Metropolitan Parks and Open Space Commission

Meeting date: July 5, 2016

For the Community Development Committee meeting of July 18, 2016

For the Metropolitan Council meeting of July 27, 2016

Subject: Park Acquisition Opportunity Fund Grant for Lebanon Hills Regional Park (Doehling), Dakota County

MPOSC District: H – Todd Kemery

Policy/Legal Reference: MN Statutes 473.315; MN Constitution Article XI, Sec. 14; and the 2040 Regional Parks Policy Plan

Staff Prepared/Presented: Deb Streets Jensen, Senior Parks Finance Planner 651-602-1554

Division/Department: Community Development Division / Regional Parks & Natural Resources

Proposed Action

That the Metropolitan Council:

- Approve a grant of up to \$350,283 to Dakota County to acquire the Doehling parcel at 2835 120th Street West for Lebanon Hills Regional Park; and
- 2. Authorize the Community Development Director to execute the grant agreement and restrictive covenant on behalf of the Council.

Background

Regional Park Implementing Agency. This grant was requested by Dakota County on March 1, 2016, and a copy of the Agency's request is attached to this item. Lebanon Hills Regional Park is located in Eagan and Apple Valley in Dakota County.

Policy. Strategy Two of the Siting and Acquisition policy from the 2040 Regional Parks Policy Plan states that "priorities for land acquisition are set by regional park implementing agencies in Council-approved master plans."

Funding sources. The Council's Park Acquisition Opportunity Fund (PAOF) provides resources to purchase property and easements via two state sources: the Parks and Trails Legacy Fund (PTLF) and the Environment and Natural Resources Trust Fund (ENRTF). The Council contributes further by matching every \$3 in state funds with \$2 in Council bonds proceeds. Between them, state and Council funds contribute up to 75% of the purchase price and eligible costs; the regional park implementing agency (Agency) contributes at least 25% as local match. This grant will be funded through ENRTF and Council match, as it contains high-quality natural resources and meets other ENRTF criteria. The County is not seeking consideration for future reimbursement of its local match amount.

Council review. Staff from the Council's Regional Parks and Natural Resources work unit:

- review each PAOF request to ensure that the proposed acquisition complies with state statute and Council policy;
- ensure that all necessary documentation is in place and that the appraisal is reasonable and appropriate; and
- process requests on a first-come-first-served basis.



Subject property. The subject property is an inholding along the southeast edge of the Councilapproved boundary of Lebanon Hills Regional Park. Natural resources located on the property include evergreens, willows and red and white oaks. In the short term, the Agency plans on removing buckthorn; in the long term, the property will be restored to savanna prairie.

Acquisition details. This is a straightforward, fee simple transition with no easements or other property restrictions.

Rationale

This acquisition is consistent with:

- The 2040 Regional Parks Policy Plan;
- Appropriation requirements, including that the property does not include a residence;
- The Lebanon Hills Regional Park master plan, approved by the Council on August 26, 2015; and
- All requirements of ENRTF. Staff from the Legislative Citizens Commission on Minnesota Resources have reviewed the grant application.

This property comprises 0.85 acres and will anchor the southeast corner of Lebanon Hills. Dakota County reports that acquisition of this parcel is not controversial.

Funding

Project budget. The appraised value is \$450,000, and the Agency has offered the seller 100% of the appraised amount plus closing and other costs as shown below.

Budget item	Requested amount
Purchase price	\$450,000
Due diligence (appraisal, Phase I environmental site assessment, etc.)	5,350
Holding and closing costs (interest, taxes, legal, title insurance, etc.)	4,695
Stewardship	<u>7,000</u>
Total costs	\$467,045
Grant structure	
ENRTF PAOF	\$210,170
Council bonds	140,113
Grant amount not to exceed	\$350,283
Local match	\$116,761

Fund balance.

As of July 1, 2016, the combined balance available for ENRTF PAOF and Council match was \$4 million. If this grant is awarded by the Council, the balance will be \$3,649,717. The Council has two existing approved work plans through ENRTF, with \$1 million from 2014 and \$1.5 million from 2015. These funds would be drawn from the 2014 ENRTF work plan, as amended in January 2016, plus the Council match.

