Water Supply Planning Atlas for the Twin Cities Metropolitan Area

Subregional information for sustainable water resource planning
“Sustainable water management in Minnesota is not just about the environment, it’s about finding the intersection of economic needs, social needs, and environmental needs.”

- Deb Swackhamer (2016)
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Irrigation audit  A process that uses several methods to measure the efficiency and effectiveness of irrigation systems. Home irrigation audits examine residential systems, checking for equipment malfunctions and other system issues.

Karst  A landscape formed and influenced by the dissolution of soluble bedrock, usually carbonate rocks like limestone or dolomite. In Minnesota, there are three karst landscape classifications: active, transitional, and covered. Active karst areas are primarily found in the Southeastern portion of the state along the Minnesota, St. Croix, and Mississippi rivers. Water moves easily from the surface through fractured and porous bedrock in these areas, making them susceptible to groundwater contamination and sinkhole formation.

Metro region / metro area  Refers to the seven-county metropolitan region. Includes Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington counties and associated communities.

Nitrate  Nitrate is a naturally occurring chemical compound. Nitrate aids plant growth and is contained in many crop, lawn, and golf course fertilizers. However, runoff from fertilized areas and leakage through soils means nitrate can easily get into surface and groundwaters. Nitrate also enters the environment from uncontaminated sewage and animal wastes. Nitrate in drinking water is a health concern for infants and other at-risk populations. Too much nitrogen in the environment can cause excessive growth of aquatic plants and algae that block light and consume oxygen as they decompose. This process can kill fish and disrupt the biologic function of surface waters.

Outdoor use  The amount of water used during the warmer months of the year that differs from the amount of water used during the colder months. The amount of water pumped during May through October minus the amount of water pumped during November through April.

Palmer Hydrological Drought Index  One of several indices that provide a measure of drought intensity or severity. There is no single definition of drought and different aspects of the water cycle, and society will be affected by different intensities and durations of drought. The PHDI is used here because it attempts to account for drought impacts that include groundwater and other slower cycling waters. Per NOAA, PHDI measures hydrological impacts of drought (e.g., reservoir levels, groundwater levels, etc.) which take longer to develop and longer to recover from. This long-term drought index was developed to quantify these hydrological effects, and it responds more slowly to changing conditions than the Palmer Drought Severity Index (PDSI).

Peak (Max) Day Demand  The day of the year with the highest water demand for municipal/public water suppliers.

Peaking factor / Peak day to average day ratio  The amount of water pumped on the max day compared to the average pumping for all days of the year.

PFAS  PFAS are a group of widely used manufactured chemicals that resist grease, oil, heat, and water. They were first introduced in the 1940s and are contained in many everyday products like non-stick cookware, water-resistant clothing and fabrics, personal care products, and firefighting foam. Perfluorooctanoic Acid (PFOA) and Perfluorooctane Sulfonate (PFOS) are two of the most common and studied chemicals in the PFAS group and have been replaced with other PFAS in the U.S. PFAS are extremely long-lived in the environment, meaning that once they enter the environment, they are difficult to breakdown and remove, and they accumulate in living organisms. Current peer reviewed scientific studies have shown that certain levels of PFAS may lead to:

- Reproductive effects such as decreased fertility or increased high blood pressure in pregnant women. Developmental effects or delays in children, including low birth weight, accelerated puberty, bone variations, or behavioral changes.
- Increased risk of some cancers, including prostate, kidney, and testicular cancers.
- Reduced ability of the body's immune system to fight infections, including reduced vaccine responses.
- Interference with the body's natural hormones.
- Increased cholesterol levels and/or risk of obesity.

Population served (serviced)  The number of people (residents) that receive water supply service from a municipal/public water supplier. These include single-family and multi-family residential customers.

Public / municipal water supply  Water suppliers with MN DNR permits categorized as municipal/public water supply. Most public water suppliers in the metro are municipalities with few exceptions including Shakopee Public Utilities Commission and the Joint Water Commission for Crystal, Golden Valley, and New Hope.

Rebound  The recovery of aquifer levels post-pumping or additional inputs.
**Glossary**

**Recharge**
The process by which precipitation and surface water percolate through soils and sediments to replenish groundwater. In Minnesota, recharge tends to occur during the spring and fall when the ground is no longer frozen, water is available, evaporation is minimal, and plants are not yet growing or have stopped growing for the year.

**Residential use**
The amount of water used by the residential customers of municipal/public water suppliers.

**Resiliency**
Water resources and infrastructure can withstand stress and quickly recover when stressed.

**Smart irrigation controller**
Irrigation system controllers that use sensors, real-time weather data, or a combination of both, along with local site condition information, to accurately control the amount of water needed for lawns, landscaping, athletic fields, or other irrigated sites.

**Subregion**
A group of neighboring communities within the metro region designated for regional water planning purposes.

**Summer use**
The amount of water used during the months of June, July, and August.

**Summer-to-winter pumping ratio**
The amount of water pumped during June through August divided by the amount of water pumped during January through March.

**Surface water**
Water that is at or on the land surface. Generally refers to visible water like lakes, streams, and rivers. Stormwater is also an example. In state statute, “surface waters” means waters of the state excluding groundwater. “Waters of the state” means all streams, lakes, ponds, marshes, watercourses, waterways, wells, springs, reservoirs, aquifers, irrigation systems, drainage systems, and all other bodies or accumulations of water, surface or underground, natural or artificial, public or private, which are contained within, flow through, or border upon the state or any portion thereof.

**Sustainability**
The water needs of current generations are fulfilled without compromising the needs of future generations, while ensuring a balance between economic, environmental, and social well-being.

**Turfgrass**
Grass species for lawns, athletic fields, residential properties, and other high-traffic areas.

**WHPA (WHPAs)**
Wellhead Protection Area(s). Per MDH: Areas surrounding public water supply wells that contribute groundwater to the well. In these areas, contamination on the land surface or in water can affect the drinking water supply. In state statute, wellhead protection area means the surface and subsurface area surrounding a well or well field that supplies a public water system, through which contaminants are likely to move toward and reach the well or well field. Technical criteria are required to delineate a WHPA, including time of travel (at least 10 years), flow boundaries, daily volumes for each water supply well, groundwater flow fields, and aquifer transmissivity.
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REGIONAL SETTING
The Twin Cities metropolitan region (metro) consists of the seven counties that surround the Minnesota’s two largest cities of Minneapolis and Saint Paul. About 58% of the state’s population lives, works, and recreates in the 182 communities that make up the region. The nearly 3,000 square miles (2 million acres) that comprise the region are diverse in land uses, economies, populations, and densities. Much of the region’s population is concentrated in Minneapolis, Saint Paul, and larger suburban communities. Moving toward the edges of the metro, the landscape becomes sparsely populated, with agriculture taking up much of the land area.

Drinking water in the metro is supplied by a combination of municipal or public water suppliers and private wells. Industries, businesses, agricultural producers, and a variety of institutions also rely on the same groundwater and surface water sources used for drinking water supply.

Data source(s): US Census
Water Supply in the Twin Cities Metropolitan Region

Communities served by public water supplies
Municipal or public water supply systems provide water to all or part of 126 communities. Residents and businesses not served by municipal/public water suppliers rely on private wells for their drinking water. Farms, businesses, industries, parks, and golf courses rely on the same water sources that provide drinking water.

Public water supply systems are mostly operated by individual communities, although in some areas water pumped and treated by one community may be sold or delivered to another. For example, the cities of Minneapolis and St. Paul provide water to some neighboring communities. Public water suppliers are responsible for adhering to treatment standards and maintaining their systems. Private wells and those operated by commercial interests are the responsibility of the individual owner or business.

A Growing Region
The metro region continues to grow as more people choose to live, work, and recreate in the area. By 2050, the population of the region is expected to exceed four million people. More people means more development, redevelopment, and an increasing need for water. To be sustainable and prepare for the future, the region must understand the water challenges of the past and address those of the present, think holistically and invest strategically in our water supply systems, prepare for future stresses to our drinking water resources and infrastructure, and plan for the future demands on our systems within the context of a changing climate.
Regional Planning for Diverse Communities

The metro is made up of many different types of communities, from farming-based townships to highly developed urban areas. Recognizing that communities have diverse perspectives and individual challenges, the Council uses community designations to group areas with similar development characteristics to more effectively, equitably, and sustainably plan for the future. Preparing for the future, while addressing the challenges of the present, requires considering the connections between water resources, water systems, and water service providers. Doing so helps to ensure the needs of communities, businesses, residents, and future generations will be met.

The Met Council uses these community designations to:

- Guide regional growth and development to areas that have urban infrastructure in place and the capacity to accommodate development and redevelopment.
- Establish land use expectations, including overall densities and development patterns.
- Outline the respective roles of the Council and the individual communities for planning for forecasted growth.
- Understand how natural resources may be impacted by growth, development, and redevelopment across the diverse communities of the region.
State Water Governance

The **Minnesota Department of Natural Resources (DNR)** is responsible for issuing high-capacity well pumping permits and managing water resource sustainability for the state. The agency’s sustainability role is focused on water availability and ecological impacts to water resources and ecosystems. The DNR monitors groundwater and surface water in the region to understand current conditions and inform water management decisions. Water appropriation permit holders report pumping, water use, monitoring, and conservation activity data to the DNR. Communities with water use permits are also required to develop local water supply plans for DNR approval. Those same plans are used as a part of community Comprehensive Plan Updates to align with regional water supply planning policies and Metro Area Water Supply Plan requirements.

The **Minnesota Department of Health (MDH)** is responsible for helping communities to meet state and federal drinking water requirements. The agency’s source water protection and well management programs help to protect public and private drinking water supplies. MDH coordinates training and certification of water operators and administers grants to protect water supplies and infrastructure. The agency also investigates contaminants of emerging concern, climate change and public health impacts, and water reuse.

The **Minnesota Pollution Control Agency (MPCA)** protects water by setting standards for land, air, and water quality. MPCA aims to limit pollution to protect human health and the environment through watershed management plans, permitting, cleanup, and monitoring of pollutants. The agency conducts studies and develops tools to help understand, map, and prioritize restoration and remediation of the state’s waters.

The **Minnesota Department of Agriculture (MDA)** regulates pesticide and fertilizer use in the state and has a variety of programs that fund and promote best management practices to conserve and improve the quality of water in agricultural areas. MDA conducts a variety of groundwater and drinking water protection activities, including well testing for private landowners, water quality certification for farmers, contaminant management plans, and research studies. The agency also monitors groundwater and surface water for contamination related to agricultural activities.

The **Minnesota Environmental Quality Board (EQB)** is a forum for leadership and coordination across Minnesota state agencies on complex, priority environmental issues. The Board has a responsibility to address issues affecting water, land, air, energy, and climate. In addition, EQB coordinated the long-range water resources plan for the state every ten years.
**Water Management & Regional Planning**

**Metropolitan Council Services and Representation**

The Met Council is the regional policy-making body, planning agency, and provider of essential services for the Twin Cities metropolitan region, including transit and wastewater conveyance and treatment. The regional wastewater system provides essential ecosystem and public health services, that allow the region to grow and develop sustainably. The organization’s formal role in water supply planning was created by statute in 2006.

**Council Districts & Sector Representatives**

Data source(s): Metropolitan Council

- **District 1:** Judy Johnson
- **District 2:** Reva Chamblis
- **District 3:** Dr. Tyrone Carter
- **District 4:** Deb Barber
- **District 5:** Anjuli Cameron
- **District 6:** John Pacheco Jr.
- **District 7:** Robert Lilligren
- **District 8:** Yasin Osman
- **District 9:** Diego Morales
- **District 10:** Peter Lindstrom
- **District 11:** Susan Vento
- **District 12:** Dr. Gail Cederberg
- **District 13:** Chai Lee
- **District 14:** W. Toni Carter
- **District 15:** Tenzin Dolkar
- **District 16:** Wendy Wulff

**Watershed Districts and Management Organizations**

These groups monitor, manage, and develop policies to protect and enhance water resources for 33 metro area watersheds. Watersheds also serve a collaborative role with communities and state agencies, helping to coordinate resource management and public engagement activities.

County water resources departments also serve a critical role in monitoring, managing, and protecting water resources. Counties develop water plans that set policies, strategies, and goals for sustainable resource management and may also develop regulations.

In more rural areas of the metro and greater Minnesota, the Bureau of Soil and Water Resources (BWSR), soil and water conservation districts (SWCD), and a variety of local associations aid communities, agricultural practitioners, and residents with resource management and planning.

Data source(s): Board of Water and Soil Resources
Water Supply Planning

Regional Water Supply Planning

The Met Council works with communities and technical experts to ensure the sustainability of drinking water resources and water supply systems in the metro. Every ten years, the Council works with partners to develop a regional Water Policy Plan (WPP). The Metropolitan Area Water Supply Plan (MAWSP) is part of the WPP plan, which identifies regional water policies and integrated water planning and management strategies for the region.

Tasked by the legislature with “maintaining a base of technical information,” the Council conducts technical studies and research to advance the sustainability of the region’s water supplies and aid water supplier services. The water supply planning unit facilitates coordinated technical planning and policy advisory groups that inform projects and the regional water supply plan. To build a regional plan, the Council compiles and develops water supply information that is shared with communities. Communities inform the regional plan by sharing their local perspectives and challenges.

Communities with public water supplies are required to develop a Local Water Supply Plan (LWSP) by the DNR. The Council works with the DNR to align regional planning goals and requirements with those of the state. LWSPs are approved by the DNR and reviewed by the Council for regional policy alignment as part of community comprehensive plan updates.

Subregional planning groups support local planning and collaborative problem solving. Water supply needs and challenges are not the same for every community nor are the potential solutions. Regional water policies and goals need to reflect local conditions and challenges to ensure implementable strategies are developed and the needs of the region are reflected. As the region continues to develop, water suppliers, users, regulators, and planners will need to work together to find creative solutions to address emerging challenges.

This atlas provides information for each subregional planning area to help communities communicate, collaborate, and better connect with regional plans, policies, and goals. Local water planning, supported by subregional and regional partners, can help communities meet their water supply system and resource needs, while positively affecting their neighbors and water sustainability across the region.
Local Water Supply Planning

Communities plan for and manage water supply systems and water resources. Water suppliers provide the essential service of safe and reliable drinking water to their customers. They also carefully monitor and manage their water supply systems and source waters to ensure water use is sustainable and protect public and ecosystem health. Communities often work together to share knowledge and information to help their neighbors address shared water challenges. All communities include local water supply, drinking water, and water resource information in their long-term, comprehensive plans.

In the Twin Cities, the oldest and most developed part of the metro, surface water from the Mississippi River and a series of lakes North of Saint Paul are the primary water sources, while the townships, rural, and suburban communities surrounding the central cities mostly rely on groundwater aquifers. However, these water sources don’t conform to municipal boundaries, requiring water users and managers to work with their neighbors and surrounding communities to protect and maintain high-quality water resources.
**Water Resources**

**Municipal/Public Water Sources and Use Trends**

Groundwater pumping drives regional water use trends over recent decades. In the early 1980s, as more suburban communities developed and built water treatment facilities to serve their residents, more groundwater than surface water was pumped for the first time. That trend has continued over the past 40 years as the suburban areas of the metro have continued to grow.

![Graph showing percentage of groundwater and surface water sources over time.](image)

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS), United States Geological Survey

**Bedrock Geology**

Groundwater aquifers are often used as the source for public water supplies, as well as industrial, commercial, and agricultural uses outside of the urban center. Private drinking water wells are usually in shallow sediments deposited when continental ice sheets retreated 18,000 years ago.

The Prairie du Chien and Jordan bedrock aquifers are highly productive water sources and cover much of the Central, East and Southern portions of the metro. In the Western and Northern part of the metro, communities rely on a combination of deeper Tunnel City and Wonewoc bedrock aquifers and shallow sandy (sedimentary) aquifers. The deepest wells pull water from the Mt. Simon aquifer, whose water has been dated to be 6,000 - 30,000 years old.

![Bedrock geology map.](image)

Data source(s): Minnesota Geological Survey
Water Supply Sources

The large cities of Minneapolis and Saint Paul, and communities they provide water to, rely on the Mississippi River for their water supply. In the case of Saint Paul, water from the river is pumped to a series of lakes north of the city before it is treated and delivered to customers. Deep groundwater aquifers are often used as the water source for public water supplies outside of the urban center, and for industrial, commercial, and agricultural uses.

Many communities, farms, and residents with private drinking water wells rely on water found in shallow sandy sediments to meet their water supply needs. Water suppliers also use these shallow groundwater sources in communities where productive aquifers are more difficult to access. Because those water sources are near the land surface, they may be the first to be impacted by pollution or during periods of drought.

The Prairie du Chien and Jordan bedrock aquifers are the most heavily used in the metro. Communities that have access to these aquifers don’t have to drill as deep as some other communities to access productive aquifers. However, because those aquifers are closer to the surface and used by many communities, these sources may be more easily stressed during periods of high use and more susceptible to pollution. Many high-capacity wells are open to (span) multiple aquifers. Movement of water through the ground is complicated. However, in general, the deeper the source of water, the older that water is.
Water Uses & Demand

Since the middle of the 20th century the amount of water used has continued to grow with development, mostly in expanding urban and suburban communities. A growing population requires more water for drinking, homes, and business uses. Other factors like changing climate and weather, appliance efficiency and plumbing code changes, also influence the demand for water over shorter and longer timespans. In the future the region will continue to need more water. Efficient water use practices and equipment, water reuse and exploring enhanced recharge opportunities, and identifying alternative water sources helps to ensure water systems and sources are resilient and sustainable.

Data source(s): Metropolitan Council; Minnesota Department of Natural Resources water permitting and reporting system (MPARS)
There are many different types of water supply wells. In the map, wells are classified by their associated water appropriation permit type or by domestic use for private wells. Where different types of wells are located is connected to historical development patterns in the metro region. Most irrigation wells are agricultural and are found in the more rural parts of the metro while industrial and commercial wells. Municipal/public water supply wells are connected to development and the Municipal Utility Service Area (MUSA).

More water is pumped for cooling at power generation plants than any other permitted water use in Minnesota. Almost all of this water is surface water, and this use is mostly considered non-consumptive by the Minnesota DNR because water is returned to its original source soon after it’s used.

As the region has grown, more public water supply systems have come online to provide water to more people, homes, and businesses. The efficiency of home appliances and industrial processes, lawn and landscape irrigation, crop irrigation, weather, and climate influence how much water is used. In the early 1980s, with suburban expansion, more groundwater than surface water was pumped by public water suppliers for the first time. This trend has continued over the past 40 years with continued dispersed growth. Over the past decade, wetter weather and increases in indoor and outdoor efficiency have helped to lessen water use despite the region continuing to add more people. However, the past three years have seen drought conditions return with corresponding increases in water demand.
The ability of the metro region to grow and meet the needs of future generations is dependent on the sustainability of water resources and the services those resources provide to society. Without plentiful, safe, and affordable water, the region cannot grow economically, continue to develop, or meet the needs of the people who live here. Likewise, the utility systems that provide and treat water need to be sustainably operated and funded to meet those needs. Our water system is both natural and engineered, with infrastructure continually interacting with surrounding ecosystems. Water resources and utilities must be planned for holistically to address complex challenges. Considering risks and impacts to water resources and utility services in community planning and development decisions helps to ensure the region is a thriving place to live for all current and future residents.

In 2014, a regional groundwater model was developed as a planning tool to help facilitate planning discussion about the future of the region’s groundwater resources. The model uses estimates of future municipal water demands and associated groundwater pumping to provide a picture of what future aquifer conditions might look like as the region continues to grow. Scenarios that increase and decrease pumping by 20% were included to provide a range of possible outcomes for water managers, regulators, and planners to consider. Over the past decade, the region has experienced additional growth and associated water demand and changing aquifer conditions. An updated regional model, using new and additional data, would likely provide a different view of the future with more data.
In general, modeling results show some amount of aquifer decline over the next 20 years, under theoretical steady-state conditions. The model does not answer whether those declines might negatively impact water resources, infrastructure, or local ecology. While these results are not predictive, they do help the region to understand where and why water supply challenges might occur. This helps the region and individual communities prioritize areas for additional investigation, direct resources, and be proactive rather than reactive.

**Note this assessment was completed in 2014 and is based on groundwater pumping data prior to 2012. Any future regional modeling efforts would include more recent data and provide an updated estimate of future aquifer conditions.**
Native Vegetation 1847-1907

Land use changes have profound effects on water resources. Prior to colonization and European settlement, indigenous peoples had lived for generations in the area we currently call the metro region. Forests, wetland meadows, and prairie grasslands covered the area. Dakota and Anishinaabe peoples cared for the landscape, including the waters that we rely on today for public health, economic growth, and community well-being.

During the late 19th and early 20th centuries indigenous peoples were forcefully removed from their lands. Communities were destroyed and many lives were lost, with ongoing impacts to subsequent generations. At the same time, white settlers were employing extractive approaches to the landscape. Forests were cleared for timber, wetlands drained for development, and land plowed for new agricultural fields. The Homestead Act (1862) encouraged anyone considered a citizen to purchase land for a nominal fee as the land was “improved,” meaning developed in some way. As more people began to make their homes in the region, the area became more urbanized and industrialized, bringing more people, so that by the 1960s large suburbs were beginning to form around the Twin Cities.

Data source(s): Minnesota Department of Natural Resources

Development & Water

Landscapes change with development. What we build and how we build it influences how much water is available, how much is needed, and the potential risks to public and ecosystem health. More development requires more water infrastructure to meet the needs of society. Development and resource management practices also influence how much water can enter the ground, how groundwater and surface waters flow, and water quality. By considering how population growth and development impact water resources and utility infrastructure, communities can better identify risks and prepare for the future.

Data source(s): University of Minnesota, Metropolitan Council
Land Use Change in a Growing Region

These depict land use types in the region nearly forty years apart. Since 1984, residential land use has expanded significantly as outer ring suburbs have developed. As suburban areas grow and new housing is built, the region’s transportation network expands, and new industrial and commercial areas are sited further from the Twin Cities. Much of the region remains rural, in agricultural use or undeveloped, but those areas have shrunk since 1984. By 2050, the region is forecasted to have a population of about 4 million people. Where those people live and work will drive how the region develops, how and what land uses change, and where and how much water is needed.

Data source(s): Metropolitan Council
Climate & Weather

Global climate change is a complex, multifaceted issue with many downstream, equally complex challenges. The term climate describes a set of long-term weather conditions. A key component of the current global climate change challenge is the rapidity of the changes and associate impacts. When climate changes, local weather conditions change and those new conditions impact ecosystem and public health. While we don’t know exactly what the future will look like, we can expect increases in temperature and longer growing seasons, intense precipitation and heat wave events, droughts, and greater weather variability. A less predictable climate increases the challenge of maintaining safe and reliable water supplies and decreases the resiliency of the infrastructure and water resources we rely on for drinking, recreation, and healthy communities and economies. Climate change is creating new challenges and exacerbating long standing water quality and availability issues. These impacts don’t look the same in all communities and are likely to significantly affect vulnerable populations and communities.

