agency	Project Description	CIP Amount As Proposed	CIP Amount As Amended
Mpls. Park & Rec. Board (MPRB)	Construct Ridgway Parkway RT overlook pending Metro Council review and approval of master plan	\$382,000	\$382,000
Mpls. Park & Rec. Board (MPRB)	Above the Falls RP development pending Metro Council review and approval of master plan	\$979,000	\$100,000
Mpls. Park & Rec. Board (MPRB)	Repave existing parkway streets to and through regional parks, parking lots, and stormwater management improvements plus replace associated lighting with 50% state (the grant) and 50% non-state funding.	\$0	\$879,000
	<b>Totals</b>	<b>\$1,361,000</b>	<b>\$1,361,000</b>

**Background**

The 2014 Regional Parks Capital Improvement Program (CIP) is financed with 2014 State bonds and Metro Council bonds. The CIP proposed that \$11 million of State bonds be appropriated and matched with \$7.33 million of Metro Council bonds. However, only \$4 million of State bonds was appropriated which in turn is matched with \$2.66 million of Metro Council bonds. With reduced funding, each park agency’s share of the CIP was reduced in proportion to the reduction. Each park agency’s share included a prioritized project list. With the reduction in funding, projects are fully funded in priority order until all funds are allocated.

The Minneapolis Park & Recreation Board had three projects in its allocation. The Park Board has requested a minor amendment to the CIP which would



partially fund its second and third priority projects at different amounts than what has been proposed in the CIP. The Park Board’s request is based on the Park Board’s resolution approving amendments to the FY2014 and FY2015 Regional Park Capital Funding Allocations as shown in Attachment 1.

The following table illustrates the CIP amount the Park Board wants to spend for each project.

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Since the total amount proposed for the Park Board is not changed, this is a minor amendment to the 2014 Parks CIP.

**Rationale**

This minor amendment effectively uses the MPRB’s allocation in the CIP by funding portions of all three projects instead of not funding the third priority project. Approval of the minor amendment allows the Metro Council to use the amended list to award grants for the projects when conditions for those grants are met.

**Funding**

The funding for this minor amendment is from a portion of the 2014 State bond appropriation of \$4 million and \$2.66 million of Metro Council park bonds. The MPRB’s total grant amount does not change—only the amount per project changes.

Attachment 2 illustrates the 2014 Parks CIP as funded at \$4 million of State bonds and \$2.66 million of Metro Council bonds.

**Known Support / Opposition**

The Minneapolis Park & Recreation Board supports this minor amendment. There is no known opposition to this minor amendment.

**Attachment 1: Minneapolis Park & Recreation Board's resolution and staff memorandum approving amendments to the FY2014 and FY2015 Regional Park Capital Funding Allocations**



**Resolution 2014-230**

**Resolution Approving Amendments to the FY2014 and FY2015 Regional Park Capital Funding Allocations**

Whereas, The Minneapolis Park & Recreation Board (MPRB) is the steward of the Minneapolis park system;

Whereas, The MPRB seeks to secure funding for capital improvements to Minneapolis parks to meet the needs of park visitors;

Whereas, The MPRB approves a 6-year capital program on an annual basis based on projected and historic funding levels from local and state sources;

Whereas, Parks and Trails Legacy Fund allocation for FY 2015 will become available on July 1, 2014 and the Metropolitan Council is developing grant agreements with regional park implementation agencies for the FY 2015 allocations;

Whereas, The State and Metropolitan Council Bonds for FY 2014 will become available on July 1, 2014 and the Metropolitan Council is developing grant agreements with regional park implementation agencies for the FY 2014 allocations;

Whereas, The state legislation that authorized the Parks and Trails Legacy Fund allocation included language for funding trails in Theodore Wirth Regional Park at some amount as part of the MPRB's allocation;

Whereas, The FY2014 Bonding Bill included less funding for regional parks than anticipated, resulting in the MPRB receiving \$1,361,000 versus \$3,742,000;