Additional ENRTF applications are currently in process of review or submittal If all applications proceed as expected, the Council will be able to cover those requests with existing funds. It should be noted that ENRTF and PTLF grants have differing eligibility requirements that are set by the state, and the dollars are not interchangeable.

Known Support / Opposition

There is no known opposition.

Attachment 1: Grant application



Application

04280 - 2016 Parks Acquisition Grants						
04698 - Acquisition of the Kay Doehling Property within Lebanon Hills Regional Park.						
Parks Grants Acquisition						
Status:	Under Review					
Submitted Date:	05/13/2016 9:54 AM					

Primary Contact

Name:*	Ms. Salutation	Tammy First Name	Middle Name	Drummond Last Name
Title:	Edit			
Department:				
Email:	tammy.drumm	ond@co.dakota	.mn.us	
Address:	14955 Galaxie Drive			
*	Apple Valley	Minneso	ta	55124
	City	State/Province	ce	Postal Code/Zip
Phone:*	952-891-7003			
	Phone		Ext.	
Fax:				
What Grant Programs are you most interested in?	Parks Grants Acquisition			

Organization Information

Name:

DAKOTA COUNTY Jurisdictional Agency (if different):

Organization Type:	County Government	ŀ					
	County Government	L					
Organization Website:							
Address:	PARKS						
	14955 GALAXIE AV	Έ					
*	APPLE VALLEY	Minnesota	55124				
	City	State/Province	Postal Code/Zip				
County:	Dakota						
Phone:*	952-891-7991						
Filone.			Ext.				
Fax:							
PeopleSoft Vendor Number	0000026855A13						
Project description							
Please limit acquisition requests to a single park or trail							
Park or trail name	Park or trail name Lebanon Hills RP-Dakota County						
Master plan							
An acquisition request will not be considered complete or added to an master plan.	ENRTF work plan until th	he property is	included in a Council-approved				
Is the project consistent with a Council-approved master plan?	Yes						
If yes, name of master plan and date of Council approval	Name of master plan		Council approval date - Format: mmddyyyy (Do not enter any punctuation.)				
Acquisition method							
Acquisition method	Fee title						
If the acquisition method is anything other than routine, provide r	nore detail.						
This question seeks a general description of the acquisition method - is dedication fees, condemnation, or some combination? Please use this							
Standard Fee Title Acquisition							
Is any portion of the property currently in the public domain?	No						
If yes, describe/name the entity and the portion of the property it	owns, as well as why th	nis public-to-	public transfer is necessary.				
N/A							
If condemnation will be involved, include documentation of your govern page).	ning body's authorization	(on the Other	Acquisition Attachments web				
If condemnation is involved, date the petition was/will be filed.							

If condemnation is involved, expected settlement date

Are there easements or other encumbrances on any part of the property?

If yes, describe

N/A

Closing date

The Council will process all acquisition requests expeditiously, but we do not guarantee that the approval process will be completed to meet your requested closing date. This date will be considered an **estimate** only. However, the acquisition must be completed during the grant term.

No

Estimated closing date	08/01/2016	
Format: mmddyyyy (Do not enter any punctuation.)		
Date purchase agreement expires	08/30/2016	
Format: mmddyyyy (Do not enter any punctuation.)		
Appraisal information		
Appraised value	\$450,000.00	
Amount being offered the seller (net of closing and other costs)	\$450,000.00	100.0% % of appraised value
Appraisal date	11/20/2015	
Who performed the appraisal?	Dahlen, Dwyer & Foley, Inc.	
Who contracted for the appraisal (i.e., was it done at arms' length)?	Dakota County	
Quality of natural resources - is the property		
undeveloped?	Yes Fully	Partially
wooded?	Yes Fully	Partially
shoreline?	Fully	Partially

Describe the existing natural resources it contains

The property has several evergreen, willows and red and white oaks throughout the property. Parks area surrounding these parcels are in the beginning stages of having the buckthorne removed, which once this property is acquired would be included by our Natural Resources Section staff.

Suggested funding source

For guidance, see the PAOF rules in the 2040 Regional Parks Policy Plan at at http://metrocouncil.org/Parks/Publications-And-Resources/POLICY-PLANS/2040-Regional-Parks-Policy-Plan.aspx; for **ENRTF fee title acquisition project requirements**, see http://www.lccmr.leg.mn/pm_info/enrtf_fee-title-acquisition-project-requirements.pdf

The Council will review your project specifics and work with you to determine the optimal funding source(s).

