## 2/29/2024 WORKSHOP FOR SUBREGIONAL WATER SUPPLY GROUPS AND PARTNERS SHARING INSIGHTS FOR COLLABORATIVE WATER SUPPLY PLANNING





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### **Executive summary**

On February 29<sup>th</sup>, 2024, Metropolitan Council (Council) hosted a workshop of subregional water supply planning groups and partners. This workshop served as an opportunity to bring the local participants of the water supply planning subregions together to hear from each other and add or revise the input heard at the fall and winter workshops, before final drafting of the Metro Area Water Supply Plan and its subregional chapters begins. This was also an opportunity for Council staff to solicit input on draft policies emerging for the 2050 Water Policy Plan, as well as possible changes for how Wellhead Protection Plans, Local Water Supply Plans, and Local Comprehensive Plan Updates are coordinated.

The region is expected to growth by over 860,000 more people by 2050. To help support this growth, the Council needs to update the Regional Development Guide by the end the year – including the Water Resources Policy Plan and Metro Area Water Supply Plan. During the last round of regional planning, the Council heard from several stakeholders that one size does not fit all, and regional water plans should reflect that. The Metro Area Water Supply Advisory Committee and its Technical Advisory Committee advise the Council for regional water supply planning work, and they have stressed that planning must be grounded in local perspectives—because water supply is not a regional system; it's a local responsibility. The Council committed to a more subregional approach—both for developing the plan, as well as in implementation in the years to come.

Sixty-five people from across the region signed in at the February 29<sup>th</sup> event. Most had participated in one or more of the previous subregional workshops, but several people joined for the first time, bringing the perspectives from an additional five communities and two non-city organizations into the work.

#### Outcomes included:

- Discussion and connections among colleagues
- Updated information to include in the draft Metro Water Supply Plan and its subregional chapters, so that the plan is grounded in local perspectives and needs.
- Thoughts about regional water policies and possible local water supply plan improvements
- Clearly defined next steps and upcoming regional planning milestones

Some highlights of the group discussions include:

- Knowledge transfer across subregions at topic tables, with the overwhelming majority of participants noting they learned from their colleagues
- Local input to help refine subregional chapters of the Metro Area Water Supply Plan, policies in the Water Policy Plan, and local water supply-related plan expectations and review process.
- Appreciation from the truly ground-up way in which the chapters are being developed, with participants' words being reflected back to them
- Desire to continue to meet as subregions going forward

The Council is committed to supporting this effort. Our goal remains to support communities and partners through our existing roles by working better together.

#### Next steps include:

1. Revising draft subregional chapters of the Metro Area Water Supply Plan based on input shared at the workshop

- 2. Sharing input and draft chapters with the Metro Area Water Supply Technical Advisory Committee (TAC) and the Metro Area Water Supply Advisory Committee (MAWSAC) in March and April
- 3. Drafting Metro Area Water Supply Plan, including subregional chapters, along with the Water Policy Plan over the spring and summer
- 4. Public review period for draft plans (anticipated to start in August and go into the fall)

### Workshop schedule/activities

**The workshop began with a welcome and orientation** by Wendy Wulff, the chair of the Metro Area Water Supply Advisory Committee (MAWSAC) and Sam Paske, the Assistant General Manager of Metropolitan Council Environmental Services' Planning Department.

Attendees got to know one another through an introductory survey (figures 1-3; full results at the end of this document).

Council staff presented an overview of the Council's framework for regional planning including the Regional Development Framework, the Water Resources Policy Plan, and the Metro Area Water Supply Plan. A summary of subregional input from the past 7 months was also shared. Presentation slides are included at the end of this document.

In the first group activity, participants exchanged ideas on focus areas that were identified by multiple subregions including water quantity, water quality, coordination and collaboration, growth and demand, asset management, changing behaviors and norms, data and tools, workforce, funding, climate change, and affordability. They shared what success looked like in their subregions as well as the actions they had identified, creating space for others to identify what additional actions they may want to include in their draft chapters, or to problem solve with colleagues for new ideas.

The second group activity brought subregional groups back together to talk about what they learned from other subregions. Draft subregional chapters were reviewed and revised based on discussion in the first activity. The information will help revise draft content for the Metro Area Water Supply Plan and also provides examples of the range of issues that the Council's plans and projects should be prepared to address.

