

ACTION TRANSMITTAL No. 2016-28

DATE: March 24, 2016
TO: Technical Advisory Committee
FROM: TAC Funding and Programming Committee
PREPARED BY: Joe Barbeau, Senior Planner (651-602-1705)
SUBJECT: Scope Change Request for City of St. Louis Park-Beltline Boulevard LRT Station Park-and-Ride Structure
REQUESTED ACTION: The City of St. Louis Park requests a scope change for its Beltline Boulevard Transit Station Park-and-Ride Structure (SP# TRS-TCMT-19A) to reduce the number of parking spaces from 541 to 268 and reduce the CMAQ funding from \$7,560,000 to \$6,453,054.
RECOMMENDED ACTION: That TAC recommend to TAB approval of the scope change request with a CMAQ funding reduction from \$7,560,000 to \$5,470,610.

BACKGROUND AND PURPOSE OF ACTION: The City of St. Louis Park received \$7,560,000 (inflation-adjusted from the \$7,000,000 maximum federal award) in CMAQ funding in the 2014 Regional Solicitation for construction of a 541-space park-and-ride structure at Beltline Boulevard. The total project cost was \$11,147,087 (inflation-adjusted). The project is scheduled for 2019. While the City was the applicant, the parking lot will be owned and operated by Metro Transit.

The City is requesting a scope change that would alter the project in three ways:

- Reduce the structure from four to two stories.
- Reduce the number of parking spaces provided from 541 to 268.
- Reduce CMAQ funding from \$7,560,000 to \$6,453,054. This results from reducing the total budget from \$11,147,087 to \$8,066,318.

RELATIONSHIP TO REGIONAL POLICY: Projects that receive funding through the regional solicitation process are subject to the regional scope change policy. The purpose of this policy is to ensure that the project is designed and constructed according to the plans and intent described in the original application. Additionally, federal rules require that any federally-funded project scope change must go through a formal review and TIP amendment process if the project description or total project cost changes substantially. The scope change policy and process allow project sponsors to make adjustments to their projects as needed while still providing substantially the same benefits described in their original project applications.

A TIP amendment is not needed because the changes, if approved, will be incorporated into the new 2017-2020 TIP. The project will not be authorized prior to approval of that TIP.

STAFF ANALYSIS: Staff reviewed the submitted scope change request. The project originally scored 739 points and was ranked fourth out of 12 projects that applied in the

Transit Expansion category. Staff review, which included sharing the proposed update with some of the scorers from the 2014 Solicitation, examined whether the updated project would have scored well enough to be funded. The overall score would be reduced to roughly 732, significantly higher than the 632 scored by the next application in the Transit Expansion category. Table 1 shows the scoring changes.

Table 1: Scoring

#	Category	Max	Orig	New	Notes
1A	Job / Manu / Edu Connect	33	33	33	Not provided to scorer; would not change
1B	Existing population	33	33	25	Scorer reported slight decrease
1C	Transit Connectivity	34	17	17	Scorer reported no change
2A	CE / Total Rider	105	100	80	Scorer reported decrease
2B	Operating CE	70	70	70	Scorer reported no change
2C	CE/NewRider	175	145	165	Scorer reported slight increase
3A	Socio/Econ	130	78	78	Not provided to scorer; would not change
3B	Housing	70	59	59	Provided to scorer; no change reported
4A	Emissions Reduction	133	14	14	Undercounted last time; score would increase by undetermined amount.
4B	CE-Emissions Reduction	67	64	64	Both emissions and cost undercounted last time; score would fluctuate by 3 points, at most;
5A	Multimodal Connection	50	45	45	Not provided to scorer; would not change
5B	Multimodal Facilities	50	50	50	Not provided to scorer; would not change
6	Risk Assessment	50	32	32	Scorer reported no change
TOTAL		1000	739	732	

Scores changed for the following reasons:

- 1B: Reduced transit stations on the green line extension led to reduced population count. An error was also made overestimating population (the employment number was used)
- 2A: Annual ridership was over-counted in the original application; riders not related to the project were counted. The scorer corrected for that, along with the reduced project cost. Reduced cost effectiveness reduced the score 20 points.
- 2C: The original application under-counted ridership by not counting the parking spaces. The update corrected for this, counting parking spaces and the development. The scorer did not count the development at all but the inclusion of parking spaces still caused the projection to increase. That, along with the reduced cost rendered a slightly improve cost effectiveness, raising the score by 20 points. While the number of levels were cut by 50%, the applicant suggested that development-generated ridership would be reduced from 375 to 247, though this was not a part of the scorer's analysis.

Regarding CMAQ funding, as discussed above, the City is requesting a reduction in CMAQ funds from \$7,560,000 (the original amount, adjusted for inflation) to \$6,453,054. Table 2 shows statistics from the original application and proposed scope change along with proportionate reductions.

TABLE 2: Reductions in Application Amounts

Elements	Original App	Proposed Scope Change	Change
Park-and-ride spaces	541	268	-50.5%
Project cost	\$11,147,087	\$8,066,318	-27.6%
<i>Cost per space</i>	<i>\$20,605</i>	<i>\$30,098</i>	<i>+46.1%</i>
CMAQ funds	\$7,560,000	\$6,453,054	-14.6%
<i>Cost per Space (CMAQ)</i>	<i>\$13,974</i>	<i>\$24,079</i>	<i>+72.3%</i>
Match	\$3,587,087 (32.18%)	\$1,613,264 (20%)	-51.4%

When projects reduce benefits to the region, CMAQ funding sometimes is reduced. Based on the above table, some options include:

1. Provide the CMAQ award of \$6,453,054, as requested.
2. Maintain a 32.18% match, which would result in a CMAQ award of \$5,470,610.
3. Reduce federal funding based on the proportional reduction in park-and-ride spaces. This would reduce the CMAQ award to \$3,745,065.

COMMITTEE COMMENTS AND ACTION: At its March 17, 2016, meeting the Funding & Programming Committee voted to recommend that TAB approve the scope change request but with a reduced CMAQ award from \$7,560,000 to \$5,470,610. Committee members felt that while there is no revised budget provided as part of the scope change request based on the original budget (i.e., the applicant was able to update the budget due to unforeseen changes), funding at the 50% level, based on the parking spaces reduced did not adequately reflect that a two-level structure costs more than one-half of a four-level structure. It was suggested that the number is somewhat reflective of the updated development-based ridership suggested by the City, which, proportionately, would lead to an award of \$4,979,520.

