## Transit Funding Allocation Policy

**July 2025** 

Charles Carlson Metropolitan Transportation Services



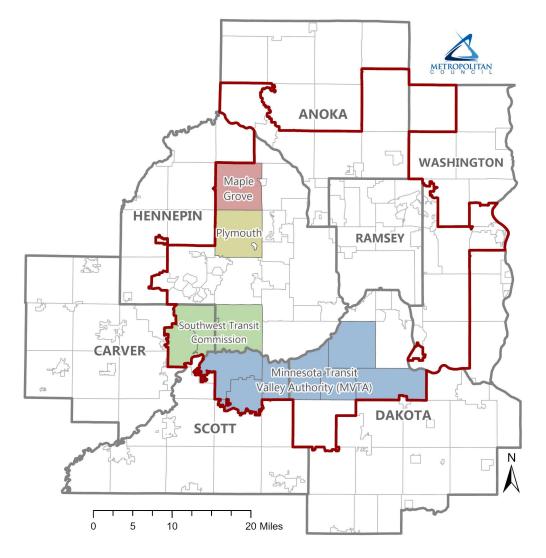
## Suburban Transit Providers

## **Background**

- Replacement Service Municipalities defined in Minnesota Statutes section 473.388, often called "Suburban Transit Providers" ("STPs")
- Legislature gave temporary permission for cities to "opt out" of Metro Transit's predecessor in 1980s; at the time property taxes were the primary source of transit operating funds
- 12 cities total; 10 cities operate under joint powers agreements as two transit providers
- Funded by Metropolitan Council primarily through Motor Vehicle Sales Tax (MVST) through formulas set by state law and by Council policy
- Collectively, these cities comprise around 19% of regional population, 12.5% of MVST funding distributions, and 4% of transit ridership

#### **Suburban Transit Providers**

May 2025



## **Funding Allocation Policy**

#### Part 1 policy- adopted by Metropolitan Council on 12/11/2024

- Established general principles and methods to allocate revenues
  - 25-year forecast
  - Annual budget adoption
- Enacted Metro Mobility funding revisions per state law
  - Isolates Metro Mobility federal formula earnings to program purposes
  - State-funded program (capital and operating) beginning July 1, 2025
- Reflected current practice (2001-present) for federal section 5307 urbanized area funding allocation amongst providers
- Set interim 2025 sales/use tax funding to Suburban Transit Providers (STPs)







## 2025 Policy Completion

## **Part 2 Policy Components**

- 1. Incorporate new state law and forecasts, apply 25-year projection as directed in policy
- 2. Allocate equivalent transit debt service property levy (RTC) to suburban transit providers, in years Council is authorized by the legislature to issue RTC bonds
- 3. Update Federal 5307 allocation basis, and federal transit recipient relationships
- 4. Allocate transit sales/use tax funds to STPs (473.388 cities) on an ongoing basis
- 5. Policy provisions related to use of sales and use tax funds







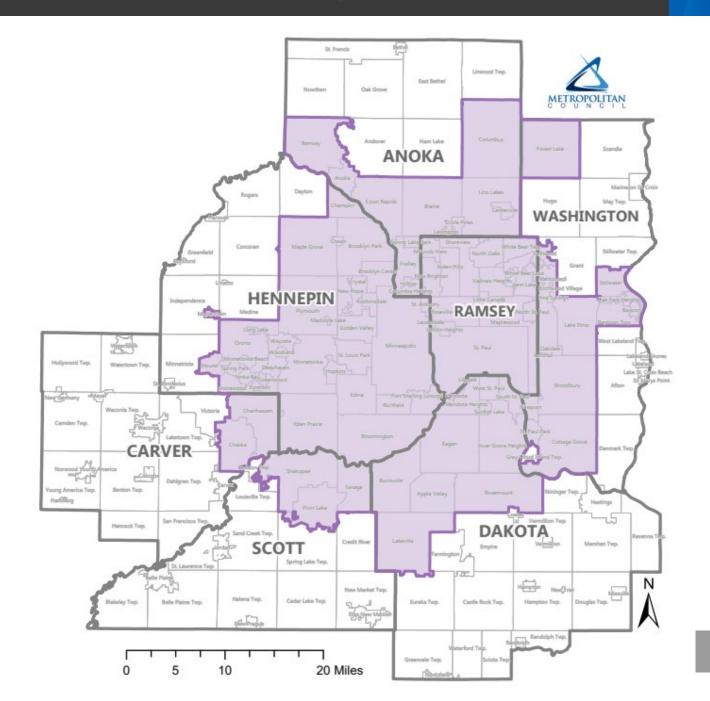
## Transit Capital Debt Service Levy

### **Allocation of RTC Funding**

- Regional Transit Capital (RTC) bonds paid by transit debt service property levy, approx. \$55 million per year in levy communities regionwide
- Metro Mobility shift from RTC to state + federal capital funding enables city-level allocation

