

# Action Transmittal

Transportation Advisory Board



**Committee Meeting Date:** February 21, 2024

**Date:** February 14, 2024

## Action Transmittal: 2024-08

Program Year Extension Request: Oakdale's Greenway Avenue North Sidewalk Project

**To:** Transportation Advisory Committee

**From:** Technical Advisory Committee

**Prepared By:** Robbie King, Planner, 651-602-1380

### Requested Action

The City of Oakdale requests a program year extension for its Greenway Avenue North sidewalk project (SP# 185-236-003) from fiscal year 2024 to fiscal year 2025.

### Recommended Motion

That the Transportation Advisory Board approve Oakdale's requested extension of its Greenway Avenue North sidewalk project (SP# 185-236-003) from fiscal year 2024 to fiscal year 2025.

### Summary

Oakdale requests a program year extension from 2024 to 2025 to ensure that pedestrian facility construction on Greenway Avenue North better aligns with construction of the Gold Line Bus Rapid Transit. While the Program Year Policy was written to allow for a one-time extension for traditional project delays, this request has been made to integrate this smaller project into a larger project. The TAC Funding & Programming Committee and Technical Advisory Committee voted unanimously to recommend approval of the request.

### Background and Purpose

In the 2020 Regional Solicitation, Oakdale was awarded \$400,000 to construct pedestrian facilities on the west side of Greenway Avenue North from Hudson Boulevard North to 7<sup>th</sup> Street North in 2024. The addition of pedestrian access on Greenway Avenue North will provide direct access to the Gold Line Bus Rapid Transit station at Greenway Avenue North and Hudson Boulevard North. The city is requesting a program year change from 2024 to 2025 to better align with Gold Line Bus Rapid Transit construction, specifically the station construction at Hudson Boulevard North.

### Relationship to Regional Policy

The Transportation Advisory Board (TAB) adopted the Program Year Policy in April 2013 (updated in August 2014) to assist with management and timely delivery of transportation projects awarded federal funding through the TAB's Regional Solicitation. The policy includes a procedure to request a one-year extension based on extenuating circumstances within certain guidelines.

## Staff Analysis

The purpose of this project’s program year extension request is to ensure that construction on the Gold Line Bus Rapid Transit line is completed prior to beginning the Greenway Avenue North sidewalk project. The Gold Line Bus Rapid Transit is currently under construction and expected to be in service in calendar year 2025 so it is reasonable to expect that the sidewalk project would be let in program year 2026 (July 1, 2025 – June 30, 2026), though it is scheduled to be authorized in fiscal year 2025. The Program Year Policy is written to allow for a one-time one-year program year extension. However, the policy was written with a focus on responding to traditional project delays. This request, matching many recent requests, is made to better-integrate the project into a larger project. To this point, TAB has been approving such requests. The ongoing policy work group will address this trend when it reviews the Program Year Policy.

A prompting list of pros and cons is listed within Table 2 for the committees to consider.

**Table 2: Pros/Cons of Granting Exception to Program Year Policy**

Pros	Cons
Ensures that this relatively small project does not interfere with a new regionally significant transit line.	The approach is not consistent with the program year extension policy and provides no other option to be considered besides approval. Several like exceptions have been made in recent years.
Applications for the 2024 Regional Solicitation have closed. If applied for 2026 regional solicitation, this project might not be completed until program years 2030 or 2031.	Construction on this facility may hinder access to the Greenway Avenue Gold Line station right after the Gold Line opens.

An extension of the program year does not guarantee federal funding will be available in the updated year. The project sponsor is responsible for completing the project in the new program year and covering the federal share of the project until federal funding becomes available. At this time the project would be in line for 2028 reimbursement of federal funds, though an earlier reimbursement may occur if funding becomes available.

## Committee Comments and Action

At its January 18, 2024, meeting, the TAC Funding & Programming Committee voted unanimously to recommend approval of Oakdale’s requested extension of its Greenway Avenue North sidewalk project (SP# 185-236-003) from fiscal year 2024 to fiscal year 2025.

At its February 7, 2024, meeting, the Technical Advisory Committee voted unanimously to recommend approval of Oakdale’s requested extension of its Greenway Avenue North sidewalk project (SP# 185-236-003) from fiscal year 2024 to fiscal year 2025.

## Routing

To	Action Requested	Date Scheduled/ Completed
TAC Funding & Programming Committee	Review & Recommend	January 18, 2024
Technical Advisory Committee	Review & Recommend	February 7, 2024
Transportation Advisory Board	Review & Adopt	February 21, 2024





December 21, 2023

Mr. Michael Thompson, P.E.  
Chair, TAC Funding and Programming Committee  
Metropolitan Council  
390 Robert Street North  
St. Paul, MN 55101

Re: Program Year Extension Request for SP 185-236-003  
Greenway Avenue North Sidewalk Project

Dear Mr. Thompson

The City of Oakdale was awarded \$400,000 in federal funding for pedestrian facilities for FY 2024 to construct a pedestrian sidewalk on the west side of Greenway Avenue North from Hudson Boulevard North to 7<sup>th</sup> Street North. This sidewalk is to serve the area as a pedestrian access route to connect with developing public transportation and an existing pedestrian bike path on Hudson Boulevard North.