ROUTING

TO	ACTION REQUESTED	DATE COMPLETED
TAC Funding & Programming Committee	Review & Recommend	3-17-2016
Technical Advisory Committee	Review & Recommend	
Transportation Advisory Board	Review & Approve	

February 16, 2016

Mr. Timothy Mayasich
Chair, TAC Funding and Programming Committee
Metropolitan Council
390 Robert Street North
St. Paul, MN 55101

Re: TIP Project Number TRS-TCMT-19A

Dear Mr. Mayasich,

The City of St. Louis Park requests your consideration of this formal scope change request for a park-and-ride facility at the proposed Beltline Blvd light rail station, part of the Southwest LRT (METRO Green Line Extension) project (Attachment A – Project Location). The 2016-2019 Transportation Improvement Program (TIP) currently includes \$7,560,000 of federal funding scheduled in year 2019 for this park-and-ride project. We respectfully request that the Metropolitan Council TAC Funding and Programming Committee consider this scope change request at its March 17th, 2016 meeting.

Project Intent

The City of St. Louis Park requested CMAQ funds to partially fund the construction of a 541-space structured park-and-ride facility adjacent to the planned Beltline Blvd station. The parking ramp would replace a planned surface park-and-ride and free up land for transit-oriented development. The City of St. Louis Park views the proposed parking facility and associated development opportunity as an important part of the city's plans for the LRT station area. As was discussed in the original application, the City of St. Louis Park's Economic Development Authority owns 3 acres of land in the station area and structuring the planned park-and-ride will increase the transit-oriented development potential of the combined 6.5 acres and provide the opportunity to improve the pedestrian and bike infrastructure in the immediate station area, thereby increasing multi-modal access to the station.

Requested Scope Changes

Since the original application, several aspects of the project have changed. Based on the Federal Funding application (Attachment B) and the current scope change policy, the following changes have been identified:

- Change in amount of transit parking provided
- Refinement of ridership projection

Reduction in the amount of transit spaces provided

In the summer of 2015, the Southwest LRT project went through an intensive cost reduction process due to the desire to lower the overall project budget. As part of this process, the parking planned at the Beltline Blvd. Station was reduced from 541 spaces to 268. This reduction was done solely in order to reduce costs. In the original regional solicitation application, a portion of the matching funds were identified to come from the Southwest LRT project. These funds are no longer a part of the project budget. Therefore, the City would like to amend the application to also reduce the transit spaces they will provide to 268, matching what is provided for in the Southwest LRT project.

Ridership

The original application's ridership was based on the projected ridership generated by the development that could happen if the transit parking was structured and not the transit parking itself. Therefore, the reduction in transit parking would not impact the ridership that was reported in the original application. The daily ridership that is generated by a 268 space park-and-ride is expected to be 563 or an annual ridership of 186,353.

The original CMAQ application indicated that the new daily ridership that could be expected by creating the TOD opportunity would be 375 based on the following development estimates:

- 200 residential units
- 15,000 square feet of retail uses
- 160,000 square feet of office uses

Since the time the original application was submitted, the City has worked with consultants to complete a market analysis and concept plan for the proposed development site. Based on the concept plan (Attachment C) the current estimate for the development on the site is:

- 183 residential units
- 8,150 square feet of retail uses
- 80,000 square feet of office

Based on this development program the projected daily ridership increase from the development would be 247 or annual ridership of 81,757. The development program was modeled using ITE daily trip generation rates for each use and applying a 10% regional mode share for transit. The regional transit mode share was developed by the Met Council based on the results of the 2010 Travel Behavior Inventory for households within ¼ mile of a METRO Blue Line station. This model has been accepted by the FTA in other transit projects. The investment in supporting increased development at station areas can increase its payback in the future due to the ability of the mode share to increase over time, thereby increasing ridership. Unlike a park-and-ride that will never to be able to accommodate more riders in the future, the number of people who use transit is expected to increase in the future as the transit system builds out.

Revised Budget

The chart below compares the capital costs between the original CMAQ application and the requested scope change:

	Spaces	Levels	Construction Costs	Transit Contingency	Total Cost	Useful Life	Annualized Cost
Original park-and-ride structure	541	4	\$9,530,797	\$790,580	\$10,321,377	50	\$206,427
Revised park-and-ride structure	268	2	\$7,333,016	\$733,302	\$8,066,318	50	\$161,326

Although the spaces being provided have been reduced, many of the same capital construction costs remain. The proposed two-level parking structure will be built to support an additional two levels in the future requiring the same amount of site preparation work, utility work, elevator core construction, and

support structures as in the originally proposed 4 level parking structure. In addition, the parking structure will include a façade that blends the ramp into the station area.

Based on the reduced capital budget associated with the reduction in transit spaces, the City will be requesting less CMAQ funds than the \$7,000,000 requested in the original application.

Conclusion

The chart below summarizes the changes between the applications:

Application elements	Original Application	Proposed scope change
Transit park-and-ride spaces	541	268
Daily Ridership	375 (development only)	247 (development only) plus 563 from park-and-ride
% increase in Operations and Maintenance costs (dollar amount)	.22% (\$54,100)	.11% (\$26,800)
Capital costs	\$10,321,377	\$8,066,318
CMAQ funds requested	\$7,000,00	\$6,453,054
Local funds, % match	\$3,321,377 , 32%	\$1,613,264, 20%
Local fund sources	SWLRT New Starts funds (15%) and City funds (17%)	City funds (20%)

We look forward to discussing the proposed project and above requested scope changes with you. If you have any additional questions or require additional information, please contact Meg McMonigal at (952) 924-2573 or email at mmcmongial@stlouispark.org.

