METRO BLUE LINE EXTENSION LIGHT RAIL TRANSIT PROJECT Section 106 Memorandum of Agreement



Quarterly Report No. 15 (March 1, 2020 – May 31, 2020)

Prepared by:

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On behalf of:

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and

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May 2020

Introduction

The METRO Blue Line Extension Light Rail Transit (LRT) Project (Project), previously known as the Bottineau Transitway, is an approximately 13.5-mile long extension of the METRO Blue Line (Hiawatha LRT) located in Hennepin County, Minnesota. The line will begin at the existing Target Field Station (previously known as the Interchange Station) in Minneapolis, where it will connect with the existing METRO Blue and Green LRT lines, and the Northstar Commuter Rail line, and extend along a northwesterly alignment, to connect the cities of Minneapolis, Golden Valley, Robbinsdale, Crystal and Brooklyn Park. The Project includes 11 new stations; five park-and-ride facilities (one existing and four new); accommodations for passenger drop off, bicycle and pedestrian access, and new or restructured local bus routes connecting stations to nearby destinations; and one new operations and maintenance facility (OMF).

The Project sponsor, the Metropolitan Council, may receive funding from the Federal Transit Administration (FTA) and permits from the United States Army Corps of Engineers (USACE) to construct the Project. Therefore, the Project is a federal undertaking and must comply with Section 306108 (previously Section 106 and hereinafter referred to as Section 106) of the National Historic Preservation Act of 1966, as amended (54 United States Code § 306108) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800 et. seq. In accordance with 36 CRF Part 800.2(a)(2), the USACE has recognized FTA as the lead federal agency responsible for fulfilling their collective responsibilities for the Project under Section 106.

Pursuant to 36 CFR Part 800 et. seq., FTA, with assistance from the Minnesota Department of Transportation Cultural Resources Unit, consulted with the Minnesota Historic Preservation Office and other interested parties to define an Area of Potential Effect (APE), conducted surveys to identify and evaluate historic properties within the APE for the National Register of Historic Places, assessed effects of the Project on historic properties, and resolved adverse effects. The measures FTA agreed to implement as part of the Project to avoid, minimize, and mitigate adverse effects on historic properties are documented in the Memorandum of Agreement between the *Federal Transit Administration and the Minnesota Historic Preservation Office Regarding the METRO Blue Line Extension Light Rail Transit Project, Hennepin County, Minnesota* (MOA), which was executed on August 23, 2016.

This quarterly summary report was prepared to meet the reporting requirements of MOA Stipulation X.A. It provides an itemized listing of all measures required to implement the terms of the MOA, identifies actions FTA has taken during the reporting period to implement those measures, and includes a timetable of activities proposed for implementation within the following reporting period. It also identifies any problems or unexpected issues encountered during the reporting period, any proposed scheduling changes, any disputes and objections submitted or resolved as part of FTA's efforts to carry out the terms of the MOA, and any changes recommended in implementation of the MOA.

Acronyms and Abbreviations

The following is a list of commonly used acronyms and abbreviations that may be found in the reporting table found in the Implementation Efforts section of this report.

APE	Area of Potential Effect
Council	Metropolitan Council
CRU	Cultural Resources Unit
FTA	Federal Transit Administration
GN	Great Northern Railway
GRHD	Grand Rounds Historic District
НРС	Heritage Preservation Commission
LRT	Light Rail Transit
MnDOT	Minnesota Department of Transportation
MnHPO	Minnesota Historic Preservation Office
MOA	Memorandum of Agreement
MPRB	Minneapolis Park and Recreation Board
NRHP	National Register of Historic Places
Project	METRO Blue Line Extension Light Rail Transit Project
Q1	Quarter of the year, in this example, the First Quarter
SOI	Secretary of the Interior
StPM&M	St. Paul, Minneapolis & Manitoba Railroad

Implementation Efforts

This is quarterly report No. 15 prepared under the terms of the Project MOA and covers the reporting period from March 1, 2020, through May 31, 2020.