Metro Transit is currently in the process of constructing the METRO Gold Line Bus Rapid Transit from Woodbury to downtown St Paul. This route includes a bus stop at the intersection of Hudson Boulevard North and Greenway Avenue North with construction anticipated to be completed by Fall 2024.

The concurrent construction of these two projects would be challenging to effectively complete without creating additional burden on the construction process as well as the residents in the immediate area. Therefore, the City of Oakdale is seeking a one year program extension for its project to provide the necessary time to coordinate and construct the residential sidewalk in a manner that minimizes the impact to the area during the construction process.

At this time, Oakdale anticipates the Greenway Avenue North Sidewalk construction to take place no later than spring of 2026. This will be coordinated with Metro Transit and other governing organizations to further the advancement of the area's bicycle and pedestrian facilities.

Please refer to the enclosed documentation and attachments for additional information regarding this request. I would invite you to contact me with any questions at 651-739-5086 or by email at [jesse.farrell@oakdalemn.gov](mailto:jesse.farrell@oakdalemn.gov).

Sincerely,

Jesse Farrell  
City Engineer  
City of Oakdale

CC: Colleen Brown, MnDOT State Aid  
Todd Blank, SEH Engineering  
Terese Almquist, City of Oakdale



# **REQUEST FOR PROGRAM YEAR EXTENSION**

SP-185-236-003

Greenway Avenue North Sidewalk Project



## 1. Project Progress

### a. Progress Schedule

Please see Attachment 1

### b. Right of Way Acquisition

No permanent right of way acquisition will be required for this project. Temporary construction easements will need to be acquired from properties adjacent to the proposed sidewalk to support the construction of the project.

Please see Attachment 2 for the locations of the easements.

### c. Plans

Final plans are in the process of being created for this project. Please see Attachment 3 for current conceptual drawings.

### d. Permits

Anticipated permits on this project include the following:

Ramsey-Washington Watershed Permit

Permits will be obtained and approved prior to project letting.

### e. Approvals

In addition to the permit approvals noted above, plan approval will be required from MnDOT State Aid, Washington County and City of Oakdale.

### f. Funding/Expenditures

To date the City of Oakdale has utilized general operating funds for meetings, consultants, public engagements, and funding acquisition pertaining to the project.



## 2. Justification for Extension Request

**a. What is unique about this project that requires an extension of the program year?**

The funding for the Greenway Avenue North pedestrian sidewalk cannot be utilized within its intended year due to the current construction of the Metro Gold Line BRT route and bus stop which is scheduled to be completed in the fall of 2024.

**b. What are the financial impacts if this project does not meet its current program year?**

Funding for this project is programmed in the City Capital Improvement Projects as utilizing the grant funds to allow the development of the Greenway Avenue North pedestrian sidewalk in a timely manner to provide pedestrian access to the newly constructed Metro Gold Line BRT stop. Should these funds be unavailable due to delayed construction, the funding for similar municipal projects would need to be reallocated to account for the loss of the grant funding. This could potentially cause delays or omissions to other similar projects that have been scheduled for pedestrian access improvements.

**c. What are the implications if the project does not obtain the requested extension?**

The project will provide pedestrian access to newly developed public transportation. Any delay in the project would hinder the ability of the general public to utilize the newly implemented transportation service.

**d. What actions will the agency take to resolve the problems facing the project in the next three to six months?**

The agency will continue to develop the design of the project as the Gold Line BRT construction continues during 2024.



## **ATTACHMENT 1**

PROGRESS SCHEDULE FOR PROGRAM YEAR EXTENSION

**Attachment 1: PROGRESS SCHEDULE FOR PROGRAM YEAR EXTENSION**

Enter request date  
**Program Year 2024**  
Note: **Development of  
Project Delayed Due to  
Gold Line BRT  
Construction**

INSTRUCTIONS:

1. Check status of project under each major heading.
2. Enter dates as requested for each major heading.
3. Enter points as suggested by each applicable response.
4. Total points received in the TOTAL POINTS line on the last page. **The minimum score to be eligible to request an extension is seven points.**

ENVIRONMENTAL DOCUMENTATION

PROJECT MEMORANDUM

Reviewed by State Aid  
Date of approval \_\_\_\_\_ If checked enter 4. \_\_\_\_\_

Completed/Approved  
Date of approval \_\_\_\_\_ If checked enter 5. \_\_\_\_\_

EA  
 Completed/Approved  
Date of approval \_\_\_\_\_ If checked enter 2. \_\_\_\_\_

EITHER

Not Complete  
Anticipated Date of Completion **Summer/Fall 2024** \_\_\_\_\_  
If prior to January 31 of the program year, enter 1. \_\_\_\_\_

OPPORTUNITY FOR PUBLIC HEARING (not necessary for project memorandum)

