#### TRANSPORTATION ADVISORY BOARD

Metropolitan Council, 390 Robert Street North, Saint Paul, Minnesota 55101

## NOTICE OF A MEETING of the FUNDING AND PROGRAMMING COMMITTEE

## Thursday, April 19, 2018 1:30 P.M. – Metropolitan Council, Room LLA 390 Robert Street N, Saint Paul, MN

#### **AGENDA**

- 1) Call to Order
- 2) Adoption of Agenda
- 3) Approval of the Minutes from the March 22, 2018 Meeting\*
- 4) TAB Report
- 5) 2022-2023 Highway Safety Improvement Program (HSIP) Solicitation Action Item 2018-31\*
- 6) Update on the Arterial Bus Rapid Transit Network Information Item\*
- 7) Regional Solicitation Congestion Measure Information Item\*
- 8) Scope Change Work Group Update Information Item\*
- 9) Other Business
- 10) Adjournment
- \*Attachments

Please notify the Council at 651-602-1000 or 651-291-0904 (TTY) if you require special accommodations to attend this meeting. Upon request, the Council will provide reasonable accommodations to persons with disabilities.

#### TRANSPORTATION ADVISORY BOARD

Metropolitan Council
390 N. Robert St., St. Paul, Minnesota 55101-1805
Minutes of a Meeting of the
FUNDING AND PROGRAMMING COMMITTEE
March 22, 2018

MEMBERS PRESENT: Paul Oehme (Chair, Chanhassen), Lynne Bly (MnDOT Metro District), Colleen Brown (MnDOT State Aid), Innocent Eyoh (MPCA), Anna Flintoft (Metro Transit), Jenifer Hager (Minneapolis), Craig Jenson (Scott County), Jim Kosluchar (Fridley), Elaine Koutsoukos (TAB), Joe Lux (Ramsey County), Joe MacPherson (Anoka County), Gina Mitteco (MnDOT Bike & Ped), Steve Peterson (Metropolitan Council), Jason Pieper (Hennepin County), Lyndon Robjent (Carver County), Michael Thompson (Plymouth), Anne Weber (St. Paul), and Joe Barbeau (staff)

OTHERS PRESENT: David Burns (Metropolitan Council), Sulmaan Khan (MnDOT), and Elizabeth Stiffler (St. Paul)

#### 1. Call to Order

The meeting was called to order just after 1:30 p.m.

### 2. Adoption of Agenda

MOTION: Bly moved to adopt the agenda. Seconded by Thompson. The motion was approved unanimously.

### 3. Approval of the Minutes from the February 22, 2018, Meeting

MOTION: Brown moved to approve the minutes. Seconded by Lux. The motion was approved unanimously.

### 4. TAB Report – Information Item

Koutsoukos reported on the March 21, 2018, TAB meeting. TAB Chair Jim Hovland reported that there are several governance bills in the legislature and information was distributed on some. A bill regarding adding a funding application category for freeways to the 2018 Regional Solicitation was also distributed.

Scott McBride, MnDOT, reported that the Corridors of Commerce applications will be in front of the Minnesota State Legislature soon. Many proposals overlapped but MnDOT is scoring all of them separately. Eighty-nine proposals were for projects in the Metro area out of 150 statewide. The \$400 million dollars designated are to be spent over a four-year period and will be allocated all at once.

Lisa Freese, TAC Chair, reported that Ken Ashfeld, Maple Grove, and Anne Kane, White Bear Lake, have been appointed by Metro Cities to the Technical Advisory Committee (TAC).

Two action items, both scope changes, were approved:

- North Loop Pedestrian Project, HSIP, Minneapolis TAB approved a scope change request to eliminate seven pedestrian curb ramps and a pedestrian median and add sidewalk work at two locations, and accessible pedestrian signal push buttons at two locations, and replace signals, with no reduction of federal funds.
- Trunk Highway 13 / CSAH 21, Scott County TAB approved a scope change request to adjust the project limits, change two signalized intersections to roundabouts, and adjust intersection access.

### 5. Scope Change: St. Paul Expo Schools Safe Routes to School – Action Item 2018-25

Barbeau said that the City of St. Paul was awarded \$498,400 in Surface Transportation Block Grant funds for the 2018 fiscal year in the Safe Routes to School category of the 2016 Regional Solicitation. The project was awarded funding to construct several sidewalks near the Expo Elementary school. The City wishes to adjust to scope to remove the 443-foot-length of sidewalk along Eleanor Avenue and the 484-foot length along the west side of Saratoga Street. The original application stated that 1.12 miles, or 5,914 feet, in sidewalk length were to be paved. The two lengths proposed for elimination total 927 feet, or 16% of the 5,914 feet discussed in the original application. This project scored 958 points out of 1,100. The other two projects in the

category, which were both funded, scored 711 points and 700, points, respectively. Given those factors, the project was not re-scored. The City did not propose a federal funding amount. As discussed above, the sponsor is requesting removal of 16% of the sidewalk from the scope. A proportionate reduction of the \$498,400 originally awarded would bring the federal amount to \$418,656.

Elizabeth Stiffler from the City of St. Paul said that attendees at neighborhood meetings did not want to see many trees removed. Both lengths of sidewalk being removed have sidewalks across the street.