### Precipitation Trends

<table>
<thead>
<tr>
<th>Month</th>
<th>0%</th>
<th>2%</th>
<th>4%</th>
<th>6%</th>
<th>8%</th>
<th>10%</th>
<th>12%</th>
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Over the past 40 years, the average precipitation in the region has been about 35 inches per year. Most precipitation runs off during winter melt when the ground is frozen or during intense storm events during the warmer months. Some water is stored temporarily in surface waters or shallow groundwater. During the growing season, much of the precipitation that makes it to the ground is used by plants or evaporates. Only about 33% of precipitation that falls annually is available to replenish groundwater aquifers. As the region has become increasingly urbanized over the past 150 years, groundwater replenishment has not kept up with use.

Most precipitation in the metro area falls during the late spring and early summer months, with May and June accounting for about 26% of the annual total. Significant periods of drought in the 1930s, ’70s, ’80s, and as recently as 2020-22 have had large impacts on water resources, policies, and regulatory agency requirements. During periods of drought, there is greater demand for water and less precipitation. Less water makes it into the ground to recharge the groundwater system. During wetter periods, less water is needed, and the rate of water consumption tends to decrease. However, receiving too much water too fast leads to flooding and water contamination issues.


Hydrological drought describes the effects of precipitation conditions on surface and subsurface water. This index attempts to account for the hydrologic impacts of drought that take longer to develop and recover from, making it a useful indicator of drought impacts on water resources and supply systems.
Climate Change Impacts Future Groundwater Recharge Estimates

Mathematical models of climate conditions estimate the future timing and amount of precipitation. Understanding what precipitation could look like allows helps to estimate aquifer recharge later in this century. A future with more greenhouse gasses, a warmer atmosphere, and more development with more impervious surfaces generally results in less water being available for recharge. While models cannot precisely predict the future, they do provide a reasonable picture of what the future might look like. Understanding a range of future possibilities allows planners, water resource and utility managers, and regulators to make decisions and investments now to limit negative outcomes in the future.

Observed Data
2010-2019

High Emissions Scenario
2040-2069

Inches of infiltration
0 2 4 6 8 10 12 14 16 18 and greater

Data source(s): Metropolitan Council

Data source(s): Midwestern Regional Climate Center
Seasonal Challenges

Water resource and supply system stresses can develop quickly or accumulate over longer periods of time. Seasonal changes in water use and associated drawdown of area aquifers can be significant particularly during hot dry summers, leading to well interferences or impacts to surface waters and other ecologically significant areas. Stream and river flows are also lower during dry periods, potentially limiting surface water sources and recreation opportunities. If the use of water exceeds the amount of water that’s replenished, year after year, the amount of water available for use will be less. Monitoring of water resources and tracking water use helps us understand these impacts, and to be more resilient when big challenges (like long-term drought) arise.

Water Demand

After a long winter, Minnesotans look forward to the warm summer months, swimming and fishing in area lakes and rivers, growing gardens and crops, and exploring the outdoors. As we take advantage of the warm growing season and longer days, we use more water. However, when we use water inefficiently during the summer months, we also increase the stress on our water resources and supply systems, driving up costs and putting our engineered and ecological water systems at risk. As stress builds, negative impacts become more likely, particularly during periods of drought when the demand for water can be extremely high.

![Ratio of Summer to Winter Pumping for Public Water Suppliers by Water Source (1980-2021)](image)

Data source(s): Minnesota Department of Natural Resources water permit appropriations databases (SWUDS, MPARS)

Outdoor Use

Outdoor use is represented by darker shades on the pie charts. Lighter shades represent indoor use.

We estimate the amount of municipal/public water supply used outdoors by comparing the amount of water pumped during the cool and cold months (November - April) to the water pumped during the warm and hot months (May - October). Some small amounts of water are lost during treatment processes or unaccounted for due to unmetered uses like hydrant flushing. Outdoor water uses makes up about 25% of all water used across the metro. Areas that pump groundwater tend to use a higher percentage outdoors, while more urban areas that rely on surface water sources tend to be slightly lower, likely due to smaller lots and less lawn and landscape irrigation. Using water wisely outdoors, as well as indoors, helps to limit stress on water sources and supply systems, lowering costs for water users and water suppliers.
Groundwater Level Change
A study of groundwater levels in metro area wells was conducted by the USGS in partnership with the Met Council and DNR during the spring and summer of 2008. The study showed seasonal declines in aquifer water levels and decadal declines in some areas when comparing the data to previous studies. Monitoring groundwater levels in real time and tracking long term trends helps water planners, managers, and regulators understand system stresses and address issues before significant impacts occur.

Groundwater-level changes in the Prairie du Chien-Jordan aquifer between March 2008 and August 2008

Groundwater-level changes in the Tunnel City-Wonewoc aquifer between March 2008 and August 2008

Groundwater-level changes in the Mt. Simon-Hinckley aquifer between March 2008 and August 2008
Many factors influence when and how much water is used. Weather, home type and size, the age of infrastructure, and the number of people using water are all factors that affect water use. In many homes and industries more water is used than necessary. This inefficient use increases costs and energy use, requires additional infrastructure and water treatment, and makes our limited water resources less sustainable. Water efficiency is the combination of strategies, practices, and equipment that limit excessive water use. By implementing water efficient practices in our homes, businesses, and water utilities we can lower costs, and ensure water is available now and in the future. The Met Council supports water use efficiency through a grant program for public water systems, technical support and tool development for communities, and partnerships with the Minnesota Technical Assistance (MnTAP) and Turfgrass Science programs at the University of Minnesota.
The Minnesota Technical Assistance Program (MnTAP) is an outreach program at the University of Minnesota. MnTAP helps Minnesota businesses develop and implement industry-tailored solutions that prevent pollution at the source, maximize efficient use of water, and reduce energy use and costs to improve public and environmental health. With funding provided through the Clean Water Fund, the Met Council supports MnTAP interns who help area businesses conserve water, energy, and save money throughout the metro area.

Non-residential customers are often some of the biggest users of water across the metro. By looking for opportunities to increase process efficiency, improve maintenance of equipment, reuse water, and implement smart irrigation practices, significant water and energy cost savings can be found while lowering overall water use.

### Met Council Grants Promote Efficient Water Use in the Region

The Water Efficiency Grant Program provides grants to metro area communities served by municipal water systems to fund the replacement of toilets, irrigation controllers, and spray sprinkler bodies with WaterSense-labeled products, as well as irrigation audits by WaterSense-certified auditors and clothes washers with Energy Star ratings, as designated by the Department of Energy. The Met Council awards grants on a competitive basis to metro area communities that manage municipal/public water supply systems. This program began in 2015 and has had several funding cycles which have saved millions of gallons around the region.
Outdoor Water Management

Municipalities, homeowners, and businesses can use less water and energy, less fertilizer, and save money, by choosing climate and location appropriate native plants or grasses for their landscapes. Lawns are nutrient intensive landscapes that lack biodiversity. However, by choosing turfgrasses that fit the use of the site and the site conditions or establishing lawn alternatives like drought tolerant prairie plants, we can have more water efficient landscapes that provide beauty, habit, and improve water quality.

<table>
<thead>
<tr>
<th>Grass Type</th>
<th>Positives</th>
<th>Negatives</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kentucky Bluegrass</td>
<td>The most popular turfgrass in the northern US, Kentucky Bluegrass is used for lawns, golf courses, parks, and fields.</td>
<td>Valued for its aesthetics, recuperative ability, winter hardness, mowing quality, and seed or sod.</td>
</tr>
<tr>
<td>Perennial Ryegrass</td>
<td>Perennial Ryegrass is commonly used for home lawns, parks, and golf fairways.</td>
<td>Shortcomings include its dormancy during drought, heat stress intolerance, generally poor shade performance, and disease susceptibility.</td>
</tr>
<tr>
<td>Tall Fescue</td>
<td>First introduced in the US as a forage grass, use of Tall Fescue as turf began in the 1940s and 1950s.</td>
<td>Valued for its quick germination and establishment.</td>
</tr>
<tr>
<td>Fine Fescues</td>
<td>Fine Fescues are a group of versatile grasses with greater drought tolerance and the ability to grow well in sun and shade. The two main types of Fine Fescues are bunch and rhizomatous. Common fine fescues that form bunches are Hard Fescue, Chewings Fescue, and Sheep Fescue. Rhizomatous Fine Fescues include Strong Creeping Red Fescue and Slender Creeping Red Fescue.</td>
<td>Valued for its drought avoidance, wear tolerance, and disease resistance.</td>
</tr>
</tbody>
</table>

Bee Lawns

Turfgrasses are commonly used for many homeowners and businesses in Minnesota, but they require significant management and are essentially food deserts for native fauna. Bee lawns mix flowers with turfgrasses to provide important food resources to bees and other pollinators, as well as recreational space for people. Some common flowering species in bee lawns include white clover, self-heal, and creeping thyme.

Climate and Landscape Appropriate Plants

Other homes and businesses choose to move away from lawns entirely by creating communities of native plants. These plants are well-adapted to Minnesota’s growing conditions. For instance, many prairie plants are very drought tolerant and provide natural habitats for insects, birds, and other creatures. Incorporating native landscapes into home, commercial, and public locations benefits water resources, provides beauty and pollinator habitat, and requires less maintenance and nutrients than turfgrass.

Mowing Affects Lawn Health

Mowing is an essential part of turfgrass maintenance. However, many people are often uneducated about proper mowing techniques and tend to mow lawns too often and too close to the ground. Regular mowing with a sharp blade, at the proper height, promotes healthy growth and lawn nutrition if grass clippings are left on the lawn.

For a typical lawn, the University of Minnesota Extension recommends maintaining a height of 3 inches or higher:

- Taller grass shades out weeds and keeps soil cooler
- Taller grass means longer roots and greater drought tolerance
Irrigation Efficiency

Irrigation audits identify inefficiencies in home and commercial irrigation systems. Leaks, broken sprinkler heads, and placement issues can lead to excessive use and water being used on pavement rather than on the lawns and plants that need it. By checking that irrigation equipment is calibrated and working properly, homeowners and businesses can lower their water bills and use less water.

Irrigation controllers are often set to water every other day, depending on local ordinances. This set and forget approach causes lawns to be watered when it is not needed and causes some people to think that lawns must be watered every other day. Modern irrigation system controllers, often referred to as “smart,” offer several improvements over previous technologies. By using data from nearby weather stations and soil moisture sensors, these controllers can more accurately determine how much water is needed for lawns and landscaping, lowering outdoor water use and costs for homes and businesses.

Watering Methods and Lawn Health

Overwatering lawns is bad for their health. Lawns need about an inch of rain per week in Minnesota to maintain a healthy root system; however, most homes, businesses, and landscape managers set their irrigation systems to water every other day, whether the grass needs the water or not. This overwatering weakens grass roots by conditioning them to grow shallow. When hot and dry periods happen, turfgrass with shallow roots can’t access deeper stores of water making them less resilient to harsh conditions. Deep, infrequent watering encourages deeper root growth, allowing grass to be more resilient during dry spells and better recover from drought.

- shallow, frequent watering
- deep, frequent watering
- deep, infrequent watering
- natural watering by precipitation
- popular turfgrass species
- native grasses and vegetation
Contaminants & Pollution

Public health and pollution are concerns anywhere water is consumed or used for recreation. Areas of contaminated water are costly to cleanup and treat and can have lasting effects on communities. Common everyday actions also pollute water if residents and businesses are not careful. Things like spilled motor oil or gasoline from lawn mowers or garages, excessive salt use during the winter, lawn fertilizers, and pesticides can impact source waters over time.

Groundwater Contamination, Impaired Waters, & Pollution Sensitivity

In some areas of the metro, water can easily move from the surface to shallow sand and bedrock aquifers. If contaminants are spilled in these areas, groundwater can be easily contaminated. In general, the deeper the water source, the longer it takes for water (and any contaminants that make it into the ground) to reach it. However, the movement of groundwater is complex and influenced by many factors. For instance, groundwater flow changes around pumping wells, pulling water into the well from all directions. Groundwater can be protected naturally by layers of clay or rock that are difficult for water to flow through. Public water suppliers carefully monitor for any contamination concerns and treat the water that’s delivered to homes and businesses so that it meets all drinking water standards and is safe for people to consume. People and business with their own (private) wells are responsible for testing their water to ensure it’s healthy and safe.

Pollution Sensitivity

<table>
<thead>
<tr>
<th>Level</th>
<th>Description</th>
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<tbody>
<tr>
<td>High</td>
<td>Karst (special condition)</td>
</tr>
<tr>
<td>Moderate</td>
<td>Water</td>
</tr>
<tr>
<td>Low</td>
<td>Bedrock at or near surface</td>
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<tr>
<td>Very Low</td>
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</table>

Over the past 150 years, various contaminants have been spilled by commercial and industrial activities and made their way into ground and surface waters. Once pollutants are spilled, they can be very difficult to remove. The MPCA, MDA, MDH, and other regulatory agencies monitor and track contamination. These agencies also work with communities and business to develop and administer cleanup activities to prevent pollution and remove contaminants from water and treat water so that it’s safe to use.

PFAS in Landfills

- PFAS detected
- PFAS exceeds state’s acceptable level for safe drinking water
- PFAS at least 10 times higher than state’s acceptable level for safe drinking water

Data source(s): Minnesota Department of Natural Resources; Minnesota Pollution Control Agency
Agricultural Chemicals

Water contamination from fertilizers and pesticides presents potential human and ecosystem health risks. In some areas where surface waters easily infiltrate and interact with groundwater, nitrate can exceed drinking water standards. Once this pollution gets into the groundwater system, it can be difficult and costly to remove for private well owners and public water suppliers. Nitrate pollution is a drinking water concern in many rural parts of the metro. The Hastings and Vermillion drinking water supply management areas (DWSMA) are part of Groundwater Protection Rule programs to address elevated nitrate levels in source water.

Chloride

Chloride from road salt and other sources like fertilizers and home water softeners have been getting into ground and surface waters since their use became widespread in the 1960s. Over time, these compounds accumulate in the environment and can begin to inhibit the ecological function of surface waters and increase drinking water and wastewater treatment requirements.

PFAS

Per the Minnesota Pollution Control Agency: Per- and polyflouroakyl substances (PFAS) are a group of more than 5,000 manmade chemicals that do not break down over time. Their extreme resistance to degradation in the environment and resistance to destruction in wastewater treatment plants, landfills, and incinartors has led to the nickname “forever chemicals.” PFAS have been used in many applications since the 1940s. Their widespread use in commercial and manufacturing applications has resulted in their wide release into the environment. PFAS can be detected in air, soil, water, fish, and humans. PFAS has been detected in groundwater and surface water in some parts of the metro. State agencies and local communities monitor and test water for PFAS to ensure public and environmental health are protected and water is safe to consume.

Emerging Contaminants of Concern

State water agencies and communities are working together to identify and evaluate the potential health hazards posed by Contaminants of Emerging Concerns (CEC). These are chemicals that can be detected in water and are becoming more common in our environments like pharmaceuticals, personal care products, pesticides, microplastics, detergents, disinfection byproducts, and industrial or household products. Emerging pollutants also include certain viruses, bacteria, or other microorganisms.
Source Water Protection

Contamination of groundwater or surface water can occur anywhere potential pollutants are not managed appropriately. Risk of contamination is reduced through sound water management and planning, including the reduction of hazards and potential contamination sources. Reducing the risk of contamination starts with understanding where our drinking water sources come from, identifying contamination risks, removing those risks where possible, and having a thorough response plan to address pollution where and when it occurs. Water suppliers, state agencies, watersheds, and landowners work together to protect public and private water supplies, ensuring the water we drink is healthy and safe. There are extensive source water protection, well testing, and water supply monitoring requirements that protect drinking water in Minnesota.

Throughout the metro, there are drinking water management areas (DWSMAs) for public drinking water supplies. These areas are developed through complex groundwater and surface water flow modeling that allows water suppliers and state agencies to understand how source waters move to supply wells or surface water intakes. Modeling also helps to understand where and how quickly pollutants move through water sources.

Many source water protection areas extend beyond the municipal boundaries where they originate, creating management and planning challenges that require collaboration between communities and state agencies that align source water protection activities and approaches. State regulators have also identified areas where water use and new infrastructure require special consideration due to local water quality and quantity challenges referred to as Special Well and Boring Construction Areas.

Wellhead Protection Areas (WHPAs) are modeled areas that show, at minimum, the 10-year travel time of water to public water supply wells. DWSMAs are the parcels that contain and surround WHPAs. Surface water protection areas where spills could threaten the Minneapolis and Saint Paul water supplies are surface water protection areas. These areas follow watershed boundaries, describe different levels of water supply threat potential, and extend beyond the borders of the region.

The NE Groundwater Management Area includes DNR designated communities that represent an area of resource concern. Well advisory areas are identified to provide for the safe construction or sealing of water supply wells and inform the public of potential health risks in areas with groundwater contamination.

Data source(s): Minnesota Department of Health, Minnesota Department of Natural Resources
Potential Contamination Sources Change with Land Use

The type and amount of potential water contaminants depend on how land is developed and used, and what human activities or industries are present. Some pollution types are residential and can occur anywhere homes are built, but others are more connected to development patterns. For instance, agricultural areas have different sources of pollution than highly developed urban areas. The MPCA has a number of tools to help water service providers and individuals plan for potential water supply risks. The What’s In My Neighborhood mapping application identifies potential contamination sources for water and air. This tool provides water managers and communities with essential information to protect water sources.

**URBAN**

The most developed areas of our metro, with many industrial and commercial sites, often have the most potential sources of contamination. These areas also tend to have more active investigation and cleanup sites than others.

**SUBURBAN**

Contamination risk in more moderately developed areas tends to be concentrated where commercial and industrial land uses are present. As more rural areas develop and land uses shift from agricultural to industrial, commercial, and residential uses, the types of potential water pollutants also change.

**RURAL**

Smaller towns and agricultural communities in less developed areas face unique water contamination challenges. Pollution from local industrial or agricultural sources can make their way into drinking and recreational waters. As in other areas, economic vitality and best management practices are important considerations when addressing water sustainability challenges.
Water Resource Connections & Interactions

In the metro region, groundwater and surface waters are intimately linked. Both types of water are influenced by and dependent on the other. Rivers, lakes, streams, and wetlands are maintained by a combination of precipitation and groundwater inputs. Likewise, groundwater is maintained by the infiltration of precipitation and water temporarily stored at the surface. Recognizing that surface waters and groundwater are interacting to varying degrees is essential to address complex, interdisciplinary water sustainability challenges.

Water Resource Interactions

Water Elevations
When the water entering a lake, river, or stream is out of balance with the water leaving those surface waters, changes to water levels, flows, and surrounding ecosystems occur. Similarly, when the amount of water infiltrating the ground to recharge groundwater is out of balance with the amount of water leaving the system, groundwater quantities and flow change. Changes to surface water levels, water tables, and upwelling groundwater quantity and quality can have significant physical, chemical, and cultural impacts on water resources and communities.

Water Quality
When water from the surface meets groundwater (or vice versa), the qualities of each are altered. Some of these changes are benign or necessary to support ecosystem function, as in the case of upwelling groundwater in trout streams or calcareous fens. In other cases, pollutants can be transferred from one water type to the other. Some contaminants that are long-lived in the environment repeatedly move back and forth between surface and ground water.

Social, Cultural and Economic Impacts

Recreation
When the quality and quantity of water is negatively impacted, ecosystem and public health are affected as is our ability to access the services water provides. Nearby groundwater use can impact surface waters in some areas, particularly during times of drought when water use is high, and resources are stressed. Changes in lake levels or groundwater inputs to streams and wetlands can limit fishing, boating, and other recreational activities, impacting local economies and community well-being.

Infrastructure
The built environment and water utilities are impacted when water tables rise and fall. Areas prone to higher water tables may experience flooding during longer periods of consistently wet conditions. When neighborhoods, homes, and businesses flood, communities and residents are impacted. Repairs to these systems can be costly for individuals and entire communities.
**Groundwater and Surface Water Connections**

The surface waters we see and interact with everyday are connected to groundwater flowing beneath our feet. This map shows groundwater-connected surface waters either through inputs, outputs, or both. Surface waters that are labeled disconnected are underlain by relatively impermeable sediments or bedrock layers that limit water movement.

**Surface Water - Bedrock Interaction Potential**

This map describes areas of the metro where water at or near the surface can easily travel to bedrock aquifers. Groundwater chemistry from wells was compared to hydrogeological estimates of groundwater travel times to determine areas where surface and bedrock water are more or less likely to interact. Surficial sand aquifers were not explicitly evaluated in this study but assumed to have a high likelihood of surface water interaction.
The Central Water Supply Planning Workgroup includes the cities of Minneapolis and Saint Paul, the communities served by those municipal systems and other surrounding communities. These communities are in the urban center of the region. This is the most highly developed part of the metro and the most densely populated.

Data source(s): US Census
Bedrock aquifers are near the surface in this part of the metro. The outcrops of the uppermost bedrock units form bluffs along the Mississippi and Minnesota rivers, and groundwater flows from deeper aquifers discharge to the rivers. In some places, lower permeability Glenwood and Platteville formations cap the Prairie du Chien and Jordan aquifers, helping to protect them from contamination. In other areas, pollutants can move relatively quickly to these aquifers because they’re near the surface and water moves relatively easily through them.

Data source(s): Minnesota Geological Survey

Mississippi River
Mississippi River Pump Station
Minneapolis Water Works
Water Supply Sources by Community

The Mississippi River is the primary drinking water source for most communities in this subregion. Some communities like Bloomington use a combination of groundwater and surface water to provide water, while others like New Brighton rely primarily on groundwater, but may utilize a connection to the Minneapolis or the Saint Paul system during an emergency or as needs dictate. Some communities use groundwater as their only source of drinking water.

Data source(s): Metropolitan Council

The cities of Minneapolis and Saint Paul pump water from the Mississippi River to supply homes and businesses. Water from the Mississippi is more easily replenished than groundwater aquifers; however, pollution also travels more quickly to and through surface waters. Surface waters also respond more quickly to changing weather conditions and drought than deep bedrock aquifers. The Mississippi River and the chain of lakes just north of Saint Paul provide water to nearly 20% of all Minnesotans.
Water Supply Systems & Treatment

Water supply intakes for the Minneapolis and Saint Paul water supply systems come from locations near Fridley, MN. Mississippi River water is taken to the respective treatment facilities for each city. In the case of Saint Paul, the water first travels through a chain of lakes north of the city before reaching the treatment facility in Vadnais Heights. Both cities provide water to neighboring communities. Some of those communities have their own distribution systems, while others use surface water to supplement groundwater supplies. Some communities operate an independent groundwater treatment system.