Completed  
Date of Hearing \_\_\_\_\_ If checked enter 2. \_\_\_\_\_

Not Complete  
Anticipated Date of Completion \_\_\_\_\_ **Note: Public Meeting Was  
Held 7/11/2018**  
If prior to February 28 of the program year, enter 1. \_\_\_\_\_

FINAL ENVIRONMENTAL ASSESSMENT (not required for project memorandum)

Completed/FONSI Approved  
Date of approval \_\_\_\_\_ If checked enter 2. \_\_\_\_\_

**N/A** Not Complete  
Anticipated Date of Completion \_\_\_\_\_  
If prior to March 31 of the program year, enter 1. \_\_\_\_\_



STUDY REPORT (required for Environmental Assessment Only)

Complete/Approved If checked enter 1. \_\_\_\_\_  
Date of Approval \_\_\_\_\_  
 N/A Not Complete  
Anticipated Date of Completion \_\_\_\_\_

CONSTRUCTION PLANS

Completed (includes signature of District State Aid Engineer)  
Date \_\_\_\_\_ If checked enter 3. \_\_\_\_\_  
 Completed (approved by District State Aid as to SA Standards but not signed)  
Date \_\_\_\_\_ If checked enter 2. \_\_\_\_\_  
 X Not Complete See attachment 3 for conceptual layout  
Anticipated Date of Completion Summer/Fall 2024  
If prior to June 30 of the program year, enter 1. \_\_\_\_\_

RIGHT OF WAY ACQUISITION

Completed (includes approval of R/W Cert. #1 or #1A) If checked enter 2. \_\_\_\_\_  
Date \_\_\_\_\_  
 X Not Complete See attachment 2 for anticipated temporary easements  
Anticipated Date of Completion Summer/Fall 2024  
If prior to December 31 of the year following the original program year, enter 1. \_\_\_\_\_

ENGINEERS ESTIMATE OF COSTS

Completed If checked enter 2. \_\_\_\_\_  
Date \_\_\_\_\_  
 X Not Complete  
Anticipated Date of Completion Summer/Fall 2024  
If prior to December 31 of the year following the original program year, enter 1. \_\_\_\_\_

AUTHORIZED

Anticipated Letting Date Spring 2026  
Anticipated letting date must be prior to June 30  
in the year following the original program year,  
so that authorization can be completed prior to  
June 30 of the extended program year.

