SOUTHWEST LIGHT RAIL TRANSIT PROJECT (METRO GREEN LINE EXTENSION)

Section 106 Memorandum of Agreement



Quarterly Report No. 6 (September 1 – November 30, 2017)

Prepared by:

Minnesota Department of Transportation 395 John Ireland Boulevard Saint Paul, Minnesota 55155-1899



On behalf of:

Federal Transit Administration Region V 200 West Adams Street, Suite 320 Chicago, IL 60606



and

Metropolitan Council Southwest LRT Project Office 6465 Wayzata Boulevard, Suite 500 St. Louis Park, MN 55426





December 2017

Introduction

The Southwest Light Rail Transit (LRT) (METRO Green Line Extension) Project (Project) is an approximately 14.5-mile long extension of the METRO Green Line (Central Corridor LRT). The line includes 16 new stations (including Town Center which is deferred for construction at a later date) and will operate from downtown Minneapolis through the communities of St. Louis Park, Hopkins, Minnetonka, and Eden Prairie, passing in close proximity to Edina. The project also includes an operations and maintenance facility in Hopkins, approximately 2,500 additional park-and-ride spaces, accommodations for passenger drop off, bicycle and pedestrian access, and new or restructured local bus routes connecting stations to nearby destinations

The Project sponsor, the Metropolitan Council, may receive funding from the Federal Transit Administration (FTA) and permits from the United States Army Corps of Engineers (USACE) to construct the Project. Therefore, the Project is a federal undertaking and must comply with Section 306108 (previously Section 106 and hereinafter referred to as Section 106) of the National Historic Preservation Act of 1966, as amended (54 United States Code § 306108) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800 et. seq. In accordance with 36 CRF Part 800.2(a)(2), the USACE has recognized FTA as the lead federal agency responsible for fulfilling their collective responsibilities for the Project under Section 106.

Pursuant to 36 CFR Part 800 et. seq., FTA, with assistance from the Minnesota Department of Transportation Cultural Resources Unit, consulted with the Minnesota Historic Preservation Office and other interested parties to define an Area of Potential Effect (APE), conduct surveys to identify and evaluate historic properties within the APE for the National Register of Historic Places, assess effects of the Project on historic properties, and resolve adverse effects. The measures FTA agreed to implement as part of the Project to avoid, minimize, and mitigate adverse effects on historic properties are documented in the Memorandum of Agreement between the Federal Transit Administration and the Minnesota Historic Preservation Office Regarding the Southwest Light Rail Transit (METRO Green Line Extension) Project, Hennepin County, Minnesota (MOA), which was executed on June 21, 2016.

This quarterly summary report was prepared to meet the reporting requirements of MOA Stipulation X.A. It provides an itemized listing of all measures required to implement the terms of the MOA, identifies actions FTA has taken during the reporting period to implement those measures, and includes a timetable of activities proposed for implementation within the following reporting period. It also identifies any problems or unexpected issues encountered during the reporting period, any proposed scheduling changes, any disputes and objections submitted or resolved as part of FTA's efforts to carry out the terms of the MOA, and any changes recommended in implementation of the MOA.

Acronyms and Abbreviations

The following is a list of commonly used acronyms and abbreviations that may be found in the reporting table found in the Implementation Efforts section of this report.

APE Area of Potential Effect

BNSF Burlington Northern Santa Fe Railway

Council Metropolitan Council

CRU Cultural Resources Unit

FTA Federal Transit Administration

HPC Heritage Preservation Commission

LRT Light Rail Transit

MnDOT Minnesota Department of Transportation

MnHPO Minnesota Historic Preservation Office

MOA Memorandum of Agreement

OMF Operations and Maintenance Facility

Project Southwest Light Rail Transit/METRO Green Line Extension

Q1 Quarter of the year, in this example, the First Quarter

SCADA Supervisory Control and Data Acquisition

SOI Secretary of the Interior

TPSS Traction Power Substation(s)

WPA Works Progress Administration

Implementation Efforts

This is quarterly report No. 6 prepared under the terms of the Project MOA and covers the reporting period from September 1, 2017, through November 30, 2017.