**Water Supply Service Connections Between Central Subregion Communities**

Data source(s): City of Minneapolis, City of St. Paul

**Water Supply Treatment Process**

The steps required to treat raw water vary depending on water source. Surface water sources typically have more potential contaminants than groundwater. Therefore, surface water treatment requires additional treatment steps such as coagulation and sedimentation.

Different aquifers are made up of different minerals that need to be considered and sometimes removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.
Few residents in this part of the metro receive their drinking water from private (domestic) wells. However, there’s a greater concentration of wells for industrial or commercial purposes than in other parts of the region.

In the Central metro, development and redevelopment will continue and density will likely increase. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes at a cost and is not without financial, social, or environmental risk. To be sustainable, communities and the region must maximize current infrastructure investments and consider how growth, land use changes, climate impacts, inequity, and other challenges stress water resources and supply systems.

Planned Water Supply System and Infrastructure Investments by 2040 as Reported in Local Water Supply Plans

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair/ replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are always occurring while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

**Wells & Intakes**

- Planned updates by 2020
- Planned updates by 2025
- Planned updates by 2030
- Planned updates by 2035
- Planned updates by 2040

**Treatment**

- Filtration: The water moves through a series of filters that help remove additional particles, bacteria, chemicals, and more.
- Disinfection: Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.
- Fluoridation: Fluoride is added to water to promote dental health by strengthening enamel to preventing tooth decay.

**Storage**

- Water is pumped from the treatment facility to water towers and other storage facilities for use.

**Distribution**

- Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community, depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, local cultural practices, and the number of people who rely on water service providers. When looking at historical water use data, it’s important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

**Annual Gallons Pumped, 1988 to 2021**

Peak pumping in the Central subregion occurred during the late 1980s, reaching a high of over 68 billion gallons per year. Pumping lessened slightly during the 1990s but remained relatively steady over the next 20-year period even as the area continued to develop and grow in population. Pumping has continued to slowly decline over the last decade. At present, about 10 billion gallons less are pumped in the Central subregion than in the 1980s.

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS)

**Historical and Projected Population Change, 1988 to 2040**

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and potential water resource and supply system limitations.

The Central Twin Cities metro is the most densely populated and developed area of the region. Over the next 30 years, this area could gain another 150 thousand people, leading to more redevelopment and increasing density. Adding additional housing, new commercial development, and transit infrastructure influences the need for water services and the demands put on water infrastructure and water resources. However, if we consider the effects development decisions have on water sources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water available now and for the future.

Data source(s): Local Water Supply Plans, Metropolitan Council
Growth and development are dependent on the sustainability of water supply systems and water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations that could impact their ability to grow and develop. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro.

Central subregion communities pump about 19% of all groundwater pumped by municipal/public water suppliers across the metro region. 100% of surface water is pumped in the Central metro, although some other communities use water from sources that are treated as surface water.

51% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

Per capita water use is only one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

### Total and Residential Per Capita Use

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<thead>
<tr>
<th>Year</th>
<th>Total GPCD</th>
<th>Residential GPCD</th>
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<tr>
<td>2000-2009</td>
<td>112</td>
<td>70</td>
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<tr>
<td>2010-2019</td>
<td>97</td>
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</table>

**Residential GPCD**

**Total GPCD**

**gallons per person per day**
Land Use & Development

The Central subregion is the most developed part of the Twin Cities metropolitan area. Communities in this subregion are designated as Urban Center, Urban, and Suburban designations in the Met Council’s Thrive MSP 2040 Regional Development Guide.

Land use in this area is dominated by single-family detached housing. Major highways and rail lines connect the commercial and mixed-use downtowns of Minneapolis and Saint Paul with one another, with other parts of the metro area, and with the rest of the state. Green space (forest, parkland, etc.) in this area is often found along or around waterbodies.

Thrive MSP 2040
Community Designations

Impervious Surfaces and Runoff

The Central metro is a highly built environment, centered around the Mississippi and Minnesota Rivers and lakes many residents use to recreate. There is less open space, greater road density, and more single-family homes and multi-unit housing than other areas of the region. Impervious surfaces are most concentrated in this part of the metro, decreasing the area available for precipitation to infiltrate into the ground to support base flows and aquifer recharge.
This photo shows a section of downtown Saint Paul in 1945. Given the age of the state’s capital, much of downtown Saint Paul had been developed by the time this photo was taken. In 1940, Saint Paul had a population of more than 280,000 people, and the McCarrons treatment plant was already treating water for the city’s residents and downtown businesses. The West-Side Flats, a community across the Mississippi River from downtown Saint Paul, which experienced a series of devastating floods in the 1950s, can be seen in this image.

Data source(s): University of Minnesota

This photo shows downtown Saint Paul more recently, in 2016. While fairly similar to the photo above, there are some notable differences between downtown Saint Paul in 1945 and downtown Saint Paul in 2016. Highway and highway off-ramps, built in the 1950s, can be seen in the upper lefthand corner of the photo. These construction projects leveled much of the historically Black neighborhood of Rondo and led to increased use of road salt to maintain commuter safety.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather
Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened during the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

Shifting Temperatures and Precipitation
Temperature and precipitation measurements over the past 150 years tell us that the metro region is getting warmer and wetter. However, these temperature and precipitation changes are not evenly distributed throughout the year. Although the state is getting warmer overall, winter low temperatures are rising faster than summer highs. Similarly, the region seems to be getting wetter during some parts of the year and drier during others. Greater weather variability and lower climate predictability are making estimates of future water demand more difficult to predict, potentially increasing the stresses on water resources and supply systems.

Localized Flooding
The Localized Flood Map Screening Tool gives communities the opportunity to determine what areas and assets may experience flooding during extreme and intense rain events. The tool identifies potential flood hazard areas, called Bluespots. These Bluespots are broken into categories of flood water depth. This tool aims to help cities and watersheds prioritize policy and implementation strategies. For instance, the tool could be used to target green infrastructure projects or stormwater design improvements that may reduce localized flood risk.
During extended wet periods, rising water tables can cause localized flooding impacting homes, infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased groundwater demand and aquifer drawdown leading to well conflicts and water shortages.

Extreme Heat in the Central Subregion

In the Central subregion, there is a lot of concrete and other impervious surfaces, and less shade than other parts of the metro. During the day, heat is trapped and released more slowly at night. Ecosystem and public health, including water availability, can be impacted on the hottest and driest days of the year or when heat waves occur. Increasing heat and humidity also increases the demands put on water resources and water supply systems.

Climate Change Impacts Future Groundwater Recharge Estimates

The water that’s able to infiltrate the ground to recharge the groundwater system during any single precipitation event is dependent on many factors including the amount of impervious surface, previous weather trends, and soil conditions. More precipitation does not necessarily mean there will be more groundwater. As growing seasons extend, precipitation becomes less frequent, or rain falls primarily during intense storm events, less water could make it into the ground. Recently, global climate models were used to estimate future weather conditions in the metro region. Modeling of the water available to recharge groundwater aquifers under these future climate scenarios generally shows that recharge would be lower in most places in the future.
Efficient Water Use

When we use more water than we need, our use is inefficient. We’re not being as respectful of water or as considerate of future water needs as we can be. When we don’t carefully use water, the costs of water treatment and distribution grow and water resources become stressed, particularly during hot and dry weather. Conserving water in and outside of our homes and businesses helps to build community resiliency by lowering spending and making negative impacts to our water resources less likely. When we ensure we’re using water as efficiently as possible, we’re helping to make clean and plentiful water available for future generations.

Calculating Seasonal Use

Outdoor Use / Total Use = Percent of Municipal Pumping Used Outdoors

(Warm Months) = (May + Jun + Jul + Aug + Sep + Oct)

(Cold Months) = (Jan + Feb + Mar + Apr) + (Nov + Dec)

Estimated Outdoor Use

Estimated Outdoor Water Use

In the Central subregion, about 15% of the water that enters municipal water supply systems is used outdoors. This is less than the other surrounding subregions and likely related to the smaller residential lots and a lack of in-ground irrigation systems.

Comparing Summer to Winter Pumping

Across the metro, communities with municipal/public water supplies use 2-3 times as much water in the summer as the winter. In some communities, summer water use has been as high as 5 or 6 times winter use. Hot, dry summers and inefficient outdoor water use worsen this trend.
Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

Reducing Peak Day Demands

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.
Source Water Protection

Safe and healthy drinking water starts by protecting water sources. Source water protection includes properly disposing of household chemicals and waste, cleaning up sites contaminated by past industrial and commercial activities, identifying contamination risks, and wellhead protection planning. Once pollutants enter the environment, they can be very difficult and expensive to remove. Limiting our use of chemicals, instituting best management practices, and having sound emergency response plans in place helps to protect water supplies and ensure clean water is available and affordable for current and future generations.

Public water suppliers ensure water is safe to drink by treating water at the source or in water treatment plants. Water is tested daily to meet state and federal drinking water standards before it can be delivered to homes and businesses. Residents and businesses with their own private wells are responsible for testing their water and maintaining their systems.

Any chemicals added to the environment in excess can pollute surface and ground waters. Everyday activities like using salt in the winter on our roads and sidewalks, spilling the gasoline or oil we use in our lawn and automotive equipment, over fertilizing lawns and crops, or spraying pesticides can contaminate water. Being responsible water stewards means limiting our use of contaminants, using safe alternatives when feasible, and considering best management practices when applying or disposing of chemicals.

Surface Water Source Water Protection Areas

The source water for Minneapolis, Saint Paul, and the communities they provide water to comes from the Mississippi River, as well as a chain of lakes north of Saint Paul. The drinking water protection areas for these communities extends well beyond the political boundaries for either city, going beyond the 7-county metropolitan planning region. Because spills can reach surface waters quickly and travel as fast as water flows, these planning areas are large and cover many communities. This creates planning, coordination, and collaboration challenges for communities who don’t control or plan land use activities beyond their boundaries.

Priority Area A represents the 8-hour travel time to reach the intakes for Minneapolis and Saint Paul drinking water supplies. Intakes would need to be closed to respond to contaminant spills in these areas. Priority Area B is delineated to manage contaminants of concern that are usually found at lower (treatable) levels like excess nutrients, pesticides, and pathogens.

Upper Mississippi River
Source Water Protection Project

The Mississippi River upstream of the Twin Cities is heavily influenced by point and non-point pollution risks, many of which are emerging and not currently well-understood. The Mississippi River and several of its tributaries are listed as impaired by the Minnesota Pollution Control Agency. Source water protection here is focused on improving and protecting water quality at the watershed level. Both point and non-point contaminant sources are being addressed by water suppliers’ source water protection plans and by watershed plans. This area also contains many communities that rely on groundwater for their water supply. The UMRSWPP provides a framework to coordinate the drinking water protection efforts of water suppliers within the approximately 7,700 square mile area. For more information about the project visit www.umrswpp.com.
The Minneapolis and Saint Paul (Mississippi River) Priority Area B extends beyond the boundaries of the metro.
Vulnerability of Drinking Water Supply Management Areas

DWSMAs include parcels that cover wellhead protection areas for public drinking water supplies. Pollution that enters the ground in these areas can impact water supplies. These areas often extend beyond the municipal boundaries of the communities they originate in and sometimes overlap with DWSMAs from neighboring communities. This creates water protection and land use planning challenges that require communication and collaboration between communities to address potential conflicts and risks to water supplies.

Data source(s): Minnesota Department of Health

Pollution Sensitivity of Near Surface Materials

This map shows areas where groundwater may be susceptible to spills due to the permeability of soils, rocks, and sediments near the surface. Areas near the major rivers generally consist of relatively thin soils and sediment covering bedrock that’s near the surface, making these areas more vulnerable to pollutants than others where thicker sedimentary layers cover deeper bedrock aquifers.

Data source(s): Minnesota Department of Natural Resources
Impaired Waterbodies

The federal Clean Water Act requires all waters of the state are assessed, with waters that don’t meet water one or more quality standards added to a list of impaired waters. Minnesota water quality standards further protect surface waters by defining how much of a pollutant can be in water before it is no longer drinkable, swimmable, fishable, or other beneficial uses are limited.

Data source(s): Minnesota Pollution Control Agency

Mapping and Tracking Groundwater Contamination

Groundwater contamination from 20th-century industrial practices is present in the Central metro. Contamination is addressed through state and federal cleanup programs. The MPCA’s Groundwater Contamination Atlas maps and describes the testing and cleanup history of these sites. The information contained in the atlas is helpful for understanding where pollution has occurred and how contaminants have moved through the groundwater system. When making development decisions and assessing drinking water system and resource needs for communities, this information is to consider.
Water Resource Connections & Interactions

In the Central Twin Cities metro, groundwater delivers essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. The Mississippi River provides drinking water to Minneapolis, Saint Paul, and surrounding communities, while areas like the chain of lakes in Minneapolis offer vital spaces for recreation. Many of these waters have strong connections to underlying aquifers. Water moves rapidly from the surface to bedrock here because overlying sediments are relatively thin. However, groundwater recharge is limited due to the large amount of impervious surface in urban areas.

Water Resource Interactions

We can see water levels, flows, and ecosystems change over time when inputs and outputs to surface waters features and the groundwater system are unbalanced. Too much water surface water can cause flooding and erosion by expanding shorelines, overflowing streambanks, and increasing streamflow. When groundwater levels are too high, water tables rise, leading to localized flooding. Likewise, to little water has consequences for the ecosystems and water supply sources, with associated socioeconomic impacts.

Water Elevations

The temperature and chemistry of water can change when groundwater and surface water interact. When there's too little upwelling groundwater critical habitats like trout streams and calcareous fens warm and dry negatively impacting ecosystems. Similarly, when surface waters infiltrate and recharge groundwater or are drawn into the groundwater system through deeper connections with area surface waters, any pollutants carried by that water can enter the groundwater system impacting surrounding environments and water supplies.

Water Quality

When the quality and quantity of water resources are negatively impacted, it can limit the health of ecosystems and our ability to access the services (fishing, boating, swimming, mental and physical health) recreational waters provide. Nearby groundwater use can impact surface waters in some areas, particularly during the summer or times of drought when more water is used, and water resources are stressed. These changes can have significant economic, social, cultural, and political costs.

Recreation

When the connections between and interactions of groundwater and surface water change and bring about associated effects on water quality and quantity, the water infrastructure can be impacted. Whether it’s the pipes that convey water supply to our homes or wastewater away from our homes, or conduits that connect area surface waters, or water supply wells, the lifespan and function of these engineered systems can be impacted. Identifying how connections between the surface and groundwater systems can be managed to increase the resiliency of water infrastructure is an important sustainable planning and water management consideration.

Societal, Cultural, & Social Impacts

Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

Area lakes formed when continental ice sheets retreated 12-18,000 years ago. Large blocks of ice were left behind that melted into depressions in the landscape, eventually forming area lakes and wetlands. Many of these wetlands were drained and filled as the Twin Cities grew in the late 19th and 20th century. Even today in agricultural areas, drain tiles are often used to remove water from fields. Recently, water tables in some areas have been rising, impacting homes and other infrastructure — coinciding with some of the wettest (highest precipitation) years on record. As our climate continues to change and we experience more intense storms happening with more regularity, these conditions could be seen in more areas.
Groundwater and Surface Water Connections

Many of the lakes, streams, rivers, and wetlands in the Central subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the area. Upwelling groundwater discharges to rivers and streams, maintaining flows. Likewise, the sediments at the bottom of some area lakes are in close contact with bedrock, allowing for water to easily move from the surface to sources that may be used for water supply. Understanding which surface waters and groundwater are connected helps to better manage water resources and plan for sustainability.

Surface Water – Bedrock Interaction Potential

Across much of the Central subregion, there is a strong hydraulic connection between the surface and bedrock aquifers. Bedrock is relatively shallow in this area and overlying sediments are relatively thin, allowing water from the surface to easily move from the surface to bedrock.

Areas that are blank on this map could not be assessed due to a lack of data or bedrock being present at the surface. This usually occurs along the major rivers in the Twin Cities metro.
NORTHEAST
The Northeast subregion stretches east from Saint Paul to the St. Croix River, north to the Chisago County border, and west into Anoka County. Communities in this part of the metro consist of older suburban developments, newer growing suburbs, rural areas, and smaller communities within more rural areas to the north and along the St. Croix river. Older developed areas close to Saint Paul or Stillwater are the most densely populated areas.

Northeast metro communities have some unique water resource limitations and associated water supply challenges. Increasing water demand from a growing population, shallow aquifers connected to surface waters, shifting climate trends, and legacy contamination sites have created sustainability challenges for communities. Communities and state regulators continue to collaborate on solutions to ensure water resources are protected and community needs are met, while use restrictions have been put in place by state regulators.

The North & East Groundwater Management Area (NE GWMA) covers all of Washington and Ramsey Counties and extends into eastern Anoka and Hennepin Counties, covering the Northeast subregion. The NE GWMA was created in 2015 by the DNR to address water management challenges in the area.

Data source(s): US Census
**Water Resources**

**Water Supply Sources by Community**

Communities in the Northeast subregion rely exclusively on groundwater sources for their water supplies. Most communities in this subregion operate public water supply systems that provide residents and businesses with water, but some communities do not have public water supply systems. In these communities, which are often more rural, residents get water from privately owned and operated wells.

- **GROUNDWATER**
  - Community serves multiple communities using a local source for public water supply
  - Community uses a local source of public water supply
  - Community uses local and outside sources for public water supply
  - Community uses outside sources for public water supply
  - Community has no public water supply

**Bedrock Geology**

Most drinking water in this area is sourced from the Prairie du Chien and Jordan aquifers. In this part of the metro, bedrock aquifers tend to be closer to the surface than in other areas, making them convenient and cheaper sources of drinking water. However, because drinking water sources are often shallow, contamination and pumping impacts on surface waters can be a concern. Where the Decorah Shale and Platteville and Glenwood formations are present, underlying aquifers are less vulnerable to contaminants.

A major groundwater divide crosses this subregion. The divide runs north to south from approximately the east side of White Bear Lake, through Hugo and Scandia to Chisago County. Water on the east side of the divide drains to the St. Croix River, while water on the west side drains to the Mississippi River.

Data source(s): Minnesota Geological Survey
Water within the ground is always moving, flowing from the surface to deeper aquifers and eventually discharging to area surface waters. Water enters the ground where it can, when it can. In some areas where there is a lot of impervious surface or sediments don’t allow for much water to enter the ground, there is limited infiltration. In other areas, water can easily move through soils and sediments and be available to recharge aquifers.

Most pumped groundwater is used and then enters the regional wastewater system. That water is cleaned and usually released to area rivers to flow downstream. Extending the life of water on the landscape through enhanced infiltration and water reuse helps to improve water sustainability, particularly when and where water resources and supply systems are stressed. A study conducted by the Met Council in 2016 identified areas that may be suitable for enhanced recharge activities. However, getting water back into the ground is complicated. Once water is exposed to the surface, treated, used, and treated again, it may not be suitable to enter aquifers.
Water Supply Systems & Treatment

Many Northeast metro residents receive water from a public water supplier. Water suppliers go through many steps to access viable water sources and then treat that water to ensure clean and safe water is available to people, homes, and businesses. Many people also own and operate individual private wells, especially in more rural areas. Those residents are responsible for their water infrastructure and any treatment in their homes. Businesses may receive water from a water supplier or have individual permits to pump water for agricultural or golf course irrigation or other commercial and industrial purposes.

Well Types

Data source(s):
Minnesota Department of Health

Water Supply Treatment Process

The steps required to treat raw water vary depending on water source. Surface water sources typically have more water quality challenges than groundwater. Therefore, surface water treatment requires additional treatment steps.

Different aquifers are made up of different minerals that sometimes need to be removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.

Groundwater Treatment

Intake

Water is pumped from a surface water or groundwater source.

Filtration

The water moves through a series of filters that help remove additional particles, bacteria, chemicals, and more.
As the Northeastern metro continues to grow, more people will rely on municipal/public water supplies for their water needs. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes with costs and is not without financial, social, or environmental risk.

Planned Water Supply System and Infrastructure Investments by 2040 as Reported in Local Water Supply Plans (as of 06/15/2023)

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair and replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are always occurring, while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

- **Wells & Intakes**
- **Treatment**
- **Storage**
- **Distribution**

**Disinfection**
Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.

**Fluoridation**
Fluoride is added to water to promote dental health by strengthening enamel to preventing tooth decay.

**Storage**
Water is pumped from the treatment facility to water towers and other storage facilities for use.

**Distribution**
Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community, depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, local cultural practices, and the number of people who rely on water service providers. When looking at historical water use data, it’s important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

Historical and Projected Population Change, 1988 to 2040

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and potential water resource and supply system limitations.

Over recent decades, many communities in the Northeastern Twin Cities metro experienced significant growth. Rural, often agricultural, land has been converted to other land uses to accommodate more homes and different industries. Over the next 30 years, this area could gain another 100 thousand people, leading to more rural land conversion and increasing development. Adding homes, roads, shopping centers, and water services to these areas requires significant investment and inherently affects water resources. However, if we consider the effects development decisions have on water resources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water will be available now and for the future.

Data source(s): Local Water Supply Plans, Metropolitan Council
Growth and development are dependent on the sustainability of water supply systems and drinking water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro. Northeast subregion communities pump about 12% of all groundwater pumped by municipal/public water suppliers across the metro region. 75% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

Per capita water use is one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

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<tr>
<td>2010 - 2019</td>
<td>79 gallons per person per day</td>
<td>116 gallons per person per day</td>
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Land Use & Development

Land uses in Northeast subregion range from developed suburban areas dominated by single-family detached housing and commercial areas to rural and highly agricultural areas. Green space in this area is often found along rivers or around area lakes and wetlands. Suburban communities bordering Saint Paul were being established by the middle of the 20th century and continued to grow through the last half of the century as more agricultural and natural areas were converted to lots for single-family homes. One of the areas in the Northeast metro that has seen more development over recent years is the interstate 35E corridor. Rural communities in the area are also developing but at a slower pace than emerging suburban edge communities.

The Northeast subregion spans older suburban communities, newer developments and rural communities. Communities in this subregion are designated as Suburban, Suburban Edge, Emerging Suburban Edge, Diversified Rural, and Rural Residential designations in the Met Council’s Thrive MSP 2040 Regional Development Guide.

An impervious surface is an area where water is unable to pass through into the ground (typically a water-resistant, artificial structure like a sidewalk). Impervious surfaces increase the volume and speed of runoff and limit groundwater recharge, which can negatively impact water resources and ecosystems. In the Northeast subregion, most impervious surfaces are concentrated in and around urban and suburban development. As the region continues to grow and develop, more land conversion to impervious surface is likely.