Sincerely,



Tom Harmening
 City Manager and EDA Executive Director

Attachments:

- Attachment A – Project Location Map
- Attachment B – 2014 Federal Funding Application
- Attachment C – Beltline Station Concept Site Plan and Rendering
- Attachment D – Southwest LRT Project Office Letter of Support

Cc Craig Lamothe, SWLRT Project Director
 Julie Grove, Economic Development Specialist
 Meg J. McMonigal, Principal Planner

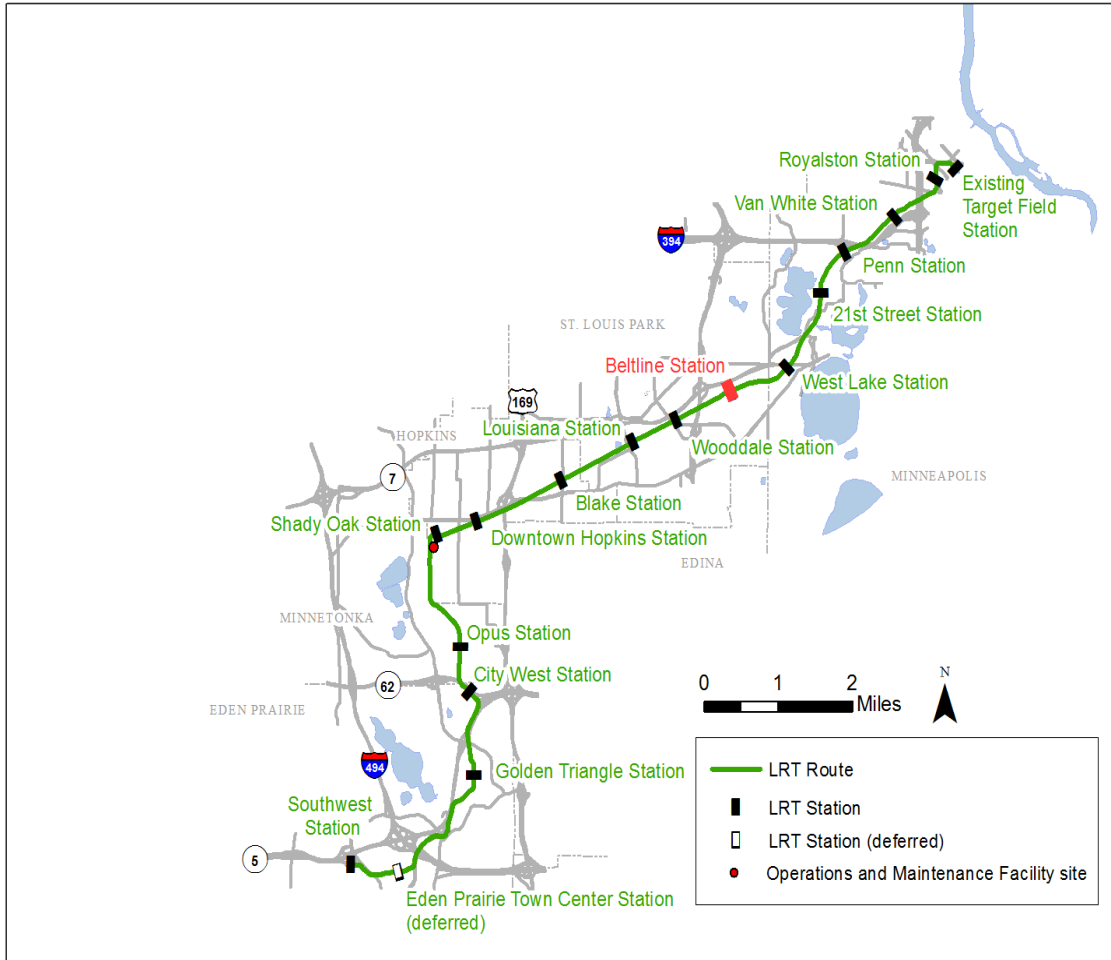
The chart below summarizes the changes between the applications:

Application elements	Original Application (base year 2022)	Proposed scope change (base year 2023)
Transit park-and-ride spaces	541	268
Daily Ridership generated by proposed structured park-and-ride	375 (development only)	247 (development only) plus 563 from park-and-ride
Annual SWLRT ridership	9,300,000	8,200,000
New Annual Ridership	124,125	186,353
Percent increase	1.33%	1%
Annual SWLRT Operations and Maintenance costs (without structured park-and-ride)	\$25,100,000	\$27,500,000
% increase in Operations and Maintenance costs (dollar amount)	.22% (\$54,100)	.10% (\$26,800)
Annual P&R Operating Costs	\$135,250	\$67,000
P&R Capital costs	\$10,321,377	\$8,066,318
Annual P&R Capital Costs	\$206,428	\$161,326
CMAQ funds requested	\$7,000,00	\$6,453,054
Local funds, % match	\$3,321,377 , 32%	\$1,613,264, 20%
Local fund sources	SWLRT New Starts funds (15%) and City funds (17%)	City funds (20%)

Chart revised March 9, 2016

ATTACHMENT A

Project Location Map





Application

01974 - 2014 Transit Expansion - Final Application

02242 - Beltline LRT Station Park & Ride Structure
Regional Solicitation - Transit and TDM Projects

Status: Submitted

Submitted Date: 11/25/2014 3:26 PM

Applicant Information

Primary Contact:

Name:* Ms. Julie Grove
Salutation First Name Middle Name Last Name

Title:* Planning and Economic Development Assistant

Department: Community Development

Email:* jgrove@stlouispark.org

Address:* 5005 Minnetonka Blvd

*** Phone:*** St. Louis Park Minnesota 55416
City State/Province Postal Code/Zip

952-924-2523
Phone Ext.

Fax:

What Grant Programs are you most interested in?* Regional Solicitation - Transit and TDM Projects

Authorized Official

Name:* Tom Harmening
Salutation First Name Middle Name Last Name

Title:* City Manager

Department:

Email:* tharmening@stlouispark.org

Address:* 5005 Minnetonka Blvd

***** St. Louis Park Minnesota 55416
City State/Province Postal Code/Zip

Phone:* 952-924-2531
Phone Ext.

Fax:

What Grant Programs are you most interested in?* Regional Solicitation - Transit and TDM Projects

Organization Information

Name:* ST LOUIS PARK, CITY OF

Jurisdictional Agency (if different):

Organization Type: City

Organization Website:

Address:* 5005 MINNETONKA BLVD

***** ST LOUIS PARK Minnesota 55416
City State/Province Postal Code/Zip

County:* Hennepin

Phone:* 612-924-2551
Ext.