Mitteco asked whether either part being removed was part of primary route identified in the Safe Routes to School plan, to which Stiffler replied that they are not.

Brown said that other funding options include providing 80% of the new total amount or eliminating 80% of the amount attributed to the portion of the sidewalk being removed.

MOTION: Hager moved to recommend approval of the scope change with federal funding at 80% of its cost estimate. Seconded by Thompson. The motion was approved unanimously.

### 6. Scope Change: Scott County CSAH 21 / TH 13 Reconstruction – Action Item 2018-26

Barbeau said that the Minnesota Department of Transportation (MnDOT) was awarded \$972,000 in Highway Safety Improvement Program (HSIP) funds in the 2014 HSIP Solicitation to convert two intersections along Trunk Highway 212, at CSAH 41 and CSAH 36, to reduced-conflict intersections (RCIs). MnDOT no longer wants to construct the RCI at CSAH 36 and instead proposes the following:

- Remove the current median access on TH 212. This includes the left turn lane from eastbound TH 212 to northbound CSAH 36.
- Remove the right turn lane from westbound TH 212 to northbound CSAH 36.
- Remove the CSAH 36 roadway from the railroad bridge south to TH 212 along with the railroad bridge north to the intersection of Laurel Avenue.
- Construct a new driveway for the resident northeast of the TH 212 / CSAH 36 junction to provide direct access to TH 212.
- Realign the CSAH 36/Laurel Avenue junction to become a 25-mph curve.

Because MnDOT administers the scoring for the HSIP Solicitation, staff did not reach out to any project scorers regarding this request. This project was funded in the "proactive" subcategory of the solicitation. Ten proactive projects were funded while eight were not funded. The projects were prioritized by the scoring committee based on the engineering expertise of the members, so a rescoring is not possible. While the attached letter states that the project will now cost \$958,491, MnDOT has since revised its estimate to \$1,059,500. MnDOT is requesting 90% funding (the maximum for HSIP and the standard for projects funded through the HSIP solicitation) of \$953,550. While various elements of the project are changing or being replaced, no elements are being removed.

Robjent said that Carver County was included in discussions on this project with MnDOT. The rail bridge does not meet clearance requirements and the proposed change addresses this issue and makes the area safer. The County, therefore, is in support of the request. Pieper asked whether removal of the westbound turn lane presents a safety issue and whether cutting off the connection to the neighbors is appropriate. Robjent replied that the proposed change is safer. Sulmaan Khan from MnDOT said that there is only one property owner and MnDOT is providing a direct connection to that property.

Jenson said that it is difficult to score proactive HSIP projects but that the discussion among the scoring committee members tends to favor corridors and that, therefore, this version of the project would probably have received roughly the same score as it originally received.

MOTION: Lux moved to recommend approval of the scope change request. Seconded by Robjent. The motion was approved unanimously.

### 7. TIP Amendment: Safety Performance Measures – Action Item 2018-27

Barbeau said that a TIP amendment is needed to add text related to performance measures to the 2018-2021 Transportation Improvement Program (TIP) to incorporate safety performance measure language before the May 27 federal deadline. Failure to do so could jeopardize the ability to process TIP amendments.

David Burns provided background information, including performance targets on number of traffic fatalities, rate of fatalities, number of crashes involving serious-injuries, rate of serious-injury crashes, and number of non-motorized fatalities and serious injuries.

Hager asked whether Towards Zero Deaths and Vision Zero were acknowledged and suggested that the proposed language sends a message of comfort with a given number of deaths. Burns replied that the Council is federally mandated to show a target number and that targets should be achievable. Mitteco said that the target numbers do not look promising. Peterson said that there is no specific rule about whether the ultimate goal of zero deaths can or cannot be addressed so language can be added.

MOTION: Hager moved to approve the TIP amendment with the addition of language related to Towards Zero Deaths and Vision Zero. Seconded by Kosluchar. The motion was approved unanimously.

### 8. MnDOT State Aid Project Update – Information Item

Brown shared a handout on adjustments of Solicitation funds and Project delivery. 2019 is no longer over-programmed, though 2020 is at this point. She anticipates 92% of projects programmed for fiscal year 2018 will be authorized in fiscal year 2018.

### 9. TPP: Priorities for Mobility Funds – Information Item

Peterson shared a summary on MnDOT mobility investments.

### 10. Other Business

None

### 11. Adjournment

MOTION: Eyoh moved to adjourn the meeting. Seconded by MacPherson.

Oehme said that the scope change work group worked through about two-thirds of its agenda and will meet again in April.

The meeting was adjourned.

### of the Metropolitan Council of the Twin Cities

### **ACTION TRANSMITTAL No. 2018-31**

**DATE:** April 11, 2018

**TO:** TAC Funding and Programming Committee

**PREPARED BY:** Joe Barbeau, Senior Planner (651-602-1705)

Gayle Gedstad, MnDOT Metro District (651-234-7815)

**SUBJECT:** 2022-2023 Highway Safety Improvement Program (HSIP)

Solicitation

**REQUESTED** MnDOT requests that the TAB approve the release of the 2022-

**ACTION:** 2023 HSIP solicitation.

**RECOMMENDED** That TAC F&P recommend to TAC approval of the 2022-2023

**MOTION:** HSIP Solicitation program criteria for the Metro District and the

release of the solicitation.