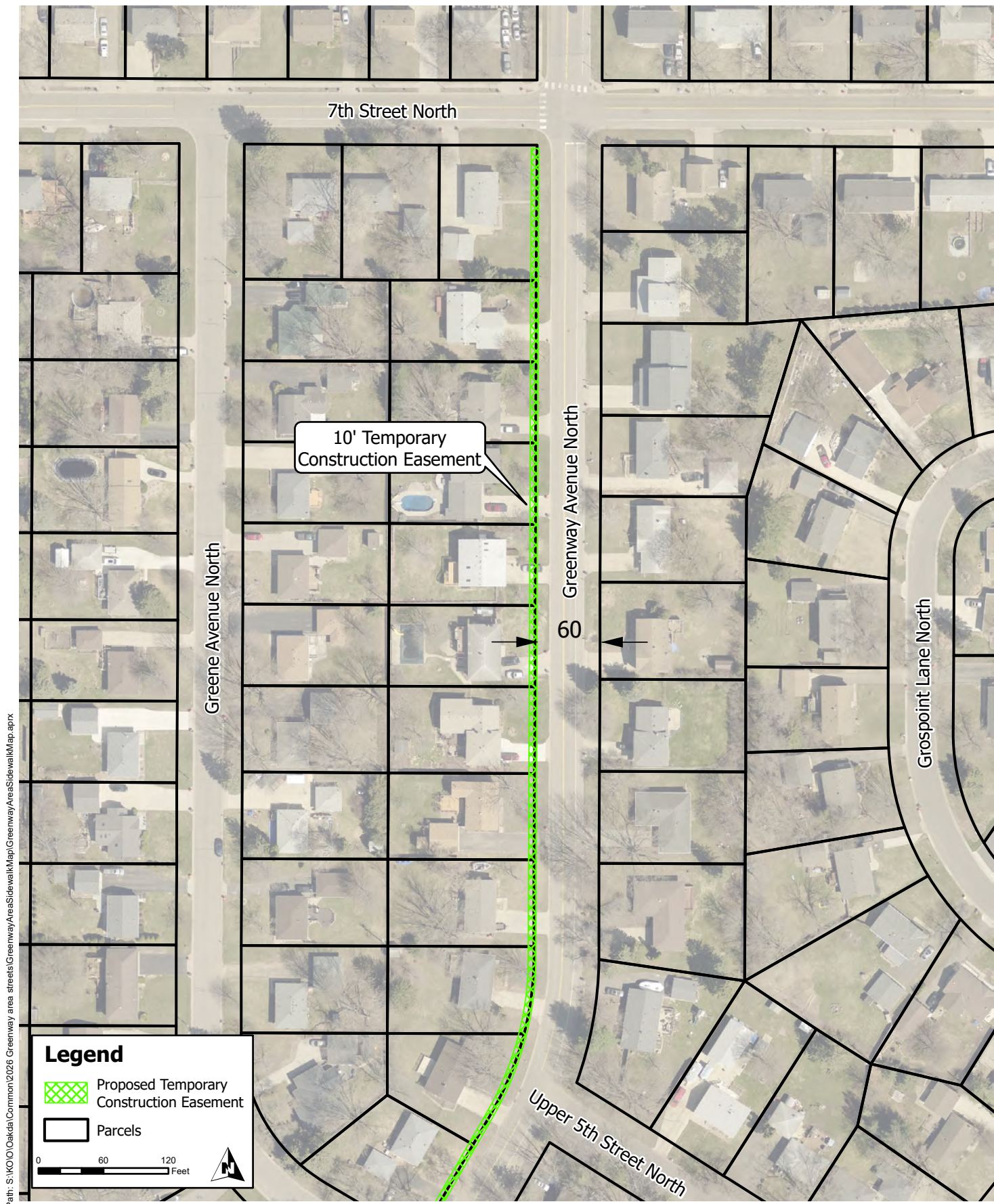
TOTAL POINTS 0

Note: Project Development was put on pause due to necessary  
coordination with the Gold Line BRT project



## **ATTACHMENT 2**

PROJECT RIGHT OF WAY PARCEL EXHIBITS



Project Number: OAKDA 170737  
 Print Date: 12/12/2023

Map by: tschwarz  
 Projection: NAD 1983 HARN Adj MN Washington Feet  
 Source: Washington County,  
 City of Oakdale, SEH, Inc

**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 1**  
 Right-of-Way  
 Acquisition

This map is neither a legally recorded map nor a survey map and is not intended to be used as one. This map is a compilation of records, information, and data gathered from various sources listed on this map and is to be used for reference purposes only. SEH does not warrant that the Geographic Information System (GIS) Data used to prepare this map are error free, and SEH does not represent that the GIS Data can be used for navigational, tracking, or any other purpose requiring exacting measurement of distance or direction or precision in the depiction of geographic features. The user of this map acknowledges that SEH shall not be liable for any damages which arise out of the user's access or use of data provided.



Path: S:\K\O\Oakdale\Common\2026 Greenway area streets\GreenwayAreaSidewalkMap\GreenwayAreaSidewalkMap.aprx

**Legend**

- Proposed Temporary Construction Easement
- Parcels

0 60 120 Feet

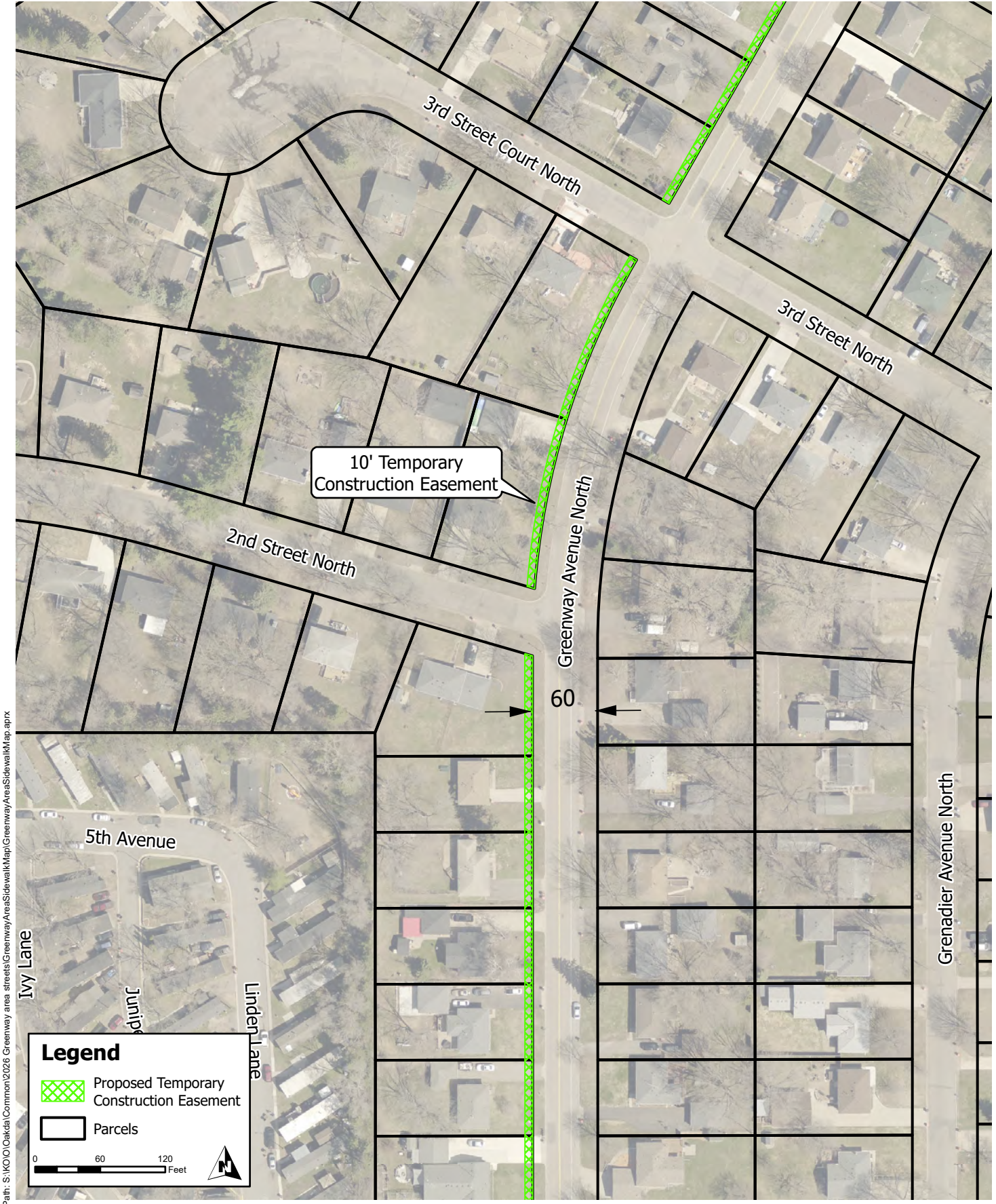
Project Number: OAKDA 170737  
 Print Date: 12/12/2023