Whereas, The MPRB capital allocations for regional parks for FY 2014 and 2015 must be amended to account for the Parks and Trails Legacy fund legislation and the approved level of State and Metropolitan Council bonding for regional parks;

Whereas, Project phasing and existing funding commitments have been considered in developing the amendment recommendations for FY 2014 and FY 2015 regional park capital allocations (Exhibit 1); and

Whereas, This resolution is supported by the MPRB 2007-2020 Comprehensive Plan, which envisions "Dynamic parks shape city character and meet diverse community needs;"

RESOLVED, That the Board of Commissioners approve the recommended amendments to the



FY 2014 and FY 2015 regional park capital funding allocations; and

RESOLVED, That the President of the Board and Secretary to the Board are authorized to take all necessary administrative actions to implement this resolution.



TO: Administration & Finance Committee

FROM: Bruce Chamberlain, Assistant Superintendent for Planning

DATE: June 18, 2014

SUBJECT: Resolution Approving Amendments to the FY2014 and FY2015 Regional Park Capital Funding Allocations

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## BACKGROUND

This action modifies the FY 2014 and 2015 regional park capital program to account for the smaller state and Metropolitan Council bond allocation the Minneapolis Park and Recreation Board (MPRB) will receive based on current legislation, and language in the authorizing legislation for the Parks and Trails Legacy Fund. The MPRB's capital program anticipated \$3,742,000 million and the MPRB will receive \$1,361,000 million. Additionally, the authorizing language for the Parks and Trails Legacy Fund specifically identified Theodore Wirth Regional Park trails as a project to be funded at some level. Approving this amendment will allow the MPRB to enter into grant agreements for its Parks and Trails Legacy Fund and State/Metropolitan Council bond allocations with the Metropolitan Council.

The following goals drive the recommended changes to the 2014 and 2015 regional park allocations that are outlined in *Exhibit 1*:

- a. Retain sufficient funds to fully fund the trail and overlook improvements at Ridgway Parkway.
- b. Retain funding to partially meet contractual obligations with the City of Minneapolis for the parkway paving and lighting projects.

The amendment to the capital program will result in the following project changes:

**Above the Falls Regional Park** – Funds allocated to this park are currently focused on the implementation of Hall's Island, as one of the top priority projects identified through RiverFirst. To account for less funding being allocated to the project in 2014, additional funds will be recommended in future years of the capital program for Board consideration.

**Theodore Wirth Regional Park** – The funds would be used to further trail improvements currently planned for the park. This is consistent with the top priority projects recommended by the former Community Advisory Committee for the park..

**Parkways** – Funds for parkways is an ongoing allocation within the MPRB's capital program. The reduction in funds in this category will result in the following parkway segments that were scheduled to be renovated in 2014 to be delayed to future years:



Cedar Lake Parkway – R&R Bridge north to 394 and Theodore Wirth Parkway – between Plymouth Avenue and the Bassett Creek Bridge. In addition, segments of Theodore Wirth Parkway that were to be sealcoated in 2014 will be postponed to future years.

The Metropolitan Council enters into grant agreements with regional park implementing agencies for the Parks and Trails Legacy Funds and bonding funds that are allocated to the Metropolitan Regional Park System. The amount each agency receives is based on formulas that have been developed collectively by the agencies. These formulas rely on several factors, including acreage, visitation and population size, to determine funding allocations.

The Met Council's Metropolitan Parks and Open Space Committee meets on July 1 to approve 2014/2015 bonding projects and to include them in the Metropolitan Council's third quarter unified budget amendment on August 27. If the MPRB approves this action and wishes to make the deadline for the August unified budget amendment, it would need to approve this action at committee and full board on June 18.

#### **PREVIOUS BOARD ACTIONS**

December 11, 2013 Resolution 2013-347 approving the 2014 Annual Budget

#### **RECOMMENDATION**

Staff recommends approval of the proposed amendments to the FY 2014 and FY 2015 regional park capital funding allocations.