Data source(s): Metropolitan Council

Data source(s): University of Minnesota
This photo shows a section of Lino Lakes in 1947. In 1947, much of this area is undeveloped or used for agriculture. Birch Street runs east to west across the bottom part of the image. Reshanau and Centerville Lakes have very little development around them, and there are forested and wetland areas between Reshanau and Rice Lake.

Data source(s): University of Minnesota

By 2016, significant changes had been made to this landscape. Reshanau Lake is more developed on its east side and has a golf course on its west side. The channel of Rice Creek that connects George Wash Lake to Rice Lake appears to have been altered during the construction of the golf course.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather

Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened of the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

### Average Temperature Change in the Metro Region

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<tr>
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<th>1981-2010</th>
<th>Projected Change</th>
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<td>Summer Maximum Temperature</td>
<td>81.1 °F</td>
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Projected Change +7.7 °F +9.6 °F

### Average Precipitation Change in the Metro Region

<table>
<thead>
<tr>
<th></th>
<th>1981-2010</th>
<th>Projected Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Early Summer Precipitation</td>
<td>4.4”</td>
<td>+0.6”</td>
</tr>
<tr>
<td>Early Fall Precipitation</td>
<td>2.9”</td>
<td>2.9”</td>
</tr>
</tbody>
</table>

Data source(s): Minnesota Climate & Health Program, 2018

### Shifting Temperatures and Precipitation

Temperature and precipitation measurements over the past 150 years tell us that the metro region is getting warmer and wetter. However, these temperature and precipitation changes are not evenly distributed throughout the year. Although the state is getting warmer overall, winter low temperatures are rising faster than summer highs. Similarly, the region seems to be getting wetter during some parts of the year and drier during others. Greater weather variability and lower climate predictability are making estimates of future water demand more difficult to predict, potentially increasing the stresses on water resources and supply systems.

### Localized Flooding

The Localized Flood Map Screening Tool gives communities the opportunity to determine what areas and assets may experience flooding during extreme and intense rain events. The tool identifies potential flood hazard areas, called Bluespots. These Bluespots are broken into categories of flood water depth. This tool aims to help cities and watersheds prioritize policy and implementation strategies. For instance, the tool could be used to target green infrastructure projects or stormwater design improvements that may reduce localized flood risk.
Climate Change Impacts Future Groundwater Recharge Estimates

The water that’s able to infiltrate the ground to recharge the groundwater system during any single precipitation event is dependent on many factors including the amount of impervious surface, previous weather trends, and soil conditions. More precipitation does not necessarily mean there will be more groundwater. As growing seasons extend, precipitation becomes less frequent, or rain falls primarily during intense storm events, less water could make it into the ground. Recently, global climate models were used to estimate future weather conditions in the metro region. Modeling of the water available to recharge groundwater aquifers under these future climate scenarios generally shows that recharge would be lower in most places in the future.

Pumping Impacts on Groundwater

When wells are pumping, they pull water from all directions within the aquifers they are open to. This alters the elevation of water around the pumping well, creating a cone of depressed water elevation. During hot summers and periods of drought, increased groundwater demand leads to more pumping and larger cones of depression. When high-capacity wells significantly draw down surrounding aquifer water levels, nearby wells may not be able to provide water, leading to conflicts between water users. If wells need to be dug deeper to access water due to aquifer drawdown, infrastructure and energy costs increase and water sources and supply systems are less sustainable.

Aquifer water levels are consistently monitored in high-capacity public water supply wells by communities. Surrounding groundwater and surface water is also monitored by communities, watersheds, and state agencies. This monitoring helps to ensure water levels remain consistent, plentiful clean water is available, and that nearby wells won’t be impacted during times of high demand.
Efficient Water Use

When we use more water than we need, our use is inefficient. We’re not being as respectful of water or as considerate of future water needs as we can be. When we don’t carefully use water, the costs of water treatment and distribution grow and water resources become stressed, particularly during hot and dry weather. Conserving water in and outside of our homes and businesses helps to build community resiliency by lowering spending and making negative impacts to our water resources less likely. When we ensure we’re using water as efficiently as possible, we’re helping to make clean and plentiful water available for future generations.

Calculating Seasonal Use

Outdoor Use / Total Use = Percent of Municipal Pumping Used Outdoors

\[
\frac{(\text{May} + \text{Jun} + \text{Jul} + \text{Aug} + \text{Sep} + \text{Oct})}{(\text{Jan} + \text{Feb} + \text{Mar} + \text{Apr}) + (\text{Nov} + \text{Dec})} = \text{Estimated Outdoor Use}
\]

\[
\frac{(\text{Jun} + \text{Jul} + \text{Aug})}{(\text{Jan} + \text{Feb} + \text{Mar})} = \text{Summer to Winter Pumping Ratio}
\]

In the Northeast subregion, about 32% of water that enters municipal water supply systems is used outdoors. This is about the same as the other subregions where the primary water source is groundwater. Many homes and businesses in suburban and rural communities have larger lots than those in the cities of Minneapolis and Saint Paul and include more in-ground irrigation systems. While those two factors do not automatically cause excessive or inefficient water use, they do indicate a greater potential need for outdoor water use.

Comparing Summer to Winter Pumping

Across the metro, communities use 2-3 times as much water in the summer as the winter. In some communities, summer water use has been as high as 5 or 6 times winter usage. Hot, dry summers and inefficient outdoor water use worsen this trend.
Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.

Reducing Peak Day Demands
Source Water Protection

Safe and healthy drinking water starts by protecting water sources. Source water protection includes properly disposing of household chemicals and waste, cleaning up sites contaminated by past industrial and commercial activities, identifying contamination risks, and wellhead protection planning. Once pollutants enter the environment, they can be very difficult and expensive to remove. Limiting our use of chemicals, instituting best management practices, and having sound emergency response plans in place helps to protect water supplies and ensure clean water is available and affordable for current and future generations.

Public water suppliers ensure water is safe to drink by treating water at the source or in water treatment plants. Water is tested daily to meet state and federal drinking water standards before it can be delivered to homes and businesses. Residents and businesses with their own private wells are responsible for testing their water and maintaining their systems.
Any chemicals added to the environment in excess can pollute surface and ground waters. Everyday activities like using salt in the winter on our roads and sidewalks, spilling the gasoline or oil we use in our lawn and automotive equipment, over fertilizing lawns and crops, or spraying pesticides can contaminate water. Being responsible water stewards means limiting our use of contaminants, using safe alternatives when feasible, and considering best management practices when applying or disposing of chemicals.

A - Impaired Waterbodies

The federal Clean Water Act requires all waters of the state are assessed, with waters that don’t meet water one or more quality standards added to a list of impaired waters. Minnesota water quality standards further protect surface waters by defining how much of a pollutant can be in water before it is no longer drinkable, swimmable, fishable, or other beneficial uses are limited.

Data source(s): Minnesota Pollution Control Agency

B - Pollution Sensitivity of Near Surface Materials

This map shows many areas where groundwater may be susceptible to spills due to the permeability of soils, rocks, and sediments near the surface. Sandy sediments associated with the Anoka Sand Plain, areas of karst, and shallow sediments in the eastern part of the subregion are the most vulnerable. Areas near the major rivers generally consist of relatively thin soils and sediment covering bedrock that’s near the surface, making these areas more vulnerable to pollutants than others where thicker sedimentary layers cover deeper bedrock aquifers.

Data source(s): Minnesota Department of Natural Resources

C - Vulnerability of Drinking Water Supply Management Areas (DWSMAs)

DWSMAs include parcels that cover wellhead protection areas for public drinking water supplies. Pollution that enters the ground in these areas can impact water supplies. These areas often extend beyond the municipal boundaries of the communities they originate in and sometimes overlap with DWSMAs from neighboring communities. This creates water protection and land use planning challenges that require communication and collaboration between communities to address potential conflicts and risks to water supplies.

Data source(s): Minnesota Department of Health

D - Mapping and Tracking Groundwater Contamination

Contamination is addressed through state and federal cleanup programs. The MPCA's Groundwater Contamination Atlas maps and describes the testing and cleanup history of these sites. The information contained in the atlas is helpful for understanding where pollution has occurred and how contaminants have moved through the groundwater system. When making development decisions and assessing drinking water system and resource needs for communities, this information is to consider.

Data source(s): Minnesota Pollution Control Agency
Water Resource Connections & Interactions

In the Northeast Twin Cities metro, groundwater delivers essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. Vadnais Lake provides drinking water for Saint Paul and surrounding communities, while many others like White Bear Lake are important recreation areas. Many of these waters have strong connections to underlying aquifers. Where overlying sediments are relatively thin, water moves rapidly from the surface to bedrock. Large wetland complexes provide important habitat and help to slowly filter the surface water infiltrating into the ground that recharges groundwater supplies.

<table>
<thead>
<tr>
<th>Water Resource Interactions</th>
<th>Societal, Cultural, &amp; Social Impacts</th>
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</thead>
<tbody>
<tr>
<td>Water Elevations</td>
<td>Recreation</td>
</tr>
<tr>
<td>Water Quality</td>
<td>Infrastructure</td>
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</table>

We can see water levels, flows, and ecosystems change over time when inputs and outputs to surface waters features and the groundwater system are unbalanced. Too much water surface water can cause flooding and erosion by expanding shorelines, overflowing streambanks, and increasing streamflow. When groundwater levels are too high, water tables rise, leading to localized flooding. Likewise, little water has consequences for the ecosystems and water supply sources, with associated socioeconomic impacts.

The temperature and chemistry of water can change when groundwater and surface water interact. When there's too little upwelling groundwater critical habitats like trout streams and calcareous fens warm and dry negatively impacting ecosystems. Similarly, when surface waters infiltrate and recharge groundwater or are drawn into the groundwater system through deeper connections with area surface waters, any pollutants carried by that water can enter the groundwater system impacting surrounding environments and water supplies.

When the quality and quantity of water resources are negatively impacted, it can limit the health of ecosystems and our ability to access the services (fishing, boating, swimming, mental and physical health) recreational waters provide. Nearby groundwater use can impact surface waters in some areas, particularly during the summer or times of drought when more water is used, and water resources are stressed. These changes can have significant economic, social, cultural, and political costs.

When the connections between and interactions of groundwater and surface water change and bring about associated effects on water quality and quantity, the water infrastructure can be impacted. Whether it’s the pipes that convey water supply to our homes or wastewater away from our homes, or conduits that connect area surface waters, or water supply wells, the lifespan and function of these engineered systems can be impacted. Identifying how connections between the surface and groundwater systems can be managed to increase the resiliency of water infrastructure is an important sustainable planning and water management consideration.

Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

Wetland areas are unique parts of the landscape that provide vital habitat for plants and animals, benefit water quality, and offer recreational opportunities. Many wetlands store water at the surface for some period of time, allowing water to slowly infiltrate into underlying sediments. Sandy sediments near the surface in Anoka and Washington Counties allow for rapid infiltration of surface water. Buried sand and gravel aquifers used for private and community water supplies often have a strong connection to nearby lakes and wetland complexes. Over the past 150 years, many of the wetlands in Minnesota have been drained and lost to development and agricultural use. Preserving and rehabilitating these essential parts of the landscape helps to make our water resources more sustainable and resilient to stresses like development pressure and climate change.
As this topic has gained more attention in recent years, a need has been identified to better understand how and where these interactions are likely to lead to negative changes to either surface water features or groundwater aquifers. Negative impacts can have lasting impacts on communities and water resources. To be proactive in addressing these challenges we (water managers, planners, regulators, and users) need to understand how and where these interactions are likely to occur.

Groundwater and Surface Water Connectedness

Many of the lakes, streams, rivers, and wetlands in the Northeast subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the area. Upwelling groundwater discharges to rivers and streams, maintaining flows. Likewise, the sediments at the bottom of some area lakes are in close contact with bedrock, allowing for water to easily move from the surface to sources that may be used for water supply. Understanding which surface waters and groundwater are connected helps to better manage water resources and plan for sustainability. The Anoka Sand Plain extends into this area of the metro. Surface waters in these areas are closely linked with sandy surficial aquifers.

Surface Water – Bedrock Interaction Potential

Across much of the Northeast subregion, there is a strong hydraulic connection between the surface and bedrock aquifers, particularly in Washington County moving eastward towards the St. Croix River. Bedrock is relatively shallow in this area and overlying sediments are relatively thin, allowing water from the surface to easily move from the surface to bedrock.

Areas that are blank on this map could not be assessed due to a lack of data or bedrock being present at the surface. This usually occurs along the major rivers in the Twin Cities metro.
Changes in lake level have impacted the people and communities around White Bear Lake, leading to legal action and new water use restrictions imposed by the MN DNR. These events have demonstrated that when negative impacts to area waters occur, they can be both socially and economically costly and have lasting effects on communities and regulatory agencies. Likewise, these events demonstrate the importance of considering groundwater and surface water as part of a connected system. The factors that have led to observable changes to the lake are complex and intertwined. A combination of climate and weather changes, nearby groundwater pumping, and local geologic and landscape conditions influence lake level change.

White Bear Lake Level, 1924-2021

The elevation of water in White Bear Lake fluctuates over time. The lake is relatively large and has a comparatively small lakeshed, meaning that during periods of drought limited inputs are likely to lead to a lower water level. Prior to 1978 lake level was maintained with additions of groundwater. Over recent decades, increased development and population growth, warmer summers, and increased irrigation have led to more groundwater usage and the record low lake levels observed in 2013. Some of the lake level change can be attributed to lower inputs, but not all, leading to the conclusion that nearby groundwater pumping was contributing to lower lake elevation over time.
How Does Lake Level Change?

White Bear Lake is unique in many ways. It’s a relatively large lake with a comparatively small drainage area, that’s been developed over the past century. This means water inputs to the lake can be limited, particularly during hot, dry summers and periods of droughts. Inputs include direct precipitation, surface runoff, and groundwater from the water table. Outputs from the lake include evaporation, discharge to the water table, and discharge to deeper, buried glacial sediments and bedrock aquifers.

Why Here? Looking Closer at White Bear Lake’s Anatomy

White Bear Lake lies above two distinct glacial lithologies (sediments). Des Moines Lobe (Grantsburg sub-lobe) sediments were deposited over Superior lobe sediments that were laid down beneath an earlier Laurentide Ice Sheet advance around 12-16,000 years ago. These materials are mixed to some extent, with Grantsburg deposits tending to be more calcareous than Superior lobe deposits. White Bear Lake is surrounded by sandy and poorly sorted sediments. At the surface, bordering the lake are silt, clay, and sand deposits consistent with lake basins. The thickness and composition of surrounding sediments promotes connections between the lake and groundwater. Sediments forming the lakebed have been slowly building up over the past 10,000 years. The lakebed is about 80 feet from the surface in the deepest part of the lake, but much of the lake is shallow (less than 15 ft.), leading to dramatic shoreline changes when lake level declines.

White Bear Lake recorded its lowest level of 918.84 feet in January of 2013. Increased Lake Level Variability

Drought of 1988

1978 Groundwater Augmentation Ends

White Bear Lake recorded its lowest level of 918.84 feet in January of 2013.
The eastern water supply planning subregion consists of communities east of Saint Paul in Washington County, stretching to the St. Croix River and the Wisconsin border, to the areas east of White Bear Lake in the north and the Mississippi River and Dakota County border to the south. Communities in this area range from older and newer suburban developments, growing suburban edge communities, rural townships, and small rural town centers. Density is generally higher closer to the city of Saint Paul to the west and near the older community of Stillwater. Growing suburban communities are gaining people, businesses, and seeing an associated increase in density.

Water supply in this area is provided by a mix of public systems, smaller community systems, and private drinking water wells. There are many water quantity and quality challenges across the East metro landscape. However, these challenges are being addressed collaboratively through the regional and local planning process, state programs, and proactive communities striving for resilient water supply systems and sustainable resources. The North & East Groundwater Management Area (NE GWMA) covers all of Washington and Ramsey Counties and extends into eastern Anoka and Hennepin Counties. The NE GWMA was created in 2015 by the DNR to address groundwater management challenges in the area.

Data source(s): US Census
**Water Resources**

**Water Supply Sources by Community**

Communities in the East subregion rely almost exclusively on groundwater sources for their water supplies. Most communities in this subregion operate public water supply systems that provide residents and businesses with water, but some communities do not have public water supply systems. In these communities, which are often more rural, residents get water from privately owned and operated wells. One community, Newport, primarily uses groundwater, but a small part of the city receives surface water from Saint Paul Regional Water Services.

**Bedrock Geology**

Most drinking water in this area is sourced from the Prairie du Chien and Jordan aquifers. Residents in rural townships use shallow private wells for their water supply. In this part of the metro, bedrock aquifers tend to be closer the surface than in other areas, making them convenient and cheaper sources of drinking water. However, because drinking water sources are often shallow, contamination and pumping impacts on surface waters can be a concern. Where the Decorah Shale and Platteville and Glenwood formations are present underlying aquifers are less vulnerable to contaminants.

A major groundwater divide crosses this subregion. The divide runs north to south from approximately the east side of White Bear Lake roughly following a series of bedrock valleys to the south through Cottage Grove. Water on the east side of this divide drains to the St. Croix River, while water on the west side drains to the Mississippi River.

Data source(s): Metropolitan Council, Minnesota Geological Survey
Water within the ground is always moving, flowing from the surface to deeper aquifers and eventually discharging to area surface waters. Water enters the ground where it can, when it can. In some areas, where there is a lot of impervious surface or low permeability sediments, there is limited infiltration. In other areas, water can easily move through soils and sediments and be available to recharge groundwater.

Most pumped groundwater is used and then enters the regional wastewater system. That water is cleaned and usually released to area rivers to flow downstream. Extending the life of water on the landscape through enhanced infiltration and water reuse helps to improve water sustainability, particularly when and where water resources and supply systems are stressed. A study conducted by the Met Council in 2016 identified areas that may be suitable for enhanced recharge activities. However, getting water back into the ground is complicated. Once water is exposed to the surface, treated, used, and treated again, it may not be suitable to enter aquifers.
Water Supply Systems & Treatment

Many East metro residents receive water from a public water supplier. Water suppliers go through many steps to access viable water sources and then treat that water to ensure clean and safe water is available to people, homes, and businesses. Many people also own and operate individual private wells, especially in more rural areas. Those residents are responsible for their water infrastructure and any treatment in their homes. Businesses may receive water from a water supplier or have individual permits to pump water for agricultural or golf course irrigation or other commercial and industrial purposes.

Water Supply Treatment Process

The steps required to treat raw water vary depending on water source. Surface water sources typically have more water quality challenges than groundwater. Therefore, surface water treatment requires additional treatment steps.

Different aquifers are made up of different minerals that sometimes need to be removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.
As the Eastern metro continues to grow, more people will begin to rely on municipal/public water supplies for their water needs. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes with costs and is not without financial, social, or environmental risk.

Groundwater contamination has been a challenge in the East metro. Some communities have added new treatment infrastructure and expanded service to address these concerns. In other areas, private well owners have had to add additional treatment in their homes or be connected to a nearby public water supplier.

**Planned Water Supply System and Infrastructure Investments by 2040 as reported in Local Water Supply Plans**

(as of 06/15/2023)

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair and replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are continuously occurring, while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

**Wells & Intakes**

**Treatment**

**Storage**

**Distribution**

---

Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.

Fluoride is added to water to promote dental health by strengthening enamel to preventing tooth decay.

Water is pumped from the treatment facility to water towers and other storage facilities for use.

Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, and the number of people who rely on water service providers. When looking at historical water use data, it’s important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

Annual Gallons Pumped, 1988 to 2021

Peak groundwater pumping in the East subregion occurred during the mid to late 2000s, reaching a peak of over 7 billion gallons per year. The previous 20-year period shows consistent increases in the gallons pumped coinciding with population growth and development. Over the past two decades, communities have continued to grow. Despite adding homes and businesses to the systems, the amount of water pumped by municipalities is slightly less than in the previous decade. Increases in efficiency and wetter summers have likely led to this demand reduction. However, recent droughts and growth have led to a significant increase in water use.

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS)

Historical and Projected Population Change, 1988 to 2040

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and identify opportunities to better conserve water.

Over recent decades, many communities in the Eastern Twin Cities metro experienced significant growth. Rural, often agricultural, land has been converted to other land uses to accommodate more homes and different industries. Over the next 30 years, this area could gain another 100 thousand people, leading to more rural land conversion and increasing development. Adding homes, roads, shopping centers, and water services to these areas requires significant investment and inherently affects water resources. However, if we consider the effects development decisions have on water resources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water will be available now and for the future.

Data source(s): Local Water Supply Plans, Metropolitan Council
Growth and development are dependent on the sustainability of water supply systems and drinking water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

### Regional Municipal/Public Pumping by Source
- **35%** surface water
- **65%** groundwater

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro.

### Percent of Groundwater Pumped by Subregion
- **10%**
- **90%**

East metro communities pump about 10% of all groundwater pumped by municipal/public water suppliers across the metro region.

### Subregion Delivered Water
- **79%**
- **21%**

79% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

### Total and Residential Per Capita Use
Per capita water use is one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

<table>
<thead>
<tr>
<th>Year</th>
<th>Residential GPCD</th>
<th>Total GPCD</th>
</tr>
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<tbody>
<tr>
<td>2000 - 2009</td>
<td>83 gallons per person per day</td>
<td>112 gallons per person per day</td>
</tr>
<tr>
<td>2010 - 2019</td>
<td>84 gallons per person per day</td>
<td>114 gallons per person per day</td>
</tr>
</tbody>
</table>
Communities in the East subregion include a variety of Community Designations and land use types. The western part of this subregion, which borders the Central subregion, is primarily suburban or on the edge suburban areas. Moving east towards the St. Croix River, communities become more rural and agricultural. Land use in the suburban, suburban edge, and emerging suburban edge communities is largely single-family detached homes with some concentrated commercial areas and multi-family housing. Land use in more rural areas is mostly agricultural, with some large parks as well as areas of undeveloped land. Major highways connect smaller residential communities along the St. Croix River to the metro’s urban core.

**Thrive MSP 2040 Community Designations**

- Suburban
- Suburban Edge
- Diversified Rural
- Rural Residential
- Emerging Suburban Edge

**2020 Generalized Land Use**

- Farmland
- Seasonal/Vacation
- Single Family Detached
- Manufactured Housing Park
- Single Family Attached
- Multifamily
- Retail and Other Commercial
- Office
- Mixed Use Residential
- Mixed Use Industrial
- Mixed Use Commercial and Other
- Industrial and Utility
- Extractive
- Institutional
- Park, Recreational or Preserve
- Golf Course
- Major Highway
- Railway
- Airport
- Agricultural
- Undeveloped
- Water

**Impervious Surfaces and Runoff**

An impervious surface is an area where water is unable to pass through into the ground (typically a water-resistant, artificial structure like a sidewalk). Impervious surfaces increase the volume and speed of runoff and limit groundwater recharge, which can negatively impact water resources and ecosystems. In the East subregion, most impervious surfaces are concentrated in and around urban and suburban development. As the region continues to grow and develop, more land conversion to impervious surface is likely.