BACKGROUND AND PURPOSE OF ACTION: The Highway Safety Improvement Program (HSIP) is a core federal program defined in FAST Act. HSIP is designed to achieve a significant reduction in traffic fatalities and serious injuries on all public roads, including non-state-owned public roads and roads on tribal lands. HSIP requires a data-driven, strategic approach to improving highway safety on all public roads that focuses on performance. In order to obligate HSIP funds, the state must develop, implement and update a Strategic Highway Safety Plan and produce a program of projects.

MnDOT conducts the solicitation and the proposed projects are evaluated by a selection committee comprised of transportation professionals that includes members of the TAC. With guidance from its technical committees and a recommendation from this selection committee, the TAB's role is to approve the solicitation criteria and selection of projects to be awarded HSIP funds. The draft district program criteria are attached for review and comment. Note this this solicitation encompasses all of MnDOT Metro District, which includes Chisago County. TAB will approve projects selected in the seven-county area.

**RELATIONSHIP TO REGIONAL POLICY:** The region's Transportation Policy Plan includes transportation safety policies strategies, and the HSIP solicitation is consistent with that plan.

	ROUTING	
ТО	ACTION REQUESTED	DATE COMPLETED
TAC Funding & Programming Committee	Review & Recommend	-
Technical Advisory Committee	Review & Recommend	-
Transportation Advisory Board	Review & Approve	-



## Highway Safety Improvement Program

For State Fiscal Years 2022 and 2023

Metro District Program Criteria

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E - Sample HSIP Benefit / Cost Worksheet
F - Recommended Service Life Criteria
HSIP Application (Form 1)
Project Information Sheet (Form 2)

### Introduction

This document explains the requirements, and gives guidance for the Highway Safety Improvement Program (HSIP) to applicants desiring to obtain federal funds under the Federal FAST Act legislation. In FAST Act, the purpose of HSIP is to achieve a significant <u>reduction</u> <u>in traffic fatalities and serious injuries</u> on all public roads. Projects submitted should have the greatest potential of achieving this objective.

### **General Policies:**

- 1. HSIP funds are available to MnDOT; the counties of Anoka, Carver, Chisago, Dakota, Hennepin, Ramsey, Scott, and Washington; and the state aid eligible Cities and Towns within those Counties. Other local or special governmental agencies that do not have the ability to receive and administer federal funds must work with these specified governmental units to develop and submit eligible projects.
- 2. This solicitation is for projects with a total cost up to \$2,000,000, with a cap of \$1,800,000 federal funds. A minimum local match of 10% of the total project cost is required. After a project is selected for federal HSIP funding, if the project costs go above \$2,000,000 the additional costs are the responsibility of the submitting agency. The match must be in "hard dollars". Soft matches (i.e.; volunteer labor, donated materials, professional services) cannot be included in the match.
- 3. HSIP funding cannot be used as a "payback" source of funding, whereby local agencies construct a project and anticipate future reimbursement monies from HSIP funds.
- 4. This solicitation is for both "Proactive" and "Reactive" projects. It is anticipated that approximately 70% of the funds will be used for reactive projects and 30% of the funds on proactive projects.
- 5. Funding is for roadway construction and reconstruction projects designed to decrease the frequency and/or severity of vehicular crashes. These crashes can involve pedestrians, bicycles, and other non-motorized vehicles. The specifics of the improvement must be related to reducing historical vehicular crashes. The project must be a permanent improvement. Right-of-way, design, and construction engineering costs are not fundable and shall not be included in the project cost. Please refer to: <a href="http://safety.fhwa.dot.gov/hsip/">http://safety.fhwa.dot.gov/hsip/</a>
- 6. The amount of federal funds awarded is based upon the original submission. Any increase in scope or costs will be the responsibility of the applicant.

7. Projects awarded funding through the regional HSIP solicitation are subject to the Regions "Program Year Policy" and the "Scope Change Policy", see links to these policies below:

Program year policy link: <a href="http://www.metrocouncil.org/Transportation/Planning-2/Transportation-Funding/Regional-Solicitation/TAB-Regional-Program-Year-Policy-(PDF-154-KB).aspx">http://www.metrocouncil.org/Transportation/Planning-2/Transportation/Planning-2/Transportation-Funding/Regional-Solicitation/TAB-Regional-Program-Year-Policy-(PDF-154-KB).aspx</a>

Scope change policy link: <a href="http://www.metrocouncil.org/Transportation/Planning-2/Transportation-Funding/Regional-Solicitation/Regional-Scope-Change-Policy.aspx">http://www.metrocouncil.org/Transportation/Planning-2/Transportation-Funding/Regional-Solicitation/Regional-Scope-Change-Policy.aspx</a>

HSIP is a federally funded traffic safety program. The amount of funding available for this 2018 Metro District solicitation for State Fiscal Years 2022 and 2023 is up to **\$22.7 million** for the two year period. Some of the funding will be available in State Fiscal Years 2019, 2020, and 2021.