Anticipated funding source

ENRTF / Council match

Select as many as apply

For ENRTF funding only

If this will use ENRTF funding, their rules require that you describe the selection process used to identify these proposed parcels.

Dakota County In-Holding.

Does the property contain habitable structures?	No
If yes, what is the	
plan for the structure(s)?	
Does the property currently contain any revenue-generating businesses?	No
If the property contains habitable structures or revenue-generat	ing businesses, describe:

Stewardship and minimal access

Describe the stewardship plan.

Dakota County Natural Resource Section of staff are currently working on a larger overall restoration plan for LHRP. This plan is expected to be completed in 2017. They are currently working with Great River Green to remove Buckthrone, which they hope to continue throughout the Park. The area that is being specially acquired is planned to be restored to savanna prairie. The estimate from internal staff is estimated at \$7000, which is to cover the septic system abandonment, and removal of small sheds. The well will be sealed by the landowner. Staff estimated based on past contracting experience around clean-up and removal. Once Dakota County owns the property, staff will prepare an RFP for both tasks needed for the property. The sealing of the well is being managed by the landowner and will be sealed prior to the County taking possession of the property. Internal staff will be utilized to clear the property and restore to the natural area condition.

How will the stewardship implementation be funded?

Any additional costs above the above mentioned \$7000 requested, will be covered by utilizing a Conservation Partners Legancy Grant Funds (CPL) for restoration projects and Dakota County CIP funds.

Are you requesting funds to provide minimal access to the property (prior to it being open to the public) as part of this grant No request?

If yes, how will those funds be used?

Local match

Source of local match

Dakota County Parks CIP provides matches for this project in the yearly budget.

Will you be requesting consideration for future reimbursement of any part of your local match?

If yes, how much?

\$0.00

Sellers and parcels

Seller name	Street address	PID	Acres	Date PA signed	Habitab le structur es?	MN House district	City	County	MPOSC	Latitude	Longitu de		
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Kay Doehlin g	2835 120th Street West	1003600 53010	0.85	03/29/20 16	No	51B	Eagan	Dakota	42	- 93.1224 01	

Grant agreement signatories

Full name	Title	If this is an attorney, is the signature 'for form only'?
Steven C. Mielke	Physcial Development Division Director	

Acquisition Costs

•	
Cost Items	Amount
Purchase price	
Negotiated purchase price	\$450,000.00
Appraisal expenses	
Appraisal	\$2,350.00
Appraisal review	\$0.00
Environmental expenses	
Phase I environmental site assessment	\$3,000.00
Phase II environmental site assessment	\$0.00
Environmental contamination remediation	\$0.00
Holding expenses	
Interest	\$0.00
Land stewardship	\$7,000.00
Land development	\$0.00
Pro-rated share of all property taxes/assessments	\$1,406.00
Legal services and closing costs	\$900.00
Property tax equivalency payment	\$1,154.00
Relocation costs to seller	\$0.00
State deed tax/conservation fee	\$455.00
Title insurance	\$780.00
Well disclosure statement	\$0.00
Other holding	\$0.00

Other expenses	
Other expenses	\$0.00
Totals	\$467,045.00

Total Estimated Acquisition Costs

Totals	Total acquistion cost	Total paid with state funds	Total paid with metro funds	Total paid by agency	Total grant amount
Total Estimated Acquisition Cost (calculated after costs above are entered)	\$467,045.00	\$210,170.25	\$140,113.50	\$116,761.25	\$0.00

Required Attachments

Attachment 2: Request letter



March 1, 2016

Deb Jensen Metropolitan Council 390 North Robert Street St. Paul, MN 55101

Dear Deb:

Dakota County requests Metropolitan Council consideration authorizing an Acquisition Opportunity Fund (AOF) grant for the purchase of the Lou Ann Kay Doehling (Doehling) Property in Lebanon Hills Regional Park (LHRP).

The Lebabnon Hills Regional Park Master Plan recognizes acquisition of the 2.6 acre Doehling property as a high priority for protecting natural resources and preventing additional residential development within the park boundaries that would detract from the park experience or make the property even more expensive. See Attachment A: Location Map and Attachment B: Legal Description.

The County completed, reviewed and accepted an independent appraisal to substantiate the purchase price.