MOA Action Item	Implementation Schedule	Implementation Status
Stipulation I. Identification of Additional Historic Properties		
• Survey and evaluation – post-1965 architecture/history properties and previously unsurveyed historic properties within revised APE	Survey of post-1965 architecture/history properties within the Project's APE (as of August 2016) are to be completed prior to the completion of the 90% Plans. Survey of historic properties in areas added to the Project's revised archaeological and architecture/history APEs are dependent on when the APE is revised.	Completed April 2019 for APE
• Assessment of Effects	 As needed, to be completed only if National Register listed or eligible properties are identified during the survey and evaluation required by Stipulation I.A as identified above, anticipated schedule: Q3-Q4 2021. Robbinsdale Municipal Building Bethune Complex Prince Rogers Nelson Second Childhood Home 	On-going, as needed, work will coordination and discussion w
Stipulation II. Project Design Development		
 Design Project to meet the SOI's Standards for the Treatment of Historic Properties Minneapolis-Golden Valley Segment Robbinsdale Segment 	On-going through completion of the 100% Plans, anticipated schedule: Q3 2016-Q4 2021	On-going, also see Stipulation I
• Consultation on Project design – segments required to meet the SOI's Standards for the Treatment of Historic Properties	On-going through completion of the 100% Plans, anticipated schedule: Q3 2016- Q4 2021	On-going, also see Stipulation I
Stipulation III. Pre-Construction Design Review		
• Consultation with MnHPO and other consulting parties to inform the design of the 30% Plans		Completed September 2016

PE revisions submitted in July 2018.

vill continue pending the outcome of future with BNSF.

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MOA Action Item	Implementation Schedule	Implementation Status
 Review of 30% Plans MnDOT CRU/FTA MnHPO 		Completed November 2016
• Consultation to inform the design of the 60% Plans		
 Owners and residents of properties in the Homewood Residential Historic District (Stipulation XI) 	Required by Stipulation XI, but included here to document progression of the design consultation. To be completed prior to the completion of the 60% Plans.	Completed December 2017
 Owners and residents of properties in the West Broadway Avenue Residential Historic District (Stipulation XII) 	Required by Stipulation XII, but included here to document progression of the design consultation. To be completed prior to the completion of the 60% Plans.	Completed December 2016
\circ MnHPO and other consulting parties	To be completed prior to the completion of the 60% Plans.	Completed. Also see MOA Acti 90% Plans" and Stipulation II.
 Review of 60% Plans MnDOT CRU/FTA MnHPO 	To be completed prior to the review of the 90% Plans, but will be completed in stages as 60% Plans for different Project construction packages are completed.	Completed April 2018. • Civil 1: Completed June 20 • Plymouth Avenue Stati • Robbinsdale Park & Ri • Civil 2: Completed June 20 • OMF: • Brooklyn Park OMF: Co • Franklin OMF: Completed • Bridges: Completed Octob • Systems: Completed Octob
• Consultation with MnHPO and other consulting parties to inform the design of the 90% Plans	Anticipated schedule: Q2 2017-Q3 2021	In process. Consultation is con Ride Facility. Consultation to i the outcome of future coordin II and VIII.
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¹ The Franklin OMF expansion was transferred from the Blue Line Extension LRT Project to the Southwest Line Rail Transit Project in the reporting period covered by Quarterly Report 9 (September 1, 2018 – November 30, 2018).

ction Item "Consultation to inform the design of the II.

2017, except for: ation Area: Completed December 2017 Ride Facility: Completed April 2018. 2017

Completed June 2017 pleted October 2017¹ tober 2017 tober 2017

complete with the exception of the Robbinsdale Park & o inform the 90% Plans for it will continue pending lination and discussion with BNSF. Also see Stipulation

MOA Action Item	Implementation Schedule	Implementation Status
• Review of 90% Plans O MnDOT CRU/FTA	Anticipated schedule: Q4 2017-Q3 2021 • Robbinsdale Park & Ride Facility (Civil 1): anticipated Q2 2017-Q3 2021 • Brooklyn Park OMF: anticipated Q4 2017-Q3 2021	 In process. Work will continue discussion with BNSF. Bassett Creek Tunnel Early Civil 1, 2, Early Construction Systems: Completed August & Ride Facility and the Brock Floodplain Mitigation/MCI Bassett Creek Tunnel Reming 2020. See also Stipulation IV.
● Review of 100% Plans ○ MnDOT CRU/FTA	 To be completed prior to the start of Project construction, anticipated schedule: Q4 2017-Q4 2021. Civil 1 Plymouth Avenue Station Area: anticipated Q4 2021 Robbinsdale Park & Ride Facility: anticipated Q4 2021 Civil 2: anticipated Q4 2021 Early Construction (Theodore Wirth Bridge and Floodplain Mitigation/ MCES): anticipated Q3 2021 Brooklyn Park OMF: anticipated Q4 2021 Bridges: anticipated Q4 2021 Systems: anticipated Q4 2021 Bassett Creek Tunnel Removal (advanced utility project): Q2 2021 	In process. Work will continue discussion with BNSF. • Bassett Creek Tunnel Early • Floodplain Mitigation/MCF • Bassett Creek Tunnel Remo Also see Stipulation IV.
Stipulation IV. Construction Protection Pl	lan	
• Construction Protection Plan	To be completed prior to the start of Project construction, anticipated schedule: Q4 2016-Q4 2021	 In process. Work will continue discussion with BNSF. Project-wide Construction Bassett Creek Tunnel Early completed October 2017. Bassett Creek Tunnel Reme Protection Plan completed plan into contract documer Floodplain Mitigation (Early Also see Stipulations III and X