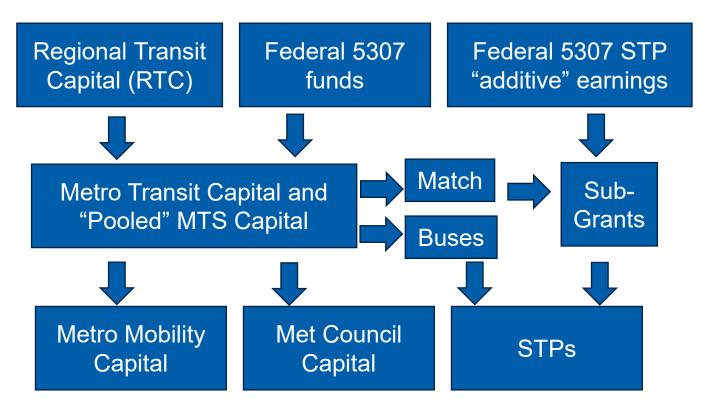
#### Proposed approach:

- Allocate funds to STPs, equivalent to transit debt service levied in each community
- Council would retain RTC, and issue equivalent funds from other sources to city property levy
- Issued only in years Council authorized by legislature to issue RTC bonds
- Approximately \$13 million annually to STPs, less any share of funds offsetting property tax refunds



## Transit Capital Funds (Levy + Fed. 5307)

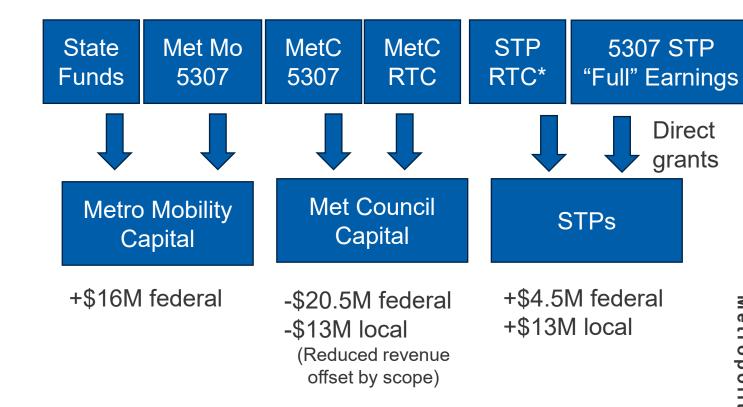
#### **Current Model**



## **Current Model Challenges**

- "Pooled" funding less predictable/consistent yearover-year. Depends on fleet plans and STP requests
- Metro Mobility funds now dedicated to program
- May risk incentivizing unproductive service/grants
- Council holds federal compliance risk by STPs