Fax:

Project Information

Project Name* Beltline LRT Station Park & Ride Structure

Primary County where the Project is Located* Hennepin

Jurisdictional Agency (If Different than the Applicant):

Brief Project Description (Limit 2,800 characters; approximately 400 words)* The City of St. Louis Park seeks a federal grant of \$7 million dollars to fund the construction of a 541 space park-and-ride structure at the new Beltline Station, part of the Southwest LRT (METRO Green Line Extension) project. Currently the Southwest LRT Project includes a 541 space surface park-and-ride on a 7 acre site, of which approximately 3 acres are owned by the city. Converting the surface park-and-ride to structure will free up approximately 4 acres for Transit Oriented Development (TOD)

thereby increasing ridership by approximately 375 rides a day. The City of St. Louis Park, in partnership, with the Southwest LRT Project Office, is pursuing FTA Joint Development (JD) at this station and, if successful, FTA JD funds will contribute 50% of the costs for district parking and prepare the site for redevelopment. If FTA JD does not occur, the city will still be able to develop TOD at this station on its land if the required transit parking is in a structure. Development directly at the station will not only increase ridership but also safety, access and improve the overall transit passenger experience.

The proposed Southwest LRT Project is an approximately 15.8 mile extension of the METRO Green Line which will operate from downtown Minneapolis through the communities of St. Louis Park, Hopkins, Minnetonka, and Eden Prairie, passing in close proximity to Edina.

The proposed alignment includes 17 new stations, approximately 3,800 additional park-and-ride spaces, accommodations for kiss-and-ride, bicycle and pedestrian access, and new or restructured local bus routes connecting stations to nearby residential, commercial and educational destinations. Major activity centers from Eden Prairie to St. Paul, including the Eden Prairie Center regional mall, UnitedHealth Group campuses, the Opus/Golden Triangle employment area, Park Nicollet Methodist Hospital, the Minneapolis Chain of Lakes, downtowns Minneapolis and St. Paul, the University of Minnesota, and the State Capitol area, will be accessible by a one-seat ride. Passengers will be able to connect to the greater METRO system, including METRO Blue Line (Hiawatha LRT), METRO Orange Line (I-35W BRT), Northstar Commuter Rail, METRO Red Line (Cedar Ave BRT) via Blue Line, and the planned METRO Blue Line Extension (Bottineau LRT) as well as future commuter rail, planned Bus Rapid Transit systems and intercity passenger rail line at one or more of the five downtown Minneapolis stations.

Include location, road name/functional class, type of improvement, etc.

Project Length (Miles)* 0.12

Connection to Local Planning:

Reference the name of the appropriate comprehensive plan, regional/statewide plan, capital improvement program, corridor study document [studies on trunk highway must be approved by MnDOT and the Metropolitan Council], or other official plan or program of the applicant agency [includes Safe Routes to School Plans] that the project is included in and/or a transportation problem/need that the project addresses. List the applicable documents and pages.

Connection to Local Planning*

St. Louis Park 2009 Comprehensive Plan
Southwest Corridor Investment Framework (TSAAP)
Beltline Area Framework & Design Guidelines
St. Louis Park Form Based Code
SW Corridor-wide Housing Inventory
SWLRT Housing Gaps Analysis
Beltline Circulation and Access Planning
Business Park Land Use and Zoning District
ULI Development Scenario Workshop - Beltline Station
2009 Station Area Planning - Community Works

Project Funding

Are you applying for funds from another source(s) to implement this project?*

Yes

If yes, please identify the source(s) Sec. 5309 FTA New Starts, Counties Transit Improvement Board, State of Minnesota, Hennepin County Regional Railroad Authority

Federal Amount* \$7,000,000.00

Match Amount* \$3,321,377.00
Minimum of 20% of project total

Project Total* \$10,321,377.00

Match Percentage* 32.18%
Minimum of 20%
Compute the match percentage by dividing the match amount by the project total

Source of Match Funds* Sec. 5309 FTA New Starts, Counties Transit Improvement Board, State of Minnesota, Hennepin County Regional Railroad Authority, City of St. Louis Park

Preferred Program Year

Select one:* 2018

MnDOT State Aid Project Information: Transit and TDM Projects

County, City, or Lead Agency* City of St. Louis Park

Zip Code where Majority of Work is Being Performed* 55416

(Approximate) Begin Construction Date 03/01/2018

(Approximate) End Construction Date 12/31/2018

LOCATION

From: (Intersection or Address)* SE corner of Belt Line Blvd & CSAH 25
Do not include legal description;
Include name of roadway if majority of facility runs adjacent to a single corridor.

To: (Intersection or Address)* SE corner of Belt Line Blvd & CSAH 25

Type of Work Park and Ride Structure
Examples: grading, aggregate base, bituminous base, bituminous surface, sidewalk, signals, lighting, guardrail, bicycle path, ped ramps, bridge, Park & Ride, etc.)

Specific Roadway Elements

CONSTRUCTION PROJECT ELEMENTS/COST ESTIMATES	Cost
Mobilization (approx. 5% of total cost)	\$0.00
Removals (approx. 5% of total cost)	\$0.00
Roadway (grading, borrow, etc.)	\$0.00
Roadway (aggregates and paving)	\$0.00

Subgrade Correction (muck)	\$0.00
Storm Sewer	\$0.00
Ponds	\$0.00
Concrete Items (curb & gutter, sidewalks, median barriers)	\$0.00
Traffic Control	\$0.00
Striping	\$0.00
Signing	\$0.00
Lighting	\$0.00
Turf - Erosion & Landscaping	\$0.00
Bridge	\$0.00
Retaining Walls	\$0.00
Noise Wall	\$0.00
Traffic Signals	\$0.00
Wetland Mitigation	\$0.00
Other Natural and Cultural Resource Protection	\$0.00
RR Crossing	\$0.00
Roadway Contingencies	\$0.00
Other Roadway Elements	\$0.00
Totals	\$0.00

Specific Bicycle and Pedestrian Elements

CONSTRUCTION PROJECT ELEMENTS/COST ESTIMATES	Cost
Path/Trail Construction	\$0.00
Sidewalk Construction	\$0.00
On-Street Bicycle Facility Construction	\$0.00
Right-of-Way	\$0.00
Pedestrian Curb Ramps (ADA)	\$0.00
Crossing Aids (e.g., Audible Pedestrian Signals, HAWK)	\$0.00
Pedestrian-scale Lighting	\$0.00
Streetscaping	\$0.00
Wayfinding	\$0.00
Bicycle and Pedestrian Contingencies	\$0.00
Other Bicycle and Pedestrian Elements	\$0.00
Totals	\$0.00

Specific Transit and TDM Elements

CONSTRUCTION PROJECT ELEMENTS/COST ESTIMATES	Cost
Fixed Guideway Elements	\$0.00
Stations, Stops, and Terminals	\$9,530,797.00

Support Facilities	\$0.00
Transit Systems (e.g. communications, signals, controls, fare collection, etc.)	\$0.00
Vehicles	\$0.00
Transit and TDM Contingencies	\$790,580.00
Other Transit and TDM Elements	\$0.00
Totals	\$10,321,377.00

Transit Operating Costs

OPERATING COSTS	Cost
Transit Operating Costs	\$0.00
Totals	\$0.00

Totals

Total Cost	\$10,321,377.00
Construction Cost Total	\$10,321,377.00
Transit Operating Cost Total	\$0.00

Requirements - All Projects

All Projects

1. The project must be consistent with the goals and policies in these adopted regional plans: Thrive MSP 2040 (2014), the 2030 Transportation Policy Plan (amended 2013), the 2030 Regional Parks Policy Plan (amended 2013), and the 2030 Water Resources Management Policy Plan (2005).