ue pending the outcome of future coordination and

rly Construction: Reviewed at 100%, October 2017. tion Theodore Wirth Bridge, OMF, Bridges, & gust 2018 (with the exception of the Robbinsdale Park prooklyn Park OMF): Completed August 2018. ICES Early Construction: Completed June 2018. moval (advanced utility project): Completed January

ue pending the outcome of future coordination and

rly Construction: Completed October 2017 CES Early Construction: In process. moval (advanced utility project): In process.

ue pending the outcome of future coordination and

on Protection Plan for Historic Properties: In process. rly Construction: Construction Protection Plan

moval (advanced utility project): Construction ed January 2020. The Council will incorporate the nents.

arly Construction): In process. d XIII.

MOA Action Item	Implementation Schedule	Implementation Status
 Vibration Management and Remediation Monitoring Reporting 		
\circ Pre-Construction Survey Reporting	To be completed prior to the start of Project construction, anticipated schedule: Q1 2021-2023	Not started.
 Post-Construction Survey Reporting 	Will be on-going during Project construction, to be completed in the quarter following completion of Project construction, anticipated timeframe: Q1 2021-2023	Not started.
Stipulation V. Noise Mitigation		
• Quiet Zones	Design to be developed and reviewed per Stipulations II and III, infrastructure to be installed before Project construction is completed and FRA approval to be requested before the Project initiates revenue service operations, anticipated timeframe: Q3 2016-2023	In process. All at-grade shared to include supplemental safety designation. Work will continu discussion with BNSF.
• Property Specific Noise Mitigation		
\circ Interior Testing	To be completed prior to the start of Project construction, anticipated schedule: Q1 2021-2023	Not started.
\circ Noise Mitigation Plan	As needed if, as a result of interior testing, FTA determines there is an adverse effect. If needed, anticipated schedule: Q1 2021-2023	Not started.
Stipulation VI. National Register of Historic Places Nominations		
• Floyd B. Olson Memorial	To be completed no later than one year from the date the Project initiates revenue service operations, anticipated timeframe: 2021-2024	In process. The MnHPO inform 2018 and indicated it was ade taken when the statue is in its
• Wayman A.M.E. Church	To be completed no later than one year from the date the Project initiates revenue service operations, anticipated timeframe: 2021-2024	Not started.
Stipulation VII. Interpretation of Historic Properties ²		

red crossings of LRT and freight rail are being designed rety measures and to qualify for FRA Quiet Zone inue pending the outcome of future coordination and

ormally reviewed a Draft NRHP nomination in April dequate. Further revisions and formal action will be its final location; see Stipulation VIII.

² Interpretation is only for the Osseo Branch of the St. Paul, Minneapolis & Manitoba Railroad / Great Northern Railway Historic District and the Grand Rounds Historic District: Theodore Wirth Segment.

MOA Action Item	Implementation Schedule	Implementation Status
• Interpretive Plan	To be completed prior to, and incorporated into, the Project's 100% Plans.	Completed November 2018. M Interpretive Plan into the Proje Project Plans under Stipulation
• Installation of Interpretation	To be installed prior to the initiation of revenue service operations, anticipated timeframe: Q1 2021-2023	Not started.
• Website to interpret the Osseo Branch of the StPM&M/GN Historic District and the GRHD: Theodore Wirth Segment	To be developed after the Final Interpretative Plan is approved and completed and prior to initiation of revenue service operations, anticipated timeframe: Q1 2020-2023	Not started.
Stipulation VIII. Floyd B. Olson Memorial		
• Treatment Plan	Anticipated to be completed prior to, and incorporated into, the Project's 100% Plans (MOA does not specify a timeframe).	Completed March 2018.
 Site Improvements Consultation to inform the design of 30%, 60%, and 90% Plans Review of 30%, 60%, and 90% Plans 	Consultation and reviews anticipated to be completed prior to, and incorporated into, the Project's 100% Plans. Implementation to be completed no later than one year from the date the Project initiates revenue service operations, anticipated schedule: Q2 2017-2024	 In process. Work will continue discussion with BNSF. 30% Plans: Completed J considered as part of pr 60% Plans: In process. 90% Plans: Not started.
Stipulation IX. Osseo Branch of the St. Paul, Minneapolis & Manitoba Railroad / Great Northern Railway Historic District		
 Phase II Intensive Level Inventory and Evaluation of Historic Railroad Line(s) in Minnesota: One (1) mainline across the entire state of Minnesota, or Up to a total of five (5) shorter mainlines and/or branch lines 	To be completed no later than one year from the date the Project initiates revenue service operations, anticipated timeframe: 2018-2024	Not started.

