SOUTHWEST LIGHT RAIL TRANSIT PROJECT (METRO GREEN LINE EXTENSION) Section 106 Memorandum of Agreement



Quarterly Report No. 20 (March 1, 2021 – May 31, 2021)

Prepared by:

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and

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Introduction

The Southwest Light Rail Transit (LRT) (METRO Green Line Extension) Project (Project) is an approximately 14.5-mile long extension of the METRO Green Line (Central Corridor LRT). The line will operate from downtown Minneapolis through the communities of St. Louis Park, Hopkins, Minnetonka, and Eden Prairie, passing in close proximity to Edina. The project includes 16 new stations, a new rail support facility in Hopkins, an expansion of the existing Franklin Operation and Maintenance Facility in Minneapolis, approximately 2,500 additional park-and-ride spaces, accommodations for passenger drop off, bicycle and pedestrian access, and new or restructured local bus routes connecting stations to nearby destinations.

The Project sponsor, the Metropolitan Council, may receive funding from the Federal Transit Administration (FTA) and permits from the United States Army Corps of Engineers (USACE) to construct the Project. Therefore, the Project is a federal undertaking and must comply with Section 306108 (previously Section 106 and hereinafter referred to as Section 106) of the National Historic Preservation Act of 1966, as amended (54 United States Code § 306108) and its implementing regulations, 36 Code of Federal Regulations (CFR) Part 800 et. seq. In accordance with 36 CRF Part 800.2(a)(2), the USACE has recognized FTA as the lead federal agency responsible for fulfilling their collective responsibilities for the Project under Section 106.

Pursuant to 36 CFR Part 800 et. seq., FTA, with assistance from the Minnesota Department of Transportation Cultural Resources Unit, consulted with the Minnesota Historic Preservation Office and other interested parties to define an Area of Potential Effect (APE), conduct surveys to identify and evaluate historic properties within the APE for the National Register of Historic Places, assess effects of the Project on historic properties, and resolve adverse effects. The measures FTA agreed to implement as part of the Project to avoid, minimize, and mitigate adverse effects on historic properties are documented in the *Memorandum of Agreement between the Federal Transit Administration and the Minnesota Historic Preservation Office Regarding the Southwest Light Rail Transit (METRO Green Line Extension) Project, Hennepin County, Minnesota* (MOA), which was executed on June 21, 2016.

This quarterly summary report was prepared to meet the reporting requirements of MOA Stipulation X.A. It provides an itemized listing of all measures required to implement the terms of the MOA, identifies actions FTA has taken during the reporting period to implement those measures, and includes a timetable of activities proposed for implementation within the following reporting period. It also identifies any problems or unexpected issues encountered during the reporting period, any proposed scheduling changes, any disputes and objections submitted or resolved as part of FTA's efforts to carry out the terms of the MOA, and any changes recommended in implementation of the MOA.

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Acronyms and Abbreviations

The following is a list of commonly used acronyms and abbreviations that may be found in the reporting table in the Implementation Efforts section of this report.

| APE | Area of Potential Effect |
|---------|---|
| BNSF | Burlington Northern Santa Fe Railway |
| COR | Change Order Request |
| Council | Metropolitan Council |
| CRU | Cultural Resources Unit |
| FTA | Federal Transit Administration |
| GN | Great Northern Railway |
| НРС | Heritage Preservation Commission |
| LRT | Light Rail Transit |
| MHPR | Minnesota Historic Property Record |
| MnDOT | Minnesota Department of Transportation |
| MnHPO | Minnesota Historic Preservation Office |
| MOA | Memorandum of Agreement |
| MPRB | Minneapolis Park and Recreation Board |
| NRHP | National Register of Historic Places |
| OMF | Operations and Maintenance Facility |
| Project | Southwest Light Rail Transit/METRO Green Line Extension |
| Q1 | Quarter of the year, in this example, the First Quarter |
| RSF | Rail Support Facility |
| SCADA | Supervisory Control and Data Acquisition |
| SOI | Secretary of the Interior |
| StPM&M | St. Paul, Minneapolis & Manitoba Railroad |
| TPSS | Traction Power Substation(s) |
| WPA | Works Progress Administration |