MOA Action Item	Implementation Schedule	Implementation Status
Stipulation I. Project Design Development		
Design Review - SOI's Standards for the Treatment of Historic Properties	On-going through completion of the 100% Plans, anticipated schedule: Q3 2016-Q2 2017	On-going, also see Stipulations II, VI and VII
Design Review – Non-SOI's Standards for the Treatment of Historic Properties	On-going through completion of the 100% Plans, anticipated schedule: Q3 2016-Q2 2017	On-going, also see Stipulation II
Stipulation II. Pre-Construction Design Review		
• Review of 90% Plans	Q3 2016	Completed August 2016
• Review of 100% Plans	To be completed prior to the start of Project construction, but will be completed in stages as 100% Plans for different Project construction packages are completed, anticipated schedule: Q4 2016-Q2 2018 • Civil: anticipated Q4 2016-Q1 2017 • Addenda: anticipated Q3 2017-Q2 2018 • Systems and Tunnel Facilities: anticipated Q1 2017-Q2 2018 • OMF: anticipated Q1 2017-Q2 2018 • SCADA: anticipated Q1 2017-Q2 2018 • Kenilworth Corridor Landscape: anticipated Q4 2017-Q2 2018 • WPA Walls: anticipated Q1-Q2 2017, also see Stipulation VII	 In process. Civil 100% Plans: Completed February 2017. WPA Walls: Completed April 2017. Also see Stipulation VII. Review of the Systems and Tunnel Facilities, OMF Plans, and SCADA: In process. Kenilworth Corridor Landscape: In process. MnDOT CRU continued to review Addenda Items to the Civil 100% Plans. Civil Addenda were reviewed to determine potential for changes that would result in a change of effect to a historic property and adherence to SOI's Standards. MnDOT CRU found that 3 items met the requirements of the MOA and that no further review under Section 106 was required. MnDOT CRU identified 1 Addenda Item for minor adjustments to a driveway and several stalls in a surface parking lot that will require a slight revision of the Project's APE. FTA is in the process of revising the APE to account for this design change and the other design modifications identified during the previous reporting period that require revisions to the APE. FTA anticipates submitting the revisions to MnHPO during the next reporting period. If FTA, with assistance from MnDOT CRU, identifies

MOA Action Item	Implementation Schedule	Implementation Status
		any historic properties in these areas, FTA will consult with MnHPO as appropriate per Stipulations II and III to consider effects on these properties. On August 13, 2017, the Council notified FTA of the tentative agreement it reached with BNSF to construct a portion of the Project on BNSF right-of-way. The agreement requires design changes and additional infrastructure along portions of the Project that are within and in the vicinity of historic properties and which must be designed in accordance with the SOI's Standards for the Treatment of Historic Properties per MOA Stipulation I.A. MnDOT CRU completed its review of the proposed design modifications on October 4, 2017, and found that the proposed Project modifications would have an adverse effect on the St. Paul, Minneapolis & Manitoba Railroad / Great Northern Railway Historic District. FTA adopted MnDOT CRU's findings and determined that the proposed design modifications would result in an adverse effect to a historic property. FTA submitted its findings to MnHPO and MOA concurring parties for review on November 7, 2017. See Stipulation III for process to resolve the adverse effect. Comment on FTA's findings are due on December 7, 2017. • MnDOT CRU will continue to review any additional addenda during the next reporting period and issue findings. When MnDOT CRU has completed its review of all addenda, FTA will review them and issue its determination. FTA will then notify MnHPO and other consulting parties and will consult as appropriate.
Stipulation III. Resolution of Additional Adverse Effects	As needed during duration of MOA implementation (Q2 2016-Q2 2026)	
• St. Paul, Minneapolis & Manitoba Railroad/ Great Northern Railway Historic District	Q4 2017-Q1 2018	In process. On November 7, 2017, FTA notified MnHPO and MOA consulting parties that proposed Project design modifications would result in an adverse effect on the St. Paul, Minneapolis & Manitoba Railroad / Great Northern Railway Historic District. A consultation meeting was held with consulting parties on November 28, 2017, to gain input on how to resolve the adverse effect. FTA will use the input received to prepare a Draft Mitigation Plan. FTA will submit the Draft Mitigation Plan to consulting parties for review by December 22, 2017.
Stipulation IV. Construction Protection Plan		

MOA Action Item	Implementation Schedule	Implementation Status
• Construction Protection Plan	To be completed prior to the start of Project construction, anticipated schedule: Q3 2016-Q3 2017	Completed April 2017
 Vibration Management and Remediation Monitoring Reporting 		
o Pre-Construction Survey Reporting	To be completed prior to the start of Project construction, anticipated schedule: Q2-Q3 2017	Not started
o Post-Construction Survey Reporting	On-going during Project construction, to be completed in the quarter following completion of Project construction, anticipated timeframe: Q3 2017-2020	Not started
Stipulation V. Archaeological Sites 21HE0436 and 21HE 0437		
Phase III Data Recovery	To be completed prior to the start of Project construction in the vicinity of Sites 21HE0436 and 21HE0437, anticipated schedule: Q2-Q4 2017	Not started. Anticipated to begin during next reporting period.
• Interpretation of Archaeological Sites		
○ Draft Interpretative Plan	Q2-Q3 2016	Completed May 2016
o Final Interpretative Plan	To be completed after completion of Phase III Data Recovery, anticipated schedule: Q3 2017-Q1 2018	In development, on hold. MnHPO provided comments on the draft interpretative plan on May 27, 2016. The City of Minneapolis and Minneapolis HPC provided comments on June 10, 2016. To the extent feasible, the Council will incorporate these comments into the final interpretative plan. Work on final interpretative plan will resume after completion of Phase III Data Recovery.
 Installation of Interpretation at Royalston Station 	To be installed after the Final Interpretative Plan is approved and finished before Project construction is completed, anticipated timeframe: Q2 2018-2020	Not started
o Website to Interpret Sites 21HE0436 and 21HE 0437	To be developed after the Final Interpretative Plan is approved and completed prior to initiation of revenue service operations, anticipated timeframe: Q1 2018-2021	Not started
Stipulation VI. Chicago, Milwaukee, St. Paul & Pacific Railroad Depot		
Design measures to avoid adverse effect: relocate crossover tracks in front of depot		