Over lunch, the University of Minnesota Turfgrass Science shared information about educational materials that are available for communities to support local water efficiency programming at local events. More information is available on the University's website at: https://turf.umn.edu/

To round out the day, **connections between subregional priorities and the Water Policy Plan and 3 Plans effort were explored.** In this session, participants were invited to share feedback on the draft policies being considered for the Council's Water Policy Plan, which the Metro Area Water Supply Plan will be a part of. Eleven draft policies were posted around the room for reaction and discussion. Finally, given the overlap of audience and interest between the subregional workshop participants and those who may be impacted by (or interested in) possible changes for how the three water supply related

plans are coordinated, a mentimeter survey was conducted for feedback about possible changes. The full results from that survey are at the end of this document.



Figure 1. Participants described the importance of water supply as sustainability, quality, safe, and life among other descriptions.

## **Measures of participation**

Sixty-five people signed in at the workshop, and around 50 people submitted survey responses throughout the workshop (figure 2). In addition to representing every county, participants also represented a variety of community types and expanded the reach of past subregional engagement to the edges of the metro. Participants shared their notes with Met Council staff including edits for each draft subregional chapters.

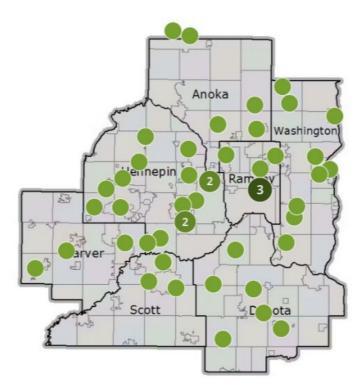


Figure 2. Attendees represented communities from across the region. More work may be needed to fill gaps in southwest Scott County, western Carver County, and northern Anoka County,

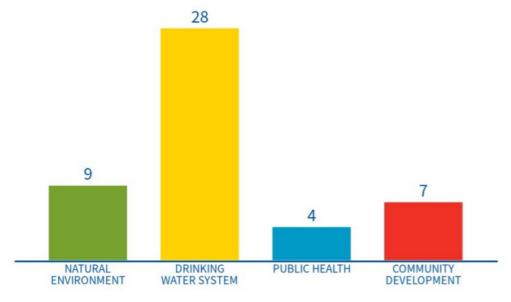


Figure 3. There were a range of water supply perspectives, though most survey responders worked with drinking water systems.

#### Attendees:

The following people signed in:

- Mark Anderson
- Scott Anderson
- Parish Barten
- J Bera
- Jim Berg
- Emily Berquist
- Ross Bintner
- Todd Blomstrom
- Doug Bode
- Lane Braaten
- John Bradford
- Paul Carpenter
- Jacob Casebeer
- Jessica Collin- Pilarski
- Jeff Dunn
- Jon Eaton
- Daniel Elder
- Robert Ellis
- Alyssa Fabia
- Jesse Farrell
- Dale Folen
- Kristian Gaasland
- John (Jack) Gleason

- Bob Goebel
- Mike Grochala
- Lauren Grouws
- Matt Haefner
- Kristina Handt
- Jim Hauth
- Angie Hong
- Mike Isensee
- Carrie Jennings
- Elizabeth (Liz) Kaufenberg
- Paul Kauppi
- Karen Kill
- Phil Klein
- Mike Klimers
- Mike Kuno
- Richard Luckow
- Russ Lupkes
- Richard McCoy
- Matt Morreim
- Jay Murzyn
- Valerie Neppl
- Brian Noma
- L Oakden

- Ole Olmanson
- Don Peterson
- Karla Peterson
- Heidi Quinn
- Dale Reed
- Rich Revering
- Rosie Russell
- David (Dave) Schulenberg
- Andrew Simmons
- Erin Spry
- Jim Stark
- Mark Statz
- Mark Streich
- Vanessa Strong
- Peter Tholen
- Seng Thongvanh
- Nick Tomczik
- Eric Volk
- Rick Wahlen
- Ann White Eagle
- Matt Yokiel

## Highlights: Session #1 – Shared priorities for focus areas

The first group activity included small group discussions about the 11 focus areas that were identified by multiple subregions. People from different parts of the region exchanged ideas about these topics: affordability, asset management, changing behaviors and norms, climate change, collaboration and coordination, data and tools, funding, growth and demand, water quality, water quantity, and workforce.

The information shared in this activity was used to review and revise draft subregional chapters in the second activity.



Figure 4. During session one of the workshop, people from different subregions discussed different focus areas, such as collaboration and coordination.

# Highlights: Session #2 – Revising subregional content and asks of Met Council

The second group activity brought the subregional groups back together with one another, to talk about what they learned in conversations with people from other parts of the region. With those conversations in mind, the draft subregional chapters were reviewed and revised.



Figure 5. Group discussion about draft subregional plan content for the West subregional work group.