Check the box to indicate that the project meets this requirement.* Yes

2. Applicants that are not cities or counties in the seven-county metro area with populations over 5,000 must contact the MnDOT Metro State Aid Office prior to submitting their application to determine if a public agency sponsor is required.

Check the box to indicate that the project meets this requirement.* Yes

3. Applicants must not submit an application for the same project in more than one funding sub-category.

Check the box to indicate that the project meets this requirement.* Yes

4. The requested funding amount must be more than or equal to the minimum award and less than or equal to the maximum award. The cost of preparing a project for funding authorization can be substantial. For that reason, minimum federal amounts apply. Other federal funds may be combined with the requested funds for projects exceeding the maximum award, but the source(s) must be identified in the application. Transit expansion applications must be between \$500,000 and \$7,000,000. Transit System Modernization applications must be between \$100,000 and

\$7,000,000.

Check the box to indicate that the project meets this requirement.* Yes

5. The project must comply with the Americans with Disabilities Act.

Check the box to indicate that the project meets this requirement.* Yes

6. The project must be accessible and open to the general public.

Check the box to indicate that the project meets this requirement.* Yes

7. The owner/operator of the facility must operate and maintain the project for the useful life of the improvement.

Check the box to indicate that the project meets this requirement.* Yes

8. The project must represent a permanent improvement with independent utility. The term "independent utility" means the project provides benefits described in the application by itself and does not depend on any construction elements of the project being funded from other sources outside the regional solicitation, excluding the required non-federal match. Projects that include traffic management or transit operating funds as part of a construction project are exempt from this policy.

Check the box to indicate that the project meets this requirement.* Yes

9. The project must not be a temporary construction project. A temporary construction project is defined as work that must be replaced within five years and is ineligible for funding. The project must also not be staged construction where the project will be replaced as part of future stages. Staged construction is eligible for funding as long as future stages build on, rather than replace, previous work.

Check the box to indicate that the project meets this requirement.* Yes

10. The project applicant must send written notification regarding the proposed project to all affected communities and other levels and units of government prior to submitting the application.

Check the box to indicate that the project meets this requirement.* Yes

Requirements - Transit and TDM Projects

Transit and TDM Projects Only

1. The project must exclude costs for studies, preliminary engineering, design, or construction engineering (except if the project does not involve construction such as signal re-timing). Noise barriers, drainage projects, fences, landscaping, etc., are not eligible for funding unless included as part of a larger project, which is otherwise eligible. Right-of-way costs are not eligible as a stand-alone proposal, but are eligible when included in a proposal to build or expand transit hubs, transit terminals, park-and-ride facilities, or park-and-pool lots).

Check the box to indicate that the project meets this requirement. Yes

For Transit Expansion Projects Only

2. The project must provide a new or expanded transit facility or service (includes peak, off-peak, express, limited stop service on an existing route, or dial-a-ride).

Check the box to indicate that the project meets this requirement. Yes

3. The applicant must have the capital and operating funds necessary to implement the entire project and commit to continuing the service or facility project beyond the initial funding period.

Check the box to indicate that the project meets this requirement. Yes

4. The project is not eligible for either capital or operating funds if the corresponding capital or operating costs have been funded in a previous solicitation. A previously selected project is not eligible unless it has been withdrawn or sunset prior to the deadline for proposals in this solicitation.

Check the box to indicate that the project meets this requirement. Yes

Other Attachments

File Name	Description	File Size
Affordable Rental Housing 2 miles of SWLRT Corridor.pdf (1.1 MB)	Map 3B-Project Location to Disadvantaged Populations, Affordable Housing within 2 Miles of Southwest LRT Corridor	1.1 MB
Beltline Concept Siteplan-Masterplan 2014.pdf (1.4 MB)	Map 1C-Project Description, Beltline Concept Siteplan	1.4 MB
Beltline LRT Station Area Improvements Opening Day.pdf (2.0 MB)	Map 4 - Bicycle and Pedestrian Connections & Improvements, Beltline Station Opening Day Station Area Improvements	2.0 MB
Beltline Park & Ride Regional Job and Activity Ctrs.pdf (831 KB)	Map 2C - Project Location Relative to Jobs, Regional Job and Activity Centers	831 KB
Beltline Station Affordable Housing.pdf (381 KB)	Map 3A- Project Location to Disadvantage Populations, Beltline Station Affordable Rental Housing within 1/2 mile	381 KB
Green Line LRT Extension Propose Route.pdf (916 KB)	Map 1A-Project Description, Green Line Extension Proposed Route	916 KB
Major employment areas served by SWLRT.pdf (274 KB)	Map 2B-Project Location Relative to Jobs, Major Employment Areas Served by Southwest LRT Green Line Extension	274 KB
SLP letter_of_support112414.pdf (381 KB)	Coordination: Letter of Support from Metro Transit for St. Louis Park application	381 KB
SLP resolution of support.pdf (292 KB)	Coordination: St. Louis Park Resolution of support.	292 KB
SWLRT Existing & Future Jobs map.pdf (152 KB)	Map 2A-Project Location Relative to Jobs, Southwest LRT Green Line Extension Existing and Future Jobs	152 KB
transit mgmt plan signed 112414.pdf (304 KB)	Other: Transit Parking Management Plan	304 KB
Twin Cities Future Transit Map 2030.pdf (132 KB)	Map 1B- Project Description, Greater Twin Cities Metro Transit System Network 2030	132 KB

Measure A: Project Location Relative to Jobs, Manufacturing, and Education

Select all that apply:

Direct connection to or within 1/4 mile (bus stop) or 1/2 mile (transitway) Yes

station) of a Job Concentration

Direct connection to or within 1/4 mile (bus stop) or 1/2 mile (transitway station) of a Manufacturing/Distribution Location Yes

Direct connection to or within 1/4 mile (bus stop) or 1/2 mile (transitway station) of an Educational Institution Yes

Project provides a direct connection to or within 1/4 mile (bus stop) or 1/2 mile (transitway station) of an existing local activity center identified in an adopted county or city plan Yes

City or County Plan Reference

Note: Transitways offer travel time advantages for transit vehicles, improve transit service reliability, and increase the convenience and attractiveness of transit service. Transitways are defined in the 2030 Transportation Policy Plan to include commuter rail, light rail, highway and arterial bus rapid transit, and express bus with transit advantages. Eligible transitway projects are those that have a mode and alignment identified in the 2030 Transportation Policy Plan.