Map by: tschwarz  
 Projection: NAD 1983 HARN Adj MN Washington Feet  
 Source: Washington County,  
 City of Oakdale, SEH, Inc

**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 2**  
 Right-of-Way Acquisition

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Path: S:\KOD\Oakdale\Common\2026 Greenway area streets\GreenwayAreaSideWalk\Map\GreenwayAreaSideWalkMap.aprx

**Legend**

- Proposed Temporary Construction Easement
- Parcels

0 60 120 Feet

Project Number: OAKDA 170737  
 Print Date: 12/12/2023

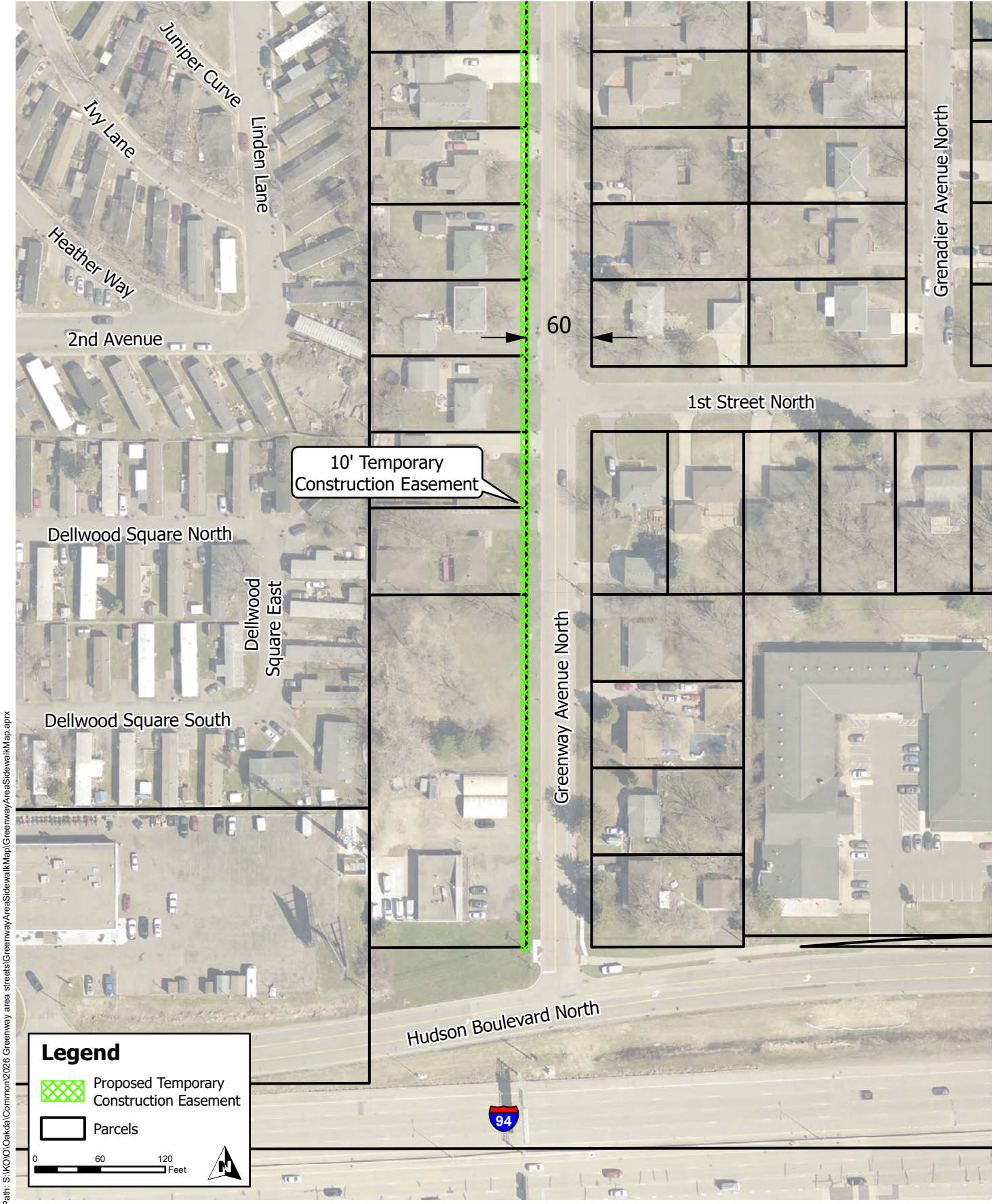
**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 3**  
 Right-of-Way Acquisition