Implementation Efforts

This is quarterly report No. 20 prepared under the terms of the Project MOA and covers the reporting period from March 1, 2021, through May 31, 2021.

| Table 1 | . MOA | Implementation |
|---------|-------|----------------|
| | | mprementation |

| MOA Action Item | Implementation Schedule | Implementation Status |
|--|---|---|
| Stipulation I. Project Design Development | | |
| • Design Review - SOI's Standards for the Treatment of Historic Properties | On-going through completion of the 100% Plans, anticipated schedule: Q3 2016-2022 | On-going, also see Stipulations I Historic District Measure I |
| • Design Review – Non-SOI's Standards for the Treatment of Historic Properties | On-going through completion of the 100% Plans, anticipated schedule: Q3 2016-2022 | On-going, also see Stipulations I |
| Stipulation II. Pre-Construction Design Review | | |
| • Review of 90% Plans ¹ | General Project: Q3 2016 Project modifications related to the Council's Agreements with BNSF: anticipated Q2-Q4 2018, also see Stipulation III and Table 2: StPM&M / GN Historic District Measure I Project modifications related to Franklin OMF expansion, Hopkins RSF, and combined bid packages: anticipated Q3 2018-Q4 2020, also see Review of 100% Plans | In process. Completed August 2016 for Project modifications Project modifications rewith BNSF: Completed Jacobias StPM&M / GN Historic E Completed October 202 Stipulation III. |
| • Review of 100% Plans | To be completed prior to the start of Project construction, but will be completed in stages as 100% Plans for different Project construction packages are completed, anticipated schedule: Q4 2016-Q1 2022 • Civil: Q4 2016-Q1 2017 | In process. • Civil 100% Plans: Comple o Review of Addenda: Cor |

¹ In accordance with MOA Stipulation II, MnDOT CRU and FTA identified two scope changes and several Civil Construction addenda items that necessitated revision of the Project's Archaeological and Architecture/History APEs. One of these scope changes included the expansion of the existing Franklin OMF. The Hopkins OMF, included in the scope when FTA issued its Section 106 final determination of effect for the Project on November 10, 2015, was removed. The Hopkins site will include a rail support facility (RSF). Operations and maintenance functions previously included at Hopkins OMF will be accommodated at the existing Franklin OMF that was originally constructed to serve the METRO Blue Line. Franklin OMF will require modifications to increase capacity and expand. The size of the OMF will not change. The Franklin OMF expansion was previously part of the Blue Line Extension LRT Project (SHPO #2011-3773). Franklin OMF was transferred from the Blue Line Extension LRT Project to the Southwest Line Rail Transit Project in Q4 2018.

II, III, VI and VII, XII and Table 2: StPM&M / GN

II and XII

for Project as a whole.

required by and related to the Council's Agreements January 2019. Also see Stipulation III and Table 2: District Measure I.

20. Also see Review of 100% Plans below and

leted February 2017. ompleted August 2018.