Response (Limit 700 characters; approximately 100 words) The park-and-ride facility will serve the Beltline Station on the LRT Green Line Extension as identified in the 2030 Transportation Policy Plan. Riders will have direct access to several key regional employment centers, health care, education facilities and residential neighborhoods located between St. Paul/Minneapolis to Eden Prairie from the Green Line and Bus Route 17. This employment-rich corridor has more than 199,000 jobs and is projected to grow by 83,000 jobs by 2030. It will directly connect major activity centers including downtown Minneapolis, Methodist Hospital in St. Louis Park, and Opus/Golden Triangle employment area in Minnetonka and Eden Prairie.

Upload Map* Beltline Park & Ride Regional Economy P&R 110614.pdf

Measure B: Project Location Relative to Population

Completed by Metropolitan Council Staff

Existing Population (Integer Only) 165,338

Upload Map* Beltline Park & Ride Population 110614.pdf

Measure C: Transit Ridership

Existing transit routes directly connected to the project*	17
Planned Transitways directly connect to the project (mode and alignment determined and identified in the 2030 TPP)*	Southwest LRT (METRO Green Line Extension)
Upload Map*	Beltline Park & Ride Transit Connections 110414.pdf

Response

Met Council Staff Data Entry Only

Route Ridership	0
Transitway Ridership	0

Measure A: Total Annual Project Cost per Rider

Total Annual Operating Cost*	\$135,250.00
Total Annual Capital Cost of Project*	\$206,428.00
Total Annual Project Cost	\$341,678.00
Cost Effectiveness	\$0.31

Service Type, Methodology, and Annual Ridership

Service Type	Transitways
Annual Ridership (Integer Only)*	1114322
Urban and Suburban Local Routes Peer Route Selection (Limit 1,400 characters; approximately 200 words)	New ridership would be generated by TOD that can only happen when land is freed up for development by converting a planned surface park-and-ride to a structure. The amount and type of development that could be accommodated on the site has been under study by the city and has been conservatively estimated at 200 residential units, 15,000 sq. ft. of commercial, and 160,000 sq. ft. of office. The development program was modeled using ITE daily trip generation rates for each use and then applies the regional mode share for transit. The regional transit mode share of 10% was developed by the Met Council based on the results of the 2010 Travel Behavior Inventory for households within ¼ mile of a METRO Blue Line station. This model has been used for FTA Joint Development projects in other regions and has been accepted by the FTA.

Measure B: Total Annual Project Operating Cost per New Rider

New Annual Operating Cost*	\$54,100.00
Cost Effectiveness	\$0.44

Service Type, Methodology, and New Annual Ridership

Service Type	Transitways
New Annual Ridership (Integer Only)*	124125
Urban and Suburban Local Routes Peer Route Selection (Limit 1,400 characters; approximately 200 words)	

Measure C: Total Annual Project Cost per New Rider

Total Annual Operating Cost	\$135,250.00
Total Annual Capital Cost of Project	\$206,428.00
Total Annual Project Costs	\$341,678.00
Cost Effectiveness	\$2.75

Service Type, Methodology, and New Annual Ridership

Service Type	Transitways
New Annual Ridership (Integer Only)*	124125
Urban and Suburban Local Routes Peer Route Selection (Limit 1,400 characters; approximately 200 words)	If the addition of a structured park-and-ride at the Beltline Station is considered in relationship to the entire SWLRT project, the increase in the O&M costs for a structure vs. a surface park-and-ride would be a 0.2 % increase in costs. However, the additional ridership would constitute a 1.3% increase in ridership.

Measure A: Project Location and Impact to Disadvantaged Populations

Select One:

Project's service directly connects to Racially Concentrated Area of Poverty

Project's service directly connects to Concentrated Area of Poverty

Project's service directly connects to census tracts that are above the regional average for population in poverty or population of color Yes

Project's service directly connects to a census tract that is below the regional average for population in poverty or populations of color or includes children, people with disabilities, or the elderly

Response (Limit 1,400 characters; approximately 200 words)

The Green Line Extension project and the Beltline Station park-and-ride facility greatly improve access to jobs, health care, and education and training opportunities for racially concentrated areas of poverty. Access along the Green Line from downtown St. Paul through the University of Minnesota and downtown Minneapolis to Eden Prairie provides a major increase in employment opportunities (199,000 now plus a projected additional 83,000 jobs by 2030) for people living along the line. SWLRT provides access to employment clusters including Opus, the Golden Triangle, both downtowns, the University of Minnesota, as well as several major employers including Park-Nicollet/Methodist Hospital, Cargill and Supervalu. There will be significantly better access to a variety of employment opportunities for people of varying ages and abilities.

Over 1,640 rental units are within ½ mile of this station, some are rent restricted and the remaining are naturally occurring affordable at 60% AMI (see map). The City of St. Louis Park has also embarked on creating an inclusionary housing requirement for certain new developments, which will bring additional affordable housing to the Beltline Station Area. A formal policy is expected to be adopted in early 2015. With the exception of Minneapolis, St. Louis Park will be the first community along the line to adopt such a policy.