This action is supported by the following vision and goal statements in the MPRB 2007-2020 Comprehensive Plan.

**Vision Theme 3:** Dynamic parks that shape city character and meet diverse community needs.

**Goal:** Parks share an evolving city.

**Goal:** Park facility renewal and development respects history and focuses on sustainability, accessibility, flexibility, and beauty.

#### **ATTACHMENTS:**

- Exhibit 1 2014 and 2015 MPRB CIP Regional Park Amendment (PDF)

Prepared By: Jennifer Ringold, Manager of Public Engagement & Citywide Planning, Strategic Planning

#### **Review:**

Jennifer Ringold Completed 06/05/2014 1:52 PM

Bruce Chamberlain Completed 06/05/2014 5:21 PM

Jayne Miller Completed 06/08/2014 8:30 PM

Administration & Finance Committee Pending



**Attachment 2: Metro Regional Parks 2014 CIP Funded Including MPRB Minor Amendment**

<b>Final Bonding bill (\$ 6.66 M comprised of \$4M State bonds + \$2.66 M Metro Council bonds)</b>						
<b>Park Agency</b>	<b>Agency % Share of Request</b>	<b>Grant Amount \$000s</b>	<b>State bonds (\$000s)</b>	<b>Metro Council bonds (\$000s)</b>	<b>Park or Trail Name</b>	<b>Project Description</b>
Anoka County		\$ 615	\$ 383	\$ 232	Coon Rapids Dam Regional Park	Reconstruct boat launch and parking lot, sidewalk and patio modifications, shore fishing improvements, Visitor Center restroom ADA modifications, site furnishings, natural resource restoration/landscaping, stormwater management, fees and contingencies.
Anoka County		\$ 74	\$ 58	\$ 16	Anoka County Riverfront Regional Park	Rehabilitation of shelters and restrooms, fees and contingencies.
<b>Anoka Co. Total</b>	<b>10.34%</b>	<b>\$ 689</b>	<b>\$ 441</b>	<b>\$ 248</b>		
<b>Bloomington</b>	<b>2.57%</b>	<b>\$ 172</b>	<b>\$ 110</b>	<b>\$ 62</b>	Hyland-Bush-Anderson Lakes Park Reserve - Normandale Lake Park Unit	Partial funding to reconstruct parking lots, driveways, lighting, boat ramp, and associated storm water management. Three other grants finance portion of project.
<b>Carver County</b>	<b>2.59%</b>	<b>\$ 173</b>	<b>\$ -</b>	<b>\$ 173</b>	Lake Waconia Regional Park	Partial reimbursement for Carver County funding to acquire 200 feet of lake shore and 2.5 acres of land within park boundary.

Final Bonding bill (\$ 6.66 M comprised of \$4M State bonds + \$2.66 M Metro Council bonds)						
Park Agency	Agency % Share of Request	Grant Amount \$000s	State bonds (\$000s)	Metro Council bonds (\$000s)	Park or Trail Name	Project Description
Dakota County		\$ 250	\$ 160	\$ 90	Lebanon Hills Regional Park	Redevelop playground in campground and trail improvements adjacent to Jensen Lake based on existing master plan adopted in 2001.
Dakota County		\$ 388	\$ 243	\$ 145	North Creek Regional Greenway	Construct trail from Lebanon Hills Regional Park through Minnesota Zoo including bridge at Co. Rd. #38. Leverages \$1M Federal Transportation Enhancement Grant.
Dakota County		\$ 51	\$ 36	\$ 15	Lebanon Hills Regional Park	High priority projects from updated Lebanon Hills Regional Park master plan being considered in 2014. <b>Note: No grant will be awarded for this project until the Metro Council has reviewed and approved the updated master plan for Lebanon Hills RP.</b>
<b>Dakota Co. Total</b>	<b>10.34%</b>	<b>\$ 689</b>	<b>\$ 439</b>	<b>\$ 250</b>		