MnDOT CRU will ensure integration of the roject as part of their continued review of the 100% ion III.

ue pending the outcome of future coordination and

ed January 2020. Comments received will be preparing the 60% Plans.

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MOA Action Item	Implementation Schedule	Implementation Status
Stipulation X. Grand Rounds Historic District		
 Design development Vegetation Golden Valley Road Park-and-Ride Facility Golden Valley Road Station Trailhead 	To be completed prior to, and incorporated into, the Project's 100% Plans, anticipated schedule: Q3 2016-Q4 2021	In process. Work will continue discussion with BNSF. Also see
• Plans for the Grand Rounds Historic District: Theodore Wirth Segment		
 Preservation Plan 	To be completed no later than one year from the date the Project initiates revenue service operations, anticipated timeframe: 2020-2024	Not started.
o Treatments Plan	To be completed no later than one year from the date the Project initiates revenue service operations, anticipated timeframe: 2020-2024	Not started.
Stipulation XI. Homewood Residential Historic District		
• Additional design consultation – meeting with owners and residents of properties in the district to inform Project design	To be completed prior to the 60% Plans, also see Stipulations II and III for timeline for other design consultation related to this district and the completion of 60% Plans	Completed December 2017. Se
Stipulation XII. West Broadway Avenue Residential Historic District		
• Additional design consultation with owners and residents of properties in the district to inform Project design	To be completed prior to the 60% Plans, also see Stipulations II and III for timeline for other design consultation related to this district and the completion of 60% Plans	Completed December 2016.

ue pending the outcome of future coordination and see Stipulations II and III.

See Stipulation III.

MOA Action Item	Implementation Schedule	Implementation Status
Stipulation XIII. Review Process During Construction		
• Plan for Unexpected Discoveries	To be developed and included as part of the Construction Protection Plan, anticipated schedule: Q3 2016–Q4 2021, also see Stipulation IV.	 In process. Work will continue discussion with BNSF. Bassett Creek Tunnel Rem Construction Protection Pl Bassett Creek Tunnel Early completed October 2017. Project-wide Construction Floodplain Mitigation (Early
• Project Modifications	As needed after the completion of the 100% Plans, through the completion of Project construction, anticipated timeframe: Q1 2021-2023	Not started.
• Historic Properties Discovered or Unexpectedly Affected as a Result of Project Construction	As needed during Project construction, anticipated schedule: Q1 2021-2023	Not started.
Stipulation XIV. Resolution of Additional Adverse Effects	As needed during duration of MOA implementation, anticipated timeframe: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going, as needed, no activit
Stipulation XV. Standards		
• Carry out work pursuant to the MOA in accordance with the SOI's Standards for Archaeology and Historic Preservation	Duration of MOA implementation, anticipated timeframe: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going.
• FTA oversight to ensure that all activities carried out pursuant to the MOA are done by, or under the direct supervision of, historic preservation professionals who meet the SOI's Professional Qualifications Standards	Duration of MOA implementation, anticipated timeframe: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going.

ue pending the outcome of future coordination and

- moval Project, an advanced utility project: Plan completed January 2020.
- rly Construction: Construction Protection Plan

on Protection Plan for Historic Properties: In process. Carly Construction): In process.

vity during reporting period.

MOA Action Item	Implementation Schedule	Implementation Status
Stipulation XVI. Monitoring and Reporting		
• Quarterly MOA Implementation Summary Report	Every 3 months following MOA execution until it expires or is terminated, anticipated schedule: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going. The quarterly summa submitted to MnHPO on March prepared and submitted at the
Stipulation XVII. Coordination with Other Federal Reviews	As needed during duration of MOA implementation, anticipated timeframe: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going, as needed, no activity
Stipulation XVIII. Dispute Resolution	As needed during duration of MOA implementation, anticipated timeframe: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going, as needed, no activity
Stipulation XIX. Duration, Amendments, and Termination	As needed during duration of MOA implementation, anticipated timeframe: Q3 2016-Q3 2026, or earlier if all MOA measures implemented	On-going, as needed, no activity

mary report for the previous reporting period was rch 9, 2020. The next quarterly report will be he end of the next reporting period.

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