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 Projection: NAD 1983 HARN Adj MN Washington Feet  
 Source: Washington County,  
 City of Oakdale, SEH, Inc



Path: S:\KOD\Oakdale\Common\2026 Greenway area streets\GreenwayAreaSideWalkMap\GreenwayAreaSideWalkMap.aprx

**Legend**

- Proposed Temporary Construction Easement
- Parcels

0 60 120 Feet

Project Number: OAKDA 170737  
 Print Date: 12/12/2023



Map by: tschwarz  
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**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

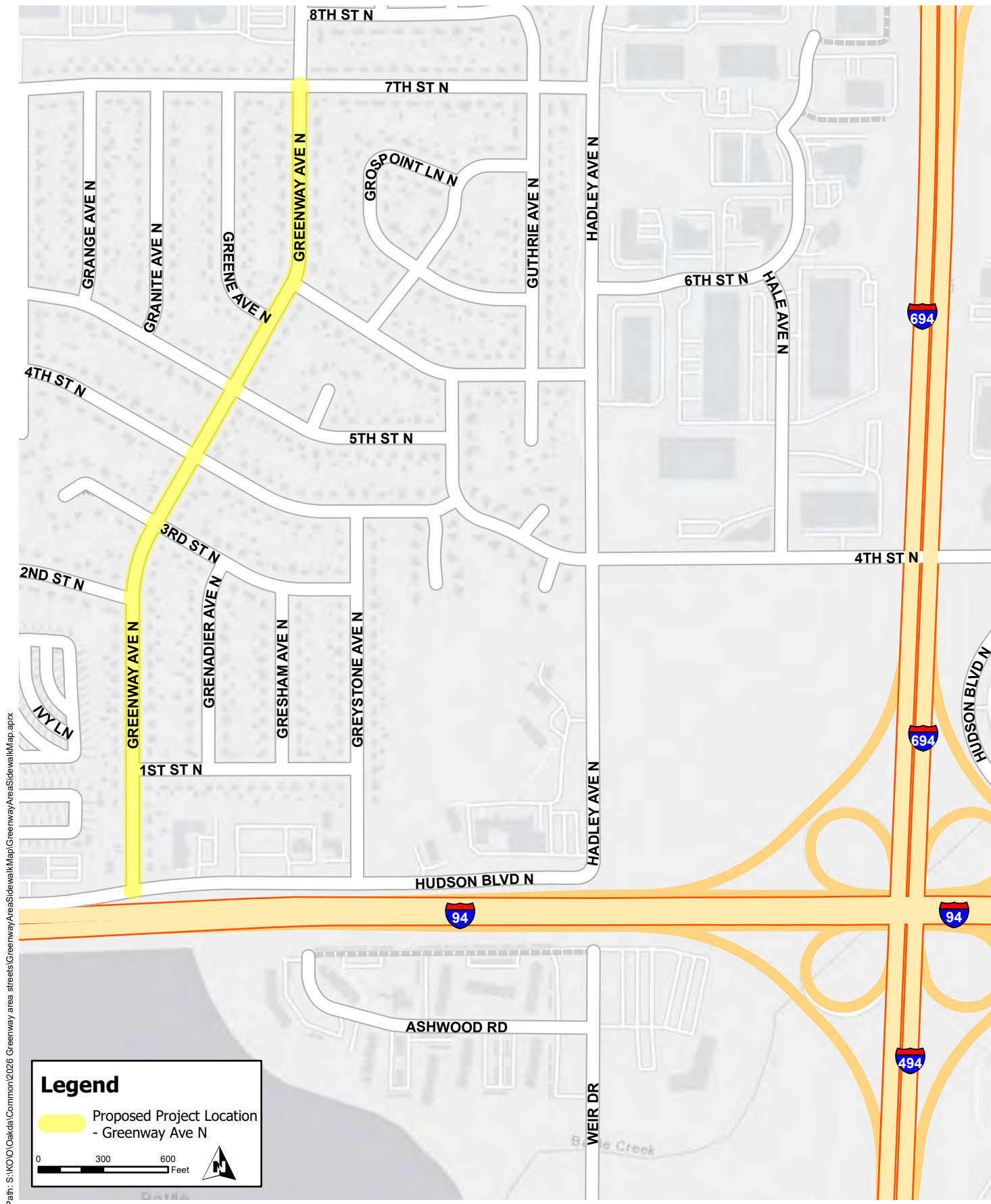
**FIGURE 4**  
 Right-of-Way  
 Acquisition