| MOA Action Item | Implementation Schedule | Implementation Status |
|---|---|--|
| | Addenda: Q3 2017-Q3 2018 Project Modifications related to the Council's Agreements with BNSF: anticipated Q3 2018-Q4 2018, also see Stipulation III and Table 2: StPM&M / GN Historic District Measure I CORs: anticipated Q4 2018-2022 Systems and Tunnel Facilities: Q1 2017-Q3 2020 Hopkins RSF: anticipated Q4 2021 SCADA: Q3-Q4 2020 Kenilworth Corridor Landscape: anticipated 2022 WPA Walls: anticipated Q1-Q2 2017, also see Stipulation VII Franklin OMF: Q3 2020-Q4 2020 | Review of the 100% Platrelated to the Council's Amitigation plan for the S2019. Also see below, StDistrict Measure I. WPA Walls: Completed Aperator Systems and Tunnel Facilities Franklin OMF Expansion amount of See Stipulation XII for a superiod. |
| Stipulation III. Resolution of Additional Adverse Effects | As needed during duration of MOA implementation (Q2 2016-Q2 2026) | |
| • StPM&M / GN Historic District | Q4 2017-Q2 2018 | Completed, Mitigation Plan impl Table 2: StPM&M / GN Historic I |
| • Properties in Areas Added to the APE | As needed: anticipated Q4 2018-Q4 2020 | Saloon/The Joint (HE-MPC-0508 19116) Assessment of Effects: C |
| Stipulation IV. Construction Protection Plan | 1 | |
| • Construction Protection Plan | To be completed prior to the start of Project construction, anticipated schedule: Q3 2018-Q4 2018 • Revisions: Q4 2018-Q1 2019 | Completed March 2019. Plan ori 2019. Also see Stipulation XII. |
| Vibration Management and Remediation Monitoring Reporting | | |
| Pre-Construction Survey Reporting | To be completed prior to the start of Project construction, anticipated schedule: Q2 2019-2022 | In process. Inspection survey we are ongoing. |
| Post-Construction Survey Reporting | On-going during Project construction, to be completed in the quarter following completion of Project construction, anticipated timeframe: Q1 2020-2022 | Not started |
| <u> </u> | | - I |

Plans for Project modifications required by and 's Agreements with BNSF as required by the e StPM&M / GN Historic District: Completed April Stipulation III and Table 2: StPM&M / GN Historic

April 2017, also see Stipulation VII. cilities: Completed September 2020.

and SCADA: Completed October 2020.

ndscape: In process, on hold.

summary of CORs reviewed during the reporting

plementation in process. Also see Stipulation II and ic District Measure I.

085) and Warehouse/The Cabooze (HE-MPC-Completed October 2020

originally completed in April 2017 and revised in Q1

work is complete and report review and revisions

| MOA Action Item | Implementation Schedule | Implementation Status |
|---|--|---|
| Construction Vibration Monitoring | On-going during Project construction, anticipated timeframe Q2 2019-2022. | On-going. Construction vibration period includes: Minneapolis & St. Louis R exceedances of vibration Kenilworth Lagoon (GRH) recorded exceedances of vibration activitien Chicago, Milwaukee, St. Pano high vibration activitien Peavey-Haglin Experiment high vibration activities n |
| Stipulation V. Archaeological Sites 21HE0436 and 21HE0437 | | |
| • Phase III Data Recovery | To be completed prior to the start of Project construction in the vicinity of Sites 21HE0436 and 21HE0437, completed February 2021 | Completed February 2021. Data 2018. The Council and MnDOT (2019. MnDOT CRU completed th completed its review of the repo the MOA, the final report was su 2021. No MnHPO review is requ |
| Interpretation of Archaeological Sites | | |
| Draft Interpretative Plan | Q2-Q3 2016 | Completed May 2016 |
| ○ Final Interpretative Plan | To be completed after completion of Phase III Data Recovery, anticipated schedule: Q2 2020- Q2 2021 | In process. MnHPO provided co 27, 2016. The City of Minneapol June 10, 2016. To the extent fea into the final interpretative plar Phase III Data Recovery informa parties for review on April 22, 2 |
| Installation of Interpretation at Royalston Station | To be installed after the Final Interpretative Plan is approved and finished before Project construction is completed, anticipated timeframe: Q3 2021-2022 | Not started |
| ○ Website to Interpret Sites 21HE0436 and 21HE0437 | To be developed after the Final Interpretative Plan is approved and completed prior to initiation of revenue service operations, anticipated timeframe: Q3 2021-2023 | Not started |

ion monitoring conducted during this reporting

Railway Depot: Active monitoring, no recorded on limit.