1% Impervious Surface

- Lower Evapotranspiration
- Significant Runoff
- Limited Infiltration, Mostly Shallow

100% Impervious Surface

- Higher Evapotranspiration
- Lower Runoff
- Balanced Shallow and Deep Infiltration

35-50% Impervious Surface

- Moderate Evapotranspiration
- Moderate Runoff
- Reduced Infiltration, Mostly Shallow

75-100% Impervious Surface

- Higher Evapotranspiration
- Lower Runoff
- Limited Infiltration, Mostly Shallow

Data source(s): Metropolitan Council

Data source(s): University of Minnesota
This photo shows the northern part of Stillwater in 1945. While streets are already gridded in this image, many blocks only have a handful of homes and ample open space. The Stillwater Country Club golf course is present in this picture, with very few trees.

Data source(s): University of Minnesota

By 2016, residential areas have extended northwards to the boundaries of the Stillwater Country Club (which has more noticeable tree cover). Suburban developments have also sprung up west of Stonebridge Trail N and Owens St N. In the upper righthand corner of the photo, there is a marina which was less prominent in 1945.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather

Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened of the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

Average Temperature Change in the Metro Region

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Projected Change +0.6”

Data source(s): Minnesota Climate & Health Program, 2018

Shifting Temperatures and Precipitation

Temperature and precipitation measurements over the past 150 years tell us that the metro region is getting warmer and wetter. However, these temperature and precipitation changes are not evenly distributed throughout the year. Although the state is getting warmer overall, winter low temperatures are rising faster than summer highs. Similarly, the region seems to be getting wetter during some parts of the year and drier during others. Greater weather variability and lower climate predictability are making estimates of future water demand more difficult to predict, potentially increasing the stresses on water resources and supply systems.

Localized Flooding

The Localized Flood Map Screening Tool gives communities the opportunity to determine what areas and assets may experience flooding during extreme and intense rain events. The tool identifies potential flood hazard areas, called Bluespots. These Bluespots are broken into categories of flood water depth. This tool aims to help cities and watersheds prioritize policy and implementation strategies. For instance, the tool could be used to target green infrastructure projects or stormwater design improvements that may reduce localized flood risk.
Climate Change Impacts Future Groundwater Recharge Estimates

The water that’s able to infiltrate the ground to recharge the groundwater system during any single precipitation event is dependent on many factors, including the amount of impervious surface, previous weather trends, and soil conditions. More precipitation does not necessarily mean there will be more groundwater. As growing seasons extend, precipitation becomes less frequent, or rain falls primarily during intense storm events, less water could make it into the ground. Recently, global climate models were used to estimate future weather conditions in the region. Modeling generally shows that recharge will be lower in most places in the future.

Inches of infiltration

| 0 | 2 | 4 | 6 | 8 | 10 | 12 | 14 | 16 | 18 and greater |

Pumping Impacts on Groundwater

When wells are pumping, they pull water from all directions within the aquifers they are open to. This alters the elevation of water around the pumping well, creating a cone of depressed water elevation. During hot summers and periods of drought, increased groundwater demand leads to more pumping and larger cones of depression. When high-capacity wells significantly draw down surrounding aquifer water levels, nearby wells may not be able to provide water, leading to conflicts between water users. If wells need to be dug deeper to access water due to aquifer drawdown, infrastructure and energy costs increase and water sources and supply systems are less sustainable.

Aquifer water levels are consistently monitored in high-capacity public water supply wells by communities. Surrounding groundwater and surface water is also monitored by communities, watersheds, and state agencies. This monitoring helps to ensure water levels remain consistent, plentiful clean water is available, and that nearby wells won’t be impacted during times of high demand.
Efficient Water Use

When we use more water than we need, our use is inefficient. We’re not being as respectful of water or as considerate of future water needs as we can be. When we don’t carefully use water, the costs of water treatment and distribution grow and water resources become stressed, particularly during hot and dry weather or periods of high growth. Conserving water in and outside of our homes and businesses helps to build community resiliency by lowering spending and making negative impacts to our water resources less likely. When we ensure we’re using water as efficiently as possible, we’re helping to make clean and plentiful water available for future generations.

Calculating Seasonal Use

Outdoor Use / Total Use = Percent of Municipal Pumping Used Outdoors

\[
\begin{align*}
\text{Warm Months} & = (\text{May + Jun + Jul + Aug + Sep + Oct}) \\
\text{Cold Months} & = (\text{Jan + Feb + Mar + Apr} + (\text{Nov + Dec})) \\
\text{Estimated Outdoor Use} & = \frac{(\text{Jun + Jul + Aug})}{(\text{Jan + Feb + Mar})} = \text{Summer to Winter Pumping Ratio}
\end{align*}
\]

Estimated Outdoor Water Use

In the East subregion, about 32% of water that enters municipal water supply systems is used outdoors. This is about the same as the other subregions where the primary water source is groundwater. Many homes and businesses in suburban and rural communities have larger lots than those in the urban core and include more in-ground irrigation systems. While those two factors do not automatically cause excessive or inefficient water use, they do indicate a greater potential need for outdoor water use.

Comparing Summer to Winter Pumping

2000 to 2009 Average

2010 to 2019 Average

Across the metro, communities use 2-3 times as much water in the summer as the winter. In some communities, summer water use has been as high as 5 or 6 times winter usage. Hot, dry summers and inefficient outdoor water use worsen this trend.
Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

Reducing Peak Day Demands

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.
Source Water Protection

Safe and healthy drinking water starts by protecting water sources. Source water protection includes properly disposing of household chemicals and waste, cleaning up sites contaminated by past industrial and commercial activities, identifying contamination risks, and wellhead protection planning. Once pollutants enter the environment, they can be very difficult and expensive to remove. Limiting our use of chemicals, instituting best management practices, and having sound emergency response plans in place helps to protect water supplies and ensure clean water is available and affordable for current and future generations.

Public water suppliers ensure water is safe to drink by treating water at the source or in water treatment plants. Water is tested daily to meet state and federal drinking water standards before it can be delivered to homes and businesses. Residents and businesses with their own private wells are responsible for testing their water and maintaining their systems.

A - Impaired Waterbodies

The federal Clean Water Act requires all waters of the state are assessed, with waters that don’t meet water one or more quality standards added to a list of impaired waters. Minnesota water quality standards further protect surface waters by defining how much of a pollutant can be in water before it is no longer drinkable, swimmable, fishable, or other beneficial uses are limited.

Data source(s): Minnesota Pollution Control Agency

B - Pollution Sensitivity of Near Surface Materials

This map shows many areas where groundwater may be susceptible to spills due to the permeability of soils, rocks, and sediments near the surface. Sandy sediments associated with the Anoka Sand Plain, areas of karst, and shallow sediments in the eastern part of the subregion are the most vulnerable. Areas near the major rivers generally consist of relatively thin soils and sediment covering bedrock that's near the surface, making these areas more vulnerable to pollutants than others where thicker sedimentary layers cover deeper bedrock aquifers.

Data source(s): Minnesota Department of Natural Resources
Any chemicals added to the environment in excess can pollute surface and ground waters. Everyday activities like using salt in the winter on our roads and sidewalks, spilling the gasoline or oil we use in our lawn and automotive equipment, over fertilizing lawns and crops, or spraying pesticides can contaminate water. Being responsible water stewards means limiting our use of contaminants, using safe alternatives when feasible, and considering best management practices when applying or disposing of chemicals.

C - Vulnerability of Drinking Water Supply Management Areas (DWSMAs)

DWSMAs include parcels that cover wellhead protection areas for public drinking water supplies. Pollution that enters the ground in these areas can impact water supplies. These areas often extend beyond the municipal boundaries of the communities they originate in and sometimes overlap with DWSMAs from neighboring communities. This creates water protection and land use planning challenges that require communication and collaboration between communities to address potential conflicts and risks to water supplies.

Data source(s): Minnesota Department of Health

D - Mapping and Tracking Groundwater Contamination

Contamination is addressed through state and federal cleanup programs. The MPCA’s Groundwater Contamination Atlas maps and describes the testing and cleanup history of these sites. The information contained in the atlas is helpful for understanding where pollution has occurred and how contaminants have moved through the groundwater system. When making development decisions and assessing drinking water system and resource needs for communities, this information is to consider.

Data source(s): Minnesota Pollution Control Agency
Groundwater Contamination Challenges

From the Minnesota Pollution Control Agency:

“Per- and polyfluoroalkyl substances (PFAS) are a large group of nearly 5,000 different synthetic chemicals that are resistant to heat, water, and oil. Invented in the 1930s, PFAS have been used since the 1940s and are still commonly used for their water- and grease-resistant properties in many industrial applications and consumer products such as carpeting, waterproof clothing, upholstery, food paper wrappings, cookware, personal care products, fire-fighting foams, and metal plating. A few of the most studied PFAS are known to be hazardous to human health. Some manufacturers have chosen to stop using them and EPA has established rules on some of their uses, but generally speaking PFAS continue to be used widely in industrial applications and consumer products.”

PFAS contamination of ground and surface waters in the East metro has created public health concerns and water treatment challenges. PFAS chemicals can be long-lived in the environment, requiring significant time and financial resources to remediate.
1940s
Manufacturing and widespread use begins

2002
3M notifies MPCA PFAS was detected in a Cottage Grove production well

2003-2004
MPCA detects PFAS at disposal sites and identifies an area of 150 square miles of groundwater contamination

2007
Superfund program initiated

2010
State of Minnesota sues 3M

2018
3M and State of Minnesota agree to settlement

2021
State drinking water plan for the East Metro is finalized

2023
2023 New EPA maximum contaminant levels
In the Eastern Twin Cities metro, groundwater delivers essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. The St. Croix and Mississippi Rivers form the eastern and southern boundary of this area. Each are fed by a number of ecologically important streams. Several lakes and wetlands provide important benefits to surrounding communities offering recreational activities and public health benefits. Many of these waters have strong connections to underlying aquifers. Where overlying sediments are relatively thin, water moves rapidly from the surface to bedrock. Large wetland complexes provide important habitat and help to slowly filter the surface water infiltrating into the ground that recharges groundwater supplies.

**Water Resource Connections & Interactions**

**Water Elevations**

We can see water levels, flows, and ecosystems change over time when inputs and outputs to surface water features and the groundwater system are unbalanced. Too much water surface water can cause flooding and erosion by expanding shorelines, overflowing streambanks, and increasing streamflow. When groundwater levels are too high, water tables rise, leading to localized flooding. Likewise, little water has consequences for the ecosystems and water supply sources, with associated socioeconomic impacts.

**Water Quality**

The temperature and chemistry of water can change when groundwater and surface water interact. When there’s too much upwelling groundwater critical habitats like trout streams and calcareous fens warm and dry negatively impacting ecosystems. Similarly, when surface waters infiltrate and recharge groundwater or are drawn into the groundwater system through deeper connections with area surface waters, any pollutants carried by that water can enter the groundwater system impacting surrounding environments and water supplies.

**Recreation**

When the quality and quantity of water resources are negatively impacted, it can limit the health of ecosystems and our ability to access the services (fishing, boating, swimming, mental and physical health) recreational waters provide. Nearby groundwater use can impact surface waters in some areas, particularly during the summer or times of drought when more water is used, and water resources are stressed. These changes can have significant economic, social, cultural, and political costs.

**Infrastructure**

When the connections between and interactions of groundwater and surface water change and bring about associated effects on water quality and quantity, the water infrastructure can be impacted. Whether it’s the pipes that convey water supply to our homes or wastewater away from our homes, or conduits that connect area surface waters, or water supply wells, the lifespan and function of these engineered systems can be impacted. Identifying how connections between the surface and groundwater systems can be managed to increase the resiliency of water infrastructure is an important sustainable planning and water management consideration.

Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

Trout streams are dependent on a continuous supply of groundwater that keeps stream temperatures cool during the warm summer months and during times of drought, and warmer during the winter months. Brown’s Creek and Valley Creek are two well-known trout streams in the East metro. Groundwater flowing through limestone bedrock provides alkalinity and minerals to these streams to support productive and healthy ecosystems.
**Groundwater and Surface Water Connections**

Many of the lakes, streams, rivers, and wetlands in the East subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the region. Upwelling groundwater discharges to rivers and streams, maintaining flows. Likewise, the sediments at the bottom of some area lakes are in close contact with bedrock, allowing for water to easily move from the surface to sources that may be used for water supply. Lakes labeled as disconnected may be underlain by relatively impermeable, clay-rich sediments or shale formations that cap more permeable underlying bedrock.

**Surface Water – Bedrock Interaction Potential**

Across much of the East subregion, there is a strong hydraulic connection between the surface and bedrock aquifers. Bedrock is relatively shallow in this area and overlying sediments are relatively thin, allowing water from the surface to easily move from the surface to bedrock.

Areas that are blank on this map could not be assessed due to a lack of data or bedrock being present at the surface. This usually occurs along the major rivers in the Twin Cities metro.
SOUTHEAST
The Southeastern Water Supply Planning Working Group spans communities in Dakota County. Dakota County is a large area covering about 587 square miles and is the 3rd most populated county in MN. The county is bordered by Rice and Goodhue Counties to the south, Scott County to the west, the Minnesota River and the City of Saint Paul to the north, and the Mississippi River to the east. Communities range from highly developed older suburbs to newer suburbs that have experienced significant growth over the past 30 years to rural agricultural communities dotted with smaller town centers. Generally as you move from north to south across the county, the landscape becomes more agricultural and rural. Density follows a similar pattern, with the densest areas being concentrated in the northern portion of the County.

Water supply is provided by a combination of municipal or public water suppliers and private wells. Agricultural and commercial entities use water from the same aquifers for irrigation and industrial processes. Groundwater quality and quantity challenges exist throughout the county. Fertilizer and pesticide residuals have been detected in many wells in rural communities.

Data source(s): US Census
Water Resources

Communities in the Southeast subregion rely almost exclusively on groundwater sources for their water supplies. Many communities in this subregion operate public water supply systems that provide residents and businesses with water, but some communities do not have public water supply systems. In these communities, which are often more rural, residents get water from privately owned and operated wells. One community, Burnsville, uses a combination of surface water from a nearby quarry and groundwater and provides treated water to the neighboring community of Savage.

Bedrock Geology

Most drinking water in this area is sourced from the Prairie du Chien and Jordan aquifers. In this part of the metro, bedrock aquifers tend to be closer to the surface than in other areas, making them convenient and cheaper sources of drinking water. However, because drinking water sources are often shallow, contamination and pumping impacts on surface waters can be a concern. Where the Decorah Shale and Platteville and Glenwood formations are present, underlying aquifers are less vulnerable to contaminants.

Data source(s): Metropolitan Council, Minnesota Geological Survey
Water within the ground is always moving, flowing from the surface to deeper aquifers and eventually discharging to area surface waters. Water enters the ground where it can, when it can. In some areas where there is a lot of impervious surface or sediments don’t allow for much water to enter the ground, there is limited infiltration. In other areas, water can easily move through soils and sediments and be available to recharge aquifers.

Most pumped groundwater is used and then enters the regional wastewater system. That water is cleaned and usually released to area rivers to flow downstream. Extending the life of water on the landscape through enhanced infiltration and water reuse helps to improve water sustainability, particularly when and where water resources and supply systems are stressed. A study conducted by the Met Council in 2016 identified areas that may be suitable for enhanced recharge activities. However, getting water back into the ground is complicated. Once water is exposed to the surface, treated, used, and treated again, it may not be suitable to enter aquifers.
Water Supply Systems & Treatment

Many Southeast metro residents receive water from a public water supplier. Water suppliers go through many steps to access viable water sources and then treat that water to ensure clean and safe water is available to people, homes, and businesses. Many people also own and operate individual private wells, especially in more rural areas. Those residents are responsible for their water infrastructure and any treatment in their homes. Businesses may receive water from a water supplier or have individual permits to pump water for agricultural or golf course irrigation or other commercial and industrial purposes.

Water Supply Treatment Processes

The steps required to treat raw water vary depending on water source. Surface water sources typically have more water quality challenges than groundwater. Therefore, surface water treatment requires additional treatment steps.

Different aquifers are made up of different minerals that sometimes need to be removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.
As the Southeastern metro continues to grow, more people will rely on municipal/public water supplies for their water needs. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes with costs and is not without financial, social, or environmental risk.

Planned Water Supply System and Infrastructure Investments by 2040 as reported in Local Water Supply Plans (as of 06/15/2023)

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair and replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are always occurring, while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

Wells & Intakes
Treatment
Storage
Distribution

Filtration
Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.

Disinfection
Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.

Fluoridation
Fluoride is added to water to promote dental health by strengthening enamel to prevent tooth decay.

Storage
Water is pumped from the treatment facility to water towers and other storage facilities for use.

Distribution
Clean drinking water is distributed to homes and businesses.

<table>
<thead>
<tr>
<th>Water Treatment</th>
<th>Wells &amp; Intakes</th>
<th>Treatment</th>
<th>Storage</th>
<th>Distribution</th>
</tr>
</thead>
<tbody>
<tr>
<td>Filtration</td>
<td>Disinfection</td>
<td>Fluoridation</td>
<td>Storage</td>
<td>Distribution</td>
</tr>
</tbody>
</table>
| Treatment       | Storage       | Distribution | Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community, depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, local cultural practices, and the number of people who rely on water service providers. When looking at historical water use data, it’s important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

Annual Gallons Pumped, 1988 to 2021

Peak groundwater pumping in the Southeast subregion occurred during the mid to late 2000s, reaching a peak of over 17 billion gallons per year. The previous 20-year period shows consistent increases in the gallons pumped coinciding with population growth and development. Over the past two decades, communities have continued to grow, with more residents and businesses being served by municipal/public water supplies. Despite adding homes and businesses to the systems, the amount of water pumped by municipalities is slightly less than in the previous decade. Increases in efficiency and wetter summers have likely led to this demand reduction. However, recent droughts and growth have led to a significant increase in water use.

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS)

Historical and Projected Population Change, 1988 to 2040

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and potential water resource and supply system limitations.

Over recent decades many communities in the Southeastern Twin Cities metro experienced significant growth. Rural, often agricultural, land has been converted to other land uses to accommodate more homes and different industries. Over the next 30 years, this area could gain another 100 thousand people, leading to more rural land conversion and increasing development. Adding homes, roads, shopping centers, and water services to these areas requires significant investment and inherently affects water resources. However, if we consider the effects development decisions have on water sources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water will be available now and for the future.

Data source(s): Local Water Supply Plans, Metropolitan Council
Growth and development are dependent on the sustainability of water supply systems and drinking water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro.

Southeast metro communities pump about 22% of all groundwater pumped by municipal/public water suppliers across the metro region.

71% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

Per capita water use is one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

### Total and Residential Per Capita Use

<table>
<thead>
<tr>
<th>Year</th>
<th>Residential GPCD</th>
<th>Total GPCD</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000 - 2009</td>
<td>82 gallons per person per day</td>
<td>122 gallons per person per day</td>
</tr>
<tr>
<td>2010 - 2019</td>
<td>81 gallons per person per day</td>
<td>121 gallons per person per day</td>
</tr>
</tbody>
</table>
Land Use & Development

Community Designations and land use vary across the Southeast subregion. While the southern part of the subregion is dominated by agricultural land uses. The northern half is more developed, with growing suburban communities. Nestled around agricultural communities are several rural centers, connected to the rest of the subregion by major north-south highways.

The suburban areas near the Minnesota and Mississippi River are dominated by single-family housing and commercial land uses. Parkland in this subregion is largely found near lakes and rivers. There are numerous industrial and mixed-use industrial areas in this subregion.

Thrive MSP 2040 Community Designations

Impervious Surfaces and Runoff

An impervious surface is an area where water is unable to pass through into the ground (typically a water-resistant, artificial structure like a sidewalk). Impervious surfaces increase the volume and speed of runoff and limit groundwater recharge, which can negatively impact water resources and ecosystems. In the Southeast subregion, most impervious surfaces are concentrated in and around urban and suburban development. As the region continues to grow and develop, more land conversion to impervious surface is likely.
This photo shows downtown Farmington and the surrounding area in 1945. The Vermillion River meanders across this photo, flowing from the Southwest to the Northeast, with a rail line cutting through town. The land surrounding the developed parts of Farmington is primarily agricultural.

Data source(s): University of Minnesota

By 2016, agricultural areas are still present in this photo, but much of the land surrounding the previous town extent is vastly different. The Vermillion River still and railroad still can still be seen, but farmland has been replaced with ball fields, commercial areas, and housing.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather

Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened of the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

<table>
<thead>
<tr>
<th>Average Temperature Change in the Metro Region</th>
<th>Average Precipitation Change in the Metro Region</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Summer Maximum Temperature</strong></td>
<td><strong>Winter Minimum Temperature</strong></td>
</tr>
<tr>
<td>1981-2010</td>
<td>1981-2010</td>
</tr>
<tr>
<td>81.1 °F</td>
<td>7.6 °F</td>
</tr>
<tr>
<td>2050-2070</td>
<td>2050-2070</td>
</tr>
<tr>
<td>88.7 °F</td>
<td>17.2 °F</td>
</tr>
<tr>
<td>Projected Change</td>
<td>Projected Change</td>
</tr>
<tr>
<td>+7.7 °F</td>
<td>+9.6 °F</td>
</tr>
<tr>
<td><strong>Projected Change</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Early Summer Precipitation</strong></td>
<td><strong>Early Fall Precipitation</strong></td>
</tr>
<tr>
<td>1981-2010</td>
<td>1981-2010</td>
</tr>
<tr>
<td>4.4”</td>
<td>2.9”</td>
</tr>
<tr>
<td>2050-2070</td>
<td>2050-2070</td>
</tr>
<tr>
<td>5.0”</td>
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\[
\text{Outdoor Use / Total Use} = \frac{\text{Percent of Municipal Pumping Used Outdoors}}{\text{Warm Months}} = \frac{\text{Cold Months}}{\text{Estimated Outdoor Use}}
\]

In the Southeast subregion, about 30% of water that enters municipal water supply systems is used outdoors. This is about the same as the other subregions where the primary water source is groundwater. Many homes and businesses in suburban and rural communities have larger lots than those in the urban core and include more in-ground irrigation systems. While those two factors do not automatically cause excessive or inefficient water use, they do indicate a greater potential need for outdoor water use.