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## **ATTACHMENT 3**


### **PROJECT CONCEPT OVERVIEW**



Path: S:\KOD\Cakida\COMMON\2026 Greenway area streets\GreenwayAreaSideWalkMap\GreenwayAreaSideWalkMap.aprx

**Legend**

 Proposed Project Location - Greenway Ave N

0 300 600 Feet 

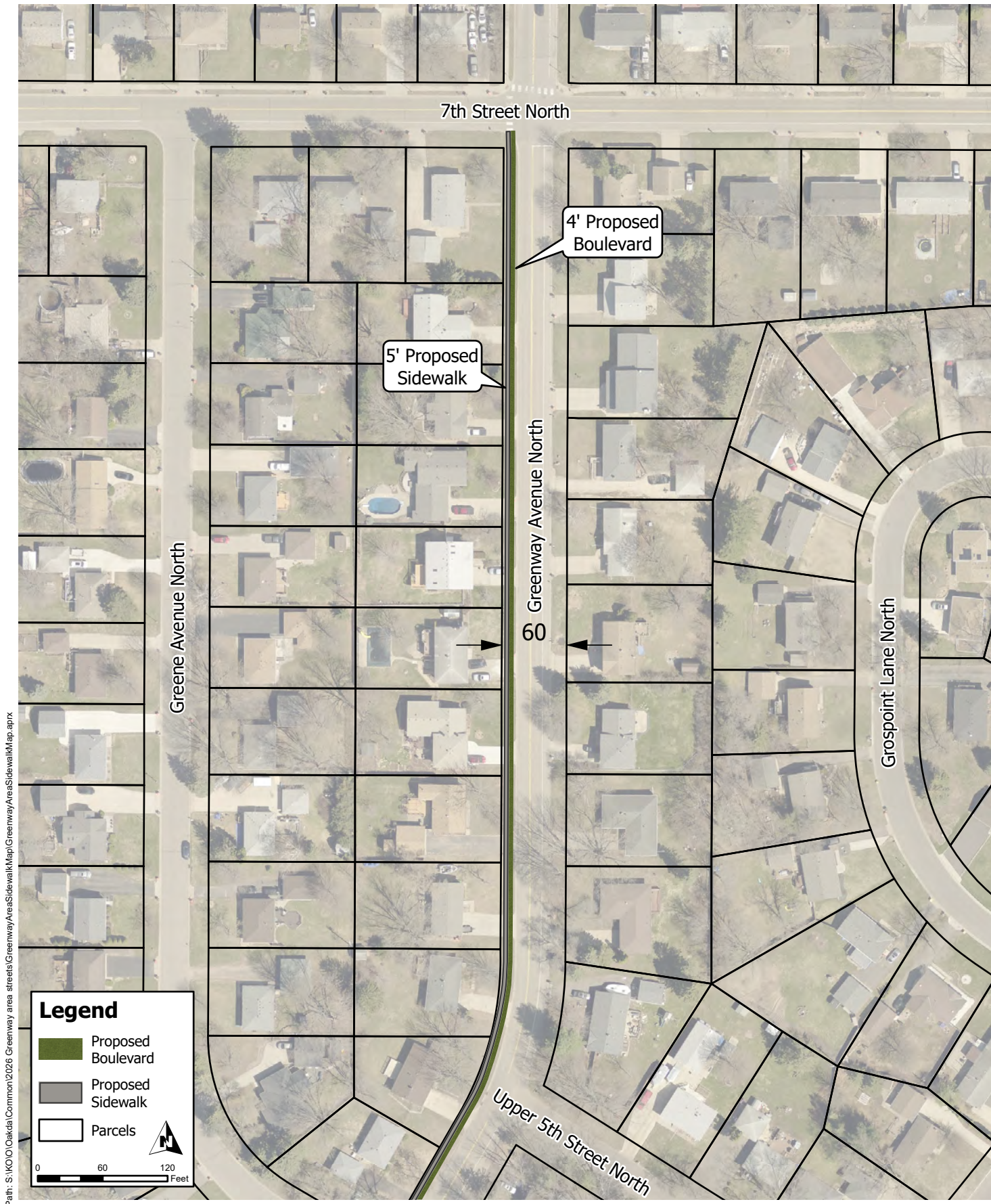
 Project Number: XXXXX 000000  
 Print Date: 12/8/2023  
 Map by: tschwarz  
 Projection:  
 Source:

**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 1**  
 Project Location Map

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 Print Date: 12/12/2023

Map by: tschwarz  
 Projection: NAD 1983 HARN Adj MN Washington Feet  
 Source: Washington County,  
 City of Oakdale, SEH, Inc

**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 1**  
 Proposed Sidewalk &  
 Boulevard

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Path: S:\K\O\Oakdale\Common\2026 Greenway area streets\GreenwayAreaSidewalkMap\GreenwayAreaSidewalkMap.aprx