The funding will be split up evenly between the two years. Approximately 70% of the funding will be awarded to "Reactive" projects, with the remaining awarded to "Proactive" projects. The project selection committee may elect to award a larger percent of total funds to either the "Reactive" or "Proactive" projects, depending on the number of projects or quality of the projects submitted in each category.

The objective of the HSIP program is to identify, implement, and evaluate low cost / high benefit, or smaller stand-alone safety projects focused on reducing fatal and serious injury crashes.

## **Qualifying Criteria**

The objective of the Highway Safety Improvement Program (HSIP) is to identify, implement, and evaluate cost effective construction safety projects with a primary goal of reducing fatal and serious injury crashes on all public roads.

Only smaller stand-alone or low cost / high benefit projects will be considered. Applicants should submit focused safety projects and not asset replacement projects unless the replacement project by itself increases safety. It is recognized that portions of larger projects have elements that improve the safety of an intersection or section of roadway. Safety features, such as guardrail, that are routinely provided as part of a broader project should be funded from the same source as the broader project. In some instances, narrow shoulder paving in conjunction with resurfacing projects may be allowed. See Appendix D for this exception.

### FOR PROACTIVE PROJECTS:

For MnDOT Metro District and the Metro Counties, their Road Safety Plans should be the starting point for selecting projects for this solicitation. For State and County roads, projects that originate from a Road Safety Plan will be given priority. For City streets, Cities may propose strategies similar to what is in their County Safety Plan if applicable.

The following crash data is provided to assist Cities in focusing on the types of projects to submit. In the Metro District on local roads (MSAS and City Streets) over the latest 5 year period available (2011-2015) there have been 508 fatal and serious injury crashes:

- 160 (31%) involved two or more vehicles colliding
- 121 (24%) involved a pedestrian
- 57 (11%) involved a bicyclist
- 43 (8%) involved hitting a tree or shrub

Seventy-five percent of the fatal and serious injury crashes fall into these four categories listed above, so the focus should be on low cost solutions that are geared toward impacting those types of crashes.

Reactive projects should propose safety improvements that directly address the types of crashes experienced within the project area.

Priority will be given to applications that are making impacts throughout the network (at multiple locations) or a corridor based approach.

Cities are encouraged to provide other levels of support to make their case on why the project is justified. For example, they could cite the high pedestrian volumes or a generator of a high volume of non-motorized traffic if they are requesting funds for an improvement in that area.

Signalized intersections in urban areas tend to involve more risk than other types of intersections. A focus on signalized intersections, such as countdown timers, signal retiming, enforcement lights, curb extensions, etc. would have an impact at these target crashes.

The following is a list of example projects that would be considered for proactive funding with this program:

Rumble strips Rumble stripEs Wider striping (6")

Embedded wet reflective striping Delineation for sharp curves (chevrons)

Cable median barrier

Active intersection warning systems

**Intersection Lighting** 

Curb extensions (bump-outs)
Sight distance improvements
Remove hazards in clear zones
Pedestrian countdown timers

**Road Diets** 

Construct ped refuge islands & raised medians

Enforcement lights on signals

Turn lanes

Reduced Conflict Intersections (RCI's) New guardrail (not replacement)

Frontage roads (with access removals)

Sidewalks or Trails

Narrow shoulder paving (see Appendix D)

Signal coordination (interconnect)

Pavement messages

Stop Bars Safety Edge

**Friction Treatments** 

### **FOR REACTIVE PROJECTS:**

For this solicitation, proposed projects qualify for the HSIP program by meeting the following criteria:

- 1. Must have Benefit/Cost (B/C) ratio of 1.0 or greater\*. (Note: The B/C ratio shall exclude right-of-way costs. The cost used should be the total project cost, not the amount of requested HSIP dollars.
- 2. Emphasis is given to Fatal or A injury crashes within time frame.

\*Only crashes contained within the Minnesota Department of Public Safety's database can be used to determine the B/C for project submittals. Crash data must be obtained from MnDOT. MnDOT Metro District Traffic Office will provide a crash listing, upon request. (See Appendix A)

### Prioritization Criteria

The HSIP project evaluation committee will determine if the submitted projects have met the intent of the qualifying criteria and HSIP.

### **FOR REACTIVE PROJECTS:**

As in the past solicitations, the Reactive projects will be prioritized using the Benefit/Cost (B/C) ratio and review of the proposed projects by the selection committee relative to the qualifying criteria and meeting the intent of the HSIP.

### **FOR PROACTIVE PROJECTS:**

For Proactive projects, priority will be given to projects identified in Road Safety Plans, and projects that have the highest possibility of reducing the chance of fatal and serious injury crashes. The following criteria will be used in ranking Proactive projects:

• Connection to the 2014-2019 Minnesota Strategic Highway Safety Plan (SHSP). This Plan can be found at the following link:

\http://www.dot.state.mn.us/trafficeng/safety/shsp/Minnesota\_SHSP\_2014.pdf

- Cost/mile or Cost/intersection
- Is strategy a wide deployment vs a single spot location
- Average Daily Traffic (ADT)
- Fatal (K) & serious (A) injury crashes (10 years)
- Crash Reduction Factor for the specific strategy
- Part of a plan (Safety Plan or Road Safety Audit Recommendations) include a link to or an excerpt from the existing plan

### **EVALUATION PROCESS:**

Project proposals will be reviewed by MnDOT's Metro District Traffic Engineering unit initially to determine if they meet the qualifying criteria. The HSIP committee will finalize a prioritized list of projects to be funded.