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Mpls. Park & Rec. Board		\$ 382	\$ 249	\$ 133	Ridgway Parkway Regional Trail	New overlook plaza adjacent to Ridgeway Parkway to match \$500,000 Federal funding. <b>(Note: Grant will not be awarded until Metro Council reviews and approves master plan for Ridgway Parkway containing this project.)</b>
Mpls. Park & Rec. Board		\$ 100	\$ 60	\$ 40	Above the Falls Regional Park	Implement Above the Falls master plan: a new park and re-created Hall's Island; extend East Bank off-road trail with \$1M in Federal match; riverbank restoration, trail, parkway segment at City-owned Upper Harbor Terminal; river-overlook & fishing pier. <b>(Note: Grant will not be awarded until Metro Council reviews and approves master plan for Above the Falls RP master plan containing these projects.)</b>
Mpls. Park & Rec. Board		\$ 879	\$ 527	\$ 352	Parkways to and through Regional Parks	Repave parkway streets, parking lots, associated lighting and storm water management with 50% state (the grant) and 50% non-state funding.
<b>Mpls. Park &amp; Rec. Board Total</b>	<b>20.41%</b>	<b>\$ 1,361</b>	<b>\$ 836</b>	<b>\$ 525</b>		

**Final Bonding bill (\$ 6.66 M comprised of \$4M State bonds + \$2.66 M Metro Council bonds)**

<b>Park Agency</b>	<b>Agency % Share of Request</b>	<b>Grant Amount \$000s</b>	<b>State bonds (\$000s)</b>	<b>Metro Council bonds (\$000s)</b>	<b>Park or Trail Name</b>	<b>Project Description</b>
Ramsey County	8.32%	\$ 555	\$ 346	\$ 209	Keller Regional Park	Design, construction and contingencies for parking lot improvements; bituminous trail redevelopment; closing of a substandard pedestrian tunnel under Highway 61 in Lower Keller Picnic Area; playground development; trail access improvement to the archery range; improvements for special recreation sport games.
City of St. Paul		\$ 625	\$ 385	\$ 240	Phalen Regional Park	Splash pad facility at Phalen Lake beach, may fund locker and restroom updates, and improved access routes to splash pad.
City of St. Paul		\$ 271	\$ 172	\$ 99	Lilydale Regional Park	Continued construction of roadway and parking, trails, picnic shelter, environmental remediation, habitat restoration, infrastructure, and related items.
<b>St. Paul Subtotal</b>	<b>13.45%</b>	<b>\$ 896</b>	<b>\$ 557</b>	<b>\$ 339</b>		
Scott County	3.52%	\$ 235	\$ -	\$ 235	Doyle-Kennefick Regional Park	Partial reimbursement for Scott funding to acquire land for Doyle-Kennefick Regional Park.
<b>Three Rivers Park District</b>	<b>21.57%</b>	<b>\$ 1,438</b>	<b>\$ 953</b>	<b>\$ 485</b>	Hyland-Bush-Anderson Lakes Park Reserve	Redevelop and expand Normandale parking lot, reconstruct Chalet parking lot, vehicle circulation improvements, partial funding for new chalet to meet winter and summer visitor needs.

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Washington County		\$ 313	\$ 199	\$ 114	Lake Elmo Park Reserve	Continue to make improvements at the Lake Elmo swim pond to accommodate high public use at this facility.
Washington County		\$ 145	\$ 98	\$ 47	Cottage Grove Ravine Regional Park	Begin a project to renovate roads and parking areas, improve park buildings and re-locate the park entrance road to County Road 19.
<b>Washington Co. Total</b>	<b>6.88%</b>	<b>\$ 458</b>	<b>\$ 297</b>	<b>\$ 161</b>		
<b>Grand Totals</b>	<b>100.00%</b>	<b>\$ 6,666</b>	<b>\$ 4,000</b>	<b>\$ 2,666</b>		