The Dakota County Board of Commissioners authorized acquisition of the Doehling property and submission of an AOF grant request at its August 25, 2015, meeting See Attachment D: Resolution No. 15-443. The County the Ms. Doehling executed the purchase Agreement on March 29, 2016. See Attachment E: Purchase Agreement.

This AOF grant request is based on the following estimated expenses:

Expense Item	Amount
Purchase Price	\$450,000.00
Estimated Closing Costs and Title Insurance	\$2,135.00
Environmental Assessment	\$3,000.00
Appraisal	\$2,350.00
PILT (1.8 x \$641.08 in City of Eagan Property Tax)	\$1,154
Pro-rated Property Tax	\$1,406
Stewardship-Demolition of Buildings	\$7,000.00
Total	\$467,045
75 percent of total	\$350,284
25 percent of total	\$116,761

Physical Development Division

Dakota County Western Service Center 14955 Galaxie Avenue Apple Valley, MN 5 5124

952-891-7000 Fax 952-891-7031 www.dakotacounty.us

Environmental Resources

Land Conservation Groundwater Protection Surface Water Waste Regulation Environmental Initiatives

Office of Planning

Operations Management Facilities Management Fleet Management Parks

Transportation Department Highways Surveyor's Office Transit Office Thank you for considering this request.

Sincerely,

b

Steve Sullivan, Director Operations Management-Parks

Enc.

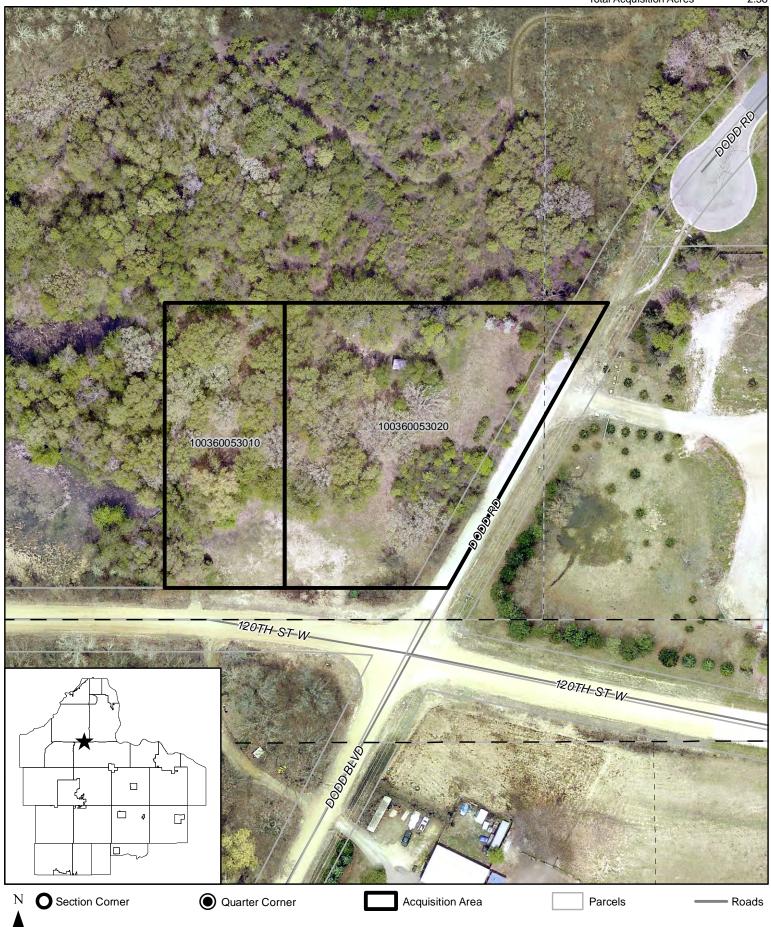
Al Singer, Land Conservation Manager Environmental Resources

cc: Taud Hoopingarner, Operations Management Director Tara Zgoda, Financial Analyst