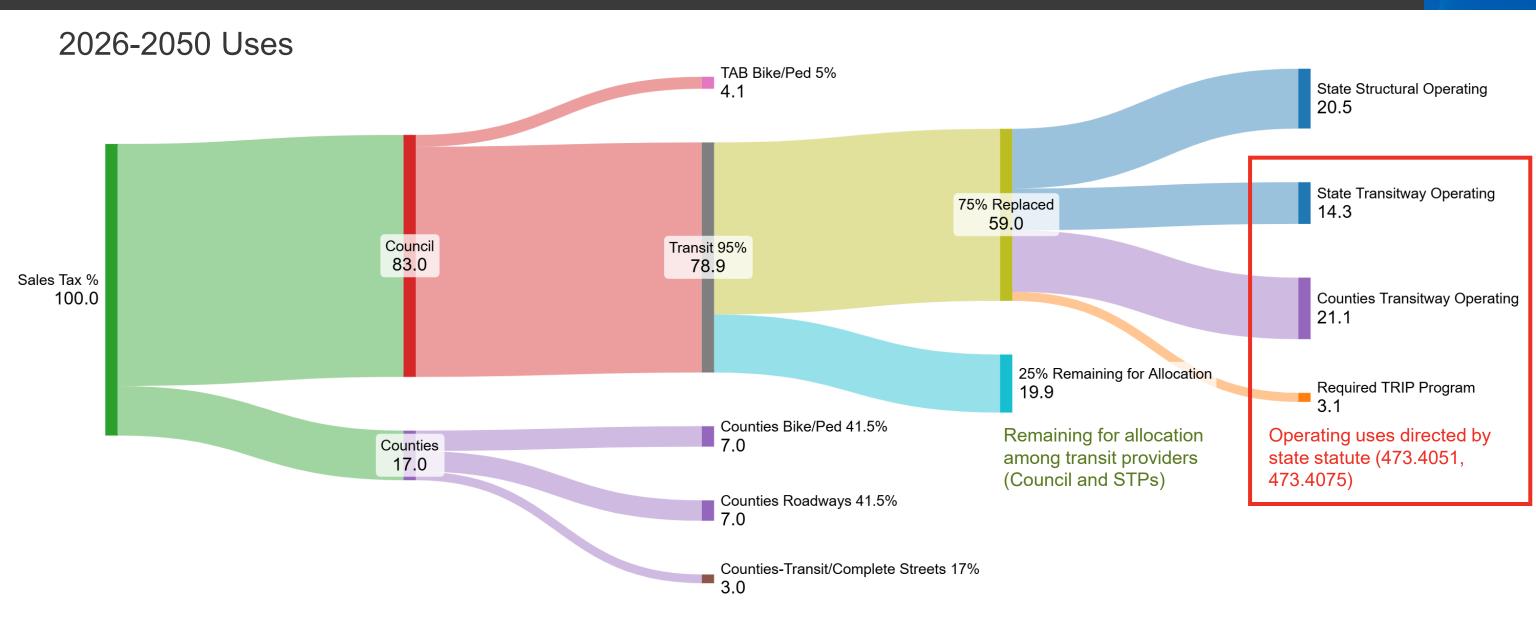
#### **New Model**



#### **New Model Benefits**

- Increased direct contributions to providers
- Greater independence/autonomy for providers
- More predictable funding based on actual transit property levy and federal formula unit values
- Providers fully accountable for federal compliance

## Sales and Use Tax- Percentages



Approximately 75% of sales and use tax <u>transit</u> funding is legislatively directed/replaced other funding. Approximately 25% of funding is available for allocation to transit providers for transit purposes identified in law.

# tropolitan Counc

## Sales and Use Tax Allocation Basis

#### **Allocation Basis**

- 1. 2026-2050 revenues and current 2050 TPP obligations
- 2. Funding assigned to replace <u>operating</u> funding affected by 2023 session laws and 2025 session outcomes, and operating costs of required Transit Rider Investment Program (75.53% of transit-directed sales tax revenue)
- 3. Remaining funds available for distribution (24.47%)
- 4. Three options developed for discussion toward a recommendation late summer 2025
  - 1. Population (4.55% STPs)
  - 2. Current MVST distributions (3.03% STPs)
  - 3. Ridership (0.96% STPs)
- 5. Example: Maple Grove comprises 2.22% of region's population (2.22%\*24.47%=0.54% of transit sales tax revenues), or \$2.346 million in 2026 +40% over 2025.

Distribution options for allocated transit funding (24.47%)

#### Population

- 18.6% STPs
- 81.4% Council
- STPs: \$19.6M est. 2026

## Current MVST

- 12.36% STPs
- 87.64% Council
- STPs: \$13.1M est. 2026

#### Ridership

- 3.93% STPs
- 96.1% Council
- STPs: \$4.2M est. 2026

## Policy Provisions on Sales Tax Funds



### **Uses of Sales Tax Funding**

All transit providers to use sales tax allocations for transit purposes per state law:

- Capital preservation, including bus replacement and rail maintenance, support facilities, technology, fare equipment, other capital needs (in combination with federal, local sources and use of debt service, as applicable)
- Capital expansion and operating uses per local priorities
- Match to federal competitive pursuits including Regional Solicitation
- Other purposes as allowed by state law [473.4465 subd. 2 (2)]

Active transportation (AT) uses per state law [473.4465 Subd.2(2)(b)(12)].

- 473.388 cities to indicate any share of sales tax funds for active transportation purposes; remainder allocated to the 473.388 city's transit provider
- Procedures and process to be developed for 2026 implementation

**Fare collection system agreements** will be required to define fare system roles/responsibilities and cost participation/mechanisms. Development and implementation likely to follow fare system upgrade implementation focus into 2026

## Summary

## 2026 Funding Estimates by 473.388 Provider (\$MM)

- Preliminary estimate of 2026 funding based on current forecasts and estimates (subject to change)
- Formula-based RTC, Federal, Sales tax funds replace pooled capital funding for STPs

#### Population-based distribution option

473.388 Provider	MVST (No % change)	Federal Total	RTC	Sales Tax	Total
Maple Grove	\$5.1	\$1.0	\$1.6	\$2.4	\$10.12
MVTA	\$28.3	\$5.3	\$6.5	\$10.7	\$50.71
Plymouth	\$7.5	\$1.0	\$2.1	\$2.7	\$13.34
SW Transit	\$13.5	\$2.2	\$3.0	\$3.9	\$22.53
473.388 Total	\$54.4	\$9.5	\$13.2	\$19.6	\$96.70

Motor Vehicle Sales Tax-based distribution option

473.	388 Provider	MVST (No % change)	Federal Total	RTC	Sales Tax	Total
М	aple Grove	\$5.1	\$1.0	\$1.6	\$1.2	\$8.99
	MVTA	\$28.3	\$5.3	\$6.5	\$6.8	\$46.85
	Plymouth	\$7.5	\$1.0	\$2.1	\$1.8	\$12.44
S	SW Transit	\$13.5	\$2.2	\$3.0	\$3.2	\$21.83
47	'3.388 Total	\$54.34	\$9.5	\$13.2	\$13.1	\$90.11

Note: Ridership-based distribution not shown

## **Next Steps**

## **Ongoing Policy Discussion and Development**

- Transit provider discussions continuing
- 7/14 Transportation Committee info item
- 7/16 TAB info item
- 7/24 TAB Transit Planning technical group
- Public and provider input July-mid August 2025
- Revised (final) policy late August
- Metropolitan Council approval Sep. 2025
- 2026 budgeting based on final allocation policy
- New allocations effective on 2026 collections