Highlights of the small group discussions, including specific asks of the Council, were shared during the full-group report out:

#### Southeast

- The overall plan is reflective of what we are doing.
- A couple of new items under agricultural systems are aquaponics and hydroponics and more specifically for growing marijuana because that's going to be something new coming in that we really didn't anticipate. The other one is hemp production.
- Met Council could help with water education and understanding the value of water, because so many people seem to take water for granted and usually this is a low cost to implement.
- Help is also needed to provide technical and financial support for private well treatment and testing.

#### Southwest

- Met Council could continue support for regional modeling or support for county watershed groundwater models.
- Also continuing and reinstating quarterly meetings of the groundwater suppliers would be helpful.

#### Central

- Regarding the topic of funding, everyone has funding for this and funding for that and money
  fixes everything, but the question is: who is going to pay for it and who is going to get it? The
  cities and utilities that are doing all the right things and planning ahead for their infrastructure
  are being punished while the cities and utilities that are not doing the right things are going to be
  the benefactors of this money.
- Regarding collaboration, the one ask of the Council is that we don't get the same kind of
  involvement from MPCA and DNR as we get from MDH. MDH staff in this workshop have
  preached for years that they are technical advisors and not regulators and that we'll work
  together to solve the problem. They (MDH) are here more to help us than regulate us, and we
  don't get the same thing from the DNR and MPCA. We think the council would be very good to
  bring everyone to the table and help solve problems such as the White Bear Lake problem for
  example.

#### East

- Regarding Water Quantity, there is a challenge balancing competing interests with growth and density requirements and taking into consideration the DNR's appropriation permits, standard ordinances, etc.
- Regarding Changing Behaviors and Norms, which falls in line with Collaboration, Met Council
  could help with the need for or request to create a plain language like an education campaign or
  materials that explain groundwater science and aquifer recharge that is more directed towards
  the public and policy makers, so that we are all speaking a consistent language.

#### Northeast

- More education is needed across the region and making sure that the same messages are being spread throughout the region for more standardization.
- It would help to have Met Council stay supportive on funding and being a resource.
- Another suggested request of Met Council is to expand the water efficiency grants, which are currently focused on appliances and irrigation, to other strategies since Energy Star appliances are not hard to find these days. Met Council should consider other water efficiency strategies and also provide grants for them.

#### Northwest

- Much like what the Central subregional group stated, we need to get more funding for the communities that are doing the right things for planning and don't punish them.
- An ask of Met Council is to continue this type of meeting for all of us to get together from our different cities, agencies, and all involved to continue this discussion and get these ideas out so that we can hash them out together. Suggest meeting maybe semi-annually.

#### West

Met Council could help with a general and mass market water confidence workforce and public
best practice advertisement to help us check that regulator box for the whole metro area. A
subset of this is to support existing efforts at AWWA, SUSA, and Minnesota Rural Water for
water scholarships for workforce and help us make regulatory reporting easier with a centralized
database.

Table 1. Summarized asks of Met Council shared during group report-out at February 29<sup>th</sup>, 2024 workshop. "CH" indicates that this ask was also included in the action plan drafted by subregional groups.

Ask type	Ask	NW	NE	Е	SE	SW	W	С
Education	Help with plain language water education campaigns to help increase understanding of groundwater science, contamination, the value of water, and actions that can be taken		Х	Х	Х	СН	СН	СН
Technical assistance	Provide technical assistance: private well treatment and testing, support for regional/county/watershed groundwater models (or the development of a dynamic groundwater model), monitoring for contamination, responding to contamination	СН	СН		X	X	СН	
Technical assistance	Develop a central tracking tool for water supply system information (GIS and otherwise, inclusive of implementation activities) that are viewable in a browser		СН			СН	X	
Financial assistance	Provide financial assistance: private well treatment and testing, expanded water efficiency grants, studies, monitoring, modeling, turf grass replacement/native plantings			СН	X	X	СН	CH
Governmental collaboration	Host regular subregional meetings, inclusive of water suppliers, land use planners, public works, agencies	Х				Х	СН	СН
Governmental collaboration	Bring agencies to the table to help solve problems and streamline plans and responsibilities					СН	СН	Х
Governmental collaboration	Coordinate between water supply and land use planning for growth and development to ensure sustainable and safe water supply		СН	Х				СН
Legislative engagement	Provide support for funding requests for all drinking water systems, including those doing well	Х	Х					Х
Workforce	Work with other organizations to support a water workforce of the future	СН			СН		Х	

Table 2. Additional summarized asks of Met Council shared in all actions plans drafted by subregional groups.