Estimated Outdoor Water Use

Comparing Summer to Winter Pumping

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Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.
Source Water Protection

Safe and healthy drinking water starts by protecting water sources. Source water protection includes properly disposing of household chemicals and waste, cleaning up sites contaminated by past industrial and commercial activities, identifying contamination risks, and wellhead protection planning. Once pollutants enter the environment, they can be very difficult and expensive to remove. Limiting our use of chemicals, instituting best management practices, and having sound emergency response plans in place helps to protect water supplies and ensure clean water is available and affordable for current and future generations.

Public water suppliers ensure water is safe to drink by treating water at the source or in water treatment plants. Water is tested daily to meet state and federal drinking water standards before it can be delivered to homes and businesses. Residents and businesses with their own private wells are responsible for testing their water and maintaining their systems.
Any chemicals added to the environment in excess can pollute surface and ground waters. Everyday activities like using salt in the winter on our roads and sidewalks, spilling the gasoline or oil we use in our lawn and automotive equipment, over fertilizing lawns and crops, or spraying pesticides can contaminate water. Being responsible water stewards means limiting our use of contaminants, using safe alternatives when feasible, and considering best management practices when applying or disposing of chemicals.

A - Impaired Waterbodies

The federal Clean Water Act requires all waters of the state are assessed, with waters that don’t meet water one or more quality standards added to a list of impaired waters. Minnesota water quality standards further protect surface waters by defining how much of a pollutant can be in water before it is no longer drinkable, swimmable, fishable, or other beneficial uses are limited.

Data source(s): Minnesota Pollution Control Agency

B - Pollution Sensitivity of Near Surface Materials

This map shows many areas where groundwater may be susceptible to spills due to the permeability of soils, rocks, and sediments near the surface. Sandy sediments associated with the Anoka Sand Plain, areas of karst, and shallow sediments in the eastern part of the subregion are the most vulnerable. Areas near the major rivers generally consist of relatively thin soils and sediment covering bedrock that’s near the surface, making these areas more vulnerable to pollutants than others where thicker sedimentary layers cover deeper bedrock aquifers.

Data source(s): Minnesota Department of Natural Resources

C - Vulnerability of Drinking Water Supply Management Areas (DWSMAs)

DWSMAs include parcels that cover wellhead protection areas for public drinking water supplies. Pollution that enters the ground in these areas can impact water supplies. These areas often extend beyond the municipal boundaries of the communities they originate in and sometimes overlap with DWSMAs from neighboring communities. This creates water protection and land use planning challenges that require communication and collaboration between communities to address potential conflicts and risks to water supplies.

Data source(s): Minnesota Department of Health

D - Mapping and Tracking Groundwater Contamination

Contamination is addressed through state and federal cleanup programs. The MPCA’s Groundwater Contamination Atlas maps and describes the testing and cleanup history of these sites. The information contained in the atlas is helpful for understanding where pollution has occurred and how contaminants have moved through the groundwater system. When making development decisions and assessing drinking water system and resource needs for communities, this information is to consider.

Data source(s): Minnesota Pollution Control Agency
Source Water Protection

In areas where agricultural production is an important industry and primary land use, pollutants associated with fertilizer and pesticide use can enter surface and groundwater. Some of these same chemicals are also used on lawns and landscaping or released through septic systems or feedlots. Although these chemicals can help plants to grow and improve yields, they can also cause harm to the respiratory and reproductive system in children and adults.

Dakota County Agricultural Chemical Reduction Effort

Dakota County, MDH, MDA, and the MPCA have been testing wells for contamination. In some areas of the county nitrate and pesticide residuals have been detected in groundwater at concentrations that exceed health guidelines. Dakota County has developed the Agricultural Chemical Reduction Effort (ACRE) plan, with guidance from state agencies and informed by agricultural community members. The Hastings DWSMA is one of the largest in the state and covers areas with high nitrate concentrations in groundwater. This water eventually makes it to the Hastings treatment plant, where nitrates are addressed through treatment processes, before it’s made available to drink.
Water Resource Connections & Interactions

In the Southeastern Twin Cities metro, groundwater delivers essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. The Vermillion River is a central surface water feature in this area, flowing from New Market Township in the west to the Mississippi River in the east, through suburban, urban, industrial, and agricultural landscapes. The stream is important ecologically and recreationally, providing habitat for brown and rainbow trout, with its flow maintained by consistent groundwater inputs. Many of the surface waters in Dakota County have strong connections to underlying aquifers. Water moves rapidly from the surface to bedrock here because overlying sediments are relatively thin. Limestone bedrock in the area is near the surface and highly fractured, allowing water from the surface to easily move into deeper bedrock.

Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

Calcareous fens like Nichols fen are ecosystems that support a number of rare and endangered species. These habitats are dependent on a continuous supply of groundwater flowing through calcium-rich rock and sediment. Many of these environments have been disturbed and damaged by various human activities that have disrupted groundwater supplies and introduced invasive species.
Data source(s): Metropolitan Council

**Groundwater and Surface Water Connections**

Many of the lakes, streams, rivers, and wetlands in the Southeast subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the area. Upwelling groundwater discharges to rivers and streams, maintaining flows and surrounding ecosystems. Fens along the bluffs overlooking the Minnesota River and groundwater fed trout streams are examples of these connections. Likewise, the sediments at the bottom of some area lakes are in close contact with bedrock, allowing for water to easily move from the surface to sources that may be used for water supply.

**Surface Water – Bedrock Interaction Potential**

Across much of the Southeast subregion, there is a strong hydraulic connection between the surface and bedrock aquifers. Bedrock is relatively shallow in this area and overlying sediments are relatively thin. Therefore, water at the surface doesn’t have far to travel to get to bedrock. There is likely a stronger hydraulic connection between the surface and bedrock than this map indicates due to a lack of surficial geological information being available at the time this study was completed. However, there is strong evidence for hydraulic connection based on detection of chemical compounds associated with agricultural and urban activities in wells drilled into bedrock aquifers.

Areas that are blank on this map could not be assessed due to a lack of data or bedrock being present at the surface. This usually occurs along the major rivers in the Twin Cities metro.
SOUTHWEST
The Southwestern subregion spans Scott County bounded by Dakota County in the east and the Minnesota River to the north and west. This area includes the Shakopee Mdewankanton Sioux Community and includes growing suburban and rural communities. Water sustainability, as well as the increasing costs and demand pressures of ever-increasing growth, are challenges here as they are in many communities across the metro. Density in this part of the metro generally follows development and growth patterns, with most people being located around in the north and east part of the county.

Data source(s): US Census
Water Resources

Communities in the Southwest subregion rely on a variety of drinking water sources. The majority of communities in this subregion do not have public water supply systems. In those communities, residents operate private wells to get their drinking water. In rural centers and denser, more suburban areas of the subregion, communities operate public water supply systems that provide water services to residents and businesses. Communities with public water supplies primarily have groundwater as their source. Savage receives some of its water from Burnsville, who gets water from a combination of groundwater and surface water sources. The Shakopee Mdewakanton Sioux Community and Prior Lake have a long-standing collaboration and interconnected water supply system.

Data source(s): Metropolitan Council

Bedrock Geology

Communities in the north and east portions of this subregion can access the Prairie du Chien and Jordan aquifers, while communities in southern and western Scott County may rely on the Tunnel City, Wonewoc, and deeper aquifers. Many residents in rural areas use private wells for their water supply. Near the Minnesota river, bedrock tends to be closer to the surface than in other areas. Wells in these areas don’t need to be drilled as deep, allowing access to convenient and cheaper sources of drinking water. Where drinking water sources are shallow, contamination and pumping impacts on surface waters can be a concern. However, in many areas, deeper sediments cover bedrock aquifers providing additional protection from surface pollution. Significant sand and gravel deposits are located throughout the area.

Data source(s): Minnesota Geological Survey
Water within the ground is always moving, flowing from the surface to deeper aquifers and eventually discharging to area surface waters. Water enters the ground where it can, when it can. In some areas where there is a lot of impervious surface or sediments don’t allow for much water to enter the ground, there is limited infiltration. In other areas, water can easily move through soils and sediments and be available to recharge aquifers.

Most pumped groundwater is used and then enters the regional wastewater system. That water is cleaned and usually released to area rivers to flow downstream. Extending the life of water on the landscape through enhanced infiltration and water reuse helps to improve water sustainability, particularly when and where water resources and supply systems are stressed. A study conducted by the Met Council in 2016 identified areas that may be suitable for enhanced recharge activities. However, getting water back into the ground is complicated. Once water is exposed to the surface, treated, used, and treated again, it may not be suitable to enter aquifers.
Water Supply Systems & Treatment

Many Southwest metro residents receive water from a public water supplier. Water suppliers go through many steps to access viable water sources and then treat that water to ensure clean and safe water is available to people, homes, and businesses. Many people also own and operate individual private wells, especially in more rural areas. Those residents are responsible for their water infrastructure and any treatment in their homes. Businesses may receive water from a water supplier or have individual permits to pump water for agricultural or golf course irrigation or other commercial and industrial purposes.

**Wells in the Southwest Metro**

<table>
<thead>
<tr>
<th>Municipal Water Supply Well</th>
<th>Irrigation Well</th>
<th>Commercial Well</th>
<th>Industrial Well</th>
<th>Domestic Well</th>
</tr>
</thead>
</table>

Data source(s): Minnesota Department of Health

**Water Supply Treatment Processes**

The steps required to treat raw water vary depending on water source. Surface water sources typically have more water quality challenges than groundwater. Therefore, surface water treatment requires additional treatment steps.

Different aquifers are made up of different minerals that sometimes need to be removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.
As the Southwestern metro continues to grow, more people will rely on municipal/public water supplies for their water needs. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes with costs and is not without financial, social, or environmental risk.

**Planned Water Supply System and Infrastructure Investments by 2040 as reported in Local Water Supply Plans**

(as of 06/15/2023)

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair and replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are always occurring, while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

**Wells & Intakes**

**Treatment**

**Storage**

**Distribution**

**Filtration**

The water moves through a series of filters that help remove additional particles, bacteria, chemicals, and more.

**Disinfection**

Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.

**Fluoridation**

Fluoride is added to water to promote dental health by strengthening enamel to preventing tooth decay.

**Storage**

Water is pumped from the treatment facility to water towers and other storage facilities for use.

**Distribution**

Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community, depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, local cultural practices, and the number of people who rely on water service providers. When looking at historical water use data, it's important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

Annual Gallons Pumped, 1988 to 2021

Peak groundwater pumping in the Southwest subregion occurred during the mid to late 2000s, reaching a peak of over 20 billion gallons per year. The previous 20-year period shows consistent increases in the gallons pumped coinciding with population growth and development. Over the past two decades, communities have continued to grow, with more residents and businesses being served by municipal/public water supplies. Despite adding homes and businesses to the systems, the amount of water pumped by municipalities is slightly less than in the previous decade. Increases in efficiency and wetter summers have likely led to this demand reduction. However, recent droughts and growth have led to a significant increase in water use.

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS)

Historical and Projected Population Change, 1988 to 2040

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and potential water resource and supply system limitations.

Over recent decades many communities in the Southwestern Twin Cities metro experienced significant growth. Rural, often agricultural, land has been converted to other land uses to accommodate more homes and different industries. Over the next 30 years, this area could gain another 100 thousand people, leading to more rural land conversion and increasing development. Adding homes, roads, shopping centers, and water services to these areas requires significant investment and inherently affects water resources. However, if we consider the effects development decisions have on water sources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water will be available now and for the future.

Data source(s): Local Water Supply Plans, Metropolitan Council
Growth and development are dependent on the sustainability of water supply systems and drinking water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

Regional Municipal/Public Pumping by Source

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro.

Percent of Groundwater Pumped by Subregion

Southwest metro communities pump about 8% of all groundwater pumped by municipal/public water suppliers across the metro region.

Subregion Delivered Water

75% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

Total and Residential Per Capita Use

Per capita water use is one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

Residential GPCD

<table>
<thead>
<tr>
<th>2000 - 2009</th>
<th>2010 - 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>86 gallons per person per day</td>
<td>82 gallons per person per day</td>
</tr>
</tbody>
</table>

Total GPCD

<table>
<thead>
<tr>
<th>2000 - 2009</th>
<th>2010 - 2019</th>
</tr>
</thead>
<tbody>
<tr>
<td>142 gallons per person per day</td>
<td>139 gallons per person per day</td>
</tr>
</tbody>
</table>
Land Use & Development

The Southwest subregion is largely rural and agricultural, with some suburbs and emerging suburbs in the northeast part of the subregion, closer to the metro’s urban core. The northern edge of the subregion borders the Minnesota River and includes substantial parkland as well as some developed and undeveloped areas. Much of the land in the southern and central part of this subregion is used for agriculture. There are several rural centers (Jordan, Belle Plaine, Elko New Market) in this subregion, which are connected to the rest of the region by major north-south highways. The suburban communities in the Southwest subregion are comprised of single-family detached housing, commercial centers along major roads, and industrial areas adjacent to the Minnesota River. The variety of land use types in this subregion means there are many different water uses and users.

Impervious Surfaces and Runoff

An impervious surface is an area where water is unable to pass through into the ground (typically a water-resistant, artificial structure like a sidewalk). Impervious surfaces increase the volume and speed of runoff and limit groundwater recharge, which can negatively impact water resources and ecosystems. In the Southwest subregion, most impervious surfaces are concentrated in and around urban and suburban development. As the region continues to grow and develop, more land conversion to impervious surface is likely.
This photo shows Jordan, Minnesota and the surrounding area in 1940. While there is a notable developed residential area in the center of town, as well as a network of roads, much of the land around Jordan is agricultural. There are also some forested areas in the eastern part of the image and along Sand Creek.

Data source(s): University of Minnesota

By 2016, Jordan is more developed, with suburban-style residential developments, major roadways, and fragmented sections of farmland, forest, and undeveloped areas.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather

Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened of the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

Average Temperature Change in the Metro Region

<table>
<thead>
<tr>
<th></th>
<th>Summer Maximum Temperature</th>
<th>Winter Minimum Temperature</th>
</tr>
</thead>
<tbody>
<tr>
<td>1981-2010</td>
<td>81.1 °F</td>
<td>7.6 °F</td>
</tr>
<tr>
<td>2050-2070</td>
<td>88.7 °F</td>
<td>17.2 °F</td>
</tr>
<tr>
<td>Projected Change</td>
<td>+7.7 °F</td>
<td>+9.6 °F</td>
</tr>
</tbody>
</table>

Projected Change +7.7 °F +9.6 °F

Average Precipitation Change in the Metro Region

<table>
<thead>
<tr>
<th></th>
<th>Early Summer Precipitation</th>
<th>Early Fall Precipitation</th>
</tr>
</thead>
<tbody>
<tr>
<td>1981-2010</td>
<td>4.4&quot;</td>
<td>2.9&quot;</td>
</tr>
<tr>
<td>2050-2070</td>
<td>5.0&quot;</td>
<td>2.9&quot;</td>
</tr>
<tr>
<td>Projected Change</td>
<td>+0.6&quot;</td>
<td>0</td>
</tr>
</tbody>
</table>

Projected Change +0.6" 0

Data source(s): Minnesota Climate & Health Program, 2018

Shifting Temperatures and Precipitation

Temperature and precipitation measurements over the past 150 years tell us that the metro region is getting warmer and wetter. However, these temperature and precipitation changes are not evenly distributed throughout the year. Although the state is getting warmer overall, winter low temperatures are rising faster than summer highs. Similarly, the region seems to be getting wetter during some parts of the year and drier during others. Greater weather variability and lower climate predictability are making estimates of future water demand more difficult to predict, potentially increasing the stresses on water resources and supply systems.

Localized Flooding

The Localized Flood Map Screening Tool gives communities the opportunity to determine what areas and assets may experience flooding during extreme and intense rain events. The tool identifies potential flood hazard areas, called Bluespots. These Bluespots are broken into categories of flood water depth. This tool aims to help cities and watersheds prioritize policy and implementation strategies. For instance, the tool could be used to target green infrastructure projects or stormwater design improvements that may reduce localized flood risk.
Climate Change Impacts Future Groundwater Recharge Estimates

The water that’s able to infiltrate the ground to recharge the groundwater system during any single precipitation event is dependent on many factors including the amount of impervious surface, previous weather trends, and soil conditions. More precipitation does not necessarily mean there will be more groundwater. As growing seasons extend, precipitation becomes less frequent, or rain falls primarily during intense storm events, less water could make it into the ground. Recently, global climate models were used to estimate future weather conditions in the metro region. Modeling of the water available to recharge groundwater aquifers under these future climate scenarios generally shows that recharge would be lower in most places in the future.

Pumping Impacts on Groundwater

When wells are pumping, they pull water from all directions within the aquifers they are open to. This alters the elevation of water around the pumping well, creating a cone of depressed water elevation. During hot summers and periods of drought, increased groundwater demand leads to more pumping and larger cones of depression. When high-capacity wells significantly draw down surrounding aquifer water levels, nearby wells may not be able to provide water, leading to conflicts between water users. If wells need to be dug deeper to access water due to aquifer drawdown, infrastructure and energy costs increase and water sources and supply systems are less sustainable.

Aquifer water levels are consistently monitored in high-capacity public water supply wells by communities. Surrounding groundwater and surface water is also monitored by communities, watersheds, and state agencies. This monitoring helps to ensure water levels remain consistent, plentiful clean water is available, and that nearby wells won’t be impacted during times of high demand.
Efficient Water Use

When we use more water than we need, our use is inefficient. We’re not being as respectful of water or as considerate of future water needs as we can be. When we don’t carefully use water, the costs of water treatment and distribution grow and water resources become stressed, particularly during hot and dry weather or periods of high growth. Conserving water in and outside of our homes and businesses helps to build community resiliency by lowering spending and making negative impacts to our water resources less likely. When we ensure we’re using water as efficiently as possible, we’re helping to make clean and plentiful water available for future generations.

Calculating Seasonal Use

Outdoor Use / Total Use = Percent of Municipal Pumping Used Outdoors

\[
\frac{(\text{May + Jun + Jul + Aug + Sep + Oct}) - ((\text{Jan + Feb + Mar + Apr}) + (\text{Nov + Dec}))}{(\text{Jun + Jul + Aug})} = \text{Outdoor Use}
\]

\[
\frac{(\text{Jan + Feb + Mar})}{(\text{Jun + Jul + Aug})} = \text{Summer to Winter Pumping Ratio}
\]

Estimated Outdoor Water Use

In the Southwest subregion, about 31% of water that enters municipal water supply systems is used outdoors. This is about the same as the other subregions where the primary water source is groundwater. Many homes and businesses in suburban and rural communities have larger lots than those in the urban core and include more in-ground irrigation systems. While those two factors do not automatically cause excessive or inefficient water use, they do indicate a greater potential need for outdoor water use.

Comparing Summer to Winter Pumping

Across the metro, communities use 2-3 times as much water in the summer as the winter. In some communities, summer water use has been as high as 5 or 6 times winter usage. Hot, dry summers and inefficient outdoor water use worsen this trend.
Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

Reducing Peak Day Demands

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.
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Water Resource Connections & Interactions

In the Southwestern Twin Cities metro, groundwater delivers essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. The Minnesota River is a significant surface water feature in this area. The river is fed by area creeks and streams and regional groundwater discharge. The river is surrounded by bluffs and wetlands including a number of unique fen habitats that are important culturally and for biodiversity. Some of the surface waters in the subregion have strong connections to underlying aquifers. Water moves rapidly from the surface to bedrock in some areas where overlying sediments are relatively thin. In other areas, wetland complexes allow surface water to slowly infiltrate into underlying aquifers.

**Water Resource Interactions**

- **Water Elevations**
  - We can see water levels, flows, and ecosystems change over time when inputs and outputs to surface waters features and the groundwater system are unbalanced. Too much water can cause flooding and erosion by expanding shorelines, overflowing streambanks, and increasing streamflow. When groundwater levels are too high, water tables rise, leading to localized flooding. Likewise, too little water has consequences for the ecosystems and water supply sources, with associated socioeconomic impacts.

- **Water Quality**
  - The temperature and chemistry of water can change when groundwater and surface water interact. When there's too little upwelling groundwater critical habitats like trout streams and calcareous fens warm and dry negatively impacting ecosystems. Similarly, when surface waters infiltrate and recharge groundwater or are drawn into the groundwater system through deeper connections with area surface waters, any pollutants carried by that water can enter the groundwater system impacting surrounding environments and water supplies.

- **Recreation**
  - When the quality and quantity of water resources are negatively impacted, it can limit the health of ecosystems and our ability to access the services (fishing, boating, swimming, mental and physical health) recreational waters provide. Nearby groundwater use can impact surface waters in some areas, particularly during the summer or times of drought when more water is used, and water resources are stressed. These changes can have significant economic, social, cultural, and political costs.

- **Infrastructure**
  - When the connections between and interactions of groundwater and surface water change and bring about associated effects on water quality and quantity, the water infrastructure can be impacted. Whether it’s the pipes that convey water supply to our homes or wastewater away from our homes, or conduits that connect area surface waters, or water supply wells, the lifespan and function of these engineered systems can be impacted. Identifying how connections between the surface and groundwater systems can be managed to increase the resiliency of water infrastructure is an important sustainable planning and water management consideration.

**Societal, Cultural, & Social Impacts**

- **Recreation**
  - Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

- **Infrastructure**
  - Calcareous fens like Savage Fen are ecosystems that support a number of rare and endangered species. These environments are dependent on a continuous supply of groundwater flowing through calcium and magnesium rich rock. Many of these environments have been disturbed and damaged by various human activities, that have disrupted groundwater supplies and introduced invasive species. A collaboration between the cities of Burnsville and Savage to use, treat, and share water from a nearby quarry has helped to protect the supply of groundwater to the fen and ensure a sustainable supply of water for those communities.
Groundwater and Surface Water Connections

Many of the lakes, streams, rivers, and wetlands in the Southwest subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the area. Upwelling groundwater discharges to rivers and streams, maintaining flows and surrounding ecosystems. Area lakes like Prior Lake and those near the interstate 35 corridor tend to be connected to aquifers. Fens and springs along the bluffs of the Minnesota River are examples of these connections.

Surface Water – Bedrock Interaction Potential

Across much of the Southwest subregion, there is a strong hydraulic connection between the surface and bedrock aquifers, particularly in areas where bedrock is closer to the surface near the Minnesota River. Other areas may be less strongly connected because thick and clay-rich tills overlay bedrock.

Areas that are blank on this map could not be assessed due to a lack of data or bedrock being present at the surface. This usually occurs along the major rivers in the Twin Cities metro.

