

# REDEVELOPMENT LESSONS FOR COMPREHENSIVE PLANNING ON JUNE 22, 2017: SUMMARY OF PEER-TO-PEER CONVERSATIONS

#### **Communications and community outreach for Ford Plant redevelopment**

Merritt Clapp Smith, Principal City Planner, St. Paul

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - Not much redevelopment for years, so the norm was "no change"
  - Disconnect of market and desire for sameness
  - Misconceptions and redoing what was started before
  - Transparency with good information and communication
  - Trust of staff
  - Technical, environmental, and financial feasibility
  - No legal mechanism for housing ownership-type
  - Affordable units
  - One master developer
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Convincing the public/community members that project part of the bigger picture
  - NIMBY issues and expectations of residents
  - Owner resistance to grid establishment
  - Recreational needs and interest of private groups
  - Different needs of adjacent property owners
  - Cost of infrastructure
  - Staff changes and staff time
  - Mayoral politics
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Importance of refining the vision given market changes and economic cycles
  - Cleanup takes lots of time, costs a lot, and affects the implementation process
  - Creating connections to adjacent sites
  - Extensive community engagement
    - Dealing with public's emotion and defining who the "public" is
  - Partnerships with state agencies and housing groups
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - Hiring the best consultant helps
  - Importance of providing flexibility in the zoning code
- 5. Other points?
  - Maintain level of trust
  - Social media healthy for project
  - Work to reach out to more than just the immediate neighborhood

#### Feasibility of mixed uses for Penn American District

Julie Farnham, Senior Planner, Bloomington

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - Market changes
    - o Retail and soft market for office space, and residential bubble
  - Getting funding, including financing for mixed use and new street
  - Getting the kind of development that want
    - o Long-term property owners reluctant to raise the bar
  - Cannot force what the market will not support
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Auto-oriented area with lots of surface parking
  - Pollution cleanup
  - Costs
  - Multiple ownership
  - Buying property and piecing it together over time
  - Political pressure and developer influence
  - Non-conforming uses, such as auto dealerships, when applying zoning to vision
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Comp plan sets stage for more detailed plan
  - Define vision and identify what want
  - Use the vision as marketing tool to draw redevelopment and learn to promote city
  - Acquire properties to gain control
  - Get buy-in from property owners
  - Set the table with infrastructure improvements and partnerships with developers
    - o Pedestrian-friendly connections with new street
    - o Planning for Orange Line to serve district ripe for Transit Oriented Development
  - Zoning code changes
    - o Highest design requirements on interior streets
  - Windows, facades, and public art
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - Look at the whole area beyond the property
  - More proactive marketing with developers and realtors
    - o Reach out to partner with developers and build relationships with developers
    - Sell the vision
  - Be flexible with requirements to move toward what want in vision
    - o Example of transitioning with 0.6 Floor Area Ratio (FAR) for car dealerships
    - But know what will fall on sword over

<sup>\*</sup> Penn American District Redevelopment Overview

## **Downtown redevelopment with Hudson Manufacturing**

John Hinzman, Community Development Director, Hastings

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - Assembling finance
  - History and sustainability mismatch
    - Long process
  - Money and certainty
    - o Available money
    - Lack of support or technical resources
  - Incompatible land uses and lack of available land
    - o Small infill sites
  - Insufficient rents for residential
  - Small infill sites
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Economic Development Agencies (EDAs) need to defer to city councils
  - Lack of patience, but long timeframe for projects
  - Reluctance to enter agreements in early stages
  - Getting people, including owners, to see change
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Partnerships can develop seemingly organically
  - Patience with non-linear timeline
  - Be very specific and know the end vision
    - o Community buy-in essential
  - Identify easily attainable deliverables
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - Build trust
    - Cannot give too much information
  - Communicate!
  - Staff balance
    - Don't oversell
    - Manage expectations
    - o Be optimistic, but not unrealistic

## **Community engagement for Columbia Arena redevelopment**

Julie Jones, Planning Manager, Fridley

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - Arena
    - Needed to recoup \$3 million spent on site
    - o Proposed plans by previous owner
    - o Development requests for high-end units
    - o High-water table that prevented underground parking and chemicals in soils
  - Strip mall
    - Quality of older building was struggle for adaptive reuse
    - Low vacancies with good cash flow meant owners did not want to redevelop and tenants wanted to stav
  - Reinvestment funds
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Arena
    - Developer
    - Bad soils and contamination
    - Blighted buildings with high occupancy
    - o Poorly positioned buildings made adaptive reuse difficult
  - Policy restrictions on levy increase because of city charters
  - RFP requirements and funding
    - Wanted one developer to do all parts of development
    - Lacked public money to buy property
  - Transit station location not obvious
  - Representation by meeting attendees did not reflect city's demographics
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Continued efforts on engagement one-to-one conversations, engage younger people, and add attractions for families
  - Add to city funding sources
  - Good information and inform public on process
    - o Study of facility maintenance costs to compare old vs. new
  - Independent community engagement from LISC to conduct engagement
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - Make Council confident of how general public feels positive as well as negative
  - Inform supporters of importance of participating in process
- 5. Other Points?
  - Pursue grant funding, such as transportation improvement grant
  - Find relevant studies, such as information on shared parking from U of M student group