RHD) WPA retaining walls: Active monitoring, no of vibration limit.

Paul & Pacific Railroad Depot: No active monitoring, ties nearby.

iental Concrete Elevator: No active monitoring, no s nearby.

ata recovery fieldwork was completed on June 22, T CRU reviewed the first draft of the report in Q2 I the second draft review in October 2020 and FTA eport in January 2021. While not a requirement of submitted to consulting parties on February 22, quired.

comments on the draft interpretative plan on May polis and Minneapolis HPC provided comments on easible, the Council incorporated these comments lan. The revised interpretative plan that included mation was submitted for MnHPO and consulting 7, 2021.

| MOA Action Item | Implementation Schedule | Implementation Status |
|--|--|---|
| Stipulation VI. Chicago, Milwaukee, St. Paul & Pacific Railroad Depot | | |
| • Design measures to avoid adverse effect: relocate crossover tracks in front of depot 3,420' west and shift noise wall in front of depot 240' west | | |
| Incorporate design revisions into 90% Plans | Q2-Q3 2016 | Completed August 2016 |
| Consult on revised design prior to completion of 100% Plans | To be completed prior to the final 100% Plans, anticipated schedule: Q3 2016-Q1 2017, also see Stipulation II for timeline of completion of 100% Plans for different Project construction packages | Completed October 2016 |
| Incorporate design revisions into 100% Plans | To be completed prior to the final 100% Plans, anticipated schedule: Q3 2016-Q4 2019, also see above and Stipulation II for timeline of completion of 100% Plans for different Project construction packages | Completed September 2020. M necessary during the next repo and XII. |
| • Review of revised design | See Stipulations II and XII | Completed September 2020. M necessary during the next repo XII. |
| Stipulation VII. Grand Rounds Historic District | | |
| Kenilworth Lagoon Noise Mitigation | | |
| \circ Incorporate design into Project Plans | To be completed prior to the start of Project construction: Q3 2016-Q1 2017 | Completed February 2017 |
| \circ Construct noise mitigation | To be completed prior to the completion of Project construction, anticipated timeframe: Q2 2020-2021 | In process. |
| • Additional design consultation prior to completion of the 100% Plans | Q3 2016-Q2 2017 | Completed June 2017 |
| Kenilworth Lagoon WPA Rustic Style Retaining Walls | | |

MnDOT CRU will continue to review new CORs as porting period. See above, below and Stipulations II

MnDOT CRU will continue to review new CORs as porting period. Also see above and Stipulations II and

| MOA Action Item | Implementation Schedule | Implementation Status |
|---|--|---|
| \circ Construction plans | To be completed prior to the start of any Project construction in the vicinity of the WPA walls, anticipated schedule: Q3 2016-Q2 2017, also see Stipulation II | Completed April 2017. Also see |
| Deconstruction and reconstruction of wall portion under the Project's Kenilworth Crossing and rehabilitation of wall portions beyond the crossing | To be completed prior to the completion of Project construction, anticipated timeframe: Q2 2019-2021 | In process, on hold. Wall segment freight rail bridge were docume Documentation and deconstruct removed for LRT bridge constru- and reconstruction work will be see Stipulation IV. |
| • Plans for the Grand Rounds Historic District: Canal System | | |
| ○ Preservation Plan | To be completed prior to initiation of revenue service operations, anticipated timeframe: 2019-2023 | In process. As noted in Quarterly collaboration from the Council a preparing a preservation plan for Historic District: Canal Segment the Isles Master Plan, intended to Stipulation VII. During the report additional conversations with the Preservation Officers to learn m contemporary significance of the community engagement through the current reporting period plat engagement opportunities. MPF Committee to resume meeting of |
| o Treatments Plan | To be completed prior to initiation of revenue service operations, anticipated timeframe: 2021-2023 | Not started |
| Stipulation VIII. Hopkins Commercial Historic District | | |
| National Register of Historic Places Nomination | Work on nomination to be initiated within 6 months of MOA execution and completed prior to initiation of revenue service operations, anticipated timeframe: Q4 2016-2021 | In process. The draft nomination for review and on April 13, 202 |
| • Public Education | To be completed prior to initiation of revenue service operations, anticipated timeframe: 2021 | In process. Public education is a |

ee Stipulation II.