Upload Map*

Beltline Park & Ride Socio Economic 110614.pdf

Measure B: Affordable Housing

City/Township	Number of Stops in City/Township
St. Louis Park	3.0
Hopkins	2.5

Minnetonka	1.5
Eden Prairie	5.0
Minneapolis	5.0
	17.00

Affordable Housing Scoring - To Be Completed By Metropolitan Council Staff

City/Township	Number of Stops in City/Township	Total Number of Stops	Score	Number of Stops/Total Number of Stops	Housing Score Multiplied by Segment percent
Item Deleted	0	17.0	0	0	0
		17.00	0.00	0.00	0.00

Affordable Housing Scoring - To Be Completed By Metropolitan Council Staff

Total Number of Stops in City	17.0
Total Housing Score	0

Measure A: Daily Emissions Reduction

New Daily Transit Riders (Integer Only)*	375
Distance from Terminal to Terminal (Miles)*	15.8
VMT Reduction	5925.0
CO Reduced	14160.75
NOx Reduced	948.0
CO2e Reduced	2172105.0
PM2.5 Reduced	29.625
VOCs Reduced	177.75
Total Emissions Reduced	2187421.0

Measure B: Total Project Cost per Daily KG of Emissions Reduced

This measure will calculate the cost effectiveness of the project as it relates to emissions reduction.

- $\text{Cost Effectiveness} = \text{Total annual project cost} / \text{kilograms of emissions reduced per day}$

The total annual project cost is calculated by adding the annualized capital cost and the annual operating costs for the third year of service. The applicant **must** complete the forms listed below in order to calculate the Cost Effectiveness, save, and submit this form.

- 2A - Usage: Cost Effectiveness (Total Ridership)
- 4A - Emissions Reduction: Total Emissions Reduced

Are the forms listed above complete?*	Yes
Total Project Cost	\$341,678.00
Total Emissions Reduced	2187421.0
Cost Effectiveness	\$0.16

Measure A: Bicycle and Pedestrian Connections

Response (Limit 1,400 characters; approximately 200 words)*

The park-and-ride will be located on Beltline Boulevard, the primary north-south connector between Excelsior and Minnetonka Boulevards. The Cedar Lake Regional Trail, a busy commuter and recreational trail (nearly 567,400 riders in 2012), parallels the LRT alignment and provides access to the station and park-and-ride. It is the centerpiece of a local multi-use trail system connecting parks, open space, neighborhood amenities as well as local destinations and employment centers. A trail along the east side of Beltline Boulevard connects Bass Lake Preserve, Wolfe Park, the City's Rec Center and the mixed-use Excelsior & Grand TOD located south of the station. The trail system also connects areas to the north with a pedestrian/bike bridge over CSAH 25 just west of the park-and-ride.

Due to large block sizes and industrial land uses in the area, few sidewalks are present in the immediate station area. Addressing these deficiencies is the City's 10-year sidewalk/trail plan- Connect the Park!- which provides additional sidewalk, trail and bike lanes, including construction of a trail and bikeway on Beltline Blvd. By opening day new bike and pedestrian improvements will be built to facilitate movement around the station area.

Measure B: Roadway, Bicycle, and Pedestrian Improvements

Response (Limit 1,400 characters; approximately 200 words)*

The park-and-ride facility is located at an identifiable gateway in the Beltline LRT station area. This area is very auto-oriented currently, with a limited roadway network making it challenging for pedestrians to move about in the station area. St. Louis Park developed the Beltline Area Design Guidelines and Circulation Study to guide redevelopment and infrastructure improvements in anticipation of Southwest LRT. The Southwest Corridor Investment Framework plans also call for a range of improvements to create a robust pedestrian and bicycling environment in the station area. The city plans to redesign and convert Beltline Boulevard into a Complete Street with design elements such as sidewalk bump-outs, on-street bike lanes, and sidewalk and streetscape enhancements to accommodate all modes of travel; and is working on changing CSAH 25 to a more urban boulevard with new trails and sidewalks. Countdown timers and improved crossings are

planned, as well as bike parking/ lockers at the park-and-ride facility at the station platform. Additional north-south street connections at Lynn Ave and Monterey Ave are being designed to provide smaller blocks with sidewalks and trails. These roadways will frame the transit-oriented development and structured park-and-ride to provide a much safer and more organized environment for pedestrians and bicyclists.

Transit Projects Not Requiring Construction

If the applicant is completing a transit or TDM application, only Park-and-Ride and other construction projects require completion of the Risk Assessment below. Check the box below if the project does not require the Risk Assessment fields, and do not complete the remainder of the form. These projects will receive full points for the Risk Assessment.

Check Here if Your Transit Project Does Not Require Construction

Measure A: Risk Assessment

1) Project Scope (5 Percent of Points)

Meetings or contacts with stakeholders have occurred	Yes 100%
Stakeholders have been identified	40%
Stakeholders have not been identified or contacted	0%

2) Layout or Preliminary Plan (5 Percent of Points)

Layout or Preliminary Plan completed	Yes 100%
Layout or Preliminary Plan started	50%
Layout or Preliminary Plan has not been started	0%
Anticipated date or date of completion	05/26/2010

3) Environmental Documentation (10 Percent of Points)

EIS	Yes
EA	
PM	

Document Status:

Document approved (include copy of signed cover sheet)	100%
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**Document submitted to
State Aid for review**

75%

**Document in progress;
environmental impacts
identified**

Yes
50%

Document not started

0%

**Anticipated date or date of
completion/approval**

10/16/2015

4) Review of Section 106 Historic Resources (15 Percent of Points)

**No known potential for
archaeological resources,
no historic resources known
to be eligible for/listed on
the National Register of
Historic Places located in
the project area, and project
is not located on an
identified historic bridge**

Yes
100%

**Historic/archeological
review under way;
determination of "no historic
properties affected" or "no
adverse effect" anticipated**

80%

**Historic/archaeological
review under way;
determination of "adverse
effect" anticipated**

40%

**Unknown impacts to
historic/archaeological
resources**

0%

**Anticipated date or date of
completion of
historic/archeological
review:**

10/16/2015

**Project is located on an
identified historic bridge**

5) Review of Section 4f/6f Resources (15 Percent of Points)

(4f is publicly owned parks, recreation areas, historic sites, wildlife or waterfowl refuges; 6f is outdoor recreation lands where Land and Water Conservation Funds were used for planning, acquisition, or development of the property)

**No Section 4f/6f resources
located in the project area**

Yes
100%

**Project is an independent
bikeway/walkway project
covered by the
bikeway/walkway Negative
Declaration statement; letter
of support received**

100%

**Section 4f resources present
within the project area, but
no known adverse effects**

80%

Adverse effects (land conversion) to Section 4f/6f resources likely 30%

Unknown impacts to Section 4f/6f resources in the project area 0%

6) Right-of-Way (15 Percent of Points)