Attachment 3: Aerial photo

JoAnn Kay Doehling Acquisition

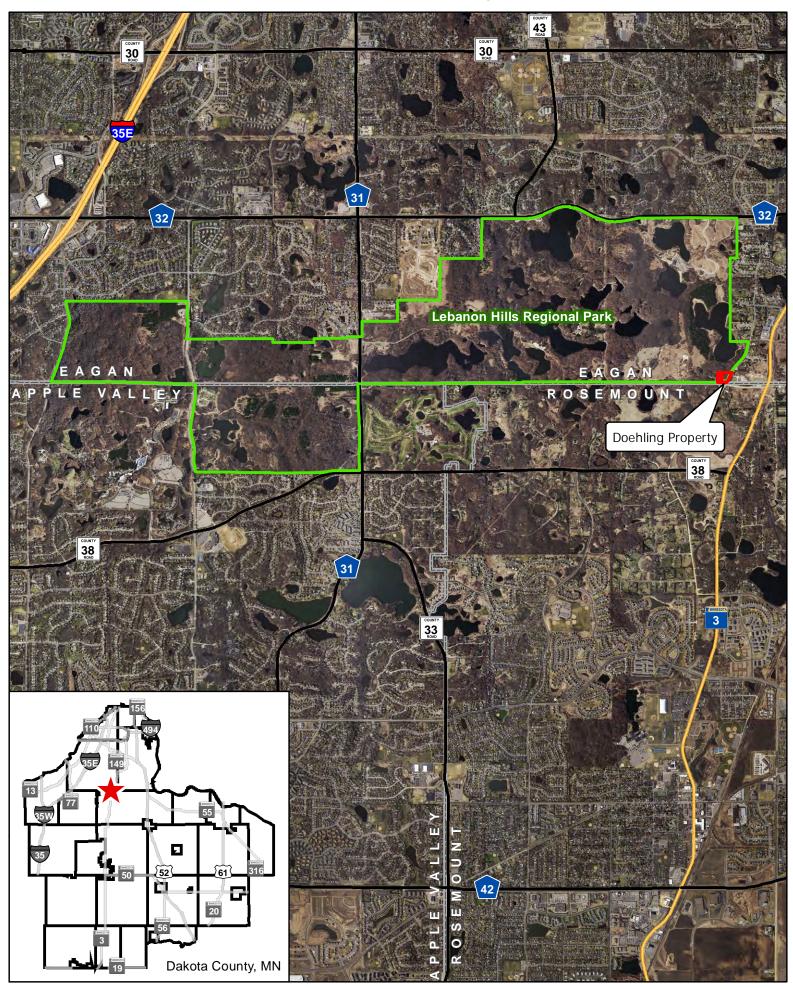
PLS Section36, 27-23Total Acquisition Acres2.58



Map Date: 9/22/2015

JoAnn Kay Doehling

Attachment 4: Park boundary



Dakota County Contract #C0027176

FEE TITLE PURCHASE AGREEMENT

Tract #444

This Purchase Agreement, made and entered into on the 29th day of April, 2016 by and between JO ANN KAY DOEHLING, single person, (hereinafter called the "Seller"), and the COUNTY OF DAKOTA, a political subdivision of the State of Minnesota, (hereinafter called the "Buyer").

WITNESSETH:

WHEREAS, Seller is the owner of certain real property (hereinafter called the "Property"), as defined below, situated in Dakota County, Minnesota; and

WHEREAS, Seller agrees to sell and Buyer agrees to buy the Property and all improvements thereon, including any mineral rights and access or other easements benefiting the Property;

NOW, THEREFORE, in consideration of the mutual promises and covenants and agreements stated in this document, it is agreed by and between Seller and Buyer as follows:

AGREEMENT

1. <u>DEFINITIONS</u>. As used in this Agreement, the following terms shall have the meaning provided herein:

- a. "<u>Agreement</u>" shall mean this Purchase Agreement and any addendums between Buyer and Seller as of the Effective Date.
- b. "<u>Closing</u>" shall mean the process by which the Buyer, Seller and Title Company execute all necessary documents for the Seller to sell and the Buyer to buy the Property.
- c. "<u>Closing Date</u>" shall mean the date on which the Buyer acquires the Property and the terms of this Agreement are fulfilled. For the purpose of this Agreement, the date shall be on or before August 30, 2016.
- d. "<u>Conveyed Personal Property</u>" shall mean the following specified personal property Seller intends to convey to Buyer.
- e. "Due Diligence Deadline" shall mean on or before August 1, 2016.
- f. "<u>Effective Date</u>" shall mean the last date of execution by either of the Parties to this Agreement.
- g. "<u>Environmental Law</u>" shall mean each and every federal, state, and local law, statute, ordinance, regulation, rule, judicial or administrative order or decree, permit, license, approval, authorization or similar requirement pertaining to the protection of human health and safety or the environment.
- h. "<u>Fixtures</u>" shall mean items that are embedded in the land or attached to the building(s) and cannot be removed without damage to the real property or building(s). Examples are found in paragraph 3.
- i. "<u>Hazardous Substance</u>" shall mean any substance which is (i) defined as a hazardous substance, hazardous material, hazardous waste, pollutant or contaminant under any Environmental Law, (ii) a petroleum hydrocarbon, including crude oil or any fraction thereof, (iii) hazardous, toxic, corrosive, flammable, explosive, infectious, radioactive, carcinogenic, or reproductive toxicant, (iv) regulated pursuant to any Environmental Law(s), or (v) any pesticide regulated under state or federal law.
- j. "Parties" shall mean the Buyer and the Seller, as defined above, collectively.

- k. "<u>Property</u>" shall mean that certain real estate situated in Dakota County, Minnesota, as legally described in Exhibit A and generally depicted in Exhibit A-1, and any improvements located thereon.
- I. "<u>Purchase Price</u>" shall mean the sum of Four Hundred Fifty Thousand and No/100 Dollars (\$450,000.00).
- m. "<u>Title Company</u>" shall mean DCA Title Company at 7373 147th St W, Suite 161, Apple Valley, Minnesota.
- n. "<u>Warranty Deed</u>" shall mean a deed warranting and conveying good and marketable title of record to the Property, subject to the following title exceptions:
 - i. Building and zoning laws, ordinance, state and federal regulations;
 - ii. Reservation of any mineral rights to the State of Minnesota;
 - iii. Utility, drainage and public road easements of record; and
 - iv. The lien of real property taxes and the lien of special assessments and interest due thereon, if any, payable in the year of closing by which the terms of this Agreement are to be paid or assumed by Buyer.

2. <u>FEE OWNER</u>. Seller represents that Seller is the fee owner of the Property and hereby agrees to sell the Property to Buyer, free of any liens and encumbrances except as hereinafter identified. Seller agrees to convey Sellers interest in the Property to the Buyer pursuant to the terms herein.

3. <u>TITLE EXAMINATION</u>. Within twenty (20) days after the Effective Date, Seller shall deliver to Buyer an abstract of title or registered property certificate for the Property. Buyer shall pay the entire cost for updating the abstract or registered property certificate or the full charge for a title insurance commitment/binder. Buyer shall be allowed up to twenty (20) days after receipt for examination of the title documents and to make any objections to title. Buyer shall make any such objection in writing or the objection shall be deemed to be waived. If any objections are made, Seller shall have one hundred twenty (120) days to make title marketable. Pending correction of title, the payments required by this Agreement shall be postponed, but upon correction of title, and within twenty (20) days of written notice to Buyer, the Parties shall perform this Agreement according to its terms.

If title is not marketable and is not made so within one hundred twenty (120) days from the date of written objection as provided above, this Agreement shall, at Buyer's option, be void and neither party shall be liable for damages or costs to the other party.

If Buyer obtains title insurance, Buyer is not waiving the right to obtain a good and marketable title of record from Seller.

In any event, the Seller shall satisfy and discharge all monetary liens and encumbrances (except any statutory liens for non-delinquent real property taxes) affecting the Property and the Seller shall furnish whatever documents or evidence will be required by the Title Company in order to delete the "printed form" or standard exceptions to coverage, including, without limitation, rights of Parties in possession, unrecorded easements and mechanics or material men's liens or claims of lien, on or before Closing.

4. <u>PAYMENT TERMS AND BUYER DELIVERIES</u>. As consideration for the covenants and agreements made herein, Buyer agrees to pay the Purchase Price to Seller for the Property, less closing costs, including any mortgage pay-off amounts, payable in cash or equivalent upon the execution and delivery of a Warranty Deed conveying the Property from Seller to Buyer and other necessary documents on the Closing.

Seller is responsible for sealing the existing well and removing all personal property from the Property prior to closing. Seller is responsible for removing and properly disposing/ recycling solid waste such as tires, bricks, wire rolls, and any exterior debris such as located on the property prior to closing.