nents that needed to be deconstructed to build the nented and deconstructed in Q3 2019. uction of the remaining segment that needed to be

truction was completed on Q3 2020. Rehabilitation begin after the channel bridges are completed. Also

erly Report No. 14, the MPRB, with il and assistance from MnDOT CRU, is in for the portion of the Grand Rounds ent included within the Cedar Lake-Lake of ed to meet the requirements of MOA porting period MPRB hosted two in the Minnesota Tribal Historic in more about the historic and if the area. MPRB decided to continue ugh the next reporting period and spent planning for both virtual and in-person IPRB anticipates the Community Advisory g during the next reporting period.

ion was submitted to MnHPO and consulting parties 021.

anticipated to begin in the next reporting period.

| MOA Action Item | Implementation Schedule | Implementation Status |
|--|---|--|
| Stipulation IX. Standards | | |
| • Carry out work pursuant to the MOA in accordance with the SOI's Standards for Archaeology and Historic Preservation | Duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented | On-going |
| • FTA oversight to ensure that all activities carried out pursuant to the MOA are done by, or under the direct supervision of, historic preservation professionals who meet the <i>SOI's Professional Qualifications Standards</i> | Duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented | On-going |
| Stipulation X. Monitoring and Reporting | | |
| • Quarterly MOA Implementation Summary Report | Every 3 months following MOA execution until it expires or is terminated, anticipated schedule: Q3 2016-Q2 2026, or earlier if all MOA measures implemented | On-going. Quarterly summary r MnHPO on March 3, 2021. Next end of next reporting period. |
| Stipulation XI. Coordination with Other Federal Reviews | As needed for the duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented | On-going, as needed, no activity |
| Stipulation XII. Review Process During Construction | | |
| • Plan for Unexpected Discoveries | To be developed and included as part of the Construction Protection Plan, anticipated schedule: Q3 2016-Q1 2019 • Revisions: Q4 2018-Q1 2019 | Completed March 2019. Plan or 2019. Also see Stipulation IV. |
| • Project Modifications | After the completion of the 100% Plans, through the completion of Project construction, anticipated timeframe: Q2 2019-2023 | In process. Civil construction b • During this reporting per- to determine potential for a historic property and a total of 50 Civil CORs wer which 48 were determin potential to effect histori Facilities CORs were pro- 10 were determined to n historic properties. A tot |

y report for previous reporting period submitted to ext quarterly report to be prepared and submitted at

ity during reporting period, also see Stipulation II.

originally completed in April 2017 and revised in Q1

began in May 2019.

beriod MnDOT CRU reviewed CORs to the 100% Plans for changes that would result in a change of effect to d adherence to SOI's Standards where required. A vere provided by the Council for potential review, of hined by the Council to not require review due to no pric properties. A total of 10 Systems and Tunnel rovided by the Council for potential review, of which o not require review due to no potential to effect total of 22 Franklin OMF CORs were provided by the

| MOA Action Item | Implementation Schedule | Implementation Status |
|---|---|---|
| | | Council for potential revie review due to no potential • Civil Change #375 and C concrete wall RTW-E40 Change #375 contains of Stipulation II and found Historic District. FTA pr consulting parties to de effect (see Stipulation II and 9). Based on our rev FTA's April 14, 2019 fin Stipulation I.A and Meas Mitigation Plan. MnDOT CRU will continue to rev MnDOT CRU identifies any subs FTA finds the item will result in notify MnHPO and other consult |
| • Historic Properties Discovered or Unexpectedly Affected as a Result of Project Construction | As needed during Project construction, anticipated timeframe: Q3 2016-Q2 2026, or earlier if all MOA measures implemented | During this reporting period, M discoveries of footings from the StPM&M / GN yards. Both disco District and were documented f Measure II. |
| Stipulation XIII. Dispute Resolution | As needed during duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented | On-going, as needed, no activity |
| Stipulation XIV. Duration, Amendments, and Termination | As needed during duration of MOA implementation, anticipated timeframe: Q2 2016-Q2 2026, or earlier if all MOA measures implemented | On-going, as needed, no activity |