The HSIP committee will consist of:

- MnDOT Metro District Traffic Engineer Program Support
- MnDOT Metro Traffic Safety Engineer
- MnDOT State Traffic Safety Engineer
- Two County/City Engineers
- Metropolitan Council Regional Highway Planner

# Required Material and Special Instructions

Following, is a list of materials <u>required</u> to submit per project. Failure to provide this information may exclude the submission from consideration:

- HSIP application (Form 1) (See appendix for Form 1)
- Project information sheet (Form 2) (See appendix for Form 2)
- Location map
- Project plan or preliminary layout/scope of work proposed.
- Provide the ADT or an average ADT for your project area.
- Provide collision diagrams for intersection projects. Include crash listing obtained from MnDOT. MnDOT will not provide collision diagrams.
- The applicant must include a letter of support from the agency that owns/operates the facility (if different than the applicant) indicating that it is aware of and understands the project being submitted, and that it commits to operate and maintain the facility for its design life.
- The project applicant must send written notification regarding the proposed project to all affected state and local units of government prior to submitting the application.
- Projects on MSAS and CSAH roadways must meet state aid standards.
- The project must comply with the Americans with Disabilities Act (ADA).
- In order for a selected project to be included in the Transportation Improvement Program (TIP) and approved by USDOT, the public agency sponsor must either have, or be substantially working towards, completing a current Americans with Disabilities Act (ADA) self-evaluation (for agencies with less than 50 employees) or transition plan (for agencies with 50 or more employees) that covers the public right of way/transportation, as required under Title II of the ADA.

### FOR PROACTIVE PROJECTS:

• Provide total miles of strategy deployment.

Provide a reasonable Crash Reduction Factor (CRF) from the FHWA's CMF Clearinghouse (MUST include a printout of the CRF reference page) <a href="http://www.cmfclearinghouse.org/">http://www.cmfclearinghouse.org/</a>

- Number of fatal ("K") and serious ("A") injuries in the past 10 years (2006-2015) that have occurred where you propose to implement a HSIP project. MnDOT will provide this crash data upon request. (Projects may be eligible for HSIP even if no fatal K or A injuries have occurred in your implementation area.)
- Collision diagrams may be submitted but are not required.
- Crash data must be obtained from MnDOT. MnDOT Metro District will provide a crash listing upon request. See Appendix A. Crash data requests should be made as soon as possible, but before **July 18, 2018**. The applicant is responsible to convert the crash listing provided by MnDOT into collision diagrams when applicable.
- Provide signed Intersection Control Evaluation (ICE) report for proposed intersection traffic control changes.
- MnDOT and Counties, please attach copy of appropriate page from your Highway Safety Plan for projects submitted that are referenced in your Plan.

### **FOR REACTIVE PROJECTS:**

- Provide a reasonable Crash Reduction Factor (CRF) from the FHWA's CMF Clearinghouse (MUST include a printout of the CRF reference page) <a href="http://www.cmfclearinghouse.org/">http://www.cmfclearinghouse.org/</a>
- Crash Data The crash data shall include crashes from calendar years **2013-2015**. Only crashes contained within the Minnesota Department of Public Safety's database can be shown. This is to ensure that all project proposals can be equally compared. A crash listing can be obtained from MnDOT upon request (see Appendix A for contact information).

If an individual crash is not in the DPS crash database, it cannot be included in the analysis or the submittal, unless the agency provides acceptable proof of the existence of the crash. Acceptable proof is a copy of the police or citizen accident report. If a crash report was not written, the crash may not be included. If the crash had no injuries and the

minimum dollar amount was not met ("N" in the "\$min" box on a police report), the crash cannot be included.

Crash data requests to MnDOT should be made as soon as possible but before July 18<sup>th</sup>, 2018. Requests made after July 18<sup>th</sup> may be significantly delayed due to limited resources. MnDOT will not provide collision diagrams.

- HSIP B/C Worksheet A sample HSIP B/C worksheet is included in Appendix E. An Excel version of the HSIP B/C worksheet is available:
   <a href="http://www.dot.state.mn.us/metro/trafficeng/files/BENEFIT\_COST\_WORKSHEET.xls">http://www.dot.state.mn.us/metro/trafficeng/files/BENEFIT\_COST\_WORKSHEET.xls</a> Refer to Appendix F for recommended service life criteria.
- Approved Intersection Control Evaluation (ICE) report for intersection traffic control changes.
- Proposed roundabouts must address mini-roundabouts as an option

### Must send 2 paper copy project submittals to:

MnDOT, Traffic Engineering Attn: Lars Impola 1500 West County Road B2 Roseville, MN 55113

Must send an electronic submittal to: Lars.Impola@state.mn.us

### Crash Reduction Factors

A Crash Reduction Factor (CRF) is the percentage crash reduction that may be expected after implementing a given countermeasure. A CRF should be regarded as a generic estimate of the effectiveness of a countermeasure. The estimate is a useful guide, but it remains necessary to apply engineering judgment and to consider site-specific environmental, traffic volume, traffic mix, geometric, and operational conditions which will affect the safety impact of a countermeasure.