Right-of-way or easements not required 100%

Right-of-way or easements has/have been acquired 100%

Right-of-way or easements required, offers made 75%

Right-of-way or easements required, appraisals made 50%

Right-of-way or easements required, parcels identified Yes
25%

Right-of-way or easements required, parcels not identified 0%

Right-of-way or easements identification has not been completed 0%

Anticipated date or date of acquisition 07/01/2016

7) Railroad Involvement (25 Percent of Points)

No railroad involvement on project 100%

Railroad Right-of-Way Agreement is executed (include signature page) 100%

Railroad Right-of-Way Agreement required; Agreement has been initiated 60%

Railroad Right-of-Way Agreement required; negotiations have begun Yes
40%

Railroad Right-of-Way Agreement required; negotiations not begun 0%

Anticipated date or date of executed Agreement 10/16/2015

8) Construction Documents/Plan (10 Percent of Points)

Construction plans completed/approved (include signed title sheet) 100%

Construction plans submitted to State Aid for review	75%
Construction plans in progress; at least 30% completion	Yes 50%
Construction plans have not been started	0%
Anticipated date or date of completion	03/18/2016
9) Letting	
Anticipated Letting Date	03/19/2016

VIEW FROM PEDESTRIAN BRIDGE OVER CSAH 25

6-LEVEL MIXED USE BUILDING (STRUCTURE 1):
FIRST FLOOR RETAIL, RESIDENTIAL UNITS, INTEGRATED PARKING

4-LEVEL OFFICE BUILDING

SKYWAY CONNECTION FROM PARKING
RAMP TO OFFICE BUILDING

4-LEVEL PARKING RAMP WITH TWO-LEVEL ARCADE ALONG BELTLINE
BLVD FACADE; ONE LEVEL OF RAMP PARTIALLY BELOW GRADE

ACCESS BRIDGE TO PARKING RAMP FROM
PEDESTRIAN/BICYCLE CONNECTION



February 16, 2016

Mr. Tom Harmening
City Manager and EDA Executive Director, City of St. Louis Park
5005 Minnetonka Blvd.
Saint Louis Park, MN 55416

Re: TIP Project Number TRS-TCMT-19A

Dear Mr. Harmening

The Southwest LRT Project Office is supportive of the City of St. Louis Park's scope change request to the Transportation Advisory Board related to the conversion of a planned surface park-and-ride facility to a structured park-and-ride facility at the proposed Beltline Blvd. light rail station, part of the Southwest LRT (METRO Green Line Extension) project.

We understand that there are two changes being proposed as part of the scope change request:

- Change in the amount of transit parking provided
- Refinement of ridership projection

We are very supportive of the City's goals related to encouraging high quality Transit-Oriented Development (TOD) at the station areas. Having transit facilities, such as park-and-rides, co-located with other uses benefits transit in a number of ways. Structured parking facilities use land more efficiently thereby encouraging increased density, which has a positive impact on ridership. In addition, studies have shown that having a mix of uses within a station area also increases ridership. Finally, the transit customer is benefited by having the park-and-ride located in a high activity area with improved pedestrian and bicycle infrastructure.

We are also supportive of the proposed reduction in transit spaces at the Beltline Station. As part of our process to reduce the overall Southwest LRT budget we reduced the amount of park-and-ride spaces to be included at the Beltline Station from 541 to 268. The City's request to build a structured park-and-ride that accommodates all the transit parking planned for this station is reasonable. We have worked with the City to provide cost estimates based on the design work that has been completed to produce our 90% design plans.

Given the benefits to the City of St. Louis Park and the Southwest LRT Project, we support the construction of a structured park-and-ride at the Beltline Blvd station area.

Sincerely,



Craig A. Lamothe, AICP
Project Director, Southwest LRT

Process to evaluate scope change requests for regionally-selected projects

Adopted by the Transportation Advisory Board on March 16, 2011

ACTION TRANSMITTAL 2011-35

Projects submitted for consideration through the regional solicitation are often just concepts or unrefined ideas. Project sponsors work on the preliminary and final design, environmental studies etc... after the TAB awards funds to the project. Sometimes during project development the project sponsor has to make significant design changes or finds that the construction cost was underestimated. When that happens, project sponsors may be required to request a scope change and TIP/STIP amendment because the scope and cost in the TIP/STIP has to be consistent with final project documentation that is sent to the FHWA.

Projects sponsors, Met Council and TAB staff, the TAC Funding & Programming Committee (F&PC) and the region would benefit from an adopted methodology to evaluate requested project scope changes. MN/DOT Metro State Aid has been very good at sorting out the significant scope changes that require action from the TAB. The FHWA has provided guidance on when a cost increase triggers a TIP/STIP amendment, and when a change in a project's design requires a scope change and TIP/STIP amendment (attached). The TAC and TAB want to be comfortable that the revised project scope of a regionally-selected project still provides about the same benefits as the original project scope and would have scored high enough to have been selected like the original project scope – to be fair to the other projects not selected. Below is a proposed outline of a process and guidelines for scope change requests.

- 1) Any construction elements added to the project scope must be eligible according to the solicitation criteria used to evaluate the original project submittal, unless the additional elements are already programmed in the STIP.
- 2) Additional federal funds will not be provided and federal funds cannot be swapped between projects of the same or different sponsor.
- 3) Met Council and TAB staff will provide data on the original project to the TAC F&PC, including cover page, project description, location map, layouts, sketches or schematics, and the original project cost estimate.
- 4) The project sponsor must provide data on the revised project scope to the TAC F&PC, including a complete project description, location map, project layout or sketches or schematics, checklist of work that still needs to be done and a revised project cost estimate.
- 5) The project sponsor must also recalculate the responses to certain key criteria based on the revised project scope and provide them to the TAC F&PC. Met Council and TAB staff may consult with the scoring group chair and individual project scorers if necessary to evaluate the recalculated responses and estimate the change in the original project score.
- 6) The TAC F&PC will base their recommendation on whether the estimated score of the revised project scope would have been high enough to have been awarded funds through the regional solicitation. A recommendation to approve the scope change and adopt a TIP amendment will go before the TAC, TAB Programming Committee and full TAB for adoption, then to the Metropolitan Council for concurrence. A recommendation to reject the scope change and TIP amendment will go before the TAC, TAB Programming Committee and full TAB for approval.