Maka Yusota is a "boiling" spring and sacred site of Dakota peoples. The site is on the National Register of Traditional Cultural Property and the location of a historic Dakota village with nearby burial mounds and generations of associated oral history. The spring is fed by upwelling groundwater that bubbles to the surface, giving the appearance of boiling water. Groundwater temperatures are cooler than surface waters during the summer and warmer during the winter, allowing the spring to flow year-round.
WEST
The Western water supply planning area spans a large area of the region, stretching from the near western suburbs bordering Minneapolis and the communities around Lake Minnetonka to the more rural areas of western Hennepin and Carver Counties. Density in this part of the metro generally follows growth and development patterns, with the densest areas being older suburban areas near Minneapolis and areas further west that have seen consistent growth over the past few decades.

Water resource and supply system challenges exist in all communities and are as diverse as the areas the West subregion spans. Small towns or rural centers face some challenges that are very different than growing suburban communities or more highly developed areas. The Minnesota and Crow Rivers, Lake Minnetonka, Minnehaha Creek, and other streams and wetlands are important social, cultural, and economic parts of the West metro landscape. Many of these features are connected to groundwater aquifers and supported by upwelling groundwater.
Communities in the West subregion rely on a variety of drinking water sources. The majority of communities in western Hennepin and southern Carver Counties do not have public water supply systems. In those communities, residents and businesses operate private wells to get their drinking water. In rural centers and denser, more suburban areas of the subregion, communities operate public water supply systems that utilize groundwater aquifers. Minneapolis provides surface water to some bordering suburban communities to serve specific neighborhoods or supplement local groundwater supplies.

**Bedrock Geology**

Most communities with public water supply systems have access to the Prairie du Chien and Jordan aquifers, but those sources dwindle as you move west through the subregion, forcing communities and private well owners to access other groundwater sources, which may be deeper and less productive aquifers. Where the Prairie du Chien and Jordan aquifers are present, and near the Minnesota River, bedrock tends to be closer to the surface than in other areas. This allows for convenient and cheaper sources of drinking water. However, because drinking water sources are often shallow, contamination and pumping impacts on surface waters can be a concern. Significant sand and gravel deposits are located in some areas.

Data source(s): Minnesota Geological Survey
Water within the ground is always moving, flowing from the surface to deeper aquifers and eventually discharging to area surface waters. Water enters the ground where it can, when it can. In some areas where there is a lot of impervious surface or sediments don’t allow for much water to enter the ground, there is limited infiltration. In other areas, water can easily move through soils and sediments and be available to recharge aquifers.

Most pumped groundwater is used and then enters the regional wastewater system. That water is cleaned and usually released to area rivers to flow downstream. Extending the life of water on the landscape through enhanced infiltration and water reuse helps to improve water sustainability, particularly when and where water resources and supply systems are stressed. A study conducted by the Met Council in 2016 identified areas that may be suitable for enhanced recharge activities. However, getting water back into the ground is complicated. Once water is exposed to the surface, treated, used, and treated again, it may not be suitable to enter aquifers.
Water Supply Systems & Treatment

Many West metro residents receive water from a public water supplier. Water suppliers go through many steps to access viable water sources and then treat that water to ensure clean and safe water is available to people, homes, and businesses. Many people also own and operate individual private wells, especially in more rural areas. Those residents are responsible for their water infrastructure and any treatment in their homes. Businesses may receive water from a water supplier or have individual permits to pump water for agricultural or golf course irrigation or other commercial and industrial purposes.

Water Supply Treatment Processes

The steps required to treat raw water vary depending on water source. Surface water sources typically have more water quality challenges than groundwater. Therefore, surface water treatment requires additional treatment steps.

Different aquifers are made up of different minerals that sometimes need to be removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.
As the West metro continues to grow, more people will rely on municipal/public water supplies for their water needs. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes with costs and is not without financial, social, or environmental risk.

Planned Water Supply System and Infrastructure Investments by 2040 as reported in Local Water Supply Plans (as of 06/15/2023)

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair and replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are always occurring, while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

- **Wells & Intakes**
- **Treatment**
- **Storage**
- **Distribution**

Disinfection

Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.

Fluoridation

Fluoride is added to water to promote dental health by strengthening enamel to prevent tooth decay.

Storage

Water is pumped from the treatment facility to water towers and other storage facilities for use.

Distribution

Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community, depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, local cultural practices, and the number of people who rely on water service providers. When looking at historical water use data, it’s important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

Annual Gallons Pumped, 1988 to 2021

Peak groundwater pumping in the West subregion occurred during the mid to late 2000s, reaching a peak of over 20 billion gallons per year. The previous 20-year period shows consistent increases in the gallons pumped coinciding with population growth and development. Over the past two decades, communities have continued to grow, with more residents and businesses being served by municipal/public water supplies. Despite adding homes and businesses to the systems, the amount of water pumped by municipalities is slightly less than in the previous decade. Increases in efficiency and wetter summers have likely led to this demand reduction. However, recent droughts and growth have led to a significant increase in water use.

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS)

Historical and Projected Population Change, 1988 to 2040

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and potential water resource and supply system limitations.

Over recent decades, many communities in the Western Twin Cities metro experienced significant growth. Rural, often agricultural, land has been converted to other land uses to accommodate more homes and different industries. Over the next 30 years, this area could gain another 100 thousand people, leading to more rural land conversion and increasing development. Adding homes, roads, shopping centers, and water services to these areas requires significant investment and inherently affects water resources. However, if we consider the effects development decisions have on water sources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water will be available now and for the future.

Data source(s): Local Water Supply Plans, Metropolitan Council
Growth and development are dependent on the sustainability of water supply systems and drinking water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro.

West metro communities pump about 29% of all groundwater pumped by municipal/public water suppliers across the metro region.

69% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

Total and Residential Per Capita Use

Per capita water use is one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

Residential GPCD

2000 - 2009
85 gallons per person per day

2010 - 2019
80 gallons per person per day

Total GPCD

2000 - 2009
134 gallons per person per day

2010 - 2019
124 gallons per person per day
Land Use & Development

The West subregion includes a range of community types from urban to rural and agricultural. The southern border of this subregion follows the path of the Minnesota River and has long stretches of parkland. The eastern half of this subregion is largely suburban and characterized by extensive single-family detached housing. Moving westward, the subregion becomes more sparsely populated, with the bulk of land dedicated to agricultural uses. This part of the subregion is dotted with rural centers, several of which are connected to denser parts of the metro by major highways. Commercial areas are mostly concentrated along major roadways, with smaller commercial areas in the subregion’s rural centers. Notable in this subregion is Lake Minnetonka, the largest lake in the metro area and ninth largest in the state. Many smaller, more affluent communities populate the lake’s shoreline.

**Impervious Surfaces and Runoff**

An impervious surface is an area where water is unable to pass through into the ground (typically a water-resistant, artificial structure like a sidewalk). Impervious surfaces increase the volume and speed of runoff and limit groundwater recharge, which can negatively impact water resources and ecosystems. In the West subregion, most impervious surfaces are concentrated in and around urban and suburban development. As the region continues to grow and develop more land conversion to impervious surface is likely.
This photo shows Excelsior in 1945. At the time this photo was taken there was already significant residential development along Lake Minnetonka, with some larger parcels of land farther south. Visible, too, is the Excelsior Streetcar Line, which used to take passengers from the Twin Cities to Excelsior and Lake Minnetonka.

Data source(s): University of Minnesota

This photo shows Excelsior in 2016. While some aspects of the photo are similar to 1945, there are notable differences. The larger parcels in the 1945 photo have been replaced with suburban development, and Minnesota State Highway 7 now connects Excelsior to the urban core and more rural parts of the subregion. Additionally, marine infrastructure along the shore of Lake Minnetonka is much more established.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather

Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened of the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

Average Temperature Change in the Metro Region

<table>
<thead>
<tr>
<th>Summer Maximum Temperature</th>
<th>Winter Minimum Temperature</th>
</tr>
</thead>
<tbody>
<tr>
<td>1981-2010</td>
<td>1981-2010</td>
</tr>
<tr>
<td>81.1 °F</td>
<td>7.6 °F</td>
</tr>
<tr>
<td>2050-2070</td>
<td>2050-2070</td>
</tr>
<tr>
<td>88.7 °F</td>
<td>17.2 °F</td>
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<tr>
<td>Projected Change</td>
<td>Projected Change</td>
</tr>
<tr>
<td>+7.7 °F</td>
<td>+9.6 °F</td>
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</table>

Projected Change +7.7 °F

Average Precipitation Change in the Metro Region

<table>
<thead>
<tr>
<th>Early Summer Precipitation</th>
<th>Early Fall Precipitation</th>
</tr>
</thead>
<tbody>
<tr>
<td>1981-2010</td>
<td>1981-2010</td>
</tr>
<tr>
<td>4.4&quot;</td>
<td>2.9&quot;</td>
</tr>
<tr>
<td>2050-2070</td>
<td>2050-2070</td>
</tr>
<tr>
<td>5.0&quot;</td>
<td>2.9&quot;</td>
</tr>
<tr>
<td>Projected Change</td>
<td>Projected Change</td>
</tr>
<tr>
<td>+0.6&quot;</td>
<td>0</td>
</tr>
</tbody>
</table>

Data source(s): Minnesota Climate & Health Program, 2018

Shifting Temperatures and Precipitation

Temperature and precipitation measurements over the past 150 years tell us that the metro region is getting warmer and wetter. However, these temperature and precipitation changes are not evenly distributed throughout the year. Although the state is getting warmer overall, winter low temperatures are rising faster than summer highs. Similarly, the region seems to be getting wetter during some parts of the year and drier during others. Greater weather variability and lower climate predictability are making estimates of future water demand more difficult to predict, potentially increasing the stresses on water resources and supply systems.

Localized Flooding

The Localized Flood Map Screening Tool gives communities the opportunity to determine what areas and assets may experience flooding during extreme and intense rain events. The tool identifies potential flood hazard areas, called Bluespots. These Bluespots are broken into categories of flood water depth. This tool aims to help cities and watersheds prioritize policy and implementation strategies. For instance, the tool could be used to target green infrastructure projects or stormwater design improvements that may reduce localized flood risk.
Climate Change Impacts Future Groundwater Recharge Estimates

The water that’s able to infiltrate the ground to recharge the groundwater system during any single precipitation event is dependent on many factors including the amount of impervious surface, previous weather trends, and soil conditions. More precipitation does not necessarily mean there will be more groundwater. As growing seasons extend, precipitation becomes less frequent, or rain falls primarily during intense storm events, less water could make it into the ground. Recently, global climate models were used to estimate future weather conditions in the metro region. Modeling of the water available to recharge groundwater aquifers under these future climate scenarios generally shows that recharge would be lower in most places in the future.

Pumping Impacts on Groundwater

When wells are pumping, they pull water from all directions within the aquifers they are open to. This alters the elevation of water around the pumping well, creating a cone of depressed water elevation. During hot summers and periods of drought, increased groundwater demand leads to more pumping and larger cones of depression. When high-capacity wells significantly draw down surrounding aquifer water levels, nearby wells may not be able to provide water, leading to conflicts between water users. If wells need to be dug deeper to access water due to aquifer drawdown, infrastructure and energy costs increase and water sources and supply systems are less sustainable.

Aquifer water levels are consistently monitored in high-capacity public water supply wells by communities. Surrounding groundwater and surface water is also monitored by communities, watersheds, and state agencies. This monitoring helps to ensure water levels remain consistent, plentiful clean water is available, and that nearby wells won’t be impacted during times of high demand.
Efficient Water Use

When we use more water than we need, our use is inefficient. We’re not being as respectful of water or as considerate of future water needs as we can be. When we don’t carefully use water, the costs of water treatment and distribution grow and water resources become stressed, particularly during hot and dry weather or periods of high growth. Conserving water in and outside of our homes and businesses helps to build community resiliency by lowering spending and making negative impacts to our water resources less likely. When we ensure we’re using water as efficiently as possible, we’re helping to make clean and plentiful water available for future generations.

Calculating Seasonal Use

Outdoor Use / Total Use = Percent of Municipal Pumping Used Outdoors

\[
\text{Warm Months} = \frac{(\text{May} + \text{Jun} + \text{Jul} + \text{Aug} + \text{Sep} + \text{Oct})}{(\text{Jan} + \text{Feb} + \text{Mar} + \text{Apr}) + (\text{Nov} + \text{Dec})}
\]

\[
\text{Cold Months} = \frac{(\text{Jun} + \text{Jul} + \text{Aug})}{(\text{Jan} + \text{Feb} + \text{Mar})}
\]

Estimated Outdoor Use

In the West subregion, about 26% of water that enters municipal water supply systems is used outdoors. This is about the same as the other subregions where the primary water source is groundwater. Many homes and businesses in suburban and rural communities have larger lots than those in the urban core and include more in-ground irrigation systems. While those two factors do not automatically cause excessive or inefficient water use, they do indicate a greater potential need for outdoor water use.

Comparing Summer to Winter Pumping

Across the metro, communities use 2-3 times as much water in the summer as the winter. In some communities, summer water use has been as high as 5 or 6 times winter usage. Hot, dry summers and inefficient outdoor water use worsen this trend.
Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.
Source Water Protection

Safe and healthy drinking water starts by protecting water sources. Source water protection includes properly disposing of household chemicals and waste, cleaning up sites contaminated by past industrial and commercial activities, identifying contamination risks, and wellhead protection planning. Once pollutants enter the environment, they can be very difficult and expensive to remove. Limiting our use of chemicals, instituting best management practices, and having sound emergency response plans in place helps to protect water supplies and ensure clean water is available and affordable for current and future generations.

Public water suppliers ensure water is safe to drink by treating water at the source or in water treatment plants. Water is tested daily to meet state and federal drinking water standards before it can be delivered to homes and businesses. Residents and businesses with their own private wells are responsible for testing their water and maintaining their systems.
Any chemicals added to the environment in excess can pollute surface and ground waters. Everyday activities like using salt in the winter on our roads and sidewalks, spilling the gasoline or oil we use in our lawn and automotive equipment, over fertilizing lawns and crops, or spraying pesticides can contaminate water. Being responsible water stewards means limiting our use of contaminants, using safe alternatives when feasible, and considering best management practices when applying or disposing of chemicals.

A - Impaired Waterbodies

The federal Clean Water Act requires all waters of the state are assessed, with waters that don’t meet water one or more quality standards added to a list of impaired waters. Minnesota water quality standards further protect surface waters by defining how much of a pollutant can be in water before it is no longer drinkable, swimmable, fishable, or other beneficial uses are limited.

Data source(s): Minnesota Pollution Control Agency

B - Pollution Sensitivity of Near Surface Materials

This map shows many areas where groundwater may be susceptible to spills due to the permeability of soils, rocks, and sediments near the surface. Sandy sediments associated with the Anoka Sand Plain, areas of karst, and shallow sediments in the eastern part of the subregion are the most vulnerable. Areas near the major rivers generally consist of relatively thin soils and sediment covering bedrock that’s near the surface, making these areas more vulnerable to pollutants than others where thicker sedimentary layers cover deeper bedrock aquifers.

Data source(s): Minnesota Department of Natural Resources

C - Vulnerability of Drinking Water Supply Management Areas (DWSMAs)

DWSMAs include parcels that cover wellhead protection areas for public drinking water supplies. Pollution that enters the ground in these areas can impact water supplies. These areas often extend beyond the municipal boundaries of the communities they originate in and sometimes overlap with DWSMAs from neighboring communities. This creates water protection and land use planning challenges that require communication and collaboration between communities to address potential conflicts and risks to water supplies.

Data source(s): Minnesota Department of Health

D - Mapping and Tracking Groundwater Contamination

Contamination is addressed through state and federal cleanup programs. The MPCA’s Groundwater Contamination Atlas maps and describes the testing and cleanup history of these sites. The information contained in the atlas is helpful for understanding where pollution has occurred and how contaminants have moved through the groundwater system. When making development decisions and assessing drinking water system and resource needs for communities, this information is to consider.

Data source(s): Minnesota Pollution Control Agency
Water Resource Connections & Interactions

In the West Twin Cities metro, groundwater delivers essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. Minnehaha Creek is a significant surface water feature in this area. This creek both receives and discharges groundwater as it weaves its way from the Lake Minnetonka area, through western suburbs, eventually entering Minneapolis as it flows to the Mississippi River. Some of the surface waters in this part of the metro strong connections to underlying aquifers. Water moves rapidly from the surface to bedrock near the major rivers, because overlying sediments are relatively thin. In urban areas closer to the city of Minneapolis, groundwater recharge is limited due to the large amount of impervious surface.

Water Resource Interactions

Water Elevations
We can see water levels, flows, and ecosystems change over time when inputs and outputs to surface waters features and the groundwater system are unbalanced. Too much water surface water can cause flooding and erosion by expanding shorelines, overflowing streambanks, and increasing streamflow. When groundwater levels are too high, water tables rise, leading to localized flooding. Likewise, to little water has consequences for the ecosystems and water supply sources, with associated socioeconomic impacts.

Water Quality
The temperature and chemistry of water can change when groundwater and surface water interact. When there’s too little upwelling groundwater critical habitats like trout streams and calcareous fens warm and dry negatively impacting ecosystems. Similarly, when surface waters infiltrate and recharge groundwater or are drawn into the groundwater system through deeper connections with area surface waters, any pollutants carried by that water can enter the groundwater system impacting surrounding environments and water supplies.

Societal, Cultural, & Social Impacts

Recreation
When the quality and quantity of water resources are negatively impacted, it can limit the health of ecosystems and our ability to access the services (fishing, boating, swimming, mental and physical health) recreational waters provide. Nearby groundwater use can impact surface waters in some areas, particularly during the summer or times of drought when more water is used, and water resources are stressed. These changes can have significant economic, social, cultural, and political costs.

Infrastructure
When the connections between and interactions of groundwater and surface water change and bring about associated effects on water quality and quantity, the water infrastructure can be impacted. Whether it’s the pipes that convey water supply to our homes or wastewater away from our homes, or conduits that connect area surface waters, or water supply wells, the lifespan and function of these engineered systems can be impacted. Identifying how connections between the surface and groundwater systems can be managed to increase the resiliency of water infrastructure is an important sustainable planning and water management consideration.

Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

Calcareous fens like Seminary Fen are ecosystems that support a number of rare and endangered species. These environments are dependent on a continuous supply of groundwater flowing through calcium or magnesium rich rock. Many of these environments have been disturbed by human activities that have disrupted groundwater supplies and introduced invasive species. Restoration work and sound water management by the cities of Chanhassen and Chaska and the MN DNR has helped to improve the condition of the fen.
Groundwater and Surface Water Connections

Many of the lakes, streams, rivers, and wetlands in the West subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the area. Upwelling groundwater discharges to rivers and streams, maintaining flows and surrounding ecosystems. Large lakes like Lake Minnetonka can be found here. These lakes are connected to groundwater and perhaps deeper bedrock aquifers; however, large lakes with large lakesheds may be less impacted by groundwater changes than large lakes in smaller lakesheds. Fens and springs along the bluffs of the Minnesota River are another example of these connections.

Surface Water – Bedrock Interaction Potential

Across much of the West subregion, there is a strong hydraulic connection between the surface and bedrock aquifers, particularly in the eastern half of the subregion where bedrock aquifers are closer to the surface. As you go further west in this area, there is less likelihood of interaction between surface waters and bedrock aquifers. These aquifers are deeper and covered by more sediments than areas further east where the Prairie du Chien and Jordan aquifers are closer to the surface.
The Northwest Water Supply Planning subregion borders the urban centers of Minneapolis and Saint Paul and covers the area from eastern Anoka County to the northern and western edge of the metro region, in Anoka and Hennepin counties. Density in this subregion is concentrated in suburban areas that are more developed near and along the interstate 94 corridor. Many communities in this area have experienced significant growth over the past few decades.

In this part of the metro, there are a number of water quality and quantity challenges that are as diverse as the range of communities. Some resource limitations are related to the underlying geology. Other challenges relate to development, service needs, and water pollution. Communities in the Northwest metro come together through their Water Supply Planning Work Group, and other groups like the Anoka County Municipal Wellhead Protection Group, to find collaborative solutions to local challenges.

Data source(s): US Census
Water Resources

Water Supply Sources by Community
Communities in the Northwest subregion rely exclusively on groundwater resources for drinking water. While most communities in this subregion operate public water supply systems, other communities do not have a municipal system. In those communities, residents and businesses pump water from private wells for drinking water.

- Community serves multiple communities using a local source for public water supply
- Community uses a local source of public water supply
- Community uses local and outside sources for public water supply
- Community uses outside sources for public water supply
- Community has no public water supply

Groundwater

Communities in the Northwest subregion rely exclusively on groundwater resources for drinking water. While most communities in this subregion operate public water supply systems, other communities do not have a municipal system. In those communities, residents and businesses pump water from private wells for drinking water.

Bedrock Geology

Many Northwest communities don’t have access to the most productive aquifers in the region. In Anoka County, communities and residents often rely on a combination of shallow sand and gravel aquifers and deeper bedrock aquifers. The Anoka Sand Plain is a dominant feature here and refers to the sandy near-surface sediments left behind after the retreat of glacial lake Anoka. Similarly, communities in northern and western Hennepin County have limited access to the Jordan aquifer and use a combination of deeper bedrock and shallow sedimentary aquifers for their supplies. Where private wells and public supply systems rely on near-surface sand aquifers for their water source, contamination and excessive groundwater decline can be concerns because water from the surface can move rapidly to these aquifers.

Data source(s): Metropolitan Council

Data source(s): Minnesota Geological Survey

<table>
<thead>
<tr>
<th>Middle Ordovician</th>
<th>Lower Ordovician</th>
<th>Upper Cambrian</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sandstone, Siltstone, Minor Shale, Conglomerate</td>
<td>Galena Group</td>
<td>Sandstone, Siltstone, Minor Shale, Conglomerate</td>
</tr>
<tr>
<td>Decorah Shale</td>
<td>Platteville &amp; Glenwood Formations</td>
<td>Decorah Shale</td>
</tr>
<tr>
<td>St. Peter Sandstone</td>
<td>St. Peter Sandstone</td>
<td>Jordan Sandstone</td>
</tr>
<tr>
<td>Prairie du Chien Group</td>
<td>Prairie du Chien Group</td>
<td>Jordan Sandstone</td>
</tr>
<tr>
<td>Jordan Sandstone</td>
<td>Tunnel City Group</td>
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<td>St. Lawrence Formation</td>
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<td>Wonewoc Sandstone</td>
<td>Mt. Simon Sandstone</td>
<td>Jordan Sandstone</td>
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</table>
Water within the ground is always moving, flowing from the surface to deeper aquifers and eventually discharging to area surface waters. Water enters the ground where it can, when it can. In some areas where there is a lot of impervious surface or sediments don’t allow for much water to enter the ground, there is limited infiltration. In other areas, water can easily move through soils and sediments and be available to recharge aquifers.