The proposal should reference the FHWA Crash Modification Factors Clearinghouse which can be found at the following website:

• <a href="http://www.cmfclearinghouse.org">http://www.cmfclearinghouse.org</a>

For all applications, the applicant is required to write a brief logical explanation on why they chose a particular CRF.

In lieu of relying on crash reduction tables, proposals may contain an estimate of crash reductions based upon logical assumptions. The proposal will have to thoroughly demonstrate in a logical fashion how each improvement will impact each type of crash. The HSIP Committee will review the documentation for accuracy and concurrence with logic.

Some examples of acceptable estimates are listed below:

**Example 1**: A project is proposing closure of a median at an intersection. Logically, all left turning and cross street right angle crashes will be eliminated. (100% reduction in these types of crashes).

**Example 2**: A project is proposing a traffic signal revision including creating a protected left turning phase for the minor leg of the intersection. This project should reduce the amount of minor leg left turn crashes significantly

(90% reduction). Additionally, any significant improvement in capacity would reduce rear end collisions slightly (10% reduction for minor capacity improvements, 20% for significant improvements).

**Example 3**: A project is proposing a traffic signal revision including adding left and right turn lanes. Adding turn lanes should reduce rear end collisions and some turning collisions depending on proposed versus existing phasing. (20% reduction in impacted rear end collisions is reasonable).

The project initiator may contact a member of the MnDOT review team (see Appendix A) to discuss crash reduction assumptions for each improvement project prior to submittal.

If only one improvement is included in the proposed project, the crash reduction factors from the FHWA CMF Clearinghouse, or a percentage reduction based on an estimated procedure described above, can be entered directly into the Benefit/Cost (B/C) worksheet. If two or more improvements are included in the proposed project, the overall crash reduction factor should be determined using the "Multiple Safety Improvement Crash Reduction Formula" described below.

### **Multiple Safety Improvement Crash Reduction Formula:**

•  $CRF = 1 - [(1 - CRF1) \times (1 - CRF2) \times ...]$ 

CRF is the overall crash reduction factor expressed as a decimal (to two significant digits) to be used on the B/C worksheet

CRF1 is the crash reduction factor for the first improvement expressed as a decimal CRF2 is the crash reduction factor for the second improvement expressed as a decimal, and so on

- Each crash may only be used on one B/C worksheet.
- Use the total cost of the project in the denominator on the B/C worksheet(s).
- Submit all B/C worksheets for documentation purposes.
- No more than two CRF's per project will be allowed.

### Use of Fatal Crashes

Type of Crash	Crash Severity	Cost per Crash
Fatal (F)	K	\$11,000,000
Personal Injury (PI)	A Incapacitating	\$590,000
Personal Injury (PI)	B Non-Incapacitating	\$170,000
Personal Injury (PI)	C Possible	\$87,000
Property Damage (PD)	N	\$7,800

Since fatal crashes are often randomly located, there is considerable debate as to whether they should be treated as personal injury crashes or as fatalities. Furthermore, the value assigned is subject to many considerations. With the above in mind, the following criteria shall be used when computing expected crash reduction benefits:

1. The cost assigned to a fatal crash may be used if there are two or more "correctable" fatal crashes within a three-year period (correctable is defined as the type of crash that the improvement is designed to correct).

### OR

2. The cost per fatal crash may be used when there is at least one correctable fatal crash **and** two or more type "A" injury crashes within a three-year period.

If the above criteria are not satisfied, the correctable fatal crash shall be treated as two type "A" personal injury crashes ( $K = 2 \times A$ ) when computing the benefit-cost ratio. To do this, enter the correctable fatal crash as two type "A" personal injury crashes in the "A" category on the HSIP B/C worksheet.