MOA Action Item	Implementation Schedule	Implementation Status
3,420' west and shift noise wall in front of depot 240' west		
o Incorporate design revisions into 90% Plans	Q2-Q3 2016	Completed August 2016
 Consult on revised design prior to completion of 100% Plans 	To be completed prior to the final 100% Plans, anticipated schedule: Q3 2016-Q1 2017, also see Stipulation II for timeline of completion of 100% Plans for different Project construction packages	Completed October 2016
o Incorporate design revisions into 100% Plans	To be completed prior to the final 100% Plans, anticipated schedule: Q3 2016-Q2 2017, also see above and Stipulation II for timeline of completion of 100% Plans for different Project construction packages	In process. See above, below and Stipulation II.
• Review of revised design	See Stipulation II	In process. Changes are reflected in the Civil 100% Plans reviewed by MnDOT CRU and FTA. Review of 100% Systems Plans is in process. Also see above and Stipulation II.
Stipulation VII. Grand Rounds Historic District		
Kenilworth Lagoon Noise Mitigation		
o Incorporate design into Project Plans	To be completed prior to the start of Project construction: Q3 2016-Q1 2017	Completed February 2017
○ Construct noise mitigation	To be completed prior to the completion of Project construction, anticipated timeframe: Q3 2017-2020	Not started
Additional design consultation prior to completion of the 100% Plans	Q3 2016-Q2 2017	Completed June 2017
Kenilworth Lagoon WPA Rustic Style Retaining Walls		
o Construction plans	To be completed prior to the start of any Project construction in the vicinity of the WPA walls, anticipated schedule: Q3 2016-Q2 2017, also see Stipulation II	Completed April 2017. Also see Stipulation II.
 Deconstruction and reconstruction of wall portion under the Project's Kenilworth Crossing and rehabilitation of wall portions beyond the crossing 	To be completed prior to the completion of Project construction, anticipated timeframe: Q3 2017-2020	Not started

MOA Action Item	Implementation Schedule	Implementation Status
 Plans for the Grand Rounds Historic District: Canal System 		
o Preservation Plan	To be completed prior to initiation of revenue service operations, anticipated timeframe: 2019-2021	Not started
○ Treatments Plan	To be completed prior to initiation of revenue service operations, anticipated timeframe: 2019-2021	Not started
Stipulation VIII. Hopkins Commercial Historic District		
National Register of Historic Places Nomination	Work on nomination to be initiated within 6 months of MOA execution and completed prior to initiation of revenue service operations, anticipated timeframe: Q4 2016-2018	In development. Research work needed to prepare the nomination is ongoing and will continue during the next reporting period.
Public Education	To be completed prior to initiation of revenue service operations, anticipated timeframe: 2018-2019	Not started
Stipulation IX. Standards		
• Carry out work pursuant to the MOA in accordance with the SOI's Standards for Archaeology and Historic Preservation	Duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented	On-going
• FTA oversight to ensure that all activities carried out pursuant to the MOA are done by, or under the direct supervision of, historic preservation professionals who meet the SOI's Professional Qualifications Standards	Duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented	On-going
Stipulation X. Monitoring and Reporting		
Quarterly MOA Implementation Summary Report	Every 3 months following MOA execution until it expires or is terminated, anticipated schedule: Q3 2016-Q2 2026, or earlier if all MOA measures implemented	On-going. Quarterly summary report for previous reporting period submitted to MnHPO on September 13, 2017. Next quarterly report to be prepared and submitted at end of next reporting period.
Stipulation XI. Coordination with Other Federal Reviews	As needed for the duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented	On-going, as needed, no activity during reporting period

MOA Action Item	Implementation Schedule	Implementation Status
Stipulation XII. Review Process During Construction		
• Plan for Unexpected Discoveries	To be developed and included as part of the Construction Protection Plan, anticipated schedule: Q3 2016-Q3 2017	Completed April 2017. See Construction Protection Plan bullet under Stipulation IV
Project Modifications	After the completion of the 100% Plans, through the completion of Project construction, anticipated timeframe: Q2 2017-2020	Not started
Historic Properties Discovered or Unexpected Affected as a Result of Project Construction	As needed during Project construction, anticipated timeframe: Q3 2016-Q2 2026, or earlier if all MOA measures implemented	Not started
Stipulation XIII. Dispute Resolution	As needed during duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented	On-going, as needed, no activity during reporting period
Stipulation XIV. Duration, Amendments, and Termination	As needed during duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented	On-going, as needed, no activity during reporting period