Most pumped groundwater is used and then enters the regional wastewater system. That water is cleaned and usually released to area rivers to flow downstream. Extending the life of water on the landscape through enhanced infiltration and water reuse helps to improve water sustainability, particularly when and where water resources and supply systems are stressed. A study conducted by the Met Council in 2016 identified areas that may be suitable for enhanced recharge activities. However, getting water back into the ground is complicated. Once water is exposed to the surface, treated, used, and treated again, it may not be suitable to enter aquifers.
Water Supply Systems & Treatment

Many Northwest metro residents receive water from a public water supplier. Water suppliers go through many steps to access viable water sources and then treat that water to ensure clean and safe water is available to people, homes, and businesses. Many people also own and operate individual private wells, especially in more rural areas. Those residents are responsible for their water infrastructure and any treatment in their homes. Businesses may receive water from a water supplier or have individual permits to pump water for agricultural or golf course irrigation or other commercial and industrial purposes.

Water Supply Treatment Processes

The steps required to treat raw water vary depending on water source. Surface water sources typically have more water quality challenges than groundwater. Therefore, surface water treatment requires additional treatment steps.

Different aquifers are made up of different minerals that sometimes need to be removed during treatment to address taste, odor, or potential health concerns. Much of the groundwater in Minnesota is considered “hard.” Hardness is a measure of the dissolved minerals, usually calcium and magnesium, in water. These minerals are not a health concern, but they do produce deposits (scale) that can reduce the life of appliances and other equipment. Hardness can be treated by softening at the treatment plant or through home treatment systems. However, the salts used to soften water can contribute chloride pollution to the environment and drinking water.
As the Northwest metro continues to grow, more people will rely on municipal/public water supplies for their water needs. To deliver service to more homes and businesses, communities may need new infrastructure like additional wells and new service lines. Expansion of water supply systems comes with costs and is not without financial, social, or environmental risk.

**Planned Water Supply System and Infrastructure Investments by 2040 as reported in Local Water Supply Plans**

Communities with public water supplies are asked to report potential system and facility additions, as well as potential repair and replacement activities, in their local water supply plans. Significant investments in water supply facilities and infrastructure are planned over the next 20 years. Infrastructure maintenance and repairs are always occurring, while larger replacement or additions projects happen less regularly or as increased demand, treatment needs, or funding dictate.

**Wells & Intakes**

**Treatment**

**Storage**

**Distribution**

- Post filtration, disinfection chemicals (often chlorine) are added to the water to kill any lingering parasites, viruses, and bacteria.
- Fluoride is added to water to promote dental health by strengthening enamel to preventing tooth decay.
- Water is pumped from the treatment facility to water towers and other storage facilities for use.
- Clean drinking water is distributed to homes and businesses.
Water Uses

Water use varies from community to community, depending on the needs and practices of residents and businesses. Water use is influenced by many factors including weather, how developed an area is, local cultural practices, and the number of people who rely on water service providers. When looking at historical water use data, it's important to consider these factors and how they may or may not change in the future. Land use changes, population growth, and resource availability need to be considered so that water use can be sustainable, and communities can adapt to new challenges. By looking at historical pumping and water use trends, we can understand how water demand is influenced by these factors, take steps to increase efficiency, and better prepare for the future.

Annual Gallons Pumped, 1988 to 2021

Peak groundwater pumping in the Northwest subregion occurred during the mid to late 2000s, reaching a high of over 20 billion gallons per year. The previous 20-year period shows consistent increases in the gallons pumped coinciding with population growth and development. Over the past two decades, communities have continued to grow, with more residents and businesses being served by municipal/public water supplies. Despite adding homes and businesses to the systems, the amount of water pumped by municipalities is slightly less than in the previous decade. Increases in efficiency and wetter summers have likely led to this demand reduction. However, recent droughts and growth have led to a significant increase in water use.

Data source(s): Minnesota Department of Natural Resources water permitting and reporting system (MPARS)

Historical and Projected Population Change, 1988 to 2040

The amount of water needed is driven (in part) by population growth. The number of people served by a water supply system helps to determine how much water will be needed in the future. Factors like weather conditions, increasing the efficiency of appliances and irrigation systems, and individual behaviors also influence how much water is needed, but vary more from place to place and over time. Knowing the amount of water used in the past per person and having good estimates of the number of people who will need water in the future helps to better estimate future water demands and potential water resource and supply system limitations.

Data source(s): Local Water Supply Plans, Metropolitan Council

Over recent decades, many communities in the Northwestern Twin Cities metro experienced significant growth. Rural, often agricultural, land has been converted to other land uses to accommodate more homes and different industries. Over the next 30 years, this area could gain another 150 thousand people, leading to more rural land conversion and increasing development. Adding homes, roads, shopping centers, and water services to these areas requires significant investment and inherently affects water resources. However, if we consider the effects development decisions have on water sources and utilities, water supply systems can be sustainably funded, impacts to water resources limited, and plentiful clean drinking water will be available now and for the future.
Growth and development are dependent on the sustainability of water supply systems and drinking water resources. To estimate future water needs, we need to understand how changes in population and development patterns influence water demand and how demand can impact water resources. Doing so allows communities to identify water infrastructure needs and potential resource limitations. Understanding the relationships between historical water use information, estimates of future population growth and associated development, and future drinking water demand allows communities to grow sustainably, ensuring the water needs for the region are met.

**Regional Municipal/Public Pumping by Source**

Across the metro, about 65% of all water extracted by municipal/public water suppliers is groundwater. Surface water use is concentrated in the Central metro.

**Percent of Groundwater Pumped by Subregion**

Northwest metro communities pump about 28% of all groundwater pumped by municipal/public water suppliers across the metro region.

**Subregion Delivered Water**

73% of water pumped by public water suppliers in this subregion is used residentially. Commercial, industrial, and institutional uses account for most of the remaining water use. Some water is lost through treatment and delivery processes.

**Total and Residential Per Capita Use**

Per capita water use is one way to describe how efficiently water is used. Per capita residential water use is an estimate of the amount of water used by each resident served by a municipal or public water supply. Total per capita use is similar but includes the water used by non-residential (commercial, industrial, and institutional) customers. Per capita water use is not the same in every community because how water is used varies from place to place, home to home, and business to business. There are many factors to consider when describing water use efficiency or identifying which water conservation practices might be most helpful.

- **Residential GPCD**: 85 gallons per person per day
- **Total GPCD**: 156 gallons per person per day
- **2000 - 2009**: 85 gallons per person per day
- **2010 - 2019**: 90 gallons per person per day
Land Use & Development

The Northwest subregion covers a large portion of the metro planning area with a variety of community types, ranging from urban to rural. Many communities in this subregion are designated as suburban edge or emerging suburban edge, meaning this is a growing part of the region. The rural areas of this subregion are interspersed with undeveloped land, small farms, and residences. As growth continues, agricultural and natural areas will likely be converted into more developed landscapes. This subregion is bisected by the Mississippi River, which flows from the northwest portion of the subregion to the more urban and highly developed southeast. A mix of single-family detached housing, industrial areas, parks, and commercial corridors line both sides of the river. Parkland is evenly distributed throughout this subregion, often surrounding large wetland and lake complexes and the Mississippi River.

Impervious Surfaces and Runoff

An impervious surface is an area where water is unable to pass through into the ground (typically a water-resistant, artificial structure like a sidewalk). Impervious surfaces increase the volume and speed of runoff and limit groundwater recharge, which can negatively impact water resources and ecosystems. In the Northwest subregion, most impervious surfaces are concentrated in and around urban and suburban development. As the region continues to grow and develop, more land conversion to impervious surface is likely.

Data source(s): University of Minnesota
This photo shows parts of Dayton and Champlin in 1945. A few roads cut through agricultural areas on both sides of the Mississippi River. Small farmhouses and some forested areas are visible.

Data source(s): University of Minnesota

By 2016, this area of Dayton and Champlin has been extensively developed to include suburban residential developments, athletic fields, golf courses, and commercial areas. Water use in the 1945 photo would have been limited to private wells for rural homes and agricultural irrigation, but in 2016, there much of this area is served by municipal providers.

Data source(s): Metropolitan Council
Climate & Weather

Changing Climate and Extreme Weather

Climate and weather are always changing, but over recent decades, the impacts of ever-increasing greenhouse gasses have become more noticeable. Across the state, we are seeing less extreme cold and warmer winters, especially warmer winter nights. Winters are becoming shorter, extending the growing season. Over the past few decades, the region has experienced a few periods of intense drought; however, there has been a steady increase in the overall amount of precipitation. Some of the wettest years on record have happened of the last decade, but much of the precipitation is falling during intense storm events where much of the rain runs off into storm sewers or surface waters.

These changes create planning challenges for communities, utilities, and watersheds. Less predictable weather patterns can lead to more variable water demand. Increases in storm intensity and frequency means a greater chance of flooding, stormwater issues, and contamination. During extended wet periods, rising water tables can cause localized flooding impacting homes, water infrastructure, and public spaces. Hotter summers and extended periods of drought can lead to increased water demand and aquifer drawdown, leading to well conflicts and water shortages.

Average Temperature Change in the Metro Region

<table>
<thead>
<tr>
<th></th>
<th>Summer Maximum Temperature</th>
<th>Winter Minimum Temperature</th>
</tr>
</thead>
<tbody>
<tr>
<td>1981-2010</td>
<td>81.1 °F</td>
<td>7.6 °F</td>
</tr>
<tr>
<td>2050-2070</td>
<td>88.7 °F</td>
<td>17.2 °F</td>
</tr>
<tr>
<td>Projected Change</td>
<td>+7.7 °F</td>
<td>+9.6 °F</td>
</tr>
</tbody>
</table>

Projected Change

Average Precipitation Change in the Metro Region

<table>
<thead>
<tr>
<th></th>
<th>Early Summer Precipitation</th>
<th>Early Fall Precipitation</th>
</tr>
</thead>
<tbody>
<tr>
<td>1981-2010</td>
<td>4.4”</td>
<td>2.9”</td>
</tr>
<tr>
<td>2050-2070</td>
<td>5.0”</td>
<td>2.9”</td>
</tr>
<tr>
<td>Projected Change</td>
<td>+0.6”</td>
<td>0</td>
</tr>
</tbody>
</table>

Data source(s): Minnesota Climate & Health Program, 2018

Shifting Temperatures and Precipitation

Temperature and precipitation measurements over the past 150 years tell us that the metro region is getting warmer and wetter. However, these temperature and precipitation changes are not evenly distributed throughout the year. Although the state is getting warmer overall, winter low temperatures are rising faster than summer highs. Similarly, the region seems to be getting wetter during some parts of the year and drier during others. Greater weather variability and lower climate predictability are making estimates of future water demand more difficult to predict, potentially increasing the stresses on water resources and supply systems.

Localized Flooding

The Localized Flood Map Screening Tool gives communities the opportunity to determine what areas and assets may experience flooding during extreme and intense rain events. The tool identifies potential flood hazard areas, called Bluespots. These Bluespots are broken into categories of flood water depth. This tool aims to help cities and watersheds prioritize policy and implementation strategies. For instance, the tool could be used to target green infrastructure projects or stormwater design improvements that may reduce localized flood risk.
Climate Change Impacts Future Groundwater Recharge Estimates

The water that’s able to infiltrate the ground to recharge the groundwater system during any single precipitation event is dependent on many factors including the amount of impervious surface, previous weather trends, and soil conditions. More precipitation does not necessarily mean there will be more groundwater. As growing seasons extend, precipitation becomes less frequent, or rain falls primarily during intense storm events, less water could make it into the ground. Recently, global climate models were used to estimate future weather conditions in the metro region. Modeling of the water available to recharge groundwater aquifers under these future climate scenarios generally shows that recharge would be lower in most places in the future.

Pumping Impacts on Groundwater

When wells are pumping, they pull water from all directions within the aquifers they are open to. This alters the elevation of water around the pumping well, creating a cone of depressed water elevation. During hot summers and periods of drought, increased groundwater demand leads to more pumping and larger cones of depression. When high-capacity wells significantly draw down surrounding aquifer water levels, nearby wells may not be able to provide water, leading to conflicts between water users. If wells need to be dug deeper to access water due to aquifer drawdown, infrastructure and energy costs increase and water sources and supply systems are less sustainable.

Aquifer water levels are consistently monitored in high-capacity public water supply wells by communities. Surrounding groundwater and surface water is also monitored by communities, watersheds, and state agencies. This monitoring helps to ensure water levels remain consistent, plentiful clean water is available, and that nearby wells won’t be impacted during times of high demand.
Efficient Water Use

When we use more water than we need, our use is inefficient. We’re not being as respectful of water or as considerate of future water needs as we can be. When we don’t carefully use water, the costs of water treatment and distribution grow and water resources become stressed, particularly during hot and dry weather or periods of high growth. Conserving water in and outside of our homes and businesses helps to build community resiliency by lowering spending and making negative impacts to our water resources less likely. When we ensure we’re using water as efficiently as possible, we’re helping to make clean and plentiful water available for future generations.

Calculating Seasonal Use

Outdoor Use / Total Use = Percent of Municipal Pumping Used Outdoors

(May + Jun + Jul + Aug + Sep + Oct) - ((Jan + Feb + Mar + Apr) + (Nov + Dec)) = Estimated Outdoor Use

Warm Months

Cold Months

Summer

Winter

Estimated Outdoor Use

In the Northwest subregion, about 34% of water that enters municipal water supply systems is used outdoors. This is about the same as the other subregions where the primary water source is groundwater. Many homes and businesses in suburban and rural communities have larger lots than those in the urban core and include more in-ground irrigation systems. While those two factors do not automatically cause excessive or inefficient water use, they do indicate a greater potential need for outdoor water use.

Estimated Outdoor Water Use

Comparing Summer to Winter Pumping

Across the metro, communities use 2-3 times as much water in the summer as the winter. In some communities, summer water use has been as high as 5 or 6 times winter usage. Hot, dry summers and inefficient outdoor water use worsen this trend.
Efficient Water Use Can Reduce Demand and Infrastructure Costs

Communities with public water supply systems must have enough water available and system capacity to meet peak day demands that typically occur during the summer months. Meeting these demands can require ever-increasing infrastructure investments. Increasing efficiency, employing sound use and conservation practices, and maintaining residential and commercial infrastructure can help to limit or delay the need for more wells and lower costs.

### Reducing Peak Day Demands

These figures show theoretical differences in peak day demand and infrastructure needs for a metro area community with and without implementing water conservation and efficiency activities being implemented by the community. Without conservation practices (in grey), the community would need more wells, sooner. With conservation practices (in blue), the community is able to reduce peak day demands and delay or eliminate the need for additional wells.

<table>
<thead>
<tr>
<th>Year</th>
<th>Wells needed</th>
<th>Wells needed with efficiency measures</th>
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<tbody>
<tr>
<td>2017</td>
<td>1.5 million gallons</td>
<td>1.0 million gallons</td>
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<tr>
<td>2018</td>
<td>1.5 million gallons</td>
<td>1.0 million gallons</td>
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<tr>
<td>2019</td>
<td>1.5 million gallons</td>
<td>1.0 million gallons</td>
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<td>2020</td>
<td>1.5 million gallons</td>
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<td>2021</td>
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<td>2039</td>
<td>1.5 million gallons</td>
<td>1.0 million gallons</td>
</tr>
<tr>
<td>2040</td>
<td>1.5 million gallons</td>
<td>1.0 million gallons</td>
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</tbody>
</table>

As peak day demand increases over time, new wells are needed.
Safe and healthy drinking water starts by protecting water sources. Source water protection includes properly disposing of household chemicals and waste, cleaning up sites contaminated by past industrial and commercial activities, identifying contamination risks, and wellhead protection planning. Once pollutants enter the environment, they can be very difficult and expensive to remove. Limiting our use of chemicals, instituting best management practices, and having sound emergency response plans in place helps to protect water supplies and ensure clean water is available and affordable for current and future generations.

Public water suppliers ensure water is safe to drink by treating water at the source or in water treatment plants. Water is tested daily to meet state and federal drinking water standards before it can be delivered to homes and businesses. Residents and businesses with their own private wells are responsible for testing their water and maintaining their systems.
Any chemicals added to the environment in excess can pollute surface and ground waters. Everyday activities like using salt in the winter on our roads and sidewalks, spilling the gasoline or oil we use in our lawn and automotive equipment, over fertilizing lawns and crops, or spraying pesticides can contaminate water. Being responsible water stewards means limiting our use of contaminants, using safe alternatives when feasible, and considering best management practices when applying or disposing of chemicals.

A - Impaired Waterbodies

The federal Clean Water Act requires all waters of the state are assessed, with waters that don’t meet water one or more quality standards added to a list of impaired waters. Minnesota water quality standards further protect surface waters by defining how much of a pollutant can be in water before it is no longer drinkable, swimmable, fishable, or other beneficial uses are limited.

Data source(s): Minnesota Pollution Control Agency

B - Pollution Sensitivity of Near Surface Materials

This map shows many areas where groundwater may be susceptible to spills due to the permeability of soils, rocks, and sediments near the surface. Sandy sediments associated with the Anoka Sand Plain, areas of karst, and shallow sediments in the eastern part of the subregion are the most vulnerable. Areas near the major rivers generally consist of relatively thin soils and sediment covering bedrock that's near the surface, making these areas more vulnerable to pollutants than others where thicker sedimentary layers cover deeper bedrock aquifers.

Data source(s): Minnesota Department of Natural Resources

C - Vulnerability of Drinking Water Supply Management Areas (DWSMAs)

DWSMAs include parcels that cover wellhead protection areas for public drinking water supplies. Pollution that enters the ground in these areas can impact water supplies. These areas often extend beyond the municipal boundaries of the communities they originate in and sometimes overlap with DWSMAs from neighboring communities. This creates water protection and land use planning challenges that require communication and collaboration between communities to address potential conflicts and risks to water supplies.

Data source(s): Minnesota Department of Health

D - Mapping and Tracking Groundwater Contamination

Contamination is addressed through state and federal cleanup programs. The MPCA's Groundwater Contamination Atlas maps and describes the testing and cleanup history of these sites. The information contained in the atlas is helpful for understanding where pollution has occurred and how contaminants have moved through the groundwater system. When making development decisions and assessing drinking water system and resource needs for communities, this information is to consider.

Data source(s): Minnesota Pollution Control Agency
Water Resource Connections & Interactions

In the Northwest Twin Cities metro, groundwater provides essential inputs to area lakes, rivers, and streams. These surface waters are important socially, culturally, and economically. Many of these waters have strong connections to groundwater aquifers. Water can move rapidly from the surface through soils and underlying sediments into sandy near surface aquifers, while deeper bedrock aquifers are less likely to influence or be influenced by surface waters. Large wetland complexes across the subregion help to filter water at the surface, allowing it to slowly infiltrate and eventually become groundwater. Groundwater use may influence surface waters in some areas where bedrock or surficial aquifers are heavily used and relatively close to the surface, particularly during times of drought when there is little recharge and heavy use.

Water Elevations

We can see water levels, flows, and ecosystems change over time when inputs and outputs to surface waters features and the groundwater system are unbalanced. Too much water surface water can cause flooding and erosion by expanding shorelines, overflowing streambanks, and increasing streamflow. When groundwater levels are too high, water tables rise, leading to localized flooding. Likewise, to little water has consequences for the ecosystems and water supply sources, with associated socioeconomic impacts.

Water Quality

The temperature and chemistry of water can change when groundwater and surface water interact. When there’s too little upwelling groundwater critical habitats like trout streams and calcareous fens warm and dry, negatively impacting ecosystems. Similarly, when surface waters infiltrate and recharge groundwater or are drawn into the groundwater system through deeper connections with area surface waters, any pollutants carried by that water can enter the groundwater system impacting surrounding environments and water supplies.

Recreation

When the quality and quantity of water resources are negatively impacted, it can limit the health of ecosystems and our ability to access the services (fishing, boating, swimming, mental and physical health) recreational waters provide. Nearby groundwater use can impact surface waters in some areas, particularly during the summer or times of drought when more water is used, and water resources are stressed. These changes can have significant economic, social, cultural, and political costs.

Infrastructure

When the connections between and interactions of groundwater and surface water change and bring about associated effects on water quality and quantity, the water infrastructure can be impacted. Whether it’s the pipes that convey water supply to our homes or wastewater away from our homes, or conduits that connect area surface waters, or water supply wells, the lifespan and function of these engineered systems can be impacted. Identifying how connections between the surface and groundwater systems can be managed to increase the resiliency of water infrastructure is an important sustainable planning and water management consideration.

Understanding how and where surface water and groundwater interact is essential to sustainably manage water and ensure its viability for the future. Negative impacts to surface water quality or quantity can impact groundwater and vice versa. These impacts can have lasting effects on communities and water resources. However, by identifying these interactions and studying where water quality or quantity have been impacted, we can better manage water as an integrated system.

Wetland areas are unique parts of the landscape that provide vital habitat for plants and animals, benefit water quality, and offer recreational opportunities. Many wetlands temporarily store water at the surface, allowing water to slowly infiltrate into underlying sediments. Sandy sediments near the surface in Anoka and northern Hennepin Counties allow for rapid infiltration of surface water. Buried sand and gravel aquifers used for private and community water supplies often have a strong connection to nearby lakes and wetland complexes. Over the past 150 years, many of the wetlands in Minnesota have been drained and lost to development and agricultural use. Preserving and rehabilitating these ecosystems helps to make water resources more sustainable and resilient to stresses like development pressures and climate change.

---

**Peat and muck (Qp)**

**Sand facies (Qbs)**

**Lake sand (Ql)**

**Lake silt and clay (Qll)**

**Alluvium (Qa)**

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WELL

BEDROCK
Groundwater and Surface Water Connections

Many of the lakes, streams, rivers, and wetlands in the Northwest subregion are connected with groundwater. Groundwater is the foundational input for most surface waters in the area. Upwelling groundwater discharges to rivers and streams, maintaining flows, while the sediments at the bottom of some area lakes are in close contact with underlying bedrock, allowing for water to move more easily from the surface to sources that may be used for water supply. The Anoka Sand Plain covers the area north of the Mississippi River and is characterized by sandy soils and deep sediments left behind after the retreat of glacial lake Anoka. Surface waters in these areas are closely linked with sandy surficial aquifers, including the area’s many wetlands that help water to infiltrate slowly into the ground.

Surface Water – Bedrock Interaction Potential

In some areas of the Northwest subregion, there is a strong hydraulic connection between the surface and bedrock aquifers. Bedrock is covered by several layers of glacially deposited sediments across much of this area. Therefore, water at the surface can take longer to reach those water sources, and groundwater use from these deep aquifers is less likely to influence water features at the surface. In some areas, sandy surficial aquifers are used for water supply, and overlying sediments may be relatively thin. These near surface water sources are more vulnerable to contamination. Likewise, lowering shallow groundwater levels is more likely to have impacts on nearby connected surface waters.