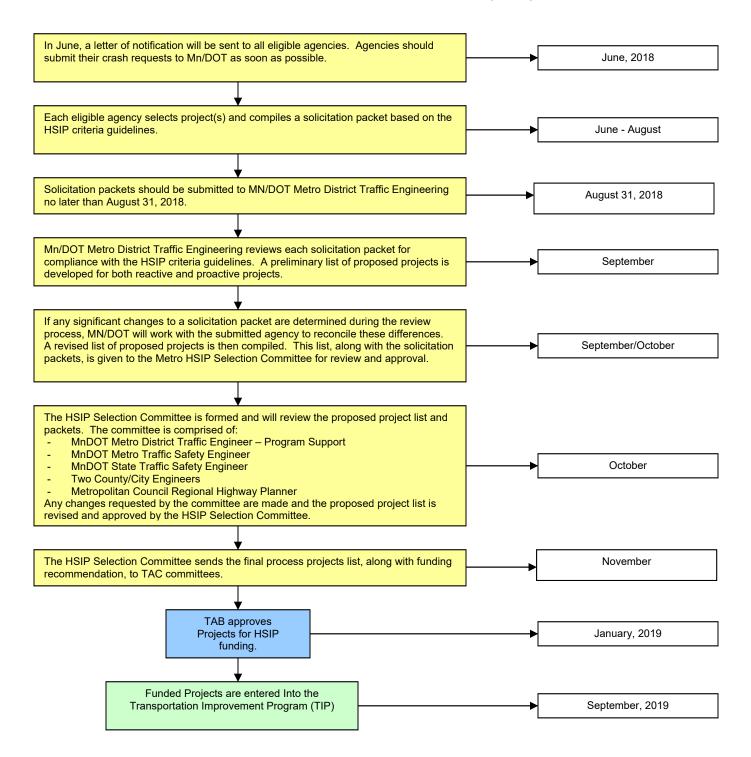
## Appendix A

### MnDOT Metro District Traffic Engineering Program Support Contacts

Information	Contact	<u>E-Mail</u>	Phone Number
Proposal Content	Gayle Gedstad	gayle.gedstad@state.mn.us	651/234-7815
Proposal Content	Lars Impola	lars.impola@state.mn.us	651/234-7820
Crash Information	Cherzon Riley	cherzon.riley@state.mn.us	651/234-7836

## Appendix B

### Highway Safety Improvement Program (HSIP) Metro District Process Timeline (2018)



## Appendix C

### **Traffic Signals:**

In most cases, traffic signals are not safety control devices. They assign right of way for vehicles and are necessary for operational purposes. However, in some cases they can improve safety. The objective for the Highway Safety Improvement Program is to "reduce the occurrence of, and the potential for fatalities and serious injuries resulting from crashes on all public roads" (23 CRF 924.5). Signal projects will be considered for funding provided they meet the following criteria.

### 1. New Signals:

- Warrant 7, Crash Experience from the MMUTCD must be met.
   Specifically, "5 or more reported crashes, of the types susceptible to correction by a traffic control signal, have occurred within a 12-month period." Exceptions to meeting this warrant may be made if an adequate case is made on how the new signal will "reduce the number of, or potential for, fatalities and serious injuries" as required by FAST Act.
- All new signals shall meet current MnDOT design standards. If exceptions to incorporating these standards are necessary due to site specific conditions, explanation should be included with the application.
- Installation of red light running (enforcement) lights is strongly encouraged. Installation costs are low when installed with new signals and they provide the benefit of red light running enforcement to be accomplished by one law enforcement officer, instead of two.
- Documentation should be provided confirming that other intersection types were considered but are not feasible. Those considered should include intersection types that reduce the probability of severe right-angle crashes. Roundabouts, Reduce Conflict Intersections (RCI) and some alternative intersection types fall into this category.

### 2. Existing Signals:

- Rebuilding an existing signal system may be eligible for HSIP funding if it is necessary for implementation of a geometric improvement, where the signal system cost is incidental to the primary geometric safety improvement on the project.
- Rebuilding an existing signal system without geometric improvements may be eligible for HSIP funding if additional safety devices are included, such as: adding mast arms, adding signal heads, interconnect with other signals, etc.

### 3. Retiming of Signal Systems:

• The development and implementation of new signal timing plans for a series of signals, a corridor, or the entire system may be eligible for HSIP funds (to be approved by the HSIP project evaluation committee).

## Appendix D

## Guidelines for HSIP-funded narrow shoulder paving in conjunction with resurfacing projects:

If narrow shoulder paving projects are funded through HSIP, it makes sense under certain circumstances to do the work in conjunction with a resurfacing project, rather than as a separate, stand-alone project. Work involving the paving of existing aggregate or turf shoulders with 1 to 2 feet of pavement may be allowed within the following guidelines:

- Narrow shoulder paving can be done in conjunction with resurfacing if the project is along one of the segments specifically identified in the CRSP for this type of work.
- The project can be at a different location than those identified in the CRSP if it is along a higher-risk segment, as identified in the CRSP. The CRSP assigns a risk rating to highway segments based on the following criteria: traffic volume, rate and density of road departure crashes, curve density and edge assessment. The risk rating ranges from 0 (lower risk) to 5 (higher risk). If the proposed project is along a highway segment with a rating of 4 or 5, then it can be done in conjunction with a resurfacing project. This process ensures that narrow shoulder paving is being done at locations of higher risk rather than being driven by the schedule of pavement rehabilitation projects.
- The shoulder paving must include a safety edge and either shoulder or edgeline rumble strips.
- The applicant should use regular construction dollars to upgrade guardrail and other safety hardware as part of the resurfacing project.

## Appendix E (B/C Worksheet Example)

B/C worksheet		Control Section	T.H. / Roadway	Location					ginning ef. Pt.	Ending Ref. Pt.	State, County, City or Township	Study Period Begins	Study Period Ends		
			Descript Proposed												
Accid	Accident Diagram Codes							5	4,7		8,9	Pedestrian	6, 90, 98, 99 Other	Total	
	Fatal	F					_	-		·					
Study Period: Number of	Personal Injury (PI)	A B													
Crashes	Property Damage														
% Change in Crashes	Fatal	F A													
*Use FHWA cmfclearingho use for Crash	PI	B C													
Reduction Factors	Property Damage	PD													
	Fatal	F													
Change in Crashes	PI	A B													
= No. of crashes X % change in	Property Damage	С				•									
crashes Year (Safety			nt Constru	ction)											
Project Cost				·		Type of Crash	Study Period: Change in Crashes	Annual Change in Crashes		per Crash	Annual Benefit		B/C=		
	tight of Way Costs (optional)			F			\$	1,180,000		Using present worth values,					
Traffic Grow	ffic Growth Factor 3.0%			A B			\$ \$	590,000 170,000		B= #VALUE! C= \$ -					
1. Discount Rate 1.3%			С			\$	87,000		See "Calculai amortization.		for				
	2. Project Service Life (n) See Appendix F			PD			\$	7,800							
	Total						Update	d 3-02-2018	<b>s</b> -						