<sup>\*</sup> Fridley Columbia Area Overview

## Reuse, mixed-use, and environmental cleanup at Boatworks Commons

Anne Kane, Community Development Director, White Bear Lake

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - Public access/private space debates
  - Environmental considerations
  - Lack of developer interest and difficulty attracting restaurant
  - Community official pushback
  - Catalyst project with long timeline property purchase in 1999 and master plan in 2002
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Continuously protecting the public realm
  - Lakefront owners' lack of interest in having "outsiders" in their area
  - Single property owner not willing to develop
  - Parking ratios and residents using public parking spaces
  - Public space overused by dogs
  - Noise issues from proximity to Highway 61
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Master plan
  - Public/private partnerships
  - Getting funding from multiple sources
  - Increase economic development from residents in adjacent areas via Highway 61
  - Maintain public space and history of the area
  - Use community spaces as necessary gathering spaces
  - Safer pedestrian infrastructure
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - Used previously developed master plan and its graphics as great foundation
    - Relied heavily on its vision public access to lake, land-use mix, bike/pedestrian, and environmental quality
    - Held firm to vision
  - Carrying out plan depends on having the right design team
  - Make sure developers are honest and reflect the true process of the plan
  - Keep development cleanup in mind
- 5. Other Points?
  - Explore possibilities for affordable housing
    - o Allow people of all socio-economic statuses to enjoy the lake, not just the wealthy
  - Create a wayfinding system
  - Emphasize pedestrians and bicyclists

<sup>\*</sup> Boatworks Commons Overview

#### **Adaptive reuse for Piccadilly Square**

Bill Lightner, Project Manager, Washington County Community Development Agency

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - Site condition and location
  - Blighted area with vacant property
  - Contamination and environmental concerns
  - Floodplain location on site with historical and cultural ties
  - Funding sources
  - Finding a developer and partners
  - Family-owned property harder to acquire
  - Timing and coordination in long process with lots of possible changes along the way
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Finding multiple funding sources and lacking money for environmental cleanup
  - Unexpected construction costs
  - Identifying land use change and redevelopment site when owners still owned land
  - Infrastructure from other jurisdictions run through site
  - Developers who bring most of the money have bigger wants
  - Political climate and approval/denials
  - If Council vision not aligned with project or the vision changes
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Financing used six types of financing
    - o Multiple funding sources critical, so list and research all tools available
    - o Contingency funds for unexpected costs
  - Owing the land
  - Public/private partnerships, including coordinating with county
  - Be thorough in knowing everything about the property and minimize risks
  - Community vision and city support critical
  - Timing everything across agencies and finishing on time to satisfy funding requirements
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - · Need city and community support, as well as coordination with county as stakeholder
  - Build long-lasting relationships and partnerships
  - Plan, vision report, and guiding from 2008 comprehensive plan
  - Assess all tools and have city approve which ones will use
  - Need clear city vision and consistent policy
  - · Do better when city heads and fully backs project
  - Balance affordability with site design and architectural design
  - Keep areas from deteriorating with redevelopment and do the difficult projects

<sup>\*</sup> Piccadilly Square Apartments Overview

## Stormwater management with Liberty Apartments and Townhomes redevelopment

Jason Zimmerman, Planning Manager, Golden Valley

- 1. What are the market challenges for redevelopment or adaptive reuse in your community?
  - High land prices
  - No Housing Redevelopment Authority (HRA) levy
- 2. What are significant barriers to redevelopment, including universal barriers and project-specific or location-specific barriers?
  - Severe flooding
  - Needed redevelopment to increase size and area of the site to address flooding
  - City's historic reluctance to provide TIF was obstacle for some developers
- 3. What are critical steps for redevelopment, such as community vision, engagement, building or establishing partnerships, securing funding, and setting the table (installing infrastructure, cleanup, and land assembly)?
  - Benefited from good timing
  - Used city's study on flooding
- 4. What lessons can you share from previous redevelopment efforts, including general lessons learned and lessons from related to policymakers, local officials and other stakeholders?
  - Look more broadly for other relevant projects that can work together
- 5. Other Points?
  - Cooperation from other municipalities was key

<sup>\*</sup> The Liberty Apartment and Townhomes Overview