**Legend**

- Proposed Boulevard
- Proposed Sidewalk
- Parcels

0 60 120 Feet



Project Number: OAKDA 170737  
 Print Date: 12/8/2023

**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 2**  
 Proposed Sidewalk & Boulevard

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Project Number: OAKDA 170737  
 Print Date: 12/8/2023

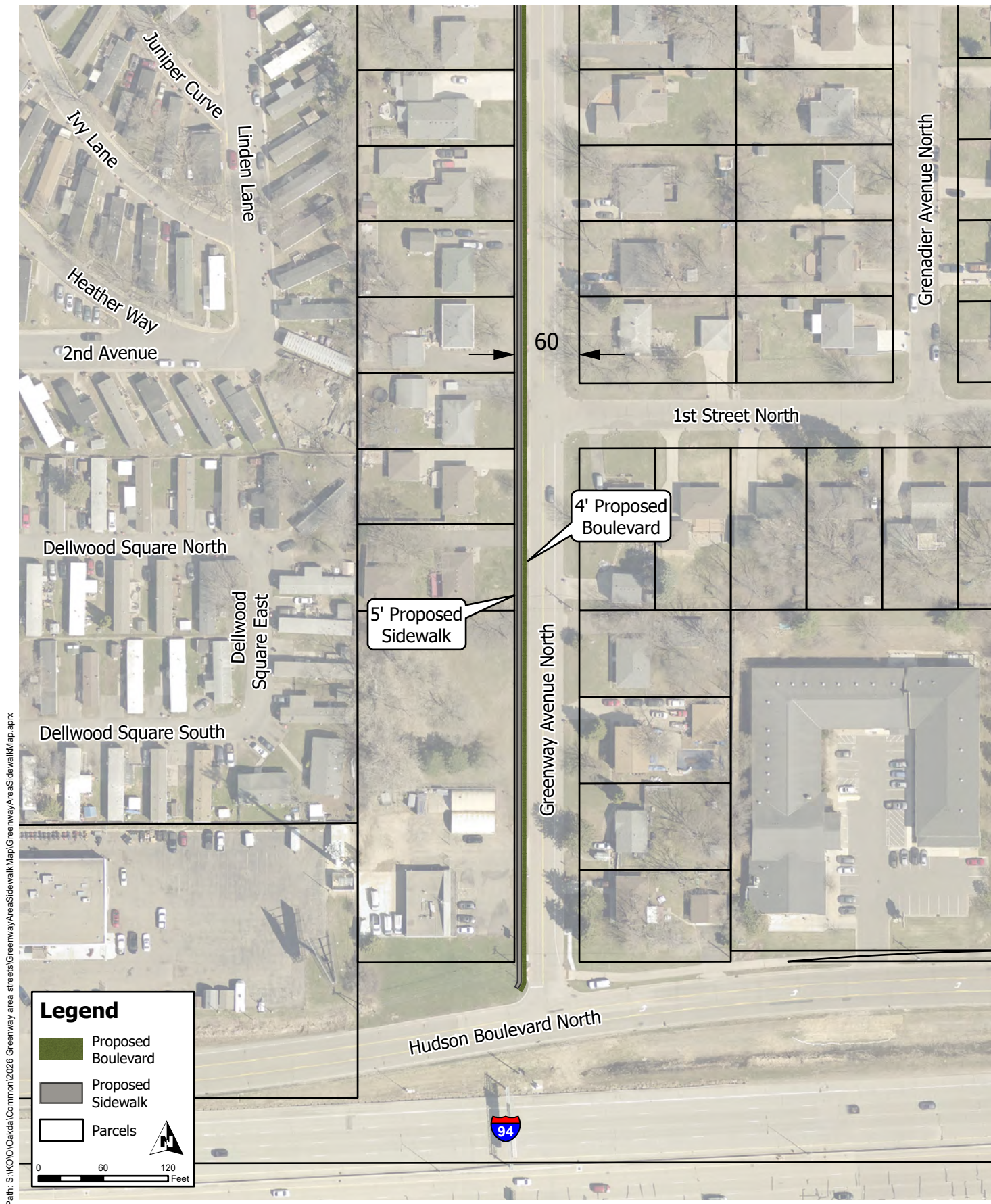
**GREENWAY AVE N - SIDEWALK IMPROVEMENTS**  
 Oakdale, MN

**FIGURE 3**  
 Proposed Sidewalk & Boulevard



Map by: tschwarz  
 Projection: NAD 1983 HARN Adj MN Washington Feet  
 Source: Washington County, City of Oakdale, SEH, Inc

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Path: S:\KOD\Oakdale\Common\2026 Greenway area streets\GreenwayAreaSidewalkMap\GreenwayAreaSidewalkMap.aprx

**Legend**

- Proposed Boulevard
- Proposed Sidewalk
- Parcels

0 60 120  
Feet

Project Number: OAKDA 170737  
Print Date: 12/8/2023



Map by: tschwarz  
Projection: NAD 1983 HARN Adj MN Washington Feet  
Source: Washington County, City of Oakdale, SEH, Inc

## GREENWAY AVE N - SIDEWALK IMPROVEMENTS

Oakdale, MN

**FIGURE 3**  
Proposed Sidewalk & Boulevard

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