## Appendix F

### **Recommended Service Life Criteria**

<b>Description</b>	Service Life		ce Life
	<u>(years)</u>	<del>-</del>	<u>(years)</u>
Intersection & Traffic Control	20	Roadway & Roadside	20
Construct Turning Lanes	20	Widen Traveled Way (no lanes added)	20
Provide Traffic Channelization	20	Add Lane(s) to Traveled Way	20
Improve Sight Distance	20	Construct Median for Traffic Separation	20
Install Traffic Signs	10	Wide or Improve Shoulder	20
Install Pavement Marking	2	Realign Roadway (except at railroads)	20
Install Delineators	10	Overlay for Skid Treatment	10
Install Illumination	20	Groove Pavement for Skid Treatment	10
Upgrade Traffic Signals	20	Install Breakaway Sign Supports	10
Install New Traffic Signals	20	Install Breakaway Utility Poles	10
Retime Coordinated System	5	Relocate Utility Poles	20
Construct Roundabout	20	Install Guardrail End Treatment	10
		Upgrade Guardrail	10
Pedestrian & Bicycle Safety		Upgrade or Install Concrete Median Barrie	r 20
Construct Sidewalk	20	Upgrade or Install Cable Median Barrier	10
Construct Pedestrian & Bicycle		Install Impact Attenuators	10
Overpass/Underpass	30	Flatten or Re-grade Side Slopes	20
Install Fencing & Pedestrian Barrie	er 10	Install Bridge Approach Guardrail	
Construct Bikeway	20	Transition	10
•		Remove Obstacles	20
Structures		Install Edge Treatments	7
Widen or Modify Bridge for Safety	20	Install Centerline Rumble Strips	7
Replace Bridge for Safety	30	•	
Construct New Bridge for Safety	30		
Replace/Improve Minor Structure	for		
Safety	20		
Upgrade Bridge Rail	20		

Source: Federal Highway Administration (FHWA)

### Federal HSIP Funding Application (Form 1)

Office Use Only **INSTRUCTIONS:** Complete and return completed application to Lars Impola, MnDOT, Metro District, 1500 West County Road B2, Roseville, Minnesota 55113. (651) 234-7820. Applications must be received by 4:30 PM or postmarked on August 31, 2018. \*Be sure to complete and attach the Project Information form. (Form 2) I. GENERAL INFORMATION 1. APPLICANT: 2. JURISDICTIONAL AGENCY (IF DIFFERENT): 3. MAILING ADDRESS: STATE: ZIP CODE: CITY: 4. COUNTY: 5. CONTACT PERSON: TITLE: PHONE NO. **CONTACT E-MAIL ADDRESS:** II. PROJECT INFORMATION 6. PROJECT NAME: 7. BRIEF PROJECT DESCRIPTION (Include location, road name, type of improvement, etc... A more complete description can be submitted separately): 8. HSIP PROJECT CATEGORY – Circle which project grouping in which you wish your project to be scored. Proactive Reactive III. PROJECT FUNDING 9. Are you applying or have you applied for funds from another source(s) to implement this project? Yes If yes, please identify the source(s): 10. FEDERAL AMOUNT: \$ 13. MATCH % OF PROJECT TOTAL: 11. MATCH AMOUNT: \$ 14. SOURCE OF MATCH FUNDS: 12. PROJECT TOTAL: \$ 15. REQUESTED PROGRAM YEAR(S): SEE NOTE BELOW 2022 2023 | Either year

\*NOTE: If funding should become available in 2019, 2020, or 2021, would this project be able to be advanced to meet this schedule?

17. TITLE:

16. SIGNATURE:

### PROJECT INFORMATION (Form 2)

(To be used to assign State Project Number <u>after</u> project is selected)

Please fill in the following information as it pertains to your proposed project. Items that do not apply to your project, please label N/A. **Do not send this form to the State Aid Office. For project solicitation package only.** 

COUNTY, CITY, or LEAD AGENCY
FUNCTIONAL CLASS OF ROAD
ROAD SYSTEM (TH, CSAH, MSAS, CO. RD., TWP. RD., CITY STREET)
NAME OF ROAD (Example: 1st Street, Main Avenue)
ZIP CODE WHERE MAJORITY OF WORK IS BEING PERFORMED
APPROXIMATE BEGIN CONSTRUCTION DATE (MO/YR)
APPROXIMATE END CONSTRUCTION DATE (MO/YR)
LOCATION: From:
To:(DO NOT INCLUDE LEGAL DESCRIPTION)
TYPE OF WORK

(Examples: GRADE, AGG BASE, BIT BASE, BIT SURF, SIDEWALK, CURB AND GUTTER, STORM SEWER, SIGNALS, LIGHTING, GUARDRAIL, BIKE PATH, PED RAMPS, BRIDGE, PARK AND RIDE, ETC)