Table 2. Adverse Effect Mitigation Plan Implementation

| StPM&M / GN Historic District Mitigation Plan Action Item | Implementation Schedule | Implementation Status |
|--|-------------------------|-----------------------|
| Measure I. Project Design Development | | |

view, of which 22 were determined not the require tial to effect historic properties.

d Change Order #085 is related to design review for 409 within the StPM&M / GN Historic District. Civil s design modifications previously reviewed under nd to have an adverse effect on the StPM&M / GN previously consulted with MnHPO and other develop a mitigation plan to resolve the adverse II, Table 2 and MOA Quarterly Reports No. 6, 7, 8, review of Civil Change #375, it is consistent with indings and meets the design requirements of MOA easure I of the StPM&M / GN Historic District

review new CORs during the next reporting period. If bstantive changes, it will notify FTA of its findings. If in a change of effect to a historic property, it will ulting parties and will consult as appropriate.

MnDOT CRU was notified of two unexpected ne non-extant Laurel Avenue bridge over the coveries are features of the StPM&M / GN Historic I for inclusion in the MHPR. Also see Table 2,

ty during reporting period

ty during reporting period

| StPM&M / GN Historic District Mitigation Plan Action Item | Implementation Schedule | Implementation Status |
|--|---|--|
| • Design Review - SOI's Standards for the Treatment of Historic Properties | On-going through completion of the 100% Plans, anticipated schedule: Q3 2017-2022, also see Table 1: Stipulations I and II | On-going, also see MOA Stipulat |
| • Review of 90% Plans | Project modifications related to the Council's Agreements with BNSF: Q2-Q4 2018 | Completed January 2019. Also se |
| • Review of 100% Plans | Project modifications related to the Council's Agreements with BNSF: Q3 2018-Q2 2019 Plans for interpretative element: anticipated, Q2 2020-Q4 2021 also see Measure III | Completed April 2019. Also see |
| Measure II. MHPR | | |
| • Level II MHPR for the StPM&M / GN Historic District (Linden Avenue to 12 th Street North) | To be completed prior to the start of any Project construction within and in the vicinity of the StPM&M / GH Historic District, anticipated schedule: Q3 2018-2021, also see Table 1: Stipulation III | In process. Initial fieldwork com StPM&M / GN Historic District w Work on the document will cont MOA Stipulation XII. |
| Measure III. Interpretation of the StPM&M / GN Historic District | | |
| • Draft Interpretative Plan | Anticipated schedule: 2021 | Not started |
| • Final Interpretative Plan | Anticipated schedule: 2021-2022 | Not started |
| • Review of 60% Plans for Interpretation | Anticipated schedule: 2021-2022 | Not started |
| • Review of 100% Plans for Interpretation | Anticipated schedule: 2022 | Not started |
| • Installation of Interpretation | To be installed after the Final Interpretative Plan is approved and finished before Project construction is completed, anticipated timeframe: 2022-2023 | Not started |
| • Website to Interpret the StPM&M / GN Historic District | To be developed after the Final Interpretative Plan is approved and completed prior to initiation of revenue service operations, anticipated timeframe: 2022-2023 | Not started |
| | | • |

lations I, II, III, VI, VII and XII.

o see MOA Stipulations II and III.

ee MOA Stipulations II, III and XII.

ompleted on October 30, 2018. Two features of the et were documented during this reporting period. Ontinue during the next reporting period. Also see