Ask type	Ask	NW	NE	Е	SE	SW	W	С
Technical	With MPCA, MDH and watersheds, incorporate review of							CH
assistance	groundwater impacts into stormwater management design							
	and develop guidance for how stormwater practices impact							
<del>-</del>	groundwater.					+	011	
Technical assistance	Consider a west metro groundwater model (process, Twin) of our shared aquifer and process to keep up to date.						CH	
assistance	This could be a "stress test" model for drought conditions.							
Technical	Create data collection standards across state agencies						СН	
assistance	(including urban vs. Rural data collection) that are easy to							
	implement for local water suppliers, with funding, support,							
	and increased lab testing capacity.							
Technical	Create a database of current conservation ordinances that						CH	
assistance	are being implemented in the metro.							
Technical	Coordinate with area labs to inventory the different analyses				CH			
assistance	available at each and make it easier to pickup/drop-off water							
<del>-</del>	samples				011			
Technical assistance	Develop regional low-salt design guidance (less chloride,				CH			
Technical	de-icing)  Develop opportunities for urban agriculture and access to			+	СН	+		
assistance	fresh food, such as zoning guidance for urban farms				Сп			
Technical	Define how current data is being used, and share for	СН						
assistance	modeling purposes	011						
Technical and	Provide programs to incentivize private and commercial		СН					
financial	entities to lead by example							
assistance								
Research	Convene work groups to determine what types of re-use are				CH			
	feasible (small scale versus large scale, potable versus non-							
Research	potable) Research the capacity/sustainability of aquifers				CH			
				_		<u> </u>		
Research	Conduct a technical review of biosolid applications and impacts to groundwater				СН			
Research	Perform a rigorous review of existing land practices and							
	their potential for contamination of ground or surface water,							
	and regulations to protect against contamination from							
	occurring.							

Ask type	Ask	NW	NE	E	SE	SW	W	С
Research	Research the connection of wastewater treatment plant discharge versus aquifer recharge					СН		
Research	Determine needed chemistry for injection of water		СН					
Research	Determine whether a change in source of water is needed		СН					
Research, demonstration	Lead on addressing water softening from a wastewater treatment perspective			СН				
Demonstration	Use Met Council owned lands as demo projects of sustainable agriculture				СН			
Legislative engagement	Establish a workgroup involving agencies and local government reps and Met Council to identify and recommend changes or removals to statutes/rules	СН						
Legislative engagement	Advocate at the legislature for policy and funding proposals that would support a sustainable, clean, and affordable water future for all (including multi-community wellhead protection planning, funding to develop a dynamic metro groundwater model, funding for increased management of drainage water, funding for drilling monitoring wells, funding for staffing, funding to upgrade telemetry/data loggers). Work with professional and lobbying organizations to amplify impact.			CH	СН	CH	CH	CH
Governmental collaboration	Provide suggestions as to where in the metro it makes strategic sense to do multi-jurisdictional planning, and then support that planning		СН					
Governmental collaboration	With Governor, DNR, review, define, and map the current drought declaration process, authority of regional restrictions, and barriers/concerns on legal process. Depending on findings, work to change laws to better implement the restrictions.						Сн	
Education	Support peer to peer outreach like master gardeners for private well and septic system users	СН						

# Highlights: Session #3 – Connections to regional policy and local plans

#### **Water Policy Plan**

An overview of the Water Policy Plan was presented, and participants provided input on draft policies in a gallery walk exercise.

Information generated in this activity will be combined with other stakeholder input and used to revise draft policies in the Water Policy Plan.

The following figures are the results from the gallery walk exercise.

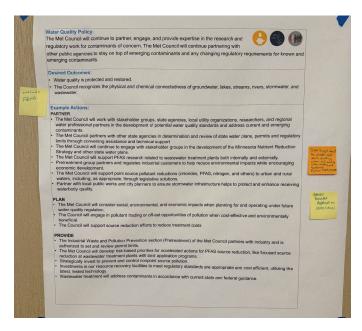


Figure 6. Comments on the water quality policy. They include incorporating fens and wetlands when discussing bodies of water, water quality impacts of spreading biosolids, and partnering with MDH and others on private well water quality.

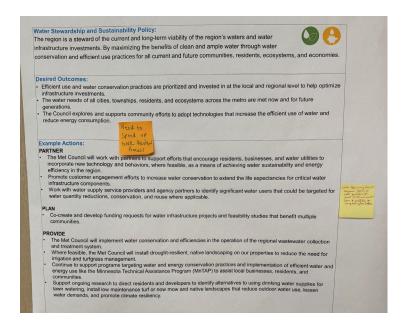


Figure 7. Comments on the water stewardship and sustainability policy. They include accelerating DNR review processes and considering broadening the water efficiency grant program to include other appliances and irrigation audits.

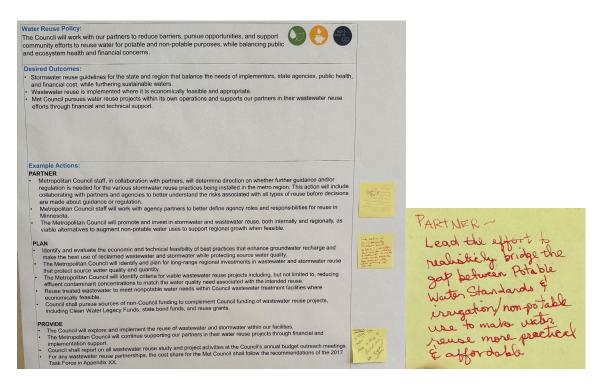


Figure 8. Comments on the water reuse policy. They include addressing the gap in water standards to make water reuse more practical and affordable, work with the Department of Labor and Industry (DLI) to make indoor water reuse systems less onerous and costly, and to clarify what funding support can be provided by the Met Council.

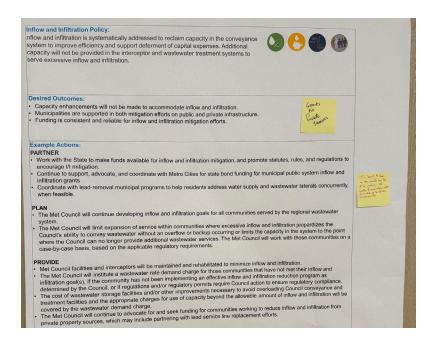


Figure 9. Comments on the inflow and infiltration policy. They include offering grants for private services and expanding the funding to adequately assist participants.

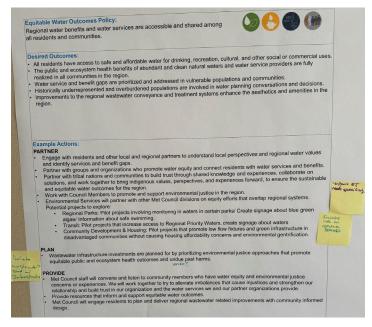


Figure 10. Comments on the equitable water outcomes policy. They include incorporating information about informal beaches, clarifying what "support EJ" means, and using more inclusive language when considering infrastructure investments (not just wastewater) prioritizing environmental justice approaches.

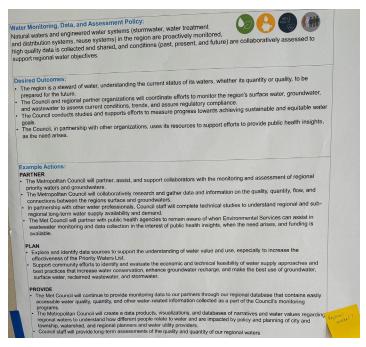


Figure 11. Comments on the water monitoring, data, and assessment policy. They specifically include a regional groundwater model as a data product that the Met Council will provide.

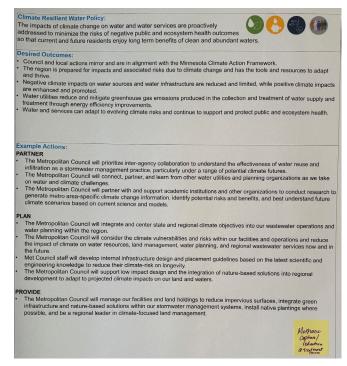


Figure 12. Comments on the climate resilient water policy. They include considering methane capture and reduction at wastewater treatment facilities.

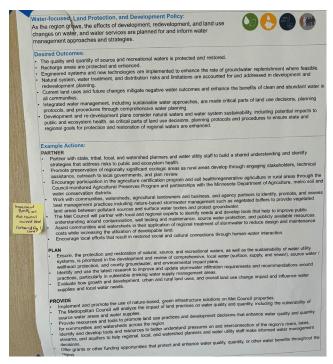


Figure 13. Comments on the water-focused, land protection and development policy. They include implementing Best Management Practices on Met Council owned properties.

#### 3 Plans

An update about collaborative work among Metropolitan Council, Minnesota Department of Health, and Minnesota Department of Natural Resources was shared, including some possible changes that have been suggested to improve the process and outcomes of those planning efforts.

Participants were invited to share their opinions about the suggested changes through a survey.

**Survey results: Introductions** 

## **Survey results: '3 Plans' feedback**

## **Presentation slides**

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